

### ANNUAL REPORT

### City of Philadelphia BOARD OF PENSIONS AND RETIREMENT



FISCAL YEAR ENDING JUNE 30, 2005

John F. Street Mayor

Vincent Jannetti Chairperson Gwendolyn Bell Executive Director

### **BOARD OF PENSIONS AND RETIREMENT**

### ANNUAL REPORT

FISCAL YEAR JULY 1, 2004 - JUNE 30, 2005

16<sup>TH</sup> FLOOR, TWO PENN CENTER PLAZA PHILADELPHIA, PENNSYLVANIA 19102 (215-496-7418)

### To the People of the City of Philadelphia:

The Board of Pensions and Retirement hereby submits the Annual Report of the Retirement System for City of Philadelphia employees for the fiscal year ending June 30, 2005. The report consists of three sections: An introductory section which contains a brief summary of the Board's activities and identifies the administrators and professional consultants of the Retirement System, an actuarial section which details the methods of costing and funding current and future benefits to members and beneficiaries of the Retirement System, and a financial section which contains the System's financial statements, membership and pension data, and investment statistics.

### TABLE OF CONTENTS

INTRODUCTORY SECTION		<u>PAGE</u>
The Board, Consultants, and Investment Managers Mission Statement Membership Funding Income Investments Expenses Amendments to Public Employees Retirement Code And Regulations of the Board Professional Services Audit		1-5 6 6 7 7-8 8 9 9
ACTUARIAL SECTION		
Executive Summary of Findings – July 1, 2005 Mercer Human Resource Consulting Cost Derivation Minimum Municipal Obligation Governmental Accounting Standards Board (GASB)		11-18 19-21 22-25 26-29
FINANCIAL SECTION		
Statement of Plan Net Assets – June 30, 2005 Summary Schedule of Investments – June 30, 2005 Statement of Changes in Plan Net Assets	Exhibit A-1 Schedule A-1a	30 31
Fiscal Years Ended June 30, 2005 and 2004 Analysis of Members' Contributions	Exhibit A-2	32
Fiscal Year Ended June 30, 2005 Analysis of Fund Balance	Exhibit A-3	33-34
Fiscal year Ended June 30, 2005 Statement of Cash Receipts and Disbursements	Exhibit A-4	35
Fiscal year Ended June 30, 2005 Pension Contributions by Division Fiscal Year Ending June 30, 2005	Exhibit A-5	36 37
STATISTICAL INFORMATION		
Applications Processed During Period July 2003 Through June 2004 and July 2004 Through June 2005 Comparative Statement of Retirement Benefits in Force		38
As of June 30, 2004 and June 30, 2005 Analysis of Membership		39 40

### NOTES:

If you require more detailed information on the Board's Investment Portfolio, please write to Gwendolyn Bell, Executive Director, Two Penn Center Plaza – 16<sup>th</sup> Floor, Philadelphia, PA 19102 or call 215-496-7418 or 1-800-544-1173.

For additional copies of this report, write to: Linda Donovan, Pension Program Administrator, or call 215-496-7413 or 1-800-544-1173, or download from www.phila.gov/pensions/.

### INTRODUCTORY SECTION

### CITY OF PHILADELPHIA PUBLIC EMPLOYEES RETIREMENT SYSTEM

Gwendolyn Bell Executive Director

MEMBERS OF THE BOARD

Vincent Jannetti Chairperson, Acting Director of Finance

Appointed December 27, 2004.

Pedro Ramos, Esquire Managing Director

Appointed April 4, 2005.

Romulo L. Diaz, Jr., Esquire City Solicitor

Appointed April 4, 2005

Linda Orfanelli Personnel Director

Appointed January 14, 2002.

Jonathan A. Saidel, Esquire City Controller

Elected by voters of Philadelphia.

Serving as Board Member since

January 2, 1990.

John A. Reilly Local No. 22, Philadelphia Firefighters

Union. Serving as Employee Elected Representative since November 1976.

William Rubin AFSCME District Council 33. Serving

as Employee Elected Representative

since November 2004.

Carol Stukes AFSCME District Council 47. Serving

as Employee Elected Representative

since September 29, 1994.

Ronald Stagliano Fraternal Order of Police. Serving as

Employee Elected Representative since

November 2004.

### **CONSULTANTS**

### **ACTUARY**

William M. Mercer, Incorporated Washington, D. C.

### **AUDITOR**

City Controller

And

Mitchell & Titus, LLP

Philadelphia, Pennsylvania

### **LEGAL COUNSEL**

City Solicitor

And

Blank Rome LLP

### GENERAL INVESTMENT CONSULTANT

Fiduciary Investment Solutions, Inc. Philadelphia, Pennsylvania

### **ALTERNATIVE INVESTMENT CONSULTANTS**

CRA RogersCasey Darien, Connecticut

Franklin Park Bala Cynwid, Pennsylvania

### **CUSTODIAN BANK**

State Street Bank Boston, Massachusetts

### **INVESTMENT MANAGERS**

### U. S. Equities

Ark Asset Management New York, New York

Boston Partners Asset Management Boston. Massachusetts

Cooke & Bieler Philadelphia, Pennsylvania

Lord, Abbett & Company Jersey City, New Jersey

New York Life New York, New York

Seneca Capital Management San Francisco, California

Wellington Management Company, LLP Boston, Massachusetts Aronson + Johnson + Ortiz, LLC Philadelphia, Pennsylvania

Chicago Equity Partners Chicago, Illinois

Emerald Advisors Lancaster, Pennsylvania

Navellier & Associates Reno, Nevada

J. & W. Seligman & Co. New York, New York

Turner Investment Partners Berwyn, Pennsylvania

Wells Capital Management Minneapolis, Minnesota

### **International Equities**

Fidelity Investments Boston, Massachusetts

Northern Trust Chicago, Illinois Mondrian Investment Partners London, England

Philadelphia International Advisors Philadelphia, Pennsylvania

### Global Fixed Income

Deutsche Asset Management Investment Services Limited Philadelphia, Pennsylvania

Western Asset Management Co. Pasadena, California

### Fidelity Investments Boston, Massachusetts

### **Tactical Asset Allocation**

Mellon Capital Management Corp. San Francisco, California

### Cash Management

State Street Bank Boston, Massachusetts

### **Relative Return Bond**

AIG Global Investors Corp. Wilton, Connecticut

### **Opportunity Fund**

Capital Prospects

Stamford, Connecticut

**Alternative Investments** 

Ascend Ventures, L.P. New York, New York

Bachow Investment Partners, III, L.P. Bala Cynwyd, Pennsylvania

Blackstone Capital Partners, IV, L.P. New York, New York

European Strategic Partners I & II, L.P. - Standard Life of Scotland Edinburgh, Scotland

Falcon Mezzanine Partners, L.P. Needham, Maryland

Green Equity Investors, IV, L.P. Los Angeles, California

Keystone Venture IV & V, L.P. Philadelphia, Pennsylvania

Thomas H. Lee Equity Fund IV & V, L.P. Boston, Massachusetts

Littlejohn Fund IIII, L.P. Greenwich, Connecticut

Meridian Venture Partners, L.P. & MVP Distribution Partners, L.P. Radnor, Pennsylvania

PFM Advisors

Philadelphia, Pennsylvania

Asian Financial Bank Philadelphia, Pennsylvania

Behrman Capital III L.P. New York, New York

Columbia Capital Equity Partners II & III OP, L.P. Alexandria, Virginia

Fairview Capital II & III, L.P. Farmington, Connecticut

Fenway Partners Capital Fund II, L.P. New York, New York

GS Capital, L.P. Wayne, Pennsylvania

Kohlberg Investors V, L.P. Mt. Kisco, New York

Lindsay, Goldberg & Bessemer, L.P. New York, New York

LLR Equity Partners, L.P., I & II Philadelphia, Pennsylvania

Merion Investment Partners, L.P. King of Prussia, Pennsylvania

MGIC Mortgage Marketing Corp. Milwaukee, Wisconsin

Nogales Investors Fund I, L.P. Los Angeles, California

PA Early Stage Partners, III, L.P. Wayne, Pennsylvania

Platinum Equity Capital Partners, L.P. Beverly Hills, California

The Retail Initiative New York, New York

Sterling Capital Partners II, L.P. Northbrook, Illinois

Technology Leaders I, II & V L.P. Wayne, Pennsylvania

United Bank of Philadelphia Philadelphia, Pennsylvania

Wicks Communications & Media Partners III, L.P. New York, New York

### **Real Estate Investments**

AEW Capital Management Boston, Massachusetts

Heitman Capital Management Corp. Chicago, Illinois

Morgan Stanley Venture Partners IV & 2002, L.P. New York, New York

OCM Opportunities Fund III & IV, L.P. Los Angeles, California

Pharos Capital Partners II, L.P. Houston, Texas

Quaker BioVentures, L.P. Philadelphia, Pennsylvania

SCP Private Equity Partners, I & II, L.P. Wayne, Pennsylvania

TCW/Crescent Mezzanine Partners II & III, L.P. Los Angeles, California

TGP Partners II & III, L.P. Fort Worth, Texas

Thomas Weisel Capital Partners, LP San Francisco, California

State of Israel Jubilee ISS Israel Bonds

CIGNA Realty Corp. Hartford, Connecticut

### **MISSION**

The Board of Pensions and Retirement was charged under the Philadelphia Home Rule Charter with the creation and maintenance of an actuarially sound Retirement System providing benefits for all City employees. The Ordinance (Bill No. 907) implementing the present Retirement System was formally approved by City Council on December 3, 1956, and the System became operational effective January 1, 1957. The enactment of Bill No. 907 superseded the Act of Assembly approved May 20, 1915, P.L. 566, under which the Pension Fund had previously been governed.

The Board, as defined in the Home Rule Charter, is composed of the Director of Finance, who serves as chairperson, the Managing Director, the City Solicitor, the Personnel Director, the City Controller and four members who are elected by the Civil Service employees of the City of Philadelphia. The elected members serve a four-year term of office.

The 9-member Board formally approves all benefit applications, but its major role is that of "trustee", to ensure that the Retirement System remains actuarially and financially sound for the benefit of current and future benefit recipients. The Board, with the assistance of its professional consultants, develops the policies and strategies which will enable the Board to successfully execute its fiduciary obligations.

The Executive Director, aided by a staff of 72 personnel, administers the day-to-day activities of the Retirement System.

### **MEMBERSHIP**

The Public Employees Retirement System provides benefits to police, fire and civilian workers of the City of Philadelphia through the administration of pension plans adopted from 1915 to the present. In addition, the Board of Pensions administers (but does not fund) a pension plan for the employees of quasi-public agencies (the Philadelphia Parking Authority, the Hospitals and Higher Education Facilities Authority of Philadelphia, the Philadelphia Municipal Authority, the Philadelphia Housing Development Corporation, and the Philadelphia Regional Port Authority).

In fiscal year 2005, the Public Employees Retirement System had 30,106 active members and 32,889 retired members, including 8,672 survivors and 4,538 people receiving disability benefits.

During fiscal year 2005, the Board approved 1,633 pension applications submitted by retiring employees, surviving spouses, beneficiaries and disabled members. The Board processed 1,249 refunds of pension contributions to former employees and beneficiaries of deceased members.

### **FUNDING**

The Municipal Pension Plan Funding Standard and Recovery Act of December 1984 (Act 205) mandated funding methods for all municipal pension plans in the Commonwealth of Pennsylvania. Under the provisions of Act 205, the Municipal Retirement System is required to fund the actuarial liability accrued after July 1, 1985 on a level dollar payment method. In effect, the cost of current pension obligations must be satisfied annually.

The unfunded actuarial liability which had accrued prior to July 1, 1985 is being amortized over a 40-year period with payments increasing at the rate of 6% per year. This debt portion will be satisfied on June 30, 2019.

A class action suit, Dombrowski v. City of Philadelphia, was instituted against the City of Philadelphia asserting that the funding level was insufficient to maintain an actuarially sound system as required by the City Charter. The Philadelphia Court of Common Pleas ordered that the judgment in the Dombrowski case was to be amortized in level dollar payments over 40 years, ending June 30, 2009.

Act 205 requires that an actuarial valuation be performed annually and that an experience study, covering a 5-year period, be conducted every 4 years to insure that the pension costs derived by the actuary are accurate and based on valid historical experience.

In January 1999, the City issued \$1.29 billion of 30-year pension obligation bonds having an overall rate of 6.61% with a goal of reducing the City's unfunded pension obligation liability.

The normal cost to the Public Employees Retirement System for fiscal year 2005 was \$74,345,334. The total unfounded accrued liability for fiscal year 2005 was \$301,443,860, including \$2,024,000 for the Dombrowski annual payment.

Under the City's funding policy, the recommended contribution for the City for the current year amounted to \$349,525,295. The City's actual contribution was \$290,624,000. The City's contribution did meet the Minimum Municipal Obligation (MMO) as required by the Commonwealth of Pennsylvania's Acts 205 and 189.

### INCOME

The City of Philadelphia is the largest single contributor to the Public Employees Retirement System. The City contributed \$290,624,000 or 39.8% of the total additions to the Retirement System's net assets in fiscal year 2005. Employees contribute a percentage of their pay, and the percentage varies with plan membership. Employee contributions totalled \$49,328,140 or 6.8% of additions. Contributions from the quasi-public agencies amounted to \$8,615,221 or 1.2% of additions.

A major source of income is the earnings of the System's investment portfolio. Interest and dividends amounted to \$74,571,116 or 10.2% of total additions, while securities lending revenue increased plan net assets by \$8,499,493 or 1.2% of additions. Normal investing activity contributed \$321,234,088 in capital gains or 44.0% of the additions. Miscellaneous sources provided \$358,422 or .01% towards the additions. Together the contributions and earnings added \$753,230,480 to the plan net assets.

Investment expenses of \$15,012,132 and securities lending expenses of \$7,564,803 resulted in a decrease to the plan net assets of \$22,576,935. After investment expenses, the plan net assets increased by \$730,653,545 in fiscal year 2005.

### **INVESTMENTS**

The 9-member Board of Pensions and Retirement plays an active role in the determination of investment policy and strategy. All major decisions with regard to the portfolio are approved by the Board based upon the recommendations of its investment consultant and managers and the Board's in-house investment staff. Fiduciary Investment Solutions, Inc., the Board's Investment Consultant, oversees the management of the portfolio by investment management firms (a listing of these firms is presented on Pages 2-5).

The investment policy developed by the Board provides the framework for the investment of funds. However, the manner in which the Board invests its funds is constrained by legal statutes. Investments of the Public Employees Retirement System must be made in compliance with Section 22-1001 of the Public Employees Retirement Code and the regulations for the investment of similar State funds as set forth in the Act of March 1, 1974 (P.L. 125, No. 31), as amended (71 Pa. C.S. Section 5931).

As part of its overall investment policy, the Board approved an asset allocation strategy which has as its goal the identification of the mix of broad asset classes that most efficiently balances the need for achieving a 9% rate of return with the desire to minimize the possibility of capital loss. This strategy is periodically reviewed by the Board for possible fine-tuning to ensure that it remains dynamic and reflective of market conditions.

The current portfolio structure is: 43.16% Domestic Equities; 16.19% International Equities; 20.61% Global Fixed Income; 4.96% Tactical Asset Allocation (TAA) Balanced Portfolio of Stocks and Bond (Target of 60/40); 3.48% Opportunity Fund; 3.00% Relative Return Bond; 5.87 % Alternative Investments; 0.00% Real Estate; and 2.45% Cash.

As of the fiscal year ending June 30, 2005, the total market value of Pension Fund investments was \$4,022,634,018 (a 0.3% decrease over fiscal year 2004) vs. the value at cost of \$3,547,963,701 (a 5.8% decrease over fiscal year 2004). Accounting principles require the recognition of the assets at fair value and the resultant unrealized gain or loss shown as an addition or deduction to plan net assets.

### **EXPENSES**

Pension benefit payments are the Board's greatest current normal expense. Of the total deductions of \$602,072,216 from plan net assets in fiscal 2005, \$590,653,605 or 98.1% were pension payments. Other expenses included \$4,641,536 for the refund of members' contributions and \$6,777,075 for administrative expenses.

### AMENDMENTS TO CITY OF PHILADELHPIA PUBLIC EMPLOYEES RETIREMENT CODE

### <u>Section 22-501 - Service-Connected Death and Health Care Benefits - Bill No. 040755 (Enacted by City Council February 10, 2005)</u>

Section 22-501 was amended to provide that service-connected health care benefits continue to a dependent child beyond 18 years of age if the child is and remains dependent because of physical or mental infirmity. This provision applies retroactively to applications approved by the Board on or after January 23, 1986(the effective date of the original legislation on service connected death and health care benefits).

### Section 22-400 - Disability Benefits - Bill No. 040326 (Enacted by City Council without the Mayor's Approval February 17, 2005)

Section 22-401 relating to Service-Connected Disability Benefits and Section 22-402 relating to Ordinary Disability Benefits were amended to eliminate reductions in the pension benefits of retirees engaged in gainful employment. Retirees (other than a uniformed fire employee or Sheriff's Department employee) receiving a service-connected or ordinary disability were subject to this earnings offset until the age of sixty-five. Bill No. 040326 was enacted retroactive to July 12, 1993.

### REGULATIONS OF THE BOARD OF PENSIONS AND RETIREMENT

### Regulation No. 7 - Application of Court Ruling Abolishing Common-Law Marriages (Became Effective October 22, 2004)

On September 17, 2003, the Commonwealth Court issued its decision in <u>PNC Bank Corporation v. Workers' Compensation Appeal Board (Stamos)</u>, 831 A.2d 1269 holding that the time has come to abolish the doctrine of common law marriage but that this decision should be given a purely prospective effect. The Court will recognize as valid only those Pennsylvania marriages entered into pursuant to the Marriage Law procedures.

At its regular meeting held on September 16, 2004, the Board of Pensions and Retirement adopted Regulation No. 7 to guide the members of the Retirement System, the public, the bar and the courts as to its interpretation of Commonwealth Court's language with regard to the "purely prospective effect".

### PROFESSIONAL SERVICES

Professional consultants are retained by the Board of Pensions and Retirement to provide expertise and support necessary for the administration of the Public Employees Retirement System. A list of those firms rendering professional services to the Board is presented on Pages 2-5.

### **AUDIT**

The City Controller's Office, which is independent of the City of Philadelphia Administration, audits all operational transactions of the Board of Pensions and Retirement. For the Fiscal year ending June 30, 2005, the Board elected to have the annual financial audit of the Municipal Pension Fund performed by the accounting firm of Mitchell & Titus, LLP.

### ACTUARIAL SECTION

### **EXECUTIVE SUMMARY**

This report presents the actuarial valuation of the costs and liabilities for the City of Philadelphia Municipal Retirement System as of July 1, 2005 and City contributions for the fiscal year ending June 30, 2007. This section summarizes the valuation results and discusses changes in the System's costs and liability arising from demographic and economic experience for the year ending June 30, 2005 as well as the assumption changes from the July 2000 – July 2005 Experience Study.

### **Findings summary**

Table 1 shows actuarial valuation results for all divisions as of July 1, 2005.

1. July 1, 2005 actuarial valuation (dollars in thousands)

Participants		
Active		27,992
Retired		19,528
Beneficiaries		8,610
Disabled		4,481
Terminated vested		802
DROP		2,824°
Total	_	64,237
Total annual salaries	\$	1,270,656
Actuarial accrued liability	\$	7,851,465
Unfunded actuarial accrued liability	\$	3,691,940
Assets for valuation purposes	\$	4,159,525
Funding percent		53.0%
City normal cost as percent of payroll (beginning-of-year payment)		5.779%
Fiscal 2007 funding requirements (beginning-of-year payments)		
City's funding policy	\$	483,531 a, b
Minimum municipal obligation	\$	400,256 <sup>a</sup>

a. The City may use general state aid and state cost-of-living reimbursements to meet this commitment. For fiscal 2006, these totaled \$57,338,499 (general state assistance of \$47,631,872 and COLA reimbursements of \$4,094,566 and \$5,612,060).

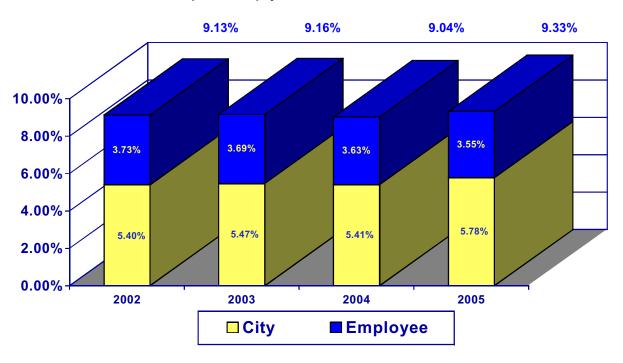
b. Determined using estimated July 1, 2006 annual payroll. Final contribution will be based on actual fiscal 2007 payroll.

c. While still active employees, the Deferred Retirement Option Plan (DROP) participants are treated as retired for valuation purposes since they no longer accrue benefits.

### **Normal cost**

The total normal cost is the cost of one year's accrual of projected benefits plus administrative expenses. The City's normal cost equals the total normal cost *less* expected employee contributions. The total normal cost percentage increased due to assumption changes. The following graph is a four-year history of the total normal cost with employee and City components as a percent of pay.

### 2. Total normal cost - percent of pay



### Unfunded actuarial accrued liability

From July 1, 2004 through June 30, 2005, the unfunded actuarial accrued liability increased \$816,376,000 from the expected value of \$2,875,564,000 to \$3,691,940,000 because:

- The valuation assets had a return of 1.8% during the year. We assumed the valuation assets would have a 9.0% return.
- The assumptions were updated because of the 5-year experience study. Lowering the interest rate to 8.75% and lowering the expected mortality rates increased the liabilities substantially. This was somewhat offset by increasing the turnover rates.
- The City contributed the amount required under the MMO, which is less than the amortization payment under the City's funding policy.

Mercer Human Resource Consulting

City of Philadelphia Municipal Retirement System

- Non-economic experience, such as mortality and retirement experience, resulted in a small loss.
- Salary increases were less than our 5% assumption, resulting in a gain.
- The plan was amended to remove the reduction in disability benefits for gainful employment. We treated this amendment effective for the July 1, 2005 valuation. This amendment had a small increase in liabilities.

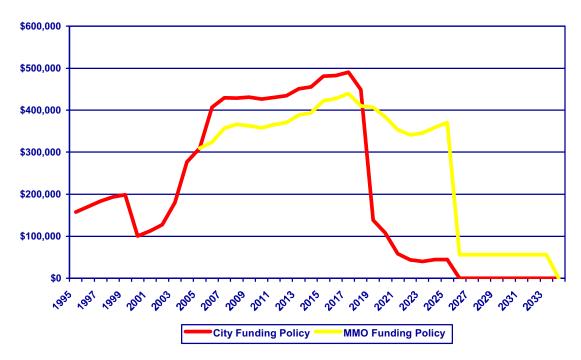
The impact of these factors is illustrated in Table 3.

3. Unfunded liability (millions)		
2004 Unfunded liability		\$ 2,915
Change due to:		
Expected change from payment schedule	\$ (39)	
Plan changes	2	
Salary increases	(50)	
Investment return	304	
Assumption changes	406	
Smaller contribution than scheduled	52	
Other actuarial experience	102	
Total of all changes		<u>777</u>
2005 Unfunded liability		\$ 3,692

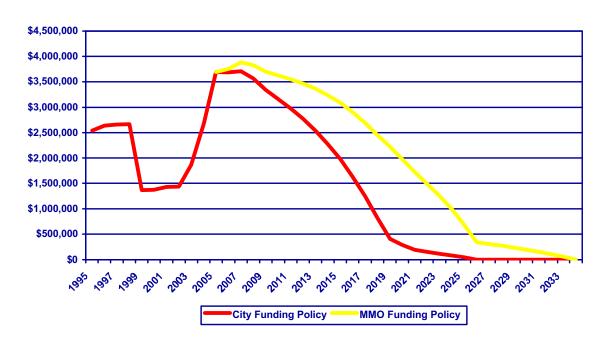
Due to the July 30, 1985 unfunded liability being amortized with payments increasing 4.0% per year and the 5-year recognition of asset losses, the amortization payment is scheduled to increase each year, reaching a maximum in 2018, and then decrease. The total unfunded liability is scheduled to increase each year until fiscal year 2008, and then gradually decrease. With the 1997 change in Act 205, once the funding ratio reaches 70%, the City may shift to a 10 year rolling level amortization schedule. The plan is currently 53.0% funded and the alternative amortization schedule is not expected to result in a lower cost to the City until fiscal year 2013.

The City has contributed the MMO payment the last couple of years versus contributing the City's funding policy. While the MMO payments are lower now, these MMO payments are expected to continue for a larger time period to pay off the unfunded liability. Graph 3(A) illustrates the difference in the amortization payments through 2035 while graph 3(B) tracks the difference in the unfunded liability through 2035. The red lines indicate changes in the amortization payment or unfunded liability if the City always contributes under the City funding policy while the yellow line is if the city always contributes the MMO. The projected changes include the future schedule of the initial July 30, 1985 unfunded liability and known asset losses for the next year due to the adjusted asset smoothing method.

### 3(A). Amortization schedule of payments (\$'s in thousands)



### 3(B). Unfunded actuarial accrued liability (\$'s in thousands)



### City funding policy

The report shows the recommended City contributions, assuming they're paid at the beginning of the fiscal year (July 1, 2006). If paid after July 1, the City's funding policy has been to pay interest (at 8.75%) from July 1, 2006 to the date paid.

The resulting estimated City contributions for fiscal years 2006 and 2007 are shown in Table 4(A).

4(A). Estimated City contributions (thousands) — beginning-of-year payment

	Fiscal 2006	Fiscal 2007
Normal cost	\$ 71,491	\$ 76,368 <sup>a</sup>
Amortization payment	309,247	407,163
Total City cost	\$ 380,738	\$ 483,531 <sup>b</sup>

Based on estimated July 1, 2006 annual payroll. Actual normal cost will be based on actual fiscal 2007 payroll. This payroll does not include DROP participants.

Table 4(B) shows July 1, 2006 employee contribution rates.

4(B). Employee contribution rates effective July 1, 2006 (based on July 1, 2005 results)

	Municipal	Elected	Police	Fire
1967 Plan	3.75% <sup>a</sup>	N/A	6.00%	6.00%
Plan 87	1.86%	7.22%	5.00%	5.00%

a. 6.00% on wages over the Social Security maximum taxable wage base — \$94,200 in 2006.

### Quasi agency funding

Table 4(C) shows the quasi agencies funding rate as a percent of payroll for fiscal years 2006 and 2007.

b. The City may use general state aid and state COLA reimbursements to meet this commitment. For fiscal year 2006, they totaled \$57.3 million.

4(C). Quasi agency funding rate as a percent of payroll

	Fiscal 2006	Fiscal 2007
Valuation date	July 1, 2004	July 1, 2005
Normal cost	5.146%	6.294% <sup>a</sup>
Amortization rate	<u>48.112</u> %	$70.850\%^{\text{b}}$
Total, year-end rate	53.258%	77.144%
Total, adjusted for quarterly payments	51.951%	74.734% <sup>c</sup>

- a. End of year normal cost rate, page 11, Municipal 1967 Plan.
- b.  $$240,253 \div $339,103$ , see pages 15 and 11.
- c. .96877 (quarterly adjustment factor) x 77.144%. The adjustment factor was updated due to the change in interest rate.

### Minimum municipal obligation

The minimum municipal obligation (MMO) is the minimum required City contribution under state law (Acts 205 and 189).

The City's funding policy differs from the MMO. The most significant differences are:

- The City uses a 34-year increasing amortization of its July 1, 1985 unfunded actuarial accrued liability, while Act 205 allows a 40-year increasing amortization schedule.
- Act 205 was amended in July 2004 to allow for a 30-year amortization of the portion of the July 1, 2003 unfunded liability attributable to the 2001 and 2002 calendar year investment returns. Investment losses are usually amortized over 15 years.
- The City applies the normal cost rates to the fiscal year's actual payroll. The MMO is based on the prior year's estimated payroll.
- No interest accumulates on the MMO if the payment is made by plan (fiscal) year-end.
  This was confirmed in a telephone conversation with the Public Employee Retirement
  Commission (PERC).
- The City's funding policy and the MMO use a one-year delay in applying actuarial valuation results to fiscal years. This July 1, 2005 valuation report determines the City's fiscal 2007 MMO and funding contribution. For the MMO, however, no interest is added for the one-year delay.
- The MMO reflects amortization of prior years' City contributions above past MMOs as actuarial gains.

Table 46 of this report summarizes the City's unfunded liability payment for its fiscal 2007 MMO. These payments reflect the 40-year funding from July 1, 1985 with increasing payments at 4.0%.

The resulting fiscal 2007 MMO is summarized in Table 4(D).

4(D). Fiscal 2007 minimum municipal obligation (thousands)

Valuation report	Ju	ly 1, 2005
Normal cost	\$	115,840
Amortization payment		324,165
Expected administrative expense		7,100
Subtotal	\$	447,105
Expected member contributions		(46,849)
Minimum municipal obligation	\$	400,256
Interest		<u>0</u> a
Total	\$	400,256 <sup>b</sup>

a. Interest applies if the MMO is not paid before the plan year-end (June 30th).

### **Funding status**

The plan's funding status is measured by the ratio of actuarial value of assets to the actuarial accrued liability. A comparison of this ratio as of July 1, 2004 and July 1, 2005 is shown in Table 4(E).

4(E). Funding status comparison (dollars in thousands)

	2004	2005
Actuarial value of assets	\$ 4,333,057	\$ 4,159,525
Actuarial accrued liability	\$ 7,247,743	\$ 7,851,465
Funding ratio	59.8%	53.0%

b. The City may use general state aid and state COLA reimbursement, estimated at \$57.3 million, to meet this commitment.

### Certification

Mercer Human Resource Consulting has prepared the actuarial valuation of the City of Philadelphia Municipal Retirement System as of July 1, 2005 to determine contributions for the fiscal year ending June 30, 2007. The valuation is based on employee and financial data which were provided by the City of Philadelphia Board of Pensions and Retirement, and are summarized in this report.

All costs, liabilities and other factors under the Plan were determined in accordance with generally accepted actuarial principles and procedures, in accordance with the provisions of current state statutes and regulations issued thereunder. The actuarial assumptions are selected jointly by the actuary and the Pension Board and, in our opinion, are considered reasonable. This report fully and fairly discloses the present actuarial position of the Plan on an ongoing basis.

There have been no changes in valuation procedures or actuarial cost methods since the last valuation of the Plan as of July 1, 2005.

We are available to answer any questions on the material contained in the report, or to provide explanations or further details as may be appropriate.

The information contained in this document (including any attachments) is not intended by Mercer to be used, and it cannot be used, for the purpose of avoiding penalties under the Internal Revenue Code that may be imposed on the taxpayer.

Thomas Skiavo, EA, MAAA Enrollment Number: 05-6727	March 28, 2006 Date
As a Fellow of the Society of Actuaries, I me	eet the Qualification Standards to provide the
statements of actuarial opinion contained in	າ this report.
Douglas Rowe, FSA, EA, MAAA Enrollment Number: 05-2626	March 28, 2006  Date
Mercer Human Resource Consulting 1255 23rd Street, NW, Suite 500 Washington, DC 20037 202 331 5200	

This section explains the Retirement System's costs. Costs are determined using the entry age actuarial cost method. The cost estimates derived in this actuarial valuation will be the basis for determining pension costs for the fiscal year ending June 30, 2007. Pension costs consist of the normal cost and the unfunded liability amortization payment.

### **Derivation of normal cost**

The normal cost is the total of the individual normal costs for all members assuming the plan always existed and the underlying actuarial assumptions are exactly realized. Benefits payable under every circumstance (retirement, death, disability, and termination) are included in the calculations. Employee contributions expected to be made during the year are subtracted from the total normal cost to determine the City's normal cost. The City's normal cost is divided by total payroll to determine the normal cost as a percent of pay for each division and the entire Retirement System.

### Derivation of the unfunded actuarial accrued liability

The actuarial accrued liability is the total of the actuarial present value of all accumulated past normal costs assuming the normal cost had always been contributed and the current actuarial assumptions had always been used.

The valuation assets are determined as of July 1, 2005, using an actuarial asset method that spreads investment experience over a five-year period to minimize the impact of investment volatility on the Retirement System's costs. The method measures the market value of assets' gains or losses against the assumed investment yield, recognizing one-fifth of the gain or loss over the current and each of the next four years. The Pension Adjustment Fund (PAF), if any, is subtracted from the market value to determine the assets to use for the valuation. The valuation assets are limited to be no more than 120% and no less than 80% of the market assets.

The unfunded actuarial accrued liability is the accrued liability less the fund's assets on the valuation date.

Experience gains and losses are the difference between the expected and actual unfunded actuarial accrued liability (see the preceding paragraphs) on the valuation date.

The portion of the unfunded actuarial accrued liability attributable to the Dombrowski class action suit is amortized in level dollar payments over 40 years ending June 30, 2009. The remaining July 1, 1985 unfunded actuarial accrued liability is amortized over 34 years ending June 30, 2019 in annual payments increasing 4.0% per year. Changes in the actuarial accrued liability realized after July 1, 1985 are amortized in level dollar payments over the following years according to Act 205:

### **COST DERIVATION**

- Changes in actuarial assumptions 20 years
- Experience gains and losses 15 years
- Active members' benefit modifications 20 years
- Nonactive members' benefit modifications 10 years.

For a detailed analysis of the derivation of plan costs, see Tables 5 through 15.

The resulting contribution reflects the City's funding policy which calls for a larger contribution than the MMO determined under Act 205.

Table 46 shows the annual unfunded liability payments needed to satisfy the City's MMO for fiscal year ending June 30, 2007.

Table 16 shows the annual payments needed to fund plan liabilities using the City's funding policy if the City does not move to the 10-year rolling amortization of the unfunded.

### COST DERIVATION

16. Schedule of annual payments to fund the anticipated July 1, 2005 unfunded actuarial accrued liability (dollars in thousands)

			A	Annual Beginning-of-Year Payment	of-Year Paymer	nt					Annual
Plan Year Beginning		1967 Plan			Plan 87	187			Progress of	Estimated Annual	Payments as
July 1	Municipal	Police	Fire	Municipal	Elected	Police	Fire	Total	Accrued Liability	Payroll	Pay
2005	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	\$3,691,940	\$1,270,656	N/A
2006	206,456	143,685	45,872	1,307	167	5,134	393	403,014	3,685,094	1,321,482	30.5%
2007	216,810	150,068	48,636	2,599	162	6,337	682	425,295	3,708,299	1,374,342	30.9%
2008	213,293	152,050	49,418	2,499	107	6,382	711	424,459	3,566,018	1,429,315	29.7%
2009	214,588	153,732	49,970	1,964	96	5,897	582	426,828	3,341,507	1,486,488	28.7%
2010	211,184	152,612	50,188	2,173	17	5,765	624	422,563	3,165,334	1,545,947	27.3%
2011	212,351	154,146	51,124	2,108	33	5,794	653	426,210	2,978,384	1,607,785	26.5%
2012	213,940	155,355	51,939	2,156	75	5,897	715	430,076	2,771,111	1,672,097	25.7%
2013	223,168	159,485	54,332	2,430	75	6,260	775	446,525	2,541,496	1,738,980	25.7%
2014	228,975	157,101	54,877	2,630	109	6,500	880	451,073	2,273,902	1,808,540	24.9%
2015	239,628	150,427	59,315	10,440	398	14,188	2,860	477,256	1,977,947	1,880,881	25.4%
2016	243,734	147,320	58,927	10,633	394	14,424	3,003	478,434	1,627,622	1,956,117	24.5%
2017	247,320	152,456	58,168	11,093	400	14,269	2,938	486,643	1,245,363	2,034,361	23.9%
2018	225,228	142,337	54,866	8,520	346	11,179	2,564	445,041	820,729	2,115,736	21.0%
2019	60,897	46,476	14,799	2,918	165	7,458	1,506	134,219	404,182	2,200,365	6.1%
2020	59,298	37,518	12,405	2,889	165	6,263	1,057	119,596	289,206	2,288,380	5.2%
2021	31,537	14,616	6,520	889	111	3,906	906	58,283	197,037	2,379,915	2.4%
2022	23,678	12,231	5,554	(420)	49	1,682	411	43,185	151,028	2,475,111	1.7%
2023	21,956	11,100	4,662	(406)	49	1,682	411	39,455	117,150	2,574,116	1.5%
2024	25,995	11,372	4,740	200	70	1,256	318	43,950	84,365	2,677,081	1.6%
2025	25,995	11,372	4,740	200	70	1,256	318	43,950	43,950	2,784,164	1.6%
2026	0	0	0	0	0	0	0	0	0	2,895,530	%0:0

Note: Numbers may not add because of rounding. Includes anticipated losses on the valuation assets over the next two years and the amortization payments shown do not switch to the 10-year rolling amortization when advantageous.

The minimum municipal obligation (MMO) is the minimum required City contribution under state law (Acts 205 and 189). The City's MMO for the year ending June 30, 2007 is \$400,255,902. This amount is summarized by division in Table 45 and is based on the July 1, 2005 actuarial valuation report.

The City receives general state aid and cost-of-living adjustment reimbursement from the state. The MMO includes these amounts. For fiscal 2006, the total state payments are \$57,338,499. Amounts received during fiscal 2007 may be used to meet the \$400,255,902 obligation.

The City's funding policy differs from the MMO. The most significant differences are:

- The City uses a 34-year increasing amortization of its July 1, 1985 unfunded actuarial accrued liability, while Act 205 allows a 40-year increasing amortization schedule. The City chose to amortize the July 1, 1985 unfunded actuarial accrued liability over the 34 years remaining in their then-existing schedule, rather than adopting the 40-year phased-in schedule permitted under Act 205. The City's more aggressive funding policy has resulted in larger contributions than Act 205 requires.
- Act 205 was amended in July 2004 to allow for a 30-year amortization of the portion of the July 1, 2003 unfunded liability attributable to the 2001 and 2002 calendar year investment returns. Investment losses are usually amortized over 15 years.
- The City applies the normal cost rates to the fiscal year's actual payroll. The MMO uses the prior year's estimated payroll.
- The City's actual contribution includes interest at 8.75% from July 1 to the payment date. However, no interest accumulates on the MMO if the payment is made by plan year-end as confirmed in conversations with the Public Employee Retirement Commission (PERC).
- The MMO reflects amortization of prior years' City contributions above past MMOs as actuarial gains.

The City's unfunded liability payments towards the MMO are summarized in Table 46. These payments reflect the 40-year funding of the July 1, 1985 unfunded actuarial accrued liability with increasing payments at 4.0% — pre-1999 balances were adjusted to reflect the Pension Obligation Bond.

### 45. MMO calculation for fiscal 2007 (July 1, 2005 valuation report)

-	F	iscal 2006 (dollar	rs in thousands)	
	Non- Uniformed	Police	Fire	Total
Estimated FY 2006-2007 payroll	\$ 868,577	\$ 349,834	\$ 103,070	\$1,321,482
Normal cost percent	7.012%	11.974%	12.657%	8.766%
Normal cost	\$ 60,906	\$ 41,889	\$ 13,045	\$ 115,840
Amortization payment	174,739	113,805	35,621	324,165
Administrative expense	4,686		606	7,100
Subtotal Expected member contributions	\$ 240,331	\$ 157,502	\$ 49,272	\$ 447,105
	(22,958)	(18,373)	(5,518)	(46,849)
$MMO^a$	\$ 217,373	\$ 139,129	\$ 43,754	\$ 400,256

a. Includes general pension state aid and state cost-of-living adjustment reimbursement. For fiscal 2006, the total is \$57,338 (thousands). Also includes quasi agencies.

### MINIMUM MUNICIPAL OBLIGATION

46. Unfunded liability payments toward MMO for fiscal 2007 (thousands) — July 1, 2005 valuation report

		Municipal					Police					Fire		
	July 1, 2005 Remaining Balance	Years Remaining	Amc	Amortization Payment	July Rer Ba	July 1, 2005 Remaining Balance	Years Remaining	Amoi Par	Amortization Payment	July Rei Br	July 1, 2005 Remaining Balance	Years Remaining	Am	Amortization Payment
Original July 1, 1985 unfunded actuarial accrued liability	\$ 929,285	20	<del>50</del>	68,719ª	<del>∽</del>	596,554	20	<del>59</del>	44,114ª	<del>\$9</del>	237,895	20	<del>59</del>	$17,592^{a}$
Dombrowski	\$ 2,705	3	<del>\$</del>	876	<del>\$</del>	1,730	3	<del>\$</del>	626	<del>\$</del>	689	3	<del>\$</del>	249
July 1, 1986 additional amounts Active plan change	\$ 452	7	↔	235	<b>↔</b>	39	7	<b>↔</b>	20	<del>∽</del>	19	7	<b>↔</b>	10
July 1, 1989 additional amounts Active plan change Assumption change Subtotal <sup>b</sup>	\$ 759 (828) \$ (69)		<del>↔</del>	759 (828) (69)	↔ 😽	212 (241) (29)	1 1	÷   ÷	212 (241) (29)	<del>∽</del>	99 (97) 2		<b>↔</b>   <b>↔</b>	99 (97) 2
July 1, 1992 additional amounts Active plan change	\$ 187	κ	↔	89	<del>&lt;</del>	0		<del>\$</del>	0	<del>∽</del>	0		<del>\$</del>	0
July 1, 1993 additional amounts Active plan change (Gain)/loss Assumption change Subtotal <sup>b</sup>	\$ (607) (2,430) (5,976) \$ (9,013)	w <b></b> w	<del>69</del>   <del>69</del>	(143) (2,430) (1,404) (3,976)	<i>↔</i>   <i>↔</i>	(404) (1,915) 48 (2,271)	\$ 1 \$	<i>€</i> 4	(95) (1,915) 11 (1,999)	<del></del>	0 (772) (1,113) (1,885)	1 %	<i>⇔</i>   <i>⇔</i>	0 (772) (261) (1,033)
July 1, 1994 additional amounts (Gain)/loss	\$ (2,441)	2	<del>∽</del>	(1,272)	<b>∻</b>	(373)	7	<del>∽</del>	(195)	↔	(1,447)	7	<del>∽</del>	(754)
July 1, 1995 additional amounts Active plan change (Gain)/loss Subtotal <sup>b</sup>	\$ 333 3,958 \$ 4,291	10 5	<b>↔</b>   <b>↔</b>	47 930 977	<u>م</u> ا	0 266 266	ĸ	<del>\$</del>   <del>\$</del>	0 62 62	<del>∽</del>  ∽	0 (1,718) (1,718)	ĸ	<del>\$</del> \$	0 (403) (403)
July 1, 1996 additional amounts (Gain)/loss	\$ 3,164	9	<del>∽</del>	644	↔	1,553	9	↔	316	∻	(1,350)	9	<b>↔</b>	(275)
July 1, 1997 additional amounts Assumption change (Gain)/Ioss Subtotal <sup>b</sup>	\$ 38,526 (36,919) \$ 1,607	12	<del>ss</del> <del>ss</del>	4,885 (6,689) (1,804)	<del>\$</del> \$	4,715 (14,170) (9,455)	12	<del>se</del> <del>se</del>	598 (2,567) (1,969)	<del>\$</del> \$	1,986 (9,472) (7,487)	12	<del>ss</del> <del>ss</del>	252 (1,716) (1,464)
July 1, 1998 additional amounts (Gain)/loss	\$ (11,498)	8	<del>&lt;</del>	(1,893)	<del>∽</del>	(9,386)	8	<del>\$</del>	(1,545)	<del>\$</del>	(8,437)	∞	\$	(1,398)

Mercer Human Resource Consulting

		Municipal			Police			Fire		
	July 1, 2005 Remaining Balance	Years Remaining	Amortization Payment	July 1, 2005 Remaining Balance	Years Remaining	Amortization Payment	July 1, 2005 Remaining Balance	Years Remaining	Amortization Payment	ıtion nt
July 1, 1999 additional amounts (Gain)/loss Active plan change Nonactive plan change Subtotal <sup>b</sup>	\$ (101,864) 12,824 22,082 \$ (66,958)	9 4 4	\$ (15,465) 1,493 6,233 \$ (7,739)	\$ 749 0 9.828 \$ 10,578	o 4	\$ 114 0 2,774 \$ 2,888	\$ (36,977) 0 3,648 \$ (33,329)	o 4	\$ (5,6 \frac{1,0}{8}	$\begin{array}{c} (5,614) \\ 0 \\ 1,030 \\ \hline (4,625) \end{array}$
July 1, 2000 additional amounts (Gain)/loss	\$ (21,346)	01	\$ (3,025)	\$ 29,690	10	\$ 4,207	\$ \$09	10	<del>6</del>	98
July 1, 2001 additional amounts Assumption change (Gain)/loss Subtotal <sup>b</sup>	\$ (3,754) (16,521) \$ (20,275)	16 11	\$ (409) (2,206) \$ (2,615)	\$ (2,141) (19,783) \$ (21,924)	16 11	\$ (2.642) \$ (2.875)	\$ (4,869) 9,885 \$ 5,015	16 11	\$ 113	(530) 320 790
July 1, 2002 additional amounts Assumption change Calendar year 2001 investment loss. Other (Gain)/loss Subtotal <sup>b</sup>	\$ 14,789 19,673 135,342 \$ 169,804	17 28 12	\$ 1,566 1,750 17,162 \$ 20,478	\$ 9,806 10,488 89,996 \$ 110.261	17 28 12	\$ 1,039 933 11,408 \$ 13,379	\$ 7,719 4,470 25,165 \$ 37,354	17 28 12	&     &   &   &   &   &   &   &   &   &	818 398 3,191 4,406
July 1, 2003 additional amounts Calendar year 2002 investment losse Other (Gain)/loss Active plan change Nonacuve plan change Subrotal <sup>b</sup>	\$ 336,189 74,953 0 0 \$ 411,142	28 13 8 8	\$ 29,906 9,083 0 0 8 38,989	\$ 177,404 10,719 22,642 30,230 \$ 240,996	28 13 18 8	\$ 15,781 1,299 2,338 4,976 \$ 24,394	\$ 76,263 7,975 9,055 9,038 \$ 102,331	28 18 8 8	\$ 6.7 8 10,1	6,784 966 935 1,488 10,173
July 1, 2004 additional amounts (Gain)/loss	\$ 141,772	14	\$ 16,508	\$ 85,642	14	\$ 9,972	\$ 25,186	41	\$ 2,5	2,933
July 1, 2005 additional amounts (Gain)/loss Assumption change Plan change Subrotal <sup>b</sup>	\$ 225,839 241,973 2,122 \$ 469,934	15 20 20	\$ 25,384 23,942 210 \$ 49,536	\$ 96,308 117,085 268 \$ 213,661	1.5 20 20	\$ 10,825 11,585 26 \$ 22,436	\$ 41,213 47,007 6 88,219	15 20	\$   \$, 4, 4, 6, 6, 6, 6, 6, 6, 6, 6, 6, 6, 6, 6, 6,	4,632 4,651 0 9,283
Total <sup>b</sup>	\$ 2,002,742		\$ 174,739	\$ 1,247,532		\$ 113,805	\$ 441,667		\$ 35,621	521

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<sup>.</sup> С

Level dollar amortization payment (20 years remaining).

Municipal — \$40,946

Police — \$27,474

Prive — \$10,482.

Numbers may not add because of rounding.

The amendment to Act 205 in July 2004 allows for a 30-year amortization of the July 1, 2003 unfunded liability affected by the 2001 and 2002 calendar year investment returns.

Statement Number 25 of the Governmental Accounting Standards Board (GASB 25) is effective for plan years beginning after June 15, 1996 and supersedes Statement Number 5 (GASB 5).

The objective of GASB 25 is to provide a standard for disclosing pension information for the financial reports of governmental pension plans. The financial report should include two financial statements and two required schedules of historical information. The financial statements and required schedules are:

- A statement of plan net assets including information about plan assets and liabilities at the reporting date. This information is shown in the Financial Experience of the Fund section of the report.
- A statement of changes in plan net assets including receipts and disbursements. This
  information is also contained in the Financial Experience of the Fund section of the
  report.
- A schedule of funding progress including historical information about the actuarially determined funded status of the plan and the progress made in accumulating sufficient assets. This information should be provided for each of the past six plan years. For the transition year and the following five years the schedules should show information for the current year and as many prior years as available. This schedule is shown in Table 54 below.
- A *schedule of employer contributions* including historical trend information about the Annual Required Contributions (ARC) and the contributions made by the employer in relation to the ARC. This information is shown in Table 55.

### 54. Schedule of funding progress (dollars in millions)

Actuarial Valuation Date	Actuarial Value Of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
7/1/92	\$1,981.8	\$4,425.5	\$2,443.7	44.78%	\$ 993.3	246.02%
7/1/93	2,113.9	4,502.1	2,388.2	46.95%	975.0	244.94%
7/1/94	2,225.2	4,662.6	2,437.4	47.72%	974.3	250.17%
7/1/95	2,312.1	4,850.8	2,538.7	47.66%	1,006.4	252.26%
7/1/96	2,457.2	5,098.1	2,640.9	48.20%	1,068.3	247.21%
7/1/97	2,660.9	5,318.1	2,657.2	50.03%	1,067.7	248.87%
7/1/98	2,921.3	5,586.1	2,664.8	52.30%	1,128.2	236.19%
7/1/99	4,496.8	5,862.1	1,365.3	76.71%	1,178.6	115.84%
7/1/00	4,765.0	6,193.4	1,428.4	76.94%	1,142.8	124.99%
7/1/01	4,943.4	6,379.8	1,436.4	77.49%	1,180.4	121.69%
7/1/02	4,891.3	6,727.2	1,835.9	72.71%	1,207.3	152.06%
7/1/03	4,548.1	7,188.3	2,640.2	63.27%	1,269.3	208.00%
7/1/04	4,333.1	7,247.7	2,914.7	59.79%	1,266.0	230.23%
7/1/05	4,159.5	7,851.5	3,691.9	52.98%	1,270.7	290.54%
-		·				

### 55. Schedule of contributions from the employer and other contributing entities

Fiscal Year	Annual Required Contributions <sup>a</sup>	Percentage Contributed
1993	\$ 209,352	100.0%
1994	\$ 223,750	104.5%
1995	\$ 212,838	100.0%
1996	\$ 222,482	100.0%
1997	\$ 237,016	100.0%
1998	\$ 252,080	100.0%
1999	\$ 256,704	586.9% <sup>b</sup>
2000	\$ 168,928	108.9%
2001	\$ 167,616	100.0%
2002	\$ 178,239	100.0%
2003	\$ 195,514	91.9%
2004	\$ 253,844	79.9%
2005	\$ 358,141	83.6%

- a. Dollars in thousands. For each year, the actuarial valuation provides the City of Philadelphia with the unfunded actuarial accrued liability amortization payment as a dollar amount and the normal cost as a percentage of payroll. The City of Philadelphia then multiplies their actual fiscal year payroll with that percentage to get the normal cost payment. We determined the annual required contribution as the greater of (i) the resulting amount or (ii) the normal cost plus a 40-year amortization of the unfunded actuarial accrued liability with amortization payments increasing 4.0% per year.
- b. On February 2, 1999, the City deposited the proceeds of a Pension Obligation Bond worth \$1,250,000,000.

### Statement No. 27 disclosure

Under Government Accounting Standards Board (GASB) Statement No. 27 for the period beginning after June 15, 1997 financial statements must include new standard reporting for pension expenditures/expenses. This section summarizes our valuation as we understand Statement No. 27. Because these are financial statement disclosures, our interpretation of the statements are subject to your auditor's review.

The reporting elements are:

• Annual required contributions or ARC — this is the anticipated required contribution based on statement specific valuation methods, valuation assumptions and unfunded liability amortization over a period, not to exceed forty years as a level payment or level percent of pay, and amortization of contribution deficiencies or excesses. Historically, the ARC has been shown as the contribution derived from the City's funding policy.

Your valuation method conforms to the entry age cost method as defined in Section B of Statement 27. Unfunded actuarial accrued liabilities are funded on average over 16 years from July 1, 2005. Assets are valued as a five-year smoothing of gains and losses on the market value.

### **GOVERNMENTAL ACCOUNTING STANDARDS BOARD (GASB)**

• **Net Pension Obligation or NPO** — is made up of a transition liability or asset equal to the accumulated value of contribution deficiencies or excesses over required contributions from July 1, 1987 to Statement effective date (July 1, 1997) between the annual pension cost (discussed below) and the employer's contribution.

During the 1994 fiscal year, the City contributed \$10,000,000 more than the ARC. Therefore, the initial NPO value at the effective date is \$(9,012,000) as shown in Table 56 below.

After 1999, the "increase in the NPO" is from the recognition of:

- *The 15-year open amortization of the NPO as of the beginning of the year.*
- *Differences in the City's funding policy contribution and the actual contribution.*
- Annual pension cost is equal to the ARC plus one year's interest on NPO and ARC adjustment to avoid double counting of NPO and interest on NPO.

The following table summarizes the GASB Statement disclosure for fiscal years 1994 through 2005.

Mercer Human Resource Consulting

56. Calculation of annual pension cost (dollars in thousands)

		1997	1995	1006	1	200	ě	8061	1999	2000	2001	-	2002	6	2003	2004	,	2005
					•		ì					•		•			•	,
ARC Interest on NPO Adjustment to ARC	S	223,750 S —	212,838 S (900) 1,241	222,482 (869) 1,198	ς.	237,016 S (840) 1,158	2	252,080 S (811) 1,118	256,704 S (783) 1,080	3 168,928 (113,257) 156,130	S (1)	167,616 S 110,748) 152,672		178,239 S (106,975) 147,470	195,514 S (103,330) 142,446	\$ 253,844 (98,392) 135,638	2 (2 %) S	358,141 (90,448) 124,687
Annual pension cost Contributions made	S	223,750 S 233,750	213,179 S 212,838	222,811	S	237,334 S	2 2	252,387 S 252,080	257,001 S 1,506,704	5 211,801 183,928	S	209,540 S 167,616		218,734 S 178,239	234,630 S 179,757	S 291,090 202,827	0 S	392,380 299,266
Increase in NPO		(10,000)	341	329		318		307	(1,249,703)	27,873		41,924		40,495	54,873	88,263	33	93,114
of year			(10,000)	(6,659)		(9,330)		(9,012)	(8,705)	(1,258,408)	(1.2	1,230,535)	(1.1	(1188,611)	(1,148,116)	(1,093,243		(004,980)
NPO at end of year		(10,000)	(6,659)	(9,330)		$(9,012)^a$		(8,705)	(1,258,408)	(1,230,535)	(1,1	(1,188,611)	(1,1	(1,148,116)	(1,093,243)	(1,004,980)	6	(911,866)
Interest rate		%00.6	%00'6	%00'6		%00.6		%00.6	%00.6	%00'6		%00.6		%00.6	%00.6	%00'6	<u>%</u>	%00'6
15-year amortization factor (EOY)		8.06	8.06	8.06		90.8		8.06	8.06	8.06		8.06		8.06	8.06	8.06		8.06

a. \$(9,012,000) is the NPO at transition date.

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### FINANCIAL SECTION

EXHIBIT A-1

### CITY OF PHILADELPHIA MUNICIPAL PENSION FUND STATEMENT OF PLAN NET ASSETS JUNE 30, 2005

### ASSETS

Cash on Deposit and on Hand Investments at Fair Value Securities Lending Accounts Receivable Due from Brokers Interest and Dividends Receivable Due from Other Governmental Units Other Assets	\$ 111,923,987 4,022,634,018 334,021,207 6,198,726 40,036,535 9,390,599 4,161,698 11,220
Total Assets	\$ 4,528,377,990
LIABILITIES	
Vouchers Payable Accounts Payable Salaries and Wages Payable Due on Securities Lending Due to Brokers Accrued Expenses Deferred Revenue Other Liabilities  Total Liabilities	\$ 180,169 3,403,562 113,285 334,021,207 83,510,622 840,423 4,184,582 335,860 426,589,710
Net Assets Held in Trust for Pension Benefits	\$ <u>4,101,788,010</u>

### MUNICIPAL PENSION FUND SUMMARY OF INVESTMENTS BY TYPE FYE 6/30/2005

	PAR	COST	MARKET
U.S. GOVERNMENT SECURITIES \$ U.S. GOVT AGENCY SECURITIES CORPORATE BONDS	97,327,029 \$ 172,427,876 281,039,303	95,655,854 \$ 174,378,518 301,325,126	97,991,089 174,761,334 324,841,640
CORPORATE EQUITY COLLATERALIZED MTG OBLIGATIONS	- 29,985,060	2,556,196,964 30,311,054	3,037,672,365 30,521,459
OTHER BONDS AND INVESTMENTS	61,889,622	63,769,288	72,192,192
SHORT TERM INVESTMENT POOLS	86,846,627	86,830,205	86,830,069
REAL ESTATE FINANCIAL AGREEMENTS	26,934,354 212,516,117	26,934,180 212,562,512	12,207,865 <u>1</u> 85,616,005
\$	968,965,988 \$	3,547,963,701 \$	4,022,634,018

### CITY OF PHILADELPHIA MUNICIPAL PENSION FUND STATEMENT OF CHANGES IN PLAN NET ASSETS FOR THE FISCAL YEARS ENDED JUNE 30, 2005 AND 2004

		June 30, 2005		June 30, 2004
Additions:		,		
Contributions:				
Employer's Contributions	\$	299,239,221	\$	202,826,876
Employees' Contributions		49,328,140		50,534,513
Total Contributions		348,567,361		253,361,389
Investment Income:				
Interest and Dividends		74,571,116		68,375,744
Gain (Loss) from Sale of Investments		321,234,088		539,661,188
(Less) Investment Expenses		(15,012,132)		(13,033,850)
Securities Lending Revenue		8,499,493		3,608,267
(Less) Securities Lending Expenses	_	(7,564,803)	-	(2,803,286)
Net Investment Income	_	381,727,762	-	595,808,063
Miscellaneous Operating Revenues		358,422		1,269,700
·		, ,		, ,
<u>Total Additions</u>	_	730,653,545	-	850,439,152
Deductions:				
Personal Services		3,320,747		3,251,517
Purchase of Services		1,644,744		1,375,320
Materials and Supplies		101,580		122,348
Employee Benefits		1,507,331		1,244,307
Pension Benefits		590,653,605		657,549,075
Refunds of Members' Contributions		4,641,536		4,100,253
Other Operating Expenses		202,673		390,571
	_		_	
<u>Total Deductions</u>	-	602,072,216	_	668,033,391
Net Increase		128,581,329		182,405,761
Net Assets Held in Trust for				
Pension Benefits - July 1, 2004		3,973,206,681		3,790,800,920
i ension benefits - July 1, 2004	_	3,373,200,001	-	3,790,000,920
Net Assets Held in Trust for				
Pension Benefits - June 30, 2005	\$_	4,101,788,010	\$	3,973,206,681
	T ==	1 1 1	• =	

### CITY OF PHILADELPHIA MUNICIPAL PENSION FUND ANALYSIS OF MEMBERS' CONTRIBUTIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	Municipal Division - Old	Municipal Division - New	Fire Division - New	Police Division - New
Balance, July 1, 2004	\$ <u>203,351</u>	\$ <u>331,457</u>	\$66,291,364	\$ 114,307,851
Additions:				
Regular Payroll Deductions	-	3,363	2,214,669	5,098,289
Installment Repurchase Deductions	-	_	70,474	69,904
Payments Through City Treasurer	-	-	460,618	425,628
Retirees' Pension Payments	-	-	-	-
Net Change in Liability for Deceased Pensioners Net Change In Liability for Pensioners' Unexpended	-	-	-	(5,018,625)
Contributions	-	-	(3,200,142)	(40,830)
Adjustments to Members' Contribution Accounts	-	-	-	-
Unclaimed Withdrawal Checks Deposited			-	107
Total Additions		3,363	(454,380)	534,473
Deductions:				
Withdrawals	-	4,333	79,278	173,285
Retirements	-	3,175	6,347,085	8,434,842
Adjustments to Members' Contribution Accounts			-	
Total Deductions		7,507	6,426,363	8,608,127
Net Change in Year		(4,144)	(6,880,743)	(8,073,654)
Balance, June 30, 2005	\$ 203,351	\$ <u>327,313</u>	\$59,410,621	\$ <u>106,234,197</u>

	Municipal	Municipal Revised	Municipal Revised -	Fire Division	Police Division -	
Elected Officials	Revised Plan 60	Plan 87	Plan 93	Old	Old	Total
\$2,067,666	\$ <u>278,671,261</u>	\$ <u>7,243,992</u>	\$51,102,038	\$19,708,290	\$79,454,017	\$ <u>619,381,286</u>
183,018	12,634,836	470	9,629,935	3,095,217	12,185,671	45,045,469
4,825	141,892	-	389,649	166,757	168,217	1,011,719
-	1,411,766	7,670	711,001	51,796	110,319	3,178,797
-	86,607	-	-	-	-	86,607
30,191	(2,137,245)		1,460		(12,616)	(7,136,835)
	(48,134)	(58,573)	3,413	(5,694)	42,240	(3,307,720)
-	-	-	-	-	-	-
	3,753		1,688			5,549
218,034	12,093,476	(50,434)	10,737,147	3,308,076	12,493,831	38,883,585
303	1,494,607	7,504	1,843,802	237,445	800,980	4,641,536
81,435 	20,580,462		898,727	137,593	276,325	36,759,644 
81,738	22,075,069	7,504	2,742,529	375,038	1,077,305	41,401,180
_136,296	(9,981,593)	(57,938)	7,994,618	_2,933,038	11,416,526	(2,517,594)
\$ <u>2,203,962</u>	\$ <u>268,689,667</u>	\$ <u>7,186,054</u>	\$ <u>59,096,656</u>	\$ <u>22,641,328</u>	\$ <u>90,870,543</u>	\$ <u>616,863,691</u>

### MUNICIPAL PENSION FUND ANALYSIS OF FUND BALANCE FOR THE PERIOD ENDED JUNE 30, 2005

	Reserve for Member	Contributions	Reserve for Paymen and All Other Purp		Total Reserves
Balance, July 1, 2004		619,381,285		3,353,825,396	3,973,206,681
Additions: Contributions: Employees	49,322,592		0.045.004		
Quasi-Public Agencies City Appropriations	-		8,615,221 290,624,000		
Total Contributions		49,322,592		299,239,221	
Interest: Members' Reinstatements	-		91,862		
Interest on Long-Term Investments	~		72,944,935		
Interest on Short-Term Investments	-		1,534,319		
Total Interest Members' Contributions Transferred	i	-		74,571,116	
To Reserve for Retirements		-		36,759,644	
Adjustments for Employees Unexpended Vacation Time		-			
Adjustments to Members' Unexpended				10.040.070	
Contributions Adjustments for Accrued Death Benefits		-		10,342,670 (78,517)	
Net Appreciation (Depreciation)Fair Value of Inves	tment Managers	-		133,223,213	
Net Income (Loss) from Investment Managers	then wanagere			188,010,876	
Other Additions:					
Unclaimed Withdrawal Checks Deposited Refunds and Cancelled Checks-Prior	5,549		00.004		
Years' Pensions	-		68,264 1,150,523		
Miscellaneous Receipts Miscellaneous Fund Balance Adjustments	-		176,210		
Total Other Additions		5,549		1,394,996	
Total Additions		49,328,140		743,463,219	792,791,359
Deductions:	4 044 526				
Withdrawals Retirements	4,641,536 36,759,644				
Adjustments to Members' Contributions	-		-		
Administrative Expenses	-		6,791,419		
Payments of Pensions and Benefits	-	$\sim$	590,653,605		
Investment Manager Expenses	-		14,933,615		
Adjustments for Employees Unexpended Vacation Time	_		(14,343)		
Adjustments to Members' Unexpended			(11,010)		
Contributions	10,342,670		-		
Adjustments for Liability to	404.004				
Deceased Pensioners	101,884		-		
Miscellaneous Fund Balance Adjustments	-		-		
Total Deductions		51,845,734		612,364,295	664,210,030
Balance , June 30, 2005		616,863,691		3,484,924,319	4,101,788,010

**EXHIBIT A-5** 

### CITY OF PHILADELPHIA MUNICIPAL PENSION FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Balance, July 1, 2004	\$ <u>9,916,549</u>
Receipts:	
From Members:	
Contributions	47,259,565
Interest	83,883
Repayment Fees	6,185
Payroll Deductions Accrued at June 30, 2003	1,571,925
Total Receipts - Members	48,921,558
From Operating Funds Appropriations-Current Year's Requirements	290,624,000
Prior Year's Appropriations	9,767,890
Interest on Short-Term Debt Securities	1,534,319
Sale or Maturity of Long-Term Debt Securities	16,014,114
Sale or Maturity of Equity/Debt Securities	454,418,049
Gain(Loss) on Sale of Investments	434
Refunds and Cancelled Checks Deposited	197,235
Reimbursement for Normal City Costs, Quasi-Public Agencies	4,453,523
Accrual Due from Quasi-Public Agencies at June 30, 2003	2,711,331
Other Receipts	1,233,007
Total Receipts	829,875,460
Total Available for Disbursement	839,792,009
Disbursements:	
Pensions and Benefits	590,851,740
Withdrawals	4,641,536
Administrative Expenses	19,432,480
Equity/Debt Securities Purchased	103,998,275
Long-Term Investments Purchased	8,943,991
Total Disbursements	727,868,022
Balance, June 30, 2005	\$111,923,987

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City of Philadelphia Year-End Pension Contribution Pension Contributions By Division Fiscal Year Ending June 30, 2005

Rangename to print: COSTS BY DIV

	Payroll Used To Determine <u>Normal Cost</u>	Normal Costs	Unfunded <u>Liability</u>	Less Quasi Contributions	Plus Total Interest <u>Charges</u>	Total Pension Contribution
Police - 1967 Plan	81,094,311.81	7,300,109.95	111,853,620.00		(5,727,273.86)	113,426,456.09
Police - 1987 Plan	231,123,276.70	15,545,351.59	97,010.00		(751,869.78)	14,890,491.81
Fire - 1967 Plan	35,336,387.23	3,103,241.53	35,595,040.00		(1,860,081.56)	36,838,199.96
Fire - 1987 Plan	58,850,394.90	4,270,773.16	(622,390.00)		(175,364.12)	3,473,019.03
Municipal - 1967 Plan	343,524,150.92	18,031,582.68	155,793,700.00	(6,884,988.50)	(8,024,195.16)	158,916,099.02
Municipal - 1987 Plan	475,542,406.15	24,247,907.29	(1,313,450.00)		(1,102,373.53)	21,832,083.76
Municipal Elected - 1987 Plan	2,312,085.13	116,136.04	40,330.00		(7,520.74)	148,945.30
Quasi-Governmental Agencies	32,963,083.56	1,730,232.26		(1,730,232.26)		0.00
	1,260,746,096.40	74,345,334.49	301,443,860.00	(8,615,220.76)	(17,648,678.76)	349,525,294.97

# TO BE GIVEN TO ROSE YUDISKAS FOR INCLUSION IN THE BOARD OF PENSIONS ANNUAL REPORT

## MUNICIPAL RETIREMENT SYSTEM

# APPLICATIONS PROCESSED DURING JULY 2003 THROUGH JUNE 2004

DIVISION	WITHDRAY	WITHDRAWAL APPLICATIONS	TIONS		PEN	PENSION APPLICATIONS	TIONS		
	Members	<u>Deaths</u>	<u>Total</u>	Regular	Disabled	Survivors of Employees	Pensioners	<u>Total</u>	GRAND TOTAL APPLICATIONS
MUNICIPAL	1,028	28	1,056	1,034	94	59	261	1,448	2,504
FIRE	27	1	27	295	3	9	41	345	372
POLICE	93	1	94	476	12	14	101	603	269
GRAND TOTAL	1,148	<u>29</u>	$\frac{1,177}{1}$	$\overline{1,805}$	109	<u>73</u>	403	2,396	3,573
38			APPLICATIONS PROCESSED DURING JULY 2004 THROUGH JUNE 2005	ROCESSED DUR	NG JULY 2004	THROUGH JUN	E 2005		
DIVISION	WITHDRAV	WITHDRAWAL APPLICATIONS	TIONS		PEN	PENSION APPLICATIONS	TIONS		
	Members	<u>Deaths</u>	<u>Total</u>	Regular	Disabled	Survivors of Employees	Pensioners	<u>Total</u>	GRAND TOTAL APPLICATIONS
MUNICIPAL	1,105	40	1,145	608	76	43	220	1,148	2,293
FIRE	16	2	18	125	2	13	38	178	196
POLICE	85	1	98	191	10	9	100	307	393

2,882

1,633

358

<u>6</u>5

88

1,125

1,249

<u>43</u>

1,206

GRAND TOTAL

## MUNICIPAL RETIREMENT SYSTEM

# COMPARATIVE STATEMENT OF RETIREMENT BENEFITS IN FORCE

## AS OF JUNE 30, 2004 AND JUNE 30, 2005

	NO	NUMBER RECEIVING BENEFITS	NG BENEFITS		MONTH	MONTHLY RATE OF PENSION BENEFITS IN FORCE	BENEFITS IN FORCE	
		Retired Members				Retired Members		
	Regular	Disabled	Survivors	TOTAL	Regular	Disabled	Survivors	TOTAL
JUNE 30, 2004 MUNICIPAL DIVISION	11,914	2,048	5,530	19,492	\$16,303,837	\$2,440,868	\$2,694,207	\$21,438,912
FIRE DIVISION	1,819	489	959	3,267	3,707,222	749,758	556,314	5,013,294
POLICE DIVISION	5,509	2,087	2,207	9,803	10,152,389	2,899,964	1,322,961	14,375,314
GRAND TOTAL	<u>19,242</u>	4,624	<u>8,696</u>	<u>32,562</u>	\$30,163,448	<u>062'060'9\$</u>	\$4,573,48 <u>2</u>	\$40,827,520
		Retired Members				Retired Members		
	Regular	Disabled	Survivors	TOTAL	<u>Regular</u>	Disabled	Survivors	TOTAL
JUNE 30, 2005 MUNICIPAL DIVISION	12,213	2,018	5,532	19,763	\$17,389,020	\$2,471,293	\$2,788,534	\$22,648,847
FIRE DIVISION	1,895	476	942	3,313	4,004,798	737,547	585,284	5,327,629
POLICE DIVISION	5,571	2,044	2,198	9,813	10,454,619	2,866,241	1,361,072	14,681,932
GRAND TOTAL	19,679	4,538	8,672	32,889	\$31,848,437	\$6,075,081	\$4,734,890	\$42,658,408

### PUBLIC EMPLOYEES RETIREMENT SYSTEM

### ANALYSIS OF MEMBERSHIP

### **ACTIVE MEMBERS**

DIVISION	6/30/04	6/30/05
MUNICIPAL	21,717	21,190
FIRE	2,297	2,214
POLICE	7,012	6,702
TOTAL	<u>31,026</u>	<u>30,106</u>

