

Philadelphia Prison Population Report | July 2015 - April 2025

This report was designed specifically to monitor Philadelphia's reform efforts as part of the MacArthur Foundation's Safety and Justice Challenge. Published monthly, it provides detailed statistics related to the Philadelphia prison population using snapshot data from the courts and the prison to compare the current end of month prison population to a baseline population from July 2015. From baseline (population = 8,082) to April 2025 (population = 3,575), Philadelphia's prison population decreased by 55.8%. Throughout the report various aspects of the prison population can be viewed including demographic information, bail information, length of stay, and more. The following text explains how the file is created and how important aspects of the data are structured.

Snapshot Data

The industry standard for monitoring prison populations is the Average Daily Population (ADP), which is a metric used by the Philadelphia Department of Prisons for vital operations. Though the ADP for each month is included in this report, additional measures and views of the prison population were necessary for MacArthur endeavors. Thus, a non-conventional approach to data analysis was taken to inform the development and subsequent tracking of MacArthur initiatives.

In 2015, an extensive effort was undertaken to provide the most detailed and precise data on the prison population. A one-day, deep-dive snapshot of the prison population was generated by merging data from the First Judicial District (FJD; Municipal Court, Court of Common Pleas, & Adult Probation and Parole) and the Philadelphia Department of Prisons (PDP). The file selected for analysis was the prison population census on July 30, 2015 (aka daily snapshot) and is referred to as the 'baseline.' Every month this process is conducted by supplementing the prison census file from the last day of the month with court data. This approach yields a more descriptive and refined classification process that is tailored to MacArthur efforts and assists with capturing complex reasons for incarceration.

Feedback and collaboration from all justice partners led to the creation of 14 new specific confinement categories to better identify the scenarios for people in custody (see 'Methodology' section). The baseline report was integral in developing the initial set of MacArthur strategies, refining existing programs, and identifying drivers of the prison population to support efforts to reduce the prison population. It is important to understand that each file is a snapshot in time and the reasons why someone is being held in custody can change on a daily basis. For example, if an open case is disposed but the individual has other holding matters, their confinement category may change from the previous day. In March 2025, the report was revised to 12 confinement categories due to the Philadelphia Department of Prisons' (PDP) transition to a new jail management system in Fall 2024, which limited the ability to parse out Philadelphia Probation detainers in the data. As such, the First Judicial District of Pennsylvania's Adult Probation and Parole Department began providing supplemental data on Philadelphia Probation detainers for individuals in the snapshot file.

The Importance of Filters

The data are analyzed with Tableau, a software program which can dynamically filter data to view different aspects of the dataset. Filtering is not available in the PDF format. It is important to pay attention to these filters (located at the top of most pages) because in certain instances, only the current month is in view.

Disclaimer

The results detailed in the dashboards are based upon a merge between prison and court data via daily snapshots from July 2015 and April 2025. This is the best attempt at capturing a dynamic population; thus, the results should be thoughtfully considered with caution as there are undoubtedly errors. Though the presence of errors prevents

unfettered certainty, the trends demonstrated by the data should be considered accurate. Due to COVID-19, a city-wide stay-at-home order was issued closing all non-essential businesses on March 16th, 2020. This event is noted on several graphs throughout the report. Additionally, some data are unavailable from October 2024 to February 2025 due to the Philadelphia Department of Prisons' transition to a new jail management system.

METHODOLOGY

The monthly statistics are generated using the prison census file from the last day of every month. The daily prison file contains information such as legal status, SMI status, detainers (Philadelphia and/or Other Hold/Detainer), race/ethnicity, sex, and length of stay. Prior to the new jail management system in Fall 2024, the Philadelphia Department of Prisons did not report race and ethnicity separately; therefore, the dashboard categorizes individuals as 'Latinx' if they identified as 'Latinx' as their ethnicity, regardless of race. This file is supplemented with additional data elements from the court's case management system and Philadelphia Adult Probation and Parole, concerning only Philadelphia matters which includes arrest history, number of open cases, cash bail amounts, and Philadelphia Probation detainers. Once the prison and court data are merged, the file is analyzed using Tableau software.

Length of Stay (LOS) is calculated using the number of days from an individual's admission through the date of the current month; this measure only reflects LOS for people who were in custody on the last day of the month. Please note that this figure is a different metric than the length of stay reported for those who have been released. Individuals incarcerated in other jurisdictions are excluded from this calculation.

CONFINEMENT CATEGORIES

The 12 confinement categories below are mutually exclusive and exhaustive. For these confinement categories, open cases refer to Philadelphia cases in pretrial posture.

- 1. Pretrial Murder No Detainers: People in this group are held on open cases with murder charges per the Philadelphia Department of Prisons and no detainers, while in pretrial posture. Generally, folks are denied bail due to the nature of the charges and may have multiple open Philadelphia cases. Open cases include adjudicated matters that have yet to be sentenced.
- 2. Pretrial Non-Murder No Detainers: This group is held on an open case(s) on non-murder charges with no detainers, including various bail groups (cash bail, revoked, denied, etc.). For those with active bail, 10% of the total bail amount on all open cases would have to be posted to be released from prison. Some people have more than one open Philadelphia matter and/or their case has been disposed, but not sentenced.
- 3. Philadelphia Probation Detainers* No Open Cases: People in this category are being held on a Philadelphia Adult Probation and Parole detainer. Detainers are issued due to a violation of probation/parole conditions and serve as a hold to keep someone confined pending the outcome of a probation violation hearing. There are no other open Philadelphia cases for people in this group though they could have more than one detainer.
- **4.** Other Holds/Detainers No Open Cases: These individuals are confined on a hold/detainer issued by a jurisdiction other than Philadelphia, though Philadelphia warrants may be considered as a hold in this population. People in this category have no open Philadelphia cases.
- 5. Philadelphia Probation Detainers* + Open Cases: This section of the population has a detainer from Philadelphia Adult Probation and Parole due to the violation of probation/parole conditions, in addition to at least one open Philadelphia case. Folks in this category may have a case that was disposed, but not yet sentenced.

- **6. Other Holds/Detainers + Open Cases:** This category represents those who are confined on a hold/detainer issued by a jurisdiction other than Philadelphia, and/or a Philadelphia warrant, in addition to one or more open Philadelphia cases. Individuals in this group could have a disposed case and are awaiting sentencing. Open cases include matters without a disposition, and also those with a disposition that are not yet sentenced.
- **7. Sentenced + Detainers:** This category includes those who are serving a sentence and have a detainer from Philadelphia Adult Probation and Parole and/or another jurisdiction.
- 8. Sentence Deferred + Detainers: The Legal Status variable in the prison data designates these people as adjudicated (case disposed) but awaiting sentencing. Additionally, these individuals have a detainer from Philadelphia Adult Probation and Parole and/or another jurisdiction, and some have one or more open Philadelphia cases.
- **9. Sentence Deferred No Detainers:** The category is comprised of folks whose Legal Status in the prison data indicates they are adjudicated (case disposed), but await sentencing. There are no detainers/holds for this section of the population, though a small portion may have open/pending Philadelphia matters.
- **10. Sentenced + Open Cases:** Those who are classified in this group are currently serving a sentence and have at least one open/pending Philadelphia matter in addition to the case(s) on which they were sentenced. Also included as 'open cases' are matters that have a disposition, but still require sentencing.
- 11. Sentenced No Open Cases: Individuals are serving a sentence and have no open/pending Philadelphia matters.
- **12. Other:** This category reflects people who did not fall into any of the previous 13 groups due to being held for other entities such as the U.S. Marshal, FBI, and/or courtesy holds for other jurisdictions.

*People in these categories may also have detainers or holds from other jurisdictions, and/or Philadelphia warrants in addition to their Philadelphia Probation detainer. All Philadelphia detainer categories also include those issued on special probation cases at the request of Pennsylvania State Parole. A sentencing judge may request-while retaining their decision-making power- the Pennsylvania Parole Board to supervise certain people released from state custody, known as 'special probation' cases.

REPORT DESCRIPTION

The Prison Population Dashboard compares the present-day file (last day of the most recent month – figures in **ORANGE**) to the Baseline snapshot file from July 30th, 2015 (figures in **BLUE**; **Baseline = Blue!**).

SUMMARY - The top section of this dashboard displays the total prison population for baseline and the current month. The percentage decrease from baseline is indicated in green between the population figures. In the middle of the page, race/ethnicity composition and percentages of those experiencing serious mental illness (SMI) are shown. Individuals are designated by the prison as experiencing serious mental illness, which is reflected as a Yes/No indicator in the data. In 2022, there was a marked decrease in the SMI population that was attributed to a renewed focus on diagnosing based on observation and assessment rather than self-report, continued reform efforts, and an increased use of community diversion. These reform and community diversion efforts included a bolstered partnership with DBHIDS to keep those experiencing SMI out of custody in July 2022. Though an SMI filter is included on multiple dashboards, it is not available for this report in PDF format. The bottom portion of the page indicates the top three confinement categories driving the

prison population for both baseline and the current month. The color gradient corresponds with the percentages; the darker the color, the larger the percentage.

PROGRESS TO DATE - The MacArthur Foundation set prison population reduction goals for all participating sites. Progress is measured using two separate methods, both of which are endorsed by the Foundation. However, when reporting progress, Philadelphia refers to the Baseline Method as that is when reform efforts began in the city.

Baseline Method: Compares the population at baseline (July 2015) to the current month:

City University of New York (CUNY) Method: Compares the average population for 6 months (orange section of graph) to the current month:

$$11/15 - 4/16$$
 average (7,559) – April 30th population (3,575)
 $11/15 - 4/16$ average (7,559) = 52.7% reduction from baseline

INTIATIVE LAUNCH DATES - The monthly prison population values are presented on the graph, in addition to the initiative launch dates, and the various phases of the MacArthur grant.

AVERAGE DAILY POPULATION (ADP) - ADP is the industry standard for tracking prison populations, as such, this dashboard is included to acknowledge the importance of that metric. However, alternative measures are used for MacArthur initiatives. On the left side of the dashboard, figures for ADP and the end of month population are displayed, while ADP is charted on the right.

• Formula: Sum of Prison Population Counts each Day of the Month / # Days in the Month = ADP

ANNUAL POPULATION COMPARISON - Displayed here is a line graph for the population annually from January 2021 through April 2025. Each year is color coded for information found on and around the graph. To the right of the graph, the annual averages are reported. Below the graph, the most populous month of each year is shown.

CATEGORY COMPARISON BY COUNT - Shown here are the counts of each confinement category for baseline and the current month. This reflects how the volume of the confinement categories changes over time. The confinement categories are sorted from the highest count to the lowest, based on data from the current month.

CATEGORY COMPARISON BY PERCENT - On this page is a comparison of the confinement category percentages from baseline and the current month, illustrating how each confinement category has changed from baseline. The order of the confinement categories are sorted from the category comprising the largest proportion of the population to the smallest, based on the percentages from the current month.

CATEGORY DIFFERENCE FROM BASELINE - Displayed here is how much each category's current count differs from baseline. Categories in blue indicate a reduction from baseline and categories in orange indicate an increase. The order of the confinement categories are sorted from the largest overall reduction to the smallest.

COMPARISON DASHBOARD - The focus of this page is to illustrate the differences between baseline and the current month by several key metrics. The blocks at the top show the race/ethnicity composition; the size of the blocks correspond with the percentage of the groups. The horizontal bar charts in the following section display the distribution of each age group for the total populations. Average length of stay (measured in days), by each race/ethnicity group, is indicated by the clock icons. The solid blue and orange bars at the bottom display the SMI status for baseline and the current month.

PRETRIAL NON-MURDER - NO DETAINERS - The Pretrial Non-Murder - No Detainers group is the focus of this dashboard. The top portion of this page shows the percentage of the total population and race/ethnicity composition for both baseline and the current month. Bail information for this section is from the court's case management system and reflects total amounts on all open Philadelphia cases. Please note that open cases with bail deposits are not included in the total amount. The graphics at the bottom display bail data in two separate ways. On the left-hand side of the page is a bar chart of bail groups, which are detailed below. The right side illustrates the distribution of the 'Cash Bail' group for both baseline and April 2025 for direct comparison. In January 2023, the bail logic was amended to reflect revoked and forfeits and reinstated bail amounts (e.g., if the bail was previously revoked, but a new bail set or reinstated). Previous reports did not include this logic.

Bail Groups:

- 1. Cash Bail: This group has active cash bail and would need to post 10% of the total bail amount on all open cases to be released.
- 2. Denied: These individuals are being held without bail.
- 3. Revoked: Initially released by posting unsecured or cash bail, these people have since had their bail revoked.
- **4. Awaiting Action:** People in this category could be granted house arrest/electronic monitoring, but not yet released, or have a bench warrant issued, but bail has yet to be revoked.
- 5. Adjudicated Awaiting Sentencing: Folks in this group have disposed cases, but are not yet sentenced.
- **6. Baseline Unknown:** Included here are the remaining records from baseline which did not fall into the prior 5 categories.

RACE/ETHNICITY - The top bar graph is a breakdown of race/ethnicity comparing the percentages of baseline and the current month. The graph with the clocks displays average LOS for the race/ethnicity groups. The donut chart is a percentage breakdown of White and People of Color.

SEX - On the top left-hand side of this page, a donut chart displays percent by sex for the total population for baseline and the current month. The top right-hand side shows two bubbles representing sex in April 2025; the larger the bubble, the longer the average length of stay. Another length of stay measure for the current month is shown on the bottom, displayed by race/ethnicity and sex. Sex data from baseline were incorporated in September of 2019. Due to delayed retrieval, 23 records with missing sex information from baseline were excluded from analysis.

LENGTH OF STAY (Race/Ethnicity) - On the left side of this dashboard, LOS is grouped into various time categories and shown for each race/ethnicity. The top clock on the right displays the average overall LOS and the bottom clocks illustrate average LOS by race/ethnicity. Only data for the current month are included on this dashboard.

LENGTH OF STAY (White vs People of Color) - This page stems from the previous dashboard, but here the focus is on White and People of Color. The addition of this view illustrates how People of Color make up a larger proportion of the longer LOS groups. Only data for the current month are included on this dashboard.

LENGTH OF STAY OVER 1 YEAR - Only those who have been confined longer than 1 year from the current month's population are included in these figures. The top portion of this page displays average LOS by race/ethnicity, while the donut chart on the top illustrates the race/ethnicity composition of this population. The bottom bar graph shows the percentages of each confinement category for the current month.

CLEARANCE RATE - The clearance rate indicates whether more individuals are being released or admitted to prison. If the value is over 100%, more are being released, if it is below 100%, more are being admitted. Clearance rates are depicted by the small circles on the right side of the page. The left-hand side shows admissions and releases by month. Above this visual is an indicator of whether releases were greater than admissions for the most recent month.

• Formula: Prison Releases / Prison Admissions X 100

Philadelphia Prison Population Report

Baseline (July 2015)

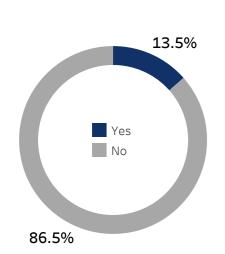
8,082

-55.8%

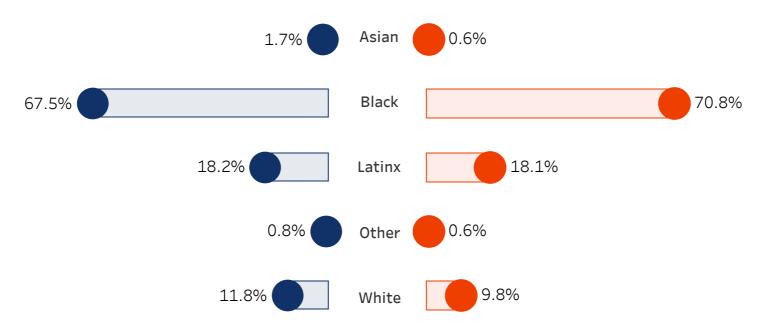
April 2025

3,575

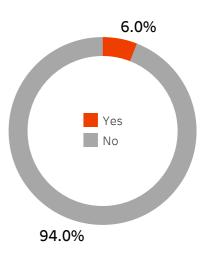
SMI Status | Baseline



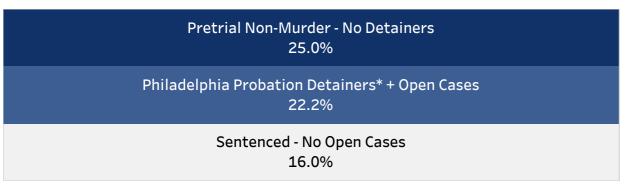
Race/Ethnicity Composition



SMI Status | April 2025



Baseline | Population Drivers



*Individuals in these confinement categories may also have other holds or detainers.

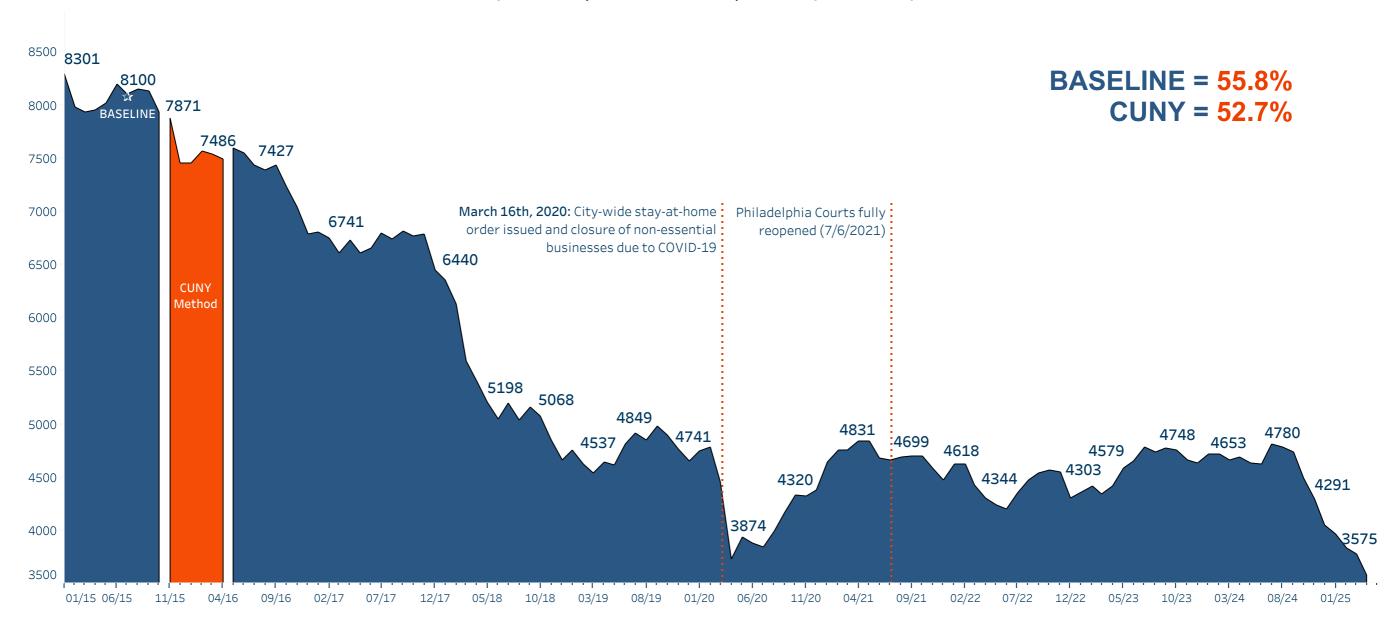
April 2025 | Population Drivers

Pretrial Non-Murder - No Detainers
23.4%

Other Holds/Detainers + Open Cases
22.7%

Philadelphia Probation Detainers* + Open Cases
20.0%

Prison Population | End of Month | January 2015 - April 2025



Benchmark Figures

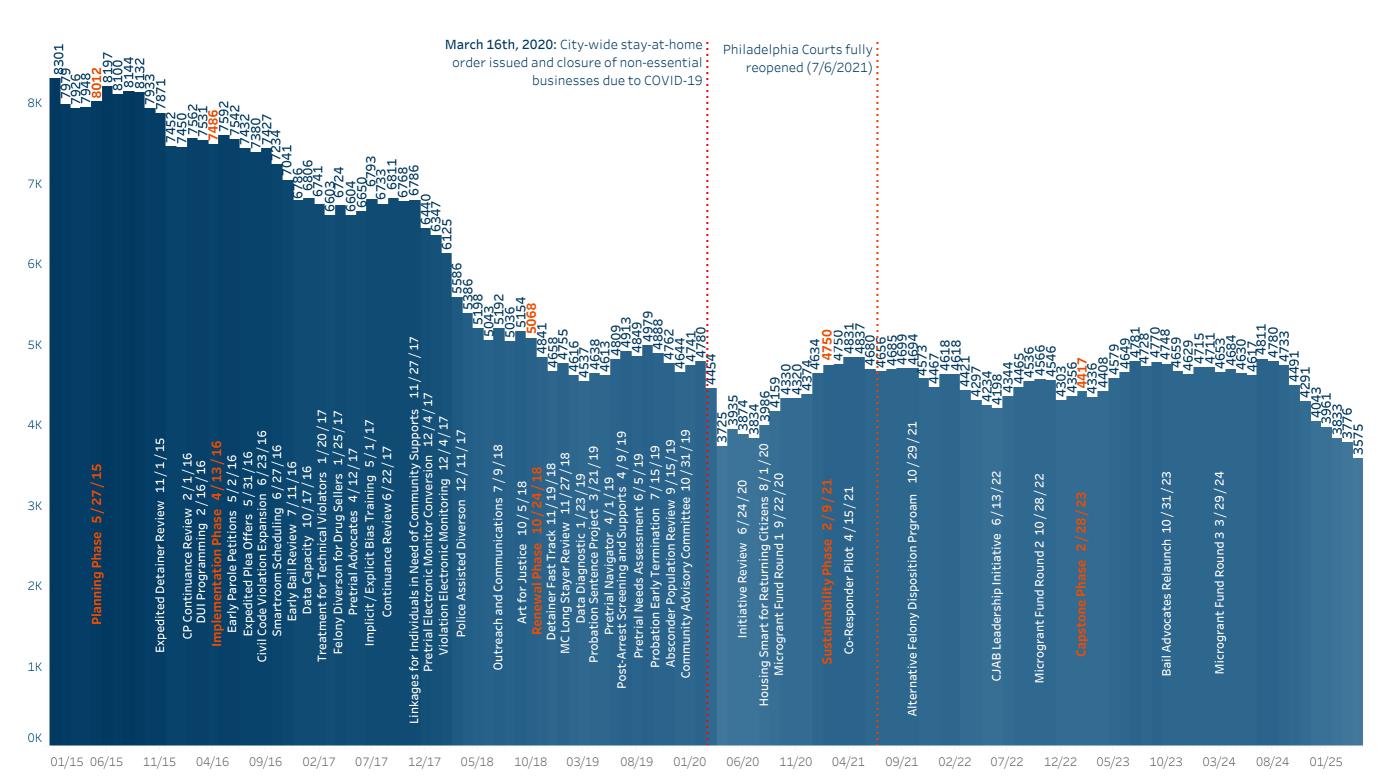
	End Goal	Reduction	Benchmark
Baseline Population (7/30/2015)	3,328	4,754	58.5%
CUNY Method (April 2016 + 5 months prior)	5,291	2,268	30.0%

Progress = Baseline (8,082) - April 2025 (3,575) = 4,507

Baseline (8,082)

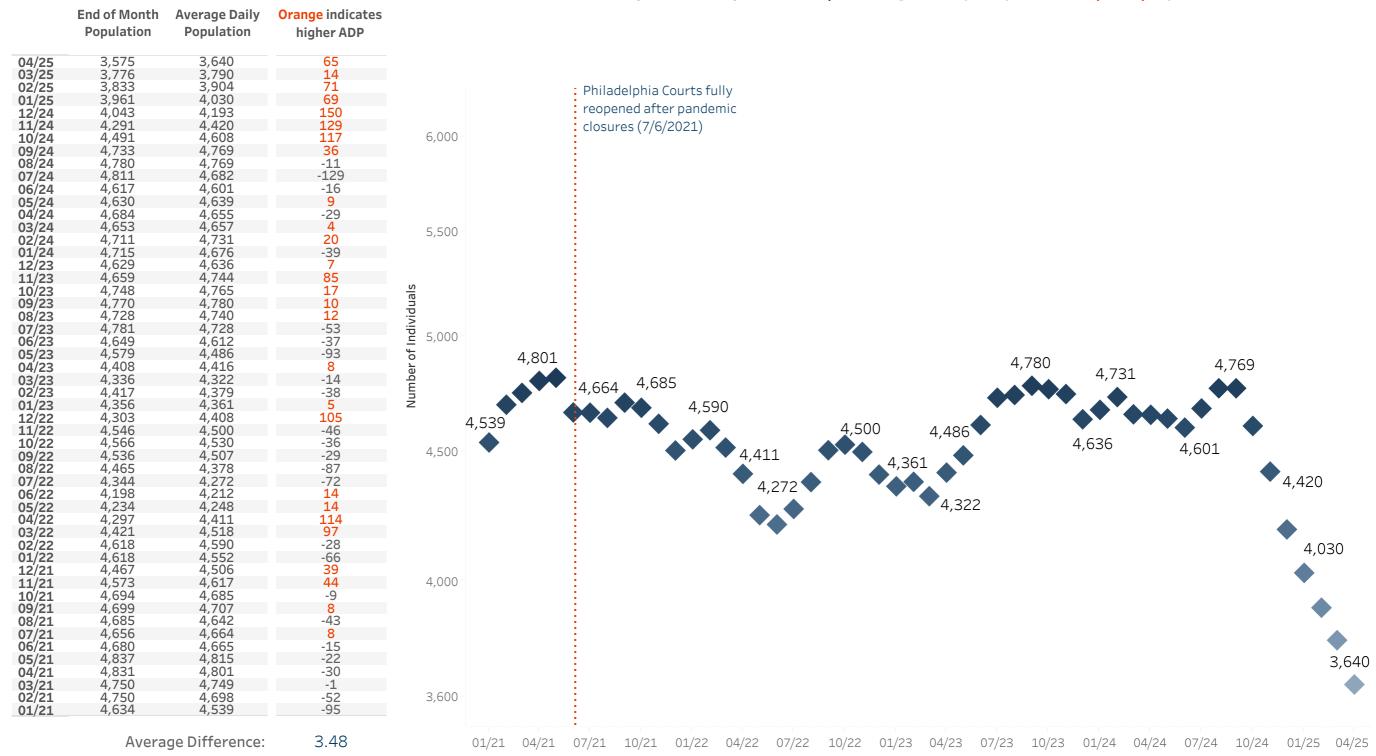


Philadelphia Prison Population | January 2015 - April 2025 | MacArthur Initiative Launch Dates

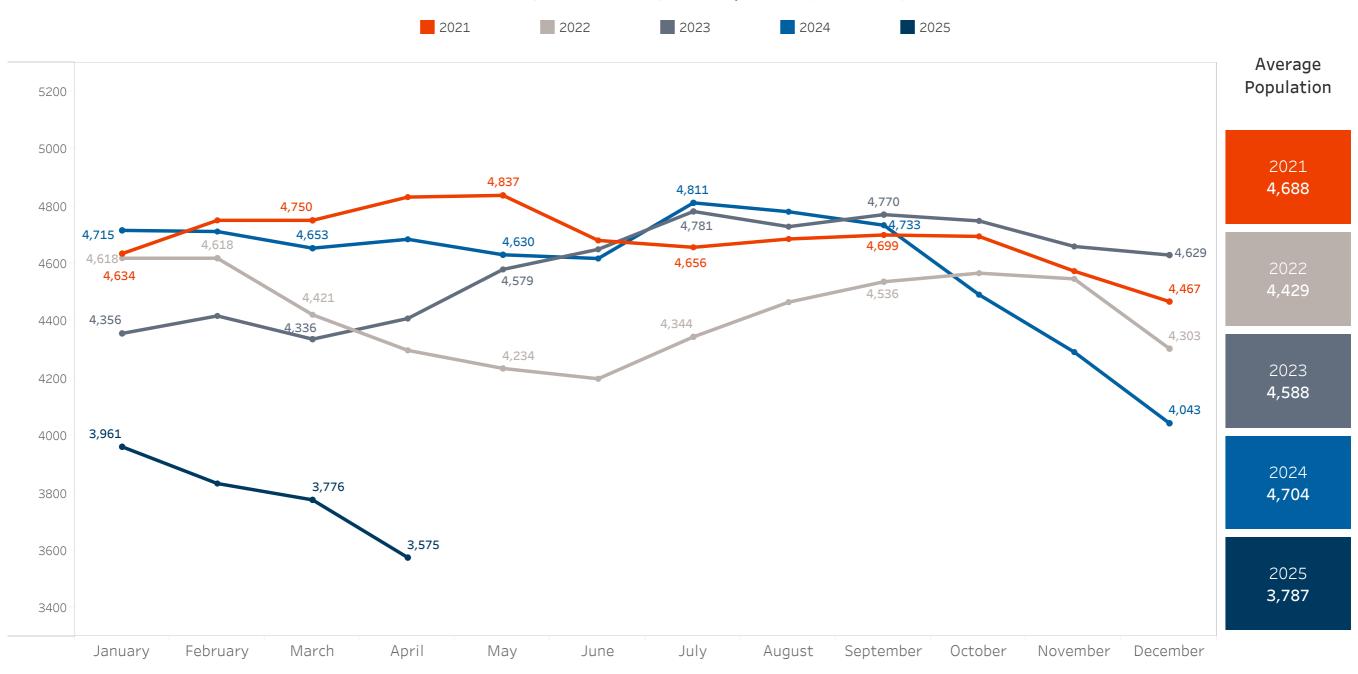




January 2021 - April 2025 | Average Daily Population (ADP) by Month



Annual Prison Population Comparison | January 2021 - April 2025

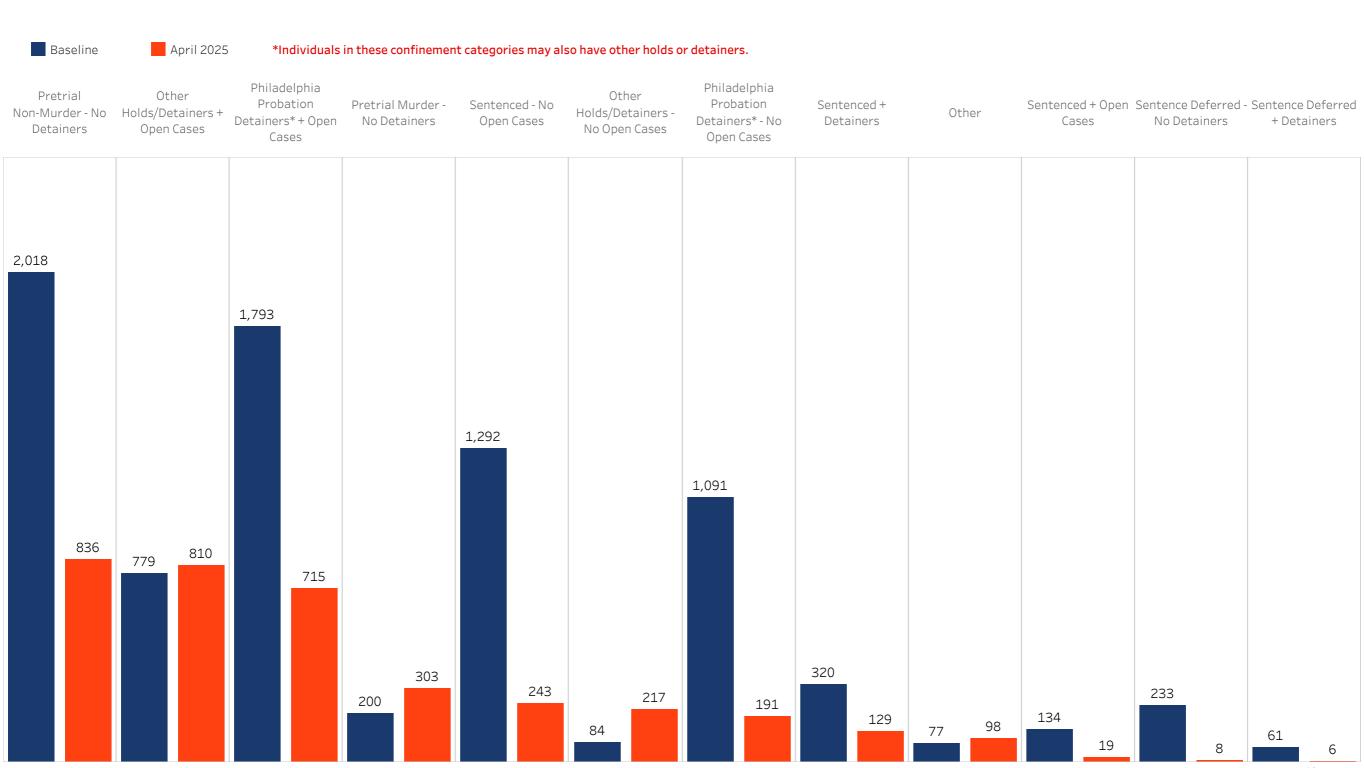


Peak Month by Year

2021 - May 2022 - February 2023 - July **2024 - July** 2025 - January

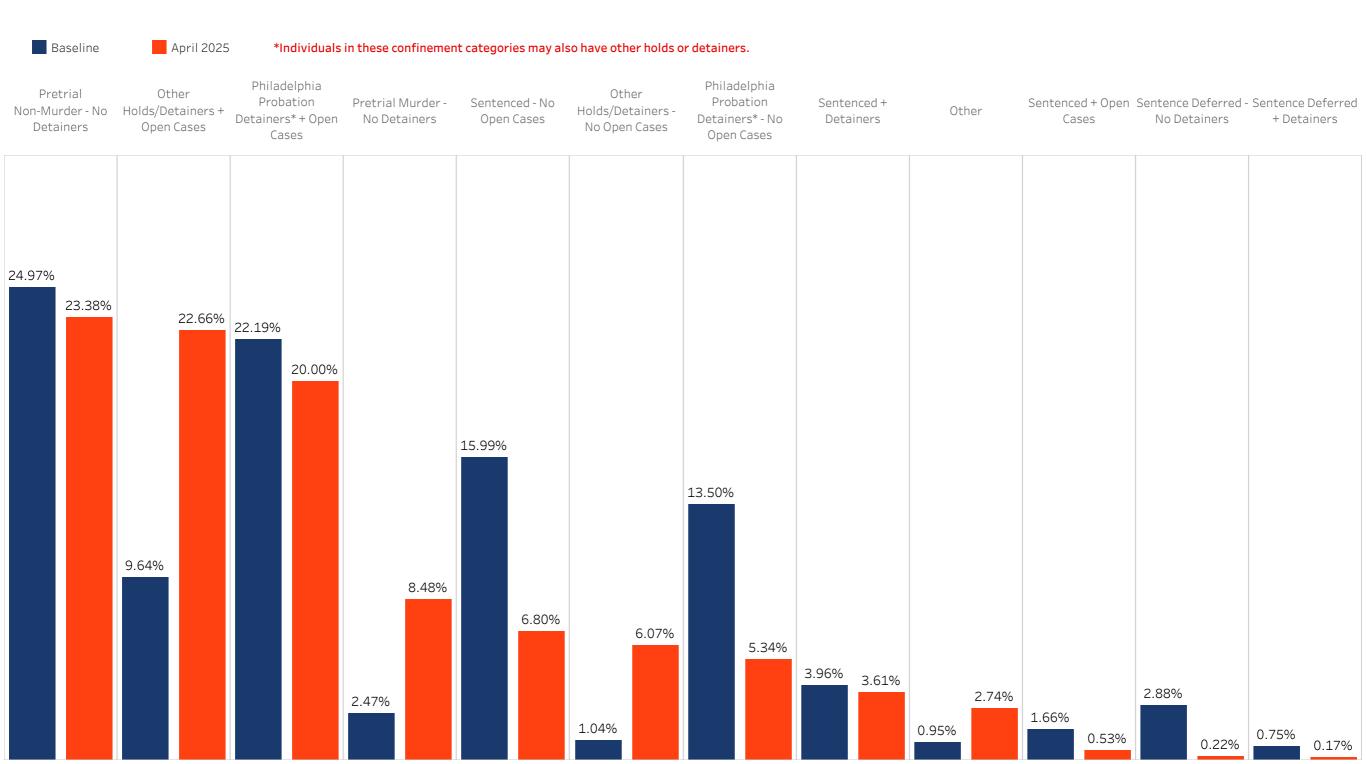
Confinement Groups | Baseline v. April 2025





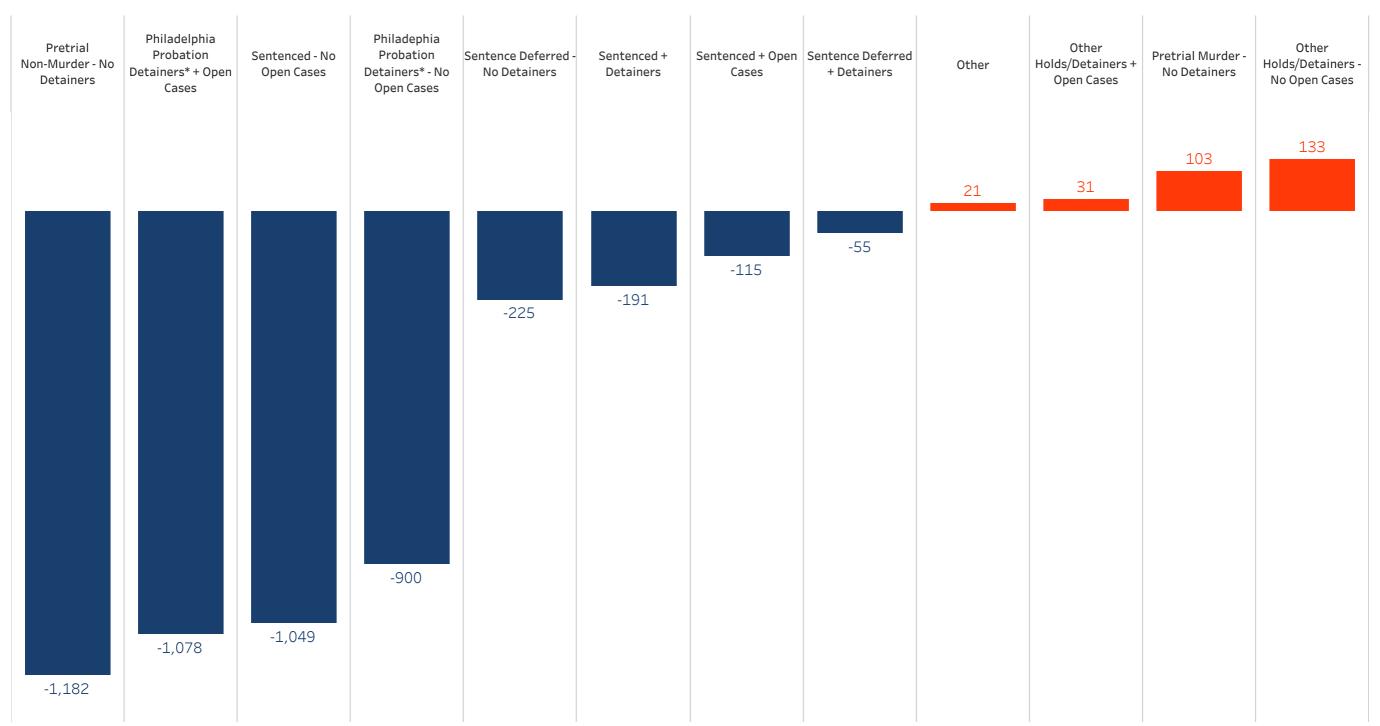
Confinement Groups | Baseline v. April 2025



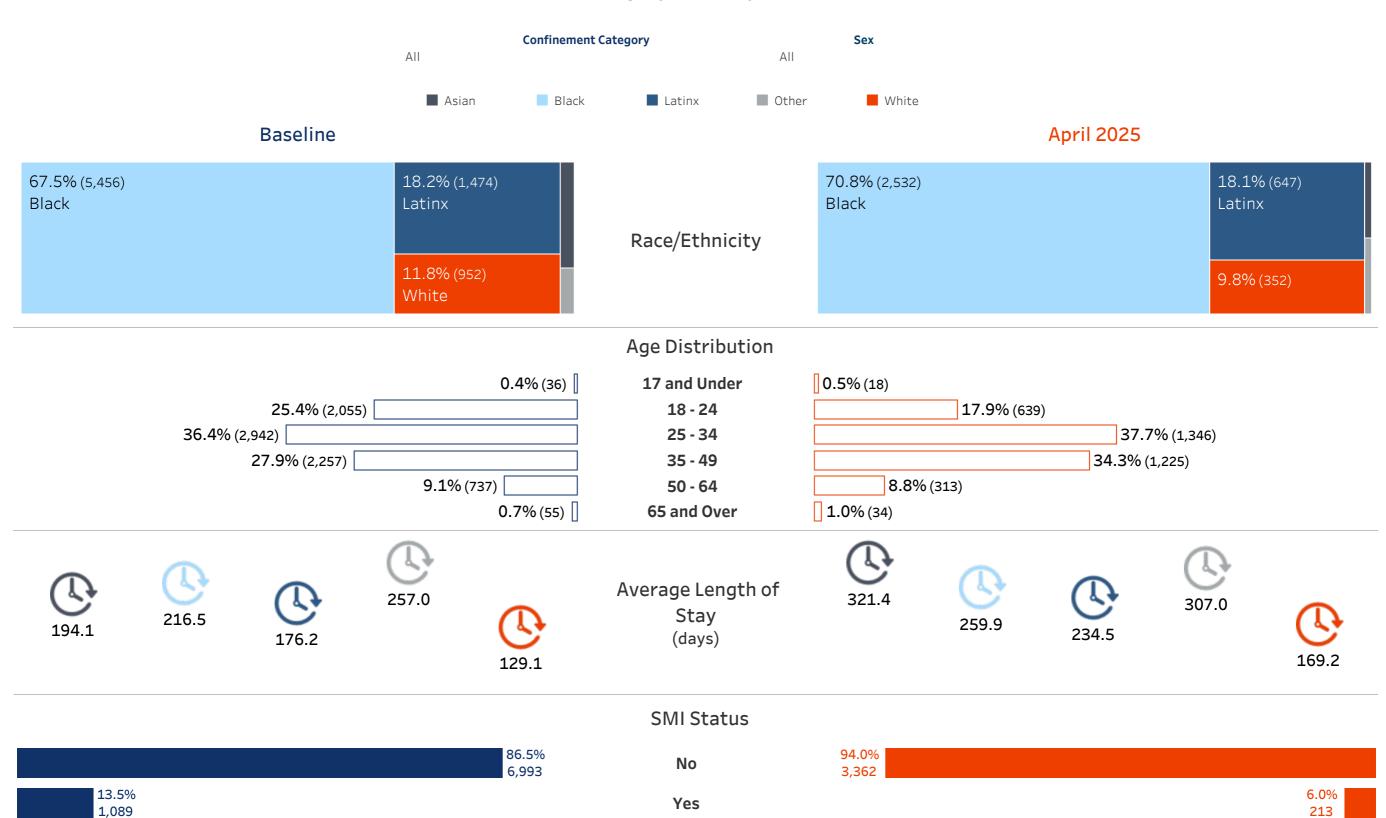


Count by Category | Baseline v. April 2025

Comparison MonthCount v. ProportionSexSMI Status*Individuals in these confinement categories may also have other holds or detainers.BaselineCountAllAllAlldetainers.

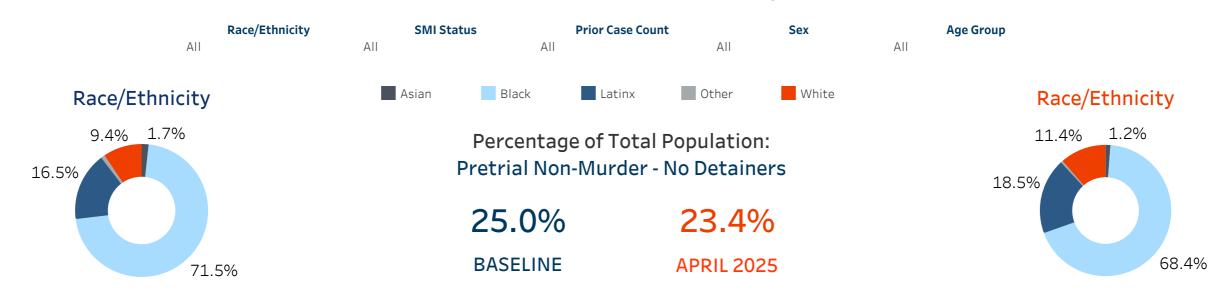


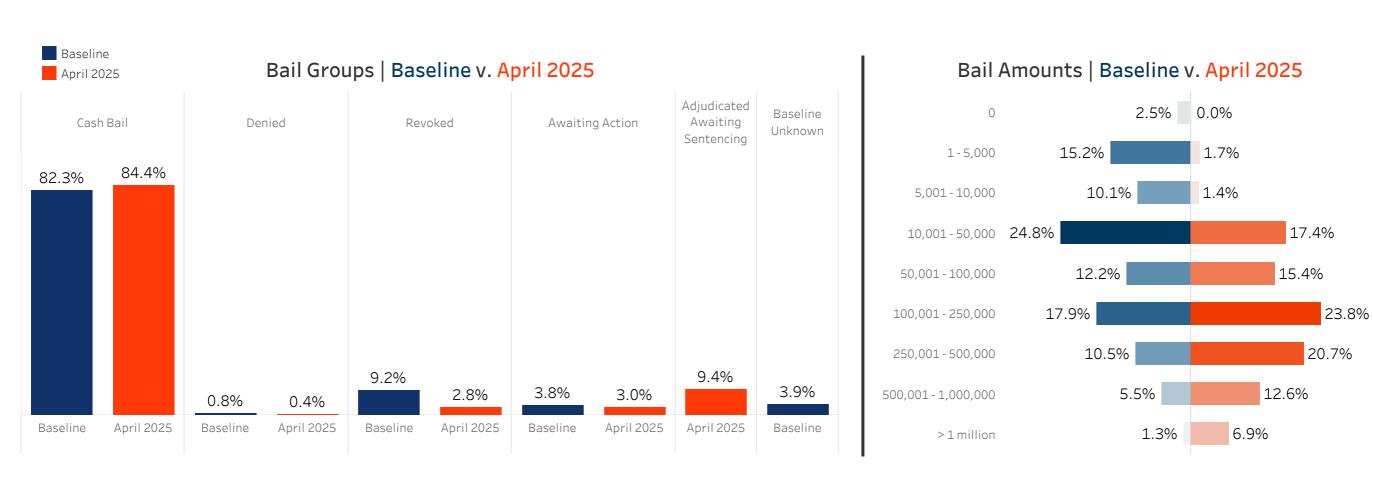
Demographic Comparison



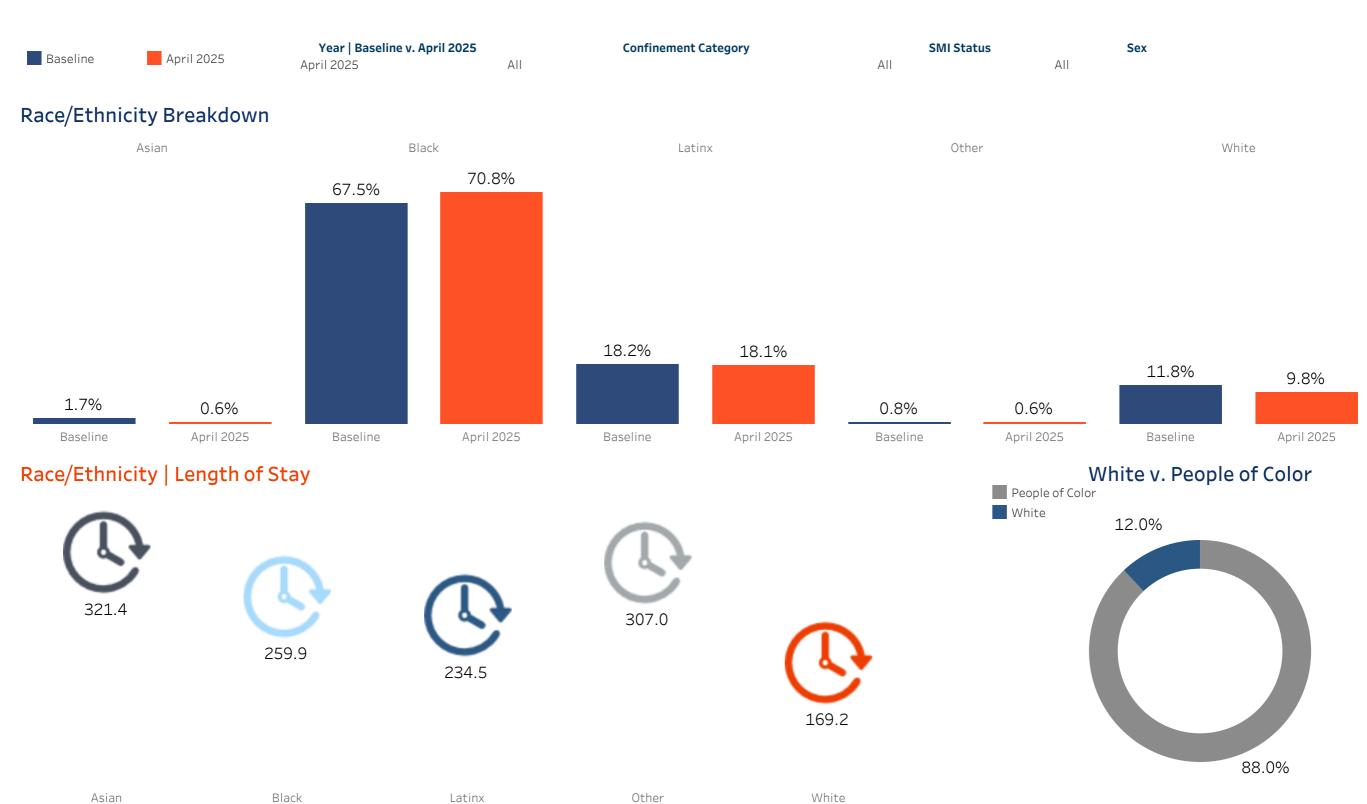


Pretrial Non-Murder - No Detainers Population





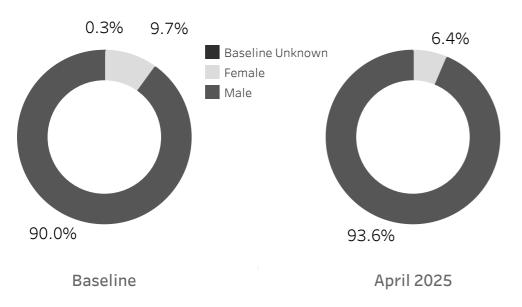
Race/Ethnicity



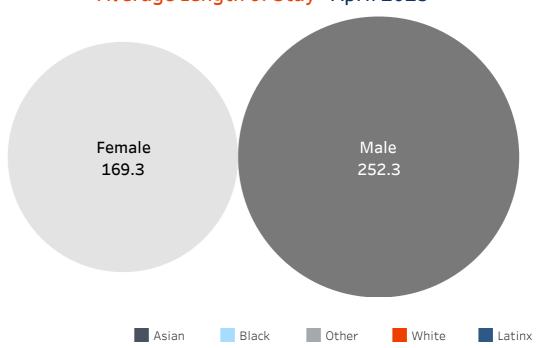
Sex



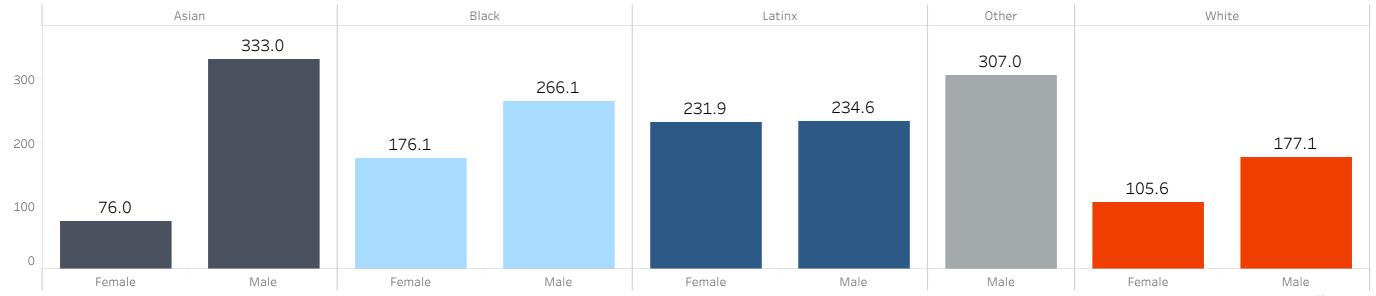
Sex - Baseline v. April 2025



Average Length of Stay - April 2025



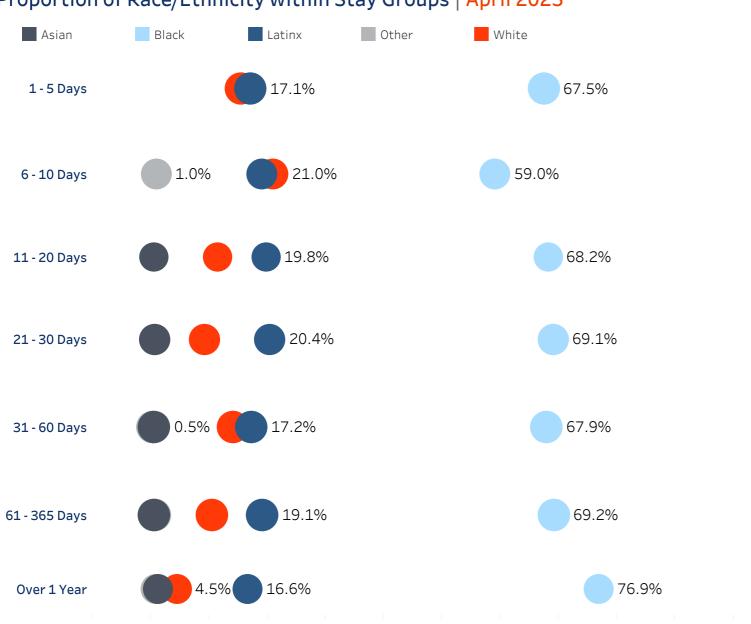
Average Length of Stay by Race/Ethnicity - April 2025



Length of Stay

Year | Baseline v. April 2025Race/Ethnicity ViewConfinement CategorySMI StatusSexAge GroupApril 2025Individual Race/EthnicityAllAllAllAll

Proportion of Race/Ethnicity within Stay Groups | April 2025



Average Length of Stay



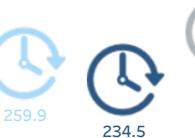


April 2025

Baseline

Average LOS | Race/Ethnicity







169.2

Asian Black Latinx Other White

4.5%

Over 1 Year

Length of Stay

95.5%

Year | Baseline v. April 2025 SMI Status Race/Ethnicity View **Confinement Category** Sex Age Group ΑII April 2025 People of Color vs White ΑII ΑII ΑII

Proportion of Race/Ethnicity within Stay Groups | April 2025 White People of Color 84.6% 1 - 5 Days 198.8 21.0% 79.0% 6 - 10 Days 11.5% 88.5% 11 - 20 Days Baseline 90.8% 21 - 30 Days 14.1% 85.9% 31 - 60 Days 10.5% 89.5% 61 - 365 Days 169.2

Average Length of Stay



Average LOS | Race/Ethnicity



April 2025

White People of Color

Length of Stay - Over 1 Year



2022

2023

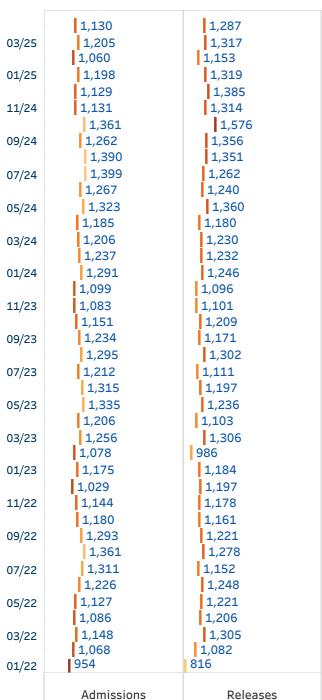
2024

2025

April 2025: Releases > Admissions?

Yes

Admissons vs. Releases | Jan 2022 - Apr 2025



Clearance Rate | January 2022 - April 2025

