PHL TAP² Design and Implementation of Large Scale Programs in Philadelphia





CITY OF PHILADELPHIA DEPARTMENT OF REVENUE WATER REVENUE BUREAU

PHL TAP²

Two initiatives that involved multiple stakeholders and large scale communication rollouts

PWD Tap Water Initiatives
 Tiered Assistance Program (TAP)

PHL TAP²

PWD Tap Water Initiatives



CITY OF PHILADELPHIA **PHL TAP**²

Philadelphia Water Department Tap Water Initiatives

- Overview of ongoing survey work
- Tap water survey findings
- Tap water Initiatives
 - Public Art
 - Philly Water Bar

- DrinkPhillyTap Coalition
- Tap Water Ambassadors

Drink Philly Tap Water

Customer Research at PWD





All participants have a chance to win a \$100 gift card!

The Philadelphia Water Department (PWD) partners with the University of Pennsylvania to find out what people in Philadelphia think about PWD and the services it provides.

WWW.PWDSURVEY.COM | TEXT @WATER TO 39242 | SCAN QR CODE (SEE BACK)

Source	Frequency	%
<u>Bill insert</u>	2069	57%
Email marketing	701	19%

Direct Email to past survey respondents	512	14%
QR Code	206	6%

What do we do with this information?

- Evaluate current programs
- Plan for future program implementation (AMI, Ebilling)
- Work with units to evaluate their programs and develop recommendations
- Guide communications development

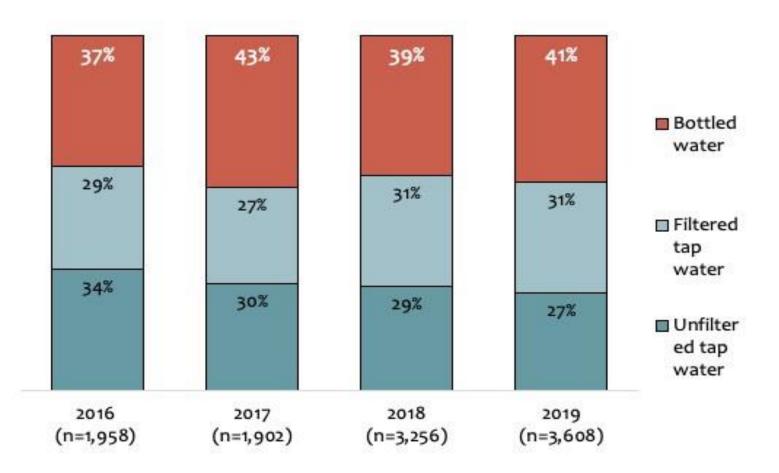
• Inform drinking water initiatives

CITY OF PHILADELPHIA | PHL TAP² | Drink Philly Tap Water

Drinking Water Choices

6

For the fourth year in a row, about 40% of Philadelphians say they **drink bottled water** most often at home.



Drinking Water Choices

Philadelphians drink bottled water because they have concerns with the safety of tap water, prefer the taste of bottled water, and feel bottled water is more convenient. Have safety concerns about tap | 50%

Don't like the taste of tap water | 46%

Feel bottled water is more convenient | 42%

Perception of Water Quality and Customer Satisfaction

2018 Drinking Water Quality Report

Published Spring 2019

This report is produced as a requirement of the Federal Safe Drinking Water Act.

Note: Industrial and commercial customers, including hospitals, medical centers and health clinics, please forward this report to your Environmental Compliance Manager.

PWD's Public Water System Identification #PA1510001





Residents who were aware of the Water Quality Report rated the quality of PWD water higher and were more satisfied, overall.

Survey project lead: Hailey Stern Hailey.Stern@phila.gov

Tap Water Initiatives

Dan idelicioso!

WATER





everyday healthy habit: Run that tap!

Flush out water that's been sitting in your pipes.



How long:

AM + PM MINUTES

Run your tap anytime you Running the cold haven't used water for **six hours**, kitchen tap for **3-5** like in the **morning** when you wake up or **when you come** coldest, freshest water. home after work or school.

Water quality can decline when it sits for hours in your home plumbing. The time depends on how far your tap is from the water main.



Peace of mind doesn't cost much. It only costs pennies a day. You can also shower or flush the toilet to help get top-quality water in your home.



Public Art: Water Themed Murals

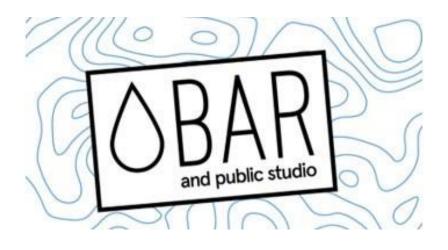








Water Bar & Public Studio - Minneapolis







Philly Water Bar





Drink Philly Tap Coalition











Drink Philly Tap - Research

- Developed systematic review of literature around tap water consumption
- Evaluated similar campaigns from peer cities
- Used findings to develop current program and guide ideas
- Ongoing evaluation of current project important to monitor success

DrinkPhillyTap - Branding & Campaign

Money saving, water flowing

"My family drinks Philly tap, saving us hundreds of dollars a year."



Take the tap pledge. www.drinkphillytap.org





EVERYDAY HEALTHY HABIT: **Run that tap!** Flush out water that's been sitting in your pipes. How long: When: AM + PM MINUTES Peace of mind Running the cold Run your tap anytime you kitchen tap for 3-5 haven't used water for six hours, like in the morning when you minutes gets you the wake up or when you come coldest, freshest water. home after work or school. The time depends on Water quality can decline when it sits for hours in your home plumbing. the water main.

doesn't cost much.



Drink Philly Tap

DrinkPhillyTap.org

Drink Philly Tap

Philly tap water is safe, healthy, affordable and good for the environment. Single-use bottled water is expensive and harmful to the planet. Know the truth about your water.

Join millions of Philadelphians choosing to Drink Philly Tap!

TAKE THE PLEDGE

Want to learn more?



DrinkPhillyTap Pledge

Join the movement - take the pledge.

The choice to Drink Philly Tap is clear – it's clean, safe, and affordable. On average, you could save hundreds to thousands of dollars every year if you stop purchasing bottled water and choose tap instead. Join millions of Philadelphians who are drinking tap water today.

I pledge to choose tap water over bottled water.

	rater at home instead of buying bottled water sable water bottle when I'm out
Ask for tap	water when I'm offered bottled water nds to share this pledge
	March March 199
First Name *	Last Name*
First Name *	ZIP*

SUBMIT MY PLEDGE

Goal: Collect 10K pledges from Philadelphians **Over 2500 pledges already signed**

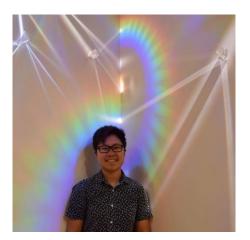
Tap Water Ambassadors

Program



rs se







from North and West Philadelphia,

tasked to be tap water champions in their neighborhoods.

Paid to spend 6-8 hrs/month doing outreach, at events, etc. facilitating conversations.

PHL TAP²

Tiered Assistance Program (TAP)

Assistance has always been available for those who need it.

Existing Assistance Programs Summary

Senior Citizen Discount	Homeowners Emergency Loan Program (HELP)
Charitable Organization Discount	Conservation Assistance Program (CAP)
Water Revenue Assistance Program (WRAP)	Cross Connection Abatement Program
Utility Emergency Services Fund (UESF)	Basement Protection Program (BPP)

Approximate total of all assistance programs in fiscal year 2017 (prior to TAP's launch):

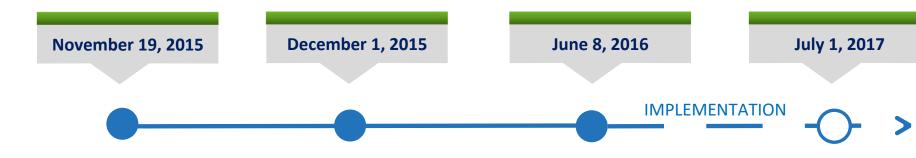


Over \$34 million

The Road to Affordability:

Tiered Assistance Program (TAP)

A City Council Ordinance combined with the Water, Sewer and Storm Water Rate Board's Decision required the establishment of an assistance program that allows low-income customers to pay reduced rates based upon a percentage of their household income.



An Ordinance providing for the establishment of lowincome rates. Mayor Michael Nutter signed the ordinance passed by City Council. The Rate Board issued its decision setting the parameters for the TAP Program First day custome could submit an application for the TAP program.

Eligibility by Income at a Glance

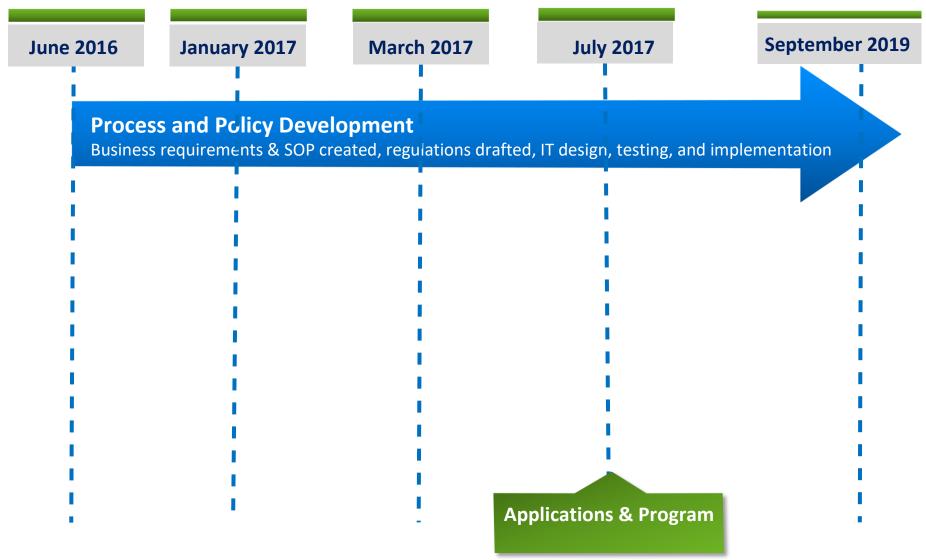
TAP	Extended Payment Plan	
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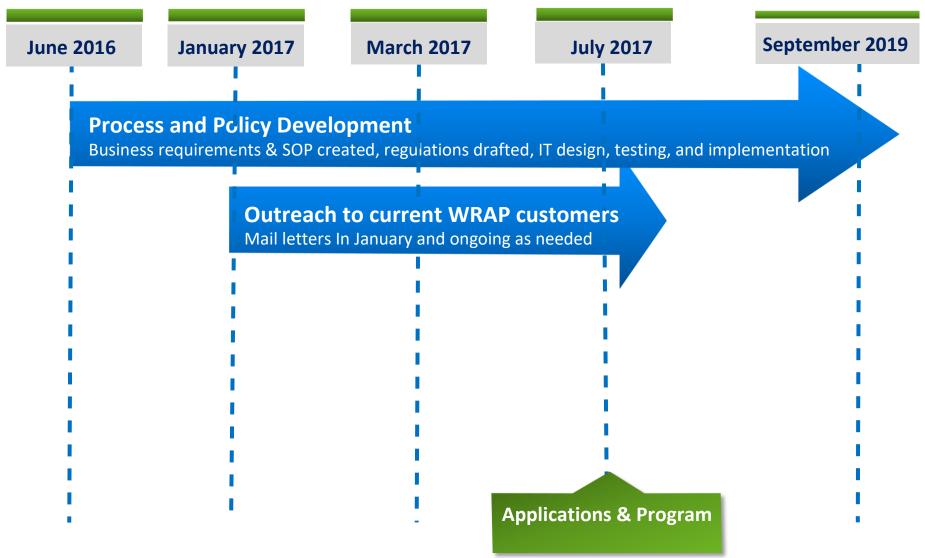
Income 0-50% FPL	Income 51-100% FPL	Income 101-150% FPL	Income ≥151% FPL & Special Hardship	Income 151-250% FPL
Monthly bill capped at 2% of monthly income	Monthly bill capped at 2.5% of monthly income	Monthly bill capped at 3% of monthly income	Monthly bill capped at 4% of monthly income	Monthly payments toward arrears set so that total monthly bill is
No payments	No payments	No payments	No payments	about 4% of
toward arrears	toward arrears	toward arrears	toward arrears	monthly
required	required	required	required	income
Payment plan	Payment plan	Payment plan	Payment plan	
offered if in	offered if in	offered if in	offered if in	
danger of	danger of	danger of	danger of	
disconnection	disconnection	disconnection	disconnection	

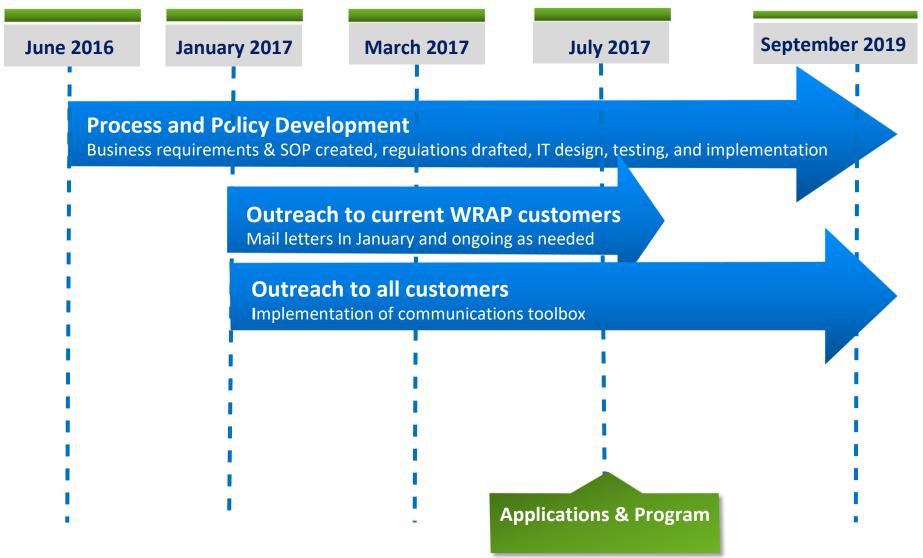
What is Different About TAP?

- Past due amounts are suspended and not enforced upon while successfully enrolled in the program, preventing debt from increasing.
- Program is income-based and not a payment agreement, making bills more predictable and affordable.
- Bills do not go up based on usage. Customers pay a set amount.
- Proactive assistance to keep customers from becoming delinquent or in danger of disconnection.
- Earned forgiveness of prior penalties after 24 months of on-time payments

- More accessible to customers through online, mobile friendly presence and robust language access.
- Program accountability through enhanced metrics.







Launch Communication Tool Kit











Hector

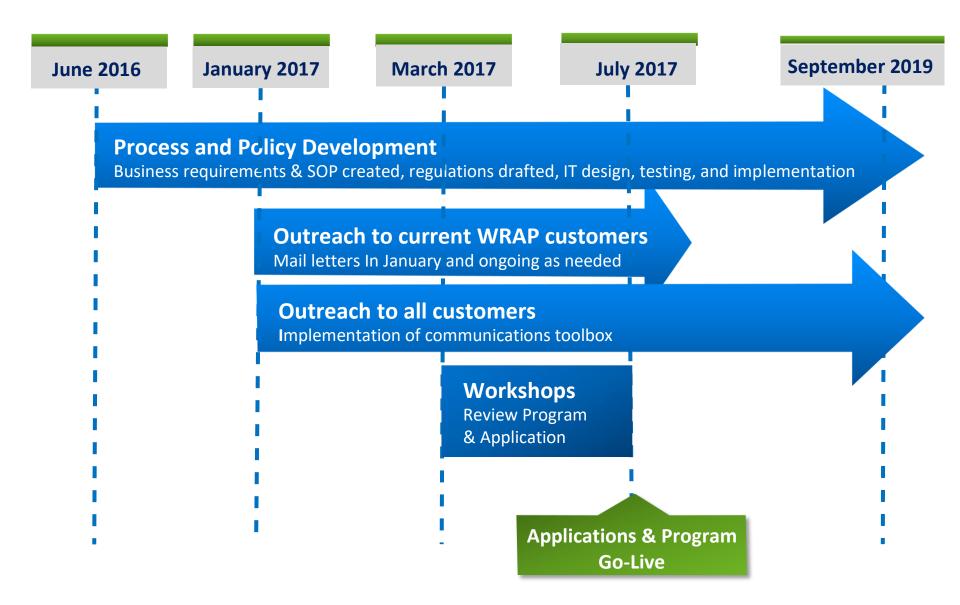
Hector and his wife are seniors with some unpaid bills.

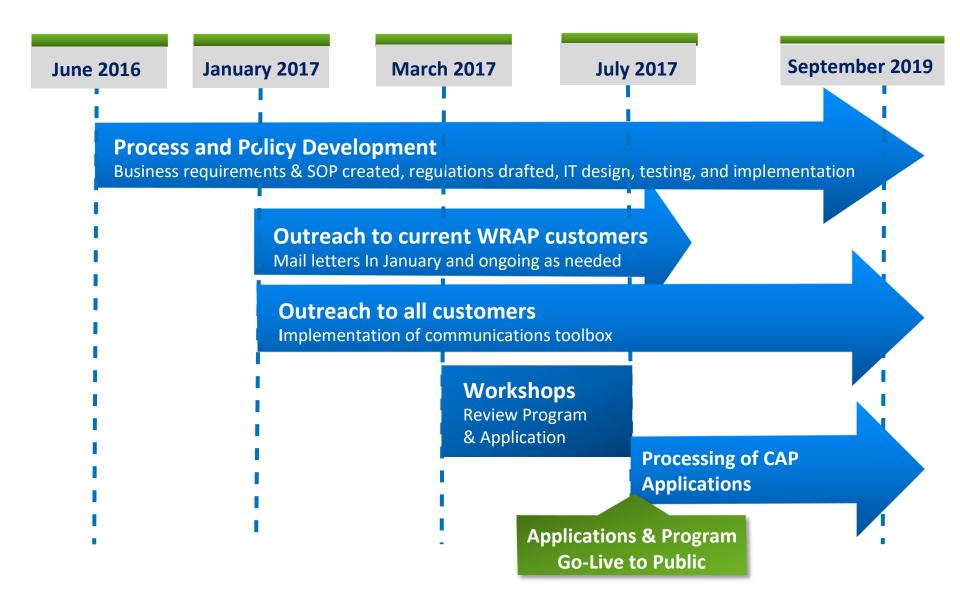
With a **senior discount**, they lowered their bill from **\$72** to **\$33**.

Sample amounts shown. Savings amounts will vary based on individual customers' information.

START HERE:

phila.gov/water-bill-help or call 215.685.6300





Assistance Successes

Applications Submitted

Approved Applications





Applicants Receiving Assistance



What Customers Say About TAP

- The majority of TAP participants (67%) applied for the program because they were struggling to pay their water bill.
- The large majority of TAP participants (78%) found the application process either very easy or easy.
- Nearly all (98%) of TAP participants found the supporting documents helpful in preparing the TAP application.

- Nearly all (96%) of TAP participants have not had water shutoffs since enrolling in the program.
- The majority (88%) of TAP participants feel like the program has helped them with their budget.
- Almost half (42%) of TAP participants feel like they are using the same amount of water as before enrollment.

Continuous Impr

Dear Customer,

In 2017, Philadelphia improved its water assistance and discount programs, following updates to our regulations. Even though you currently receive a Senior Citizen Discount on your water bill, **now you could beeligible for an even lower monthly bill**.

What's New?

• Expanded eligibility for help with your bill.

Household S	Income limits	
1 person	\$2,602 / month	have increased for every household size!
2 people	\$3,523 / month	
3 people	\$4,444 / month	
4 people	\$5,365 / month	

If your income is higher than these limits: We can also help people experiencing special hardships, such as high medical bills.

- You don't need to be behind on your water bill to apply for help.
- For anyone on a fixed income, it's easier to budget and plan! If you're enrolled, your payment can become more predictable month to month.

Questions?

Call (215) 685-6300 or visit phila.gov/water-bill-help Want personal help filling out your application? Visit phillyh20.Info/help-map.

Detach along dotted line.

Send me my personalized application right away!

Please reply!

Why should you request the new Customer Assistance Programs application?

Seniors who fill out our new application may save even more money than they do with their current Senior Citizen Discount.



Kathy saved \$39 a month. by filling out the form. Her monthly bill went from \$72 to \$33.



These are sample savings amounts. Individual a mounts will be determined by each customer's income, and application.

Preferred Application Language?

If you **do not** select a box, we'll send you an application in English.

- $\checkmark\,$ Attending utility fairs and senior centers
- Developing a multi faceted, targeted mailing
- Enhancing communications between conservation vendor and TAP customers
- ✓ Continuing feedback from stakeholder groups

THANK YOU!



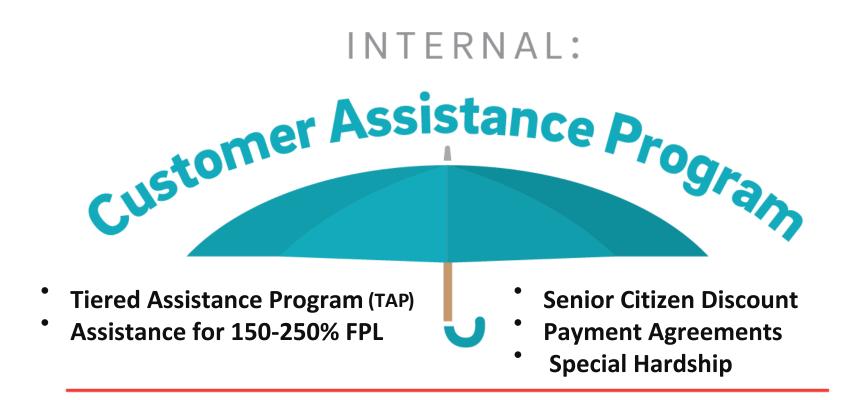


CITY OF PHILADELPHIA DEPARTMENT OF REVENUE WATER REVENUE BUREAU **CITY OF PHILADELPHIA**

Customer Assistance New ways to get help with water bills



PHILADELPHIA WATER CITY OF PHILADELPHIA DEPARTMENT OF REVENUE WATER REVENUE BUREAU



MESSAGE TO CUSTOMERS:

Get help with your water bill.

Call, or visit www.phila.gov/water-bill-help

Fill out our Customer Assistance application.

PHILADELPHIA WATER DEPARTMENT | CUSTOMER ASSISTANCE

Upcoming: Focus on Seniors

PHILADELPHIA WATER DEPARTMENT CUSTOMER ASSISTANCE



Proposal to reach seniors via mail,

promoting new application as a chance to get an even lower bill.

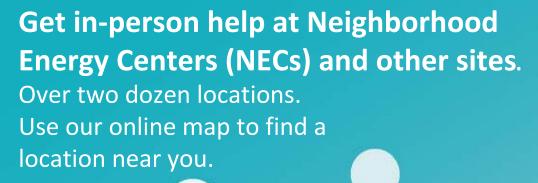
Example 1: Senior couple, fixed income of \$1,090/month not already enrolled in SCD, no arrears:

Can save \$203 /year by filling out new application

Example 2:

Senior couple, already enrolled in SCD, with existing payment agreement for back bills totaling \$890: Can save \$813 /year by filling out new application

UPDATED MESSAGE/OUTREACH FOCUS: Get in-person help filling out your application.



Visit phillyh2o.info/help-map

Coming December 2018: 1-800-TAP-UESF Will offer help getting an app or finding in-person help.

PHILADELPHIA WATER DEPARTMENT CUSTOMER ASSISTANCE

Helping Customers

Easy checklist

We have print versions with large type, but in person, you can make it even simpler to understand:

- > 1) Proof of residence.
- > 2) Proof of income.

Most common customer errors

Missing proof of income for all members of household.

Documents out of date.

Tenants can apply for assistance

- Apply to become a tenant customer.
- Property Owner is notified and must approve.
- Apply for customer assistance.



Updated Application

- 2 proofs of residence
- No social security number required
- Mandatory fields marked with asterisk
- Simplified instructions, especially on zero-income page
- Failing to put initial next to each Customer

Responsibility won't disqualify an application, as long as

page is signed > Clarified '2-week' deadlines to only apply

to shutoffs.

Thank you!

CITY OF PHILADELPHIA

Customer Assistance New ways to get help with water bills



PHILADELPHIA WATER CITY OF PHILADELPHIA DEPARTMENT OF REVENUE WATER REVENUE BUREAU Why we're providing help Our mission is to provide all Philadelphians with safe water. By offering more affordable options, we are encouraging more customers to stay current on their water bills—a benefit to all customers and the neighborhoods in which they live

More Philadelphians than ever are eligible for help with their water bills.

WHAT'S NEW?

- Expanded eligibility though the new Tiered Assistance Program (TAP).
- You don't need to be behind on your bill to apply for help.
- One application to find the best program for you.
- More ways to apply: online and by mail.



PHILADELPHIA WATER DEPARTMENT CUSTOMER ASSISTANCE

Who should apply?

Anyone having trouble paying their bill should fill out our one-stop application.

We have assistance for people with **lower incomes**, those experiencing **special hardships**, a **senior discount**, and other ways to help.

Amanda

Amanda filled out an application for her household of 5 people. She could lower their monthly bill from **\$89** to **\$58**.

Sample amounts shown. Savings amounts will vary based on individual customers' information.



Hector

Hector and his wife are seniors with some unpaid bills.

With a **senior discount**, they lowered their bill from **\$72** to **\$33**.

Sample amounts shown. Savings amounts will vary based on individual customers' information.



In Philadelphia, we estimate approximately 60,000 customers are now eligible for assistance!

START HERE: phila.gov/water-bill-help or call: 215.685.6300

APPLICATION TIP: To request your application, you'll need your Water Access Code, shown at the top of any recent water bill

PHILADELPHIA WATER DEPARTMENT | CUSTOMER ASSISTANCE

Struggling with your water bill? More Philadelphians than ever are eligible for help.

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APPLICATION TIP: We'll need to verify household income. Be prepared to submit a month's worth of your household's most recent paystubs, or last year's tax returns.

PHILADELPHIA WATER DEPARTMENT | CUSTOMER ASSISTANCE

Other Ways To Get Help





BASEMENT FLOODING

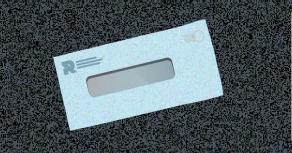
Basement Protection Program Assistance (BPP)

SERVICE LINE REPAIRS

Homeowners Emergency Loan Program (HELP)



Conservation Assistance Program (CAP)



Our mission is to provide access to clean, safe water to all residents of Philadelphia. If you're having problems paying your water bill, we have programs that may help you.

PHILADELPHIA WATER DEPARTMENT CUSTOMER ASSISTANCE

CITY OF PHILADELPHIA

Customer Assistance New ways to get help with water bills



PHILADELPHIA WATER CITY OF PHILADELPHIA DEPARTMENT OF REVENUE WATER REVENUE BUREAU Why we're providing help Our mission is to provide all Philadelphians with safe water. By offering more affordable options, we are encouraging more customers to stay current on their water bit—a benefit to all customers and the neighborhoods in which they live

PHILADELPHIA WATER DEPARTMENT CUSTOMER ASSISTANCE

- Tiered Assistance Program (TAP)
- Assistance for 150-250% FPL

- Senior Citizen Discount
- Payment Agreements
- Special Hardship

One application form, many people.

The same Customer Assistance form is now used to apply for all assistance. **People with lower incomes, senior citizens**, or those experiencing **special hardships** should all apply.



PHILADELPHIA WATER DEPARTMENT | CUSTOMER ASSISTANCE

Assistance Successes!

Applications Requested, not including mass mailings (as of November 6, 2018)

26,591 20,230 Approved Applications* (as of November 6, 2018)

*Under Review or Awaiting Information from Customer

PHILADELPHIA WATER DEPARTMENT CUSTOMER ASSISTANCE

What should customers expect?

BEFORE APPLYING

Start to gather & prep all paperwork

DURING

Request

Application

Note your Water **Access Code**

Complete

Plan how you'll apply

Submit with all application *carefully* required paperwork

AFTER APPLYING

Wait while application is processed

Receive followup letter

Wait for processing time before receiving lower bills

Upcoming: Focus on Seniors

PHILADELPHIA WATER DEPARTMENT CUSTOMER ASSISTANCE



Proposal to reach seniors via mail,

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Can save \$203 /year by filling out new application

Example 2:

Senior couple, already enrolled in SCD, with existing payment agreement for back bills totaling \$890: Can save \$813 /year by filling out new application

Current Application/Access

Code

Eile Account for where: Matter Account for the second for an exclusion Matter Second for the second for an exclusion Matter Second for the second for an exclusion of Matter Second for the second for an exclusion of Matter Second for the second for an exclusion of Matter Second for the second for an exclusion of Matter Second for the second for an exclusion of Matter Second for the second for an exclusion of Matter Second for the second for an exclusion of Matter Second for the second for an exclusion of Matter Second for the second for an exclusion of Matter Second for the second for the second for an exclusion of Matter Second for the second for the second for an exclusion of Matter Second for the second for the second for the second for the second for Matter Second for the second for the second for the second for the second for Matter Second for the second for the second for the second for Matter Second for the second for the second for the second for the second for Matter Second for the second for the second for the second for the second for Matter Second for the second for the second for the second for the second for Matter Second for the second for the second for the second for the second for Matter Second for the second for the

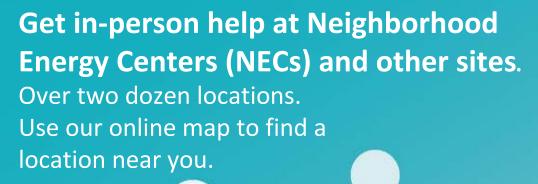
You'll need your nine-digit **water access code** from the top of any recent water bill.

NEW: Partners can look up Water Access codes!

Do you have any other questions, or feedback about current application?

PHILADELPHIA WATER DEPARTMENT CUSTOMER ASSISTANCE

UPDATED MESSAGE/OUTREACH FOCUS: Get in-person help filling out your application.



Visit phillyh2o.info/help-map

Coming December 2018: 1-800-TAP-UESF Will offer help getting an app or finding in-person help.

Helping Customers

UESF and TAP

Clearing arrears before getting on the program

Easy checklist

We have print versions with large type, but in person, you can make it even simpler to understand:
 1) Proof of residence
 2) Proof of income.

Most common Customer errors

- Missing proof of income for all members of household?
- Documents out of date?

• Your ideas ?

COMING SOON:

Updated Application (March 2019)

- > 2 proofs of residence
- No social security number required
- Mandatory fields marked with asterisk
- Simplified instructions, especially on zero-income page

- Failing to put initial next to each Customer Responsibility won't disqualify an application, as long as page is signed
- Clarified '2-week' deadlines to only apply to shutoffs.

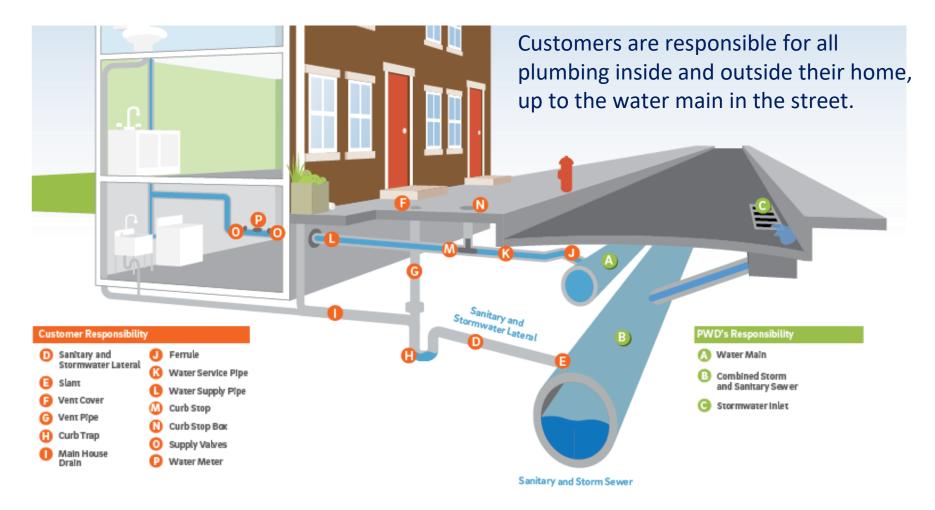
Thank you!

PHILADELPHIA WATER DEPARTMENT CUSTOMER ASSISTANCE

Philadelphia Water Department



Our plumbing and your plumbing; Understanding your home's plumbing



PHILADELPHIA WATER DEPARTMENT CUSTOMER SERVICE

Homeowner's Emergency Loan Program (HELP)



- Zero interest loan for customers who receive a Notice of Defect (NOD) OR want to replace a lead service Line • Five-year monthly payment plan
- Covers:
 - a) Sewer laterals
 - b) Water services

c) Lead service lines

PHILADELPHIA WATER DEPARTMENT | CUSTOMER SERVICE

Cold Weather Tips

 Let faucet run at a trickle overnight during extremely cold weather. It costs only pennies, and the moving water will help prevent the pipes from freezing.
 Wrap and insulate all water pipes in unheated areas, like your basement. Pay close attention to pipes near exterior walls, especially in kitchens and bathrooms.

67

• Keep water meter area above 40 degrees Fahrenheit.

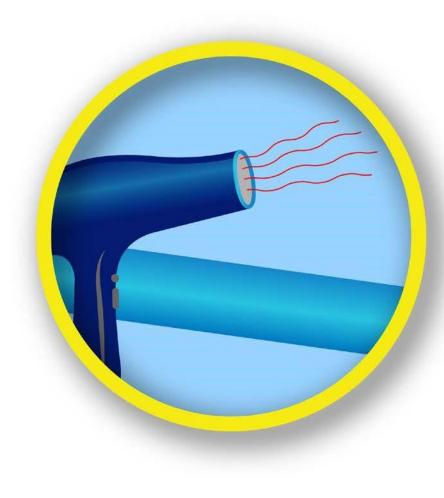
• Repair or replace broken exterior windows. Cover windows with plastic and caulk windows near water meters and pipes. When cold air blows on a pipe, it increases the risk of freezing.

There's no water. Now what?

First, check with a neighbor to see if they have water. If not, it may be the result of a main break. But if they still have water, it's likely your pipes are frozen.



If your pipes are frozen, PWD **cannot** fix them. You might have to call a licensed plumber.



Do not apply direct heat to the pipes. If your pipes freeze, use a **space heater** or **hair dryer** to heat the area around your meter and pipes.

CITY OF PHILADELPHIA

Customer Assistance New ways to get help with water bills



PHILADELPHIA WATER CITY OF PHILADELPHIA DEPARTMENT OF REVENUE WATER REVENUE BUREAU

Why we're providing help Our mission is to provide all Philadelphians with safe water. By offering more affordable options, we are encouraging more customers to stay current on their water bits a benefit to: customers and the neighborhoods in which they live

One application form, many people.

The same Customer Assistance form is now used to apply for all assistance. **People with lower incomes, senior citizens**, or those experiencing **special hardships** should all apply.



Key Points

- If you're struggling to pay your water bill, don't wait until it's overdue to take action. PWD/WRB offers a variety of billing assistance programs to help you maintain water, sewer and stormwater services for your home.
- You do not need to be delinquent as this program is designed to keep customers in good standing with continued access to water and sewer services.
- Eligible customers will pay a percentage of their bill based on their income. Customers in the lowest income bracket will pay a bill equivalent to 2% of their monthly income for a minimum of \$12/month. Bill is capped as a percentage of income and is constant each month.
- Outstanding balances accrued prior to TAP enrollment are put on hold.
- Earned forgiveness of prior penalties after 24 months of on-time payments.

CITY OF PHILADELPHIA | Tiered Assistance Program

How much can you save?

Amanda

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In Philadelphia, we estimate approximately 60,000 customers are now eligible for assistance!

PHILADELPHIA WATER DEPARTMENT | CUSTOMER ASSISTANCE

Application Checklist



Basic info for the applicant, and for all members of the household.

Proof of residency for the applicant only.

Monthly income amounts, and proof of income

TIP: For **proof of monthly income:** Be prepared to submit a month's worth of your household's most recent paystubs, or the previous year's tax returns. **Gather copies of that info ahead of time** so you're ready to fill out the form.

For Special Hardships ONLY:



Official documentation demonstrating hardship claim

CITY OF PHILADELPHIA | Tiered Assistance Program

Get in-person help with your application.

You can get **in-person** help at Neighborhood Energy Centers (NECs) and other sites.

There are over two dozen locations. Use our online map to find a location near you.

Visit phillyh2o.info/help-map

What should customers expect?

BEFORE APPLYING

Start to gather & prep all paperwork

DURING

Request

Application

Note your Water **Access Code**

Complete

Plan how you'll apply

Submit with all application *carefully* required paperwork

AFTER APPLYING

Wait while application is processed

Receive followup letter

Wait for processing time before receiving lower bills

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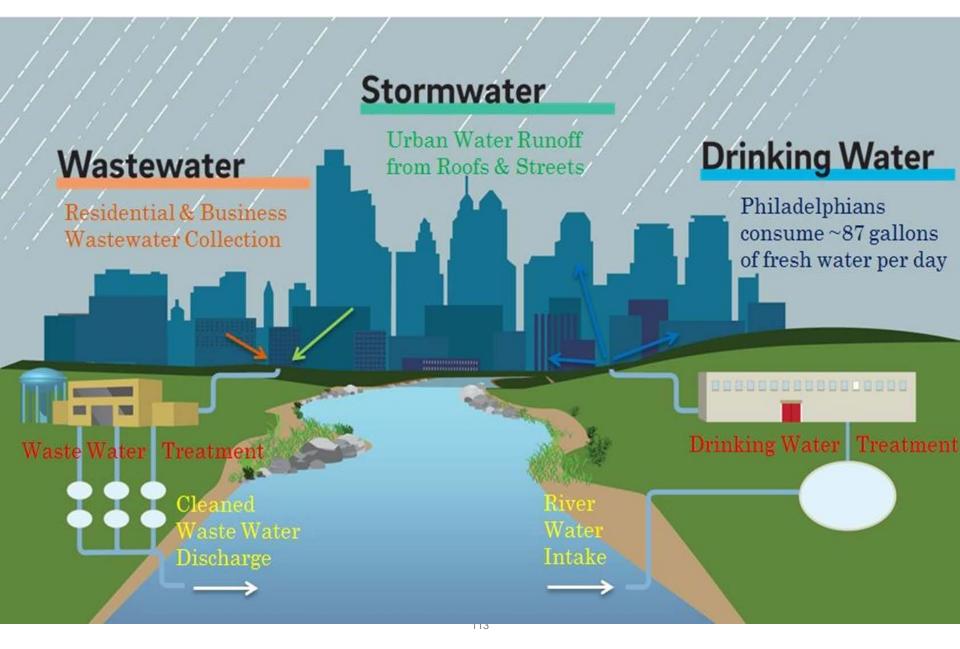
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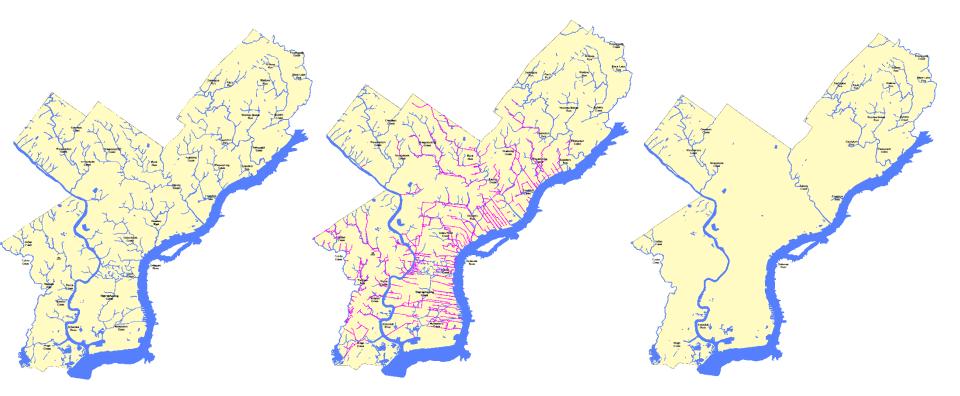
Esperanza Health Center Monthly Meeting January 2019

NAME





From streams to a combined sewer system



PHILADELPHIA WATER DEPARTMENT



Natural areas with trees and plants absorb rainfall and filter pollutants, protecting our streams.

Hard, impervious surfaces don't absorb rainfall, so it runs into our rivers, carrying pollutants.

Southeast Philadelphia (10th & Moyamensing), photo by Andrew Dobshinst

Combined sewers when it's not raining

The rain challenge

PHILADELPHIA WATER DEPARTMENT | GSI UPDATES

Negative impacts of stormwater runoff

PHILADELPHIA WATER DEPARTMENT | GSI UPDATES





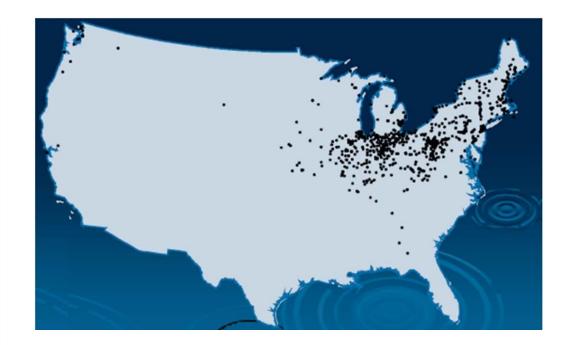


The Clean Water Act & National Combined Sewer Overflow Control Policy

ITS WB	Customer Name: Jane Doe Service Address: 316 Bayview Terrace, Philade Bill Date: November 20, 2014 (Bil Period. Oct	elphia PA 19126 17, 2014 - Nov 19, 2014)	Includes Payments
WESHED (21-15) 00001	Bill Date: November 20, 2014 (dai y ende Your Account Belance at last bil Stanty 4 - thank you	ca0.43	eCollect If your check is re- uncollected funds, (1) a one-time electronic collect a fee of \$20, i your check electroni payment.
Stor	mwater Charg	10 \$28.85 \$13.01	Payment Types Pay by phone (\$77 www.phita.gov. Set
	Stormwater Charge	\$14.15 .\$13.52 \$40.49	See back for mo
	Total Account Balance Please pay now	\$40.49	

The stormwater charge

provides essential services to manage rain runoff that flows into sewers and waterways, as required by law. This is achieved through the Green City, Clean Waters initiative. ↓





Every city with Combined Sewer Overflows <u>*must*</u> create a "Long Term Control Plan" to clean up the water.

An elegant solution!

PHILADELPHIA WATER DEPARTMENT | GSI UPDATES

Green City, Clean Waters is everywhere!



PARKS Kemble Park

As one of the largest stormwater management projects in a Philadelphia park, Kemble offers beautiful examples of green tools.

Key

PWD initiated projects on streets
PWD initiated projects on parcels
PWD development projects
Rain check, rain barrel



VACANT LANDS Heston Garden

City departments, government agencies, community partners, and city officials came together to reimagine this once vacant lot in West Philadelphia that now serves as a community green space.

PRIVATE DEVELOPMENT

Due to the large number of businesses in the City, private development plays a key role in keeping our watersheds clean.

after

HOMES Rain Check Program

Homeowners in every part of the city can help Philadelphia protect its creeks and rivers while beautifying their properties.

befor

PARKING LOTS Eadom Street

Adding rain gardens to parking lots like this one help demonstrate how to utilize existing space and add aesthetic value.

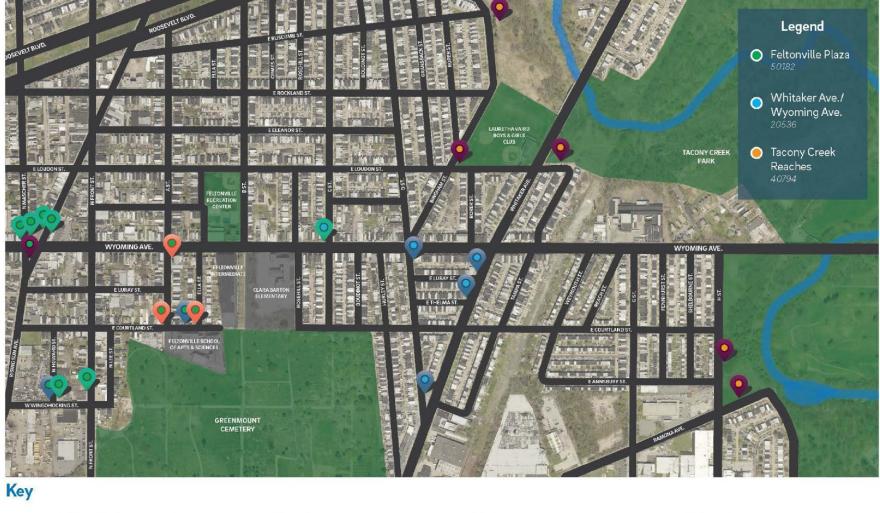


Philadelphia Water Department's very own water treatment plant in North Philadelphia is the site of the City's first green street with stormwater bumpouts.

Feltonville



Planned Green Infrastructure & Water/Sewer Projects











Note: All GSI tools and locations are subject to modification during the design process. Last updated February 2018.

Hunting Park Planned Green Infrastructure





These tools capture rainwater to protect our rivers. For more information on these green tools and more, visit: phillywatersheds.org/tools.

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Soak It Up, Philly!

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Plants filter it

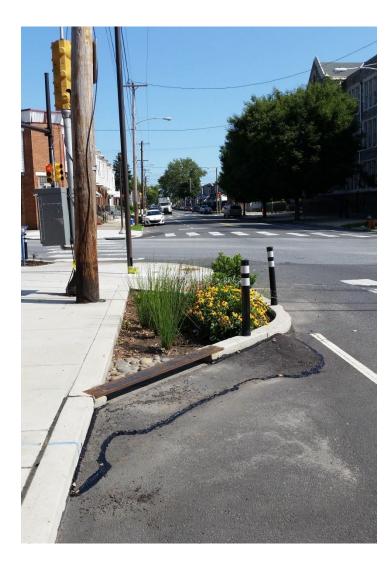
Plants, soil and stone filter and remove pollutants from the stormwater as it soaks into the ground.

What you can do

Help us keep our creeks and rivers clean! Regularly check your vehicle for drips and leaks, and always try to recycle and reuse motor oil.



Green City, Clean Waters Setting the national standard for environmentally-friendly stormwater management in Philadelphia's communities.



PHILADELPHIA WATER DEPARTMENT GSI UPDATES

What is a Stormwater Tree Trench?





water throughout the trench.

ground holds the water. Water is absorbed into the earth or flows slowly into the sewer.

Setting the national standard for environmentally-friendly stormwater management in Philadelphia's communities.







What you can d

Help us keep our rivers clean! You can plant a rain garden on your property. A rain garden at home can capture rain water from your roof and downspout, while keeping it out of our sewers.



Green City, Clean Waters Setting the national standard for environmentally-friendly stormwater management in Philadelphia's communities.



PHILADELPHIA WATER DEPARTMENT GSI UPDATES



streetscape. Water filters through soil.

Stormwater Planter PWD Bureau of Laboratory Services 1500 Hunting Park Ave. Examples of Green

Stormwater flows from street into the planter.

Stormwater flows from sidewalk via curb cut.

Stone and other materials provide

additional stormwater storage.

Examples of GSI Nearby

PHILADELPHIA WATER DEPARTMENT | GSI UPDATES



PHILADELPHIA WATER DEPARTMENT GSI UPDATES

Residential Incentive Program – Rain Check

FREE Rain Barrels!



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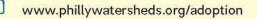
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- 215.683.3405







PHL Power Corp provides green job training

Green Jobs Program Took This Philadelphian From City Statistic to College

BY MALCOLM BURNLEY | OCTOBER 1, 2015



After participating in the PowerCorps PHL workforce development program, Paul Johnson is pursuing an environmental engineering degree, (Photo by Malcolm Burnley)



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More Info: <u>http://powercorpsphl.org/</u>

PHILADELPHIA WATER DEPARTMENT | GSI UPDATES

Struggling with your water bill? More Philadelphians than ever are eligible for help.

WHAT'S NEW?

- Expanded eligibility though the new Tiered Assistance Program (TAP).
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- One application to find the best program for you.
- More ways to apply: online and by mail.



Who should apply?

Anyone having trouble paying their bill should fill out our one-stop application.

We have assistance for people with **lower incomes**, those experiencing **special hardships**, a **senior discount**, and other ways to help.

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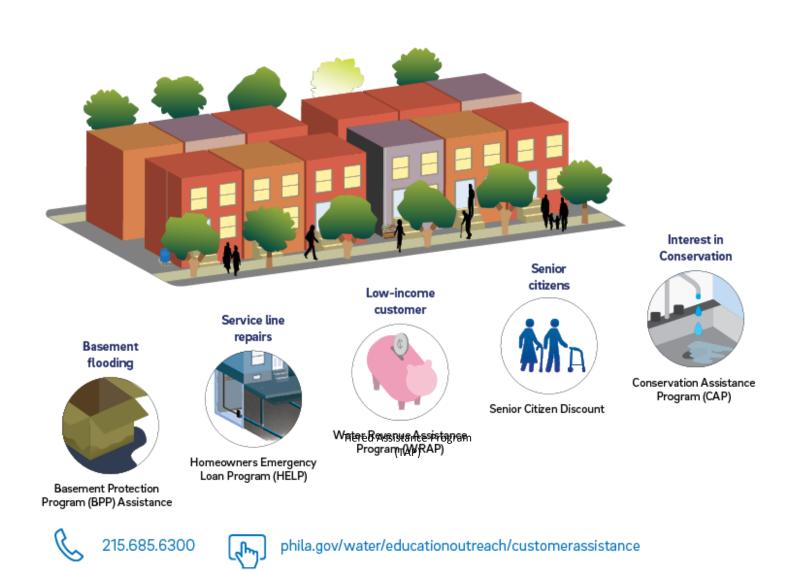
GSI UPDATES

START HERE: phila.gov/water-bill-help or call: 215.685.6300

APPLICATION TIP: We'll need to verify household income. Be prepared to submit a month's worth of your household's most recent paystubs, or last year's tax returns.

BHILABELBHIA WATER BEBARTMENT GSI UPDATES

Can I help you with anything else?



PHILADELPHIA WATER DEPARTMENT

GSI UPDATES



Community Outreach Specialist, Lower North Philadelphia Thank You!



PHILADELPHIA WATER DEPARTMENT

Maura Jarvis E: maura.jarvis@phila.gov P: 215-683-3401

For more information, visit: www.phila.gov/water





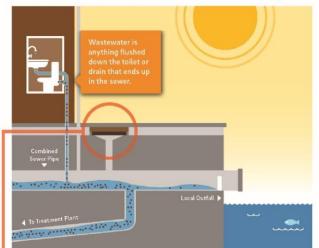


GSI UPDATES

How sewers & green tools work together

Green tools use materials such as plants, soil, stone and special pavement to capture, slow, filter and soak up water during storms

Combined sewers when it's not raining

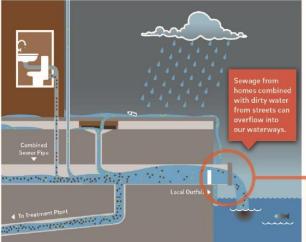


When it is not raining or snowing, combined sewer systems carry wastewater from our homes and businesses to a treatment plant.



Storm drains direct stormwater runoff into the sewer system. Once the water enters the sewer system, it flows to a treatment plant.

Combined sewers during storms

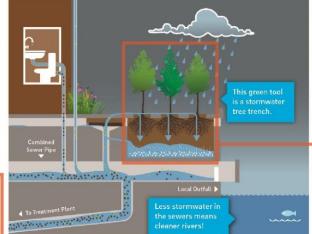


During heavy storms, stormwater runoff – rain or melting snow that collects dirt and pollutants as it runs off of hard surfaces – mixes with sewage in the pipes and overwhelms our sewer system, sending dirty water into our creeks and rivers.

The pipes are designed to release the dirty excess water into our rivers and creeks.



Combined sewers and green tools



A green tool acts like a sponge by soaking up and storing water before it reaches the sewer systems, which reduces the amount of water entering the pipes and helps to prevent the mix of dirty water and pollutants from overflowing into our waterways.

Stormwater tree trenches

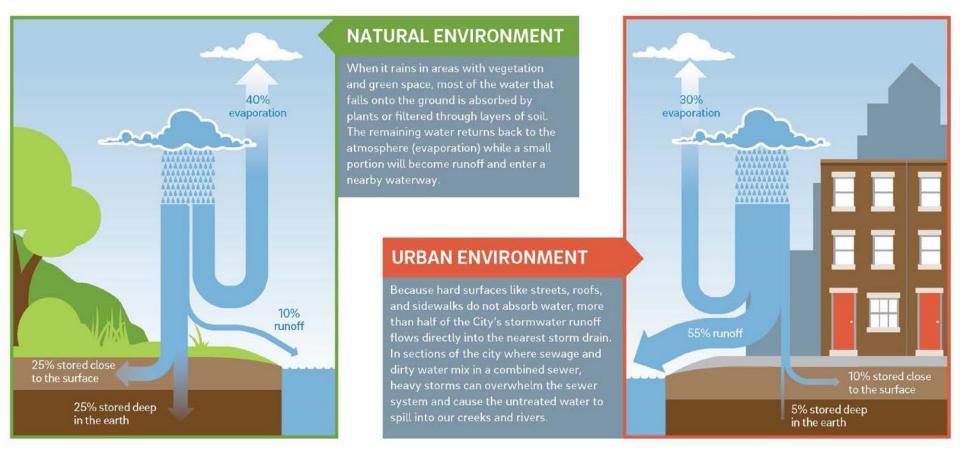
look like typical street trees, but they have a unique design to help them manage stormwater underground.





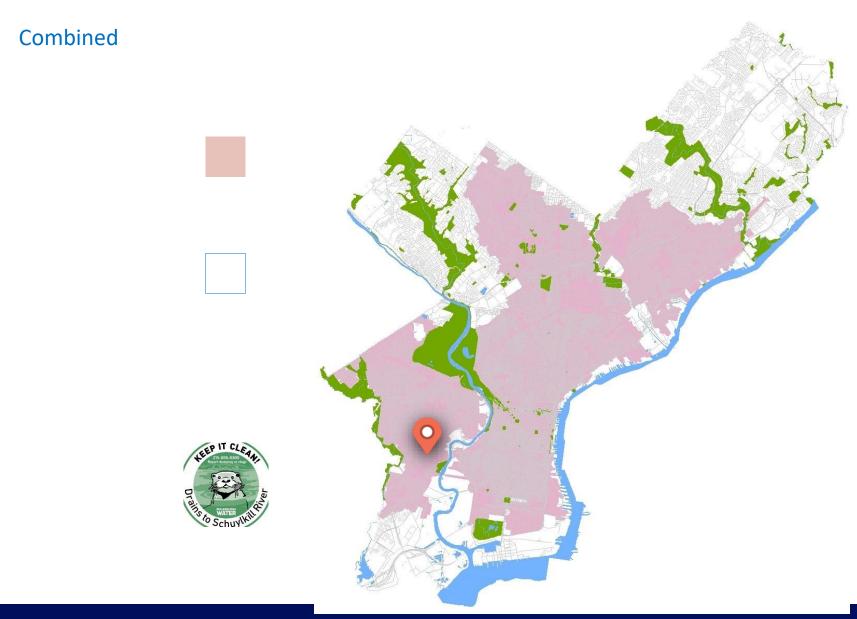
Stormwater Runoff: What is it?

Stormwater runoff is rain or melting snow that cannot be absorbed by hard surfaces like sidewalks, streets and roofs. With no place to go, the water mixes with dirt and pollutants that are on those surfaces and flows into a nearby storm drain.



Philly's Combined Sewer System Service Area

PHILADELPHIA WATER DEPARTMENT | APPENDIX



PHILADELPHIA WATER DEPARTMENT | APPENDIX

155

Sewer Area

Separate Sewer Area

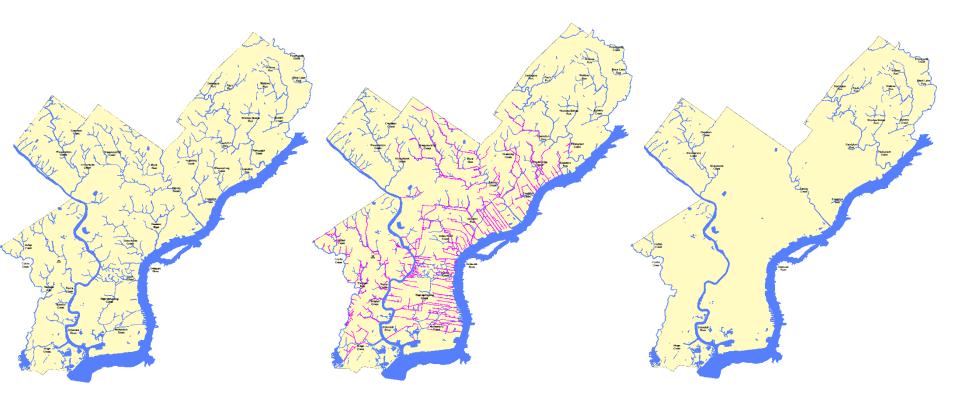
Kingsessing: Schuylkill River Watershed

Philadelphia is built upon 7 watersheds



PHILADELPHIA WATER DEPARTMENT | APPENDIX

From streams to a combined sewer system



PHILADELPHIA WATER DEPARTMENT | APPENDIX

Where does my water come from?

PHILADELPHIA WATER DEPARTMENT APPENDIX



How much water do you use per day?

PHILADELPHIA WATER DEPARTMENT APPENDIX



DAILY WATER USAGE FOR AN AVERAGE PHILADELPHIAN



Philadelphia's drinking water treatment plants deliver <u>520 million gallons of fresh water daily</u>; 60% of that water comes from the Delaware River and 40% comes from the Schuylkill River.

Secondary benefits of green tools

PHILADELPHIA WATER DEPARTMENT APPENDIX



We've hosted hundreds of meetings and events, educating citizens about green infrastructure and allowing residents to help shape the GSI investments that are transforming our neighborhoods.





Stormwater Infrastructure industry, including members of the PowerCorpsPHL program for at-risk youth + local GSI design and maintenance firms.





10.3% PROPERTY VALUE INCREASE

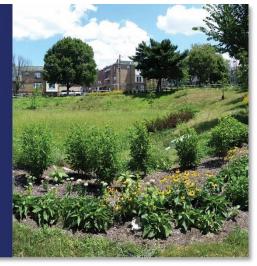
Estimated property value gain from proximity to GSI investment. Sustainable Business Network estimates an aggregate \$1.3B increase in citywide property value, producing an annual increase of \$18M in property taxes.





1,600+ STORMWATER TOOLS

Over 1,600 green stormwater tools featuring native plants that filter pollutants, replenish groundwater and provide habitat for animals + pollinators have been constructed or are in progress.



PHILADELPHIA WATER DEPARTMENT | APPENDIX







Keep It Clean! Philadelphia Water's Storm Drain Marking Program

- Help PWD protect our drinking water by volunteering to place markers in your community
- FREE supplies are available for any community event • There are 71,000+ storm drains in Philadelphia – 71,000+ ways to help!

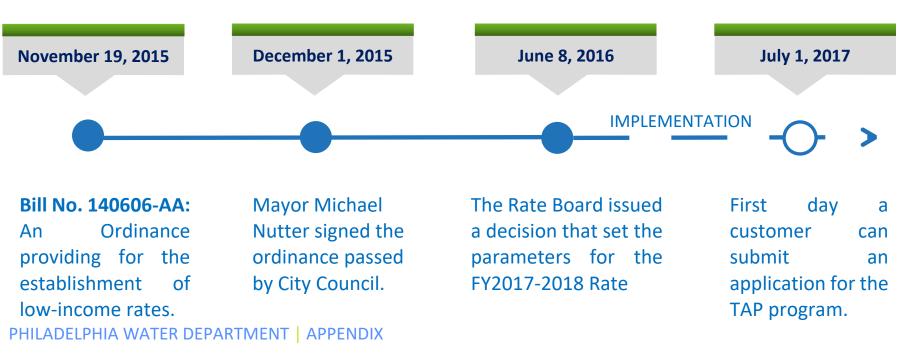
More Info: www.phillywatersheds.org/inletmarkers

PHILADELPHIA WATER DEPARTMENT | APPENDIX



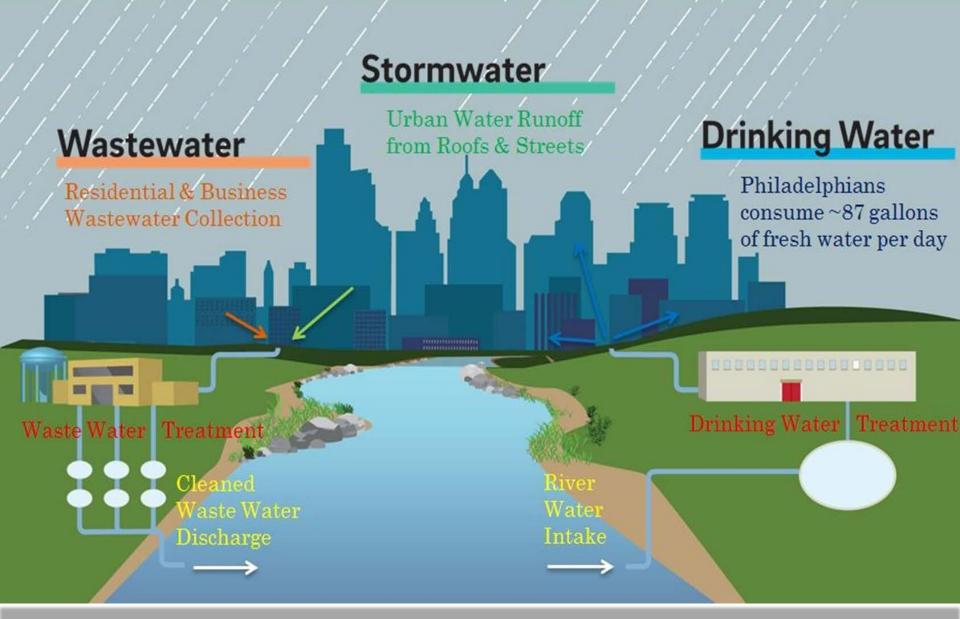
Background on Tiered Assistance Program (TAP)

City Council Ordinance and Water, Sewer and Storm Water Rate Board Decision require the establishment of an assistance program that allows low-income customers to pay reduced rates based upon a percentage of their household income.



Nueva Esperanza Monthly Meeting January 2018







Natural areas with trees and plants absorb rainfall and filter pollutants, protecting our streams.

Soak It Up, Philly!

What is a stormwater bumpout?

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Roots soak it up

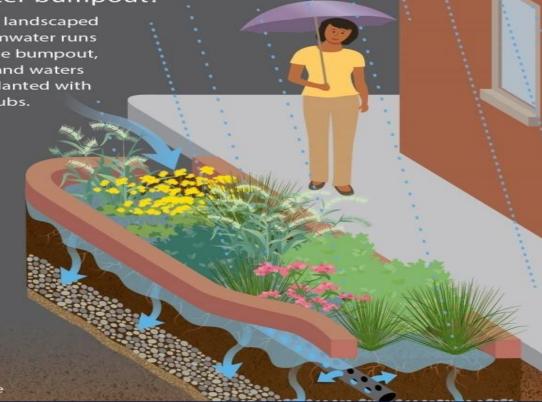
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Plants filter it

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What you can do

Help us keep our creeks and rivers clean! Regularly check your vehicle for drips and leaks, and always try to recycle and reuse motor oil.



Hard, impervious surfaces don't absorb rainfall, so it runs into our rivers, carrying pollutants.

outheast Philadelphia (10th & Moyamensing), photo by Andrew Dobshinsky

Combined sewers when it's not raining

The rain challenge

Negative impacts of stormwater runoff







The Clean Water Act &





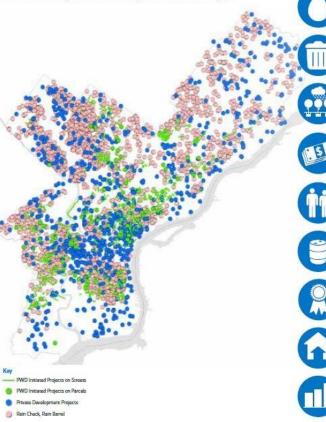
National Combined Sewer Overflow Control Policy pennsylvania DEPARTMENT OF ENVIRONMENTAL PROTECTION

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Green City, Clean Waters

Active & Completed GSI Projects in Philadelphia



1.5 BILLION GALLONS in Combined Sewer Overflow reduction volume

6,000 TONS TRASH & DEBRIS removed from Philadelphia's waterways through our skimming vessel and on land

1,600+ STORMWATER TOOLS constructed and in progress

\$51 MILLION

Grant funds from public and private sources invested in Philadelphia parks, streets, schools and public housing as a result of leveraged GSI investments

Approximately 308,759 CITIZENS ENGAGED

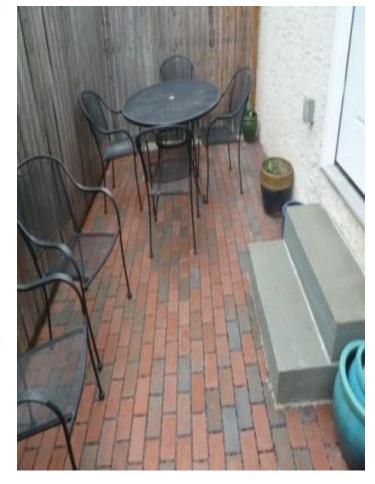
2985 RAIN CHECK PROJECTS installed at homes across Philadelphia

8 AWARDS won in the fields of Government Systems, Water Guality, Planning, Green Building, and Communications

10.3% Estimated Property Value Gain from Proximity to GSI Investment[†]

430 NEW JOBS & 14% GROWTH In Greater Philadelphia Green Stormwater Infrastructure Industry †

+ Source: The Economic Impact of Green City, Clean Waters: The First Five Years



Feltonville Plaza

Planned Green Stormwater Infrastructure



Last Updated: October 2017



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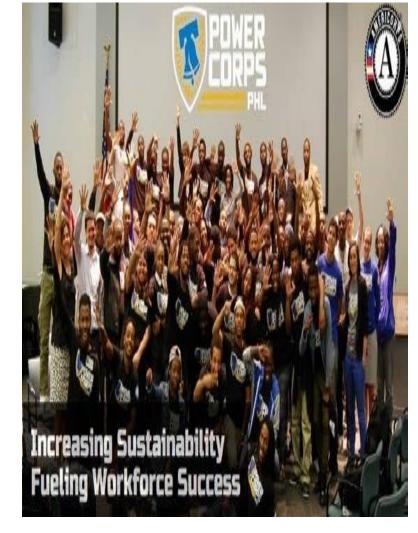


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Garden?



Stormwater Planter PWD Bureau of Laboratory Services 1500 Hunting Park Ave.



Examples of GSI Nearby



TER Green City, Clean Waters

Rain Garden Cayuga Triangle Depaving Project Cayuga St., Wingohocking St., & Castor Ave.

Residential Incentive Program – Rain Check

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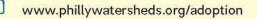
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Stormwater Grants: SMIP & GARP

PWD offers grants to non-residential customers for the design and construction of stormwater projects • Grantees can reduce their stormwater bill up to 80% • Helps reduce CSOs and achieve compliance targets

 PWD and customer can share the costs of constructing stormwater management

http://water.phila.gov/swexp/



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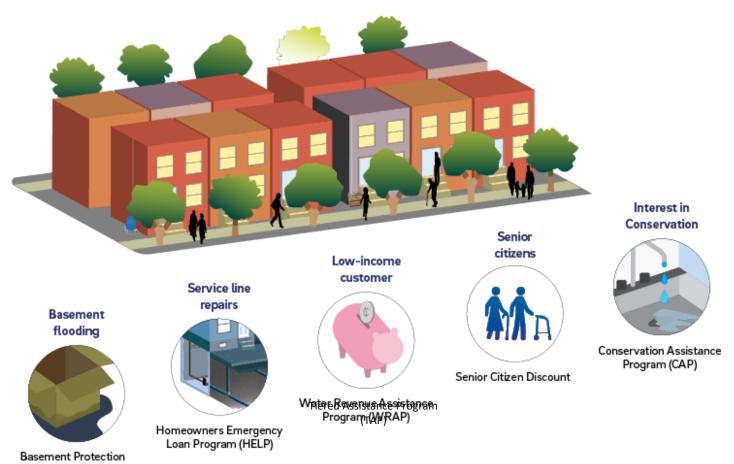
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PHILADELPHIA WATER DEPARTMENT | GSI UPDATES

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Can I help you with anything else?



Basement Protection Program (BPP) Assistance

215.685.6300



phila.gov/water/educationoutreach/customerassistance



Community Outreach Specialist, Lower North Philadelphia Thank You!

Tiffany Ledesma E: tiffany.<u>L</u>edesma@phila.gov P: 215-683-3407

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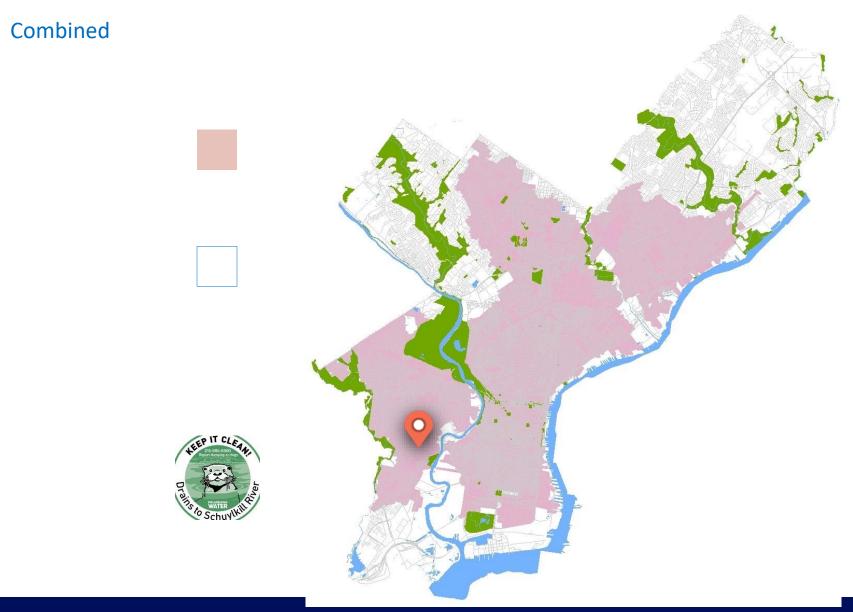






Philly's Combined Sewer System Service Area

PHILADELPHIA WATER DEPARTMENT | APPENDIX



PHILADELPHIA WATER DEPARTMENT | APPENDIX

Sewer Area

Separate Sewer Area

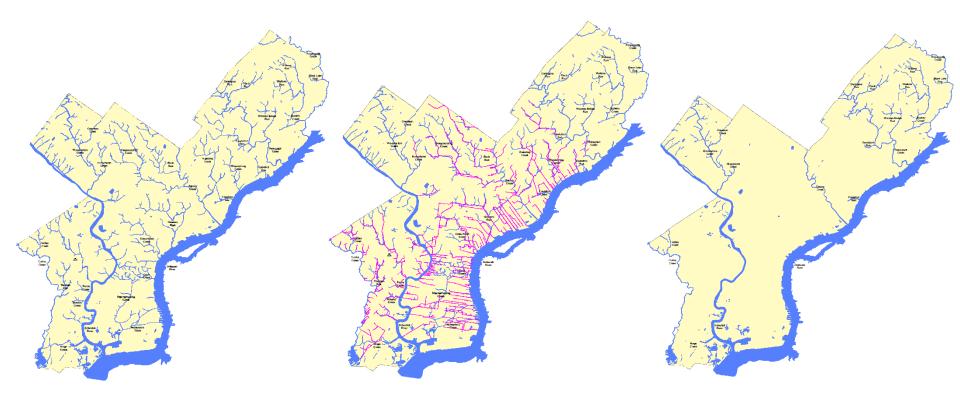
Kingsessing: Schuylkill River Watershed

Philadelphia is built upon 7 watersheds



PHILADELPHIA WATER DEPARTMENT APPENDIX

From streams to a combined sewer system



PHILADELPHIA WATER DEPARTMENT | APPENDIX

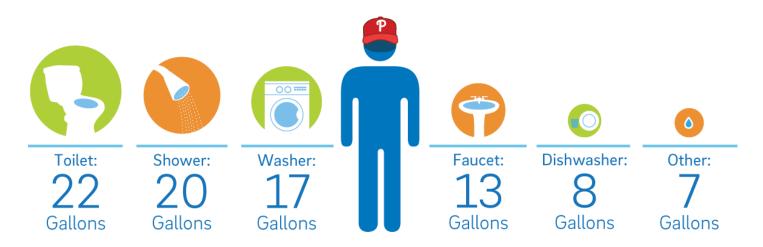
Where does my water come from?

PHILADELPHIA WATER DEPARTMENT | APPENDIX



How much water do you use per day?

PHILADELPHIA WATER DEPARTMENT APPENDIX



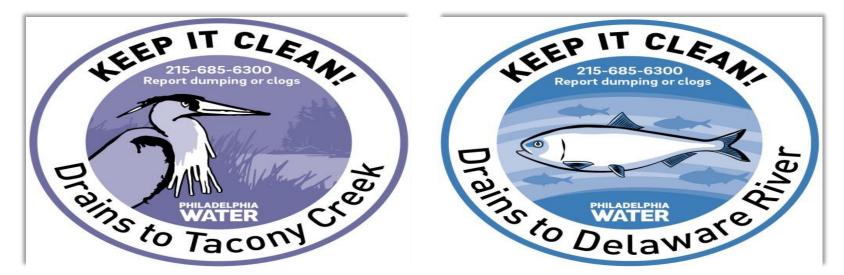
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Secondary benefits of green tools

PHILADELPHIA WATER DEPARTMENT APPENDIX

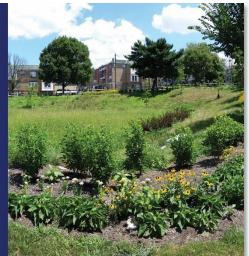






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PHILADELPHIA WATER DEPARTMENT APPENDIX











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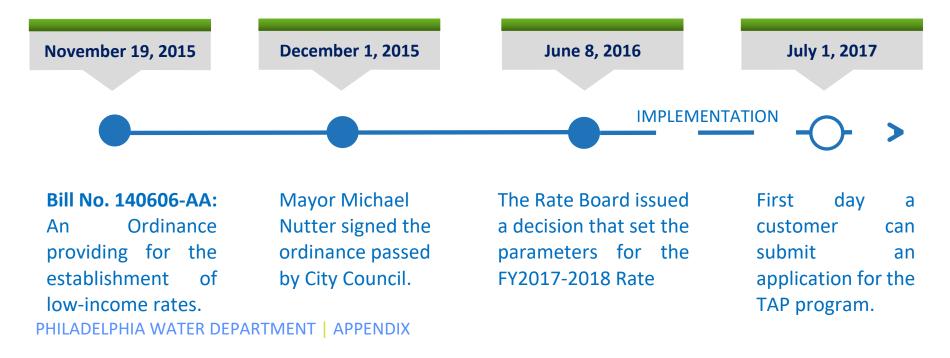
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PHILADELPHIA WATER DEPARTMENT | APPENDIX



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LEADING UTILITIES OF THE WORLD

Randy E. Hayman Commissioner





Innovation Area Stakeholder Engagement Who We Are

Integrated, One Water Utility for 1.7M customers



Drinking Water

- Source: Delaware and Schuylkill Rivers
- Three Water Treatment Facilities
- Over 300 million gallons treated per day
- 3,000 miles of water mains, 25+ pumping stations





Wastewater

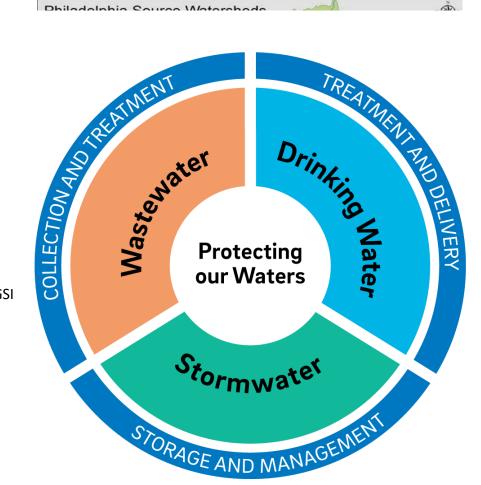
- 3 Water Pollution Control Plants
- Over 522 million gallons treated per day
- 3,716 miles of sewers, 19 pumping stations
- Biosolids handling facility



Stormwater

- Roughly 60% Combined Sewer, 40% Separate Sewer
- Green City, Clean Waters Large-scale green stormwater infrastructure program
- To date, the program has reduced CSO volume by approximately 2.0 billion gallons annually utilizing over 650 GSI projects and traditional infrastructure projects

CHALLENGE: Less than 2% of the Schuylkill River Watershed within Philadelphia's jurisdiction



Stakeholder

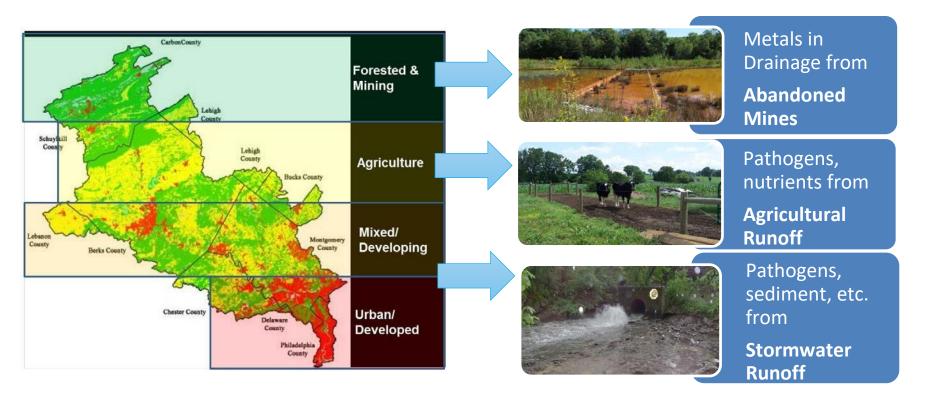


Engagement

Area

Innovation

- In 2002, Philadelphia completed source water assessments that identified priority sources of impairment in Philadelphia's contributing watershed areas
- With less than 2% of the Schuylkill River Watershed within Philadelphia's jurisdiction, a regional coordination approach was needed to met source water protection objectives



Innovation Area Stakeholder

Engagement INNOVATION: Establishing the Schuylkill Action Network, a nationally

INNOVATION: Establishing the Schuylkill Action Network, a nationally recognized regional stakeholder coordination model for watershed protection initiatives

- Established in 2003 ightarrow 16 years and counting
- EPA grant award to PWD of \$1.15M
- \$1.5M leveraged for on-the-ground watershed implementation projects.
- SAN encompasses water suppliers, agencies, conservation districts, nonprofit organizations, and other stakeholders
- Targeted workgroups to address specific watershed issues and initiatives:
 - Abandoned Mine Drainage
 - Agriculture
 - Education and Outreach
 - Pathogens and Point Sources

- Recreation
- Stormwater
- Watershed Land Collaborative













Innovation Area IT and Smart Water



Systems

RESULT: The Schuylkill Action Network is 15+ years and going strong!

InnovationAreaStakeholderEngagement• Pollutant load reductions from AMD treatment system installation

- Implementation of conservation practices on farms
- ² Educating stakeholders and promoting stewardship



Silver Creek **BEFORE RESTORATION**

Innovation Area IT and Smart Water



Systems

CHALLENGE: Traditional water quality monitoring

Samplers drive around the City, collect samples, and return to the laboratory for tests to be completed • To cover more than 3000 miles of water main, 13 pressure districts To cover 400 MG of stored drinking water in the system Discovery of events occurs after lab analysis or through customer complaints





- Individual PWD operational units managed separate database systems
- Accessibility to these databases was limited or incompatible

Innovation Area IT and Smart Water

Systems

INNOVATION: Develop an Online Water Quality Monitoring Network

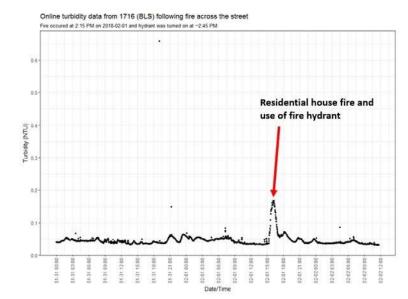
- Contaminant Warning System Grant from USEPA
- 1 of only 5 US cities selected
- \$9.5M awarded over 5 year period
- 38 fixed stations and 8 rapid deployment modules at critical points within the system
- WQ Parameters Customized to each site
- More than 200,000 test results generated daily at 2minute intervals at each site
- Real-time event detection, 24/7, accessible by Operations

235

• System Redundancy











RESULT: A smarter safer distribution system

Surveillance and Response System via a Dashboard

- Integrated data from multiple sources
- OWQM data, customer complaints, work orders, GIS information
- Share trends and alarm information in real time

Dynamic understanding of the distribution system

• Water quality changes with season of year, demand, valve operations, etc



Innovation Area IT and Smart Water



Systems

- Water quality changes with pumping and tank operations
- Water quality changes after main breaks and other disturbances
- Water quality conditions associated with customer complaints

- Open architecture allows flexibility in evaluating new technologies
- New technologies come to us, to test their ability to support such a system

Finance & Capital Procurement

CHALLENGES: Philadelphia's poverty rate and water shut offs

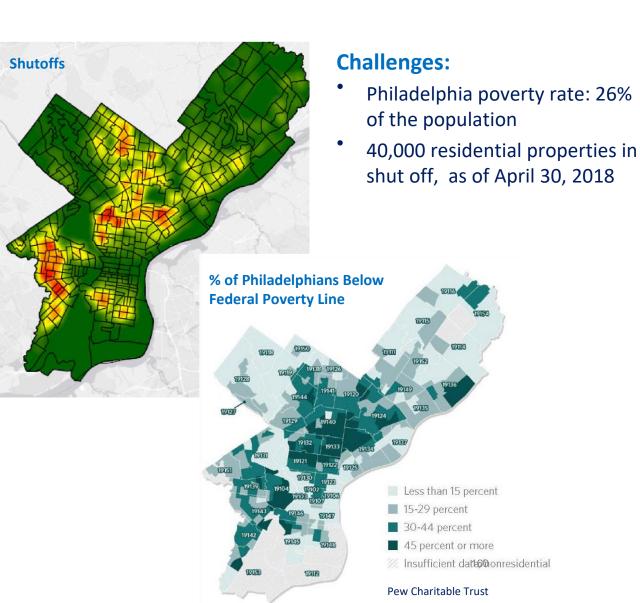
Goals:

An affordable monthly bill

• Protection against shutoff

• Encouragement of timely payments





Our mission is to provide all Philadelphians with safe, reliable, affordable water

Finance & Capital Procurement

INNOVATION: Tiered Assistance Program (TAP)

By offering more affordable options, we are encouraging more customers to stay current on their water bills—**a benefit to all customers and the neighborhoods** in which they live

- Nationally-recognized affordability program for low-income customers and customers with special
- Reduces monthly water bills
- TAP helps customers address water bills before they become delinquent
- Through October 2019 over 50,000 TAP applications received!

Finance & Capital

Procurement

RESULT: Demonstrated support for our customers/rate payers





hardships



Eligibility by Income, at a Glance:

Income 0- 50% FPL	Income 51-100% FPL	Income 101-150% FPL	Income ≥151% FPL & Special Hardship	Income 151-250% FPL
Monthly	Monthly	Monthly	Monthly	Monthly
bill capped	bill capped	bill capped	bill capped	payments
at 2% of	at 2.5% of	at 3% of	at 4% of	toward
monthly	monthly	monthly	monthly	arrears are
income.	income.	income.	income.	set so that
No	No	No	No	total
payments	payments	payments	payments	monthly bill
toward	toward	toward	toward	is about 4%
arrears	arrears	arrears	arrears	of monthly
required.	required.	required.	required.	income.

Our Message

- IF YOU'RE STRUGGLING TO PAY YOUR WATER BILL, DON'T WAIT UNTIL IT'S OVERDUE; TAKE ACTION NOW
- ELIGIBILITY HAS EXPANDED
- YOU DON'T NEED TO BE BEHIND ON YOUR BILL TO APPLY
- GET A MORE PREDICTABLE BILL
- EARNED FORGIVENESS OF PRIOR PENALTIES
- THERE'S JUST ONE APPLICATION
- THERE ARE MORE WAYS TO APPLY



Future Objectives

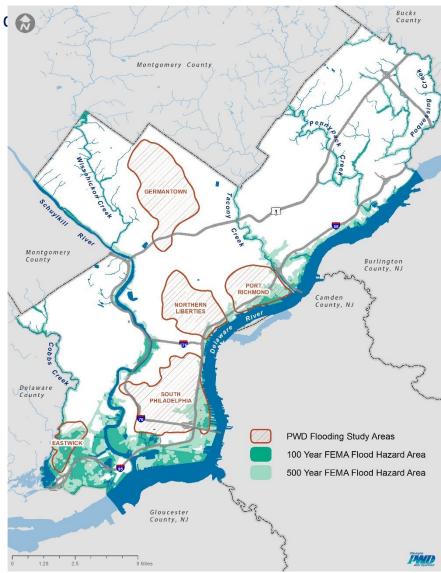
Climate Change Adaptation & Mitigation

 in all PWD planning processes, design guidance, c Include a climate change & resiliency overlay

frameworks

 PWD's Utility Wide Strategic Energy Plan includes strategies to recover its intrinsic resources, reduce greenhouse gas emissions by 50% by 2030 (vs 2006 levels), and pursue resilient and economically beneficial energy operations







Future Objectives

Continue integrated water resource management and partnerships within an integrated regulatory framework

- Build on PWD's structure and history of watershed based work to become a fully integrated, One Water utility and guide priorities and investments
- Align interests and leverages assets with other city departments, private entities and upstream communities in our watersheds to improve water quality

Clean Water Act Section 402 Amendments | January 2019

What are the Amendments to Section 402?

New language added to Clean Water Act Section 402 (governing the NPDES program)¹ puts water utilities in a stronger position to negotiate long-term programs to balance compliance with regulations governing all types of point sources with consideration of the burden on local rate payers and tax payers.

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Climate-Resilient Planning for Urban Stormwater and Wastewater Utilities Workshop

Integrated Infrastructure Planning and the Current Regulatory Context Panel July 16-17, 2019 Marc Cammarata, P.E. Deputy Water Commissioner - Planning



Philadelphia Water Department | A 'One Water' Utility





The primary mission of the Philadelphia Water Department is to plan for, operate, and maintain both the infrastructure and the organization necessary to **purvey high quality drinking water**, to provide an adequate and reliable water supply for all household, commercial, and community needs, and to sustain and enhance the region's watersheds and quality of life by **managing wastewater and stormwater** effectively.

In fulfilling its mission, the utility seeks to be **customerfocused**, delivering services in a fair, **equitable**, and **cost-effective** manner, with a commitment to **public involvement**. Having already served the City and region for nearly two centuries, the utility's vision for the future includes an active role in the **economic development** of Greater Philadelphia and a

legacy of environmental stewardship.



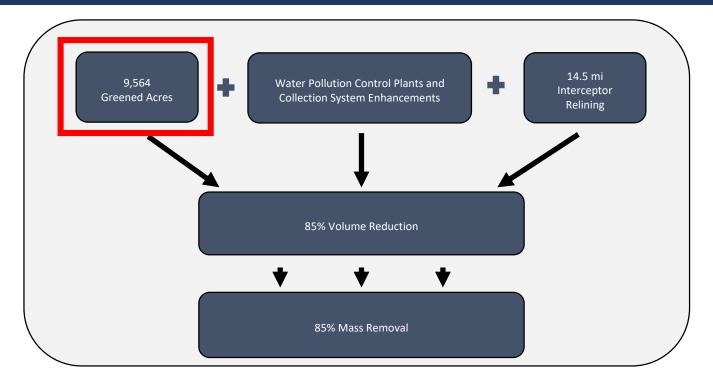
Long-Term, and Watershed-Wide

Integrating regulatory requirements to achieve long-term health of our environment



Green City, Clean Waters | CSO Long Term Control Plan Update of 2011

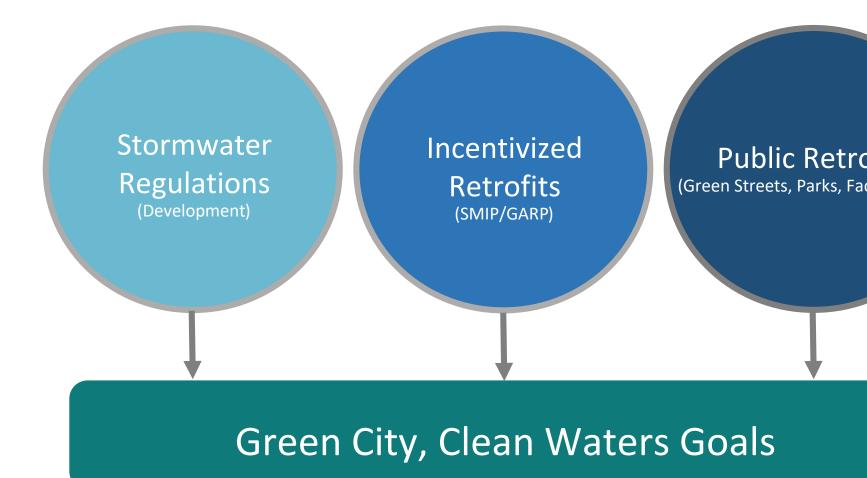




25 Year COA/NPDES Greened Acre Obligation

Year 5	Year 10	Year 15	Year 20	Year 25
744	2,148	3,812	6,424	9,564





Combined Sewered Area – 650+ projects GSI on Streets, Schools, Parks and other Public Property: **270 GA**

GSI on Private Development and Redevelopment Projects: **570 GA**

GSI Through Incentivized Retrofits: 515 GA

Separate Sewered Area – 250+ projects GSI on Private Development and Redevelopment Projects: **380 GA**

GSI Through Incentivized Retrofits: 110 GA

RainCheck Installations – 3600+ locations

Public Projects on Parcels

Complete

Public Projects in Streets — Complete

Private Regulations and Incentives

Verified

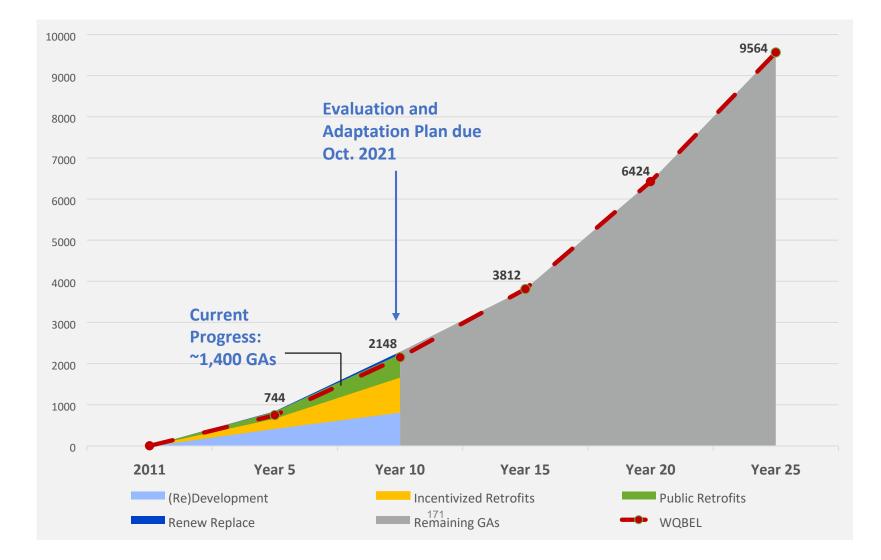
Sewer Type Combined

- Separate
- Non-Contributing
 - Other

1845+ Greened Acres Citywide 1355 GA – CSS 490 GA – MS4

Greened Acres | Milestones







Amendments | January 2019

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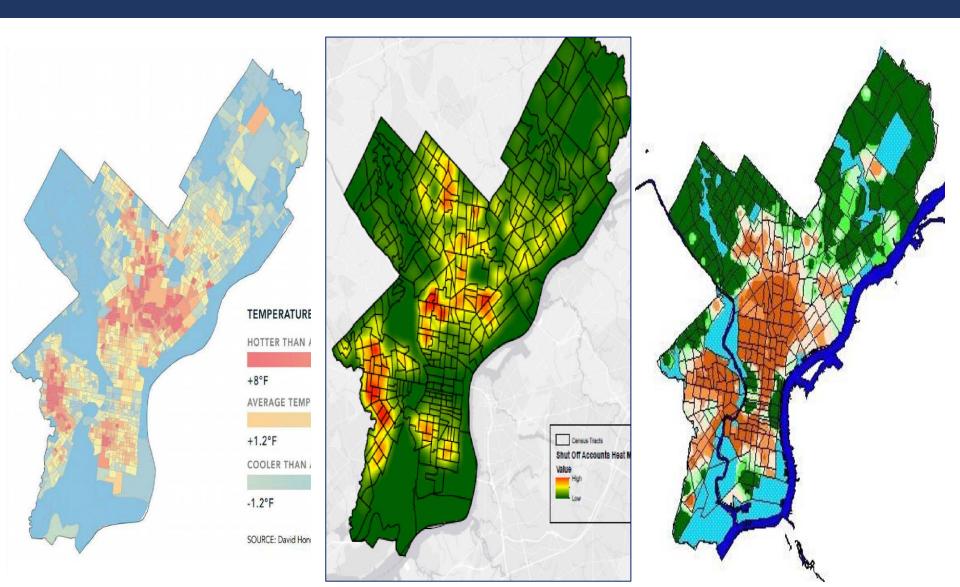
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Adaptation \rightarrow Integrated Planning and Integrated Affordability

Heat Stress | Service Shutoffs | Income

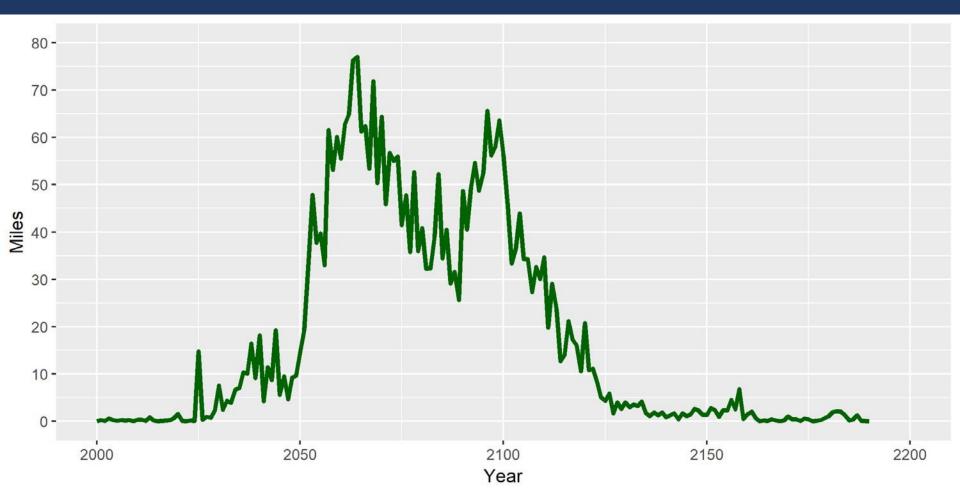


Tiered Assistance Program | IncomeBas

Income 0- 50% FPL	Income 51-100% FPL	Income 101-150% FPL	Income ≥151% FPL & Special Hardship	Income 151-250% FPL
Monthly bill	Monthly bill	Monthly bill	Monthly bill	Monthly
capped at 2%	capped at 2.5%	capped at 3%	capped at 4%	payments
of monthly	of monthly	of monthly	of monthly	toward arrears
income.	income.	income.	income.	are set so that
No payments	No payments	No payments	No payments	total monthly
toward	toward	toward	toward	bill is about 4%
arrears	arrears	arrears	arrears	of monthly
required.	required.	required.	required.	income.



Aging Infrastructure | Linear Assets



Ex. – Gravity Mains - Model results suggest that PWD's Renew and Replace program will

need to increase from ~11 miles per year to ~34 miles per year in 2058

Drinking Water Master Plan







Operability

Water quality

Provide the appropriate system redundancy for a wide range of emergency conditions

Capital availability

Manage financial resources to make necessary investments in the water system while keeping rates affordable

Service pressure Provide adequate water pressure for system operation

Public perception Seek public engagement to meet service goals

Source Water Protection | Emerging Contaminants



- Flexible Flow Management Plan 2017
- Lead and Copper Rule
- Total Coliform Rule
- Unregulated Contaminant Monitoring Rule
- LT2 Enhanced Surface Water Treatment Rule

Emerging Contaminants

- PFAS/PFOAs
- Microplastics,
- Unregulated DBPs
- Legionella and Mycobacterium
- NDMA







UNITED STATES OF AMERICA











Municipal Separate Storm Sewer System (MS4)



TMDL PLAN REQUIREMENTS FOR DISCHARGES TO WATERS IMPAIRED FOR NUTRIENTS AND/OR SEDIMENT

A reduction of 10% or 5% of the permittee's existing sediment or TP load, respectively, as calculated by the permittee in its TMDL Plan and approved by DEP



Nutrient Management | Salinity

1,000

5.000

10.000

Esri, HERE, Garmin, @ OpenStreetMap contributors, and the GIS user communit

20 Miles

10

Wilmington



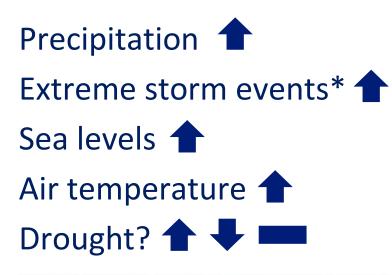
Median Monthly Salt Front Location Philadelphia (River Mile) January 69.0 70.7 February Delaware River March 70.0 Drinking Water Intakes 67.0 Apri RM 110 68.0 May 69.2 1960's "Drought of Record" June 70.4 July **RM 102** Ben Franklin Bridge 73.8 August 76.0 RM 100.2 September **Dischargers of Ammonia to the Delaware Estuary** Pennsylvania 72.0 October amden 70.5 November 69.4 December Based upon salt front location Walt Whitman Bridge data from January 1998 RM 96.8 Trenton hrough February 2013. Trenton Mouth of Schuylkill River Hamilton RM 92.5 Lower Bucks Delaware **New Jersey** Commodore Barry Bridge Wilmington_@ RM 82 Willingboro Median Monthly Salt Front Location Range RM 67 to RM 76 NEWPCP Delaware Memorial Bridge RM 68.7 Phila **Camiden** SEWPCP SWWPCP gser inflow locations coarse NIN Har Load (lbs/d) Gloucester 100 DELCORA 500

66

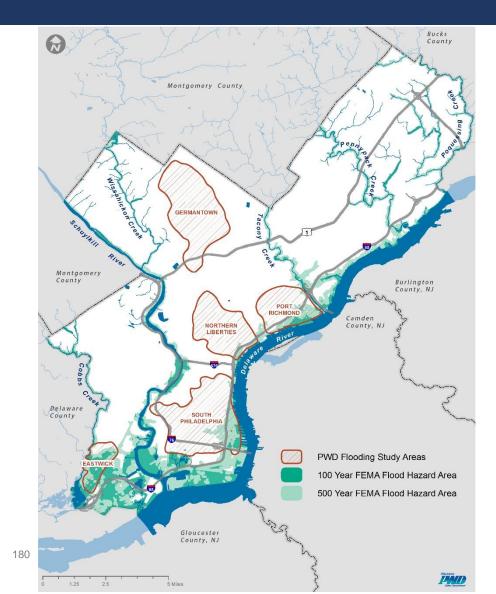
Farthest Recorded Upstream Salt Front Location in the Delaware River - November 1964



Changing Climate | Flood Prone Areas







Data | Modeling | Tools



Hydrologic & Hydraulic Models

- Watershed runoff (SWMM)
- Drainage system performance (SWMM)

Hydrodynamic and Water Quality Models

- Delaware River and tidal tributaries (EFDC)
- Non-tidal tributaries (EFDC)

Reservoir Optimization Model

- Source water supply (OASIS)

Water Pollution Control Plant (WPCP) Modeling

- Hydraulic models (MS Excel, Infoworks)
- Computational Fluid Dynamics (CFD)

 Treatment process (BioWin)
 Warning System
 Tools

- Early Warning System (drinking water supply)
 - Contaminant Warning System (distribution system) 181 -CSOcast (combined sewer collection system) Chemical

Physical Biological Meteorological & Actionable Climate

Science

- High resolution precipitation projections
- Sea level rise and storm tide projections
- Temperature projections



www.phila.gov/water www.phillywatersheds.org www.pwdplanreview.org www.phila.gov/water/swmap/ @PhillyH2O www.facebook.com/PhillyH2O

Philadelphia's 'One Water' Approach to Utility Management

Glen Abrams Deputy Commissioner – Communications and Engagement One Water Summit 2019 September 19, 2019



Philadelphia Water Department | A 'One Water' Mission







The primary mission of the Philadelphia Water Department is to plan for, operate, and maintain both the infrastructure and the organization necessary to **purvey high quality drinking water**, to provide an adequate and reliable water supply for all household, commercial, and community needs, and to sustain and enhance the region's watersheds and quality of life by **managing wastewater and stormwater** effectively.

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a legacy of environmental stewardship.

Planning Approach | Integrated, LongTerm, and WatershedWide

Integrating regulatory requirements to achieve long-term health of our environment



Regional Partnerships | Watershed Management Strategy

- PWD uses a partnershipapproach to implement water quality improvements outside of our water system's boundaries
- More than 10,000 square miles of contributing watershed area
- Less than 2% in Philadelphia's jurisdiction
- <u>Regional thinking is paramount!</u>



Regional Partnerships | Source Water Protection



Philadelphia Water Department's Source Water Assessment led to a carefully developed,



Priority Objectives

multifaceted plan that extends into two keys watersheds

- Building watershed partnerships
- Increasing communication around emergency events
- Developing sustainable funding for restoration and education projects
- Increasing public awareness of the regional importance of watersheds

• Reducing the impact of point and nonpoint source pollution

Regional Partnerships | Schuylkill Action NetworkSchuylkill Action MERCH WITH Network (SAN) A watershed-wide organization with a mission to improve the water resources of the Schuylkill

Through the SAN, PWD is able to support projects upstream to meet



regulatory requirements and protect Philadelphia's drinking water source

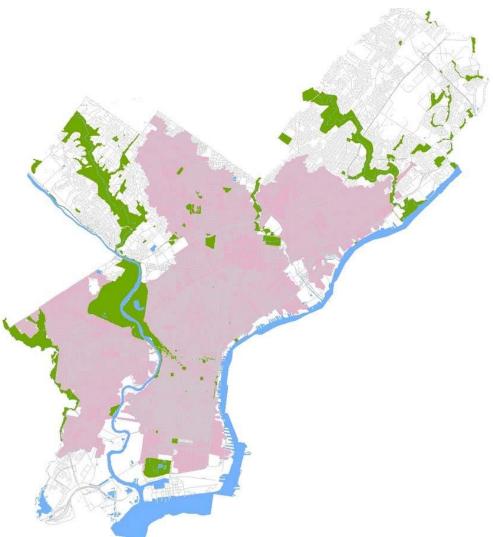
Stormwater Management | MS4/CSO NPDES Permits

Combined Sewer System

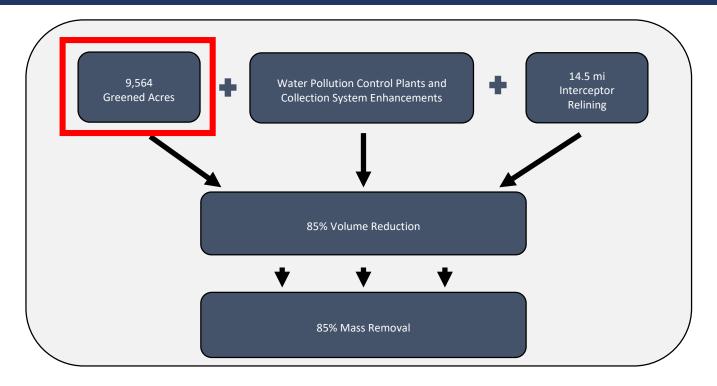
- Long Term Control Plan Update (2011)
 - Green City, Clean Waters

Municipal Separate Sewer System

- Current NPDES Permit Issued in 2005
- New draft permit under consideration by EPA/PA-DEP



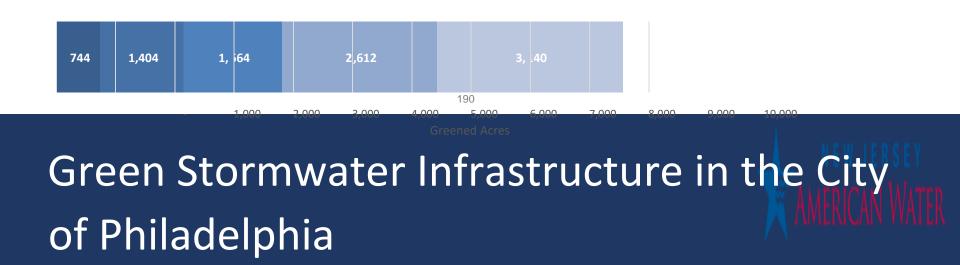
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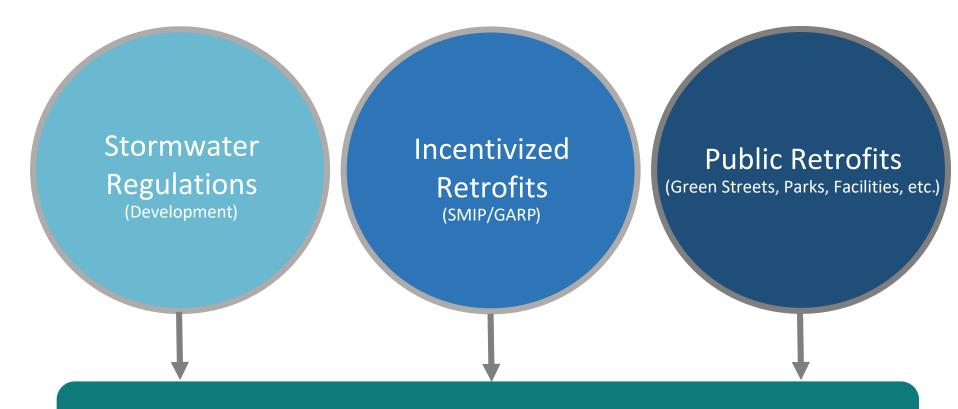


	25 Year COA	NPDES Gree	ned Acre Obligation	
Year 5	Year 10	Year 15	Year 20	

T	ears	Tear 10	Tear 15	fedr 20	rear 25
	744	2,148	3,812	6,424	9,564

Veen 2F





Green City, Clean Waters Goals

Combined Sewered Area – 650+ projects GSI on Streets, Schools, Parks and other Public Property: **270 GA**

GSI on Private Development and Redevelopment Projects: **570 GA**

GSI Through Incentivized Retrofits: 515 GA

Separate Sewered Area – 250+ projects GSI on Private Development and Redevelopment Projects: **380 GA**

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Public Projects in Streets — Complete

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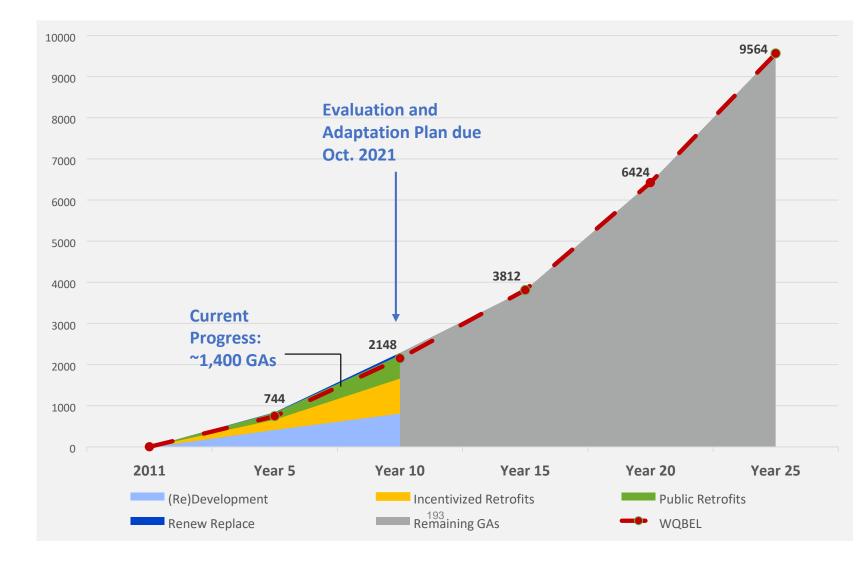
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1,845+ Greened Acres Citywide 1,355 GA – CSS 490 GA – MS4

Greened Acres | Milestones





Clean Water Act Section 402

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Adaptation → Integrated Planning and Integrated Affordability

Water Master Planning | Level of Service Goals



Established service goals for six categories to guide planning process

Service Goals

Water quality

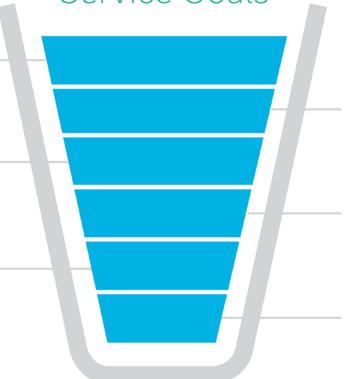
Achieve present and future regulatory requirements

Operability

Provide the appropriate system redundancy for a wide range of emergency conditions

Capital availability

Manage financial resources to make necessary investments in the water system while keeping rates affordable



Water quantity Provide long-term water supply to the service area

Service pressure

Provide adequate water pressure for system operation

Public perception

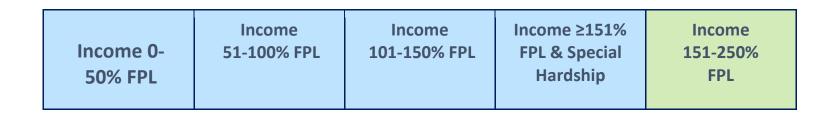
Seek public engagement to meet service goals

Water Master Planning | Recommendations





Tiered Assistance Program | Income-Based Rates



Monthly bill capped at 2% of monthly income.	Monthly bill capped at 2.5% of monthly income.	Monthly bill capped at 3% of monthly income.	Monthly bill capped at 4% of monthly income.	Monthly payments toward arrears are set so that total monthly
No payments toward arrears required.	No payments toward arrears required.	No payments toward arrears required.	No payments toward arrears required.	bill is about 4% of monthly income.

• Partnerships are critical in coordinating, efficiently using resources, and optimizing benefits

Concluding Remarks Thoughtful planning yields measurable results



- Integrated long-term utility planning leads to more cost-effective solutions
- Climate science and innovation plays a crucial role in adaptive longterm utility management
- There's still plenty of work to be done!

Thank You!





Glen Abrams Deputy Commissioner – Communications and Engagement Glen.Abrams@phila.gov

WE CARE Water Customer Assistance Programs, *including* TAP

Highlights: Utility Responses to COVID-19 October 2020



CITY OF PHILADELPHIA DEPARTMENT OF REVENUE WATER REVENUE BUREAU

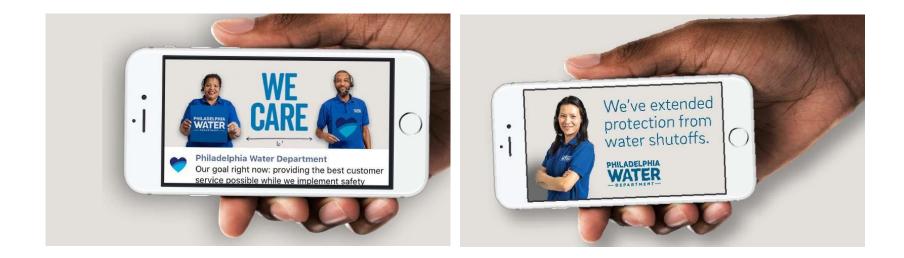


- Tiered Assistance Program (TAP)
- Assistance for 150-250% FPL
- Senior Citizen Discount
- Special Hardships

Payment Agreements NEW During COVID: Possibility for lower down payment and longer

terms

Such as Loss of Job



201

PHILADELPHIA WATER DEPARTMENT | CUSTOMER ASSISTANCE

One application form, many people.

The same Customer Assistance form is now used to apply for all assistance. **People with lower incomes, senior citizens**, or those experiencing **special hardships** should all apply.



NEW CUSTOMER PROTECTIONS

Extension of Shutoff Protection

No shutoffs, extended through Spring 2021:

🔍 🔍 We Care – Customer Assistanc 🗙 🕂

C water.phila.gov/drops/assistance/

We delayed shutoffs during the City's response to COVID-19.

But shutoffs for nonpayment are going to resume. And, if your property has a defect that endangers the health of others on your block, we must shut off the water.

The moratorium on shutoffs for nonpayment is currently scheduled to end March 31, 2021. Please keep this date in mind!

How we notify our customers about shutoffs:

A Shut off bill in the mail

Customers will receive **one shutoff notice**. This is the only notification you will receive, so do not ignore it!

If you have a MyPhillyWaterBill account, you will also see an alert when you log on.

In person When our crews come to

turn your service off at the curb, they deliver this notice.

☆ ♡





Resolving a shutoff. We know dealing with a shutoff can be stressful.

The fastest way to restore your water is to pay online or in person.

To restore your water:

1. Pay the amount due.

NEW In Response to COVID-19 Compassionate Outreach During pandemic, making TAP customers aware of options to help get current on their water bill, with an emphasis on ways to help.

Planned letters, In-person phone calls:



- Trouble paying your TAP bill? Call us to set up a special payment agreement.
 Household circumstances changed? You may be eligible for a lower monthly bill.
- NEW! Now you can earn more **debt forgiveness** by staying current on your TAP bill

NEW

Principal Balance Forgiveness

Good incentive for delinquent TAP customers to make full payments!

As of September 2020, water customers enrolled in the Tiered Assistance Program can start to earn **debt forgiveness** after making 24 payments in full. **NEW** Principal **Balance**

Forgiveness

• You can earn forgiveness on all the debt you had when you were first

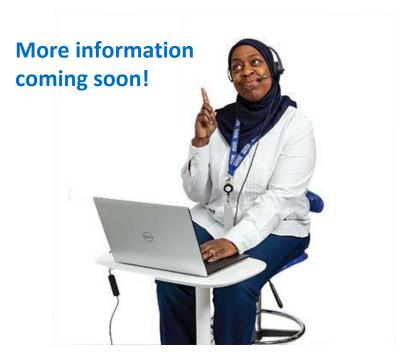


approved for TAP. • There are two types of debt:

penalties and principal.

- a) Penalty forgiveness has not changed; all full payments, even if before September 2020, count toward forgiveness.
- b) Principal forgiveness is new and you can start your count of 24 full payments on TAP bills dated September 1, 2020 or after.

• For most TAP customers this will be an even bigger benefit.





Lost your job or other difficulties? All about Special Hardships:

We offer this option for people whose income is too high to qualify for assistance, but can show that they are experiencing extraordinary circumstances, like:

- Household grew
- Lost your job
- Serious illness

- Loss of family member
- Domestic violence

How to Enroll

Apply Online: www.phila.gov/water-billhelp

Call PWD's



Customer Contact Center: (215) 685-6300

Thank you!

CITY OF PHILADELPHIA Tiered Assistance Program (TAP)



This is what you can expect today.

TAP

Tiered Assistance Program



PHILADELPHIA

- First-of-its-kind water utility customer assistance program, launched by The Philadelphia Water Department (PWD) in July 2017.*
- A new way for PWD to help customers with lower incomes, senior citizens and those experiencing special hardships, to get fixed, lower monthly water bills and help avoid shut off, making it easier to keep their homes and maintain their households.

*Based on PWD & consulting firm research.

CITY OF PHILADELPHIA | Tiered Assistance Program

This is what we do.



The Philadelphia Water Department (PWD) provides the Philadelphia region with integrated water, wastewater and storm water services.

- We serve more than **1.7M customers** in Philadelphia and adjacent counties.
- We maintain nearly **7,000 miles** of water & sewer infrastructure.

- We offer meaningful **employment** to more than **2,100** city residents.
- We are fully **funded by our customers**, not by taxes.

This is how we've ALWAYS helped.

Pre-TAP Assistance Programs Summary:			
✓ Senior Citizen Discount	 ✓ Homeowners Emergency Loan Program (HELP) 		
✓ Charitable Organization Discount	✓ Conservation Assistance Program (CAP)		
 ✓ Water Revenue Assistance Program (WRAP) 	 Cross Connection Abatement Program 		
✓ Utility Emergency Services Fund (UESF)	✓ Basement Protection Program (BPP)		



Approximate total of all assistance programs in



million

CITY OF PHILADELPHIA | Tiered Assistance Program

This was the road to TAP.

A City Council Ordinance and Water, Sewer and Storm Water Rate Board Decision required the establishment of an assistance program that allows lowincome customers to pay reduced rates, based upon a percentage of their household incomes.



Bill No. 140606-AA: An Ordinance providing for the establishment of low-income rates. Mayor Michael Nutter **signed the ordinance**, passed by City Council. The Rate Board **issued a decision** that set the parameters for the FY2017-2018 Rates. Firstdayacustomercansubmitanapplicationfor theTAP program.

This is what's different about TAP.

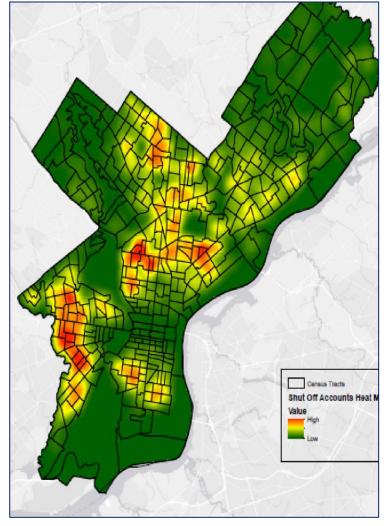
- Monthly bills that can range from 2-4% of eligible customers' total household incomes. The lowest income bracket may have **bills as low as \$12 per month**.
- Customers **do not have to be delinquent** or behind on their bills to enter the program. This allows us to be **proactive with assistance**.
- Bills do not go up based on usage. Customers **pay a set amount**, making bills more predictable and affordable.

- Customers who may have a higher incomes, but have experienced a hardship such as a loss of job, death of primary wage earner or serious illness -- may still be eligible.
- **Past due amounts are suspended** and not enforced upon, while customers are successfully enrolled in the program, preventing their debts from increasing.
- Forgiveness of prior penalties is earned after 24 months of on-time payments. This is how we got TAP up and running.



These were our goals and challenges.

CITY OF PHILADELPHIA | Tiered Assistance Program



Program Goals:

CITY OF PHILADELPHIA | Tiered Assistance Program

- An affordable monthly bill
- Protection against shutoff
 Encouragement of timely payments

Program Challenges:

- **40,000** residential properties in shut off, as of April 30, 2018.
- Philadelphia poverty rate: **26%** of the population.
- Estimated FY18 revenue impact:\$18MM

Actual costs are much lower in this first year of the program.

- Coordination of efforts: PWD & WRB
- Implementation costs: ~ \$2MM.

This is what we came up with.

Eligibility by Income, at a Glance:

Income 0- 50% FPL	Income 51-100% FPL	Income 101-150% FPL	Income ≥151% FPL & Special Hardship	Income 151-250% FPL
Monthly bill capped at 2% of monthly income.	Monthly bill capped at 2.5% of monthly income.	Monthly bill capped at 3% of monthly income.	Monthly bill capped at 4% of monthly income.	Monthly payments toward arrears are set so that total monthly
No payments toward arrears required.	No payments toward arrears required.	No payments toward arrears required.	No payments toward arrears required.	bill is about 4% of monthly income.

This is what our customers need to know.

- IF YOU'RE STRUGGLING TO PAY YOUR WATER BILL, DON'T WAIT UNTIL IT'S OVERDUE; TAKE ACTION NOW. PWD/WRB offers a variety of billing assistance programs to help you maintain water, sewer and stormwater services for your home.
- **ELIGIBILITY HAS EXPANDED.** Up to 60,000 Philadelphians may qualify. Even if you were never eligible before, you may qualify now.
- YOU DON'T NEED TO BE BEHIND ON YOUR BILL TO APPLY. So don't wait for a shutoff!
- **GET A MORE PREDICTABLE BILL.** Eligible customers will pay a percentage of their bill based on their income; this may be as low as \$12/month.
- **EARNED FORGIVENESS OF PRIOR PENALTIES.** Make 24 months of on-time payments.

- **THERE'S JUST ONE APPLICATION.** We'll find the best program for you.
- **THERE ARE MORE WAYS TO APPLY.** You can submit online, in-person and by mail.

This is how we're telling them.

Customer Stories: Promoting Eligibility & Benefits

In Philadelphia, we estimate approximately **60,000 customers** are now eligible for assistance.



Amanda's household of 5 people could lower their monthly bill from \$89 to \$58.

Based on \$28,000 annual household income, with customer water usage history of 8 CCF/month.

Hector, a senior with some unpaid bills, could lower his monthly bill from **\$72** to **\$33**.

Based on primary account holder 65+ yrs ,\$16,000 annual household income, with customer water usage history of 6 CCF/month, and \$200 arrears w/payment charges of \$16.67/month.

Sample amounts shown. Savings amounts will vary based on individual customers' information.

Pre-Launch Outreach:

CALL TO ACTION:

New ways to get help with your water bill Having a hard time paying your water bill?

Philadelphia is helping more people get lower bills

Vhat's new?

plication to find the best progra

s started for you



¿Tiene problemas con su factura de servicio de agua?

	2 CUÁLES SON LAS NOVEDADES? • Raingus és la sisphilidad á trais di numo Tiend Assis- tions Again (Pogram de Astorica en Novies, TAP) • Ne en accessó que se a straise est apage de las factares para sicilitar la sicilitaria, para	aquellas que atraviesan momentos dificiles T	
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Sign up for notification and more info.

- Flyers
- Poster
- Website
- Advisory Com. (UESF, CLS, • ECA, Drexel Center for Hunger Free Communities)
- Town Hall and Public Meetings • City Council Constituent Staff (w/ UESF)
- Stakeholder Trainings

Post-Launch Media Campaign:

SEPTA Campaign



Timeframe: Mid-July to end of August; Post Labor Day till mid-October

Ads:

- Radio
- Interior subway ads
- Buses (interior/exterior)
- Subway platform ads

CALL TO ACTION:

Apply and we'll find the best program for you.

This is how we're doing so far.

Estimated Media Impressions (Billboard, Radio, online):

18.9MM weekly x 14 weeks

= **264.6MM**

Applications Submitted: 21,522

= Close to 60% of our customers requesting applications have submitted them to us.

Data as of May 31, 2018.

Applications Requested: 37,521

Miles to go before we sleep:



Thank You.

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PWD is a Cost of Service Utility

"Cost-of-service" is a process by which total system revenue requirements are allocated to users of the system in proportion to services received. These principles include:

- Recognize differences in customer characteristics
- Establish *reasonable nexus* between fees charged and costs incurred in providing service
- Meet Regulatory Requirements
- Establish basis for reasonable and defensible rates
- Cost Based Rates Provide Sufficient Funding to all Utilities to Build, Operate, Maintain and Reinvest in their Systems. (AWWA M1 Manual)

Assistance has always been available for those who need it.

Pre-TAP Assistance Programs Summary

Senior Citizen Discount	Homeowners Emergency Loan Program (HELP)
Charitable Organization Discount	Conservation Assistance Program (CAP)
Water Revenue Assistance Program (WRAP)	Cross Connection Abatement Program
Utility Emergency Services Fund (UESF)	Basement Protection Program (BPP)



Approximate total of all assistance programs in

fiscal year 2017: **Over \$34**

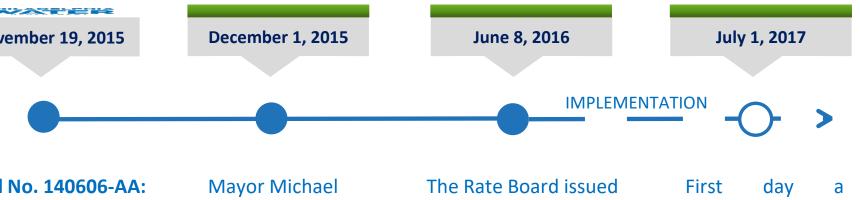
million

CITY OF PHILADELPHIA | Tiered Assistance Program

The Road to

Tiered Assistance Program (TAP)

A City Council Ordinance and Water, Sewer and Storm Water Rate Board Decision requires the establishment of an assistance program that allows low-income customers to pay reduced rates based upon a percentage of their household income.



Ordinance oviding for the ablishment of v-income rates. Mayor MichaelTheNutter signed thea dordinance passedparby City Council.FY2

The Rate Board issued a decision that set the parameters for the FY2017-2018 Rate

First day a customer can submit an application for the TAP program.

What is Different About TAP?

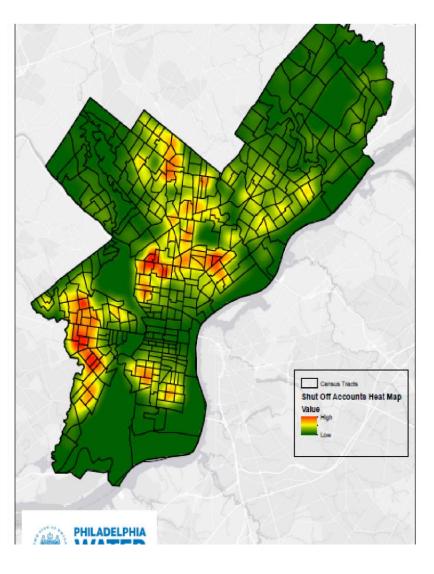
- Monthly bills based on income which can range from 2-4% of a customer's total household income. Lowest income bracket may have a minimum bill of \$12 per month.
- Customers do not have to be delinquent or behind on their bill to enter the program. This allows us to be proactive with assistance as opposed to reactive.

- Program is income-based and not a payment agreement, making bills more predictable and affordable.
- Bills do not go up based on usage. Customers pay a set amount.
- Customers who may have a higher income, but have experienced a hardship, such as a loss of job, death of primary wage earner or serious illness, may still be eligible.
- Past due amounts are suspended and not enforced upon while successfully enrolled in the program, preventing debt from increasing.
- Earned forgiveness of prior penalties after 24 months of on-time payments

Top TAP Messages

- If you're struggling to pay your water bill, don't wait until it's overdue to take action. PWD/WRB offers a variety of billing assistance programs to help you maintain water, sewer and stormwater services for your home.
- You do not need to be delinquent as this program is designed to keep customers in good standing with continued access to water and sewer services.
- Eligible customers will pay a percentage of their bill based on their income. Customers in the lowest income bracket will pay a bill equivalent to 2% of their monthly income for a minimum of \$12/month. Bill is capped as a percentage of income and is constant each month.
- Outstanding balances accrued prior to TAP enrollment are put on hold.
- Earned forgiveness of prior penalties after 24 months of on-time payments.

TAP Goals and Statistics at a Glance



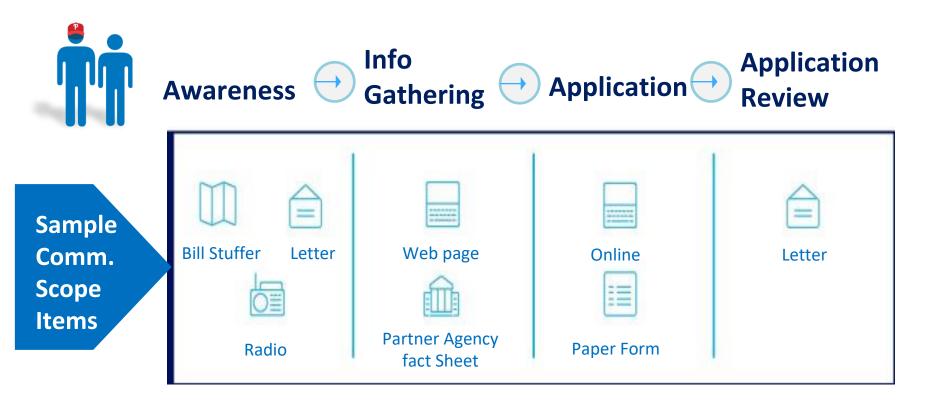
- An affordable monthly bill
- Protection against shut off
- Encouragement for timely payments
- 40,000 residential properties in shut off status as of April 30, 2018
- Philadelphia poverty rate 26% of the population
- Estimated Revenue Impact of New Program was \$18 million for FY18. Actual cost much lower in the first year of the program
- Implementation Costs approximately \$2 million

Eligibility by Income at a Glance

50% FPL 51-100% 101-150% FPL & Special 151-250% FPL FPL FPL Hardship FPL	Income 0- 50% FPL	Income 51-100% FPL	Income 101-150% FPL	Income ≥151% FPL & Special Hardship	Income 151-250% FPL
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Monthly bill capped at 2% of monthly income	Monthly bill capped at 2.5% of monthly income	Monthly bill capped at 3% of monthly income	Monthly bill capped at 4% of monthly income	Monthly payments toward arrears set so that total monthly bill is
No payments toward arrears required	No payments toward arrears required	No payments toward arrears required	No payments toward arrears required	about 4% of monthly income

Using Customer Journey to Define Communications Scope



Framework to unify communications across channels and across partners at every stage. Customer Stories:

Promoting eligibility and benefits

In Philadelphia, we estimate approximately **60,000 customers** are now eligible for assistance.



Amanda's household of 5 people could lower their monthly bill from \$89 to \$58.

Sample amounts shown. Savings amounts will vary based on individual customers' information. Based on \$28,000 annual household income, with customer water usage history of 8 CCF/month.

Hector, a senior with some unpaid bills, could lower his monthly bill from **\$72** to **\$33**.

Based on primary account holder 65+ yrs ,\$16,000 annual household income, with customer water usage history of 6 CCF/month, and \$200 arrears w/payment charges of \$16.67/month.

Pre-Launch Informational Campaign

CALL TO ACTION:

Sign up for notification and more info

Flyers ۲

New ways to get help with your water bill

Having a hard time paying your water bill? Philadelphia is helping more people get lower bills.

What's new?
 What's new?
 Ges assess publicity bit were have.

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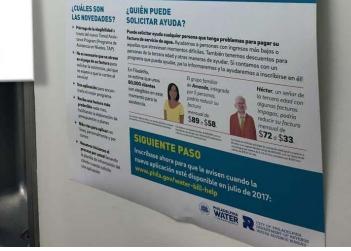
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 Wa upplexees to find the best program for you
 Marwanys to apple criteria before the mark of you criteria before the mark of you criteria.

Who should apply? If you are having travelia paying your weter bill, fill out our one-stop application. We have assistance for people with lower incomes of those separancing spaceal hardships. We also have senior discounts and other ways to help. If we have a program that can help, we'll let you know and help you get signed spl



¿Tiene problemas con su factura de servicio de agua?



- Poster
- Website
- Advisory Com. (UESF, CLS,

ECA, Drexel Center for Hunger Free Communities)

- Town Hall and Public Meetings City Council Constituent Staff with UESF
- Stakeholder Trainings

Post-Launch Promotional Campaign



SEPTA Campaign

Timeframe: Mid-July to end of August; Post Labor Day till mid-October

Ads:

- Radio
- Interior subway ads
- Buses (interior/exterior)
- Subway platform ads

CALL TO ACTION:

Apply and we'll find the best program for you

Implementation Timeline:





Thank you!

CITY OF PHILADELPHIA Tiered Assistance Program (TAP)





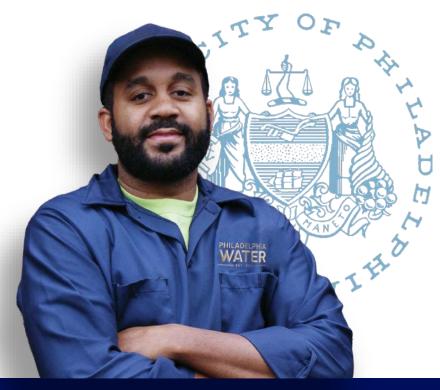
CITY OF PHILADELPHIA DEPARTMENT OF REVENUE WATER REVENUE BUREAU



Presentation Overview

- 1. PWD Who We Are and How We Are Funded
- 2. Tiered Assistance Program
- 3. Public Outreach and Communications

We provide the City with integrated water, wastewater, and stormwater services Vision: Maintain and grow PWD's position as a leader in innovation and environmental protection



• We are one of the City's ten operating departments

We serve under a dedicated Water
Fund established pursuant to
City Charter

▶ We operate, maintain, repair and improve the Water and Wastewater Systems We are fully funded by our customers; not taxes

What does this work look Like?

Wastewater



Drinking Water



Stormwater

Delivery and Collection





Assistance has always been available for those who need it.

Pre-TAP Assistance Programs Summary

Senior Citizen Discount

Charitable Organization Discount

Water Revenue Assistance Program (WRAP) Homeowners Emergency Loan Program (HELP)

Conservation Assistance Program (CAP)

Cross Connection Abatement Program



Utility Emergency Services Fund (UESF)

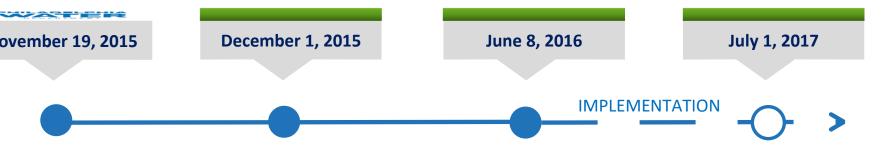
Basement Protection Program (BPP)

Approximate total of all assistance programs in fiscal year 2016:

Over \$31 million

The Road to Tiered Assistance Program (TAP)

A City Council Ordinance and Water, Sewer and Storm Water Rate Board Decision requires the establishment of an assistance program that allows low-income customers to pay reduced rates based upon a percentage of their household income.



Bill No. 140606-AA: An Ordinance providing for the establishment of pw-income rates. Mayor Michael Nutter signed the ordinance passed by City Council. The Rate Board issued a decision that set the parameters for the FY2017-2018 Rate

First day a customer can submit an application for the TAP program.

Key Points

- If you're struggling to pay your water bill, don't wait until it's overdue to take action. PWD/WRB offers a variety of billing assistance programs to help you maintain water, sewer and stormwater services for your home.
- You do not need to be delinquent as this program is designed to keep customers in good standing with continued access to water and sewer services.
- Eligible customers will pay a percentage of their bill based on their income. Customers in the lowest income bracket will pay a bill equivalent to 2% of their

monthly income for a minimum of \$12/month. Bill is capped as a percentage of income and is constant each month.

- Outstanding balances accrued prior to TAP enrollment are put on hold.
- Earned forgiveness of prior penalties after 24 months of on-time payments.

Eligibility by Income at a Glance

Income 0- 50% FPL	Income 51-100% FPL	Income 101-150% FPL	Income ≥151% FPL & Special Hardship	Income 151-250% FPL
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Ways to Apply



application you won't be able progress, so you'll ready to finish received requesting the form.

Mail



applying online, Once your to save arrives, don't delay! your Applications must be need to be within 14 days once you start!of

Have Questions?



Visit a WRB office or Neighborhood Energy Center for help getting an application, or questions about completing one.

www.phila.gov/water-bill-help • 215.685.6300 Application Checklist

Basic info for the applicant, and for all members of the household.

Proof of residency for the applicant only.

Monthly income amounts, and proof of income

TIP: For **proof of monthly income:** Be prepared to submit a month's worth of your household's most recent paystubs, or the previous year's tax returns. **Gather copies of that info ahead of time** so you're ready to fill out the form.

For Special Hardships **ONLY**:



Getting the Word Out

Outreach and Communications "Toolbox"

 Advisory Committee (ECA, CLS, UESF, • Earned Media NECs, Drexel Center for Hunger Free
 Radio

Communities)

- Advertising, e.g., SEPTA buses
- Messaging
 Targeted Social media
- Publications (billstuffers, Email to subscribers (opted-in) fact sheets, partner newsletters)

- Website
- Community meetings
- City Council constituent services Workshops with partners and advisory committee members
- Residential Customer Assistance
- and Services Committee (RCAS)
- Mailings

Customer Stories: Promoting eligibility and benefits



In Philadelphia, we estimate approximately **60,000 customers** are now eligible for assistance.

Sample amounts shown.

Savings amounts will vary based on

individual customers' information.



Amanda's household of 5 people could lower their monthly bill from **\$89** to **\$58**.

Based on \$28,000 annual household income, with customer water usage history of 8 CCF/month.

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Pre-Launch Informational Campaign



Having a hard time paying your water bill? Philadelphia is helping more people get lower bills.

Mare ways to apply: unline, in-person and by mail

What's new?

new Tiened Assistance Program (TAP) • You don't need to be behand on your bill to a for help—so don't wait for a shutoff!

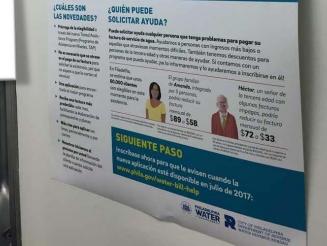
we don't wait for a shucoff
 extension of find the best program for you
 by Mang in your customer informat
 you request the application
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If you are having trouble paying your water bill, fill out our one-stop application. We have assistance for popp with hower incomes or those separatening special hardships, We also have series discounts and other ways to holp. If we have a program that can help, we'll let you know and help you get signed up!



¿Tiene problemas con su factura de servicio de agua?

Filadelfia se está preparando para ayudar a que más personas reciban facturas con montos más bajos.



- Flyers
- Poster
- Website
- Advisory Com. (UESF, CLS, ECA, Drexel Center for Hunger Free Communities)
- Town Hall and PublicMeetings City CouncilConstituent Staff with UESF
- Stakeholder Trainings

CALL TO ACTION: **Sign up** for notification and more info

Post-Launch Promotional Campaign



SEPTA Campaign

Timeframe: Mid-July to end of August; Post Labor Day till mid-October

Ads:

- Radio
- Interior subway ads
- Buses (interior/exterior)
- Subway platform ads

CALL TO ACTION:

Apply and we'll find the best program for you

CITY OF PHILADELPHIA | Public Outreach and Communications



Thank you!



March 31, 2017

Honorable James Kenney Mayor of Philadelphia City Hall, Office 215 Philadelphia, PA, 19107

Dear Sir:

Enclosed is the Department of Revenue's first annual Report to Council on the Tiered Assistance Program (TAP). The report, required under Philadelphia Code Section 19-1605(7), covers calendar year 2016.

During 2016, the Revenue and the Water Departments worked together on the logistically and operationally immense effort of implementing the TAP program, making rapid and significant progress with information technology enhancements, procuring additional space, and the promulgation of regulations. These efforts also included the planning and development of an extensive, short and longer term public outreach campaign to support program awareness and enrollment. An example of information that we are making available customers can be found on the City website at: to http://www.phila.gov/water/billhelp. We will be updating this page as we draw closer to the program launch in July.

Yours_truly,

Commissioner Frank Breslin, CPA Chief Collections Officer

FB/mnm

Enclosure

cc: City Council President Darrell L. Clarke Michael A. Decker

<text>

Department of Revenue Calendar Year 2016

March 31, 2017



TABLE OF CONTENTS

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1.	EXECUTIVE SUMMARY	.1
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4.	CONCLUSION	. 6

1. EXECUTIVE SUMMARY

The City of Philadelphia is launching a new assistance program for residential customers who meet lowincome or special hardship criteria. The initiative is a result of the enactment of Council Bill 140607-AA, an ordinance amending Title 19 of the Philadelphia Code (Finances, Taxes and Collections), Chapter 1600 (Water and Sewer Rents), by providing for installment payment agreements, all under certain terms and conditions and the delivery of the Philadelphia Water, Sewer, and Stormwater Rate Board final decision on proposed changes in rates and charges (Rate Determination), in response to the Application of the Philadelphia Water Department for Increased Rates and Charges (FY 2017-2018).

The program, referred to in the two documents as Income-Based Water Rate Assistance Program, or IWRAP, uses the operational name, Tiered Assistance Program, or TAP.

The ordinance enacting the bill requires that the Revenue Department submit a written report by March 31st of each year of activities undertaken pursuant to the ordinance. This document is the first report and covers calendar year 2016. During 2016, the City took on the logistically and operationally immense effort of implementing the TAP program, making rapid and significant progress on developing the program and planning and deploying a long and short term public outreach campaign to drive public awareness and enrollment.

The Philadelphia Code section 19-1605(b)(.1-.4) specifies four types of metrics upon which the Department should report each year. Since the new program had not yet launched in 2016, the only applicable reporting metric is 19-1605(7)(b)(.3), "the total number of non-TAP payment agreements and a breakdown of such payment agreements by type, term, and amount covered, which amount shall be further broken down into principal, interest, penalties, and other fees or costs." As of December 31, 2016, there were 16,319 active residential payment agreements. Of these agreements, 14,936 agreements were created in 2016, while 1,383 agreements were created in previous years. Residential agreements are categorized as one of four types: first standard, second standard, Ten/five (or ten percent down/five percent per month) and Water Revenue Bureau Conference Committee (WRBCC) agreements. First standard and second standard agreements are available to residential customers irrespective of income. Under a first standard agreement, a 25% down payment is requested from the customer, while under a second standard agreement, a 50% down payment is requested from the customer. The other two types of agreements, ten/five agreements and WRBCC agreements are available to residential customers who meet income qualifications. The 14,936 active residential agreements created in 2016 were made up of 5,106 first standard agreements; 2,612 second standard agreements; 682 ten/five agreements; and 6,536 WRBCC agreements. Finally, active residential agreements created in 2016 cover just over \$32.5M in principal debt, \$5.1M in penalties and \$324,000 in other fees (such as returned check fees).

The City has made significant progress towards implementing TAP. In July 2017, the City will begin accepting and processing applications for the program and customers will begin to receive bills reflecting their TAP water rates upon their acceptance into the program, as soon as early August.

To this end, the 2017 report will include information on all the metrics in section III, in accordance with the Ordinance's reporting requirements

2. INTRODUCTION

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The City of Philadelphia is launching a new Tiered Assistance Program (TAP) for residential customers who meet low-income or Special Hardship criteria pursuant to Section 206.0 through 206.10 of PHILADELPHIA WATER DEPARTMENT REGULATIONS.

This initiative is a result of two essential drivers. The first is the enactment of Council Bill 140607-AA, an ordinance amending Title 19 of the Philadelphia Code (Finances, Taxes and Collections), Chapter 1600 (Water and Sewer Rents), by providing for installment payment agreements, all under certain terms and conditions. This ordinance structures the Philadelphia Code section 19-1605.

The second is delivery of the Philadelphia Water, Sewer, and Stormwater Rate Board final decision on proposed changes in rates and charges (Rate Determination), in response to the Application of the Philadelphia Water Department for Increased Rates and Charges (FY 2017-2018).

In both documents mentioned above, TAP is referred to as the Income-Based Water Rate Assistance Program, or IWRAP. This document and all reports going forward, will use the program's operational name, TAP.

Under the Ordinance, the Revenue Department is required to submit, by March 31st of each year, a written report to the Mayor -- with timely copies furnished to the Council President and Chief regarding activities undertaken pursuant to the ordinance that occurred during the previous calendar year. Section 19-1605(7) specifies that,

(b) Each report shall include the following information for the twelve month period covered:

- 1. The number of applicants enrolled in TAP, and a breakdown of such enrollments by income level, along with the gross amount of arrears calculated for these enrollees;
- 2. The number of applicants that were not enrolled in TAP and a breakdown of the reasons for their TAP ineligibility (e.g., lack of residency, failure of customer to follow up, etc.);
- 3. The number of non-TAP payment agreements and a breakdown of such payment agreements by type, term, and amount covered. These amounts shall be further broken down into principal, interest, penalties, and other fees or costs.
- 4. The number of TAP customers who defaulted during the applicable period and the reason(s) (e.g., nonpayment, failure to recertify eligibility) for the default.

This report covers calendar year 2016. During this period, the City took on the logistically and operationally immense effort of implementing the TAP program, making rapid and significant progress on areas including (but not limited to) the following:

- » Policy development
- » Promulgation of regulations
- » Information technology enhancements (including software development, billing system modifications and web-based customer application development)

- » Planning and development of an extensive, short and longer term Public outreach campaign to support program awareness and enrollment
- » Preparation for hiring and procurement of space for new hires
- » Business process modifications
- » Standard operating procedure modifications

3. REPORTING METRICS

For 2016, since the new program had not yet launched, the only applicable reporting metric is 19-1605(7)(b)(.3), "the total number of non-TAP payment agreements and a breakdown of such payment agreements by type, term, and amount covered, which amount shall be further broken down into principal, interest, penalties, and other fees or costs."

3.1 APPLICANTS ENROLLED IN TAP

(Not applicable in 2016)

3.2 APPLICANTS NOT ENROLLED IN TAP

(Not applicable in 2016)

3.3 NON-TAP PAYMENT AGREEMENTS

As of December 31, 2016, there were 16,319 active residential payment agreements. Of these agreements, 14,936 agreements were created in 2016, while 1,383 agreements were created in previous years. Residential agreements are categorized as one of four types: first standard, second standard, Ten/five (or ten percent down/five percent per month) and Water Revenue Bureau Conference Committee (WRBCC) agreements. First standard and second standard agreements are available to residential customers irrespective of income. Under a first standard agreement, a 25% down payment is requested from the customer, while under a second standard agreement, a 50% down payment is requested from the customer. The other two types of agreements, ten/five agreements and WRBCC agreements are available to residential customers who meet income qualifications. The 14,936 active residential agreements created in 2016 were made up of 5,106 first standard agreements; 2,612 second standard agreements; 682 ten/five agreements; and 6,536 WRBCC agreements. Finally, active residential agreements created in 2016 cover just over \$32.5M in principal debt, \$5.1M in penalties and \$324,000 in other fees (such as returned check fees). Tables 1, 2 and 3 provide counts for active residential agreements as of December 31, 2016 by term range along with the principal, penalties, and other fees covered under the agreements. Table 1 shows information for agreements created in 2016; Table 2 shows agreements created before 2016; and Table 3 shows all agreements (the sums of agreements shown in Tables 2 and 3).

	Count of			
Agreement type by term range	agreements	Principal	Penalties	Other fees
First Standard (25% down)	5,106	\$3,201,343.10	\$344,212.45	\$29,208.58
1-12	3,697	\$1,319,962.61	\$87,208.55	\$6,977.95
13-24	1,114	\$958,119.81	\$107,412.35	\$11,316.76
25-36	172	\$401,600.17	\$58,712.33	\$5,438.87
37-48	83	\$331,153.82	\$55,016.78	\$3,520.00
49-60	40	\$190,506.69	\$35,862.44	\$1,955.00
Second Standard (50% down)	2,612	\$2,385,439.88	\$329,902.16	\$30,700.41
1-12	1,753	\$821,674.20	\$69,849.47	\$9,319.48
13-24	502	\$527,965.89	\$65,826.23	\$7,699.40
25-36	154	\$377,617.52	\$52,897.14	\$4,839.11
37-48	108	\$303,784.96	\$66,536.01	\$4,640.32
49-60	94	\$346,925.31	\$72,369.19	\$4,132.10
More than 60	1	\$7,472.00	\$2,424.12	\$70.00
Ten/five (10% down, 5% per mo.)	682	\$1,379,366.33	\$206,245.72	\$18,981.56
1-12	12	\$2,405.31	\$126.15	\$10.00
13-24	40	\$19,335.25	\$1,355.80	\$273.00
25-36	131	\$89,044.31	\$6,413.14	\$1,397.57
37-48	90	\$84,545.66	\$7,256.77	\$1,393.99
49-60	384	\$1,089,586.25	\$168,316.42	\$14,571.10
More than 60	25	\$94,449.55	\$22,777.44	\$1,335.90
WRBCC	6,536	\$25,542,909.88	\$4,313,041.83	\$245,538.01
1-12	6,536	\$25,542,909.88	\$4,313,041.83	\$245,538.01
Total of 2016 agreements	14,936	\$32,509,059.19	\$5,193,402.16	\$324,428.56

Table 1. Active Residential Agreements Created in Calendar Year 2016

2

	Count of			
Agreement type by term range	agreements	Principal	Penalties	Other fees
First Standard (25% down)	252	\$743,115.52	\$85,372.14	\$4,666.82
1-12	3	\$1,578.33	\$54.39	\$0.00
13-24	60	\$137,230.96	\$18,533.18	\$1,693.79
25-36	53	\$163,767.22	\$26,380.86	\$1,360.85
37-48	65	\$163,134.94	\$9,988.04	\$650.00
49-60	69	\$269,497.29	\$26,300.34	\$882.18
More than 60	2	\$7,906.78	\$4,115.33	\$80.00
Second Standard (50% down)	152	\$379,400.21	\$43,302.01	\$3,374.32
1-12	1	\$259.12	\$11.73	\$0.00
13-24	24	\$35,261.01	\$6,306.36	\$543.49
25-36	46	\$86,542.75	\$9,754.72	\$720.93
37-48	29	\$81,435.48	\$7,076.07	\$529.90
49-60	51	\$172,765.75	\$20,131.14	\$1,500.00
More than 60	1	\$3,136.10	\$21.99	\$80.00
Ten/five (10% down, 5% per mo.)	300	\$647,838.26	\$98,371.46	\$8,183.15
1-12	0	\$0	\$0	\$0
13-24	9	\$4,529.95	\$318.50	\$30.00
25-36	39	\$26,942.56	\$2,012.22	\$328.22
37-48	27	\$25,244.44	\$2,066.46	\$330.00
49-60	224	\$589,171.67	\$93,818.03	\$7,484.93
More than 60	1	\$1,949.64	\$156.25	\$10.00
WRBCC	679	\$2,812,934.68	\$451,506.12	\$32,423.44
1-12	679	\$2,812,934.68	\$451,506.12	\$32,423.44
Total of pre-2016 agreements	1,383	\$8,423,461.82	\$1,271,731.32	\$92,628.64

Table 2. Active Residential Agreements Created Before 2016

2

	Count of			
Agreement type by term range	agreements	Principal	Penalties	Other fees
First Standard (25% down)	5,358	\$3,944,458.62	\$429,584.59	\$33,875.40
1-12	3,700	\$1,321,540.94	\$87,262.94	\$6,977.95
13-24	1,174	\$1,095,350.77	\$125,945.53	\$13,010.55
25-36	225	\$565,367.39	\$85,093.19	\$6,799.72
37-48	148	\$494,288.76	\$65,004.82	\$4,170.00
49-60	109	\$460,003.98	\$62,162.78	\$2,837.18
More than 60	2	\$7,906.78	\$4,115.33	\$80.00
Second Standard (50% down)	2,764	\$2,764,840.09	\$373,204.17	\$34,074.73
1-12	1,754	\$821,933.32	\$69,861.20	\$9,319.48
13-24	526	\$563,226.90	\$72,132.59	\$8,242.89
25-36	200	\$464,160.27	\$62,651.86	\$5,560.04
37-48	137	\$385,220.44	\$73,612.08	\$5,170.22
49-60	145	\$519,691.06	\$92,500.33	\$5,632.10
More than 60	2	\$10,608.10	\$2,446.11	\$150.00
Ten/five (10% down, 5% per mo.)	982	\$2,027,204.59	\$304,617.18	\$27,164.71
1-12	12	\$2,405.31	\$126.15	\$10.00
13-24	49	\$23,865.20	\$1,674.30	\$303.00
25-36	170	\$115,986.87	\$8,425.36	\$1,725.79
37-48	117	\$109,790.10	\$9,323.23	\$1,723.99
49-60	608	\$1,678,757.92	\$262,134.45	\$22,056.03
More than 60	26	\$96,399.19	\$22,933.69	\$1,345.90
WRBCC	7,215	\$28,355,844.56	\$4,764,547.95	\$277,961.45
1-12	7,215	\$28,355,844.56	\$4,764,547.95	\$277,961.45
Total agreements	16,319	\$37,092,347.86	\$5,871,953.89	\$373,076.29

Table 3. Summary of All Active Residential Agreements as of December 31, 2016

3.4 CUSTOMERS DEFAULTING FROM TAP

(Not applicable in 2016)

2

4. CONCLUSION

The City has made significant progress towards implementing TAP. In July 2017, the City will begin accepting and processing applications for the program and customers will begin to receive bills reflecting their TAP water rates upon their acceptance into the program, as soon as early August.

To this end, the 2017 report will include information on all the metrics in section III, in accordance with the Ordinance's reporting requirements.



CITY OF PHILADELPHIA

DEPARTMENT OF REVENUE Municipal Services Building 1401 John F. Kennedy Boulevard Philadelphia, PA 19102 (215) 686-6400 FAX (215) 686-6537 FRANK BRESLIN, CPA Revenue Commissioner Chief Collections Officer

March 30, 2018

The Honorable James Kenney Mayor, City of Philadelphia City Hall, Room 215 Philadelphia, PA 19107

Dear Mayor Kenney:

Enclosed is the Department of Revenue's second annual Report to the Mayor on the Tiered Assistance Program (TAP). The report, required under Philadelphia Code Section 19-1605(7), provides metrics for calendar year 2017.

During 2017, the Revenue and Water Departments worked together on the logistically and operationally immense effort of launching the TAP program. Prior to the launch on July 1, 2017, the City completed a variety of preparatory activities including: developing policies, operating procedures and internal business processes, hiring and training staff, modifying the City's billing system to accommodate TAP, and developing additional information technology resources to support customer application submittals and reviews. In addition, the City focused on a comprehensive customer outreach campaign to support program awareness and enrollment. As a result of the significant planning, preparation, and training, TAP was successfully launched, on-time and in compliance with the City ordinance. Since its launch, TAP operations have been folded into all aspects of WRB and PWD's business processes. In the latter half of the year, while the program was in its infancy, operations continued to evolve in response to opportunities for greater efficiency and enhanced customer communication. We expect that as the program matures, we will gather additional feedback and data, to further inform its ongoing administration.

Very truly yours, rest

Commissioner Frank Breslin, CPA Chief Collections Officer

FB/mb

Enclosure

cc: Darrell L. Clarke, City Council President Michael A. Decker, Chief Clerk of the City Council

<text>

Department of Revenue Calendar Year 2017 March 31, 2018



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1. EXECUTIVE SUMMARY

The City of Philadelphia has launched the Tiered Assistance Program (TAP), its new assistance program for residential customers who meet low-income or special hardship criteria. The initiative is a result of the enactment of Council Bill 140607-AA and rate determination by the Philadelphia Water, Sewer, and Stormwater Rate Board.

The ordinance requires that the Revenue Department submit a written report by March 31st of each year of activities undertaken pursuant to the ordinance. This document is the second such report and covers calendar year 2017. During the reporting period, the City launched the program and has since enrolled several thousand customers. Prior to the launch on July 1, 2017, the City completed a variety of preparatory activities including: developing policies, operating procedures, and internal business processes, hiring and training staff, modifying the City's billing system to accommodate TAP, and developing additional information technology resources to support customer application submittals and reviews. In addition, the City focused on a comprehensive customer outreach campaign to support program awareness and enrollment. As a result of the significant planning, preparation, and training, TAP was successfully launched, on-time and in compliance with the City ordinance. Since its launch, TAP operations have been folded into all aspects of WRB and PWD's business processes. In the latter half of the year, while the program was in its infancy, operations continued to evolve, in response to opportunities for greater efficiency and enhanced customer communication. We expect that as the program matures, we will gather additional feedback and data to further inform its ongoing administration.

Philadelphia Code section 19-1605(7)(b)(.1-.4) specifies four types of metrics upon which the Department should report each year: Applicants Enrolled in TAP, Applicants Not Enrolled in TAP, Non-TAP Payment Agreements, and Customers Defaulting from TAP. Beginning in July – the same month that the City began receiving customer assistance applications – the City enrolled customers in TAP, or in some cases, alternative programs that would be more beneficial to the customer. **By December 31, 2017, the City had fully processed over 7,500 applications and had enrolled 4,610 customers in TAP.** Together, TAP enrollees had just over \$15.5M in water account arrears at the time of enrollment. In addition to those enrolled in TAP, there were 3,093 applicants not enrolled in TAP. This group includes 1) those who were placed in a program other than TAP because it was determined to be more affordable; and 2) those whose applications were denied. There were no customers who defaulted in TAP during 2017.

In addition to TAP, this document also reports on non-TAP payment agreements between water customers and WRB. **As of December 31, 2017, there were 12,907 active residential payment agreements.** Of these agreements, 10,324 agreements were created in 2017, while 2,583 agreements were created in previous years and were still ongoing.

The 10,324 active residential agreements created in 2017 were made up of 4,797 first standard agreements, 1,985 second standard agreements, 235 ten/five agreements, 3,048 WRBCC agreements, and 259 extended payment agreements. Active residential agreements created in 2017 cover just over \$18.9M in principal debt, \$2.7M in penalties and \$167,000 in other fees (such as returned check fees).

City of Philadelphia | CY2017 Annual Report to the Mayor on the Tiered Assistance Program (TAP)

2. INTRODUCTION

The City of Philadelphia has successfully launched a new Tiered Assistance Program (TAP) for residential customers who meet low-income or Special Hardship criteria pursuant to Section 206.0 through 206.10 of the Philadelphia Water Department Regulations.

This initiative is a result of two essential drivers. The first is Philadelphia Code section 19-1605, enacted in 2015. The second is the Philadelphia Water, Sewer, and Stormwater Rate Board's rate determination.

In both documents mentioned above, TAP is referred to as the Income-Based Water Rate Assistance Program, or IWRAP. This document and all reports going forward, will use the program's operational name, TAP.

The ordinance requires the Revenue Department to submit, by March 31st of each year, a written report to the Mayor – with timely copies furnished to the Council President and Chief Clerk of City Council – regarding activities undertaken pursuant to the ordinance that occurred during the previous calendar year. Section 19-1605(7) specifies metrics to be included as a part of this annual report, which are included in Section 4, below.

This report covers calendar year 2017. During this period, the City developed the policies, operating procedures, and internal business processes around program administration. The City continued efforts that it began in 2016 in the areas of:

- » Information technology enhancements (including software development and billing system modifications)
- » Operational and management reporting
- » Significant ongoing training for WRB and PWD staff, as well as for external stakeholders

In addition, the City focused on a comprehensive customer outreach campaign to support program awareness and enrollment. More information on customer outreach and support can be found in Section 3, below.

As a result of these large-scale efforts in planning, preparation, and training, TAP was successfully launched, on-time on July 1, 2017 and in compliance with the City ordinance. Since then, TAP operations have been folded into all aspects of WRB and PWD's business processes – from call centers and intake to collections, accounting, public affairs, and metering. In the latter half of the year, while the program was in its infancy, operations continued to evolve, in response to opportunities for greater efficiency and enhanced customer communication.

Beginning in July, the same month that the City began receiving customer assistance applications, the City enrolled customers in TAP, or in some cases, alternative programs that would be more beneficial to the customer. By December 31, 2017, the City had fully processed over 7,500 applications and had enrolled 4,610 customers in TAP.

City of Philadelphia | CY2017 Annual Report to the Mayor on the Tiered Assistance Program (TAP)

3. CUSTOMER OUTREACH AND SUPPORT

The City has taken numerous steps to inform customers about the program, provide applications to likely applicants, and to support customers throughout the application process. Program advertising occurred both before and after the July 1 launch in the following forms:

- Bill stuffers
- Email(s) with info on how to apply (sent to customers who provided an email)
- Flyer: Program Overview
- Fact Sheet: FAQ (including eligibility criteria)
- Fact Sheet: Get Ready to Apply (includes how to enroll)
- Fact Sheet: New Ways to Get Help
- Fact Sheet: Special Hardships (includes who is qualified)
- Posters (English & Spanish)
- Newspaper ads
- Bus & Bus Shelter ads
- Subway ads

Additionally, a press conference was held in late June to raise the visibility of the program to the public.

The program is designed to be customer friendly, so that anyone can easily obtain an application by accessing it online, calling PWD, visiting WRB, or reaching out to any of several partner organizations. Customers can have an application mailed to them, print an application on the spot, or fill one out online. Application access is primarily customer-driven. The City has supplemented this access for customers likely to apply, by pre-emptively sending applications through the mail to those who had been enrolled in WRAP.

To assist customers with the application process, the City has published several forms of guidance, including a Customer Assistance Application Checklist. The City also provided training to partner organizations, including Utility Emergency Services Fund (UESF), Community Legal Services (CLS) and Neighborhood Energy Centers (NECs), whose participation is critical to the mission of providing assistance where it is needed, due to their action as an important conduit to customers. In addition, representatives of City Council offices and other social service initiatives learned how to help customers access applications and complete them. For several months after the launch, the City also supplemented staffing at WRB's Municipal Services Building Intake area with customer assistance application specialists.

The City maintains a website with all information relevant to the customer service application process. It can be viewed at www.phila.gov/water/billinghelp.

4. REPORTING METRICS

City Code Section 19-1605(7)(b) requires several metrics to be provided in this annual report, including:

- 1. The number of applicants enrolled in TAP, and a breakdown of such enrollments by income level, along with the gross amount of arrears calculated for these enrollees.
- **2.** The number of applicants that were not enrolled in TAP and a breakdown of the reasons for their TAP ineligibility.
- 3. The number of non-TAP payment agreements and a breakdown of such payment agreements by type, term, and amount covered.
- 4. The number of TAP customers who defaulted during the applicable period and the reason(s) for the default.

Each metric is addressed in this section.

4.1 APPLICANTS ENROLLED IN TAP

Total

Between July 1st and December 31st, 2017, the City enrolled **4,610 customers in TAP**. Together, these enrollees had just **over \$15.5M in water account arrears** at the time of enrollment. For consistency between reports, water account arrears are labeled "Pre-TAP Debt." Table 1 shows the breakdown of these TAP enrollees in income ranges with respect to the Federal Poverty Guideline.

Income Level as Compared to **Total Enrollees Total Pre-TAP Debt Federal Poverty Guideline** Up to 50% 1,027 \$3,243,020.46 Above 50% and up to 100% 2,401 \$8,589,123.96 Above 100% and up to 150% 1,130 \$3,480,156.92 Above 150% and up to 250% 48 \$181,990.37 Above 250% 4 \$16,543.94

Table 1. Applicants Enrolled in TAP in 2017

Debt Range	Total Enrollees	Total Pre-TAP Debt ¹
< \$0	35	\$(4,860.63)
\$0-\$200	689	\$51,658.49
\$200-\$500	522	\$174,105.61
\$500-\$1,000	581	\$423,826.91
\$1,000-\$2,000	698	\$1,007,379.76
\$2,000-\$5,000	1,077	\$3,529,346.51
\$5,000-\$10,000	654	\$4,642,286.56
\$10,000-\$20,000	290	\$3,845,927.10
\$20,000-\$50,000	59	\$1,518,060.86
\$50,000+	5	\$318,243.85
Totaf	4,610	\$15,510,835.65

Table 2. Total Debt of Applicants Enrolled in TAP in 2017

4,610

\$15,510,835.65

City of Philadelphia | CY2017 Annual Report to the Mayor on the Tiered Assistance Program (TAP)

¹ Under the ordinance's requirement to promptly review applications for changed circumstances, there are rare cases where the same customer was enrolled in TAP more than once in the calendar year. In those cases, only that customer's most recent enrollment and associated debt are reported in Table 1 and Table 2Table 1. Applicants Enrolled in TAP in 2017. Since TAP is a program in which customers can recertify for continuous participation, Pre-TAP Debt as shown in the tables above may represent debt that was already protected from enforcement while the customer was previously enrolled in TAP. Thus, the debt is associated with the most recent enrollment, but it may not all be debt newly protected through TAP participation.

² The total in Table 2 excludes any customers with account credits at the time of enrollment (which are shown in the first line of the table).

4.2 APPLICANTS NOT ENROLLED IN TAP

In addition to the 4,610 applicants enrolled in TAP (see Table 1, above), 3,093 applicants applied but were not enrolled in TAP. This group includes of 1) applicants who were denied for ineligibility or incompleteness following a request for further information, and thus could not be processed; 2) those who were placed in a different program that represented a more affordable alternative; and 3) those whose applications had some other outcome causing it to stop being processed. These reasons are described in further detail in Table 3, below.

Table 3. Applicants Not Enrolled in TAP

Outcome	Count
Denied	
Failed to meet Income and Residency Guidelines	104
Failed to meet Income Guidelines (no Special Hardship)	307
Failed to meet Residency Guidelines	235
Installation Type Not Eligible for TAP	10
Missing or Invalid Income or Residency Documentation	1,555 ³
Missing information on application form	95
Failed to prove Special Hardship	38
Total Denials	2,344
Enrolled in More Affordable Alternative	
Senior Citizen Discounted Bill + Extended Payment Agreement	35
Senior Citizen Discounted Bill ⁴	92
Regular Bill + Extended Payment Agreement	273
Regular Bill ⁵	121
WRBCC Agreement	152
Total More Affordable Alternative Placements	673
Other Outcomes	
Customer Withdrew Application	3
Data Transfer ⁶	73
Total Other Outcomes	76

City of Philadelphia | CY2017 Annual Report to the Mayor on the Tiered Assistance Program (TAP)

³ 54 applications that were denied as of 12/31/17 were denied in error, and have subsequently been approved without any additional information from the customer.

⁴ Senior Citizen Discounted Bill may also include a standard payment agreement. Standard agreements are reported in Section 3.3, below.

⁵ Regular Bill may also include a standard payment agreement. Standard agreements are reported in Section 3.3, below.

⁶ When customers had more than one application in progress at the same time, information was transferred to the newest application for processing, older applications were categorized as "Data Transfer," and were no longer processed.

4.3 NON-TAP PAYMENT AGREEMENTS

As of December 31, 2017, there were 12,907 active payment agreements between residential water customers and WRB. Of these agreements, 10,324 (80%) were created in 2017, while 2,583 (20%) were created in previous years and were still ongoing. Residential agreements are categorized as one of four types: first standard, second standard, ten/five (or 10% down, 5% per month) and Water Revenue Bureau Conference Committee (WRBCC) agreements. First standard and second standard agreements are available to residential customers irrespective of income. Under a first standard agreement, a 25% down payment is requested from the customer, while under a second standard agreement, a 50% down payment is requested from the customer. The other two types of agreements, ten/five agreements and WRBCC agreements were available to residential customers who meet income qualifications. The prevalence of new agreements in these two categories has greatly reduced since TAP was launched. The figures reported here represent normal enrollment through July 2017, and then greatly reduced enrollment. A new Extended Payment Agreement was introduced during 2017 to assist customers who were income-ineligible for TAP.

The 10,324 active residential agreements created in 2017 were made up of 4,797 first standard agreements, 1,985 second standard agreements, 235 ten/five agreements, 3,048 WRBCC agreements, and 259 extended payment agreements. Active residential agreements created in 2017 cover just over \$18.9M in principal debt, \$2.7M in penalties and \$167,000 in other fees (such as returned check fees).

Table 4, Table 5, and Table 6 provide counts for active residential agreements as of December 31, 2017 by term range along with the principal, penalties, and other fees covered under the agreements. Table 4 shows information for agreements created in 2017; Table 5 shows agreements created before 2017; and Table 6 shows all agreements (the sum of agreements shown in Table 4 and Table 5).

Agreement Type By Term Range	Count	Principal	Penalties	Other Fees
Standard 1	July States			
0–12	3,377	\$1,252,595.72	\$73,800.41	\$7,088.61
13–24	1,104	\$1,051,929.59	\$68,550.21	\$9,413.76
25–36	178	\$446,401.81	\$49,931.89	\$4,725.73
37–48	85	\$424,943.08	\$58,578.11	\$3,082.93
4860	53	\$378,801.88	\$67,427.82	\$2,965.51
Total Standard 1	4,797	\$3,554,672.08	\$318,288.44	\$27,276.54
Standard 2	No.			
0–12	1,238	\$588,181.56	\$33,884.09	\$4,868.9
13–24	454	\$475,299.74	\$52,985.42	\$6,091.4
25–36	149	\$300,750.57	\$44,463.57	\$3,999.3
37–48	76	\$283,353.40	\$48,892.79	\$2,707.7
48–60	68	\$366,036.02	\$75,828.67	\$4,128.8
Total Standard 2	1,985	\$2,013,621.29	\$256,054.54	\$21,796.3
10% down, 5% per month				
0–12	1	\$144.17	\$3.09	\$
13–24	12	\$6,096.99	\$284.12	\$10.0
25–36	42	\$28,064.65	\$1,930.08	\$330.0
37–48	34	\$31,975.73	\$2,670.04	\$379.7
48–60	143	\$429,381.89	\$69,663.87	\$4,676.4
60+	3	\$10,195.85	\$1,722.96	\$40.0
Total 10% down, 5% per month	235	\$505,859.28	\$76,274.16	\$5,436.2
WRBCC				
0–12	2,997	\$11,816,085.41	\$1,948,773.10	\$102,051.9
13–24	51	\$207,671.15	\$48,357.82	\$2,265.0
Total WRBCC	3,048	\$12,023,756.56	\$1,997,130.92	\$104,317.0
Extended Payment Agreements				
13–24	59	\$56,714.56	\$4,054.14	\$730.0
25-36	46	\$62,231.75	\$5,919.89	\$981.0
37–48	29	\$53,820.22	\$4,940.10	\$650.0
48–60	13	\$29,873.88	\$4,546.44	\$352.3
60+	112	\$661,792.79	\$95,096.52	\$5,767.9
Total Extended Payment Agreements	259	\$864,433.20	\$114,557.09	\$8,481.2
Total of all agreements	10,324	\$18,962,342.41	\$2,762,305.15	\$167,307.4

Table 4. Active (as of 12/31/17) Residential Agreements Created in Calendar Year 2017

City of Philadelphia | CY2017 Annual Report to the Mayor on the Tiered Assistance Program (TAP)

Agreement Type By Term Range	Count	Principal	Penalties	Other Fees
Standard 1				A AND
0–12	-	\$-	\$-	\$-
13–24	32	\$49,709.25	\$10,679.19	\$970.00
25–36	71	\$174,632.29	\$35,282.37	\$2,549.72
37–48	54	\$180,589.38	\$36,724.16	\$1,890.00
48–60	61	\$249,419.94	\$35,121.00	\$1,340.00
60+	2	\$7,906.78	\$4,115.33	\$80.00
Total Standard 1	220	\$662,257.64	\$121,922.05	\$6,829.72
Standard 2				
0–12	-	\$-	\$-	\$-
13–24	32	\$45,576.84	\$3,821.20	\$390.00
25–36	51	\$180,120.39	\$20,098.65	\$1,648.73
37–48	50	\$134,451.42	\$26,232.76	\$1,953.65
48–60	49	\$190,506.55	\$42,566.41	\$1,870.00
60+	2	\$10,608.10	\$2,446.11	\$150.00
Total Standard 2	184	\$561,263.30	\$95,165.13	\$6,012.38
10% down, 5% per month				
0–12	-	\$-	\$-	\$-
13–24	4	\$2,130.92	\$146.54	\$10.00
25–36	23	\$16,272.84	\$1,232.66	\$280.00
37–48	21	\$19,878.39	\$1,842.94	\$270.00
48–60	158	\$456,976.60	\$60,898.39	\$4,491.86
60+	2	\$5,621.79	\$2,663.96	\$113.67
Total 10% down, 5% per month	208	\$500,880.54	\$66,784.49	\$5,165.53
WRBCC				
0–12	19	\$76,283.98	\$12,530.42	\$700.00
13–24	1,952	\$7,708,128.21	\$1,369,441.74	\$79,922.54
Total WRBCC	1,971	\$7,784,412.19	\$1,381,972.16	\$80,622.54
Total of all agreements	2,583	\$9,508,813.67	\$1,665,843.83	\$98,630.17

Table 5. Active (as of 12/31/17) Residential Agreements Created Before 2017

Agreement Type By Term Range	Count	Principal	Penalties	Other Fees
Standard 1				
0–12	3,377	\$1,252,595.72	\$73,800.41	\$7,088.61
13–24	1,136	\$1,101,638.84	\$79,229.40	\$10,383.76
2536	249	\$621,034.10	\$85,214.26	\$7,275.45
37–48	139	\$605,532.46	\$95,302.27	\$4,972.93
48–60	114	\$628,221.82	\$102,548.82	\$4,305.51
60+	2	\$7,906.78	\$4,115.33	\$80.00
Total Standard 1	5,017	\$4,216,929.72	\$440,210.49	\$34,106.26
Standard 2				
0–12	1,238	\$588,181.56	\$33,884.09	\$4,868.95
13–24	486	\$520,876.58	\$56,806.62	\$6,481.49
25–36	200	\$480,870.96	\$64,562.22	\$5,648.11
37–48	126	\$417,804.82	\$75,125.55	\$4,661.40
48-60	117	\$556,542.57	\$118,395.08	\$5,998.82
60+	2	\$10,608.10	\$2,446.11	\$150.00
Total Standard 2	2,169	\$2,574,884.59	\$351,219.67	\$27,808.77
10% down, 5% per month	-			
0–12	1	\$144.17	\$3.09	\$-
13–24	16	\$8,227.91	\$430.66	\$20.00
25-36	65	\$44,337.49	\$3,162.74	\$610.00
37-48	55	\$51,854.12	\$4,512.98	\$649.75
48–60	301	\$886,358.49	\$130,562.26	\$9,168.34
60+	5	\$15,817.64	\$4,386.92	\$153.67
Total 10% down, 5% per month	443	\$1,006,739.82	\$143,058.65	\$10,601.76
WRBCC				
0–12	3,016	\$11,892,369.39	\$1,961,303.52	\$102,751.98
13–24	2,003	\$7,915,799.36	\$1,417,799.56	\$82,187.56
Total WRBCC	5,019	\$19,808,168.75	\$3,379,103.08	\$184,939.54
Extended Payment Agreements				
13–24	59	\$56,714.56	\$4,054.14	\$730.00
25-36	46	\$62,231.75	\$5,919.89	\$981.00
37–48	29	\$53,820.22	\$4,940.10	\$650.00
48-60	13	\$29,873.88	\$4,546.44	\$352.30
60+	112	\$661,792.79	\$95,096.52	\$5,767.95
Total Extended Payment Agreements	259	\$864,433.20		
			\$114,557.09	\$8,481.25
Total of all agreements	12,907	\$28,471,156.08	\$4,428,148.98	\$265,937.58

Table 6. Summary of All Active (as of 12/31/17) Residential Agreements as of December 31, 2017

City of Philadelphia | CY2017 Annual Report to the Mayor on the Tiered Assistance Program (TAP)

4.4 CUSTOMERS DEFAULTING FROM TAP

PWD Regulations Section 206.6(c), below, describes the reasons for which a customer may be removed from TAP.

In addition to removal from TAP pursuant to Section 206.6(a) and (b) of these regulations, a TAP Customer may be removed from TAP for submitting intentionally false enrollment or recertification information/documentation, unauthorized use of service (providing water for use at a location other than the Customer's primary residence), failure to recertify upon request by WRB, or failure to accept and reasonably maintain free conservation services offered by the Water Department.

During 2017, there were **zero cases of TAP participants defaulting** for reasons of submitting intentionally false information/documentation, unauthorized use of service, or failure to accept and reasonably maintain free conservation services. WRB did not require any TAP participants to recertify for TAP as no customers have yet been active for a full 12-month period. As such, no participants defaulted for due to failure to recertify either. No customers defaulted from TAP during 2017.

City of Philadelphia | CY2017 Annual Report to the Mayor on the Tiered Assistance Program (TAP)

5. CONCLUSION

During 2017, the City successfully launched a complex customer assistance program that had been in development for less than two years. Customer participation, though still growing, demonstrates an interest by the public in achieving affordable water bills, which are now a reality for thousands of customers.

In a short six-month period, with the assistance of our partners including Utility Emergency Services Fund (UESF), Community Legal Services (CLS) and Neighborhood Energy Centers (NECs), WRB has successfully **enrolled 4,610 customers in TAP, and none of them have defaulted**.

The City has made significant attempts to provide applications proactively to customers who may be eligible for TAP or one of the other programs. In the coming year, we plan to continue this outreach in the form of mailings (including applications) to existing senior citizen discount customers and water customers on Owner-Occupied Real Estate Tax Payment Agreements (OOPA). More information on these mailings can be found in Appendix A.

Ongoing efforts to foster public awareness of TAP's launch -- through marketing, outreach and government and community partnerships --have yielded solid results to date. As we approach the close of the program's inaugural year, application submissions and outcomes point to a positive story, with TAP ranking among **2017's top 10 most utilized public assistance programs in Philadelphia**⁷. This ranking is both in the number of residents applying to TAP, and the number of confirmed enrollments in the program. This detail is particularly compelling when it's noted that the list includes some very well-known, long-standing state and local assistance programs, such as CRP, LIHEAP, TANF and Medicaid.

⁷ Source: Benefits Data Trust

City of Philadelphia | CY2017 Annual Report to the Mayor on the Tiered Assistance Program (TAP)

6. APPENDIX A – PLANNED OUTREACH

The City plans to send customer assistance applications to two targeted groups in the near term. First, we will send a mailing to all senior citizen customers who have not already submitted an application. The City anticipates that this group will receive a mailing in April 2018. Second, we will send a mailing to all water customers with Owner-Occupied Real Estate Tax Payment Agreements (OOPA) who have not already submitted an application. The City anticipates that this group will receive a the this group will receive a mailing in April 2018.

WRB will continue to send recertification applications to customers whose WRAP or TAP participation is ending.

City of Philadelphia | CY2017 Annual Report to the Mayor on the Tiered Assistance Program (TAP)



CITY OF PHILADELPHIA

DEPARTMENT OF REVENUE Municipal Services Building 1401 John F. Kennedy Boulevard Philadelphia, PA 19102 (215) 686-6400 FAX (215) 686-6537 FRANK BRESLIN, CPA Revenue Commissioner Chief Collections Officer

March 8, 2019

The Honorable James Kenney Mayor, City of Philadelphia City Hall, Room 215 Philadelphia, PA 19107

Dear Mayor Kenney:

Enclosed is the Department of Revenue's third annual Report to the Mayor on the Tiered Assistance Program (TAP). The report, required under Philadelphia Code Section 19-1605(7), provides metrics for calendar year 2018.

During 2018, the Revenue and Water Departments worked together to enhance outreach and communication to customers, improve the customer application experience, and boost participation in TAP and other customer assistance programs. The City continued a variety of activities in support of program enhancement, including: enhancing policies, operating procedures, and internal business processes, further modifying the City's billing system to accommodate TAP, refining the customer assistance application, and working toward expanded language access. As it moved past its first anniversary, TAP has been improved based on feedback from customers, outreach activities, recommendations from the Rate Board, and ongoing involvement of partner organizations and stakeholders.

Very truly yours,

Commissioner Frank Breslin, CPA Chief Collections Officer

FB/mb

Enclosure

cc: Darrell L. Clarke, City Council President Michael A. Decker, Chief Clerk

ANNUAL REPORT TO THE MAYOR ON THE TIERED ASSISTANCE PROGRAM (TAP)

Department of Revenue

Calendar Year 2018 March 4, 2019



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1. EXECUTIVE SUMMARY

The City of Philadelphia has completed the first full year of the Tiered Assistance Program (TAP), its assistance program for residential customers who meet low-income or special hardship criteria. The initiative is a result of the enactment of Council Bill 140607-AA and rate determination by the Philadelphia Water, Sewer, and Stormwater Rate Board. TAP provides for participating customers' bills to be capped as a percentage of their income. Bills are capped at between 2% and 4% of their household income based on where their household income stands with respect to the current Federal Poverty Guideline. See Section 2.1 for a more detailed description of TAP.

The ordinance requires that the Department of Revenue submit a written report by March 31st of each year of activities undertaken pursuant to the ordinance. This document is the third such report and covers calendar year 2018. During the reporting period, the City completed a variety of activities to enhance customer access including: developing policies, operating procedures, and internal business processes, hiring and training staff, modifying the City's billing system to better accommodate TAP, and developing additional information technology resources to support customer application submittals and reviews. In addition, the City focused on key enhancements to improve customer access and the application experience. In its first full year, operations continued to evolve, in response to opportunities for greater efficiency and enhanced customer communication. We expect that as the program matures, we will gather additional feedback and data to further inform its ongoing administration.

BY THE NUMBERS

Philadelphia Code section 19-1605(7)(b)(.1-.4) specifies four types of metrics upon which the Department should report each year: Applicants Enrolled in TAP, Applicants Not Enrolled in TAP, Non-TAP Payment Agreements, and Customers Defaulting from TAP. **Between January 1 and December 31, 2018, the City had fully processed over 23,000 applications and had enrolled 13,413 customers in TAP. As of December 2018, there were 15,868 active TAP participants.** Together, TAP enrollees during 2018 had slightly over \$43.7M in water account arrears at the time of enrollment. In addition to those enrolled in TAP, there were 9,592 applicants not enrolled in TAP. This group includes 1) those who were placed in a program other than TAP because it was determined to be more affordable; and 2) those whose applications were denied (see Figure 1). During 2018, 292 customers defaulted from TAP for failing to successfully recertify.

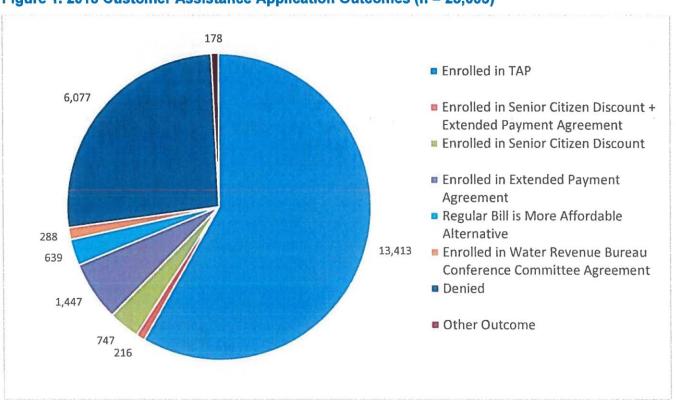
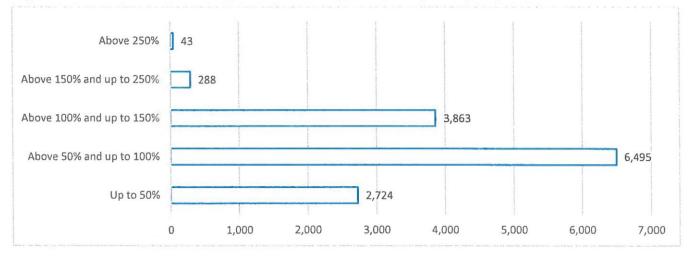


Figure 1. 2018 Customer Assistance Application Outcomes (n = 23,005)

Figure 2. 2018 TAP Enrollees by Federal Poverty Guideline (n = 13,413)



In addition to TAP, this document also reports on non-TAP Payment Agreements between water customers and Revenue's Water Revenue Bureau (WRB). **As of December 31, 2018, there were 7,636 active residential payment agreements.** Of these agreements, 7,038 agreements were created in 2018, while 598 agreements were created in previous years and were still ongoing. Active residential agreements created in 2018 cover just over \$9M in principal debt, \$1.2M in penalties and \$103,000 in other fees (such as returned check fees). See **Figure 3** below for a breakdown of all agreements by type. **As of December 31, 2018, there were 27,210 customers enrolled in the Senior Citizen Discount (SCD) program**, some of whom were enrolled prior to the new customer assistance application process.

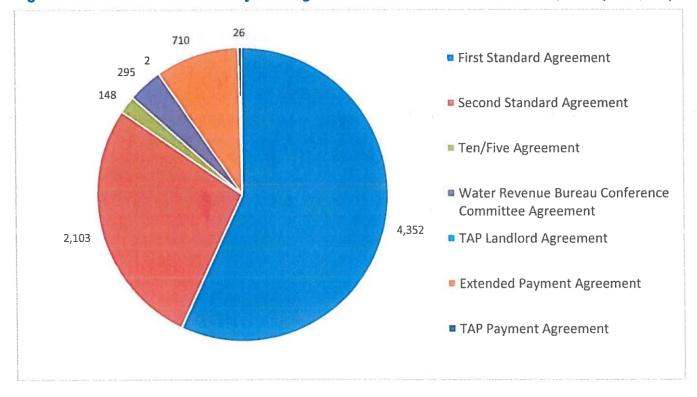


Figure 3. Non-TAP Residential Payment Agreements Active as of December 31, 2018 (n = 7,636)

2. INTRODUCTION

In 2017, the City of Philadelphia successfully launched a new Tiered Assistance Program (TAP) for residential customers who meet low-income or special hardship criteria pursuant to Section 206.0 through 206.10 of the Philadelphia Water Department Regulations. At the same time, application and enrollment in other Customer Assistance Programs offered by the Water Revenue Bureau were streamlined into the very same process. During 2018, this comprehensive program has continued to grow as the City emphasized outreach, efficient administration, and enhancing the customer experience.

The TAP initiative is a result of two essential drivers. The first is Philadelphia Code section 19-1605, enacted in 2015. The second are the Philadelphia Water, Sewer, and Stormwater Rate Board's rate determinations in 2016 and 2018. In both documents mentioned above, TAP is referred to as the Income-Based Water Rate Assistance Program, or IWRAP. This document will use the program's operational name, TAP.

The ordinance requires the Department of Revenue to submit, by March 31st of each year, a written report to the Mayor – with timely copies furnished to the Council President and Chief Clerk of City Council – regarding activities undertaken pursuant to the ordinance that occurred during the previous calendar year. Section 19-1605(7) specifies metrics to be included as a part of this annual report, which are included in Section 4, below.

2.1 TIERED ASSISTANCE PROGRAM

TAP provides for participating customers' bills to be capped as a percentage of their income. Bills are capped at between 2% and 4% of their household income based on where their household income stands with respect to the current Federal Poverty Guideline. For monthly gross income limits based on household size for the calendar year 2018, see Table 1 below.

- If a customer's household gross monthly income is at or below 50% of the federal poverty guideline, then monthly bills for water, sewer, and stormwater usage and service charges are fixed at 2% of the household income. The minimum TAP bill is \$12.00 per month. Any actual charges above the fixed amount are forgiven.
- If a customer's household gross monthly income is above 50% and at or below 100% of the federal poverty guideline, then monthly bills for water, sewer, and stormwater usage and service charges are fixed at 2.5% of the household income. Any actual charges above the fixed amount are forgiven.
- If a customer's household gross monthly income is above 100% and at or below 150% of the federal poverty guideline then monthly bills for water, sewer, and stormwater usage and service charges are fixed at 3% of the household income. Any actual charges above the fixed amount are forgiven.
- If the customer has a gross household income higher than 150% of the Federal Poverty Guideline and provides documentation showing existence of a special hardship within the last 12 months, then the customer may still qualify to participate in TAP.

Household Size	Maximum Gross Income (150 % of FPL)	Maximum Gross Income (250% of FPL)
1 person	\$1,518 / month	\$2,529 / month
2 people	\$2,058 / month	\$3,429 / month
3 people	\$2,598 / month	\$4,329 / month
4 people	\$3,138 / month	\$5,229 / month
5 people	\$3,678 / month	\$6,129 / month
6 people	\$4,218 / month	\$7,029 / month
7 people	\$4,758 / month	\$7,929 / month
8 people	\$5,298 / month	\$8,829 / month
For each additional person:	Add \$540 to the amount above	Add \$900 to the amount above

Table 1. Federal Poverty Guidelines for 2018

If a customer qualifies for TAP based on a special hardship, monthly bills for water, sewer, and stormwater usage and service charges are fixed at 4% of the household income. Any actual charges above the fixed amount are forgiven. A special hardship can be:

- Increase in household size
- Loss of a job, lasting more than 4 months
- Serious illness, lasting more than 9 months
- Death of primary wage earner
- Domestic violence
- Other circumstances that threaten household's access to necessities of life

Customers are not required to have any back debt or any balance on their accounts to qualify for TAP. If customers do have back debt on their water accounts, that debt will be protected, meaning no enforcement action or collection activity will be taken on that debt while the customer is participating in TAP.

Additionally, when a customer requests an assistance application WRB provides a 14-calendar day stay of enforcement on their account up to three times within a 12-month time frame. (After the third request for an assistance application, the stay is no longer available.) A customer's back debt related to HELP loans or meter and repair charges are not covered under TAP. After 24 full TAP payments, a customer's pre-TAP penalties are forgiven.

2.2 2018 HIGHLIGHTS

In the early part of 2018, the City made critical enhancements to promote program access. WRB worked to efficiently leverage Real Estate Tax Owner Occupied Payment Agreement (OOPA) data in a more automated fashion for consideration in customer assistance applications. The software used by representatives to review customer assistance applications (Customer Application Management Program, or CAMP) is linked to the OOPA database and updated with new information daily, ensuring that reviewers are notified of the existence of an OOPA agreement and providing the relevant data in CAMP interfaces.

PWD, WRB, and several stakeholders participated in the effort to update the application form to further streamline and enhance customer understanding of the application process. The new application will be used beginning in mid-2019.

The City also focused on establishing an effective recertification process, since TAP enrollees can be required to recertify after they have been enrolled in TAP for at least 12 months. The recertification process includes automatic mailing of a new application, at least two pieces of communication with the customer, and sophisticated data sharing between CAMP and the billing system.

As a result of these efforts, large numbers of customers have applied for customer assistance and TAP enrollment has grown dramatically during the year. **Between January 1 and December 31, 2018, the City had fully processed over 23,000 applications and had enrolled 13,413 customers in TAP. As of December 2018, there were 15,868 active TAP participants.**

3. CUSTOMER OUTREACH AND SUPPORT

The City has continued to build upon the communications campaign established in 2017 to support the launch and implementation of TAP. In 2018, the focus was on customer awareness and the identification of application challenges through working closely with the City's TAP Advisory Committee.

Program advertising during 2018 took place in the following forms:

- Bill stuffers
- Social Media
- Distribution of Flyers and Fact Sheets to partner organizations and at public meetings
- Posters (English & Spanish) distributed to partner organizations and WRB payment centers
- Bus Shelter ads along Roosevelt Boulevard

PWD's Public Affairs Division also focused on in-person community engagement to promote awareness and encourage customer applications. In 2018, assistance programs were featured, and materials were distributed at over 100 meetings with civic partners, reaching over 6,000 residents. Additionally, the Department of Revenue's Outreach Team, which participates in more than 200 community events annually, promoted TAP in neighborhoods, enrolled customers at pop-up events co-hosted with City Councilmembers, and featured the program in its online and social media content.

Another focus of customer outreach during 2018 has been the City's senior citizen population. The Customer Assistance Division at WRB, which is the administrative unit responsible for processing customer assistance program applications, has taken the initiative to engage more directly with PWD's customers to increase enrollment. Partnering with the City's Department of Parks and Recreation, WRB held enrollment drives at seven Senior Centers, reaching over 140 seniors.

PWD and WRB have been preparing for a mailing campaign in early 2019 to reach customers currently enrolled in the Senior Citizen Discount (SCD) program, but who have not applied through the new streamlined customer assistance application. The campaign will encourage customers to apply for assistance through the uniform customer assistance program application process since TAP may provide a lower water bill.

PWD and WRB are also teaming up with the TAP Advisory Committee in addition to PECO, PGW and the PUC, to pilot Utility Assistance Fairs to help Philadelphia residents who live in areas of need to access benefits in a streamlined environment. Two fairs are scheduled for March 2019. In addition to PECO, PGW and the PUC, our partners include TAP Advisory members: Councilwoman Quinones Sanchez, UESF, CLS, BenePhilly and ECA.

The City strengthened its relationship with the Utility Emergency Services Fund (UESF), which now operates a hotline to help customers find in-person assistance with the TAP application process. The City maintains a website with all information relevant to the customer service application process. It can be viewed at www.phila.gov/waterbillhelp.

4. REPORTING METRICS

City Code Section 19-1605(7)(b) requires several metrics to be provided in this annual report, including:

- 1. The number of applicants enrolled in TAP, and a breakdown of such enrollments by income level, along with the gross amount of arrears calculated for these enrollees.
- 2. The number of applicants that were not enrolled in TAP and a breakdown of the reasons for their TAP ineligibility.
- **3.** The number of non-TAP Payment Agreements and a breakdown of such payment agreements by type, term, and amount covered.
- 4. The number of TAP customers who defaulted during the applicable period and the reason(s) for the default.

Each metric is addressed in this section.

The first customers were enrolled in TAP beginning in July 2017. Since TAP customers must recertify after 12 months (at a minimum), recertification is already underway for a number of customers. The metrics in this section include customers who have applied as part of the recertification process.

4.1 APPLICANTS ENROLLED IN TAP

Between January 1st and December 31st, 2018, the City enrolled **13,413 customers in TAP**. Together, these enrollees had **slightly over \$43.7M in water account arrears** at the time of enrollment. For consistency between reports, water account arrears are labeled "Pre-TAP Debt." Table 2 shows the breakdown of these TAP enrollees in income ranges with respect to the Federal Poverty Guideline.

Income Level as Compared to Federal Poverty Guideline	Total Enrollees	Total Pre-TAP Debt ^{1,2}	
Up to 50%	2,724	\$8,632,355.08	
Above 50% and up to 100%	6,495	\$22,048,986.77	
Above 100% and up to 150%	3,863	\$11,860,039.88	
Above 150% and up to 250%	288	\$954,544.91	
Above 250%	43	\$230,842.26	
Total	13,413	\$43,726,768.90	

Table 2. New Applicants Enrolled in TAP in 2018

Debt Range	Total Enrollees	Total Pre-TAP Debt ^{1,2}
< \$0	132	\$(12,924.16)
\$0-\$200	2,168	\$162,604.27
\$200\$500	1,617	\$555,390.01
\$500-\$1,000	1,762	\$1,276,884.45
\$1,000-\$2,000	2,064	\$2,994,799.81
\$2,000-\$5,000	2,865	\$9,441,017.57
\$5,000-\$10,000	1,788	\$12,654,161.50
\$10,000-\$20,000	817	\$11,003,854.44
\$20,000\$50,000	192	\$5,117,072.80
\$50,000+	8	\$520,984.05
Total ³	13,413	\$43,726,769.90

Table 3. Total Debt of Applicants Enrolled in TAP in 2017

¹ Under the ordinance's requirement to promptly review applications for changed circumstances, there are rare cases where the same customer was enrolled in TAP more than once in the calendar year. In those cases, only that customer's most recent enrollment and associated debt are reported in Table 2 and Table 3. Since TAP is a program in which customers can recertify for continuous participation, Pre-TAP Debt as shown in the tables above may represent debt that was already protected from enforcement while the customer was previously enrolled in TAP. Thus, the debt is associated with the most recent enrollment, but it may not all be debt newly protected through TAP participation.

² The Total Pre-TAP Debt total excludes any customers with account credits at the time of enrollment (which are shown in the first line of Table 2).

4.2 APPLICANTS NOT ENROLLED IN TAP

In addition to the 13,413 applicants enrolled in TAP (see Table 2, above), 9,592 applicants were not enrolled in TAP. This group includes 1) applicants who were denied for ineligibility or incompleteness following a request for further information, and thus could not be processed; 2) those who were placed in a different program that represented a more affordable alternative than TAP; and 3) those whose applications had some other outcome causing it to stop being processed. These reasons are described in further detail in Table 4, below.

Outcome	Count
Denied	
Failed to meet Income and Residency Guidelines	29
Failed to meet Income Guidelines (no Special Hardship)	685
Failed to meet Residency Guidelines	991
Installation Type Not Eligible for TAP	33
Missing or Invalid Income or Residency Documentation	3,743
Missing information on application form	516
Failed to prove Special Hardship	80
Total Denials	6,077
Enrolled in More Affordable Alternative	
Senior Citizen Discounted Bill ⁴	747
Senior Citizen Discounted Bill + Extended Payment Agreement	216
Regular Bill ⁵	639
Regular Bill + Extended Payment Agreement	1,447
WRBCC Agreement	288
Total More Affordable Alternative Placements	3,337
Other Outcomes	
Customer Withdrew Application	11
Data Transfer ⁶	167
Total Other Outcomes	178

Table 4. Applicants Not Enrolled in TAP

⁴ Senior Citizen Discounted Bill may also include a standard payment agreement. Standard agreements are reported in Section 3.3, below.

⁵ Regular Bill may also include a standard payment agreement. Standard agreements are reported in Section 3.3, below.

⁶ When customers had more than one application in progress at the same time, information was transferred to the newest application for processing, older applications were categorized as "Data Transfer," and were no longer processed. Similarly, previously denied applications were transferred for re-evaluation when WRB identified available OOPA information or the customer submitted additional required documentation after denial. The subsequent approvals or denials are also captured in these figures.

4.3 NON-TAP PAYMENT AGREEMENTS

As of December 31, 2018, there were 7,636 active payment agreements between residential water customers and WRB. Of these agreements, 7,038 (92%) were created in 2018, while 598 (8%) were created in previous years and were still ongoing as of the end of 2018. Residential agreements are categorized as one of seven types, some of which relate to TAP.

- 1) First Standard Agreements: First standard agreements are available to residential customers irrespective of income. Under a first standard agreement, a 25% down payment is requested from the customer.
- Second Standard Agreements: Second standard agreements are available to residential customers irrespective of income. Under a second standard agreement, a 50% down payment is requested from the customer.
- 3) Ten/Five (or 10% down, 5% per month) Agreements: These agreements were available to residential customers who met income qualifications. There were no new ten/five agreements created during 2018.
- 4) Water Revenue Bureau Conference Committee (WRBCC) Agreements: WRBCC agreements were available to residential customers who meet income qualifications, were previously enrolled in the WRBCC program, and had WRBCC be the most affordable alternative or opted to remain in the WRBCC program.
- 5) Extended Payment Agreements: A new Extended Payment Agreement was introduced during 2017 to assist customers who were income-ineligible for TAP.
- 6) TAP Payment Agreements: These new agreements were created for customers to catch up on missed TAP payments.
- 7) TAP Landlord Agreements: TAP Landlord Agreements are agreements automatically created for TAP customers who switch from customer (owner) to landlord (with tenant customer) status. TAP Landlord Agreements are meant to be short-term solutions until a different agreement can be created for these customers, since landlords who are not occupying the property are not eligible for TAP.

The 7,038 active residential agreements created in 2018 were made up of 4,125 First Standard Agreements, 1,922 Second Standard Agreements, 287 Water Revenue Bureau Conference Committee (WRBCC) Agreements, 676 Extended Payment Agreements, 26 TAP Payment Agreements, and 2 TAP Landlord Agreements (See Figure 3 above). Active residential agreements created in 2018 cover just over \$9M in principal debt, \$1.2M in penalties and \$103,000 in other fees (such as returned check fees).

Table 5, Table 6, and Table 7 provide counts for active residential agreements as of December 31, 2018 by term range along with the principal, penalties, and other fees covered under the agreements. Table 5 shows information for agreements created in 2018; Table 6 shows agreements created before 2018; and Table 7 shows all agreements (the sum of agreements shown in Table 5 and Table 6).

As of December 31, 2018, there were 27,210 customers enrolled in the Senior Citizen Discount (SCD) program, some of which were enrolled prior to the new customer assistance application process.

Agreement Type by Term Range	Count	Principal	Penalties	Other Fees
First Standard Agreements				
0–12	2,644	\$897,787.03	\$40,580.95	\$2,638.12
13–24	1,163	\$1,107,951.46	\$100,204.52	\$10,881.76
25–36	172	\$418,467.89	\$62,081.98	\$6,154.98
37–48	63	\$288,878.64	\$32,634.06	\$3,430.21
48–60	83	\$484,155.29	\$125,186.55	\$7,220.16
Total First Standard Agreements	4,125	\$3,197,240.31	\$360,688.06	\$30,325.23
Second Standard Agreements				
0-12	1,033	\$526,332.01	\$33,903.46	\$2,963.14
13–24	528	\$515,232.98	\$53,200.56	\$6,579.16
25–36	157	\$335,787.86	\$62,467.86	\$5,987.25
37–48	104	\$299,817.90	\$69,169.71	\$6,001.63
48–60	100	\$444,630.15	\$105,312.61	\$7,823.00
Total Second Standard Agreements	1,922	\$2,121,800.90	\$324,054.20	\$29,354.18
WRBCC Agreements				
0–12	287	\$1,163,166.99	\$155,272.83	\$9,089.68
Total WRBCC Agreements	287	\$1,163,166.99	\$155,272.83	\$9,089.68
Extended Payment Agreements				
13–24	131	\$125,504.94	\$9,314.31	\$1,556.38
25–36	90	\$140,297.94	\$13,389.90	\$2,144.50
37–48	59	\$119,708.79	\$14,994.66	\$2,673.44
48–60	53	\$131,530.77	\$15,413.39	\$2,183.95
60+	131	\$125,504.94	\$9,314.31	\$1,556.38
Total Extended Payment Agreements	676	\$2,532,774.92	\$369,529.26	\$34,333.48
TAP Payment Agreements				
0–12	26	\$5,697.34	\$0.00	\$83.48
Total TAP Payment Agreements	26	\$5,697.34	\$0.00	\$83.48
TAP Landlord				
60+	2	\$5,196.10	\$0.00	\$40.00
Total TAP Landlord	2	\$5,196.10	\$0.00	\$40.00

Table 5. Active (as of 12/31/18) Residential Agreements Created in Calendar Year 2018

Agreement Type by Term Range	Count	Principal	Penalties	Other Fees
First Standard Agreements				
0–12	17	\$0.00	\$0.00	\$0.00
13–24	43	\$107,257.38	\$6,794.63	\$907.25
25–36	76	\$200,274.11	\$25,798.45	\$2,284.98
37–48	52	\$229,384.28	\$34,034.99	\$1,850.00
48–60	54	\$282,203.58	\$25,038.90	\$1,400.00
60+	1	\$5,020.91	\$4,115.33	\$80.00
Total First Standard Agreements	227	\$824,140.26	\$95,782.30	\$6,522.23
Second Standard Agreements				
0–12	-	\$-	\$-	\$-
13–24	21	\$30,992.54	\$3,614.20	\$400.00
25–36	52	\$117,100.25	\$21,880.57	\$1,472.74
37–48	60	\$214,426.05	\$32,117.19	\$1,666.78
48–60	48	\$223,763.06	\$39,716.60	\$2,358.82
Total Second Standard Agreements	181	\$586,281.90	\$97,328.56	\$5,898.34
Ten/Five Agreements				
0–12	-	\$-	\$-	\$
13–24	2	\$1,051.34	\$28.66	\$10.00
25–36	8	\$5,182.61	\$454.17	\$50.00
37–48	14	\$12,940.87	\$1,308.43	\$160.0
48–60	121	\$351,598.27	\$39,440.78	\$2,685.6
60+	3	\$10,620.49	\$2,090.95	\$33.6
Total Ten/Five Agreements	148	\$381,393.58	\$43,322.99	\$2,939.3
WRBCC Agreements				
0–12	8	\$23,000.36	\$2,714.78	\$200.0
Total WRBCC Agreements	8	\$23,000.36	\$2,714.78	\$200.0
Extended Payment Agreements				
0–12	-	\$-	\$-	\$
13–24	6	\$4,978.77	\$427.26	\$50.0
25–36	2	\$2,473.05	\$203.09	\$40.0
37–48	2	\$2,804.15	\$282.57	\$40.0
48–60	3	\$5,162.84	\$346.14	\$30.0
60+	21	\$93,145.05	\$16,728.36	\$1,125.9
Total Extended Payment				
Total Extended Payment Agreements	34	\$108,563.86	\$17,987.42	\$1,285.9

Table 6. Active (as of 12/31/18) Residential Agreements Created Before 2018

⁷ This agreement had been fully paid off, but was still listed with an "Active" status as of December 31, 2018.

Agreement Type by Term Range	Count	Principal	Penalties	Other Fees
First Standard Agreements				
0–12	2,645	\$897,787.03	\$40,580.95	\$2,638.12
13–24	1,206	\$1,215,208.84	\$106,999.15	\$11,789.03
25–36	248	\$618,742.00	\$87,880.43	\$8,439.9
37–48	115	\$518,262.92	\$66,669.05	\$5,280.2
48–60	137	\$766,358.87	\$150,225.45	\$8,620.1
60+	1	\$5,020.91	\$4,115.33	\$80.0
Total First Standard Agreements	4,352	\$4,021,380.57	\$456,470.36	\$36,847.4
Second Standard Agreements				
0-12	1,033	\$526,332.01	\$33,903.46	\$2,963.1
13–24	549	\$546,225.52	\$56,814.76	\$6,979.1
25–36	209	\$452,888.11	\$84,348.43	\$7,459.9
37–48	164	\$514,243.95	\$101,286.90	\$7,668.4
48–60	148	\$668,393.21	\$145,029.21	\$10,181.8
Total Second Standard Agreements	2,103	\$2,708,082.80	\$421,382.76	\$35,252.5
Ten/Five Agreements				
0–12	-	\$-	\$-	
13–24	2	\$1,051.34	\$28.66	\$10.0
25–36	8	\$5,182.61	\$454.17	\$50.0
37–48	14	\$12,940.87	\$1,308.43	\$160.0
48–60	121	\$351,598.27	\$39,440.78	\$2,685.6
60+	3	\$10,620.49	\$2,090.95	\$33.6
Total Ten/Five Agreements	148	\$381,393.58	\$43,322.99	\$ 2,939. 3
WRBCC Agreements				
0–12	295	\$1,186,167.35	\$157,987.61	\$9,289.6
Total WRBCC Agreements	295	\$1,186,167.35	\$157,987.61	\$9,289.6
Extended Payment Agreements				
13–24	137	\$130,483.71	\$9,741.57	\$1,606.3
25–36	92	\$142,770.99	\$13,592.99	\$2,184.5
37–48	61	\$122,512.94	\$15,277.23	\$2,713.4
48–60	56	\$136,693.61	\$15,759.53	\$2,213.9
60+	364	\$2,108,877.53	\$333,145.36	\$26,901.3
Total Extended Payment				
Agreements	710	\$2,641,338.78	\$387,516.68	\$35,619.4
TAP Payment Agreements				
0–12	26	\$5,697.34	\$0.00	\$83.4
Total TAP Payment Agreements	26	\$5,697.34	\$0.00	\$83.4
TAP Landlord				
60+	2	\$5,196.10	\$0.00	\$40.0
Total TAP Landlord	2	\$5,196.10	\$0.00	\$40.
				\$120,071.
Total of all Agreements	7,636	\$10,949,256.52	\$1,466,680.4	0

Table 7. Summary of All Active (as of 12/31/18) Residential Agreements as of December 31, 2018

4.4 CUSTOMERS DEFAULTING FROM TAP

PWD Regulations Section 206.6(c), below, describes the reasons for which a customer may be removed from TAP.

In addition to removal from TAP pursuant to Section 206.6(a) and (b) of these regulations, a TAP Customer may be removed from TAP for submitting intentionally false enrollment or recertification information/documentation, unauthorized use of service (providing water for use at a location other than the Customer's primary residence), failure to recertify upon request by WRB, or failure to accept and reasonably maintain free conservation services offered by the Water Department.

During 2018, there were 292 cases of TAP participants defaulting from TAP, all for failure to successfully recertify. The vast majority of applicants (244) did not respond to the recertification request, 26 were denied for cause, and 22 were enrolled in a more affordable alternative. Table 8 below describes the outcome of these unsuccessful recertification applications. There were no defaults for reasons of submitting intentionally false information/documentation, unauthorized use of service, or failure to accept and reasonably maintain free conservation services. Customers who opted out of TAP or closed their water accounts are not included in these figures.

Outcome	Count
Did Not Respond	244
Denied	
Failed to meet Income Guidelines (no Special Hardship)	1
Failed to meet Residency Guidelines	3
Missing or Invalid Income or Residency Documentation	19
Missing information on application form	3
Total Denials	26
Enrolled in More Affordable Alternative	
Senior Citizen Discounted Bill	3
Senior Citizen Discounted Bill + Extended Payment Agreement	2
Regular Bill	3
Regular Bill + Extended Payment Agreement	14
Total More Affordable Alternative Placements	22

Table 8. Customers Defaulting from TAP

5. CONCLUSION

During 2018, the City successfully continued administering a complex customer assistance program. Customer participation grew dramatically, in part as a result of ongoing outreach efforts. Participation levels are still demonstrating the public's interest in achieving affordable water bills, which are now a reality for thousands of customers.

During 2018, with the assistance of our partners, WRB has successfully **enrolled 13,413 customers in TAP.** Some of these customers are beginning their second year of TAP participation through the automatic recertification process. **As of December 2018, there were 15,868 active TAP participants**.

Ongoing efforts to foster public awareness of TAP's launch -- through marketing, outreach and government and community partnerships --have yielded solid results to date. As we celebrated the program's first anniversary, application submissions and outcomes continue to point to a positive story, with growing enrollment numbers and significant savings for the City's eligible customers.

£



May 7, 2020

The Honorable James Kenney Mayor, City of Philadelphia City Hall, Room 215 Philadelphia, PA 19107

Dear Mayor Kenney:

Enclosed is the Department of Revenue's third annual Report to the Mayor on the Tiered Assistance Program (TAP). The report, required under Philadelphia Code Section 19-1605(7), provides metrics for calendar year 2019. During 2019, the Water Revenue Bureau and Water Department have worked to enhance internal communications as well as external communications to our customers. These efforts have resulted in new and more detailed letters which are designed to be more targeted and provide more detailed information about the program to customers, including associated customer responsibilities for the program. Additional efforts have also been made to improve the customer application experience by providing an enhanced range of options for requesting and completing the application.

The City made a variety of changes to the program to make the application process more efficient for the customer and the program as a whole more robust. This included creating additional letter communication outreach points. Another key enhancement included further refining language to support enrollee compliance for success. Over the past year, TAP has continued to improve both how it is administered and how it is viewed. This is reflected in the results of the TAP Survey which is distributed to customers of the Water Department who participate in the program.

Very truly yours,

Commissioner Frank Breslin, CPA Chief Collections Officer

FB/mb

Enclosure

CC: Darrell L. Clarke, City Council President Michael A. Decker, Chief Clerk of the City Council

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1. EXECUTIVE SUMMARY

The City of Philadelphia has completed the second full year of the Tiered Assistance Program (TAP), its assistance program for residential customers who meet low-income or special hardship criteria. The initiative is a result of the enactment of Council Bill 140607-AA and rate determination by the Philadelphia Water, Sewer, and Stormwater Rate Board. TAP provides for participating customers' bills to be capped as a percentage of their income. Bills are capped at between 2% and 4% of their household income based on where their household income stands with respect to the current Federal Poverty Guideline. See Section 2.1 for a more detailed description of TAP.

The ordinance requires that the Revenue Department submit a written report by March 31st of each year of activities undertaken pursuant to the ordinance. This document is the third such report and covers calendar year 2019. During this reporting period, the City improved program access by including 8 additional language options for validation messages and responses to customers when applying for the program using the website. Also, the website provides a feature that allows users to retrieve and complete a saved partial online application.

The City also made great efforts to provide continuous training and production support to staff speaking with customers about the program and those managing the application process. As a part of ongoing training efforts, the customer disputes process was also improved to allow communication between various groups to operate smoothly. The City also improved communication regarding water conservation requirements by enhancing the letters sent out to customers with additional detail on process and specific requirements.

BY THE NUMBERS

Philadelphia Code section 19-1605(7)(b)(.1-.4) specifies four types of metrics upon which the Department should report each year: Applicants Enrolled in TAP, Applicants Not Enrolled in TAP, Non-TAP Payment Agreements, and Customers Defaulting from TAP. **Between January 1 and December 31, 2019, the City had fully processed over 23,000 applications and had enrolled 13,701 customers in TAP.** See Figure 1 for 2019 TAP Enrollees by Federal Poverty Guideline. **As of December 2019, there were 15,258 active TAP participants.** Together, TAP enrollees during 2019 had approximately \$39.7M in water account arrears at the time of enrollment. In addition to those enrolled in TAP, there were 9,650 applicants that were either placed in a program other than TAP because it was determined to be more affordable; or their applications were denied (see Figure 2).

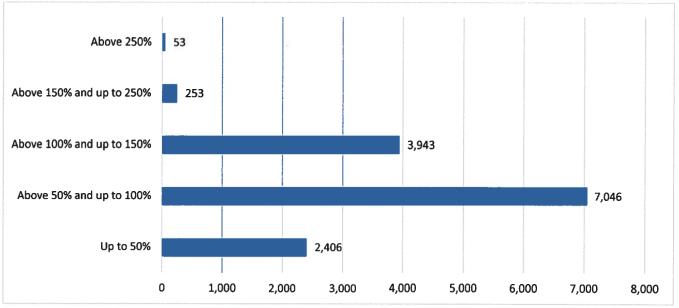


Figure 1. 2019 TAP Enrollees by Federal Poverty Guideline

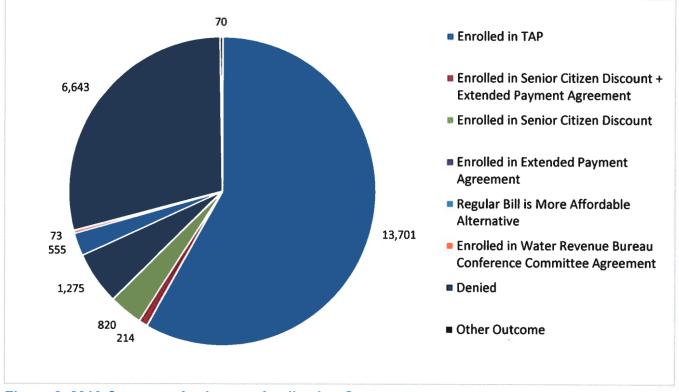


Figure 2. 2019 Customer Assistance Application Outcomes

In addition to TAP, this document also reports on non-TAP Payment Agreements. **As of December 31, 2019, there were 7,854 active residential payment agreements.** Of these agreements, 7,145 agreements were created in 2019, while 709 agreements were created in previous years and were still ongoing. Active residential agreements created in 2019 cover just over \$9.6M in principal debt, \$1.2M in penalties and \$175,000 in other fees (such as returned check fees). See Figure 3 below for a breakdown of all agreements by type. **As of December 31, 2019, there were 26,459 customers enrolled in the Senior Citizen Discount (SCD) program**, some of whom were enrolled prior to the new customer assistance application process.

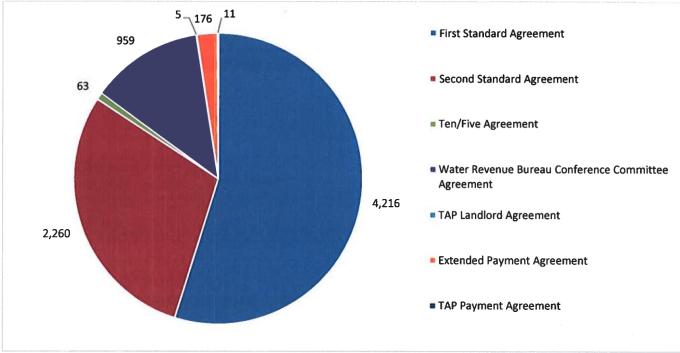


Figure 3. Non-TAP Residential Payment Agreements Active as of 12/31/19

2. INTRODUCTION

In 2017, the City of Philadelphia successfully launched a new Tiered Assistance Program (TAP) for residential customers who meet low-income or Special Hardship criteria pursuant to Section 206.0 through 206.10 of the Philadelphia Water Department Regulations. At the same time, application and enrollment in other Customer Assistance Programs offered by the Water Revenue Bureau were streamlined into the very same process. During 2019, this comprehensive program has continued to grow as the City emphasized outreach, efficient administration, and enhancing the customer experience.

The TAP initiative is a result of two essential drivers. The first is Philadelphia Code section 19-1605, enacted in 2015. The second are the Philadelphia Water, Sewer, and Stormwater Rate Board's rate determinations in 2016 and 2018. In both documents mentioned above, TAP is referred to as the Income-Based Water Rate Assistance Program, or IWRAP. This document will use the program's operational name, TAP.

The ordinance requires the Revenue Department to submit, by March 31st of each year, a written report to the Mayor – with timely copies furnished to the Council President and Chief Clerk of City Council – regarding activities undertaken pursuant to the ordinance that occurred during the previous calendar year. Section 19-1605(7) specifies metrics to be included as a part of this annual report, which are included in Section 4, below.

2.1 TIERED ASSISTANCE PROGRAM

TAP provides for participating customers' bills to be capped as a percentage of their income. Bills are capped at between 2% and 4% of their household income based on where their household income stands with respect to the current Federal Poverty Guideline. For monthly gross income limits based on household size for the calendar year 2019, see Table 1 below.

- If a customer's household gross monthly income is at or below 50% of the federal poverty guideline, then monthly bills for water, sewer, and stormwater usage and service charges are fixed at 2% of the household income. The minimum TAP bill is \$12.00 per month. Any charges above the fixed amount are forgiven.
- If a customer's household gross monthly income is above 50% and at or below 100% of the federal poverty guideline, then monthly bills for water, sewer, and stormwater usage and service charges are fixed at 2.5% of the household income. Any actual charges above the fixed amount are forgiven.
- If a customer's household gross monthly income is above 100% and at or below 150% of the federal poverty guideline then monthly bills for water, sewer, and stormwater usage and service charges are fixed at 3% of the household income. Any actual charges above the fixed amount are forgiven.
- If the customer has a gross household income higher than 150% of the Federal Poverty Guideline and provides documentation showing existence of a special hardship within the last 12 months, then the customer may still qualify to participate in TAP.

Monthly Gro	oss (pre-tax) Household Income and	Potential Assistance Benefits
Household Size	Maximum Gross Income (150 % of FPL)	Maximum Gross Income (250 % of FPL)
1 person	\$1,561 / month	\$2,602 / month
2 people	\$2,114 / month	\$3,523 / month
3 people	\$2,666 / month	\$4444 / month
4 people	\$3,219 / month	\$5,365 / month
5 people	\$3,771 / month	\$6,285 / month
6 people	\$4,324 / month	\$7,206 / month
7 people	\$4,876 / month	\$8127 / month
8 people	\$5,429 / month	\$9,048 / month
For each additional person:	Add \$553 to the amount above	Add \$921 to the amount above

Table 1. Federal Poverty Guidelines for 2019

If a customer qualifies for TAP based on a special hardship, monthly bills for water, sewer, and stormwater usage and service charges are fixed at 4% of the household income. Any actual charges above the fixed amount are forgiven. A special hardship can be:

- Increase in household size
- Loss of a job, lasting more than 4 months
- Serious illness, lasting more than 9 months
- Death of primary wage earner
- Domestic violence
- Other circumstances that threaten household's access to necessities of life

Customers are not required to have any back debt or any balance on their accounts to qualify for TAP. If customers do have back debt on their water accounts, that debt will be protected, meaning no enforcement action or collection activity will be taken on that debt while the customer is participating in TAP.

Additionally, when a customer requests an assistance application, WRB provides a 14-calendar day stay of enforcement on their account up to three times within a 12-month time frame. After the third request for an assistance application, the stay is no longer available. A customer's back debt related to HELP loans or meter and repair charges are not covered under TAP. Once enrolled, after 24 full TAP payments, a customer's pre-TAP penalties are forgiven.

2.2 2019 HIGHLIGHTS

In the early part of 2019, the City made significant enhancements to program access through collaborative planning, developing key processes and, implementing new policies to the program components including customer information security. In 2018, PWD, WRB, and several stakeholders initiated an effort to update the application form to further streamline and enhance the customer's ability to understand the application process. These improvements were continued into 2019 and a revised application went live in mid-2019. The updated version included changes to the cover letter, clarifications to refine the text in some of the customer responsibilities and, simplifying questions within the application.

In 2019, eight languages were added to messages on the application website to clearly instruct users in the process of requesting or completing an application in a different language. Spanish-language copies of incomplete application notification letters were also included as an additional method of improved accessibility and communication for customers to provide documentation.

Later in the year, the ability to save partially completed applications was added to the online application process. This feature allows customers the ability to save completed work in the middle of the application process and return to the same application at a later time. Significant measures were taken to ensure that this process worked as smoothly and securely as possible. As a result, customers are only able to access previously saved applications, which contain personally identifiable information, by using the following three points of data: Water Access Code, Customer Zip Code, and Application ID. This information is communicated to the customer through separate channels as a security measure.

During 2019, a significant amount of planning and design work was performed to enhance the recertification process. Based on improvements identified in consultation with key stakeholders, the recertification process

will be enhanced with the addition of an online recertification process that is planned to become available in 2020. Currently, customers were only able to recertify for the program by using a paper application. When the ability to recertify online becomes available, customers will have both options. The recertification process has been in operation since 2018 and will continue to be further improved and refined throughout 2020.

Ongoing training and "Town Hall" meetings were held throughout the year to maintain communication and exchange knowledge among all involved groups, including the PWD Contact Center and the WRB Customer Assistance Division. These meetings provided a consistent opportunity to discuss updates in both the program software as well as program policy.

Additionally, changes were made to the disputes process to make it easier for customers to follow up regarding TAP decisions. PWD and WRB also prioritized the water conservation efforts as outlined in the Customer Responsibilities of the program. This included developing reports to identify customers who exhibit high usage or who have experienced a spike in water usage and are therefore candidates ripe for water conservation measures. This effort is a part of the conservation assessment process, which works to preserve the integrity of TAP.

As a result of these efforts, the number of customers who have applied for customer assistance and TAP enrollment has continued to grow during the year. **Between January 1 and December 31, 2019, the City had fully processed over 23,000 applications and had enrolled 13,701 customers in TAP. As of December 2019, there were 15,258 active TAP participants.**

3. CUSTOMER OUTREACH AND SUPPORT

The City has continued to identify and implement effective ways to improve communication with the customer base. In 2019, the focus was on improving the clarity and effectiveness of current communication efforts. Several customer communication letters were created or updated to accommodate new program features. Additionally, some existing letters were modified to provide clearer communications to our customers.

PWD and WRB began a mailing campaign in 2019 to reach out to over 16,000 customers currently enrolled in the Senior Citizen Discount (SCD) program, who have not applied through the new streamlined customer assistance application. The campaign encouraged customers to apply for assistance through the uniform customer assistance program application process since TAP may provide a lower water bill. Responses to this campaign are still being processed and analyzed in 2020. Additional details on the results will be provided in the next council report. All efforts are being tracked, and the full effectiveness of the campaign will be assessed upon the campaign's completion.

There were four Utility Fairs held in 2019 to provide utility bill assistance to customers. The events were held at the Mann Older Adult Center, the Rivera Recreation Center, Bible Way Baptist Church, and the Christy Recreation Center. These Utility Fairs were hosted by organizations such as Philadelphia Water Department, Philadelphia Gas Works, PECO Energy, Utility Emergency Services Fund, Department of Revenue, BenePhilly

Catholic Social Services, Community Legal Services, Pennsylvania Public Utility Commission, Casa del Carmen Family Service Center, PA Career Link and United Way of Greater Philadelphia and Southern New Jersey, as well as Councilmembers Maria Quiñones-Sanchez and Jannie Blackwell. Customer participation ranged from 60 to 150 attendees.

4. REPORTING METRICS

City Code Section 19-1605(7)(b) requires several metrics to be provided in this annual report, including:

- 1. The number of applicants enrolled in TAP, and a breakdown of such enrollments by income level, along with the gross amount of arrears calculated for these enrollees.
- 2. The number of applicants that were not enrolled in TAP and a breakdown of the reasons for their TAP ineligibility.
- 3. The number of non-TAP Payment Agreements and a breakdown of such payment agreements by type, term, and amount covered.
- 4. The number of TAP customers who defaulted during the applicable period and the reason(s) for the default.

Each metric is addressed in this section. The first customers were enrolled in TAP beginning in July 2017. The metrics in this section include customers who have applied as part of the recertification process.

4.1 APPLICANTS ENROLLED IN TAP

Between January 1st and December 31st, 2019, the City enrolled **13,701 customers in TAP**. Together, these enrollees had **approximately \$39.7M in water account arrears** at the time of enrollment. For consistency between reports, water account arrears are labeled "Pre-TAP Debt." Table 2 shows the breakdown of these TAP enrollees in income ranges with respect to the Federal Poverty Guideline.

Income Level as Compared to Federal Poverty Guideline	Total Enrollees	Total Pre-TAP Debt ^{1,2}	
Up to 50%	2,406	\$7,125,594.85	
Above 50% and up to 100%	7,046	\$20,062,344.57	
Above 100% and up to 150%	3,943	\$11,212,161.17	
Above 150% and up to 250%	253	\$1,036,375.63	
Above 250%	53	\$244,934.45	
Total	13,701	\$39,681,410.67	

Table 2. New Applicants Enrolled in TAP in 2019

Debt Range	Total Enrollees	Total Pre-TAP Debt ^{1,2}	
< \$0	220	\$(32,017.42)	
\$0\$200	3,072	\$191,853.17	
\$200-\$500	1,653	\$568,817.95	
\$500-\$1,000	1,719	\$1,247,068.10	
\$1,000\$2,000	1,782	\$2,594,170.93	
\$2,000-\$5,000	2,554	\$8,437,709.38	
\$5,000-\$10,000	1,798	\$12,653,566.43	
\$10,000-\$20,000	760	\$10,118,419.87	
\$20,000\$50,000	138	\$3,562,529.11	
\$50,000+	5	\$307,275.73	
Total ³	13,701	\$39,681,410.67	

Table 3. Total Debt of Applicants Enrolled in TAP in 2019

¹ Under the ordinance's requirement to promptly review applications for changed circumstances, there are rare cases where the same customer was enrolled in TAP more than once in the calendar year. In those cases, only that customer's most recent enrollment and associated debt are reported in Table 2 and Table 3. Since TAP is a program in which customers can recertify for continuous participation, Pre-TAP Debt as shown in the tables above may represent debt that was already protected from enforcement while the customer was previously enrolled in TAP. Thus, the debt is associated with the most recent enrollment, but it may not all be debt newly protected through TAP participation.

² The Total Pre-TAP Debt total excludes any customers with account credits at the time of enrollment (which are shown in the first line of Table 2).

4.2 APPLICANTS NOT ENROLLED IN TAP

In addition to the 13,701 applicants enrolled in TAP (see Table 2, above) during 2019, 9,650 applicants were not enrolled in TAP. This group includes 1) applicants who were denied for ineligibility or application incompleteness following a request for further information; 2) those who were placed in a different program that represented a more affordable alternative than TAP; and 3) those whose applications had some other outcome causing it to stop being processed. These reasons are described in further detail in Table 4, below.

Outcome	Count
Denied	
Failed to meet Income and Residency Guidelines	14
Failed to meet Income Guidelines (no Special Hardship)	525
Failed to meet Residency Guidelines	940
Installation Type Not Eligible for TAP	20
Missing or Invalid Income or Residency Documentation	4,603
Missing information on application form	469
Failed to prove Special Hardship	72
Total Denials	6,643
Enrolled in More Affordable Alternative	
Senior Citizen Discounted Bill ⁴	820
Senior Citizen Discounted Bill + Extended Payment Agreement	214
Regular Bill ⁵	555
Regular Bill + Extended Payment Agreement	1,275
WRBCC Agreement	73
Total More Affordable Alternative Placements	2,937
Other Outcomes	
Customer Withdrew Application	0
Data Transfer ⁶	70
Total Other Outcomes	70
Total Applicants Not Enrolled in TAP	9,650

Table 4. Applicants Not Enrolled in TAP

City of Philadelphia | CY2019 Annual Report to the Mayor on the Tiered Assistance Program (TAP)

⁴ Senior Citizen Discounted Bill may also include a standard payment agreement. Standard agreements are reported in Section 3.3, below.

⁵ Regular Bill may also include a standard payment agreement. Standard agreements are reported in Section 3.3, below.

⁶ When customers had more than one application in progress at the same time, information was transferred to the newest application for processing, older applications were categorized as "Data Transfer," and were no longer processed. Similarly, previously denied applications were transferred for re-evaluation when WRB identified available OOPA information or the customer submitted additional required documentation after denial. The subsequent approvals or denials are also captured in these figures.

4.3 NON-TAP PAYMENT AGREEMENTS

As of December 31, 2019, there were 7,854 active payment agreements between residential water customers and WRB. Of these agreements, 7,145 (91%) were created in 2019, while 709 (9%) were created in previous years and were still ongoing as of the end of 2019. Residential agreements are categorized as one of six types, some of which relate to TAP:

- 1) First Standard Agreements: First standard agreements are available to residential customers irrespective of income. Under a first standard agreement, a 25% down payment is requested from the customer.
- 2) Second Standard Agreements: Second standard agreements are available to residential customers irrespective of income. Under a second standard agreement, a 50% down payment is requested from the customer.
- 3) Water Revenue Bureau Conference Committee (WRBCC) Agreements: WRBCC agreements were available to residential customers who meet income qualifications, were previously enrolled in the WRBCC program, and had WRBCC be the most affordable alternative or opted to remain in the WRBCC program.
- 4) Extended Payment Agreements: Extended Payment Agreements were introduced during 2017 to assist customers who were income-ineligible for TAP.
- 5) TAP Payment Agreements: These new agreements were introduced during 2017 to allow customers to catch up on missed TAP payments.
- 6) TAP Landlord Agreements: TAP Landlord Agreements are agreements automatically created for TAP customers who switch from customer (owner) to landlord (with tenant customer) status. TAP Landlord Agreements are meant to be short-term solutions until a different agreement can be created for these customers, since landlords who are not occupying the property are not eligible for TAP.

The 7,145 active residential agreements created in 2019 were made up of 3,963 First Standard Agreements, 2,063 Second Standard Agreements, 73 Water Revenue Bureau Conference Committee (WRBCC) Agreements, 764 Extended Payment Agreements, 277 TAP Payment Agreements, and 5 TAP Landlord Agreements (See Figure 3 above). Active residential agreements created in 2019 cover just over \$9.65M in principal debt, \$1.25M in penalties and \$175,000 in other fees (such as returned check fees).

Table 5, Table 6, and Table 7 provide counts for active residential agreements as of December 31, 2019 by term range along with the principal, penalties, and other fees covered under the agreements. Table 5 shows information for agreements created in 2019; Table 6 shows agreements created before 2019; and Table 7 shows all agreements (the sum of agreements shown in Table 5 and Table 6).

As of December 31, 2019, there were 26,459 customers enrolled in the Senior Citizen Discount (SCD) program, some of which were enrolled prior to the new customer assistance application process.

Agreement Type by Term Range	Count	Principal	Penalties	Other Fees
First Standard Agreements		1000 Control 1000 Co		
0–12 Months	2,080	\$1,200,653.78	\$107,947.71	\$14,630.72
13–24 Months	1,471	\$1,309,214.61	\$97,132.52	\$19,703.52
25–36 Months	227	\$463,808.23	\$48,817.74	\$12,488.50
37–48 Months	85	\$328,012.38	\$39,373.77	\$7,735.70
49–60 Months	100	\$692,332.89	\$145,079.68	\$15,876.51
Total First Standard Agreements	3,963	\$3,994,021.89	\$438,351.42	\$70,434.95
Second Standard Agreements			1941	
0–12 Months	1,023	\$724,840.06	\$77,076.42	\$11,292.74
13–24 Months	600	\$601,547.00	\$67,922.84	\$13,036.72
25–36 Months	226	\$432,685.37	\$62,538.45	\$12,239.83
37–48 Months	84	\$236,106.82	\$53,140.13	\$5,820.90
49–60 Months	130	\$597,142.94	\$125,837.32	\$13,339.60
Total Second Standard Agreements	2,063	\$2,592,322.19	\$386,515.16	\$55,729.79
WRBCC Agreements				
0–12 Months	73	\$250,938.14	\$29,115.13	\$1,318.25
Total WRBCC Agreements	73	\$250,938.14	\$29,115.13	\$1,318.2
Extended Payment Agreements				
13–24 Months	162	\$157,900.04	\$13,450.37	\$2,826.25
25–36 Months	96	\$146,821.27	\$15,503.08	\$4,915.80
37–48 Months	71	\$164,144.02	\$18,603.66	\$3,567.52
49–60 Months	47	\$108,165.22	\$13,193.97	\$2,894.53
>60 Months	388	\$2,092,168.81	\$341,499.42	\$32,789.93
Total Extended Payment Agreements	764	\$ 2,669,199.3 6	\$402,250.50	\$46,994.03
TAP Payment Agreements	25			
0–12 Months	264	\$117,647.40	\$0	\$685.75
13–24 Months	11	\$6,016.65	\$0	\$91.45
25–36 Months	2	\$1,619.88	\$0	\$0
Total TAP Payment Agreements	277	\$125,283.93	\$0	\$777.20
TAP Landlord				
13–24 Months	1	\$2,113.78	\$0	\$0
37–48 Months	1	\$1,900.42	\$0	\$20.00
	. 3	\$19,147.56	\$0	\$242.90
>60 Months		<i>y</i> = 0 / = · · · 0 0		
>60 Months Total TAP Landlord	5	\$23,161.76	\$0	\$262.90

Table 5. Active (as of 12/31/19) Residential Agreements Created in Calendar Year 2019

Agreement Type by Term Range	Count	Principal	Penalties	Other Fees
First Standard Agreements				
0–12 Months	5	\$1,964.99	\$49.49	\$0
13–24 Months	61	\$83,893.22	\$7,124.64	\$987.25
25–36 Months	63	\$135,324.79	\$22,462.95	\$1,951.45
37–48 Months	46	\$221,730.60	\$22,003.44	\$1,797.25
49–60 Months	77	\$482,632.54	\$84,566.11	\$4,730.01
>60 Months	1	\$5,020.91	\$4,115.33	\$80.00
Total First Standard Agreements	253	\$930,567.05	\$140,321.96	\$9,545.96
Second Standard Agreements				1
0–12 Months	2	\$491.73	\$19.08	\$0
13–24 Months	36	\$51,063.06	\$5,661.72	\$787.25
25–36 Months	54	\$119,610.03	\$26,055.07	\$1,938.54
37–48 Months	47	\$140,230.23	\$37,140.58	\$2,055.80
49–60 Months	58	\$258,926.09	\$49,133.45	\$3,343.05
Total Second Standard Agreements	197	\$570,321.14	\$118,009.90	\$8,124.64
Ten/Five Agreements				
37–48 Months	3	\$2,583.20	\$448.84	\$50.00
49–60 Months	58	\$188,814.69	\$25,243.29	\$1,399.42
>60 Months	2	\$8,857.71	\$1,606.23	\$10.00
Total Ten/Five Agreements	63	\$200,255.60	\$27,298.36	\$1,459.42
WRBCC Agreements				
0–12 Months	1	\$1,696.38	\$150.86	\$10.00
Total WRBCC Agreements	1	\$1,696.38	\$150.86	\$10.00
Extended Payment Agreements				
0–12 Months	0	\$0	\$0	\$0
13–24 Months	14	\$13,142.72	\$1,292.90	\$302.90
25–36 Months	17	\$26,351.27	\$2,650.12	\$362.90
37–48 Months	18	\$28,335.17	\$2,724.02	\$594.59
49–60 Months	13	\$30,132.42	\$2,914.95	\$341.45
>60 Months	133	\$751,265.68	\$119,582.79	\$9,292.45
Total Extended Payment Agreements	195	\$849,227.26	\$129,164.78	\$10,894.29
Total of all Agreements	709	\$2,552,067.43	\$414,945.86	\$30,034.31

Table 6. Active (as of 12/31/19) Residential Agreements Created Before 2019

Agreement Type by Term Range	Count	Principal	Penalties	Other Fees
First Standard Agreements				
0–12 Months	2,085	\$1,202,618.77	\$107,997.20	\$14,630.7
13–24 Months	1,532	\$1,393,107.83	\$104,257.16	\$20,690.7
25–36 Months	290	\$599,133.02	\$71,280.69	\$14,439.9
37–48 Months	131	\$549,742.98	\$61,377.21	\$9,532.9
49–60 Months	177	\$1,174,965.43	\$229,645.79	\$20,606.5
>60 Months	1	\$5,020.91	\$4,115.33	\$80.0
Total First Standard Agreements	4,216	\$4,924,588.94	\$578,673.38	\$79,980.9
Second Standard Agreements				
0–12 Months	1,025	\$725,331.79	\$77,095.50	\$11,292.74
13–24 Months	636	\$652,610.06	\$73,584.56	\$13,823.9
25–36 Months	280	\$552,295.40	\$88,593.52	\$14,178.3
37–48 Months	131	\$376,337.05	\$90,280.71	\$7,876.7
49–60 Months	188	\$856,069.03	\$174,970.77	\$16,682.6
Total Second Standard Agreements	2,260	\$3,162,643.33	\$504,525.06	\$63,854.4
Ten/Five Agreements				
37–48 Months	3	\$2,583.20	\$448.84	\$50.0
49–60 Months	58	\$188,814.69	\$25,243.29	\$1,399.4
>60 Months	2	\$8,857.71	\$1,606.23	\$10.0
Total Ten/Five Agreements	63	\$200,255.60	\$27,298.36	\$1,459.4
WRBCC Agreements		19-0-0		
0–12 Months	74	\$252,634.52	\$29,265.99	\$1,328.2
Total WRBCC Agreements	74	\$252,634.52	\$29,265.99	\$1,328.2
Extended Payment Agreements				
13–24 Months	176	\$171,042.76	\$14,743.27	\$3,129.1
25–36 Months	113	\$173,172.54	\$18,153.20	\$5,278.70
37–48 Months	89	\$192,479.19	\$21,327.68	\$4,162.1
49–60 Months	60	\$138,297.64	\$16,108.92	\$3,235.98
>60 Months	521	\$2,843,434.49	\$461,082.21	\$42,082.38
Total Extended Payment				
Agreements	<i>959</i>	\$3,518,426.62	\$531,415.28	\$57,888.32
TAP Payment Agreements				
0–12 Months	264	\$117,647.40	\$0	\$685.75
13–24 Months	11	\$6,016.65	\$0	\$91.45
25–36 Months	2	\$1,619.88	\$0	\$0
Total TAP Payment Agreements	277	\$125,283.93	\$0	\$777.20
TAP Landlord				
13–24 Months	1	\$2,113.78	\$0	\$0
	1	\$1,900.42	\$0	\$20.00
37–48 Months	1	· - / · · =		
37–48 Months >60 Months	3	\$19,147.56	\$0	\$242.90
	_		\$0 \$0	\$242.90 \$262.90

Table 7. Summary of All Active (as of 12/31/19) Residential Agreements

4.4 CUSTOMERS DEFAULTING FROM TAP

PWD Regulations Section 206.6(c), below, describes the reasons a customer may be removed from TAP.

In addition to removal from TAP pursuant to Section 206.6(a) and (b) of these regulations, a TAP Customer may be removed from TAP for submitting intentionally false enrollment or recertification information/documentation, unauthorized use of service (providing water for use at a location other than the Customer's primary residence), failure to recertify upon request by WRB, or failure to accept and reasonably maintain free conservation services offered by the Water Department.

During 2019, there were 8,094 cases of TAP participants defaulting from TAP, all for failure to successfully recertify. Of those, the vast majority of applicants (5,934) did not respond to the recertification request in a timely manner, 1,693 were denied for cause, and 467 were enrolled in a more affordable alternative. Table 8 below describes the outcome of these recertification applications. There were no defaults for reasons of submitting intentionally false information/documentation, unauthorized use of service, or failure to accept and reasonably maintain free conservation services. Customers who opted out of TAP or closed their water accounts are not considered to have defaulted from TAP.

Outcome	Count	
Did Not Respond	5,934	
Denied		
Failed to meet Income Guidelines (no Special Hardship)	67	
Failed to meet Residency Guidelines	131	
Missing or Invalid Income or Residency Documentation	1,331	
Missing information on application form	149	
Denied with Data Transfer or Denied in Error	15	
Total Denials	1,693	
Enrolled in More Affordable Alternative		
Senior Citizen Discounted Bill	120	
Senior Citizen Discounted Bill + Extended Payment Agreement	36	
Regular Bill	114	
Regular Bill + Extended Payment Agreement	197	
Total More Affordable Alternative Placements	462	
Total Customers Defaulting from TAP	8,094	

Table 8. Customers Defaulting from TAP

The number of customers defaulting from TAP in 2019 is significantly higher than those defaulting from TAP in 2018. This is due to 2019 being the first full year during which TAP participants were requested to recertify, as compared to only a few months of active recertification during 2018. Of the 5,934 customers that did not respond in a timely manner, 3,537 unique customers submitted subsequent applications after the initial default from TAP, and 2,595 of those customers were subsequently enrolled in TAP, as of January 24, 2020. 351 of those applicants were enrolled in a more affordable alternative program.

5. CONCLUSION

During 2019, the City successfully continued administering a complex customer assistance program. Customer participation continued to grow consistently, in part as a result of ongoing outreach efforts. Participation levels continue to demonstrate the public's interest in achieving affordable water bills, which are now a reality for thousands of customers.

During 2019, with the assistance of our partners, WRB successfully **enrolled 13,701 customers in TAP**. Some of these customers are beginning their second year of TAP participation through the automatic recertification process. **As of December 2019, there were 15,258 active TAP participants**.

Ongoing efforts to improve on established processes and communications have greatly strengthened the program and position it to achieve more success in the future. As we celebrated the program's second anniversary, consistent growth and continued public interest indicate a strong future for TAP.