RESPONSE TO PUBLIC ADVOCATE'S INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

PA-IX-1. REGARDING THE REPLY TO PA-VI-3, PLANNING & ENGINEERING, PLEASE PROVIDE THE FOLLOWING EXPENSES FOR EACH FISCAL YEAR 2014-2016:

- A. SEPARATION PAYMENTS DUE TO RETIREMENTS
- B. LICENSES AND PERMIT FEES FOR PWD
- C. ADVERTISEMENTS RELATED TO PUBLIC WORKS BIDDING
- D. SPENDING FOR EMPLOYEE TRAINING

RESPONSE:

		FY14	FY15	FY16
A.	Separation Payments	\$ -	\$ 21,530	\$ -
B.	Licenses and Permit	\$ 44,779	\$ 61,278	\$ 47,658
C.	Advertisement	\$ 66,019	\$ 175,943	\$ 150,460
D.	Employee Training	\$ 11,063	\$ 13,643	\$ 13,792

PA-IX -4. REGARDING THE REPLY TO PA-VI-16, ADJUSTMENTS, PLEASE PROVIDE DETAILED WORKPAPERS (NOT A NARRATIVE) SUPPORTING THE FOLLOWING ADJUSTMENTS:

- A. OPERATIONS-SALARIES & WAGES
- B. PLANNING & ENVIRONMENTAL SERVICES-SALARIES & WAGES

RESPONSE:

Please see detail below for class 100 adjustments for salaries and wages.

A. Operations

FY2019- F\	Y2020 -	FY2021 (11 positions added each Fi	scal Year)				
	Class Code	Class Title	Pay Range	Salary Min.	Salary Max.	Union / FLSA Codes	
7C1	<u>3</u>	Heavy Equipment Operator 1 (S)	<u>14</u>	\$40,727	\$44,633	M / 1N	
7C1	<u>4</u>	Heavy Equipment Operator 2 (S)	<u>16</u>	\$42,652	\$46,866	M/1N	
7K6	3	Electronic Technician 1 (S)	<u>15</u>	\$41,633	\$45,688	M/1N	
7K64	4	Electronic Technician 2 (S)	19	\$46,234	\$50,960	M/1N	
<u>7N7</u>	<u>'3</u>	Grounds and Facilities Maintenance Crew Chief (S)	<u>13</u>	\$39,716	\$43,447	A/1N	
3B0	<u>6</u>	Civil Engineer 2	EP19-(3-5)	\$54,983	\$61,866	J/2P	
7B2:	1	Sewer Maintenance Inspector	<u>11</u>	\$37,692	\$41,128	M / 1N	
7B0	1	Water Operations Repair Helper	8	\$34,421	\$37,413	M / 1N	
<u>7N7</u>	<u>'1</u>	Grounds and Facilities Maintenance Worker 1 (S)	7	\$33,191	\$36,016	M/1N	
<u>7N7</u>	<u>'1</u>	Grounds and Facilities Maintenance Worker 1 (S)	7	\$33,191	\$36,016	M/1N	
<u>7N7</u>	<u>'1</u>	Grounds and Facilities Maintenance Worker 1 (S)	<u> 7</u>	\$33,191	\$36,016	M/1N	

B. Planning and Environmental Services

FY2019						
	Class Code	Class Title	Pay Range	Salary Min.	Salary Max.	Union / FLSA Codes
	3B06	Civil Engineer 2	EP19-(3-5)	\$54,983	\$61,866	J / 2P
	3B81	Engineering Supervisor 1 (S)	N023	\$62,578	\$80,457	H / 2E
FY2020						
	3B06	Civil Engineer 2	EP19-(3-5)	\$54,983	\$61,866	J/2P
	3B81	Engineering Supervisor 1 (S)	N023	\$62,578	\$80,457	H / 2E
FY2021						
	3B81	Engineering Supervisor 1 (S)	N023	\$62,578	\$80,457	H / 2E

1	RESPONSE PROVIDED BY: Melissa La Buda, Philadelphia Water Department
2	
3	
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19 20	
20	
22	
23	
23	
25	
26	
27	
28	

PUBLIC ADVOCATE SET #IX - 5

PA-IX -7.

PLEASE PROVIDE A 3-YEAR HISTORY OF SIMILAR EXPENSE INCREASES THAT WERE NOT INCLUDED IN PREVIOUS BUDGETS.

RESPONSE:

REGARDING THE REPLY TO PA-VI-29E, MAINTENANCE & REPAIR,

At a line item level of operating expenses within each division and class of costs, there are bound to be variances between budgeted and actual expenses as the task of budgeting is a prospective exercise. Hence, for rate setting purposes, it is only practical and reasonable to present projected costs at a class level based on "class level" actual to budget trends and identify adjustments for major known and planned changes in expenditures during the rate period.

The schedule that the reply to PA-VI-29E is referring to is detailing the delta between the Department's FY2017's projected performance against the FY2018 budget. The cost of maintenance is always recurring to the extent of repair needs at the plants and other facilities and has increased for the last three years as can be seen in the Department's Fiscal Year Budget Increase over Prior Year's Projected Spending table, below. The table below represents the increases in each budget year over the prior year estimated amount as used for budget projections. Budget projections are as of December 31 of each year.

All budget details can be found on the Office of the Director of Finance's webpage: http://www.phila.gov/finance/reports-BudgetDetail.html.

Fiscal Year Budget Increase over Prior Year's Projected Spending

	FY15	FY16	FY17	FY18
Increase (\$)	\$ 1,404,150	\$ 139,500	\$ 2,384,090	\$ 578,409

PA-IX -8. REGARDING THE REPLY TO PA-VI-29H, MINOR CLASS 200 INCREASES, PLEASE PROVIDE A 3-YEAR HISTORY OF SIMILAR EXPENSE INCREASES THAT WERE NOT INCLUDED IN PREVIOUS BUDGETS.

RESPONSE:

At a line item level of operating expenses within each division and class of costs, there are bound to be variances between budgeted and actual expenses as the task of budgeting is a prospective exercise. Hence, for rate setting purposes, it is only practical and reasonable to present projected costs at a class level based on "class level" actual to budget trends and identify adjustments for major known and planned changes in expenditures during the rate period.

The schedule that the reply to PA-VI-29H is referring to is detailing the delta between the Department's FY2017's projected performance against the FY2018 budget. The costs of services are always recurring and have increased for the last three years as can be seen in the Department's Fiscal Year Budget Increase over Prior Year's Projected Spending table, below. The table below represents the increases in each budget year over the prior year estimated amount as used for budget projections. Budget projections are as of December 31 of each year.

All budget details can be found on the Office of the Director of Finance's webpage: http://www.phila.gov/finance/reports-BudgetDetail.html.

Fiscal Year Budget Increase over Prior Year's Projected Spending

Increase (\$)	FY15	FY16	FY17	FY18
Increase (\$)	\$ 845,285	\$ 374,300	\$ 1,108,425	\$ 552,494

10

11

12

13 14

15

16 17

18

19

20

21

22 23

24 25

26

27

28

RESPONSE PROVIDED BY: Melissa La Buda, Philadelphia Water Department

REGARDING THE REPLY TO PA-VI-29I, BUILDING & CONSTRUCTION SUPPLIES FOR CREWS & GLASS REPLACEMENT AT THE SOUTHEAST PLANT, PLEASE PROVIDE A 3-YEAR HISTORY OF SIMILAR EXPENSE INCREASES THAT WERE NOT INCLUDED IN PREVIOUS BUDGETS.

RESPONSE:

PA-IX -9.

At a line item level of operating expenses within each division and class of costs, there are bound to be variances between budgeted and actual expenses as the task of budgeting is a prospective exercise. Hence, for rate setting purposes, it is only practical and reasonable to present projected costs at a class level based on "class level" actual to budget trends and identify adjustments for major known and planned changes in expenditures during the rate period.

The schedule that the reply to PA-VI-29I is referring to is detailing the delta between the Department's FY2017's projected performance against the FY2018 budget. The costs of building & construction supplies are always recurring to the extent of repair needs at the plants and other facilities and has increased for the last three years as can be seen in the Department's Fiscal Year Budget Increase over Prior Year's Projected Spending table, below. The table below represents the increases in each budget year over the prior year estimated amount as used for budget projections. Budget projections are as of December 31 of each year.

All budget details can be found on the Office of the Director of Finance's webpage: http://www.phila.gov/finance/reports-BudgetDetail.html.

Fiscal Year Budget Increase over Prior Year's Projected Spending

	FY15	FY16	FY17	FY18
Increase (\$)	\$ 294,800	\$ 338,018	\$ 126,175	\$ 137,243

REGARDING THE REPLY TO PA-VI-29J, PARTS/EQUIPMENT, PLEASE PROVIDE A 3-YEAR HISTORY OF SIMILAR EXPENSE INCREASES THAT WERE NOT INCLUDED IN PREVIOUS BUDGETS.

RESPONSE:

PA-IX-10.

At a line item level of operating expenses within each division and class of costs, there are bound to be variances between budgeted and actual expenses as the task of budgeting is a prospective exercise. Hence, for rate setting purposes, it is only practical and reasonable to present projected costs at a class level based on "class level" actual to budget trends and identify adjustments for major known and planned changes in expenditures during the rate period.

The schedule that the reply to PA-VI-29J is referring to is detailing the delta between the Department's FY2017's projected performance against the FY2018 budget. The cost of parts/equipment is always recurring for necessary repairs of critical equipment at the plants and other facilities and has increased for the last three years as can be seen in the Department's Fiscal Year Budget Increase over Prior Year's Projected Spending table, below. The table below represents the increases in each budget year over the prior year estimated amount as used for budget projections. Budget projections are as of December 31 of each year.

All budget details can be found on the Office of the Director of Finance's webpage: http://www.phila.gov/finance/reports-BudgetDetail.html.

Fiscal Year Budget Increase over Prior Year's Projected Spending

	FY15	FY16	FY17	FY18
Increase (\$)	\$ 389,400	\$ 31,300	\$ 293,930	\$ 380,845

Fiscal Year Budget Increa

REGARDING THE REPLY TO PA-VI-29K, DISTRIBUTING CONTROL SYSTEM UPGRADE, ETC, PLEASE PROVIDE A 3-YEAR HISTORY OF SIMILAR EXPENSE INCREASES THAT WERE NOT INCLUDED IN PREVIOUS BUDGETS.

RESPONSE:

PA-IX -11.

At a line item level of operating expenses within each division and class of costs, there are bound to be variances between budgeted and actual expenses as the task of budgeting is a prospective exercise. Hence, for rate setting purposes, it is only practical and reasonable to present projected costs at a class level based on "class level" actual to budget trends and identify adjustments for major known and planned changes in expenditures during the rate period.

The schedule that the reply to PA-VI-29K is referring to is detailing the delta between the Department's FY2017's projected performance against the FY2018 budget. The cost of plumbing, AC and heating is always recurring to the extent of repair needs at the plants and other facilities and has increased for the last two years as can be seen in the Department's Fiscal Year Budget Increase over Prior Year's Projected Spending table, below. The table below represents the increases in each budget year over the prior year estimated amount as used for budget projections. Budget projections are as of December 31 of each year.

All budget details can be found on the Office of the Director of Finance's webpage: http://www.phila.gov/finance/reports-BudgetDetail.html.

Fiscal Year Budget Increase over Prior Year's Projected Spending

	FY15	FY16	FY17	FY18
Increase (\$)	\$ -113,750	\$ 201,850	\$ 338,917	\$ 270,204

9

8

10

11 12

13 14

15

16 17

18

19

20 21

22 23

24

25 26

27

28

RESPONSE PROVIDED BY: Melissa La Buda, Philadelphia Water Department

PA-IX -12. REGARDING THE REPLY TO PA-VI-29L, PURCHASE OF MONITORING EQUIPMENT, PLEASE PROVIDE A 3-YEAR HISTORY OF SIMILAR EXPENSE INCREASES THAT WERE NOT INCLUDED IN PREVIOUS BUDGETS.

RESPONSE:

At a line item level of operating expenses within each division and class of costs, there are bound to be variances between budgeted and actual expenses as the task of budgeting is a prospective exercise. Hence, for rate setting purposes, it is only practical and reasonable to present projected costs at a class level based on "class level" actual to budget trends and identify adjustments for major known and planned changes in expenditures during the rate period.

The schedule that the reply to PA-VI-29L is referring to is detailing the delta between the Department's FY2017's projected performance against the FY2018 budget. The cost of maintenance of monitoring equipment has increased for the last three years as can be seen in the Department's Fiscal Year Budget Increase over Prior Year's Projected Spending table, below. The table below represents the increases in each budget year over the prior year estimated amount as used for budget projections. Budget projections are as of December 31 of each year.

All budget details can be found on the Office of the Director of Finance's webpage: http://www.phila.gov/finance/reports-BudgetDetail.html.

Fiscal Year Budget Increase over Prior Year's Projected Spending

	FY15	FY16	FY17	FY18	
Increase (\$)	\$ 193,800	\$ 214,141	\$ 315,569	\$ 411,715	

14

17

16

18 19

20

21 22

23 24

25 26

27 28

Increase (\$)

PA-IX -13. REGARDING THE REPLY TO PA-VI-29M, MINOR CLASS 300 INCREASES, PLEASE PROVIDE A 3-YEAR HISTORY OF SIMILAR EXPENSE INCREASES THAT WERE NOT INCLUDED IN PREVIOUS BUDGETS.

RESPONSE:

At a line item level of operating expenses within each division and class of costs, there are bound to be variances between budgeted and actual expenses as the task of budgeting is a prospective exercise. Hence, for rate setting purposes, it is only practical and reasonable to present projected costs at a class level based on "class level" actual to budget trends and identify adjustments for major known and planned changes in expenditures during the rate period.

The schedule that the reply to PA-VI-29M is referring to is detailing the delta between the Department's FY2017's projected performance against the FY2018 budget. The cost of materials and supplies are always recurring and has increased for the last three years as can be seen in the Department's Fiscal Year Budget Increase over Prior Year's Projected Spending table, below. The table below represents the increases in minor class 300 in each budget year over the prior year estimated amount as used for budget projections. Budget projections are as of December 31 of each year.

All budget details can be found on the Office of the Director of Finance's webpage: http://www.phila.gov/finance/reports-BudgetDetail.html.

Fiscal Year Budget Increase over Prior Year's Projected Spending

FY15

1,132,650

\$

RESPONSE PROVIDED BY:	Melissa La Buda	. Philadelphia	Water Department

FY16

1,158,941

FY17

2,426,042

FY18

465,907

6 | 7 | 8 | 9 | 10

PA-IX -14. REGARDING THE REPLY TO PA-VI-29N, COMMUNICATION & LIGHTING EQUIPMENT, PLEASE PROVIDE A 3-YEAR HISTORY OF SIMILAR EXPENSE INCREASES THAT WERE NOT INCLUDED IN PREVIOUS BUDGETS.

RESPONSE:

At a line item level of operating expenses within each division and class of costs, there are bound to be variances between budgeted and actual expenses as the task of budgeting is a prospective exercise. Hence, for rate setting purposes, it is only practical and reasonable to present projected costs at a class level based on "class level" actual to budget trends and identify adjustments for major known and planned changes in expenditures during the rate period.

The schedule that the reply to PA-VI-29N is referring to is detailing the delta between the Department's FY2017's projected performance against the FY2018 budget. The cost of replacing and upgrading equipment is always recurring due to the extent of the need at the plants and other facilities. Although replacement and upgrade cost of equipment decrease in FY15, it has increased for the last two years as can be seen in the Department's Fiscal Year Budget Increase over Prior Year's Projected Spending table, below. The table below represents the decrease and increases in each budget year over the prior year estimated amount as used for budget projections. Budget projections are as of December 31 of each year.

All budget details can be found on the Office of the Director of Finance's webpage: http://www.phila.gov/finance/reports-BudgetDetail.html.

Fiscal Year Budget Increase over Prior Year's Projected Spending

	FY15	FY16	FY17	FY18
Increase (\$)	\$ -245,100	\$ 6,400	\$ 123,670	\$ 256,295

PA-IX -15. REGARDING THE REPLY TO PA-VI-29Q, ADDITIONAL SERVICES

PROVIDED BY THE GENERAL FUND, PLEASE PROVIDE A DETAILED

BREAKDOWN AND DESCRIPTION OF SUCH SERVICES AND EXPLAIN

WHY SUCH SERVICES ARE RECURRING.

RESPONSE:

Approximately 15 City departments and agencies, including the Revenue Department and the Department of Public Property, provide services to the Water Department for which they bill the Water Department at the close of each Fiscal Year ("Interfund Charges"). These services include, but are not limited to, cash management (City Treasurer); auditing (City Controller); debt management (City Treasurer); testing and hiring (Human Resources and Labor Relations); and other support services (Managing Director's Office, Civil Service Commission, Department of Licenses & Inspections, and Police Department).

1	PA-IX -17.	REGARDING THE RESPONSE TO PA-VI-23, PLEASE CONFIRM THAT THE
2		REASON 2015 WAS EXCLUDED FROM DETERMINING THE AVERAGE
3		ANNUAL INCREASE IN NET PLANT IS BECAUSE THE "[N]ET PLANT
4		INVESTMENT (NET OF CONSTRUCTION IN PROGRESS) IN FY 2015
5		INCREASED 8.06% FROM FY 2014, WHICH IS NEARLY TWICE THE
6		ANNUAL INCREASE EXPERIENCED IN FY 2014 AND FY 2016". IF THAT
7		IS NOT THE REASON IT WAS EXCLUDED, PLEASE EXPLAIN WHY IT
8		WAS EXCLUDED.
9	RESPONSE	:
10	Confi	rm
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
26		
27		
28	RESPONSE	PROVIDED BY: Black & Veatch Management Consulting, LLC

REGARDING THE RESPONSE TO PA-VI-10 AND 11, PLEASE EXPLAIN WHY THE GROWTH RATE WAS NOT BASED UPON THE CLASS SPECIFIC GROWTH INSTEAD OF USING THE OVERALL GENERAL SERVICE GROWTH RATE FOR 5/8" METERS AS USED BY PWD.

RESPONSE:

PA-IX -19.

In PWD's existing rate structure, the service charge which is based on meter size and the declining block volume rate are applicable to all customer types. Further, the general service 5/8" meters represent the majority of the customer base. With respect to historical usage trends, this category of 5/8" meter customers reflects a higher degree of year-to-year usage change than that of other customer types. For these reasons, it is appropriate to project usage for the study period based on the overall growth rate of the general service 5/8" meters.

RESPONSE PROVIDED BY: Black & Veatch Management Consulting, LLC

24

25

26

27

28

PA-IX -20. IN THE RESPONSE TO PA-VI-27, THE TABLE INCLUDED AS PART OF THE RESPONSE SHOWS ACTUAL TO BUDGET RATIOS WELL BELOW 90% USING THE MOST RECENT 2- AND 3-YEAR AVERAGES. PLEASE EXPLAIN WHY THE 90% IS APPROPRIATE GIVEN THAT PWD HAS NOT EXPERIENCED AN ACTUAL TO BUDGET RATIO IN THE 90% RANGE SINCE 2003 AND 2004.

RESPONSE:

As noted in the response to PA-VI-27, when the capital program budget experienced significant growth, the spending levels are initially lower but approach the 90% historical spending levels over time. The initial lower spending rates reflect the time required to complete the project planning, design and procurement process. More specifically – the spending in the last 3 years reflects a ramp up in the overall capital program related to

- 1. The accelerating requirements of the Consent Order Agreement (COA), which PWD entered into on June 1, 2011 with the Pennsylvania Department of Environmental Protection (PADEP) to mitigate combined sewer overflows (CSOs) from the City's combined sewer system. The primary means for accomplishing this is implementing the Long-Term Control Plan Update (LTCPU). The LTCPU includes significant necessary capital improvements spread over a 25-year period to reduce CSOs and the associated pollutant loads. These requirements grow as PWD reaches milestones every 5 years and PWD is currently in years 5-10 of the 25 year plan.
- 2. Acceleration of annual renewal and replacements of the water distribution and wastewater collection system assets.

With the above requirements and initiatives, planning and execution of CIP is accelerating, a lag in spending as projects are designed and bid and additional resource capacity is required is not unusual. As projects move from the planning and bidding phase, construction spending will increase. Therefore, basing the actual to budget ratios

for future capital spending levels purely the previous 2 to 3 year period would not reflect the level of spending PWD anticipates to experience over the rate period.

This anticipated increase in spending is further demonstrated in the below table, which presents the capital budget, amount encumbered and actual cash expended on an annual and average monthly basis for the last 3 years.

			Cash	Average Cash		
			Expended	Expended		
FY	Budget	Encumbered	Annually	Monthly		
2015	\$260,353,000	\$235,833,991	\$175,671,572	\$14,604,622		
2016	\$284,041,000	\$290,086,548	\$178,695,800	\$15,597,543		
2017	\$301,629,000	\$333,689,547	\$239,750,046	\$20,641,049		
2018 (Q1-Q2)*	\$353,658,000	\$288,362,433	\$134,547,104	\$22,424,517		

^{*}This represents data for the 1st six months of the fiscal year.

It is anticipated that the Department will encumber over \$390M in FY 2018

As demonstrated by the table above the Department's annual encumbrances have been rising and the monthly cash spend rate has been consistently rising over this period as well. As of the end of Quarter 2 in FY 2018 the Department encumbered \$288 million. It is currently projected that the FY 2018 encumbered amount will exceed \$390 million, which would be approximately \$60 million over FY 2017.

As of the end of Quarter 2 of FY 2018 the Department had \$871 million in projects in the construction phase with \$375 million of that amount remaining to be constructed and invoiced.

PA-IX -23. REGARDING THE REPLY TO PA-ADV-10, RATE CASE EXPENSE, PLEASE PROVIDE A SIMILAR BREAKDOWN SHOWING BUDGETED AND ACTUAL RATE CASE EXPENSE FOR THE PAST THREE BASE RATE CASES.

RESPONSE:

The City has objected to the data request and has provided 2016 rate proceeding expenses and 2018 budget proceeding.

Rate Proceedings Expenses and Proposed Expenses

	201 1		Rate eeding	1	2018 Rate Proceeding
Water Rate Board			nses (\$)		Budget (\$)
Hearing Officer			62,000		61,980
Board's Technical Expert			32,000		76,180
Public Advocate		3	300,000		325,000
Board's Counsel and Personnel			9,000		120,000
Court Reporting			17,000		25,000
Remaining Budget TDB	-				361,840
Sub-total Sub-total	\$	4	120,000	\$	970,000
Water Department Consultants and Experts					
Cost of Service, Rate Design, Billing System Reporting , Testimony			300,000		1,043,000
Cost of Service Reporting (1)					200,000
Financial Advisory			55,000		55,000
PWD Outside Rate Counsel (2)		1	60,000		170,000
City Personnel Cost (3)		6	595,000		750,000
Sub-total Sub-total	\$	2,2	210,000	\$	2,218,000
TOTAL	\$	2,6	630,000	\$	3,188,000

⁽¹⁾ Cost of Service Reporting was included as Billing System Reporting in 2016 Rate Proceeding

⁽²⁾ Includes Bond Council

⁽³⁾ Estimated Amounts used for City Personnel Cost