

**The Opioid Epidemic in Philadelphia**  
*Implementation of the  
Mayor's Task Force Recommendations*

June 20, 2018



## Introduction

On May 19, 2017, Mayor James Kenney's *Task Force to Combat the Opioid Epidemic in Philadelphia* released its final report and recommendations. The 18 recommendations – organized by Prevention and Education, Treatment, Overdose Prevention and Criminal Justice – provide actionable, evidence-based steps the City and its partners can take to reduce the harmful effects of opioids in our community.

The importance of these recommendations cannot be overstated. This epidemic continues to claim Philadelphians' lives every day. Over 1,200 people died from drug overdoses in Philadelphia in 2017, an increase from 907 deaths the year prior and more than three times the number of homicides.<sup>1</sup> Thousands of Philadelphia residents had non-fatal overdoses, while an estimated 469,000 people used a prescription opioid in the past year.<sup>2</sup> Addressing the crisis has been, and continues to be, one of the City's top priorities.

The Task Force resulted in new targeted efforts and opportunities, and implementation of the recommendations is underway across the city. Since the final report was released, progress has been made on all 18 recommendations and the City has provided quarterly updates to the Mayor's Commission on Addiction and Recovery, the group designated to provide feedback to and oversight of the City's efforts.

This report summarizes the progress made towards full implementation of the recommendations. Previous quarterly reports made to the Mayor's Commission on Addiction and Recovery can be found at: <http://www.phila.gov/opioids>

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<sup>1</sup> Medical Examiner's Office, Philadelphia Department of Public Health.

<sup>2</sup> Philadelphia Department of Public Health. Prescription Opioid and Benzodiazepine Use in Philadelphia, 2017. CHART 2017;2(9):1-6.

## Mayor's Task Force Final Recommendations and Progress Highlights

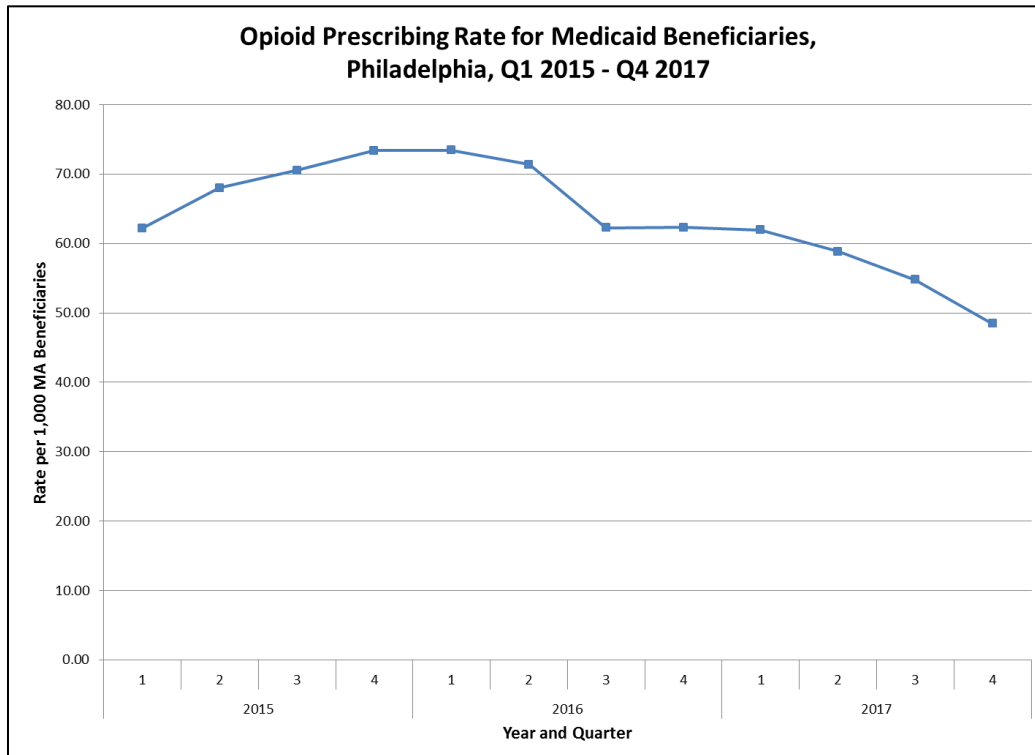
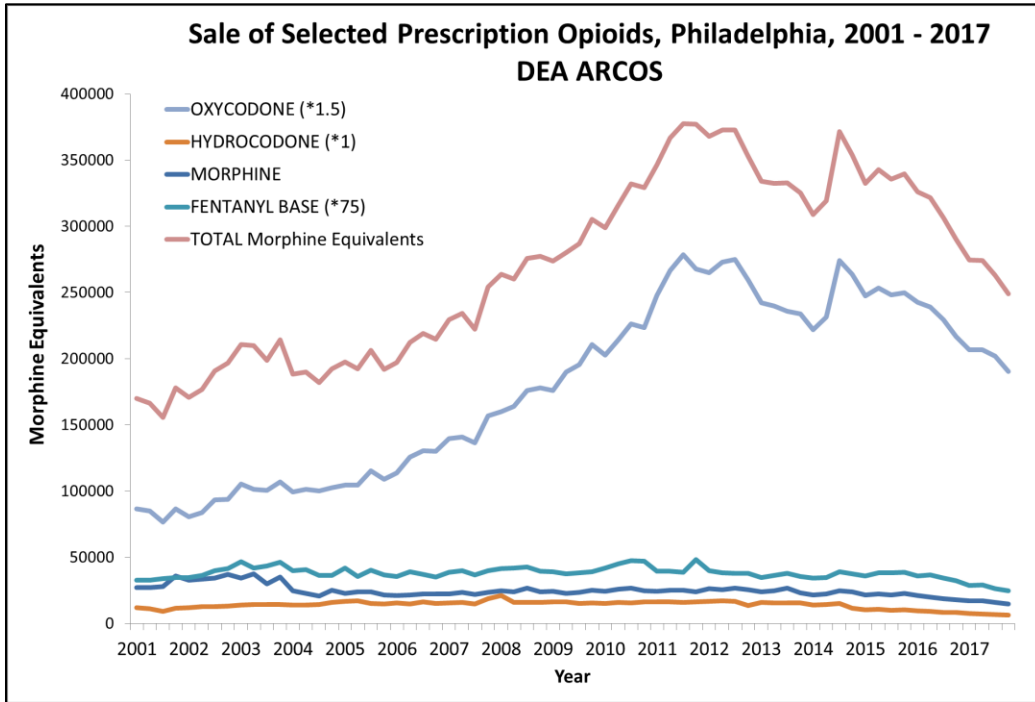
	Recommendation	Progress Highlight
PREVENTION AND EDUCATION	Conduct a consumer directed media campaign about opioid risks	PDPH recently completed wave two of "Don't Take the Risk" ( <a href="http://www.donttaketherisk.com">www.donttaketherisk.com</a> ) on TV and social media.
	Conduct a public education campaign about naloxone	A campaign encouraging people to carry naloxone was recently on billboards, bus shelters and public transit, and on social media.
	Destigmatize opioid use disorder and its treatment	Fourteen organizations were awarded Community Empowerment Mini-Grants to empower communities impacted by the opioid epidemic.
	Improve health care professional education	Health care prescribers have been educated via mass mailings, one-on-one office visits and receipt of individual prescriber dashboards.
	Establish insurance policies that support safer opioid prescribing and appropriate treatment	Public and private health insurers are in the process of adopting more uniform prior authorization policies to reduce the overprescribing of prescription opioids.
TREATMENT	Increase the provision of medication-assisted treatment (MAT)	The mobile engagement unit which DBHIDS supports through Prevention Point Philadelphia has begun MAT inductions with individuals in the Kensington area. DBHIDS issued three bulletins to its provider network to increase education, individual choice, and availability of MAT.
	Expand treatment access and capacity	Temple Episcopal Crisis Response Center has begun to hire staff and plan for renovations that will expand its capacity to engage, assess, and treat individuals with Opioid Use Disorder (OUD). Recent bulletins and policies issued to the DBHIDS provider network will increase access by removing multiple barriers.
	Embed withdrawal management into all levels of care, with an emphasis on recovery initiation	A pilot to incorporate withdrawal management into the Journey of Hope Project has been clinically approved. A recent bulletin issued to the DBHIDS provider network will increase availability of withdrawal management.
	Implement "warm handoffs" to treatment after overdose	PRO-ACT has been approved by the State as a supplemental service provider for Certified Recovery Specialist (CRS) services, making them eligible to contract with CBH for Medicaid reimbursement. This will enable the expansion of the ROSE Project to other hospitals and allow DBHIDS to deploy CRS in the community targeting individuals presenting to acute medical settings with opioid related issues.
	Provide safe housing, recovery, and vocational supports	Halfway House capacity will be increased with 3 new programs. First Step Staffing has secured full-time positions for 25 individuals with a history of homelessness, substance use, and/or incarceration.
	Incentivize providers to enhance the quality of substance abuse disorder screening, treatment, and workforce	Sixteen American Society of Addiction Medicine (ASAM) trainings have been scheduled for the DBHIDS provider network and two have already been completed. The annual Recovery House Training Series focused on MAT and was open to all Recovery House staff in Philadelphia. 112 prescribers have been trained through Buprenorphine Waiver Trainings.
OVERDOSE PREVENTION	Expand naloxone availability	Since 7/1/17, the City has identified new partners to distribute naloxone to high-risk populations. It has also distributed over 37,000 doses of naloxone and trained over 1,500 individuals in overdose education and naloxone use. Information about naloxone can be found at <a href="http://www.phillynaloxone.com">http://www.phillynaloxone.com</a> .
	Further explore comprehensive user engagement sites (CUES)	The City has concluded that it would benefit from one or more CUES to reduce overdose deaths and the harms associated with drug use, improve public order, and increase access to treatment.

		The City is working to obtain funding, identify an operator and a location, and address legal issues concerning CUES.
	Establish a coordinated rapid response to “outbreaks”	The Outbreak Rapid Response Team, comprised of DBHIDS and PDPH staff, developed a draft Rapid Response Protocol for opioid overdoses that is being vetted by participating agencies for approval.
	Address homelessness among opioid users	Four families experiencing SUD and homelessness from a DBHIDS residential rehabilitation program have been selected for the PHA Rental Rehab Project, which will rehabilitate vacant PHA properties for subsidized housing. 15 individuals experiencing homelessness from Journey of Hope, Safe Havens, and DBH-Funded Recovery Houses have signed leases with the Shallow Rent Subsidy pilot.
<b>INVOLVEMENT OF THE CRIMINAL JUSTICE SYSTEM</b>	Expand the court’s capacity for diversion to treatment	DBHIDS and the District Attorney’s Office mutually support existing diversion programs – Accelerated Misdemeanor Program (AMP) I & AMP II – and agreed to mutually support the expansion of AMP I to a second courtroom.
	Expand enforcement capacity in key areas	Forty-four police officers on bikes are dedicated to the East Police Division. Philadelphia Police also conducted four large enforcement initiatives in the East Police Division in 2017, seizing over \$1M worth of drugs in areas with high drug sales. The Real Time Crime Center maintains records of overdose incidents in order to determine surges in overdoses and deploy law enforcement resources appropriately.
	Provide substance use disorder assessment and treatment in the Philadelphia Department of Prisons (PDP)	PDP began offering buprenorphine in the women’s jail (90% of whom have accepted), and will expand the program to all inmates with OUD in July 2018. PDP is offering to enroll inmates in Medical Assistance and making post-release appointments for sentenced individuals treated for OUD. All inmates and visitors are educated about the risk of overdose, the use of naloxone and where to obtain it. All inmates receive the standing order for naloxone upon release, while inmates whose withdrawal is medically managed receive a kit of naloxone (~6,000 annually).

# **Graphs of Core Task Force Metrics from the Opioid Misuse and Overdose Report, Philadelphia, PA (updated June 2018)**

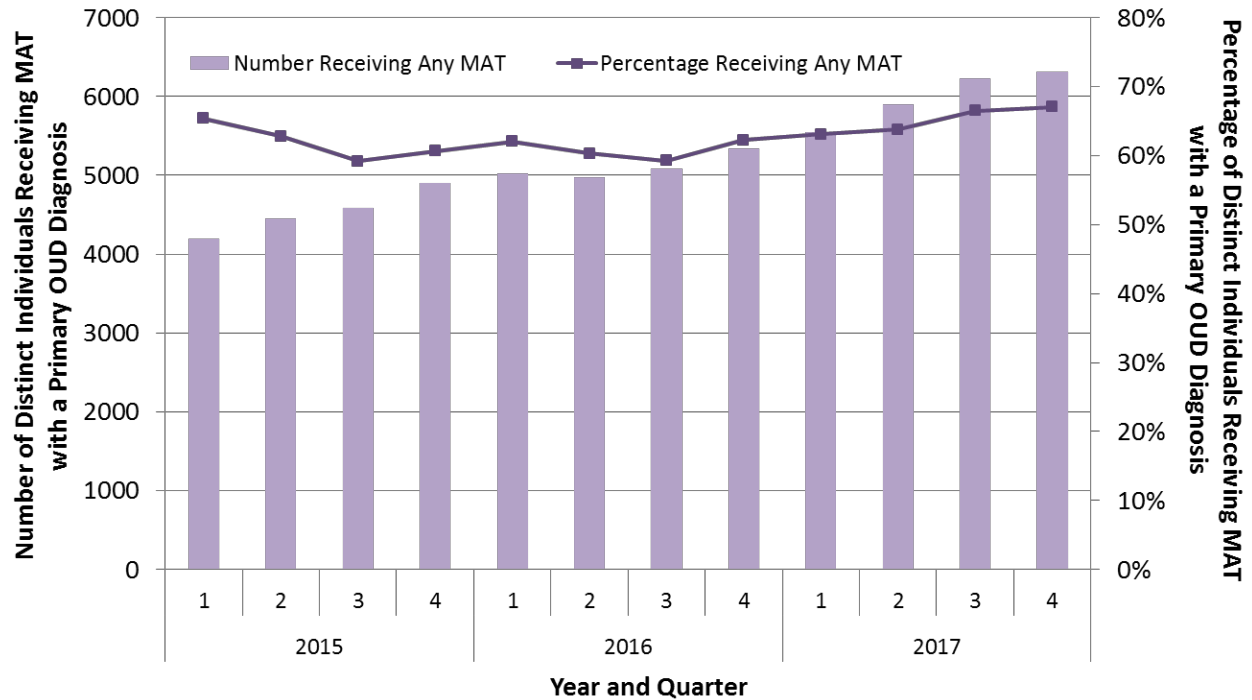
Additional data can be found on the Health Information Portal's Opioid Surveillance Page: <https://hip.phila.gov/DataReports/Opioid>

## **PRESCRIPTION OPIOIDS**

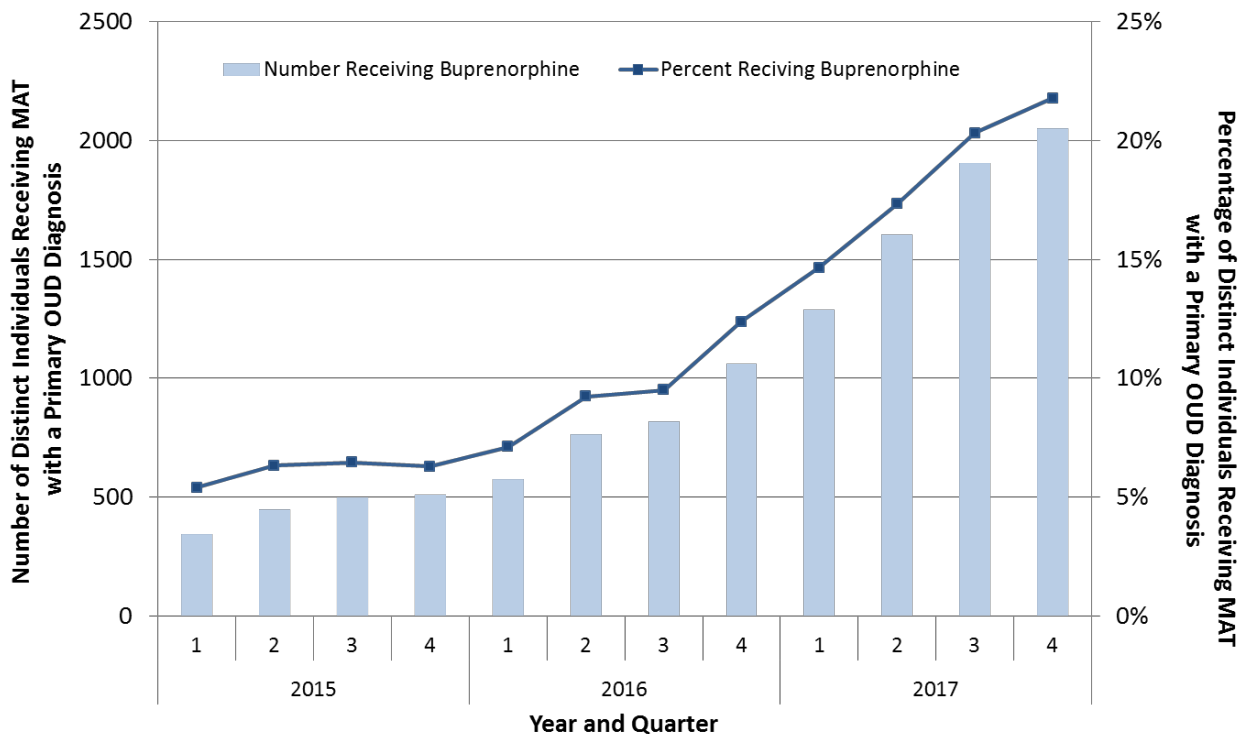


## TREATMENT

**Number and Rate of Medication Assisted Treatment (Any Medication) for Distinct Medicaid Beneficiaries with a Primary OUD Diagnosis, Philadelphia, 2015 - 2017**

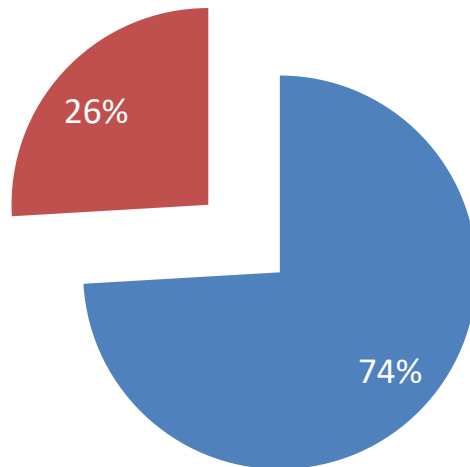


**Number and Percentage of Buprenorphine Prescribing for Distinct Medicaid Beneficiaries with a Primary Diagnosis OUD, Philadelphia, 2015 - 2017**



# Philadelphia DBHIDS In-Network Medication Assisted Treatment Capacity, as of 6/1/2018

■ In use ■ Available



Total DBHIDS In-Network MAT Program Capacity (any medication) = **12,461** slots.  
**3,231 MAT slots are available** as of 6/1/2018.

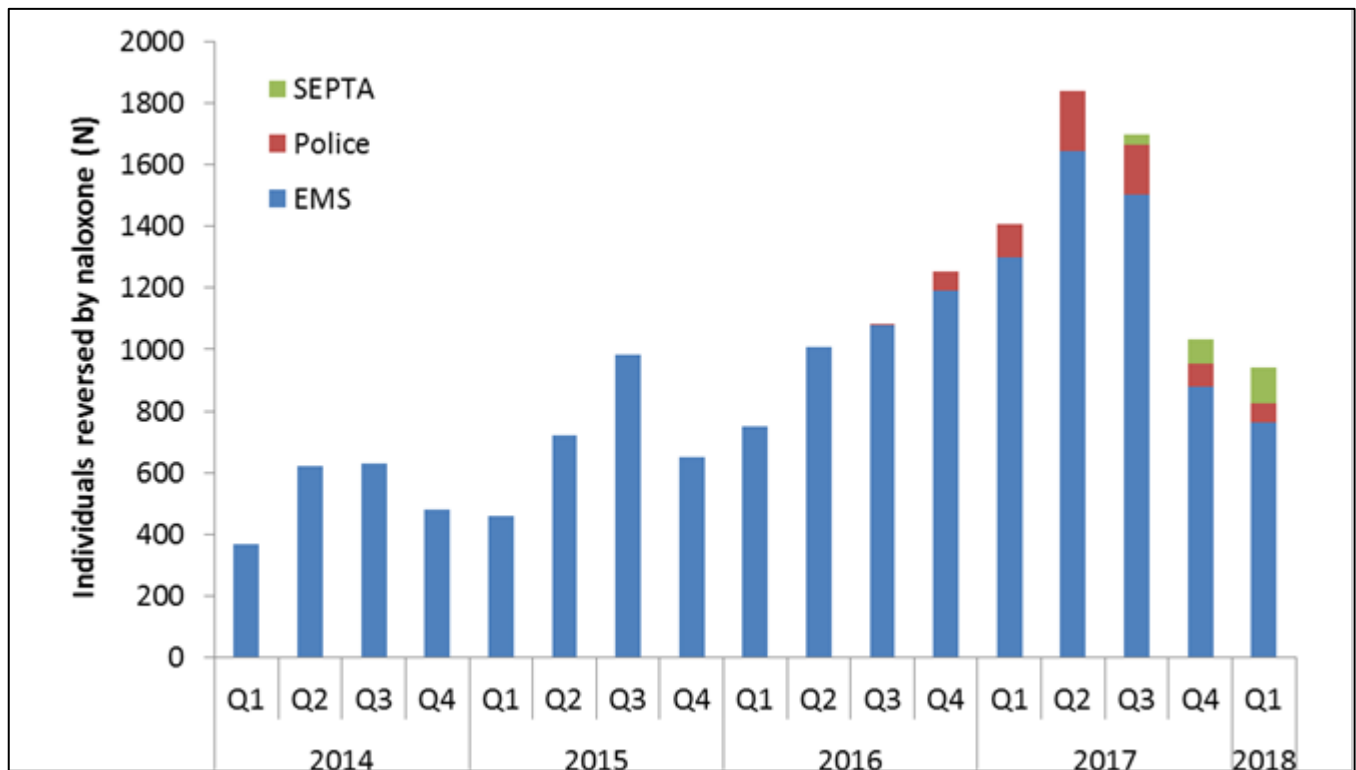
## NALOXONE

### Naloxone – doses distributed

Since July 1, 2017, the City has **distributed 37,028 doses of naloxone** to law enforcement agencies and other organizations:

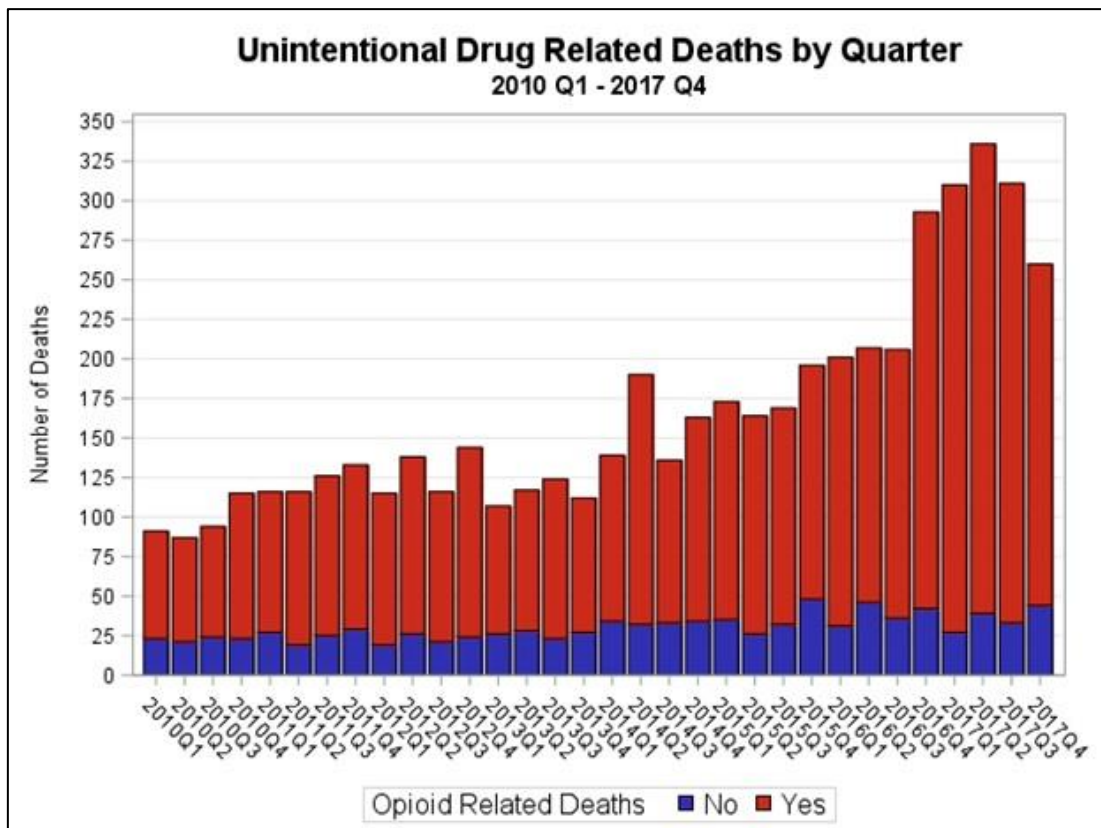
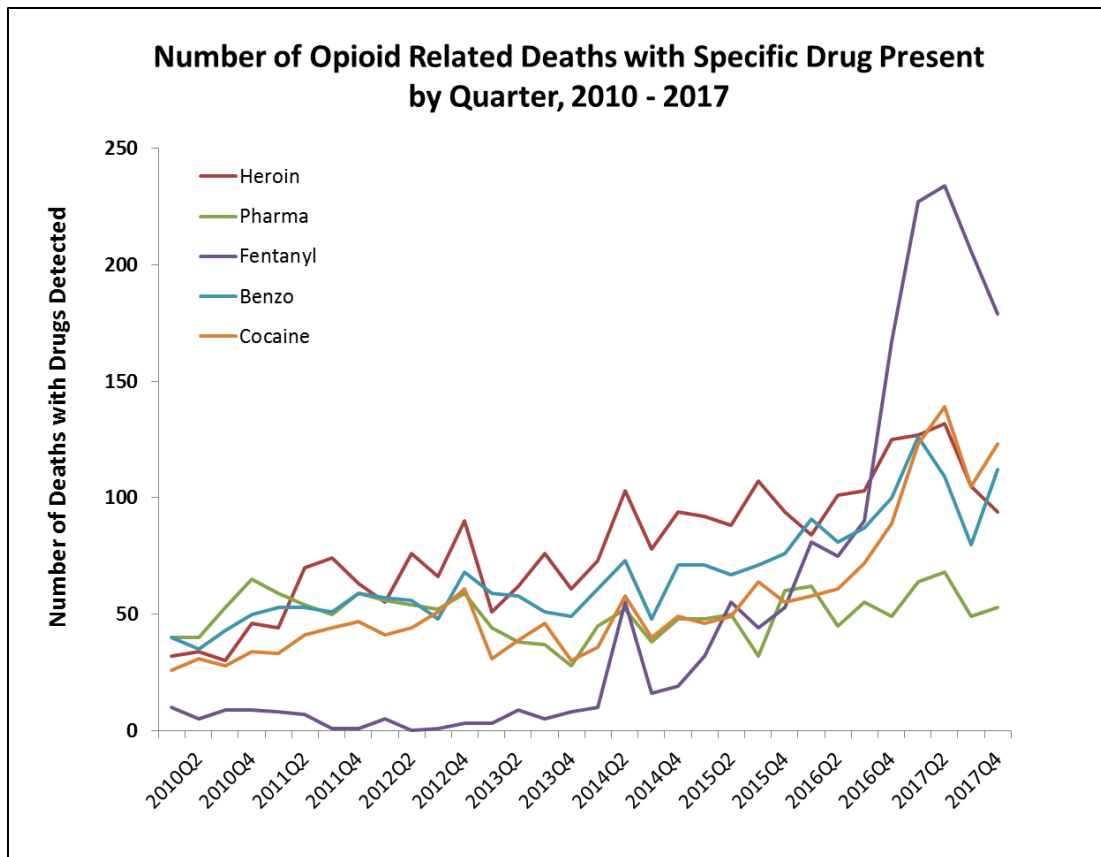
- **Providers and Community Organizations:** 26,658 doses
- **Criminal justice organizations:** 6,570 doses
- **EMS, Philadelphia Police Department and SEPTA Police:** 3,800 doses

### Naloxone – doses administered by first responders



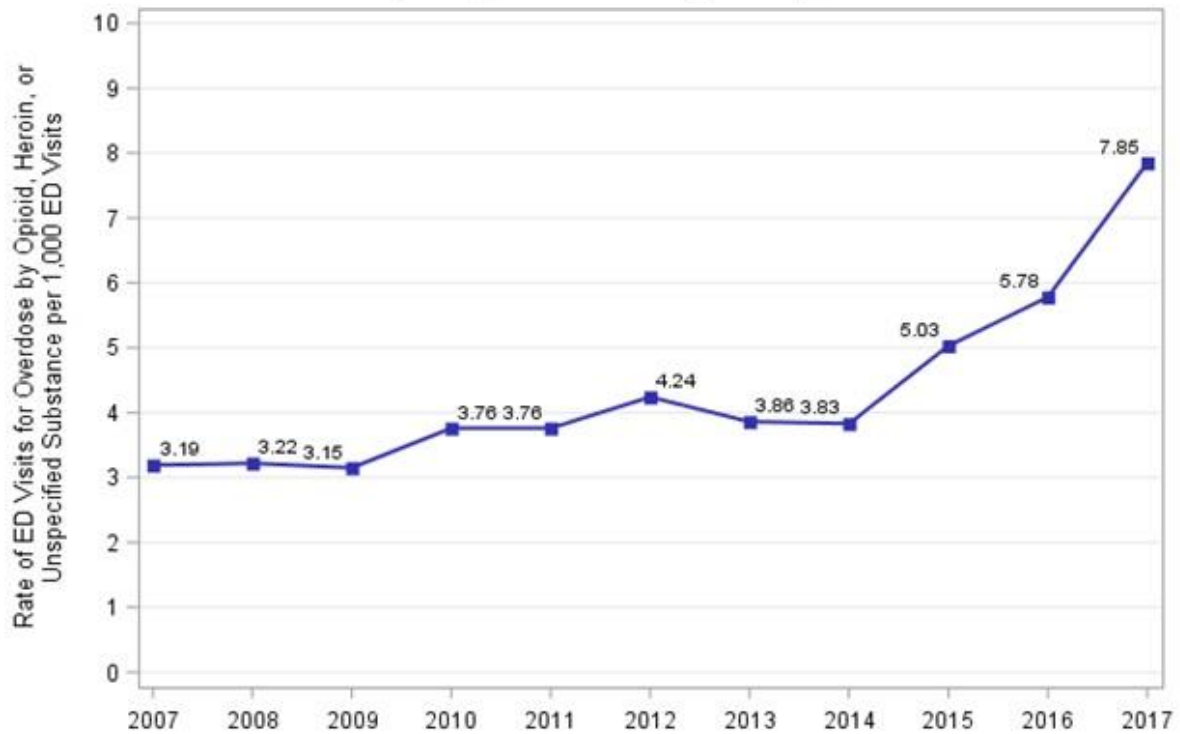


## OVERDOSE



## OVERDOSE

**Rate of ED Visits for Overdose by Opioid, Heroin, or Unspecified Substances per 1,000 Visits by Year, 2007-2017**



## ADVANCING THE SUBSTANCE USE DISORDER (SUD) TREATMENT CONTINUUM

### DBHIDS Response to the Opioid Crisis

DBHIDS is continuing its concerted efforts to increase the availability of Medication Assisted Treatment (MAT) in all forms across all levels of care.

#### MAT Expansion

- Increased the availability of Buprenorphine from approximately 100 slots to more than 1,000 slots
- Increased availability of Buprenorphine and Naltrexone XR at Opioid Treatment Programs

#### Expanding Prevention Capacity

- Added 8 Early Intervention Programs
- Awarded fourteen Community Empowerment Mini-Grants

#### Expanding Capacity

- New homeless outreach team in Kensington
- Buprenorphine Waiver Trainings
- Increased CRAFT to 3 days/week to rapidly assess and link individuals to treatment
- Increased Housing First by 60 slots for individuals with OUD
- Added a co-occurring Partial Hospitalization Program offering MAT
- Added 24/7 Access Point offering same-day withdrawal management services
- Launched the Recovery Overdose Survivor Engagement (ROSE) Project through PRO-ACT at Temple Episcopal which employs Certified Recovery Specialists (CRS) to connect overdose survivors and at-risk individuals to treatment
- Launched a mobile engagement unit through Prevention Point Philadelphia (PPP) with staff from PPP, DBHIDS, and volunteer MDs/RNs, traveling in a medical van to hot spots to engage individuals displaced from Gurney Street in the Kensington/Fairhill area 3 days/week

### SUD Treatment Continuum

Within DBHIDS, Community Behavioral Health (CBH) manages the behavioral health services for Medicaid beneficiaries while the Division of Behavioral Health (DBH) manages care for uninsured individuals and various recovery support services.



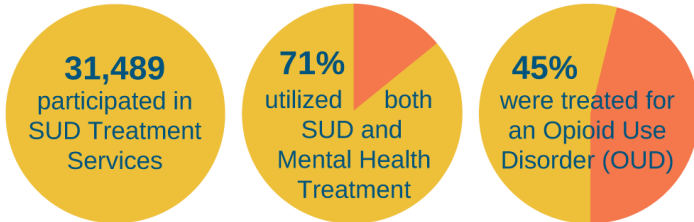
**David T. Jones**  
Commissioner  
215-685-5400

\*Coordinated Response to Addiction by Facilitating Treatment (CRAFT)

## ADVANCING THE SUBSTANCE USE DISORDER (SUD) TREATMENT CONTINUUM

### SUD Utilization Data

(1/1/16 - 12/31/16)



**52%**

of individuals who used detoxification were recidivists to high acuity levels of care; which increases overdose risk.

### MAT System Transformation

DBHIDS is using detoxification to capacity and has added beds where possible. DBHIDS is employing a more comprehensive response by transforming the practice of detoxification to withdrawal management.

#### Detoxification

- Isolated level of care; Siloed programs
- Emphasizing detox as the major entry point for treatment strains the perceived availability of treatment
- Individuals who receive only detoxification are at greater risk of relapse and overdose
- Inconsistent with current evidence based practice



#### Withdrawal Management

- A medical intervention offered in every level of care, including outpatient hospital settings
- Emphasis placed on recovery initiation, MAT stabilization, and engagement in sustained treatment
- Expansion of withdrawal management in various settings will reduce perceived unavailability of treatment slots

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Multiple studies have proven that Medication Assisted Treatment in combination with psychosocial treatment is effective in:

DBHIDS is linking individuals to a MAT treatment provider to align with best practice and out of concern that numerous individuals are cycling through detox and residential treatment.

- ✓ Reducing mortality
- ✓ Lessening illicit opioid use
- ✓ Increasing retention in treatment
- ✓ Lowering criminal justice consequences of substance use
- ✓ Diminishing overall health care and societal costs

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# DEPARTMENT OF BEHAVIORAL HEALTH AND INTELLECTUAL dISABILITY SERVICES



## IN-NETWORK ADULT COMMUNITY MEDICATION-ASSISTED TREATMENT (MAT) PROGRAMS

Provider & Contact Info	MAT	Additional Information
<b>ADDICTION MEDICINE AND HEALTH ADVOCATES (AMHA)</b> 928 MARKET ST, 19107 215-923-4204	MMT induction	IOP/ OP English/ Spanish; child care on site
<b>BELMONT BEHAVIORAL HOSPITAL</b> 4200 MONUMENT ROAD, 19131 877-418-7923	Buprenorphine maintenance Vivitrol	IOP/ OP English/ Spanish
<b>CHANCES- PHILA HEALTH MGMT CORP (PHMC)</b> 1200 CALLOWHILL ST, SUITE 102, 19123 215-825-8220	Buprenorphine induction Vivitrol	IOP/ OP English; females only, child care on site
<b>COMHAR</b> 2055 E. ALLEGHENY AVE, 19134 215-427-5800	Buprenorphine induction	OP English/ Spanish
<b>THE CONSORTIUM</b> 451 S. UNIVERSITY AVE, 19104 215-596-8000	MMT induction Vivitrol	IOP/ OP English/ Spanish; child care on site
<b>DREXEL MEDICINE CARING TOGETHER CLINIC</b> 4700 WISSAHICKON AVE, 19144 215-967-2130	Buprenorphine/Vivitrol maintenance	OP English; females only, child care on site
<b>GAUDENZIA OUTREACH I</b> 1306 SPRING GARDEN ST, 19123 215-238-2150	Vivitrol	IOP/ OP English/ Spanish
<b>GAUDENZIA-DRC</b> 3200 HENRY AVE, 19129 215-991-9700	Vivitrol	IOP/ OP English
<b>INTERIM HOUSE, INC. - PHMC</b> 333 W. UPSAL ST, 19139 215-849-4606	Buprenorphine induction Vivitrol	IOP/ OP English/ Spanish
<b>JEVS HUMAN SERVICES - ACT I</b> 5820 OLD YORK ROAD, 19141	MMT induction	IOP/ OP English
<b>JEVS HUMAN SERVICES - ACT II</b> 1745 N. 4TH ST, 19122 215-236-0100	MMT induction	IOP/ OP English/ Spanish
<b>JOHN F. KENNEDY BEHAVIORAL HEALTH CENTER (JFK)</b> 907 N. BROAD ST, 19123 215-567-2469	MMT induction	OP English
<b>KENSINGTON HOSPITAL</b> 136 DIAMOND ST, 19122 215-426-8100	MMT induction	OP English
<b>MERAKEY BEHAVIORAL HEALTH</b> 5000 PARKSIDE AVE, 19131 215-879-6116	Buprenorphine induction MMT induction & Vivitrol	IOP/ OP English
<b>MERAKEY BEHAVIORAL HEALTH</b> 5429 GERMANTOWN AVE, 19144 215-754-0240	Buprenorphine induction MMT induction & Vivitrol	IOP/ OP English
<b>MERAKEY BEHAVIORAL HEALTH</b> 4806 FRANKFORD AVE, 2ND FL, 19124 215-533-6204	Buprenorphine induction Vivitrol	IOP/ OP English
<b>MERAKEY BEHAVIORAL HEALTH</b> 11082 KNIGHTS ROAD, 19154	Buprenorphine induction Vivitrol	IOP/ OP English
<b>NORTH PHILA HEALTH SYSTEM - GOLDMAN CLINIC</b> 801 W. GIRARD AVE, 19122 215-787-2000	MMT induction Vivitrol	IOP/ OP English/ Spanish
<b>NORTHEAST COMMUNITY CNTR FOR BEHAVIORAL HEALTH</b> 4641 ROOSEVELT BLVD, 19124 215-831-2830	Vivitrol	OP English
<b>NORTHEAST TREATMENT CENTERS (NET)</b> 499 N. 5TH ST, 19123 215-451-7100	Buprenorphine induction Vivitrol	IOP/ OP English
<b>NORTHEAST TREATMENT CENTERS (NET)</b> 2205 BRIDGE ST, 19137 215-286-5490	Buprenorphine induction MMT induction & Vivitrol	IOP/ OP English

# DEPARTMENT OF BEHAVIORAL HEALTH AND INTELLECTUAL disABILITY SERVICES

## IN-NETWORK ADULT COMMUNITY MEDICATION-ASSISTED TREATMENT (MAT) PROGRAMS

Provider & Contact Info	MAT	Additional Information
<b>NORTHEAST TREATMENT CENTERS (NET)</b> 7520 STATE ROAD, 19136 215-831-6024	Buprenorphine induction MMT induction & Vivitrol	IOP/ OP English
<b>PATHWAYS TO HOUSING</b> 5201 OLD YORK ROAD, SUITE 108, 19141 215-390-6187	Buprenorphine induction Vivitrol	*Center of Excellence English/ Spanish; Housing Assistance
<b>PATHWAYS TO RECOVERY (PHMC)</b> 2301 EAST ALLEGHENY AVE, 19134 215-731-2402	Vivitrol & Buprenorphine MMT clinic coordination	Partial Hospital Program English/ Spanish
<b>PENN MEDICINE PRESBYTERIAN MEDICAL CENTER</b> 3910 POWELTON AVE, 5TH FL, 19104 215-662-8742	Buprenorphine induction	*Center of Excellence; IOP/ OP English/ Spanish
<b>PENN MEDICINE MOTHERS MATTER PROGRAM</b> 3400 SPRUCE ST, 1 WEST GATES, 19104 215-573-8882	Buprenorphine induction	*Center of Excellence; Pregnant Women English
<b>PHMC CARE CLINIC MAT PROGRAM</b> 1200 CALLOWHILL ST, 1st Floor, 19123 267-398-0247	Buprenorphine induction Vivitrol	*Center of Excellence; Health Care Center English/ Spanish; PCP
<b>PREVENTION POINT</b> 2913-2915 KENSINGTON AVE, 19134	Buprenorphine induction Vivitrol	*Center of Excellence; Harm Reduction Svcs English/ Spanish
<b>PROJECT HOME</b> 1515 FAIRMOUNT AVE, 19104 215-320-6187 x5756	Buprenorphine induction Vivitrol	*Center of Excellence; Housing Assistance English
<b>SOAR CORP</b> 9150 MARSHALL ST, SUITE 2, 19114 215-464-4450	MMT induction	OP English
<b>THOMAS JEFFERSON UNIVERSITY FAMILY CENTER</b> 1233 LOCUST ST, SUITE 201, 19107 215-955-8577	MMT induction	*Center of Excellence (MATER); IOP/ OP Females only, pregnancy, child care on site; English
<b>THOMAS JEFFERSON UNIVERSITY (NARP)</b> 21 <sup>ST</sup> & WASHINGTON AVE, 19147 215-735-5979	MMT induction	*Center of Excellence; IOP/ OP English/Spanish
<b>TEMPLE TWO Program</b> 3401 N BROAD ST, 19140 215-707-3008	Buprenorphine induction	*Center of Excellence, partners with the Wedge MC OB- GYN Svcs
<b>WEDGE MEDICAL CENTER</b> 3609 N. BROAD ST, 19140 215-223-1100	Buprenorphine induction Vivitrol	*Center of Excellence, partners with Temple TWO English/ Spanish; IOP/ OP
<b>WEDGE MEDICAL CENTER</b> 2009 S. BROAD ST, 19148 215-271-2200	Buprenorphine induction Vivitrol	*Center of Excellence, partners with Temple TWO English; IOP/ OP
<b>WEDGE MEDICAL CENTER</b> 4243 FRANKFORD AVE, 19124 215-744-3600	Buprenorphine induction Vivitrol	*Center of Excellence, partners with Temple TWO English; IOP/ OP

Call 1-888-545-2600 to speak to a service representative and access treatment.

Intensive Outpatient Program (IOP)  
Methadone Maintenance Treatment (MMT)  
Outpatient Program (OP)

David T. Jones  
Commissioner  
215-685-5400

City of Philadelphia

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