

Introduction

The *Year 32 Consolidated Plan*, published by the Office of Housing and Community Development (OHCD), replaces five documents previously required by the U. S. Department of Housing and Urban Development (HUD): the Final Statement and Plan for the Community Development Block Grant (CDBG) program, the HOME program description, the Housing Opportunities for Persons With AIDS (HOPWA) application, the Emergency Shelter Grant (ESG) application and the Comprehensive Housing Affordability Strategy (CHAS). OHCD publishes two versions of the *Consolidated Plan* for public review: the **Preliminary Consolidated Plan** and the **Proposed Consolidated Plan**, which is submitted to the Mayor and City Council for consideration. In accordance with the Citizen Participation Plan included in the Appendices of this document, public hearings are held following publication of the *Preliminary Consolidated Plan* and publication of the *Proposed Consolidated Plan*. The *Year 32 Consolidated Plan* represents OHCD's plan and corresponding budget for housing and community development activities in Year 32, fiscal year 2007.

The housing and community development activities described in the *Year 32 Consolidated Plan* include housing production (the creation of new housing units through vacant structure rehabilitation or new housing construction); housing preservation (the maintenance and upgrading of existing housing stock which is occupied or suitable for occupancy); housing activities such as rental assistance and other activities for homeless persons and persons with special needs; public and social services; employment and training; and community economic development programs and services.

The primary resources available to support these activities include the Community Development Block Grant, and the HOME, ESG and HOPWA programs administered by HUD. Other funding sources include the Commonwealth of Pennsylvania Department of Community and Economic Development (DCED), City of Philadelphia Neighborhood Transformation Initiative (NTI) bond funds, the Philadelphia Housing Trust Fund and program income generated by real estate sales and other activities.

The Secretary of Housing represents the Mayor in the management and execution of City housing policy and is the administration's chief representative on housing and community development issues. OHCD is the lead agency overseeing the development of the

Consolidated Plan. OHCD is responsible for policy making and planning related to housing and community development activities for the City of Philadelphia. OHCD is also responsible for the organization and administration of the housing budget. OHCD staff administers contracts with public agencies such as the Philadelphia Redevelopment Authority (RDA) and the Philadelphia Housing Development Corp. (PHDC) as well as with subrecipient non-profit organizations which conduct planning activities and perform services in support of activities funded under the *Consolidated Plan*. In addition, as the largest CDBG entitlement community in the five-county metropolitan region, OHCD is the grantee and administrator of HOPWA funding for the entire region.

■ Consolidated Planning Process

OHCD undertakes a planning process that calls for citizen participation to be obtained through public hearings and input to be solicited from relevant City agencies and other organizations providing housing services. A public hearing was held on the *Year 32 Preliminary Consolidated Plan*, and all citizen comments received were considered in developing the *Year 32 Proposed Consolidated Plan*. Public hearings on the *Year 32 Proposed Consolidated Plan* will be held in City Council. The City Council hearing meets the requirements for public review and comment which are outlined in the *Citizen Participation Plan*. The final version of the *Year 32 Consolidated Plan* as adopted by City Council will be submitted to HUD for review and approval.

■ Citizen Participation

In accordance with 24 CFR Section 91.105, OHCD developed a *Citizen Participation Plan* setting forth the City's policies and procedures for citizen participation. A draft *Citizen Participation Plan* was printed and made available for public comment on April 7, 2000. OHCD received comments on the proposed *Citizen Participation Plan* until May 7, 2000. OHCD reviewed all comments received and adopted a final *Citizen Participation Plan* on May 12, 2000. This plan is included in the "Appendix" of the *Consolidated Plan*.

■ Consultation

In accordance with 24 CFR Section 91.100, OHCD consulted with other public and private agencies that provide assisted housing, health services and social services (including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and homeless persons) during

preparation of the *Year 32 Consolidated Plan*. These agencies include but are not limited to the following:

- AIDS Activity Coordinating Office (AACO)
- Diana T. Myers & Associates
- Coordinating Office for Alcohol and Drug Abuse Programs (CODAAP)
- Department of Human Services (DHS)
- Department of Licenses and Inspections (L&I)
- Energy Coordinating Agency (ECA)
- Health Federation
- Liberty Resources
- Office of the Deputy Managing Director for Special-Needs Housing
- Office of Emergency Shelter and Services (OESS)
- Office of Mental Health/Mental Retardation (OMH/MR)
- Outreach Coordination Center
- Pennsylvania Department of Community and Economic Development (DCED)
- Philadelphia Citizens for Children and Youth (PCCY)
- Philadelphia Corporation for Aging
- Philadelphia Department of Public Health (DPH)
- Philadelphia HIV/AIDS Housing Advisory Committee
- Philadelphia Housing Authority (PHA)
- Philadelphia Housing Development Corp. (PHDC)
- Philadelphia Redevelopment Authority (RDA)
- Women Against Abuse

These organizations were asked to provide certain data on current and projected housing needs, inventory, services and plans to provide housing and services in the future.

Also, copies of the *Year 32 Preliminary Consolidated Plan* were submitted to housing officials in the jurisdictions adjacent to Philadelphia. These jurisdictions included the following: Abington, Bensalem, Bristol, Haverford, Lower Merion, Upper Darby, Norristown, Bucks County, Chester County, Delaware County and Montgomery County in Pennsylvania; and Camden, Cherry Hill, Gloucester County and Burlington County in New Jersey.

■ Contents

According to HUD regulations, the *Consolidated Plan* consists of four required sections: a three- to five-year comprehensive analysis of needs and housing market conditions (the “Housing and Homeless Needs Assessment” and the “Housing Market Analysis”);

a three- to five-year strategy for addressing identified housing, homeless and community development needs (the “Strategic Plan”); and an annual description of the specific activities to be undertaken in the upcoming fiscal year to meet identified housing, homeless and community development needs (the “Action Plan” and its associated Budget). In conformance with HUD requirements, in Year 32 OHCD is publishing the following two sections: the “Strategic Plan,” the annual “Action Plan” and its associated Budget and the Appendices. Copies of the *Plan* are available from OHCD’s Public Information Department.

HUD requires that the “Housing and Homeless Needs Assessment” and “Housing Market Analysis” be updated every five years, not annually. OHCD revised these sections as part of the *Year 29 Consolidated Plan*, and will not update them in Year 32. Some updated data for these sections are contained in the Appendix of the proposed and final *Consolidated Plans*. Consistent with HUD regulations, copies of the *Year 32 Preliminary Plan* were sent to CDBG administrators in adjacent jurisdictions for comment.

Descriptions of each component of the *Year 32 Consolidated Plan* follow:

Strategic Plan. A description of the City’s three-year strategy for meeting the needs described above, including its approach, goals, objectives and priorities for increasing affordable housing, addressing the needs of the homeless and special-needs populations, reducing lead-based paint hazards, reducing poverty, addressing non-housing community development needs and improving the coordination of resources.

Action Plan. A description of the resources expected to be made available and the specific activities which the City intends to carry out in the coming fiscal year to address the needs identified above, the geographic distribution of these activities and the populations to be served, including the homeless and those with special needs.

Budget. The budget to support the Action Plan, including CDBG, HOME, ESG, HOPWA, DCED and other anticipated resources, administrative cost calculations and other required budgetary information.

Appendices. Other documentation required by HUD and Philadelphia City Council as well as additional narrative, maps and other materials.