

**EXECUTIVE ORDER NO. 2-10**  
(as revised October 24, 2013)

**Executive Order No. 2-10** is hereby revised to read as follows:

**THE MAYOR'S OFFICE OF  
RE-INTEGRATION SERVICES (R.I.S.E.)**

**WHEREAS**, each year thousands of citizens are released from federal, state and local correctional facilities and return to Philadelphia. Most of these individuals return to our communities severely undereducated, in need of additional training, skills development and employment opportunities, along with the challenge of having a criminal record. Their successful reintegration into our community is hampered by these deficiencies and important resources and opportunities are denied to them; and

**WHEREAS**, the commonly-used term “ex-offender” potentially contributes to the undue stigma suffered by such individuals as a result of their past, while the term “returning citizen” more appropriately focuses on the fact that they are engaged in the process of reintegration. Because it has been the longstanding policy of the City to foster successful reintegration and thereby overcome stigma, the term “returning citizen” is preferable; and

**WHEREAS**, the inability of returning citizens to obtain the skills and training that they need in order to secure employment, and thus become productive citizens, results in high recidivism rates, which equates to a decrease in community safety and an increase in City expenditures for police services and to operate the Philadelphia Prison System; and

**WHEREAS**, the Prison System's Budget in FY 2013 was \$241 million and is projected to be \$239 million in FY 2014; and

**WHEREAS**, in the first half of FY 2013, the average daily prison population was 9,155, a substantial increase over the FY 2012 average daily population of 8,170; and

**WHEREAS**, to curtail escalating prison costs due to increases in population, it is necessary that returning citizens be provided opportunities to obtain skills and apply for employment to successfully reintegrate back into our communities;

**NOW, THEREFORE**, I, Michael A. Nutter, Mayor of the City of Philadelphia, by the authority vested in me by the Philadelphia Home Rule Charter, do hereby order as follows:

**SECTION 1. ESTABLISHMENT OF R.I.S.E.**

The Office for Re-integration Services for Ex-offenders (R.I.S.E.) is hereby renamed The Office of Re-Integration Services (R.I.S.E.); and is continued in the Philadelphia Prisons System.

The Mayor shall appoint the Director of R.I.S.E., who shall be responsible for its management and day-to-day operations and who shall report to the Deputy Mayor for Public Safety.

**SECTION 2. MISSION OF R.I.S.E.**

The mission of R.I.S.E. is to promote safer communities and reduce law enforcement costs by assisting returning citizens in becoming constructive individuals who contribute positively to our community, thereby reducing recidivism rates.

**SECTION 3. OPERATIONAL MODEL.**

R.I.S.E. shall operate on a managed reintegration network model. Through R.I.S.E., the City shall form partnerships with businesses, faith based and community organizations, foundations and credentialed providers of job training services, job placement services, life skills training and literacy education to provide training and services to returning citizens through performance based contracts.

**SECTION 4. RENTRY TASK FORCE.**

The Director of R.I.S.E. shall convene a Reentry Task Force, including representatives from relevant agencies, service providers, nonprofit organizations, and other stakeholders. The Task Force shall be charged with examining ways to pool resources and obtain grant funding and with identifying mechanisms to lower recidivism rates for returning citizens. The Task Force shall collect data and evaluate best practices in reentry programs and report its findings to the Director of R.I.S.E.

**SECTION 5. RETURNING CITIZENS.**

A "Returning Citizen" is an individual who has recently been released from a federal, state or local correctional facility, or a person who was not recently incarcerated but who has a criminal record or history. It shall be the policy of the City of Philadelphia to use the term "returning citizen" on any official or unofficial communication, document, data set, listing or other description or written material to describe such persons, and the term "ex-offender" shall not be used for such purpose.

**SECTION 6. EFFECTIVE DATE.**

This revised order shall be effective immediately.

10/24/13  
Date

  
\_\_\_\_\_  
Michael A. Nutter, Mayor

**EXECUTIVE ORDER NO. 2-10**  
**(as revised October 24, 2013)**

**Executive Order No. 2-10** is hereby revised to read as follows:

Matter added by revision is underscored

Matter deleted by revision is ~~struck through~~

**THE MAYOR'S OFFICE OF**  
**RE-INTEGRATION SERVICES FOR EX-OFFENDERS-(R.I.S.E.)**

**WHEREAS**, each year thousands of ~~ex-offenders~~ citizens are released from federal, state and local correctional facilities ~~back into and return to Philadelphia.~~ Most of these ~~ex-offenders~~ individuals return to our communities severely undereducated, in need of additional training, skills development and employment opportunities, along with the challenge of having a criminal record. Their successful reintegration ~~of ex-offenders~~ into our community is hampered by these deficiencies and ~~because~~ important resources and opportunities are denied to them; and

**WHEREAS**, the commonly-used term "ex-offender" potentially contributes to the undue stigma suffered by such individuals as a result of their past, while the term "returning citizen" more appropriately focuses on the fact that they are engaged in the process of reintegration. Because it has been the longstanding policy of the City to foster successful reintegration and thereby overcome stigma, the term "returning citizen" is preferable; and

**WHEREAS**, the inability of ~~ex-offenders~~ returning citizens to obtain the skills and training that they need in order to secure employment, and thus become productive citizens, results in high recidivism rates, which equates to a decrease in community safety and an increase in City expenditures for police services and to operate the Philadelphia Prison System; and

**WHEREAS**, the Prison System's Budget in FY ~~2009-2013~~ was \$2421 million. ~~This represents an increase of 38% from the FY 2003 Prison System Budget of \$175 million~~ and is projected to be \$239 million in FY 2014; and

**WHEREAS**, ~~on January 24, 2009~~ in the first half of FY 2013, the average daily prison population of the Philadelphia Prison System reached an all time high of 9,885. The population of the Philadelphia Prison System did not go below 9,000 inmates in calendar year 2008 was 9,155, a substantial increase over the FY 2012 average daily population of 8, 170; and

**WHEREAS**, to curtail escalating prison costs due to increases in population, it is necessary that ~~ex-offenders~~ returning citizens be provided opportunities to obtain skills and apply for employment to successfully reintegrate back into our communities;

**NOW, THEREFORE**, I, Michael A. Nutter, Mayor of the City of Philadelphia, by the authority vested in me by the Philadelphia Home Rule Charter, do hereby order as follows:

**SECTION 1. ESTABLISHMENT OF R.I.S.E.**

The Office for Re-integration Services for Ex-offenders (R.I.S.E.) is hereby ~~established~~ renamed The Office of Re-Integration Services (R.I.S.E.); and is continued in the Philadelphia Prisons System.

The Mayor shall appoint the Director of R.I.S.E., who shall be responsible for its management and day-to-day operations and who shall report to the Deputy Mayor for Public Safety.

**SECTION 2. MISSION OF R.I.S.E.**

The mission of R.I.S.E. is to promote safer communities and reduce law enforcement costs by assisting ~~ex-offenders to be~~ returning citizens in becoming constructive individuals who contribute positively to our community, thereby reducing recidivism rates.

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R.I.S.E. shall operate on a managed reintegration network model. Through R.I.S.E., the City shall form partnerships with businesses, faith based and community organizations, foundations and credentialed providers of job training services, job placement services, life skills training and literacy education to provide training and services to ~~ex-offenders~~ returning citizens through performance based contracts.

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**SECTION 5. RETURNING CITIZENS.**

A “Returning Citizen” is an individual who has recently been released from a federal, state or local correctional facility, or a person who was not recently incarcerated but who has a criminal record or history. It shall be the policy of the City of Philadelphia to use the term “returning citizen” on any official or unofficial communication, document, data set, listing or other description or written material to describe such persons, and the term “ex-offender” shall not be used for such purpose.

**SECTION 5. ~~M.O.R.E.~~**

~~The Mayor's Office for the Reentry of Ex-offenders (M.O.R.E.) is hereby abolished.~~

**SECTION 6. EFFECTIVE DATE.**

This revised order shall be effective immediately.

10/24/13  
Date

  
\_\_\_\_\_  
Michael A. Nutter, Mayor