

**PRELIMINARY OFFICIAL STATEMENT DATED JULY 20, 2009**

**NEW ISSUE—BOOK-ENTRY ONLY**

**RATINGS: See “Ratings” herein**

*In the opinion of Co-Bond Counsel, interest on the 2009A Bonds will be excluded from gross income for federal income tax purposes under existing statutes, regulations, rulings and court decisions, subject to the conditions described in “TAX MATTERS” herein. In addition, interest on the 2009A Bonds will not be treated as an item of tax preference under Section 57 of the Internal Revenue Code of 1986, as amended (the “Code”), for purposes of the individual and corporate alternative minimum taxes and is not included in adjusted current earnings under Section 56(g) of the Code when calculating corporate alternative minimum taxable income. Under the existing laws of the Commonwealth of Pennsylvania, interest on the 2009A Bonds will be free from Pennsylvania personal income taxation and Pennsylvania corporate net income taxation but such exemption does not extend to gift, estate, succession or inheritance taxes or any other taxes not levied or assessed directly on the 2009A Bonds or the interest thereon. For a more complete discussion, see “TAX MATTERS” herein.*



**\$240,755,000\***  
**CITY OF PHILADELPHIA, PENNSYLVANIA**  
**GENERAL OBLIGATION FIXED RATE REFUNDING BONDS,**  
**SERIES 2009A**

**Dated: Date of Delivery**

**Due: August 1, as shown on the inside front cover**

The \$240,755,000\* aggregate principal amount of General Obligation Fixed Rate Refunding Bonds, Series 2009A (the “2009A Bonds”) of The City of Philadelphia, Pennsylvania (the “City”) will be issued as fixed rate obligations in registered form in the denomination of \$5,000 and any integral multiple thereof (“Authorized Denominations”). Interest on the 2009A Bonds is payable semi-annually on February 1 and August 1 of each year, commencing February 1, 2010. The 2009A Bonds will mature on the dates and in the amounts, and bear interest from the date of delivery at the rates, all as shown on the inside front cover. Payments of principal of and interest on the 2009A Bonds will be made by U.S. Bank National Association, as Fiscal Agent, as described herein under “THE 2009A BONDS.”

The 2009A Bonds are being issued simultaneously with the City’s General Obligation Multi-Modal Refunding Bonds, Series 2009B (the “2009B Bonds”); and together with the 2009A Bonds, the “2009 Bonds”) in the aggregate principal amount of \$100,000,000, for the purpose of refunding the City’s outstanding General Obligation Multi-Modal Refunding Bonds, Series 2007B and for the payment of the costs relating to the issuance of the 2009 Bonds, including the termination payment due with respect to a portion of a related swap.

The 2009A Bonds, when issued, will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York (“DTC”), which will act as securities depository for the 2009A Bonds. Purchases of beneficial ownership interests in the 2009A Bonds will be made in book-entry only form in Authorized Denominations. Principal of and interest on the 2009A Bonds is payable directly to Cede & Co. for redistribution to DTC Participants and in turn to Beneficial Owners as described herein. Purchasers of the 2009A Bonds will not receive certificates representing their ownership interest in the 2009A Bonds purchased. See “THE 2009A BONDS-Book-Entry System” herein.

**THE 2009A BONDS ARE SUBJECT TO OPTIONAL REDEMPTION PRIOR TO MATURITY AS MORE FULLY DESCRIBED IN THIS OFFICIAL STATEMENT.**

The 2009A Bonds are general obligations of the City, and the full faith, credit and taxing power of the City are pledged for the payment thereof.

The scheduled payment of principal of and interest on the 2009A Bonds when due will be guaranteed under a financial guaranty insurance policy to be issued concurrently with the delivery of the 2009A Bonds by Assured Guaranty Corp.



**This cover page contains information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement, including the Appendices, which are an integral part hereof, to obtain information essential to making an informed investment decision regarding the 2009A Bonds.**

The 2009A Bonds are offered when, as and if issued by the City, subject to the approval of the legality of the issuance of the 2009A Bonds by Cozen O’Connor and TME Law, Co-Bond Counsel, both of Philadelphia, Pennsylvania. Certain legal matters will be passed upon for the City by the Office of the City Solicitor and for the Underwriters by Dilworth Paxson LLP and Andre C. Dasent, P.C., both of Philadelphia, Pennsylvania. It is anticipated that the 2009A Bonds will be available for book-entry delivery to DTC in New York, New York on or about August 13, 2009.

**Merrill Lynch & Co.**

**Citi**

**Siebert Brandford Shank & Co., LLC**

**Janney Montgomery Scott**

**Loop Capital Markets, LLC**

**PNC**

**RBC Capital Markets**

Dated: \_\_\_\_, 2009

\* Preliminary, subject to change

THIS PRELIMINARY OFFICIAL STATEMENT AND THE INFORMATION CONTAINED HEREIN ARE SUBJECT TO COMPLETION AND AMENDMENT. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or a solicitation of an offer to buy nor shall there be any sale of these securities in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of such jurisdiction.

**\$240,755,000\***  
**City of Philadelphia, Pennsylvania**  
**General Obligation Fixed Rate Refunding Bonds,**  
**Series 2009A**

**MATURITY SCHEDULE\***

<b><u>Maturity</u></b> <b><u>(August 1)</u></b>	<b><u>Principal</u></b> <b><u>Amount</u></b>	<b><u>Interest</u></b> <b><u>Rate</u></b>	<b><u>Yield</u></b>	<b><u>Price</u></b>	<b><u>CUSIP**</u></b>
2010					
2011					
2012					
2013					
2014					
2015					
2016					
2017					
2018					
2019					
2020					
2021					
2022					
2023					
2024					
2025					
2026					
2027					
2028					
2029					
2030					
2031					

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\*Preliminary, subject to change.

\*\*The above CUSIP (Committee on Uniform Securities Identification Procedures) numbers have been assigned by an organization not affiliated with the City or the Underwriters, and such parties are not responsible for the selection or use of the CUSIP numbers. The CUSIP numbers are included solely for the convenience of bondholders and no representation is made as to the correctness of such CUSIP numbers. CUSIP numbers assigned to securities may be changed during the term of such securities based on a number of factors including, but not limited to, the refunding or defeasance of such issue or the use of secondary market financial products. Neither the City nor the Underwriters have agreed to, and there is no duty or obligation to, update this Official Statement to reflect any change or correction in the CUSIP numbers set forth above.

**THE CITY OF PHILADELPHIA, PENNSYLVANIA**

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**MAYOR**  
**HONORABLE MICHAEL A. NUTTER**

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**MAYOR'S CHIEF OF STAFF**  
**Clarence D. Armbrister**

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**MAYOR'S CABINET**

Camille Cates Barnett, Ph.D. .... Managing Director  
Rob Dubow ..... Director of Finance  
Shelley R. Smith ..... City Solicitor  
Rina Cutler ..... Deputy Mayor of Transportation and Utilities  
Everett A. Gillison ..... Deputy Mayor for Public Safety  
Alan Greenberger ..... Acting Deputy Mayor for Planning and Economic Development  
and Commerce Director  
Donald F. Schwarz, M.D. .... Deputy Mayor for Health and Opportunity and Health Commissioner  
Pauline Abernathy ..... Senior Advisor to Mayor  
Julia Chapman ..... Director, Legislative and Government Affairs  
Michael DiBerardinis ..... Parks and Recreation Commissioner  
Patricia Enright ..... Director of Communications/Deputy Chief of Staff  
Allan R. Frank ..... Chief Information Officer  
Teresa A. Gillen ..... Senior Advisor to the Mayor for Economic Development  
Melanie Johnson ..... City Representative  
Amy L. Kurland ..... Inspector General  
Joan L. Markman ..... Chief Integrity Officer  
Lori A. Shorr, Ph.D. .... Chief Education Officer  
Gary P. Steuer ..... Chief Cultural Officer  
David G. Wilson ..... First Deputy Managing Director

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City Treasurer  
Rebecca Rhynhart

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City Controller  
Honorable Alan L. Butkovitz

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No dealer, broker, salesman or other person has been authorized to give any information or to make any representations, other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the 2009A Bonds by any person in any jurisdiction in which it is unlawful to make such offer, solicitation or sale. This Official Statement is not to be construed as a contract or agreement among The City of Philadelphia, Pennsylvania (the "City"), the Underwriters and the purchasers or owners of any offered Bonds. The information set forth herein has been obtained from sources that the Underwriters believe to be reliable, but it is not guaranteed as to its accuracy or completeness, and is not to be construed as a representation by the Underwriters. The information and the opinions expressed herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the operation or financial condition of the City since the date hereof or the date as of which particular information is given, if earlier.

Assured Guaranty makes no representation regarding the 2009A Bonds or the advisability of investing in the 2009A Bonds. In addition, Assured Guaranty has not independently verified, makes no representation regarding, and does not accept any responsibility for the accuracy or completeness of this Official Statement or any information or disclosure contained herein, or omitted herefrom, other than with respect to the accuracy of the information regarding Assured Guaranty supplied by Assured Guaranty and presented under the heading "BOND INSURANCE" and Appendix C – "Specimen Financial Guaranty Insurance Policy".

If and when included in this Official Statement, the words "expects," "forecasts," "projects," "intends," "anticipates," "estimates," "assumes" and analogous expressions are intended to identify forward-looking statements and any such statements inherently are subject to a variety of risks and uncertainties that could cause actual results to differ materially from those that have been projected. Such risks and uncertainties which could affect the amount of taxes and other revenue collected by the City include, among others, changes in economic conditions and various other events, conditions and circumstances, many of which are beyond the control of the City. Such forward-looking statements speak only as of the date of this Official Statement. The City disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any changes in the City's expectations with regard thereto or any change in events, conditions or circumstances on which any such statement is based.

Upon issuance, the 2009A Bonds will not be registered under the Securities Act of 1933, as amended, will not be listed on any stock or other securities exchange and neither the Securities and Exchange Commission nor any other federal, state, municipal or other governmental entity, other than the City (subject to the limitations set forth herein), will have passed upon the accuracy or adequacy of this Official Statement.

No quotations from or summaries or explanations of provision of law and documents herein purport to be complete and reference is made to such laws and documents for full and complete statements of their provisions. This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or holders of any of the securities described herein. Any statements made in this Official Statement involving estimates or matters of opinion, whether or not expressly, so stated, are intended merely as estimates or opinions and not as representations of fact. The cover page hereof, list of officials, this page and the Appendices attached hereto are part of this Official Statement.

THE ORDER AND PLACEMENT OF MATERIALS IN THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES HERETO AND THE INFORMATION INCORPORATED HEREIN BY REFERENCE, ARE NOT TO BE DEEMED TO BE A DETERMINATION OF RELEVANCE, MATERIALITY OR IMPORTANCE, AND THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES AND THE INFORMATION INCORPORATED HEREIN BY REFERENCE, MUST BE CONSIDERED IN ITS ENTIRETY. THE OFFERING OF THE 2009A BONDS IS MADE ONLY BY MEANS OF THIS ENTIRE OFFICIAL STATEMENT.

IN MAKING AN INVESTMENT DECISION, INVESTORS MUST RELY ON THEIR OWN EXAMINATION OF THE CITY AND THE TERMS OF THE OFFERING, INCLUDING THE MERITS AND RISKS INVOLVED. THESE SECURITIES HAVE NOT BEEN RECOMMENDED BY ANY FEDERAL OR STATE SECURITIES COMMISSION OR REGULATORY AUTHORITY. FURTHERMORE, THE FOREGOING AUTHORITIES HAVE NOT CONFIRMED THE ACCURACY OR DETERMINED THE ADEQUACY OF THIS DOCUMENT. ANY REPRESENTATION TO THE CONTRARY IS A CRIMINAL OFFENSE.

IN CONNECTION WITH THE OFFERING OF THE 2009A BONDS, THE UNDERWRITERS MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE 2009A BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZATION, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME WITHOUT PRIOR NOTICE. THE UNDERWRITERS MAY OFFER AND SELL THE OFFERED BONDS TO CERTAIN DEALERS AT PRICES LOWER THAN THE PUBLIC OFFERING PRICES STATED ON THE INSIDE COVER PAGE HEREOF AND SAID PUBLIC OFFERING PRICES MAY BE CHANGED FROM TIME TO TIME BY THE UNDERWRITERS.

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## OFFICIAL STATEMENT

relating to

**\$240,755,000\***

**City of Philadelphia, Pennsylvania  
General Obligation Fixed Rate Refunding Bonds,  
Series 2009A**

### INTRODUCTION

#### General

This Official Statement, including the cover page and Appendices hereto, provides information with respect to the issuance by The City of Philadelphia, Pennsylvania (the “City”) of \$240,755,000\* aggregate principal amount of its General Obligation Fixed Rate Refunding Bonds, Series 2009A (the “2009A Bonds”). This introduction is a brief description of certain matters set forth in this Official Statement and is qualified by reference to the entire Official Statement, including the Appendices hereto.

Simultaneously with the issuance of the 2009A Bonds, the City will issue its General Obligation Multi-Modal Refunding Bonds, Series 2009B in the aggregate principal amount of \$100,000,000 (the “2009B Bonds”, and together with the 2009A Bonds, the “2009 Bonds”). **The 2009B Bonds are not being offered pursuant to this Official Statement.**

Reference should be made to the material under the caption “THE 2009A BONDS” for a description of the 2009A Bonds, including the book-entry system applicable thereto. Appendix A provides information regarding the City, including relevant statutory provisions, financial information, litigation information, the relationship with the Pennsylvania Intergovernmental Cooperation Authority (“PICA”), a summary of the City’s current Five Year Plan approved by PICA, as well as socio-economic and demographic information about the City. Appendix B contains the Audited Comprehensive Annual Financial Report of the City for the fiscal year ended June 30, 2008. It should be noted that the City’s Comprehensive Annual Financial Report for the fiscal year ended June 30, 2009 has not yet been completed and certain other information contained herein is for periods prior to or subsequent to June 30, 2008. As a result, certain of the information in Appendix B is, at times, at variance with corresponding information concerning the City in Appendix A. Appendix C contains the specimen financial guaranty insurance policy. Appendix D contains the proposed form of opinion of Co-Bond Counsel with regard to the 2009A Bonds. Appendix E contains the form of Continuing Disclosure Agreement with respect to the 2009A Bonds.

Certain factors that may affect an investment decision concerning the 2009A Bonds are described throughout this Official Statement. Persons considering a purchase of the 2009A Bonds should read this Official Statement, including the cover page and Appendices, which are an integral part hereof, in its entirety. All estimates and assumptions of financial and other information are based on information currently available, are believed to be reasonable and are not to be construed as assurances of actual outcomes. All estimates of future performance or events constituting “forward looking statements” may

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\* Preliminary, subject to change.

or may not be realized because of a wide variety of economic and other circumstances. Included in such forward looking statements are numbers and other information from adopted and proposed budgets of the City, including the City's Eighteenth Five Year Plan. Accordingly, no assurance is given that any projected future results will be achieved.

The quotations from and summaries and explanations of the Constitution and laws of the Commonwealth of Pennsylvania (the "Commonwealth") and ordinances and resolutions of the City contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all descriptions and summaries of the 2009A Bonds are qualified in their entirety by reference to the definitive form of the 2009A Bonds. Capitalized terms used but not defined herein shall have the meanings ascribed to them in the Bond Committee Resolution (as defined herein).

## **THE 2009A BONDS**

### **General**

The 2009A Bonds will be dated the date of issuance and delivery and will bear interest at fixed rates and mature on such dates as set forth on the inside cover page of this Official Statement. Interest on the 2009A Bonds will be payable on each February 1 and August 1, commencing February 1, 2010 (each, an "Interest Payment Date"). Interest on the 2009A Bonds shall be computed on the basis of a 360-day year, consisting of twelve (12) thirty (30) day months.

Any interest on a 2009A Bond which is due and payable but is not punctually paid or duly provided for on a Interest Payment Date shall cease to be payable to the person in whose name such 2009A Bond is registered on the bond register ("Registered Owner") on the relevant Record Date (defined below) and such defaulted interest will be paid to the person in whose name such 2009A Bond is registered in the bond register at the close of business on a special record date which shall be fixed by U.S. Bank National Association, Philadelphia, Pennsylvania, a national banking association formed under the laws of the United States of America (the "Fiscal Agent"). The Fiscal Agent shall cause notice of the date and amount of the proposed payment of defaulted interest and the special record date therefor to be mailed to each Registered Owner of a 2009A Bond, at their respective addresses appearing in the bond register, not less than ten (10) days prior to the special record date. The full text of the 2009A Bonds is included in the resolution adopted by the Mayor, City Controller and City Solicitor or a majority of them (the "Bond Committee") on July \_\_, 2009 (the "Bond Committee Resolution"), a copy of which is on file with the Fiscal Agent. See "THE 2009A BONDS — Authorization".

The 2009A Bonds will be issued as registered bonds in the denomination of \$5,000 and any integral multiple thereof ("Authorized Denominations"). The 2009A Bonds are subject to redemption prior to maturity, as described herein. See "THE 2009A BONDS — Redemption Provisions."

Interest on the 2009A Bonds will be paid by check or draft of the Fiscal Agent. The Fiscal Agent will pay such interest by check mailed to the person in whose name the 2009A Bonds are registered on the registration books of the City maintained by the Fiscal Agent, as bond registrar, at the address appearing thereon at the close of business on the fifteenth (15<sup>th</sup>) day immediately preceding each Interest Payment Date (the "Record Date"). Interest is payable by wire transfer upon receipt by the Fiscal Agent at least two (2) business days prior to the applicable Record Date of the written request of registered owners of \$1,000,000 or more of 2009A Bonds. The principal of the 2009A Bonds will be payable at the designated corporate trust office of the Fiscal Agent, currently located at 50 South 16<sup>th</sup> Street, Philadelphia, Pennsylvania, upon presentation and surrender of the 2009A Bonds. While the 2009A

Bonds are issued and registered in book-entry-only form, interest and principal shall be payable in the manner described under the heading “THE 2009A BONDS — Book-Entry System” herein.

## **Redemption Provisions**

### Optional Redemption

The 2009A Bonds, or portions thereof in integral multiples of \$5,000, maturing on or after \_\_\_\_\_, 20\_\_\_\_ are subject to redemption prior to maturity at the option of the City, on or after \_\_\_\_\_, 20\_\_\_\_, either as a whole at any time or in part at any time and from time to time and, if in part, in such order of maturity as the City may direct, and within a maturity by lot or by such other method as the Fiscal Agent determines to be fair and reasonable, in each case upon payment of the principal amount of the 2009A Bonds to be redeemed, plus interest accrued thereon to the date fixed for redemption.

Each notice of optional redemption of 2009A Bonds shall be conditional and of no effect unless there are on deposit with the Fiscal Agent, as of the redemption date, sufficient funds to effect any such proposed redemption in full.

In the case of a 2009A Bond in a denomination larger than the minimum authorized denomination, a portion of such 2009A Bond may be redeemed, provided that the remaining portion of such 2009A Bond shall be in an authorized denomination.

### Effect of Call for Redemption.

On the date designated for redemption by notice given as herein provided, the 2009A Bonds so called for redemption shall become and be due and payable at the redemption price provided for redemption of such 2009A Bonds on such date plus accrued interest, if any, to such date. If, on the date fixed for redemption, moneys for payment of the redemption price and accrued interest are held by the Fiscal Agent as provided in the Bond Committee Resolution, interest on such 2009A Bonds shall cease to accrue, and such 2009A Bonds so called for redemption shall cease to be entitled to any benefit or security under the Bond Committee Resolution except the right of Registered Owners thereof to receive payment from such moneys held by the Fiscal Agent.

### Notice of Redemption.

Notice of redemption identifying the 2009A Bonds to be redeemed shall be mailed by first class mail, postage prepaid, to the Registered Owners of the 2009A Bonds selected for redemption by the Fiscal Agent not less than thirty (30) nor more than sixty (60) days prior to the date set for redemption. Such notice shall be mailed to the respective addresses of the Registered Owners of the 2009A Bonds to be redeemed as the same shall appear in the Bond Register. Such notice shall be given in the name of the City, shall identify the 2009A Bonds to be redeemed by certificate number, unless all of the 2009A Bonds are being redeemed whereupon certificate numbers need not be identified, series, CUSIP number, date of issue, interest rate, maturity date and any other identifying information (and in the case of a partial redemption of any 2009A Bonds, the respective principal amount thereof to be redeemed and the numbers, including CUSIP number, if applicable, of the 2009A Bonds, or portions thereof, to be redeemed which may, if appropriate, be expressed in designated blocks of numbers), shall specify the redemption date, the redemption price and the Fiscal Agent’s name and address, and shall state that on the redemption date, the 2009A Bonds called for redemption will be payable at the designated corporate trust office of the Fiscal Agent and that, from the date of redemption, interest will cease to accrue; provided, however, that the Registered Owners of all 2009A Bonds to be redeemed may file written waivers of

notice with the Fiscal Agent and, if so waived, such 2009A Bonds may be redeemed without the requirement of written notice.

A second notice of redemption shall be mailed in the manner provided above to any Registered Owner who has not tendered the 2009A Bonds that have been called for redemption within sixty (60) days after the applicable redemption date.

Any notice mailed in the manner herein provided shall be conclusively presumed to have been duly given, whether or not received by the Registered Owner. Deposit of any notice in the United States mail shall constitute constructive receipt by the Registered Owner. Failure to so mail any such notice to a Registered Owner or any defect therein shall not affect the validity of the proceedings for such redemption as to any other Registered Owner to whom proper notice has been mailed.

Each notice of redemption with respect to an optional redemption pursuant to the provisions above shall specify that, to the extent that funds on deposit with the Fiscal Agent as of the redemption date are insufficient to provide funds to effect any such proposed redemption, then such call for redemption shall be of no effect.

### **Transfer and Exchange**

2009A Bonds may be surrendered for registration of transfer or for exchange to the Fiscal Agent, as bond registrar, duly endorsed, or accompanied by a written instrument of transfer in form and with guaranty of signature satisfactory to the bond registrar and executed by the Registered Owner or the Registered Owner's attorney-in-fact. The bond registrar is required to execute and deliver to and in the name of the designated transferee one or more new fully registered 2009A Bonds of the same maturity and stated interest rate, in Authorized Denominations and of the same aggregate principal amount as the 2009A Bonds so surrendered. The City and the bond registrar are not required to issue, transfer or exchange (i) any 2009A Bond during a period beginning at the opening of business fifteen (15) days before the day of the selection of 2009A Bonds to be redeemed and ending at the close of business on the day on which any notice of redemption is given, or (ii) any 2009A Bond which is selected for redemption in whole or in part. No service charge will be made for redemption in whole or in part. No service charge will be made for any transfer or exchange, except that the Registered Owner requesting the transfer or exchange shall be required to pay any tax or governmental charge payable in connection herewith. When the book-entry system is in effect, transfers of Beneficial Owners' interests in the 2009A Bonds will be accomplished by book entries made by DTC and, in turn, by the DTC Participants who act on behalf of the Beneficial Owners. See "Book-Entry System" hereinafter.

### **Constitutional Debt Limit**

General obligation debt of the City is of two types: (i) debt (herein called "Tax-Supported") which is subject to the limitation of the Constitution of the Commonwealth (the aggregate limit on such debt equals 13.5% of the average annual assessed value of taxable real property in the City during the ten (10) years immediately preceding the year in which debt is incurred (of which no more than 3% may be non-electoral debt)); and (ii) debt (herein called "Self-Supporting") which, having been incurred for revenue producing facilities reasonably expected to yield revenue in excess of operating expenses sufficient to pay the interest and sinking fund charges thereon, is excluded from the computation of debt for the purposes of the constitutional debt limit. The amount of such Self-Supporting general obligation debt to be so excluded must be determined by the Court of Common Pleas of Philadelphia County upon petition by the City. Self-Supporting debt is general obligation debt of the City and ranks equally in all respects with tax-supported general obligation debt, the only distinction being that it is not used in the calculation of the constitutional debt limit and revenues are expected to be generated by the facilities in

amounts sufficient to cover their debt service. Self-Supporting debt, however, is not secured by a lien on any particular revenues. The 2009A Bonds are Tax-Supported debt. The issuance of the 2009 Bonds will not cause the City's indebtedness to exceed the constitutional debt limit. See "DEBT OF THE CITY" in Appendix A herein.

As of June 30, 2008, the constitutional debt limitation for tax-supported general obligation debt was approximately \$1,417,996,300 (based upon a formula of 13.5% of the assessed value of taxable real estate within the City on a ten (10) year rolling average). As of June 30, 2008, the City's total amount of authorized general obligation debt was \$1,688,913,000, including approximately \$359,651,000 of Self-Supporting debt, which does not count against the constitutional debt limit. As of June 30, 2008, \$1,329,262,000 of general obligation debt subject to the constitutional debt limit was authorized, and of this authorized amount, \$1,144,477,000 was issued and outstanding. As of June 30, 2008, a balance of \$184,785,000 remained authorized and unissued, and after legally authorized deductions for appropriations of approximately \$30,855,700 for fiscal year 2009 maturing serial bonds, there remained a balance of \$119,590,000 available for future authorization and issuance. On May 14, 2009, the City introduced a bill to authorize the issuance of \$65,525,000 of general obligation bonds.

Of the balance of remaining authorized general obligation debt subject to the constitutional debt limit, \$165,000,000 was utilized by the issuance on the General Obligation Bonds, Series 2008B on January 6, 2009, and \$19,785,000 remains authorized and unissued.

The City is also authorized to issue revenue bonds pursuant to The First Class City Revenue Bond Act of 1972. Currently, the City issues revenue bonds to support the Division of Aviation, the Water Department and PGW. Bonds so issued are excluded for purposes of the calculation of the constitutional debt limit. See "Security" herein.

### **Authorization**

Under Article 9, Section 12 of the Constitution of the Commonwealth and the Acts of General Assembly of the Commonwealth of June 25, 1919, P.L. 581, as amended and June 11, 1941, P.L. 113, amended December 8, 1985, P.L. 324 (together, the "Act"), the City is authorized to issue bonds to refund bonds previously issued to secure indebtedness of the City. Pursuant to the Act, the Council of the City has enacted an Ordinance (Bill No. 090324) on June 4, 2009 (the "Ordinance") authorizing borrowings by the issuance and sale of bonds (including the 2009A Bonds) for the purpose of refunding the 2007B Bonds (hereinafter defined).

The Ordinance, which was signed by the Mayor on June 15, 2009, authorizes the Mayor, City Controller and the City Solicitor, or a majority of them (the "Bond Committee"), to issue and sell on behalf of the City up to \$320,000,000 aggregate principal amount (exclusive of costs of issuance of the 2009 Bonds, including, but not limited to, underwriters' discount, swap termination fees, costs of liquidity and/or credit enhancement, original issue discount or redemption premiums, if any, on the 2007B Bonds or similar items) of general obligation bonds of the City in one or more series, for the purpose of refunding the 2007B Bonds.

By the Bond Committee Resolution adopted on July \_\_, 2009 (the "Bond Committee Resolution"), the Bond Committee authorized the issuance of \$\_\_\_\_\_ principal amount of the 2009A Bonds, and determined the terms of the 2009A Bonds, including the interest rates, maturity dates and redemption provisions.

## **Book-Entry System**

The following information concerning DTC and DTC's book-entry only system has been obtained from DTC. The City, Underwriters and the Fiscal Agent make no representation as to the accuracy of such information.

DTC will act as securities depository for the 2009A Bonds. The 2009A Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the 2009A Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provision of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Fixed Income Clearing Corporation, and Emerging Markets Clearing Corporation, (NSCC, FICC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of the 2009A Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the 2009A Bonds on DTC's records. The ownership interest of each actual purchaser of 2009A Bonds ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owners entered into the transaction. Transfers of ownership interests in the 2009A Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the 2009A Bonds, except in the event that use of the book-entry system for the 2009A Bonds is discontinued.

To facilitate subsequent transfers, all 2009A Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of 2009A Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial

ownership. DTC has no knowledge of the actual Beneficial Owners of the 2009A Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such 2009A Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of 2009A Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the 2009A Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of 2009A Bonds may wish to ascertain that the nominee holding the 2009A Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the 2009A Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the 2009A Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the 2009A Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments of principal, premium, if any, and interest on the 2009A Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or its agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, the City or its agent, subject to any statutory or regulatory requirements as may be in effect from time to time. Payments of principal, premium, if any, and interest on the 2009A Bonds to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or its agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the 2009A Bonds at any time by giving reasonable notice to the City. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

NEITHER THE CITY NOR THE FISCAL AGENT SHALL HAVE ANY RESPONSIBILITY OR OBLIGATION TO ANY DTC PARTICIPANT OR ANY BENEFICIAL OWNER OR ANY OTHER PERSON NOT SHOWN ON THE REGISTRATION BOOKS OF THE FISCAL AGENT AS BEING A

BONDHOLDER WITH RESPECT TO EITHER: (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DTC PARTICIPANT; (2) THE PAYMENT BY DTC OR ANY DTC PARTICIPANT OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL OR REDEMPTION PRICE OF OR INTEREST ON THE 2009A BONDS; (3) THE DELIVERY OR THE TIMELINESS OF ANY NOTICE TO ANY BENEFICIAL OWNER WHICH IS REQUIRED OR PERMITTED UNDER THE TERMS OF THE ORDINANCE AND BOND COMMITTEE RESOLUTION TO BE GIVEN TO THE OWNER OF THE 2009A BONDS; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS BONDHOLDER.

### **Security**

The 2009A Bonds are general obligations of the City payable from taxes and other general revenues of the City. The full faith, credit and taxing power of the City are irrevocably pledged for the prompt and full payment, when due, of the principal of and interest and premium, if any, on the 2009A Bonds and all other general obligation debt of the City. See “DEBT OF THE CITY” in Appendix A. The City is also empowered by statute to issue revenue bonds and, as of June 30, 2008 had outstanding \$1,665,197,231 aggregate principal amount of Water and Wastewater Revenue Bonds, \$1,224,241,806 aggregate principal amount of Gas Works Revenue Bonds, and \$1,302,800,000 aggregate principal amount of Airport Revenue Bonds. Such revenue bonds are secured by a pledge of the revenues of the City’s water and sewer system, revenues of the Philadelphia Gas Works and revenues of the City’s airport system, respectively, constituting a first lien on such revenues. The City also issued certain general obligation bonds to fund water and sewer and airport facilities which have been determined to be Self-Supporting. Subject to such priority in application of revenues as is required by law for such revenue bonds and to covenants made with respect to revenue bonds, and excluding grants in aid, trust funds and sinking funds designated for application to specific purposes, all revenues and funds of the City support its general obligation debt, including the 2009A Bonds. See Appendix A for information regarding the City and Appendix B for the City’s Comprehensive Annual Financial Report for the fiscal year ended June 30, 2008.

### **Remedies of Bondholders**

Should a Registered Owner fail to receive payment of principal and interest when due and payable, a suit may be brought by such Registered Owner against the City to seek a judgment for the unpaid amount.

No writ of execution may be issued on such judgment against the real or personal property of the City, but under the Act of April 15, 1834, P.L. 537, Section 6, a judgment creditor may cause the court to issue a writ commanding the City Treasurer to cause the judgment to be paid out of any unappropriated monies of the City, and if there be no such monies, out of the first monies that shall be received for the account of the General Fund of the City. This statute was repealed by the Act of April 28, 1978, P.L. 202, effective June 27, 1980 (the “Judiciary Act Repealer Act”), which provides that general rules of the Supreme Court of Pennsylvania were to be substituted for the practice and procedure set forth in the repealed statute. Since no rules have been issued in substitution of the repealed statute, the Judiciary Act Repealer Act provides that the repealed statute shall continue in full force and effect, as part of the common law of the Commonwealth, until general rules are promulgated. Furthermore, the 1951 Philadelphia Home Rule Charter (the “Home Rule Charter”) requires that, if any obligations of the City are not paid or provided for within the fiscal year in which such obligations are payable, the annual operating budget ordinance for the following fiscal year shall provide for discharging the resulting deficit.

The rights and remedies of bondholders could be limited by the provisions of Chapter 9 of the United States Bankruptcy Code, which permits, under prescribed circumstances, a public agency or

instrumentality of a state to file a petition for relief, in the nature of an adjustment in the repayment of debts, in a bankruptcy court of the United States, other reorganization and insolvency proceedings, and general principles of equity, whether asserted in a proceeding at law or in equity.

The Pennsylvania Intergovernmental Cooperation Authority Act for Cities of the First Class, Act No. 1991-6, approved June 5, 1991 (the "PICA Act"), prohibits the City from filing a petition for relief under Chapter 9 of the United States Bankruptcy Code as long as the Pennsylvania Intergovernmental Cooperation Authority ("PICA") has outstanding any bonds issued pursuant to the PICA Act. As of June 30, 2008, PICA had \$572,095,000 aggregate principal amount of bonds outstanding. If no such bonds were outstanding, the PICA Act requires approval in writing by the Governor of the Commonwealth for a filing under Chapter 9 by the City. If the provisions of the PICA Act relating to the authorization by the Governor for the City to file a petition under Chapter 9 of the United States Bankruptcy Code were invoked, such provisions could limit the enforcement of bondholders' rights and remedies. See "PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY" in Appendix A herein.

**PLAN OF FINANCE AND SOURCES AND USES OF FUNDS**

The City will use the proceeds of the 2009A Bonds and the 2009B Bonds, together with other available funds of the City, to refund the City's outstanding General Obligation Multi-Modal Refunding Bonds, Series 2007B (the "2007B Bonds") and for the payment of the costs of issuing the 2009 Bonds, including the termination payment due with respect to a portion of a related swap. It is anticipated that the 2007B Bonds will be optionally redeemed with the proceeds of the 2009 Bonds on the date of issuance thereof.

Set forth below is a summary of the estimated sources and uses of funds for the 2009 Bonds.

<u>Sources</u>	<u>2009A Bonds</u>	<u>2009B Bonds</u>	<u>Total</u>
Principal Amount			
Net Original Issue			
Discount/Premium			
TOTAL			
<u>Uses</u>			
Refunding Project			
Cost of Issuance*			
TOTAL			

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\*Includes legal fees, underwriters' discount, printing costs, rating agency fees, fiscal agent fees, financial advisor fees, swap advisor fees, bond insurance premium relating to the 2009A Bonds, letter of credit fees relating to the 2009B Bonds, swap termination payment and other closing costs and expenses.

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## FISCAL YEAR DEBT SERVICE REQUIREMENTS

Set forth below is the schedule of the City's fiscal year debt service payments, including the 2009 Bonds, in each fiscal year of the City ending June 30.

### CITY OF PHILADELPHIA Fiscal Year Debt Service Requirements

<u>Period Ending June 30</u>	<u>Debt Service on the 2009A Bonds</u>	<u>Debt Service on the 2009B Bonds</u>	<u>Current Annual General Obligation Debt Service<sup>(1)(2)(3)</sup></u>	<u>Aggregate General Obligation Debt Service</u>
2010			\$ 99,034,786	
2011			99,062,275	
2012			99,843,626	
2013			103,958,188	
2014			103,933,350	
2015			103,989,300	
2016			99,858,294	
2017			99,753,069	
2018			99,543,356	
2019			99,435,975	
2020			99,158,649	
2021			87,886,318	
2022			87,822,492	
2023			87,661,587	
2024			87,584,110	
2025			87,437,872	
2026			80,036,911	
2027			79,834,509	
2028			79,816,167	
2029			49,848,104	
2030			62,426,296	
2031			62,246,992	
2032			62,033,917	
2033			27,837,397	
2034			13,052,084	
2035			13,050,147	
2036			13,050,116	
2037			13,053,250	
2038			13,050,809	
<u>2039</u>			<u>13,048,875</u>	
<b>TOTALS<sup>(4)</sup></b>			<b><u><u>\$2,128,348,820</u></u></b>	

(1) For outstanding bonds as of June 30, 2009; amounts include Tax-supported and Self-supporting debt.

(2) Assumes an interest rate of 3.829% for the 2007B Bonds.

(3) Does not reflect the proposed refunding of the 2007B Bonds.

(4) Totals may not add due to rounding.

## BOND INSURANCE

### The Insurance Policy

Concurrently with the issuance of the 2009A Bonds, Assured Guaranty Corp. (“Assured Guaranty” or the “Insurer”) will issue its financial guaranty insurance policy (the “Policy”) for the 2009A Bonds. The Policy guarantees the scheduled payment of principal of and interest on the 2009A Bonds when due as set forth in the form of the Policy included as Appendix C to this Official Statement.

The Policy is not covered by any insurance security or guaranty fund established under New York, California, Connecticut or Florida insurance law.

### The Insurer

Assured Guaranty is a Maryland-domiciled insurance company regulated by the Maryland Insurance Administration and licensed to conduct financial guaranty insurance business in all fifty states of the United States, the District of Columbia and Puerto Rico. Assured Guaranty commenced operations in 1988. Assured Guaranty is a wholly owned, indirect subsidiary of Assured Guaranty Ltd. (“AGL”), a Bermuda-based holding company whose shares are publicly traded and are listed on the New York Stock Exchange under the symbol “AGO.” AGL, through its operating subsidiaries, provides credit enhancement products to the U.S. and global public finance, structured finance and mortgage markets. Neither AGL nor any of its shareholders is obligated to pay any debts of Assured Guaranty or any claims under any insurance policy issued by Assured Guaranty.

Assured Guaranty’s financial strength is rated “AAA” (negative outlook) by Standard & Poor’s, a division of The McGraw-Hill Companies, Inc. (“S&P”), “Aa2” (on review for possible downgrade) by Moody’s Investors Service, Inc. (“Moody’s”) and “AA” (evolving) by Fitch, Inc. (“Fitch”). Each rating of Assured Guaranty should be evaluated independently. An explanation of the significance of the above ratings may be obtained from the applicable rating agency. The above ratings are not recommendations to buy, sell or hold any security, and such ratings are subject to revision or withdrawal at any time by the rating agencies. Any downward revision or withdrawal of any of the above ratings may have an adverse effect on the market price of any security guaranteed by Assured Guaranty. Assured Guaranty does not guaranty the market price of the securities it guarantees, nor does it guaranty that the ratings on such securities will not be revised or withdrawn.

### *Recent Developments*

#### Ratings

On July 1, 2009, S&P published a Research Update in which it affirmed its “AAA” counterparty credit and financial strength ratings on Assured Guaranty. At the same time, S&P revised its outlook on Assured Guaranty to negative from stable. Reference is made to the Research Update, a copy of which is available at [www.standardandpoors.com](http://www.standardandpoors.com), for the complete text of S&P’s comments.

On May 20, 2009, Moody’s issued a press release stating that it had placed the “Aa2” insurance financial strength rating of Assured Guaranty on review for possible downgrade. Reference is made to the press release, a copy of which is available at [www.moodys.com](http://www.moodys.com), for the complete text of Moody’s comments.

In a press release dated May 4, 2009, Fitch announced that it had downgraded the insurer financial strength rating of Assured Guaranty to “AA” from “AAA” and placed such rating on Rating

Watch Evolving. Reference is made to the press release, a copy of which is available at [www.fitchratings.com](http://www.fitchratings.com), for the complete text of Fitch's comments.

There can be no assurance as to the outcome of Moody's review or the timing of when such review may be completed, or as to the further action that Fitch or S&P may take with respect to Assured Guaranty.

For more information regarding Assured Guaranty's financial strength ratings and the risks relating thereto, see AGL's Annual Report on Form 10-K for the fiscal year ended December 31, 2008, which was filed by AGL with the Securities and Exchange Commission ("SEC") on February 26, 2009, and AGL's Quarterly Report on Form 10-Q for the quarterly period ended March 31, 2009, which was filed by AGL with the SEC on May 11, 2009.

### Acquisition of FSA

On July 1, 2009, AGL acquired the financial guaranty operations of Financial Security Assurance Holdings Ltd. ("FSA"), the parent of financial guaranty insurance company Financial Security Assurance, Inc.

### *Capitalization of Assured Guaranty Corp.*

As of March 31, 2009, Assured Guaranty had total admitted assets of \$1,926,329,505 (unaudited), total liabilities of \$1,570,615,119 (unaudited), total surplus of \$355,714,386 (unaudited) and total statutory capital (surplus plus contingency reserves) of \$1,109,717,908 (unaudited) determined in accordance with statutory accounting practices prescribed or permitted by insurance regulatory authorities.

### *Incorporation of Certain Documents by Reference*

The portions of the following documents relating to Assured Guaranty are hereby incorporated by reference into this Official Statement and shall be deemed to be a part hereof:

- The Annual Report on Form 10-K of AGL for the fiscal year ended December 31, 2008 (which was filed by AGL with the SEC on February 26, 2009); and
- The Quarterly Report on Form 10-Q for the quarterly period ended March 31, 2009 (which was filed by AGL with the SEC on May 11, 2009).

All consolidated financial statements of Assured Guaranty and all other information relating to Assured Guaranty included in documents filed by AGL with the SEC pursuant to Section 13(a), 13(c), 14 or 15(d) of the Securities Exchange Act of 1934, as amended, subsequent to the date of this Official Statement and prior to the termination of the offering of the 2009A Bonds shall be deemed to be incorporated by reference into this Official Statement and to be a part hereof from the respective dates of filing such consolidated financial statements.

Any statement contained in a document incorporated herein by reference or contained herein under the heading "BOND INSURANCE – The Insurer" shall be modified or superseded for purposes of this Official Statement to the extent that a statement contained herein or in any subsequently filed document which is incorporated by reference herein also modifies or supersedes such statement. Any statement so modified or superseded shall not be deemed, except as so modified or superseded, to constitute a part of this Official Statement.

Copies of the consolidated financial statements of Assured Guaranty incorporated by reference herein and of the statutory financial statements filed by Assured Guaranty with the Maryland Insurance Administration are available upon request by contacting Assured Guaranty at 1325 Avenue of the

Americas, New York, New York 10019 or by calling Assured Guaranty at (212) 974-0100. In addition, the information regarding Assured Guaranty that is incorporated by reference in this Official Statement that has been filed by AGL with the SEC is available to the public over the Internet at the SEC's web site at <http://www.sec.gov> and at AGL's web site at <http://www.assuredguaranty.com>, from the SEC's Public Reference Room at 450 Fifth Street, N.W., Room 1024, Washington, D.C. 20549, and at the office of the New York Stock Exchange at 20 Broad Street, New York, New York 10005.

Assured Guaranty makes no representation regarding the Bonds or the advisability of investing in the 2009A Bonds. In addition, Assured Guaranty has not independently verified, makes no representation regarding, and does not accept any responsibility for the accuracy or completeness of this Official Statement or any information or disclosure contained herein, or omitted herefrom, other than with respect to the accuracy of the information regarding Assured Guaranty supplied by Assured Guaranty and presented under the heading "BOND INSURANCE".

### **UNDERWRITING**

The 2009A Bonds are being purchased by Merrill Lynch, Pierce, Fenner & Smith Incorporated and the other firms listed on the front cover page of the Official Statement (collectively, the "Underwriters"), at a purchase price of \$\_\_\_\_\_, which reflects the par amount of the 2009A Bonds, less/plus net original issue discount/premium of \$\_\_\_\_\_, less an underwriters' discount of \$\_\_\_\_\_.

The initial public offering prices of the 2009A Bonds may be changed from time to time by the Underwriters without notice. The Underwriters may offer and sell the 2009A Bonds to certain dealers (including dealers depositing 2009A Bonds into investment trusts, certain of which may be sponsored or managed by the Underwriters) and others at prices lower than the offering prices set forth on the cover page hereof. The purchase contract for the 2009A Bonds provides that the Underwriters' obligation to purchase the 2009A Bonds is subject to certain conditions and that the Underwriters are obligated to purchase all of the 2009A Bonds if any 2009A Bonds are purchased.

### **LEGALITY FOR INVESTMENT**

Under the Pennsylvania Probate, Estates and Fiduciaries Code, the 2009A Bonds are authorized investments for fiduciaries, as defined in that code, within the Commonwealth of Pennsylvania. The 2009A Bonds are legal investments for Pennsylvania savings banks, banks, trust companies and insurance companies and are acceptable as security for deposits of funds of the Commonwealth.

### **RATINGS**

Moody's Investors Service ("Moody's"), Standard & Poor's Rating Group ("S&P") and Fitch Ratings ("Fitch") are expected to assign long-term municipal bond ratings of "Aa2", "AAA" and "AA", respectively, to the 2009A Bonds based upon the issuance of the Policy. See "BOND INSURANCE--The Insurer-Recent Developments-Ratings" herein for a discussion of the ratings assigned to the Insurer.

Moody's, S&P and Fitch and have assigned to the 2009A Bonds the City's general obligation bond ratings of "Baa1", "BBB" and "BBB+", respectively. Such credit ratings reflect only the view of each such credit rating agency.

An explanation of the significance of such credit ratings may be obtained from the applicable credit rating agency.

A rating is not a recommendation to buy, sell or hold securities. There is no assurance that any such credit rating will continue for any given period of time or that it will not be revised or withdrawn entirely by such credit rating agency if, in its judgment, circumstances so warrant. Neither the City nor the Underwriters have undertaken any responsibility to assure the maintenance of any rating. The City has agreed, in the Continuing Disclosure Agreement, to report actual rating changes on the 2009A Bonds. See "CONTINUING DISCLOSURE" herein and Appendix D. Any such downward change in or withdrawal of such credit rating may have an adverse effect on the marketability or market price of the 2009A Bonds.

## **TAX MATTERS**

### **Federal Tax Exemption**

The Internal Revenue Code of 1986, as amended (the "Code") contains provisions relating to the tax-exempt status of interest on obligations issued by governmental entities which apply to the 2009 Bonds. These provisions include, but are not limited to, requirements relating to the use and investment of the proceeds of the 2009 Bonds and the rebate of certain investment earnings derived from such proceeds to the United States Treasury Department on a periodic basis. These and other requirements of the Code must be met by the City subsequent to the issuance and delivery of the 2009A Bonds in order for interest thereon to be and remain excludable from gross income for purposes of federal income taxation. The City has covenanted to comply with such requirements.

In the opinion of Co-Bond Counsel, interest on the 2009A Bonds will be excluded from gross income for purposes of federal income taxation under existing statutes, regulations, rulings and court decisions. The opinion of Co-Bond Counsel is subject to the condition that the City complies with all applicable federal income tax law requirements that must be satisfied subsequent to the issuance of the 2009A Bonds in order that interest thereon continues to be excluded from gross income. The City has covenanted to comply with all such requirements. Failure to comply with certain of such requirements could cause the interest on the 2009A Bonds to be includable in gross income retroactive to the date of issuance of the 2009A Bonds. Interest on the 2009A Bonds is not treated as an item of tax preference under Section 57 of the Code for purposes of the individual and corporate alternative minimum taxes and is not included in adjusted current earnings under Section 56(g) of the Code when calculating corporate alternative minimum taxable income.

In addition to the matters addressed above, prospective purchasers of the 2009A Bonds should be aware that ownership of the 2009A Bonds may result in collateral tax consequences to certain taxpayers, including, but not limited to, foreign corporations, certain S corporations, recipients of social security and railroad retirement benefits, financial institutions and property or casualty insurance companies. Co-Bond Counsel expresses no opinion regarding any other federal tax consequences relating to the 2009A Bonds or the receipt of interest thereon.

### **State Tax Exemption**

In the opinion of Co-Bond Counsel, under the existing laws of the Commonwealth, the interest on the 2009A Bonds is free from Pennsylvania personal income taxation and Pennsylvania corporate net income taxation, but such exemption does not extend to gift, estate, succession or inheritance taxes or any other taxes not levied or assessed directly on the 2009A Bonds or the interest thereon. Profits, gains or income derived from the sale, exchange or other disposition of the 2009A Bonds are subject to state and local taxation within the Commonwealth.

This summary is based on laws, regulations, rulings and decisions now in effect, all of which may change. Any change could apply retroactively and could affect the continued validity of this summary. **Prospective purchasers should consult their tax advisors about the consequences of purchasing or holding the 2009A Bonds.**

### **CERTAIN LEGAL MATTERS**

Certain legal matters incident to the authorization, issuance and sale of the 2009A Bonds are subject to the approval of the legality of the issuance of the 2009A Bonds by Cozen O'Connor and TME Law, both of Philadelphia, Pennsylvania, Co-Bond Counsel. The proposed form of opinion of Co-Bond Counsel is included herein as Appendix E. Certain legal matters will be passed upon for the City by the Office of the City Solicitor and for the Underwriters by Dilworth Paxson LLP and Andre C. Dasent, P.C., both of Philadelphia, Pennsylvania.

The various legal opinions to be delivered concurrently with the delivery of the 2009A Bonds express the professional judgment of the attorneys rendering the opinions as to the legal issues explicitly addressed therein. In rendering a legal opinion, the attorney does not become an insurer or guarantor of that expression of professional judgment, of the transaction opined upon, or of the future performance of parties to the transaction. Nor does the rendering of an opinion guarantee the outcome of any legal dispute that may arise out of the transaction.

### **NO LITIGATION OPINION**

Upon delivery of the 2009A Bonds, the City Solicitor shall furnish an opinion, in form satisfactory to Co-Bond Counsel, to the effect, among other things, that, except for litigation which in the opinion of the Office of the City Solicitor is without merit and except as disclosed in the Official Statement, there is no litigation or other legal proceeding pending in any court or, to the best of its knowledge, threatened in writing to restrain or enjoin the issuance or delivery of the 2009A Bonds or challenging the validity of the proceedings of the City with respect to the authorization, issuance, sale and provision for payment of the 2009A Bonds or in any way contesting the validity or enforceability of the 2009A Bonds.

### **FINANCIAL ADVISORS**

Public Financial Management, Inc. of Philadelphia, Pennsylvania and Acacia Financial Group, Inc. of Marlton, New Jersey are acting as co-financial advisors (the "Financial Advisors") to the City in connection with the issuance of the 2009A Bonds. The Financial Advisors have assisted in the preparation of this Official Statement and in other matters relating to the planning, structuring and issuance of the 2009A Bonds. They have received and reviewed but have not independently verified information in this Official Statement for accuracy or completeness (except, as to each Financial Advisor, the information in this section). Investors should not draw any conclusions as to the suitability of the 2009A Bonds from, or base any investment decisions upon, the fact that the Financial Advisors have advised the City with respect to the 2009A Bonds. The Financial Advisors' fees for this issue are contingent upon the sale and issuance of the 2009A Bonds.

The Financial Advisors are financial advisory and consulting organizations and not organizations engaged in the business of underwriting, marketing or trading of municipal securities or any other negotiable instruments.

## **CERTAIN RELATIONSHIPS**

Andre C. Dasent, P.C., Co-Counsel to the Underwriters, provides ongoing legal services to the City. A member of Cozen O'Connor, Co-Bond Counsel, sits on the Board of Directors of Assured Guaranty Ltd., the parent of the Insurer.

## **CONTINUING DISCLOSURE**

In order to enable the Underwriters to comply with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended, the City will enter into a Continuing Disclosure Agreement with Digital Assurance Certification, L.L.C., as dissemination agent for the benefit of the Registered Owners (as defined in such agreement) from time to time of the 2009A Bonds, to be dated the date of original delivery and payment for the 2009A Bonds, the form of which is annexed hereto as Appendix E. The City is currently in compliance with all of its existing continuing disclosure obligations.

## **MISCELLANEOUS**

This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or owners of any of the 2009A Bonds. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinions and not as representations of fact. No representation is made that any of the opinions or estimates will be realized. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there is no change in the affairs of the City since the date hereof.

The attached Appendices are integral parts of this Official Statement and should be read in their entirety together with the foregoing statements.

The City makes no representations or warranties to investors as to the accuracy or timeliness of any other information available on its website, nor any hyperlinks referenced therein.

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The City has authorized the execution and distribution of this Official Statement. This Official Statement has been duly executed and delivered by the following officers, constituting a majority of the Bond Committee, on behalf of the City of Philadelphia.

CITY OF PHILADELPHIA

By: \_\_\_\_\_  
Name: Michael A. Nutter  
Title: Mayor

By: \_\_\_\_\_  
Name: Alan L. Butkovitz  
Title: City Controller

By: \_\_\_\_\_  
Name: Shelley R. Smith  
Title: City Solicitor

Approved:

By: \_\_\_\_\_  
Name: Rob Dubow  
Title: Director of Finance

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**APPENDIX A**  
**Information Regarding The City Of Philadelphia**

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# THE GOVERNMENT OF THE CITY OF PHILADELPHIA

## General

The City of Philadelphia (the “City”) was incorporated in 1789 by an Act of the General Assembly of the Commonwealth of Pennsylvania (the “Commonwealth”) (predecessors of the City under charters granted by William Penn in his capacity as proprietor of the colony of Pennsylvania may date to as early as 1684). In 1854, the General Assembly, by an act commonly referred to as the Consolidation Act, made the City’s boundaries coterminous with the boundaries of Philadelphia County (the same boundaries that exist today) (the “County”), abolished all governments within these boundaries other than the City and the County and consolidated the legislative functions of the City and the County. Article 9, Section 13 of the Pennsylvania Constitution abolished all county offices in the City and provides that the City performs all functions of county government and that laws applicable to counties apply to the City.

Since 1952, the City has been governed under a Home Rule Charter authorized by the General Assembly (First Class City Home Rule Act, Act of April 21, 1949, P.L. 665, Section 17) and adopted by the voters of the City. The Home Rule Charter, as amended and supplemented to this date, provides, among other things, for the election, organization, powers and duties of the legislative branch (the “City Council”); the election, organization, powers and duties of the executive and administrative branch; and the basic rules governing the City’s fiscal and budgetary matters, contracts, procurement, property and records. The Home Rule Charter, as amended, now also provides for the governance of The School District of Philadelphia (the “School District”) as a home rule school district. Certain other constitutional provisions and Commonwealth statutes continue to govern various aspects of the City’s affairs, notwithstanding the broad grant of powers of local self-government in relation to municipal functions set forth in the First Class City Home Rule Act.

Under the Home Rule Charter, as currently in effect, there are two principal governmental entities in Philadelphia: (1) the City, which performs ordinary municipal functions as well as traditional county functions; and (2) the School District, which has boundaries coterminous with the City and has responsibility for all public primary and secondary education.

The court system in Philadelphia, consisting of Common Pleas, Municipal and Traffic Courts, is part of the Commonwealth of Pennsylvania judicial system. Although judges are paid by the Commonwealth, most other court costs are paid by the City, with partial reimbursement from the Commonwealth.

## Elected and Appointed Officials

The Mayor is elected for a term of four years and is eligible to succeed himself for one term. Each of the seventeen members of the City Council is also elected for a four-year term which runs concurrently with that of the Mayor. There is no limitation on the number of terms that may be served by members of the City Council. Of the members of the City Council, ten are elected from districts and seven are elected at-large, with a minimum of two of the seven representing a party or parties other than the majority party. The District Attorney and the City Controller are elected at the mid-point of the terms of the Mayor and City Council.

The City Controller’s responsibilities derive from the Home Rule Charter, various City ordinances and state and federal statutes, and contractual arrangements with auditees. The City Controller must follow GAGAS, Generally Accepted Government Auditing Standards established by the federal Government Accountability Office (formerly known as the General Accounting Office), and GAAS, Generally Accepted Auditing Standards promulgated by the American Institute of Certified Public Accountants. As of March 1, 2009, the Office of the City Controller had 120 employees, including 76 auditors, 29 of whom were certified public accountants.

The City Controller post-audits and reports on the City's combined financial statements, federal assistance received by the City, the performance of City departments and the finances of the School District. The City Controller also conducts a pre-audit program of expenditure documents required to be submitted for approval, such as invoices, payment vouchers, purchase orders and contracts. Documents are selected for audit by category and statistical basis. The Pre-Audit Division verifies that expenditures are authorized and accurate in accordance with the Home Rule Charter and other pertinent legal and contractual requirements before any moneys are paid by the City Treasurer. The Pre-Audit Technical Unit, consisting of auditing and engineering staff, inspects and audits capital project design, construction and related expenditures. Other responsibilities of the City Controller include investigation of allegations of fraud, preparation of economic reports, certification of the City's debt capacity and the capital nature and useful life of the capital projects, and opining to the Pennsylvania Intergovernmental Cooperation Authority on the reasonableness of the assumptions and estimates in the City's five-year financial plans.

The principal officers of the City's government appointed by the Mayor are the Managing Director of the City (the "Managing Director"), the Director of Finance of the City (the "Director of Finance"), the City Solicitor (the "City Solicitor"), and the Deputy Mayor for Planning and Economic Development and Director of Commerce (the "Director of Commerce"). These officials, together with the Mayor and the other members of the Mayor's cabinet, constitute the major policy-making group in the City's government.

The Managing Director is responsible for supervising the operating departments and agencies of the City that render the City's various municipal services. The Director of Commerce is charged with the responsibility of promoting and developing commerce and industry.

The City Solicitor is head of the Law Department and acts as legal advisor to the Mayor, the City Council, and all of the agencies of the City government. The City Solicitor is also responsible for all of the City's contracts and bonds, for assisting City Council, the Mayor, and City agencies in the preparation of ordinances for introduction in City Council, and for the conduct of litigation involving the City.

The Director of Finance is the chief financial and budget officer of the City and is selected from three names submitted to the Mayor by a Finance Panel. The Director of Finance is responsible for the financial functions of the City including development of the annual operating budget, the capital budget, and capital program; the City's program for temporary and long-term borrowing; supervision of the operating budget's execution; the collection of revenues through the Department of Revenue; and the oversight of pension administration as Chairperson of the Board of Pensions and Retirement. The Director of Finance is also responsible for the appointment and supervision of the City Treasurer, whose office serves as the disbursing agent for the distribution of checks and electronic payments from the City Treasury and the management of cash resources.

The following are brief biographies of Mayor Nutter, his chief of staff, his cabinet and the City Controller:

Michael A. Nutter, Mayor, was sworn in as Philadelphia's 98th Mayor on January 7, 2008. He won the Democratic nomination in a five-way primary election. Elected to Philadelphia City Council in 1992, the Mayor represented the City's Fourth Councilmanic District for nearly fifteen years. During his time in Council, he engineered groundbreaking ethics reform legislation, led successful efforts to pass a citywide smoking ban, worked to lower taxes for Philadelphians and to reform the City's tax structure, and labored to increase the number of Philadelphia police officers patrolling the streets and to create a Police Advisory Board to provide a forum for discussion between citizens and the Police Department. Mayor Nutter received his B.A. from the Wharton School of Business at the University of Pennsylvania in 1979.

Clarence D. Armbrister, Chief of Staff, was appointed on January 7, 2008. Prior to his appointment, Mr. Armbrister was Executive Vice President and Chief Operating Officer of Temple University. Mr. Armbrister began his career at Temple in April 2003 when he was named Senior Vice President. He was elevated to the position of Executive Vice President and Chief Operating Officer in January 2007. Prior to joining Temple, Mr. Armbrister was a Director in the UBS Financial Services Municipal Securities Group in Philadelphia and had served as Managing Director of the School District of Philadelphia, Treasurer of the City of Philadelphia, and was a partner in the law firm of Saul Ewing LLP. Mr. Armbrister holds a J.D. from the University of Michigan Law School and a B.A. degree in political science and economics from the University of Pennsylvania.

Camille Cates Barnett, Ph.D., Managing Director, was appointed in January 2008. Dr. Barnett is a professional manager, having worked in the cities of Sunnyvale, California, Dallas, Houston and Austin, Texas and Washington, DC. Prior to her appointment as Managing Director, Dr. Barnett served as an advisor and consultant to public sector clients to improve governance, with the Public Strategies Group, and Public Financial Management. Dr. Barnett encourages collaborative approaches to growth, disaster recovery, economic strength, environmental sustainability and other issues that cross governmental jurisdictions and has written numerous articles on emerging networks in governing and transforming the public sector. Dr. Barnett has a Ph.D. in public administration from the University of Southern California and has taught at the University of Southern California and the University of Texas at Austin.

Rob Dubow, Director of Finance, was appointed on January 7, 2008. The Director of Finance is the Chief Financial Officer of the City. Prior to his appointment, Mr. Dubow was the Executive Director of the Pennsylvania Intergovernmental Cooperation Authority (PICA), which is a financial oversight board established by the Commonwealth in 1991. He served as Chief Financial Officer of the Commonwealth of Pennsylvania from 2004 to 2005. From 2000 to 2004, he served as Budget Director for the City of Philadelphia, where he had also been a Deputy Budget Director and Assistant Budget Director. Before working for the City, Mr. Dubow was a Senior Financial Analyst for PICA. He also served as a Research Associate at the Pennsylvania Economy League and was a reporter for the Associated Press. Mr. Dubow earned a Masters in Business Administration degree from the Wharton School of Business and a Bachelor of Arts degree from the University of Pennsylvania.

Shelley R. Smith, City Solicitor, was appointed on January 7, 2008. The City Solicitor of the City of Philadelphia is the City's chief legal officer, the head of the City's Law Department, and a member of the Mayor's Cabinet. Prior to her appointment, Ms. Smith was the Associate General Counsel for Regulatory Affairs - East at Exelon Corporation. Prior to joining Exelon, Ms. Smith was with Ballard Spahr as Of Counsel in the Labor, Employment & Immigration Group. Ms. Smith also spent more than a decade with the City of Philadelphia's Law Department where she was trial attorney and supervisor in the Civil Rights Unit, Chief of the Affirmative Litigation and Labor and Employment Units, and, finally, Chair of the Corporate and Tax Group.

Rina Cutler, Deputy Mayor for Transportation and Utilities was appointed in January 2008. Ms. Cutler advises and assists the Mayor on and coordinates all policies, planning and initiatives relating to transportation, waste management, infrastructure and public utilities. She collaborates with the Managing Director in coordinating the development of policy and the allocation of resources for the departments of Streets, Water and Aviation. Ms. Cutler also serves as the Mayor's representative working with SEPTA, PGW, the Parking Authority and other organizations. Ms. Cutler previously served as Deputy Secretary of Administration for the Pennsylvania Department of Transportation in Harrisburg. Her experience includes time as Executive Director of the Philadelphia Parking Authority and Transportation Commissioner for the Transportation Department in Boston, Massachusetts, as well as the Executive Director of Parking and Traffic in San Francisco.

Everett A. Gillison, Deputy Mayor for Public Safety, was appointed on January 7, 2008. Mr. Gillison advises and assists the Mayor on all policies, planning and initiatives designed to promote the

public safety and prevent crime. He will lead a collaborative effort with the Police Department and other agencies in the criminal justice system to provide a more holistic approach to the prevention and the enhancement of public safety throughout the City. Mr. Gillison previously served as a Senior Trial Lawyer for the Defender Association of Philadelphia where he worked for more than 30 years. Other experience also includes his time on the Board of Summerbridge of Greater Philadelphia, as well as a member of the American College of Trial Lawyers.

Alan Greenberger, Acting Deputy Mayor for Planning and Economic Development and Director of Commerce, was appointed on June 30, 2009. Mr. Greenberger is also the Executive Director of the City Planning Commission where he chairs the Philadelphia Zoning Code Commission. A native of New York City, he moved to Philadelphia in 1974 to join Mitchell/Giurgola Architects. He became an associate of Mitchell/Giurgola in 1980, moved to Australia to join Mitchell/Giurgola & Thorpe, architects for the Australian Parliament House, and rejoined Mitchell/Giurgola in Philadelphia as a partner in 1986. In 1990, he and several partners at M/G changed the name of the firm to MGA Partners, where he practiced through 2008. He has been the lead designer on numerous MGA projects including the Department of State National Foreign Affairs Training Center, the West Chester University School of Music and Performing Arts Center, America on Wheels Museum, Lehigh University Linderman Library Renovation, Mann Center for the Performing Arts Master Plan and Pavilions, and the Centennial District Master Plan.

Dr. Donald F. Schwarz, Deputy Mayor for Health and Opportunity and Health Commissioner, was appointed in January 2008. Prior to entering government service, Dr. Schwarz was Vice Chairman of the Department of Pediatrics of the University of Pennsylvania School of Medicine and Craig-Dalsimer Division Chief for Adolescent Medicine at The Children's Hospital of Philadelphia. He was also Mary D. Ames Associate Professor of Child Advocacy in the Department of Pediatrics of the University of Pennsylvania School of Medicine at The Children's Hospital of Philadelphia. Dr. Schwarz is board certified in pediatrics and adolescent medicine. Dr. Schwarz was, for 22 years, an active researcher in the areas of adolescent risk behaviors and early childhood development.

Pauline Abernathy, Senior Advisor to the Mayor, was appointed in January 2008. Ms. Abernathy was previously Deputy Director of Health and Human Services Policy at The Pew Charitable Trusts where she initiated, designed and managed national initiatives related to child welfare policy, underage drinking prevention, retirement savings and student debt policy. Prior to working at Pew, Ms. Abernathy worked at The White House National Economic Council and Domestic Policy Council and at the U.S. Department of Education and as a legislative assistant for a U.S. Senator. She has a bachelor's degree in Art History from Yale University and a Masters in Public Policy from Harvard University's Kennedy School of Government.

Julia Chapman, Legislative Affairs Director, was appointed in January 2008. Her role is to manage state and local legislation important to the City and to oversee government relations with state and local elected officials. Prior to her appointment, Ms. Chapman worked for Michael A. Nutter when he was a member of Philadelphia City Council, serving as his Chief of Staff for fifteen years. She also worked for State Representative Dwight Evans in the capacity as Legal Counsel to the House Appropriations Democratic Committee. In addition, Ms. Chapman worked for former Mayor Wilson Goode, Sr. in the Office of Policy & Legislative Affairs. Ms. Chapman is an attorney. She is a graduate of Rutgers University School of Law in Camden, NJ and received her Bachelor of Science degree in Economics at the University of Illinois.

Michael DiBerardinis, Commissioner of Parks and Recreation and Special Advisor to the Mayor on Libraries, was appointed in April 2009. Prior to his appointment, Mr. DiBerardinis served as Secretary of Pennsylvania's Department of Conservation and Natural Resources, overseeing 117 state parks, 26 forest districts, and 7 regional community offices. The department, under Secretary DiBerardinis, managed 2.5 million acres of public land and administered grant programs that annually dispensed over

\$80 million dollars. Prior to being named as Secretary for DCNR, Mr. DiBerardinis served as Executive Director of the Campaign for Working Families. Before working with the Campaign, Mr. DiBerardinis was the Vice President of Programs for the William Penn Foundation. Mr. DiBerardinis' long history of public administration includes serving as the Commissioner of the Philadelphia Department of Recreation from 1992 to 2000. Mr. DiBerardinis earned a Bachelor of Arts degree in Political Science from St. Joseph's University.

Patricia Enright, Director of Communications and Deputy Chief of Staff, was appointed on January 7, 2008. Prior to joining the Administration, Ms. Enright served as Executive Director of the Mayor's Transition Team as well as Campaign Manager of the Mayor's campaign during the general election. Ms. Enright was Campaign Manager for Governor Ed Rendell's re-election campaign. Prior to the campaign, she was appointed by Rendell as Director of the Office of Public Liaison. In addition to several national campaign positions, Ms. Enright served as press secretary for Sen. Harkin and spent 8 years in the Clinton Administration including appointments as Assistant Secretary for Public Affairs and Senior Advisor to the Secretary at the Department of Housing and Urban Development.

Allan R. Frank, Chief Technology Officer, was appointed on September 2, 2008. Mr. Frank's background includes co-founder of a publicly-traded Consulting and Research company, Senior Partner in a Global Professional Services Firm, and extensive experience in setting strategy, implementing and operating core business processes, product development, marketing, internal IT management, and software development. He is also recognized as an expert in the areas of information delivery, decision support and knowledge management. Mr. Frank holds a Bachelor of Science in Accounting, Master of Science in Computer Science, and Master of Business Administration in Finance from Lehigh University and he is also a non-practicing Certified Public Accountant.

Teresa A. Gillen, Senior Advisor to the Mayor for Economic Development, was appointed on January 7, 2008. Prior to joining the Administration, Terry Gillen was the Chief Executive Officer of the Collegiate Consortium for Workforce and Economic Development. She also has served as the Director of Policy for the Pennsylvania Department of Community and Economic Development in Harrisburg under the Rendell Administration and as Chief Operating Office of National Community Capital Association – a national community development financing organization. From 1995 to 1998, Ms. Gillen was Senior Vice President of the Philadelphia Industrial Development Corporation ("PIDC"), which is the City's leading economic development agency. At PIDC, Ms. Gillen managed the Office of Defense Conversion, which oversees the reuse of the City's former defense facilities – including the former Navy Yard. In 1992, Ms. Gillen was appointed by Mayor Rendell as Deputy Commerce Director for the City of Philadelphia.

Melanie Johnson, City Representative, was appointed on January 7, 2008. The City Representative will promote and give wide publicity to items of interest reflecting the accomplishments of the City and its inhabitants and the growth and development of its commerce and industry. Ms. Johnson had served as the Director of Communications for the Nutter for Mayor Campaign since August of 2006. Prior experience includes her time as Press Secretary to Former Mayor Ed Rendell, Director of Communication for Multicultural Affairs Congress at Philadelphia Convention and Visitors Bureau, and Senior Account Executive at Beach Advertising.

Amy L. Kurland, Inspector General, was appointed on January 7, 2008. The Inspector General investigates fraud, corruption, and abuse in all City departments, agencies, commissions and boards, as well as in contracts with individuals or companies receiving City funds and doing business with the City. Prior to her appointment, Ms. Kurland was an Assistant United States Attorney and Senior Litigation Counsel for the Eastern District of Pennsylvania for 24 years, specializing in public corruption and white collar fraud prosecutions. She is also an Adjunct Professor of Trial Advocacy at Rutgers University. Ms. Kurland received her B.A. from Reed College and her J.D. from Rutgers University.

Joan L. Markman is the City's first Chief Integrity Officer, and took office with the Nutter administration on January 7, 2008. Before that, Ms. Markman spent 20 years as a federal prosecutor in the United States Attorney's Office in Philadelphia, where she focused on the investigation and prosecution of fraud and public corruption cases. Ms. Markman has also served as an adjunct lecturer in Trial Advocacy at the University of Pennsylvania Law School, as an associate attorney in the firm Dechert Price and Rhoads, and as an Assistant District Attorney in Philadelphia. She is a 1979 graduate of Wesleyan University and a 1983 graduate of the University of Virginia School of Law.

Lori A. Shorr, Ph.D., Chief Education Officer, was appointed in January 2008. Dr. Shorr previously served in Pennsylvania's Rendell administration as Special Assistant to the Secretary of Education for the Commonwealth of Pennsylvania and in that capacity led the administration's work in aligning academic expectations between high school and post-secondary education. Her work at the state included dual enrollment, transfer and articulation, the Governor's Commission on College and Career Success, and other initiatives. Dr. Shorr was previously Vice President of Policy and Planning at Philadelphia Youth Network, a nationally-recognized non-profit which manages \$24 million of investments from government, industry and the foundations community to effect systems change and serve over 10,000 disenfranchised Philadelphia youth through direct programming. Before her service at the Commonwealth, she was in the Provost's and President's offices at Temple University where her work concentrated on local academic alignment issues. At Temple Dr. Shorr also was affiliated faculty in both Women's Studies and Urban Education departments, lecturing on both feminist film theory and educational equity. She continues to publish and speak nationally in the areas of education, equity, and public policy. Dr. Shorr earned her Ph.D. from the University of Pittsburgh in Critical and Cultural Studies.

Gary P. Steuer, Chief Cultural Officer was appointed on October 1, 2008. Prior to his appointment, Mr. Steuer served as Vice President for Private Sector Affairs at Americans for the Arts, the national service organization for local arts agencies. Mr. Steuer also had the additional title of Executive Director of the Arts & Business Council of Americans for the Arts. Mr. Steuer has also served as Executive Director of National Actors Theatre on Broadway, Director of the Capital Funding Initiative of the New York State Council on the Arts, Managing Director of the Vineyard Theatre, Director of Programs for the Alliance of Resident Theatres/New York, an aide to a United States Congressman, and a commercial theatre producer.

David G. Wilson, Deputy Managing Director, was appointed in August 2008. Prior to his appointment Mr. Wilson was the Executive Vice President of the Private Industry Council of Milwaukee County, the workforce development board for the local area. Mr. Wilson served as Director of Parks and Public Infrastructure and Regional Manager during a 13 year career in Milwaukee County Government. Mr. Wilson holds a Masters in Business Administration from Marquette University and a Bachelor of Arts degree from Bethany College.

Alan L. Butkovitz is serving his first term as Philadelphia's elected City Controller, an office independent of the Mayor. Prior to his election as City Controller, Mr. Butkovitz served 15 years in the Pennsylvania House of Representatives, representing the 174th Legislative District in Northeast Philadelphia where he served on the Veterans Affairs and Urban Affairs Committees as well as committees on Aging and Older Adults, Children and Youth and Insurance. Mr. Butkovitz was widely praised for leading the bi-partisan investigation into violence in Philadelphia public schools. He authored legislation creating the Office of the Safe Schools Advocate, the first of its kind in the nation. Mr. Butkovitz was born and raised in Philadelphia. He is an attorney and received his Juris Doctor degree from Temple University Law School in 1976 and a bachelor's degree from Temple University in 1973.

## **Government Services**

Municipal services provided by the City include: police and fire protection; health care; certain welfare programs; construction and maintenance of local streets, highways, and bridges; trash collection, disposal and recycling; provision for recreational programs and facilities; maintenance and operation of the water and wastewater systems (the “Water and Wastewater Systems”); the acquisition and maintenance of City real and personal property, including vehicles; maintenance of building codes and regulation of licenses and permits; maintenance of records; collection of taxes and revenues; purchase of supplies and equipment; construction and maintenance of airport facilities; and maintenance of a prison system. The City owns the assets that comprise the Philadelphia Gas Works (“PGW” or the “Gas Works”). PGW serves residential, commercial, and industrial customers in the City. PGW is operated by Philadelphia Facilities Management Corporation (“PFMC”), a non-profit corporation specifically organized to manage and operate the PGW for the benefit of the City.

## **Local Government Agencies**

There are a number of significant governmental authorities and quasi-governmental non-profit corporations that also provide services within the City.

The Southeastern Pennsylvania Transportation Authority (“SEPTA”), which is supported by transit revenues and Federal, Commonwealth, and local funds, is responsible for developing and operating a comprehensive and coordinated public transportation system in the southeastern Pennsylvania region.

The Philadelphia Parking Authority is responsible for the construction and operation of parking facilities in the City and at the Philadelphia International Airport and, by contract with the City, for enforcement of on-street parking regulations.

The Philadelphia Municipal Authority (formerly The Equipment Leasing Authority of Philadelphia) (“PMA”) was originally established for the purpose of buying equipment and vehicles to be leased to the City. PMA’s powers have been expanded to include, without limitation, the construction and leasing of municipal solid waste disposal facilities, correctional facilities, and other municipal buildings.

The Redevelopment Authority of the City of Philadelphia (the “Redevelopment Authority”) and the Philadelphia Housing Authority develop and/or administer low and moderate income rental units and housing in the City. The Redevelopment Authority, supported by Federal funds through the City’s Community Development Block Grant Fund and by Commonwealth and local funds, is responsible for the redevelopment of the City’s blighted areas.

The Hospitals and Higher Education Facilities Authority of Philadelphia (the “Hospitals Authority”) assists non-profit hospitals by financing hospital construction projects. The City does not own or operate any hospitals. The powers of the Hospitals Authority have been expanded to permit the financing of construction of buildings and facilities for certain colleges and universities and other health care facilities and nursing homes.

The Philadelphia Industrial Development Corporation (“PIDC”) and its affiliate, the Philadelphia Authority for Industrial Development (“PAID”), coordinate the City’s efforts to maintain an attractive business environment and to attract new businesses to the City and retain existing ones.

The Pennsylvania Convention Center Authority (the “Convention Center Authority”) constructed and maintains, manages, and operates the Pennsylvania Convention Center, which opened on June 25, 1993. The Convention Center Authority is currently undertaking an expansion of the Pennsylvania Convention Center.

## **School District**

The School District was established by the Educational Supplement to the City's Home Rule Charter to provide free public education to the City's residents. Under the Home Rule Charter, its board is appointed by the Mayor and must submit a lump sum statement of expenditures to the City annually. Such statement is used by City Council in making its determination to authorize the levy of taxes on behalf of the School District. Certain financial information regarding the School District is included in the City's Comprehensive Annual Financial Report. It has no independent taxing powers and may levy only the taxes authorized on its behalf by the City and the Commonwealth. Under the Home Rule Charter, the School District is managed by a nine-member Board of Education appointed by the Mayor from a list supplied by an Educational Nominating Panel that is chosen by the Mayor. In some matters, including the incurrence of short-term and long-term debt, both the City and the School District are governed primarily by the laws of the Commonwealth. The School District is a separate political subdivision of the Commonwealth and the City has no property interest in or claim on any revenues or property of the School District.

The School District was declared distressed by the Secretary of Education of the Commonwealth pursuant to Section 691(c) of the Public School Code of 1949, as amended (the "School Code"), effective December 22, 2001. During a period of distress under Section 691(c) of the School Code, all of the powers and duties of the Board of Education granted under the School Code or any other law are suspended and all of such powers and duties are vested in the School Reform Commission (the "School Reform Commission") provided for under the School Code. The School Reform Commission is responsible for the operation, management and educational program of the School District during such period. It is also responsible for financial matters related to the School District. The School Code provides that the members of the Board of Education continue to serve during the time the School District is governed by the School Reform Commission, and that the establishment of the School Reform Commission shall not interfere with the regular selection of the members of the Board of Education. During the tenure of the School Reform Commission, the Board of Education will perform those duties delegated to it by the School Reform Commission. As of the date hereof, the School Reform Commission has not delegated any duties to the Board.

## **PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY**

### **General**

The Pennsylvania Intergovernmental Cooperation Authority ("PICA") was created on June 5, 1991 by the Pennsylvania Intergovernmental Cooperation Authority Act for Cities of the First Class (the "PICA Act"). PICA was established to provide financial assistance to cities of the first class. The City is the only city of the first class in the Commonwealth. The PICA Act provides that, upon request by the City to PICA for financial assistance and for so long as any bonds issued by PICA remain outstanding, PICA shall have certain financial and oversight functions. Under the PICA Act, PICA no longer has the authority to issue bonds for new money purposes, but may refund bonds previously issued by it. PICA has the power, in its oversight capacity, to exercise certain advisory and review procedures with respect to the City's financial affairs, including the power to review and approve five-year financial plans prepared at least annually by the City, and to certify non-compliance by the City with the then-existing five-year plan adopted by the City pursuant to the PICA Act. Under the PICA Act, such certification would require the Secretary of the Budget of the Commonwealth to withhold payments due to the City from the Commonwealth or any of its agencies (including, with certain exceptions, all grants, loans, entitlements and payment of the portion of the PICA Tax, hereinafter described, otherwise payable to the City). See "Source of Payment of PICA Bonds" below.

On June 16, 1992, PICA, at the request of the City, issued \$474,555,000 Special Tax Revenue Bonds (City of Philadelphia Funding Program), Series of 1992 (the "1992 PICA Bonds"). The proceeds

of the 1992 PICA Bonds were used (i) to make grants to the City to fund the Fiscal Year 1991 General Fund cumulative deficit (\$153.5 million) and the then-projected Fiscal Year 1992 General Fund deficit (\$71.4 million); (ii) to make grants to the City to pay the costs of certain capital projects to be undertaken by the City; and (iii) to make a grant to the City to provide it with financial assistance to enhance productivity in the operation of City government. It had been anticipated that the proceeds of the 1992 PICA Bonds would also be used to fund the City's projected Fiscal Year 1993 General Fund deficit; however, because no deficit occurred, a grant from PICA for this purpose was not required. These proceeds, in the amount equal to \$23.5 million, were instead used to provide funds for other City purposes.

On July 29, 1993, PICA, at the request of the City, issued \$643,430,000 Special Tax Revenue Bonds (City of Philadelphia Funding Program), Series of 1993 (the "1993 PICA Bonds"), the proceeds of which were used to make grants to the City to pay the costs of certain capital projects to be undertaken by the City and to make a grant to the City to provide for the defeasance of certain outstanding general obligation bonds of the City in the aggregate amount of \$336,225,000.

On September 14, 1993, PICA issued \$178,675,000 Special Tax Revenue Refunding Bonds (City of Philadelphia Funding Program), Series of 1993A (the "1993A PICA Bonds"), the proceeds of which were used to advance refund \$136,670,000 principal amount of the 1992 PICA Bonds.

On December 15, 1994, PICA, at the request of the City, issued \$122,020,000 Special Tax Revenue Bonds (City of Philadelphia Funding Program) Series of 1994 (the "1994 PICA Bonds"), the proceeds of which were used to make grants to the City to pay the costs of certain capital projects to be undertaken by the City.

On May 30, 1996, PICA issued \$343,030,000 Special Tax Revenue Refunding Bonds (City of Philadelphia Funding Program), Series of 1996 (the "1996 PICA Bonds"), the proceeds of which were used to advance refund \$304,160,000 principal amount of the 1992 PICA Bonds and \$120,180,000 principal amount of the 1994 PICA Bonds.

On April 15, 1999, PICA issued \$610,005,000 Special Tax Revenue Refunding Bonds (City of Philadelphia Funding Program), Series of 1999 (the "1999 PICA Bonds"), the proceeds of which were used to advance refund \$610,730,000 principal amount of the 1993 PICA Bonds.

On June 16, 2003, PICA issued \$165,550,000 Special Tax Revenue Refunding Bonds (City of Philadelphia Funding Program), Series of 2003, the proceeds of which were used to refund \$163,185,000 principal amount of the 1993A PICA Bonds.

On June 15, 2006, PICA issued \$89,950,000 Special Tax Revenue Refunding Bonds (City of Philadelphia Funding Program) Series of 2006 (Auction Rate Securities), the proceeds of which were used to refund \$89,960,000 principal amount of the 1996 PICA Bonds.

On May 15, 2008, PICA issued \$133,740,000 Series 2008A and \$80,825,000 Series 2008B Special Tax Revenue Refunding Bonds (City of Philadelphia Funding Program). The proceeds of the Series 2008A bonds were used to refund \$142,085,000 principal amount of the 2003 PICA Bonds; the proceeds of the Series 2008B Bonds together with other available funds of the Authority were used to refund \$85,500,000 principal amount of the 2006 PICA Bonds.

As of the close of business on June 30, 2008, the principal amount of PICA bonds outstanding was \$572,095,000.

On June 15, 2009, PICA issued \$354,925,000 Special Tax Revenue Refunding Bonds (City of Philadelphia Funding Program), Series of 2009, the proceeds of which were used to refund the outstanding 1999 PICA Bonds and pay the costs of terminating an associated swap.

## Source of Payment of PICA Bonds

The PICA Act authorized the City to impose a tax for the sole and exclusive purposes of PICA. In connection with the adoption of the Fiscal Year 1992 budget and the adoption of the first Five-Year Plan, the City reduced the wage, earnings, and net profits tax on City residents by 1.5% and enacted a PICA Tax of 1.5% tax on wages, earnings and net profits of City residents (the “PICA Tax”). Proceeds of the PICA Tax are solely the property of PICA. The PICA Tax, collected by the City’s Department of Revenue, is deposited in the “Pennsylvania Intergovernmental Cooperation Authority Tax Fund” (the “PICA Tax Fund”) of which the State Treasurer is custodian. The PICA Tax Fund is not subject to appropriation by City Council or the General Assembly of the Commonwealth.

The PICA Act authorizes PICA to pledge the PICA Tax to secure its bonds and prohibits the Commonwealth and the City from repealing the PICA Tax or reducing the rate of the PICA Tax while any bonds secured by the PICA Tax are outstanding.

The PICA Act requires that proceeds of the PICA Tax in excess of amounts required for (i) debt service, (ii) replenishment of any debt service reserve fund for bonds issued by PICA, and (iii) certain PICA operating expenses, be deposited in a trust fund established pursuant to the PICA Act exclusively for the benefit of the City and designated the “City Account.” Amounts in the City Account are required to be remitted to the City not less often than monthly, but are subject to withholding if PICA certifies the City’s non-compliance with the then-current five-year plan.

The PICA Act establishes a “Bond Payment Account” for PICA as a trust fund for the benefit of PICA bondholders and authorizes the creation of a debt service reserve fund for bonds issued by PICA. Since PICA has issued bonds secured by the PICA Tax, the PICA Act requires that the State Treasurer pay the proceeds of the PICA Tax held in the PICA Tax Fund directly to the Bond Payment Account, the debt service reserve fund created for bonds issued by PICA and the City Account.

The total amount of PICA Tax remitted to PICA by the State Treasurer (which is net of the costs of the State Treasurer in collecting the PICA Tax) for each of the Fiscal Years 1999 through 2008, the current estimate for Fiscal Year 2009 and the budgeted amount for Fiscal Year 2010, are set forth below:

<u>Year</u>	<u>Amount</u>
1999	\$ 245.8 million
2000	256.6 million
2001	273.6 million
2002	278.0 million
2003	281.5 million
2004	285.0 million
2005	300.2 million
2006	309.9 million
2007	327.9 million
2008	341.8 million
2009 (Estimate)	352.1 million
2010 (Adopted Budget)	360.9 million

PICA bonds are payable from the PICA revenues, including the PICA Tax, pledged to secure PICA’s bonds, the Bond Payment Account and any debt service reserve fund established for such bonds and have no claim on any revenues of the Commonwealth or the City.

## Five-Year Plans of the City

One of the conditions precedent to the issuance of bonds by PICA was the development by the City and approval by PICA of a five-year financial plan. The original five-year plan, which covered Fiscal

Years 1992 through 1996, was prepared by the Mayor, approved by City Council on April 29, 1992 and by PICA on May 18, 1992. In each subsequent year, the City updated the previous year's five-year plan, each of which was adopted by City Council, signed by the Mayor and approved by PICA.

The Mayor presented the Seventeenth Five-Year Plan (the "Seventeenth Five-Year Plan") to City Council on February 14, 2008. City Council approved the Fiscal Year 2009 Budget and the revised Fiscal Years 2009-2013 Five Year Plan on May 22, 2008. The Mayor signed the budget into law on May 22, 2008. The Seventeenth Five-Year Plan was approved by PICA on June 17, 2008.

The Mayor presented the Eighteenth Five-Year Plan (the "Eighteenth Five-Year Plan") to City Council on March 19, 2009. City Council began its review of the Fiscal Year 2010 Operating Budget and Eighteenth Five Year Plan on March 25, 2009. City Council approved the Fiscal Year 2010 Budget on May 21, 2009, and the Mayor signed it on May 27, 2009. The City submitted the revised Eighteenth Five-Year Plan to PICA in June 2009 for PICA's approval. PICA is scheduled to vote on the Eighteenth Five-Year Plan on July 21, 2009.

## **CITY FINANCIAL PROCEDURES**

Except as otherwise noted, the financial statements, tables, statistics, and other information shown below have been prepared by the Office of the Director of Finance and can be reconciled to the financial statements in the City's Comprehensive Annual Financial Report and Notes therein.

### **Independent Audit and Opinion of the City Controller**

The City Controller has examined and expressed opinions on the basic financial statements of the City of Philadelphia contained in the City's Comprehensive Annual Financial Report for the Fiscal Year ended June 30, 2008 (the "Fiscal Year 2008 Comprehensive Annual Financial Report").

The City Controller has not participated in the preparation of this Official Statement nor in the preparation of the budget estimates and projections and cash flow statements and forecasts set forth in various tables contained in this Official Statement. Consequently, the City Controller expresses no opinion with respect to any of the data contained in this Official Statement other than what is contained in the Fiscal Year 2008 Comprehensive Annual Financial Report.

### **Principal Operations**

The major operations of the City are conducted through the General Fund. In addition to the General Fund, operations of the City are conducted through two other major governmental funds and 12 minor governmental funds. The two major governmental funds and three of the minor governmental funds are financed solely through grants from the Commonwealth and Federal government. The City's Debt Service Fund and Capital Projects Fund are also included with the minor governmental funds.

### **Fund Accounting**

Funds are groupings of activities that enable the City to maintain control over resources that have been segregated for particular purposes or objectives. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds. The governmental funds are used to account for the financial activity of the City's basic services, such as: general government; economic and neighborhood development; public health, welfare and safety; cultural and recreational; and streets, highways and sanitation. The funds' financial activities focus on a short-term view of the inflows and outflows of spendable resources, as well as on the balances of spendable resources available at the end of the fiscal year. The financial information presented for the governmental funds is useful in evaluating the City's short term financing requirements.

The City maintains twenty-three individual governmental funds. The City's Comprehensive Annual Financial Report (including for the City's fiscal year ended June 30, 2008), presents data separately for the General Fund, Grants Revenue Fund and Health Choices Behavioral Health Fund, which are considered to be major funds. Data for the remaining eighteen funds are combined into a single aggregated presentation.

Proprietary Funds. The proprietary funds are used to account for the financial activity of the City's operations for which customers are charged a user fee; they provide both a long and short-term view of financial information. The City maintains three enterprise funds that are a type of proprietary funds - airport, water and wastewater operations, and industrial land bank.

Fiduciary Funds. The City is the trustee, or fiduciary, for its employees' pension plans. It is also responsible for PGW's employees' retirement reserve assets. Both of these fiduciary activities are reported in the City's Comprehensive Annual Financial Report (including for the City's fiscal year ended June 30, 2008), as separate financial statements of fiduciary net assets and changes in fiduciary net assets.

### **Basis of Accounting and Measurement Focus**

Governmental funds account for their activities using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as in the case of full accrual accounting. Debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due; however, those expenditures may be accrued if they are to be liquidated with available resources.

Imposed non-exchange revenues, such as real estate taxes, are recognized when the enforceable legal claim arises and the resources are available. Derived tax revenues, such as wage, business privilege, net profits and earnings taxes, are recognized when the underlying exchange transaction has occurred and the resources are available. Grant revenues are recognized when all the applicable eligibility requirements have been met and the resources are available. All other revenue items are considered to be measurable and available only when cash is received by the City.

Revenue that is considered to be program revenue includes: (1) charges to customers or applicants for goods received, services rendered or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program specific revenues; therefore, all taxes are considered general revenues.

The City's financial statements reflect the following three funds as major Governmental Funds:

- The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in other funds.
- The Health Choices Behavioral Health Fund accounts for resources received from the Commonwealth. These resources are restricted to providing managed behavioral health care to residents of the City.
- The Grants Revenue Fund accounts for the resources received from various federal, state and private grantor agencies. The resources are restricted to accomplishing the various objectives of the grantor agencies.

The City also reports on Permanent Funds, which are used to account for resources legally held in trust for use by the park and library systems of the City. There are legal restrictions on the resources of the funds that require the principal to remain intact, while only the earnings may be used for the programs.

The City reports on the following Fiduciary Funds:

- The Municipal Pension Fund accumulates resources to provide pension benefit payments to qualified employees of the City and certain other quasi-governmental organizations.
- The Philadelphia Gas Works Retirement Reserve Fund accounts for contributions made by PGW to provide pension benefit payments to its qualified employees under its noncontributory pension plan.

The City reports on the following major Proprietary Funds:

- The Water Fund accounts for the activities related to the operation of the City's water delivery and sewage systems.
- The Aviation Fund accounts for the activities of the City's airports.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's ongoing operations. The principal operating revenues of the Water Fund are charges for water and sewer service. The principal operating revenue of the Aviation Fund is charges for the use of the airport. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## **Legal Compliance**

The City's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). In accordance with the Home Rule Charter, the City has formally established budgetary accounting control for its operating and capital improvement funds.

The operating funds of the City, consisting of the General Fund, ten Special Revenue Funds (County Liquid Fuels Tax, Special Gasoline Tax, Health Choices Behavioral Health, Hotel Room Rental Tax, Grants Revenue, Community Development, Car Rental Tax, Wage Tax Reduction, Acute Care Hospital Assessment and Housing Trust Funds) and two Enterprise Funds (Water and Aviation Funds), are subject to annual operating budgets adopted by City Council. Included with the Water Fund is the Water Residual Fund. These budgets appropriate funds for all City departments, boards and commissions by major class of expenditure within each department. Major classes are defined as: personal services; purchase of services; materials and supplies; equipment; contributions, indemnities and taxes; debt service; payments to other funds; and advances and other miscellaneous payments. The appropriation amounts for each fund are supported by revenue estimates and take into account the elimination of accumulated deficits and the re-appropriation of accumulated surpluses to the extent necessary. All transfers between major classes (except for materials and supplies and equipment, which are appropriated together) must have councilmanic approval. Appropriations that are not expended or encumbered at year-end are lapsed.

The City's capital budget is adopted annually by City Council. The capital budget is appropriated by project for each department. Requests to transfer appropriations between projects must be approved by City Council. Any appropriations that are not obligated at year-end are either lapsed or carried forward to the next fiscal year.

Schedules prepared on the legally enacted basis differ from the GAAP basis in that both expenditures and encumbrances are applied against the current budget, adjustments affecting activity budgeted in prior years are accounted for through fund balance or as reduction of expenditures and certain interfund transfers and reimbursements are budgeted as revenues and expenditures.

### **Budget Procedure**

At least ninety days before the end of the Fiscal Year the operating budget for the next Fiscal Year is prepared by the Mayor and must be submitted to City Council for adoption. The budget, as adopted, must be balanced and provide for discharging any estimated deficit from the current Fiscal Year and make appropriations for all items to be funded with City revenues. The Mayor's budgetary estimates of revenues for the ensuing Fiscal Year and projection of surplus or deficit for the current Fiscal Year may not be altered by City Council. Not later than the passage of the operating budget ordinance, City Council must enact such revenue measures as will, in the opinion of the Mayor, yield sufficient revenues to balance the budget.

At least thirty days before the end of each Fiscal Year, City Council must adopt by ordinance an operating budget and a capital budget for the ensuing Fiscal Year and a capital program for the six ensuing years. If the Mayor disapproves the bill, he must return it to City Council with the reasons for his disapproval at the first meeting thereof held not less than ten days after he receives it. If the Mayor does not return the ordinance within the time required, it becomes law without his approval. If City Council passes the bill by a vote of two-thirds of all of its members within seven days after the bill has been returned with the Mayor's disapproval, it becomes law without his approval. The capital program is prepared annually by the City Planning Commission to present the capital expenditures planned for each of the six ensuing Fiscal Years, including the estimated total cost of each project and the sources of funding (local, state, Federal, and private) estimated to be required to finance each project. The capital program is reviewed by the Mayor and transmitted to City Council for adoption with his recommendation thereon. See Table A-11 for a summary of the City's capital improvement program for the Fiscal Years 2010 through 2015.

The capital budget ordinance, authorizing in detail the capital expenditures to be made or incurred in the ensuing Fiscal Year from funds that City Council appropriates, is adopted by City Council concurrently with the capital program. The capital budget must be in full conformity with that part of the capital program applicable to the Fiscal Year that it covers.

### **Awards**

For the twenty-eighth consecutive year, the Government Finance Officers Association of the United States and Canada (GFOA) awarded its prestigious Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2007. The City received this recognition by publishing a report that was well organized and readable and satisfied both generally accepted accounting principles and applicable legal requirements.

## **CITY CASH MANAGEMENT AND INVESTMENT POLICIES**

### **Consolidated Cash**

The Act of the General Assembly of the Commonwealth of June 25, 1919, P.L. 581, Art. XVII, § 6, gives the City the authority to make temporary inter-fund loans between operating and capital funds.

The Consolidated Cash Account provides for the physical commingling of the cash of all City Funds, except those which, for legal or contractual reasons, cannot be commingled (e.g., the Municipal Pension Fund, sinking funds, sinking fund reserves, funds of PGW, the Water Fund, the Aviation Fund and certain other restricted purpose funds). A separate accounting is maintained for the equity of each

member fund in the Consolidated Cash Account. The City manages the Consolidated Cash Account pursuant to the following procedures:

To the extent that any member fund temporarily experiences the equivalent of a cash deficiency, the required advance is made from the Consolidated Cash Account, in the amount necessary to result in a zero balance in the cash equivalent account of the borrowing fund. All subsequent net receipts of a borrowing fund are applied in repayment of the advance.

All advances are made within the budgetary constraints of the borrowing funds. Within the General Fund, this system of inter-fund advances has historically resulted in the temporary use of tax revenues or other operating revenues for capital purposes and the temporary use of capital funds for operating purposes.

Procedures governing the City's cash management operations require the General Fund-related operating fund to borrow initially from the General Fund-related capital fund, and only to the extent there is a deficiency in such fund may the General Fund-related operating fund borrow money from any other funds in the Consolidated Cash Account.

### **Investment Practices**

Cash balances in each of the City's funds are managed to maintain daily liquidity to pay expenses, and make investments that preserve principal while striving to obtain the maximum rate of return. In accordance with the Home Rule Charter, the City Treasurer is the City Official responsible for managing cash collected into the City Treasury. The available cash balances in excess of daily expenses are placed in demand accounts, swept into money market mutual funds, or used to make investments directed by professional money managers. These investments are held in segregated trust accounts at a separate financial institution. Cash balances related to Revenue Bonds for Water and Sewer and the Airport are directly deposited and held separately in trust. A Fiscal Agent manages these cash balances per the related bond documents and the investment practice is guided by administrative direction of the City Treasurer per the Investment Committee and the Investment Policy. In addition, certain operating cash deposits (such as Community Behavioral Health, Special Gas/County Liquid and "911" surcharge) of the City are restricted by purpose and required to be segregated into accounts in compliance with Federal or State reporting.

Investment guidelines for the City are embodied in legislation approved by City Council appearing in the Philadelphia City Code, Chapter 19. In furtherance of the City, State, and Federal legislative guidelines, the Director of Finance adopted a written Investment Policy (the "Policy") that first went into effect in August 1994 and most recently was revised in April 2001. This Policy supplements other legal requirements and establishes a comprehensive investment policy for the overall administration and effective management of all monetary funds (except the Municipal Pension Fund and PGW Retirement Reserve Fund).

The Policy delineates the authorized investments as approved by City Council Ordinance and the funds to which the Policy applies. The authorized investments include U.S. Government Securities, U.S. Treasuries, U.S. Agencies, Collateralized Certificates of Deposit, Bankers Acceptance Notes, Eurodollar Deposits, Euro Certificates of Deposit, Commercial Paper, Corporate Bonds, Money Market Mutual Funds, Repurchase Agreements and Commonwealth of Pennsylvania securities, all of investment grade rating or better. Each category of instruments, excluding U.S. Government Treasury and Agency securities which carry no limitation, is limited to investment of no more than 25% of the total portfolio, and no more than 10% of the total portfolio per institutional or corporate issuer. The Policy also restricts investments to those having a maximum maturity of two years. Daily liquidity is maintained through the use of SEC-registered money market mutual funds with the balance of funds invested by the City or money managers in accordance with the Policy.

The Policy provides for an ad hoc Investment Committee consisting of the Director of Finance, the City Treasurer and the Deputy City Treasurer with ex-officio membership of a representative of each of the principal operating and capital funds, i.e., Water Fund, Aviation Fund, Philadelphia Gas Works and Philadelphia Municipal Authority. The Investment Committee meets quarterly with each of the investment managers to review each manager's performance to date and to plan for the next quarter. Investment managers are given any changes in investment instructions at these meetings. The Investment Committee approves all modifications to the Policy.

The Policy expressly forbids the use of any derivative investment product whose yield or market value does not follow the normal swings in interest rates. Investment in derivatives such as "inverse floaters," leveraged variable rate debt and interest-only or principal-only Collateralized Mortgage Obligations are specifically forbidden. The use of any other derivative investment products is restricted to identified "core cash" in any fund but never to exceed 25% of any fund's balance at the time of purchase.

### **General Fund Cash Flow**

Because the receipts of General Fund revenues lag behind expenditures during most of each fiscal year, the City issues notes in anticipation of General Fund revenues and makes payments from the Consolidated Cash Account to finance its on-going operations. The City has issued notes in anticipation of the receipt of income by the General Fund in each fiscal year since Fiscal Year 1972 (with a single exception). Each issue was repaid when due, prior to the end of the fiscal year.

The timing imbalance referred to above results from a number of factors, principally the following: (1) real property, business privilege tax and certain other taxes are not due until the latter part of the fiscal year; and (2) the City experiences lags in reimbursement from other governmental entities for expenditures initially made by the City in connection with programs funded by other governments.

## **DISCUSSION OF FINANCIAL OPERATIONS**

### **Fiscal Year 2008 Actual**

Results for Fiscal Year 2008 reflect revenues of \$3.72 billion, obligations of \$3.92 billion and a Fiscal Year 2008 fund balance of \$119.5 million on a legally enacted basis (modified accruals), an increase of \$35.1 million over the fund balance estimated in the adopted budget, but a decrease of \$178.4 million from the Fiscal Year 2007 ending fund balance. The decrease was caused in large part by one-time payments to the City's four unions as part of collective bargaining agreement settlements and reduction in business privilege and real estate transfer tax collections. This increase over the estimate in the adopted budget is largely due to the fact that the Fiscal Year 2007 fund balance was \$126 million higher than anticipated when the budget was adopted. The estimate is also \$54 million lower than the Fiscal Year 2008 fund balance estimated in the Approved Five Year Plan. This decrease is mainly the result of the lower than expected business privilege tax receipts, and lower state reimbursements.

### **Fiscal Year 2009 Adopted Budget**

The City's Fiscal Year 2009 budget was approved by City Council on May 22, 2008 and signed into law that day. The budget projects estimated revenues of \$3.9 billion, obligations of \$4.03 billion and an ending fund balance of \$62.5 million on the legally enacted basis. This budget was adopted by the City in conjunction with the Seventeenth Five-Year Plan which was approved by PICA on June 17, 2008.

### **Fiscal Year 2009 Current Estimate**

The City's Fiscal Year 2009 current estimate projects revenues of \$3.75 billion and obligations of \$3.95 billion on a legally enacted basis. Tax revenues are now projected to be \$179 million below budget levels. The real estate transfer tax and business privilege tax account for more than \$152 million of the

reduction. Total general fund revenue is projected to be \$138.5 million below budget. Obligations are now projected to be \$78.4 million below budgeted levels as the administration took quick action to reduce obligations and reduce the projected deficit. The Fiscal Year 2009 fund balance is projected to be (\$60) million.

### **Effect of Economic Crisis on City Budget**

Like other local governments across the country, the City is experiencing declines in tax collections and expected increases in pension costs. On November 6, 2008, Mayor Nutter announced the City's budget-balancing plan to address what would be, unless compensatory action was taken, an estimated \$1 billion deficit over the next five years and a \$108 million fund balance deficit, out of a \$4 billion budget, in Fiscal Year 2009.

The Mayor's plan included, among other things, curtailment of certain nonessential services, suspension of City-funded business and wage tax reductions until Fiscal Year 2015, closing some outdoor pools, eliminating 800 positions either through layoffs or not filling vacancies, and reducing employee overtime costs. On December 4, 2008, City Council approved revenue enhancement legislation which was part of the Mayor's budget-balancing plan. This legislation included halting reductions of City-funded wage and business privilege tax rates until Fiscal Year 2015. In addition, the legislation included increases to certain fees, including some licensing and inspection fees, false burglar alarm fees and some health related fees. The budget-balancing plan was expected to result in \$148 million in savings for Fiscal Year 2009, which, based upon then current revenue estimates, would have resulted in a Fiscal 2009 ending fund balance of \$41 million.

However during November and December the City continued to experience declining receipts and further erosion in pension fund earnings performance. On January 15, 2009, Mayor Nutter announced that despite previous actions taken which are described above, the City again faced a five year deficit of over \$1 billion and a Fiscal Year 2009 fund balance estimate of (\$60) million.

On January 16, 2009, the administration issued a budget call that included budget reductions of 10, 20 and 30 percent from every department. The administration reviewed these responses, engaged in community outreach programs and town hall meetings and conducted citizen and employee surveys to solicit input on the array of options available to balance the budget and Plan. The administration proposed a Fiscal Year 2010 budget (discussed below) and an Eighteenth Five-Year Plan that includes staff reductions, anticipated benefit and pension savings and work rule changes, increased fees and a temporary increase in the City Sales Tax (as defined herein). Additionally, the Eighteenth Five-Year Plan assumes a partial deferral of the City's pension payment in Fiscal Year 2010 (\$150 million) and Fiscal Year 2011 (\$80 million) to be paid back by Fiscal Year 2014. In addition to the deferral, the City is changing the amortization period from 20 years to 30 years and lowering the interest rate assumption from 8.75 percent to 8.25 percent. The temporary City Sales Tax increase and several pension changes require approval of the Pennsylvania General Assembly. The City is currently working with Commonwealth officials on obtaining such approval for these changes. See "EXPENDITURES OF THE CITY-Municipal Pension Fund (Related to All Funds)" herein.

### **Fiscal Year 2010 Adopted Budget**

The City's Fiscal Year 2010 budget was presented to City Council on March 19, 2009, was approved by City Council on May 21, 2009, and signed by the Mayor on May 27, 2009. The budget projects estimated revenues of \$3.815 billion, obligations of \$3.694 billion and an ending fund balance of \$85.3 million after discharging the Fiscal Year 2009 fund balance deficit on the legally enacted basis. The budget includes a 1 percent City Sales Tax increase which is estimated to yield \$106 million in Fiscal Year 2010 increasing to an estimated \$121 million in Fiscal Year 2014. The City Sales Tax increase and several of the assumed changes to the pension system will require approval of the Pennsylvania General

Assembly. The administration is developing alternate budget balancing scenarios in the event that approval of the Pennsylvania General Assembly does not occur.

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**Table A-1**  
**City of Philadelphia General Fund**  
**Summary of Operations**  
**(Legal Basis) (Amounts In Millions of USD)**

	Actual	Actual	Actual	Actual	Actual	Current Estimate	Adopted Budget
	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
<b>REVENUES</b>							
Real Property Taxes	377.7	392.7	395.8	397.5	402.8	412.8	420.2
Wage and Earnings Tax	1,049.6	1,073.6	1,111.2	1,167.4	1,184.8	1,127.3	1,146.0
Net Profits Tax	13.0	13.7	14.6	15.3	12.5	11.8	12.4
Business Privilege Tax	309.2	379.5	415.5	436.4	398.8	365.7	348.7
Sales Tax	108.0	119.9	127.8	132.6	137.3	128.0	234.7
Other Taxes <sup>(a)</sup>	<u>202.2</u>	<u>250.9</u>	<u>304.1</u>	<u>286.7</u>	<u>260.3</u>	<u>200.9</u>	<u>177.3</u>
Total Taxes	<u>2,059.7</u>	<u>2,230.3</u>	<u>2,369.0</u>	<u>2,435.9</u>	<u>2,396.5</u>	<u>2,246.5</u>	<u>2,339.3</u>
Locally Generated Non-Tax Revenue	207.4	200.9	235.9	247.9	265.8	275.6	276.0
Revenue from Other Governments	801.1	1,054.6	924.5	1,032.9	1,033.4	1,091.2	1,171.1
Receipts from Other City Funds	<u>24.7</u>	<u>26.3</u>	<u>24.9</u>	<u>27.4</u>	<u>27.2</u>	<u>136.0</u>	<u>28.2</u>
Total Revenue	<u>3,092.9</u>	<u>3,512.1</u>	<u>3,554.3</u>	<u>3,744.1</u>	<u>3,722.8</u>	<u>3,749.3</u>	<u>3,814.6</u>
<b>OBLIGATIONS/APPROPRIATIONS</b>							
Personnel Services	1,278.3	1,243.5	1,250.2	1,327.6	1,390.7	1,420.8	1,358.4
Purchase of Services	1,050.3	1,090.1	1,065.7	1,151.6	1,188.7	1,188.8	1,149.5
Materials, Supplies and Equipment	70.6	71.5	82.1	89.1	92.1	87.2	78.3
Employee Benefits	598.9	704.7	760.2	890.3	983.0	965.2	812.8
Indemnities, Contributions and Grants	95.1	113.5	110.9	119.0	120.9	130.3	117.9
City Debt Service	93.7	89.7	82.9	89.1	87.2	108.3	121.9
Other	32.0	36.7	38.6	31.2	32.3	22.7	25.0
Payments to Other City Funds	<u>29.1</u>	<u>36.6</u>	<u>35.4</u>	<u>38.7</u>	<u>24.8</u>	<u>30.0</u>	<u>30.0</u>
Total Obligations/Appropriations	<u>3,248.0</u>	<u>3,386.3</u>	<u>3,426.0</u>	<u>3,736.6</u>	<u>3,919.8</u>	<u>3,953.3</u>	<u>3,693.8</u>
Operating Surplus (Deficit) for the Year	(155.4)	125.8	128.2	7.5	(197.0)	(204.0)	120.8
Net Adjustments – Prior Year	17.3	17.2	30.1	35.9	18.6	24.5	24.5
Funding for Contingencies	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Cumulative Fund Balance Prior Year	<u>91.3</u>	<u>(46.8)</u>	<u>96.2</u>	<u>254.5</u>	<u>297.9</u>	<u>119.5</u>	<u>(60.0)</u>
Cumulative Adjusted Year End Fund Balance (Deficit)	<u>(46.8)</u>	<u>96.2</u>	<u>254.5</u>	<u>297.9</u>	<u>119.5</u>	<u>(60.0)</u>	<u>85.3</u>

(a) Includes Real Estate Transfer Tax, Parking Tax, Amusement Tax, and Other Taxes.

FIGURES MAY NOT ADD DUE TO ROUNDING.

**Table A-2**  
**City of Philadelphia**  
**Principal Operating Funds (Debt Related)**  
**Summary of Operations (Legal Basis)**  
**(Amounts in Millions of USD)**

	<u>Actual</u> <b>2004</b>	<u>Actual</u> <b>2005</b>	<u>Actual</u> <b>2006</b>	<u>Actual</u> <b>2007</b>	<u>Actual</u> <b>2008</b>	<u>Current</u> <u>Estimate</u> <b>2009</b>	<u>Adopted</u> <u>Budget</u> <b>2010</b>
<b>REVENUES</b>							
General Fund	3,092.8	3,512.1	3,554.3	3,744.1	3,722.8	3,749.3	3,814.6
Water Fund <sup>(a)</sup>	438.3	451.4	490.3	519.7	589.7	561.3	613.6
Aviation Fund <sup>(b)</sup>	241.4	249.0	271.5	268.6	287.9	329.6	364.8
Other Operating Funds <sup>(c)</sup>	<u>39.0</u>	<u>38.6</u>	<u>41.9</u>	<u>44.9</u>	<u>113.2</u>	<u>45.6</u>	<u>49.2</u>
Total Revenue	<u>3,811.5</u>	<u>4,251.1</u>	<u>4,358.0</u>	<u>4,577.3</u>	<u>4,713.6</u>	<u>4,685.8</u>	<u>4,842.2</u>
<b>OBLIGATIONS/APPROPRIATIONS</b>							
Personnel Services	1,444.7	1,409.0	1,412.9	1,498.2	1,568.9	1,605.8	1,542.6
Purchase of Services	1,197.0	1,250.0	1,233.5	1,328.5	1,441.4	1,415.3	1,399.8
Materials, Supplies and Equipment	119.2	121.9	136.2	145.9	151.1	151.3	163.6
Employee Benefits	662.1	784.9	845.3	990.1	1,095.8	1,076.3	934.5
Indemnities, Contributions and Taxes	99.7	117.3	116.5	122.6	127.1	141.3	130.4
Debt Service <sup>(d)</sup>	344.6	336.8	337.6	348.8	346.7	395.3	429.7
Other	32.0	36.7	38.6	31.2	32.3	22.6	25.0
Payments to Other City Funds	<u>95.5</u>	<u>97.0</u>	<u>119.4</u>	<u>144.9</u>	<u>154.7</u>	<u>114.3</u>	<u>123.6</u>
Total Obligations/Appropriations	<u>3,994.8</u>	<u>4,153.6</u>	<u>4,240.0</u>	<u>4,610.2</u>	<u>4,917.9</u>	<u>4,922.2</u>	<u>4,749.2</u>
Operating Surplus (Deficit) for the Year	(183.4)	97.5	118.0	(32.8)	(204.3)	(236.4)	93.0
Net Adjustments Prior Year	41.0	45.8	60.6	69.6	51.0	52.7	56.7
Funding for Contingencies	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Cumulative Fund Balance (Deficit) Prior Year End	<u>132.0</u>	<u>(10.4)</u>	<u>132.9</u>	<u>311.5</u>	<u>348.3</u>	<u>195.0</u>	<u>11.3</u>
Cumulative Adjusted Year End Fund Balance (Deficit)	<u>(10.4)</u>	<u>132.9</u>	<u>311.5</u>	<u>348.3</u>	<u>195.0</u>	<u>11.3</u>	<u>161.0</u>

(a) Revenues of the Water Fund are not legally available for payment of other obligations of the City until, on an annual basis, all revenue bond debt service requirements and covenants relating to those bonds have been satisfied, and then only to the extent of \$4,994,000 per year, provided certain further conditions are satisfied. From Fiscal Year 1991 to Fiscal Year 2003, the maximum transfer, per administrative agreement, was \$4,138,000. For Fiscal Year 2004, the budgeted transfer was not made. For Fiscal Year 2005, the transferred amount was \$4,401,000. For Fiscal Year 2006, 2007 and 2008, the transferred amount was \$4,994,000.

(b) Airport revenues are not available for other City purposes.

(c) Includes County Liquid Fuels Tax Fund, Special Gasoline Tax Fund and Water Residual Fund.

(d) Excludes PICA bonds.

FIGURES MAY NOT ADD DUE TO ROUNDING.

## **Quarterly Reporting to PICA**

On November 16, 1992, the City submitted the first of its quarterly reports to PICA. This reporting is required under the PICA Act so that PICA may determine whether the City is in compliance with the then-current Five-Year Plan. Under the PICA Act, a “variance” is deemed to have occurred as of the end of a reporting period if (i) a net adverse change in the fund balance of a covered fund of more than 1% of the revenues budgeted for such fund for that fiscal year is reasonably projected to occur, such projection to be calculated from the beginning of the fiscal year for the entire fiscal year, or (ii) the actual net cash flows of the City for a covered fund are reasonably projected to be less than 95% of the net cash flows of the City for such covered fund for that fiscal year originally forecast at the time of adoption of the budget, such projection to be calculated from the beginning of the fiscal year for the entire fiscal year. The Mayor is required to provide a report to PICA that describes actual or current estimates of revenues, expenditures, and cash flows by covered funds compared to budgeted revenues, expenditures, and cash flows by covered funds for such previous quarterly or monthly period and for the year-to-date period from the beginning of the then-current fiscal year of the City to the last day of the fiscal quarter or month, as the case may be, just ended. Each such report is required to explain any variance existing as of such last day.

PICA may not take any action with respect to the City for variances if the City (i) provides a written explanation of the variance that PICA deems reasonable; (ii) proposes remedial action that PICA believes will restore overall compliance with the then-current Five-Year Plan; (iii) provides information in the immediately succeeding quarterly financial report demonstrating to the reasonable satisfaction of PICA that the City is taking remedial action and otherwise complying with the then-current Five-Year Plan; and (iv) submits monthly supplemental reports as required by the PICA Act.

On February 20, 2009 based on results as reported in the December 31, 2008 Quarterly City Managers Report for December 31, 2008, PICA informed the City that a variance had been declared as defined in Section 4.10(a) of the Intergovernmental Cooperation Agreement. The City is providing monthly information to PICA as requested. PICA has agreed to accept the submission of the Eighteenth Five Year Plan (FY2010-FY2014) as the City’s proposed remedial action to address the variance.

## **REVENUES OF THE CITY**

### **General**

In 1932, the Pennsylvania General Assembly adopted an act (commonly referred to as the Sterling Act) under which the City was permitted to levy any tax that was not specifically pre-empted by the Commonwealth. Prior to 1939, the City relied heavily upon the real property tax as the mainstay of its revenue system. Acting under the Sterling Act and other legislation, the City has taken various steps over the years to reduce its reliance on real property taxes as a source of income, including: (1) enacting the wage, earnings, and net profits tax in 1939; (2) introducing a sewer service charge to make the sewage treatment system self-sustaining after 1945; (3) requiring under the Home Rule Charter that the water, sewer, and other utility systems be fully self-sustaining; and (4) enacting in 1952 the Mercantile License Tax (a gross receipts tax on business done within the City), which was replaced as of the commencement of Fiscal Year 1985 by the Business Privilege Tax.

### **Major Revenue Sources**

The City derives its revenues primarily from various taxes, non-tax revenues, and receipts from other governments. See Table A-3 for revenues by major source for Fiscal Years 1999-2010 and Table A-4 for General Fund tax revenues for Fiscal Years 2004-2010. The following description does not take into account revenues in the Non-Debt Related Funds. The tax rates for Fiscal Years 1999 through 2008 are contained in the Fiscal Year 2008 Comprehensive Annual Financial Report.

Wage, Earnings, and Net Profits Taxes. These taxes are levied on the wages, earnings, and net profits of all residents of the City and all non-residents employed within the City. The rate for both residents and non-residents was 4.3125% from Fiscal Year 1977 through Fiscal Year 1983. For Fiscal Years 1984 through 1991 the wage and earnings tax rate was 4.96% for residents and 4.3125% for non-residents and the net profits tax rate was 4.96% for both residents and non-residents.

In Fiscal Year 1992, the City reduced the City wage, earnings, and net profits tax on City residents by 1.5% and imposed the PICA Tax on wages, earnings and net profits at the rate of 1.5% on City residents. The table below sets forth the resident and non-resident wage and earnings tax rates for Fiscal Years 1999-2008, and the annual wage and earnings tax receipts in Fiscal Years 1999-2008 and the estimated receipts in Fiscal Year 2009 and budgeted receipts in Fiscal Year 2010.

<u>Fiscal Year</u>	<u>Resident Wage and Earnings Tax Rates*</u>	<u>Non-Resident Wage and Earnings Tax Rates</u>	<u>Annual Wage and Earnings Tax Receipts (including PICA Tax) (Amounts in Millions)</u>
1999	4.6869%	4.0750%	\$1,195.6
2000	4.6135	4.0112	1,242.3
2001	4.5635	3.9672	1,332.6
2002	4.5385	3.9462	1,297.3
2003	4.5000	3.9127	1,306.6
2004	4.4625	3.8801	1,347.6
2005	4.3310	3.8197	1,387.5
2006	4.3010	3.7716	1,435.6
2007	4.2600	3.7557	1,510.6
2008	4.2190	3.7242	1,527.5
2009 (Current Estimate)**	3.9800 (July 1)	3.5392 (July 1)	1,488.7
	3.9300 (January 1)	3.5000 (January 1)	
2010 (Adopted Budget)	3.9296	3.4997	1,516.2

\* Includes PICA Tax.

\*\* There were two rate decreases during Fiscal Year 2009.

In the Seventeenth Five-Year Plan, the Mayor approved further reductions in this tax rate for each of the Fiscal Years 2009-2013. The Seventeenth Five-Year Plan approved reducing the wage tax from its current level of 4.2190% for residents and 3.7242% for non-residents to 3.60% for residents and 3.25% for non-residents by Fiscal Year 2013. These reduced rates include rate reductions funded through tax reduction funding provided by the Commonwealth of Pennsylvania from gaming proceeds. In Fiscal Year 2009 there have been two rate reductions: one that took effect July 1, 2008 and the other that took effect January 1, 2009. Each approved Five-Year Plan since the one covering Fiscal Years 1996-2000 has included reductions in this tax rate for each of its fiscal years. The Eighteenth Five-Year Plan suspends future City-funded rate reductions until Fiscal Year 2015.

For a discussion of legislation approved by City Council that halts the reduction of City-funded wage tax rates until Fiscal Year 2015, see “DISCUSSION OF FINANCIAL OPERATIONS-Effect of Economic Crisis on City Budget” in this Appendix A.

Business Privilege Tax. In May 1984, the City enacted an ordinance substituting the Business Privilege Tax for the Mercantile License Tax. The Business Privilege Tax has been levied since January 1985 on every entity engaging in business in the City.

The Business Privilege Tax is a composite tax. Tax rates vary according to business classification (regulated, non-regulated, persons registered under the Pennsylvania Securities Act of 1972, manufacturing, wholesale, or retail) and method of tax computation employed. The various methods of tax computation are as follows: effective Fiscal Year 1989, all regulated industries, banks, trust

companies, insurance companies, and public utilities, among others, were taxed at an annual rate of 3.25 mills on annual receipts not to exceed 6.5% of their net income. The tax on annual receipts and net income of all businesses, other than regulated industries, was levied at 3.25 mills and 6.5%, respectively, provided that persons registered under the Pennsylvania Securities Act of 1972 shall in no event pay a tax of less than 5.711 mills on all taxable receipts plus the lesser of 4.302% of net income or 4.302 mills on gross taxable receipts.

Non-regulated industry manufacturers can opt for a lower 5.395% rate on receipts from sales after deducting the applicable cost of goods. Non-regulated wholesalers may choose a gross receipts tax on wholesale transactions at a lower rate of 7.55% after deducting applicable product and labor costs. Non-regulated retailers have the option of choosing the lower rate of 2.1% on receipts from retail sales after deducting applicable product and labor costs.

All persons subject to both the Business Privilege Tax and the Net Profits Tax are entitled to apply a credit of 60% of their Business Privilege Tax liability against what is due on the Net Profits Tax, which credit may be carried back or forward for up to three years.

In Fiscal Year 1996, the City began a program of reducing the gross receipts portion of the Business Privilege Tax from its previous level of 3.25 mills. The tax rates for tax years 1999-2009 are set forth below.

<u>Tax Year</u>	<u>Business Privilege Tax/Gross Receipts</u>
1999	2.775 mills
2000	2.650 mills
2001	2.525 mills
2002	2.400 mills
2003	2.300 mills
2004	2.100 mills
2005	1.900 mills
2006	1.665 mills
2007	1.540 mills
2008	1.415 mills
2009	1.415 mills

In the Seventeenth Five-Year Plan, the Mayor approved further reductions in the gross receipts portion of the Business Privilege Tax for each of the Fiscal Years 2009-2013. The Eighteenth Five-Year Plan suspends future City-funded rate reductions until Fiscal Year 2015.

For a discussion of legislation approved by City Council that halts the reduction of City-funded business privilege tax rates until Fiscal Year 2015, see “DISCUSSION OF FINANCIAL OPERATIONS-Effect of Economic Crisis on City Budget” in this Appendix A.

All business activity is also assessed a one-time \$200 licensing fee administered by the Department of Licenses and Inspections.

Real Property Taxes. A real estate tax on all taxable real property is levied on the assessed value of residential and commercial property located within the City’s boundaries. From Fiscal Year 2003 through Fiscal Year 2007 the City’s portion of the rate was 34.74 mills and the School District’s portion was 47.90 mills. In Fiscal Year 2008, City Council shifted 1.69 mills of City tax to the School District. In Fiscal Year 2008, the City’s portion of the rate became 33.05 mills and the School District’s portion became 49.59 mills. Those rates remain in effect.

Sales and Use Tax. In connection with the adoption of the Fiscal Year 1992 Budget, the City adopted a 1% sales and use tax (the “City Sales Tax”) for City general revenue purposes. The Commonwealth authorized the levy of this tax under the PICA Act. Vendors are required to pay this sales tax to the Commonwealth Department of Revenue together with the similar Commonwealth sales and use tax. The State Treasurer deposits the collections of this tax in a special fund and disburses the collections, including any investment income earned thereon, less administrative fees of the Commonwealth Department of Revenue, to the City on a monthly basis.

The City Sales Tax is imposed in addition to, and on the same basis as, the Commonwealth’s sales and use tax. The City Sales Tax became effective September 28, 1991 and is collected for the City by the Commonwealth Department of Revenue. The Fiscal Year 2010 budget assumes an increase to 2 percent from the current 1 percent rate. This increase requires approval of the Pennsylvania General Assembly. The Plan assumes this temporary increase will sunset on June 30, 2014. The table below sets forth the City Sales Tax collected in Fiscal Years 1999 through 2008, estimated collections for Fiscal Year 2009 and budgeted collections for Fiscal Year 2010.

<u>Fiscal Year</u>	<u>City Sales Tax Collections</u>
1999	\$101.4 million
2000	103.7 million
2001	111.3 million
2002	108.1 million
2003	108.0 million
2004	108.0 million
2005	119.9 million
2006	127.8 million
2007	132.6 million
2008	137.3 million
2009 (Current Estimate)	128.0 million
2010 (Adopted Budget)	234.7 million

Other Taxes. The City also collects real property transfer taxes, parking lot taxes, and other miscellaneous taxes such as the Amusement Tax.

Other Locally Generated Non-Tax Revenues. These revenues include license fees and permit sales, traffic fines and parking meter receipts, court related fees, stadium revenues, interest earnings and other miscellaneous charges and revenues of the City.

Revenue from Other Governments. The City’s Fiscal Year 2009 General Fund current estimate projects that approximately 28.5% of General Fund revenues will be received from other governmental jurisdictions, including: (1) \$537 million from the Commonwealth for health, welfare, court, and various other specified purposes; (2) \$200 million from the Federal government; and (3) \$68.6 million from other governments, in which revenues are primarily rental and loan repayments from the Philadelphia Gas Works and the Convention Center Service Fee offset. In addition, the projected net collections of the PICA Tax of \$281.6 million are included in “Revenue from Other Governments.” These amounts do not include the substantial amounts of revenues from other governments received by the Grants Revenue Fund, Community Development Fund, and other operating and capital funds of the City. The delay in the passage of the Commonwealth’s budget for fiscal year 2010 is impacting the City’s cash flow as the Commonwealth cannot make fiscal year 2010 payments to the City without the necessary appropriations. The City is meeting regularly to review its cash position and is limiting payment outflows, including delaying vendor payments (except for emergency services), to address this situation until the Commonwealth’s fiscal year 2010 budget is passed. In addition, a material decrease in the level of funding from the Commonwealth in its fiscal year 2010 budget, once passed, could have a negative impact on the financial position of the City.

## **Revenues from City-Owned Systems**

In addition to taxes, the City realizes revenues through the operation of various City-owned systems such as the Water and Wastewater Systems and PGW. The City has issued revenue bonds with respect to the Water and Wastewater Systems and PGW to be paid solely from and secured by a pledge of the respective revenues of these systems. The revenues of the Water and Wastewater Systems and PGW are not legally available for payment of other obligations of the City until, on an annual basis, all revenue bond debt service requirements and covenants relating to those bonds have been satisfied and then, in a limited amount and upon satisfaction of certain other conditions.

Effective June 1991, the revenues of the Water Department were required to be segregated from other funds of the City. Under the City's Restated General Water and Wastewater Revenue Bond Ordinance of 1989 (the "Water Ordinance"), an annual transfer may be made from the Water Fund to the City's General Fund in an amount not to exceed the lesser of (a) all Net Reserve Earnings, as defined below, or (b) \$4,994,000. Net Reserve Earnings means the amount of interest earnings during the fiscal year on amounts in the Debt Reserve Account and Subordinated Bond Fund, as defined in the Water Ordinance. Commencing in Fiscal Year 1991, the \$4,994,000 amount was reduced to \$4,138,000 by administrative agreement that remained in effect through Fiscal Year 2003. No such transfer was made in Fiscal Year 1992; however, the transfer was made in each subsequent year through Fiscal Year 2003. For Fiscal Year 2004, the transfer was to have increased to \$4,994,000 but no payment was made. For Fiscal Year 2005, the transferred amount was \$4,401,000; for Fiscal Year 2006, the transferred amount was \$4,994,000; and for Fiscal Years 2007 and Fiscal Year 2008, the transferred amount was \$4,994,000.

The revenues of PGW are segregated from other funds of the City. Payments for debt service on Gas Works Revenue Bonds are made directly by PGW. In previous years, PGW has also made an annual payment of \$18,000,000 to the City's General Fund. For Fiscal Year 2005 the City agreed to forgo the \$18,000,000 payment and for Fiscal Years 2006, 2007, 2008 and 2009 the City budgeted the receipt of the \$18,000,000 payment and the grant back of such amount to PGW. The City's Eighteenth Five-Year Plan assumes that the \$18,000,000 payment will be made in each of Fiscal Years 2010 through 2014 and that the City will grant back such payment to PGW in each such Fiscal Year.

## **Philadelphia Parking Authority**

The Philadelphia Parking Authority ("PPA") was established by City ordinance pursuant to the Pennsylvania Parking Authority Law, P.L. 458, No. 208 (June 5, 1947). Various statutes, ordinances, and contracts authorized PPA to plan, design, acquire, hold, construct, improve, maintain and operate, own or lease land and facilities for parking in the City, including such facilities at Philadelphia International Airport (the "Airport"), and to administer the City's on-street parking program through an Agreement of Cooperation ("Agreement of Cooperation") with the City.

Revenues under the Lease Agreement with PPA – PPA owns and operates five parking garages at the Airport, as well as operating a number of surface parking lots at the Airport. The land on which these garages and surface lots are located is leased from the City, acting through the Department of Commerce, Division of Aviation, pursuant to a lease expiring in 2030 (the "Lease Agreement"). The Lease Agreement provides for payment of rent to the City, which is equal to gross receipts less operating expense, debt service on PPA's bonds issued to finance improvements at the Airport and reimbursement to PPA for capital expenditures and prior year operating deficits relating to its Airport operations, if any. The City received transfers of rental payments in Fiscal Years 2003 through 2008 that totaled \$11,629,311, \$14,539,053, \$27,239,000, \$30,186,642, \$33,184,918, and \$33,570,037, respectively. The Fiscal Year 2009 estimated transfer amount is \$35,000,000. The Fiscal Year 2010 budgeted transfer amount is \$36,000,000.

One component of the operating expenses is PPA's administrative costs. In 1999, at the request of the Federal Aviation Administration ("FAA"), PPA and the City entered into a letter agreement (the "FAA Letter Agreement") which contained a formula for calculating PPA's administrative costs and capped such administrative costs at 28% of PPA's total administrative costs for all of its cost centers. PPA owns and/or operates parking facilities at a number of non-Airport locations in the City. These parking facilities are revenue centers for purposes of the FAA Letter Agreement.

### **Assessment and Collection of Real and Personal Property Taxes**

The Board of Revision of Taxes (the "Board") appoints real estate assessors who annually assess all real estate located within the City. The assessors return assessments for each parcel of real estate to the Board. The Board may increase or decrease the property valuations contained in the returns of the assessors in order that such valuations conform with law. After the Board gives proper notice of all changes in property assessments, and after it has heard all assessment appeals, it then makes assessments and certifies the results to the Department of Revenue.

Real estate taxes, if paid by February 28, are discounted by 1%. If the tax is paid during the month of March, the gross amount of tax is due. If the tax is not paid by the last day of March, tax additions of 1.5% per month are added to the tax for each month that the tax remains unpaid through the end of the calendar year. Beginning in January of the succeeding year, the 15% tax additions that accumulated during the last ten months of the preceding years are capitalized and the tax is registered delinquent. Interest is then computed on the new tax base at a rate of 0.5% per month until the real estate tax is fully paid. Commencing in February of the second year, an additional 1% per month penalty is assessed for a maximum of seven months. See the Fiscal Year 2008 Comprehensive Annual Financial Report for assessed and market values of taxable realty in the City and for levies and rates of collections.

During Fiscal Year 1997 and subsequent to the adoption of the Fiscal Year 1998 budget, the City decided to abandon the collection of the Personal Property Tax due to uncertainty as to the outcome of litigation challenging specific aspects of the tax then pending in other jurisdictions of the Commonwealth. As a result, the City realized no Personal Property Tax revenues in Fiscal Year 1998 or in subsequent years. The Personal Property Tax had been levied on the value of certain personal property of the residents of the City.

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**Table A-3**  
**City of Philadelphia**  
**Summary of**  
**Principal Operating Funds (Debt Related)**  
**Revenues by Major Source**  
**Fiscal Years 1999-2010 (Legal Basis)**  
**(Amounts in Millions of USD)**

<u>Fiscal Year</u>	<u>Real Property Taxes<sup>(a)</sup></u>	<u>Wage Earnings &amp; Net Profits Taxes<sup>(a)</sup></u>	<u>Business Privilege Tax<sup>(a)</sup></u>	<u>Sales and Use Tax<sup>(a)</sup></u>	<u>Other Taxes<sup>(b)</sup></u>	<u>Total Taxes</u>	<u>Water &amp; Wastewater Charges</u>	<u>Airport Charges</u>	<u>Other Locally Generated Charges</u>	<u>Total Local Revenue</u>	<u>Revenue from Other Govts</u>	<u>Revenue from Other City Funds</u>	<u>Total Revenues</u>
1999	342.6	949.8 <sup>(c)</sup>	254.5	101.4	118.3	1,766.6	290.5	143.2	259.9	2,460.2	639.9	103.1	3,203.2
2000	353.6	985.7 <sup>(c)</sup>	290.1	103.7	123.5	1,856.6	296.1	149.4	258.0	2,560.1	708.3	79.9	3,348.3
2001	363.4	1,059.0 <sup>(d)</sup>	314.0 <sup>(d)</sup>	111.3	130.0 <sup>(d)</sup>	1,977.7	285.8	175.7	251.3	2,690.5	781.7	90.5	3,562.7
2002	376.8	1,019.3	295.8	108.1	148.6	1,945.4	302.8	181.7	257.9	2,687.8	722.5	80.8	3,491.1
2003	361.1	1,025.1	286.1	108.0	156.3	1,936.6	329.6	219.4	327.4	2,813.0	909.7	62.8	3,785.5
2004	377.7	1,062.6	309.2	108.0	202.2	2,059.7	383.1	235.0	207.4	2,885.2	834.2	92.1	3,811.5
2005	392.7	1,087.3	379.5	119.9	250.9	2,230.3	419.7	246.3	200.8	3,097.1	1,082.4	71.6	4,251.1
2006	395.8	1,125.8	415.5	127.8	304.1	2,369.0	460.4	269.4	236.2	3,335.0	953.1	69.9	4,358.0
2007	397.5	1,182.7	436.4	132.6	286.7	2,435.9	486.9	266.0	248.3	3,437.1	1,063.3	77.0	4,577.4
2008	402.8	1,197.3	398.8	137.3	260.3	2,396.5	555.0	275.3	267.5	3,494.3	1,066.2	153.1	4,713.6
2009 (Current Estimate)	412.8	1,127.3	365.7	128.0	212.7	2,246.5	487.3	325.1	285.7	3,334.6	1,125.8	225.4	4,685.8
2010 (Adopted Budget)	420.2	1,146.0	348.7	234.7	189.7	2,339.3	528.4	355.0	275.8	3,498.5	1,212.7	131.0	4,842.2

(a) See Table 7 in the Fiscal Year 2008 Comprehensive Annual Financial Report for Tax Rates.

(b) Includes Real Estate Transfer Tax, Parking Tax, Amusement Tax, and Other Taxes.

(c) In Fiscal Year 1992, the City reduced the resident Wage and Earnings and Net Profits Taxes from 4.96% to 3.46% and levied the PICA Tax at a rate of 1.50%, the proceeds of which are remitted to PICA for payment of debt service on the PICA bonds and PICA's expenses.

(d) Accounting accrual changes required by GASB #33 resulted in additional one-time tax revenue accruals in Fiscal Year 2001. (Wage Tax, \$50.4 million; Business Privilege, \$5.2 million; Other Taxes, \$4.3 million).

FIGURES MAY NOT ADD DUE TO ROUNDING.

**Table A-4**  
**City of Philadelphia General Fund**  
**Tax Revenues (a)**  
**Fiscal Years 2004-2010**  
**(Amounts in Millions of USD)**

	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Current</b>	<b>Adopted</b>
	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>Estimate</b>	<b>Budget</b>
						<b>2009</b>	<b>2010</b>
<b>REAL PROPERTY TAXES</b>							
Current	332.6	353.2	354.1	367.2	366.5	370.8	378.2
Prior	<u>45.1</u>	<u>39.5</u>	<u>41.7</u>	<u>30.3</u>	<u>36.3</u>	<u>42.0</u>	<u>42.0</u>
Total	<u>377.7</u>	<u>392.7</u>	<u>395.8</u>	<u>397.5</u>	<u>402.8</u>	<u>412.8</u>	<u>420.2</u>
<b>WAGE AND EARNINGS TAX<sup>(b)</sup></b>							
Current	1,034.5	1,066.0	1,104.0	1,162.4	1,176.5	1,115.3	1,134.0
Delinquent	<u>15.1</u>	<u>7.6</u>	<u>7.2</u>	<u>5.1</u>	<u>8.3</u>	<u>12.0</u>	<u>12.0</u>
Total	<u>1,049.6</u>	<u>1,073.6</u>	<u>1,111.2</u>	<u>1,167.5</u>	<u>1,184.8</u>	<u>1,127.3</u>	<u>1,146.0</u>
<b>BUSINESS TAXES</b>							
Business Privilege							
Current	269.9	326.7	390.5	401.9	376.1	340.7	323.7
Delinquent	<u>39.2</u>	<u>52.8</u>	<u>25.0</u>	<u>34.5</u>	<u>22.7</u>	<u>25.0</u>	<u>25.0</u>
Sub-Total Business	<u>309.1</u>	<u>379.5</u>	<u>415.5</u>	<u>436.4</u>	<u>398.8</u>	<u>365.7</u>	<u>348.7</u>
Privilege							
Net Profits Tax							
Current	11.3	12.0	11.8	10.9	9.1	8.3	8.4
Delinquent	<u>1.7</u>	<u>1.7</u>	<u>2.8</u>	<u>4.3</u>	<u>3.4</u>	<u>3.5</u>	<u>4.0</u>
Sub-Total Net Profits	<u>13.0</u>	<u>13.7</u>	<u>14.6</u>	<u>15.3</u>	<u>12.5</u>	<u>11.8</u>	<u>12.4</u>
Tax							
Total Business Taxes	<u>322.1</u>	<u>393.2</u>	<u>430.1</u>	<u>451.6</u>	<u>411.3</u>	<u>377.5</u>	<u>361.1</u>
<b>OTHER TAXES</b>							
Sales and Use Tax	108.0	119.9	127.8	132.6	137.3	128.0	234.7
Amusement Tax	18.3	13.5	17.0	16.4	18.0	18.4	18.9
Real Property Transfer	141.3	192.3	236.4	217.3	184.0	110.6	84.7
Tax							
Parking Taxes	42.5	45.0	48.4	50.3	55.5	69.0	70.7
Other Taxes	<u>0.1</u>	<u>0.1</u>	<u>2.3</u>	<u>2.6</u>	<u>2.8</u>	<u>2.9</u>	<u>3.0</u>
Sub-Total Other Taxes	<u>310.2</u>	<u>370.8</u>	<u>431.9</u>	<u>419.2</u>	<u>397.6</u>	<u>328.9</u>	<u>412.0</u>
<b>TOTAL TAXES</b>	<u>2,059.6</u>	<u>2,230.3</u>	<u>2,369.0</u>	<u>2,435.9</u>	<u>2,396.5</u>	<u>2,246.5</u>	<u>2,339.3</u>

(a) See Table 7 in the Fiscal Year 2008 Comprehensive Annual Financial Report for Tax Rates.

(b) Beginning in Fiscal Year 1992, the City reduced the resident Wage and Earnings and Net Profits Tax from 4.96% to 3.46% and levied the PICA Tax at a rate of 1.50%, the proceeds of which are remitted to PICA for payment of debt service on PICA bonds and the PICA expenses. After paying debt service and expenses, net proceeds from the tax are remitted to the City as Revenue from Other Governments.

FIGURES MAY NOT ADD DUE TO ROUNDING

**Table A-5  
Ten Largest Certified Market and Assessment Values  
of Tax-Abated Properties  
Certified Values for 2008**

	<b>Location</b>	<b>2008 Certified Market Value</b>	<b>Total Assessment</b>	<b>Total Taxable Assessment</b>	<b>Total Exempt Assessment</b>
1	2201 Park Towne Place	\$48,000,000	\$15,360,000	\$13,452,400	\$ 1,907,600
2	819-41 Chestnut Street	45,200,000	14,464,000	5,440,000	9,024,000
3	1600-18 Arch Street	37,661,200	12,051,584	2,550,400	9,501,184
4	1825-51 North 10 <sup>th</sup> Street	33,200,000	10,624,000	0	10,624,000
5	3118-98 Chestnut Street	29,861,000	9,555,520	656,075	8,899,445
6	801 Market Street	30,000,000	9,600,000	1,544,000	8,056,000
7	1915-19 Chestnut Street	29,264,100	9,364,512	8,956,800	407,712
8	200 West Washington Square	30,572,000	9,783,040	640,000	9,143,040
9	11000 East Roosevelt Blvd.	24,277,400	7,768,768	3,680,000	4,088,768
10	3175 John F. Kennedy Blvd.	26,400,000	8,448,000	2,400,000	6,048,000

Source: City of Philadelphia, Board of Revision of Taxes

### **EXPENDITURES OF THE CITY**

The major City expenditures are for personal services, employee benefits, purchase of services (including payments to SEPTA), and debt service.

#### **Personal Services (Personnel)**

As of June 30, 2009, the City employed 27,482 full-time employees with the salaries of 22,912 employees paid from the General Fund. Additional employment is supported by other funds, including the Water Fund and the Aviation Fund.

Additional operating funds for employing personnel are contributed by other governments, primarily for categorical grants, as well as for the conduct of the community development program. These activities are not undertaken if funding is not received.

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The following table sets forth the number of filled full-time positions of the City as of the dates indicated.

**Table A-6**  
**City of Philadelphia**  
**Filled, Full Time Positions — All Operating Funds**  
**at June 30 Actual**

	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010*</u>
General Fund							
Police	7,668	7,368	7,287	7,424	7,367	7,443	7,478
Streets	1,946	1,788	1,858	1,814	1,839	1,724	1,797
Fire	2,337	2,248	2,270	2,399	2,326	2,252	2,328
Health	745	667	662	664	665	662	739
Courts	2,046	2,004	1,936	1,928	1,970	1,889	1,965
Prisons	2,033	2,152	2,225	2,176	2,131	2,294	2,360
Human Services	1,815	1,743	1,703	1,721	1,784	1,743	1,858
All Other	5,170	4,995	4,878	4,941	5,029	4,905	4,982
Total General Fund	<u>23,760</u>	<u>22,965</u>	<u>22,819</u>	<u>23,067</u>	<u>23,111</u>	<u>22,912</u>	<u>23,507</u>
Other Funds	<u>4,659</u>	<u>4,649</u>	<u>4,616</u>	<u>4,598</u>	<u>4,642</u>	<u>4,570</u>	<u>5,044</u>
TOTAL	28,419	27,614	27,435	27,665	27,753	27,482	28,551

\* Adopted Budget includes vacant positions.

### **Labor Agreements**

Four major bargaining units represent City employees for collective bargaining purposes. District Councils 33 and 47 of the American Federation of State, County and Municipal Employees, AFL-CIO represents approximately 15,000 non-uniformed employees. The bargaining units for uniformed employees are the Fraternal Order of Police, Lodge 5 (the “FOP”) and the Philadelphia Fire Fighters Association, Local 22, International Association of Fire Fighters AFL-CIO (“IAFF Local 22”), which together represent approximately 9,400 employees. The non-uniformed employees bargain under Act 195 of 1972, which allows for the limited right to strike over collective bargaining impasses. The uniformed employees bargain under Pennsylvania Act 111 of 1968, which provides for final and binding interest arbitration to resolve collective bargaining impasses. All contract expiration dates are June 30 unless otherwise noted.

In September 2004, a collective bargaining agreement was reached with District Council 47. This four-year contract includes a \$750 payment to each member with no general wage increase in Fiscal Year 2005 and wage increases of 2, 3 and 4 percent effective July 1 of each succeeding year, respectively. In December 2004, a collective bargaining agreement was reached with District Council 33, which mirrored the agreement previously reached with District Council 47. Each of the collective bargaining agreements included a health benefit reopener provision for the final two years of the agreement. The City concluded negotiations with District Councils 33 and 47 and agreed to increase the per member per month contributions to the unions by fourteen percent in Fiscal Year 2007 and an additional fourteen percent in Fiscal Year 2008.

On June 28, 2006, an arbitration panel issued a 3-year award to the IAFF Local 22. The award granted wage increases of 3.0% effective July 1, 2005, 3.0% effective July 1, 2006, and 4.0% effective July 1, 2007. In addition, the panel granted Local 22 health medical increases of 11.3% effective July 1, 2005, 14.1% effective July 1, 2006, and 14.0% effective July 1, 2007. The arbitration panel also addressed management issues believed by the City to be outside its jurisdiction. On August 24, 2007, the

Commonwealth Court issued an opinion affirming in part and revising in part. The Court upheld the medical increases granted by the arbitrator's and revised the decision that limited the City's management rights.

The FOP contract contained a 3% increase in wages effective July 1, 2004, 3% effective July 1, 2005, 3% effective July 1, 2006 and a 4% increase effective July 1, 2007. The award also called for a re-opener for health medical coverage for Fiscal Year 2006 and Fiscal Year 2007.

At the re-opener in August of Fiscal Year 2006, the arbitrators ordered the City to increase FOP healthcare contributions by 15.7 percent and 10 percent in Fiscal Year 2006 and Fiscal Year 2007, respectively. After a City appeal, the Court of Common Pleas remanded the ruling back to arbitration, but the panel reissued its original ruling with no change. The City appealed the ruling to Common Pleas Court on February 13, 2006, and lost. The City has appealed that ruling in Commonwealth Court which ruled in favor of the City. The FOP petitioned the Pennsylvania Supreme Court asking the Court to review the matter, which the Court declined to do. The Mayor and the FOP reached a settlement in which the City agreed to pay the amounts awarded by the arbitrator. Accordingly, the matter has been withdrawn as moot.

On July 10, 2008 the arbitration panel awarded a one-year contract to the FOP effective July 1, 2008. The award called for a 2 percent wage increase effective July 1, 2008, a 2 percent wage increase effective January 1, 2009 and a 1 percent increase in longevity pay effective January 1, 2009. In addition, the panel reduced the per member per month health medical payment from the current monthly rate of \$1,303 per member to \$1,165 per member.

On October 17, 2008, an arbitration panel awarded a one-year contract to the IAFF Local 22 effective July 1, 2008. The award called for a 2 percent wage increase effective July 1, 2008, a 2 percent wage increase effective January 1, 2009, and a 1 percent increase in longevity pay effective January 1, 2009. In addition, the panel reduced the per member per month health medical payment from the current monthly rate of \$1,444 per member to \$1,270 per member.

The City also reached a one year agreement with District Council 33 and District Council 47, which was effective July 1, 2008. The agreement called for a lump sum bonus of \$1,100 per member. The agreement also called for no increase in the current per member per month health benefit payment. The union memberships have ratified the agreements.

Contracts for the four major bargaining units representing City employees expired on June 30, 2009. Negotiations are underway with District Councils 33 and 47. The contract with the FOP is in arbitration. Arbitration for the IAFF Local 22 is scheduled to begin in September.

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The following table presents employee wage increases for the Fiscal Years 1998 through 2009.

**Table A-7  
City of Philadelphia  
Employee Wage Increases  
Fiscal Years 1998-2009**

<u>Fiscal Year</u>	<u>District Council No. 33</u>	<u>District Council No. 47</u>	<u>Fraternal Order of Police</u>	<u>International Association of Fire Fighters</u>
1998	3.0% (a)	3.0% (a)	4.0% (b)	4.0% (c)
1999	3.0% (a)	3.0% (a)	3.0% (b)	3.0% (c)
2000	4.0% (d)	4.0% (d)	4.0% (e)	4.0% (f)
2001	No increase	No increase	3.0%	3.0%
2002	3.0% (h)	3.0% (h)	4.0%	4.0%
2003	3.0% (i)	3.0% (i)	3.0%	3.0%
2004	3.0%	3.0%	3.5%	3.5%
2005	No increase (j)	No increase (j)	3.0%	3.0%
2006	2.0%	2.0%	3.0%	3.0%
2007	3.0% (k)	3.0% (k)	3.0%	3.0%
2008	4.0% (l)	4.0% (l)	4.0%	4.0%
2009	No increase (m)	No increase (m)	4.0% (n)	4.0% (n)

- (a) Third year of a four year contract: 3% effective December 15, 1998.
- (b) First year of a two year contract: 3% effective September 15, 1998.
- (c) Third year of a four year contract: 3% effective September 15, 1998.
- (d) Fourth year of a four year contract: 4% effective March 15, 2000.
- (e) Second year of a two year contract: 4% effective September 15, 1999.
- (f) Fourth year of a four year contract: 4% effective September 15, 1999.
- (g) First year of a four year contract: cash bonus of \$1,500 paid in August 2000.
- (h) Second year of a four year contract: 3% effective December 15, 2001.
- (i) Third year of a four year contract: 3% effective December 15, 2002.
- (j) First year of a four year contract: cash bonus of \$750 paid in October 2004 to District Council 47 members and in December 2004 to District Council 33 members.
- (k) Third year of a four year contract: 3% effective July 1, 2006.
- (l) Fourth year of a four year contract: 4% effective July 1, 2007.
- (m) Cash bonus of \$1,100 paid 15 days after ratification.
- (n) One year contract: 2% effective July 1, 2008 and 2% effective January 1, 2009.

### **Employee Benefits**

The City provides various pension, life insurance, health, and medical benefits for its employees. General Fund employee benefit expenditures for Fiscal Years 2004 through 2010 are shown in the following table.

**Table A-8**  
**City of Philadelphia**  
**General Fund Employee Benefit Expenditures**  
**Fiscal Years 2004-2010**  
**(Amounts in Millions of USD)**

	<u>Actual</u> <u>2004</u>	<u>Actual</u> <u>2005</u>	<u>Actual</u> <u>2006</u>	<u>Actual</u> <u>2007</u>	<u>Actual</u> <u>2008</u>	<u>Current</u> <u>Estimate</u> <u>2009</u>	<u>Adopted</u> <u>Budget</u> <u>2010</u>
Pension Contribution *	229.4	315.5	346.5	436.8	430.8	461.1	332.2
Health/Medical/Dental	253.7	285.9	291.8	331.5	421.0	368.8	368.8
Social Security	60.6	59.9	60.8	64.1	69.7	69.2	69.2
Other	<u>55.2</u>	<u>43.4</u>	<u>61.1</u>	<u>57.9</u>	<u>61.5</u>	<u>66.1</u>	<u>42.6</u>
Total	<u>598.9</u>	<u>704.7</u>	<u>760.2</u>	<u>890.3</u>	<u>983.0</u>	<u>965.2</u>	<u>812.8</u>

\* The Pension Contribution amount includes debt service on the Pension Obligation Bonds, Series 1999. The Fiscal Year 2010 Pension Contribution assumes certain changes which require the approval of the Pennsylvania General Assembly.

**Municipal Pension Fund (Related to All Funds)**

The City is required by the Home Rule Charter to maintain an actuarially sound pension and retirement system covering all officers and employees of the City. Court decisions have interpreted this requirement to mean that the City must make contributions to the Municipal Pension Fund sufficient to fund:

A. Accrued actuarially determined normal costs.

B. Amortization of the unfunded actuarial accrued liability (“UAAL”) determined as of July 1, 1985. The portion of that liability attributable to a class action lawsuit by pension fund beneficiaries is amortized in level installments, including interest, over 40 years through June 30, 2009. The remainder of the liability is amortized over 34 years with increasing payments expected to be level as a percentage of each year’s aggregate payroll.

C. Amortization in level percent of pay of the changes in the July 1, 1985 liability due to: nonactive member’s benefit modifications (10 years); experience gains and losses (15 years); changes in actuarial assumptions (20 years); and active members’ benefit modifications (20 years).

The pension fund was actuarially valued every two years through 1984, and beginning with the July 1, 1985 valuation report, is required to be actuarially valued each year.

The July 1, 1980 unfunded liability, as amended by subsequent reports, will be amortized over 38 years through annual contributions which will closely approximate a level percent of payroll. The Pennsylvania Municipal Pension Plan Funding Standard and Recovery Act, enacted December 18, 1984 adopted changes in funding of municipal pensions that have been reflected in the valuation report for July 1, 1985. In particular, this act generally requires that unfunded actuarial accrued liability be funded in annual level dollar payments. The City is permitted to amortize the July 1, 1985 UAAL over 40 years as a level percentage of pay of each year’s aggregate payroll ending in 2025.

A July 2004 amendment to Act 205 allowed for 2001 and 2002 calendar year investment losses to be amortized over 30 years, rather than the usual 15.

Based on the City's most recent actuarial report dated as of July 1, 2008, the unfunded accrued liability was \$3.775 billion which equals a funding ratio of 55.4%. Although no additional actuarial report concerning the Municipal Pension Fund funding ratio has been completed since July 1, 2008, it is anticipated that as a result of investment losses, the funding ratio of the fund has decreased. The City's current estimate of the Municipal Pension Fund funding ratio as of the end of Fiscal Year 2009, based on discussions with the City's actuary, is between 45-50%. See "DISCUSSION OF FINANCIAL OPERATIONS - Effect of Economic Crisis on City Budget" herein.

Non-uniformed employees become vested in the Municipal Pension Plan upon the completion of ten years of service. Upon retirement, non-uniformed employees may receive up to 80% of their average final compensation depending upon their years of credited service. Uniformed employees become vested in the Municipal Pension Plan upon the completion of ten years of service. Upon retirement, uniformed employees may receive up to 100% of their average final compensation depending upon their years of credited service. The retirement age differs for Plan 67 (age 55) and Plan 87 (age 60).

Effective January 1, 1987, the City adopted a new plan ("Plan 87") to cover employees hired after January 8, 1987, as well as members in the previous Plan who elected to transfer to Plan 87. Except for elected officials, Plan 87 provides for less costly benefits and reduced employee contributions. For elected officials, Plan 87 provides for enhanced benefits, with participating elected officials required to pay for the additional normal cost. Police and Fire personnel became eligible for Plan 87 on July 1, 1988. Because of Court challenges, members of District Council 33 and Locals 2186 and 2187 of District Council 47 were not eligible for Plan 87 until October 2, 1992.

The Eighteenth Five-Year Plan assumes several changes to the pension system, some of which will require approval of the Pennsylvania General Assembly. The City proposes to change the amortization period from 20 to 30 years and to lower the assumed rate of interest from 8.75 percent to 8.25 percent. Additionally, the Plan assumes a partial deferral of the pension payment in Fiscal Year 2010 (\$150 million) and Fiscal Year 2011 (\$80 million) to be paid back by Fiscal Year 2014. Through Fiscal Years 2010 to 2014, the impact of the City's proposed pension changes on the Municipal Pension Fund's funding percent is modest. Over time however, the effect is more significant. By Fiscal Year 2026 the funded ratio is projected to be approximately 85% under current funding assumptions, but less than 70% if the proposed changes are implemented.

A comprehensive statement of operations of the City Municipal Pension Fund for Fiscal Years 1999 through 2008 is contained in the Fiscal Year 2008 Comprehensive Annual Financial Report.

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## Purchase of Services

The City accounts for a number of expenditures as purchase of services. The following table presents major purchases of services in the General Fund in Fiscal Years 2004 through 2010.

**TABLE A-9**  
**CITY OF PHILADELPHIA**  
**PURCHASE OF SERVICE IN THE GENERAL FUND**  
**FISCAL YEARS 2004-2010**  
**(AMOUNTS IN MILLIONS OF USD)**

	Actual				Actual	Current Estimate	Adopted Budget
	2004	2005	2006	2007			
Human Services (a)	493.7	511.8	467.9	495.3	515.3	498.9	490.6
Public Health	69.1	60.7	61.1	65.5	65.1	71.1	68.6
Public Property (b)	132.4	133.3	137.6	156.3	139.5	142.3	146.1
Streets (c)	53.9	54.6	54.8	58.3	58.4	52.0	45.6
Sinking Fund-Lease Debt (d)	70.8	70.7	77.0	84.3	85.1	91.6	93.7
Legal Services (e)	33.4	33.5	33.6	35.4	37.3	37.3	35.9
First Judicial District	23.0	28.3	24.4	24.8	25.6	22.1	20.9
Licenses & Inspections (f)	6.0	3.1	11.5	11.4	11.9	9.9	8.5
Emergency (g)	12.0	22.1	28.6	31.3	33.9	32.5	31.7
Prisons	80.8	84.9	82.8	87.5	93.6	111.1	116.7
All Other	<u>75.2</u>	<u>87.1</u>	<u>86.4</u>	<u>101.5</u>	<u>123.0</u>	<u>120.0</u>	<u>91.3</u>
Total	<u>1,050.3</u>	<u>1,090.1</u>	<u>1,065.7</u>	<u>1,151.6</u>	<u>1,188.7</u>	<u>1,188.8</u>	<u>1,149.6</u>

- (a) Includes payments for care of dependent and delinquent children.
- (b) Includes payments for SEPTA, space rentals, utilities, and telecommunications. In Fiscal Year 2008, the telecommunications division was transferred to the Mayor's Office of Information Services (M.O.I.S.). Services purchased for MOIS appear in the table under the category "All Other". In FY2010 telecommunications is budgeted in Public Property.
- (c) Includes solid waste disposal costs.
- (d) Includes, among other things, Justice Center, Neighborhood Transformation Initiative and Stadium lease debt.
- (e) Includes payments to the Defender Association to provide legal representation for indigents.
- (f) Includes payments for demolition in Fiscal Year 2006, Fiscal Year 2007, Fiscal Year 2008 and Fiscal Year 2009.
- (g) Includes homeless shelter and boarding home payments.

FIGURES MAY NOT ADD DUE TO ROUNDING

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### **City Payments to School District**

In each fiscal year since Fiscal Year 1996, the City has made an annual grant of \$15 million to the School District. Pursuant to negotiations with the Commonwealth to address the School District's current and future educational and fiscal situation, the Mayor and City Council agreed to provide the School District with an additional annual \$20 million beginning in Fiscal Year 2002. In Fiscal Year 2008, the Mayor and City Council agreed to provide an additional \$2 million, bringing the total contribution to \$37 million. The Fiscal Year 2009 budget includes a \$38.5 million contribution, and the Fiscal Year 2010 budget includes a \$38.5 million contribution.

### **City Loan to PGW**

The City made a loan of \$45 million to PGW during Fiscal Year 2001 to assist PGW in meeting its cash flow requirements. This loan was scheduled to mature in Fiscal Year 2007; however, PGW did not make the \$45 million payment. PGW repaid \$2 million to the City on August 31, 2007. PGW remitted a payment for \$20.5 million before December 28, 2007; and PGW remitted a payment for the balance of \$22.5 million on August 29, 2008. In addition, in order to assist PGW, (i) the City agreed to forgo the \$18 million annual rental payment in Fiscal Year 2005, (ii) for Fiscal Years 2006, 2007, 2008 and 2009 the City made a grant to PGW equal to the annual rental payment received from PGW in such fiscal years, and (iii) the City's Eighteenth Five-Year Plan contemplates that in each of the Fiscal Years 2010 through 2014, the City will make a grant to PGW equal to the annual rental payment received from PGW in such Fiscal Years.

### **City Payments to SEPTA**

The City's Fiscal Year 2008 operating subsidy payment to SEPTA was \$61.3 million. The City's Fiscal Year 2009 operating subsidy payment to SEPTA was \$63.1 million. The Fiscal Year 2010 budget projects operating subsidy payments to SEPTA of \$64.2 million. The Eighteenth Five-Year Plan provides that the City's contribution to SEPTA will increase to \$70.9 million by Fiscal Year 2014.

## **DEBT OF THE CITY**

The Constitution of the Commonwealth provides that the authorized debt of the City "may be increased in such amount that the total debt of said City shall not exceed 13.5% of the average of the annual assessed valuations of the taxable realty therein, during the ten years immediately preceding the year in which such increase is made, but said City shall not increase its indebtedness to an amount exceeding 3.0% upon such average assessed valuation of realty, without the consent of the electors thereof at a public election held in such manner as shall be provided by law." It has been judicially determined that bond authorizations once approved by the voters will not be reduced as a result of a subsequent decline in the average assessed value of City property.

The Constitution of the Commonwealth further provides that there shall be excluded from the computation of debt for purposes of the Constitutional debt limit, debt (herein called "self-supporting debt") incurred for revenue-producing capital improvements that may reasonably be expected to yield revenue in excess of operating expenses sufficient to pay interest and sinking fund charges thereon. In the case of general obligation debt, the amount of such self-supporting debt to be so excluded must be determined by the Court of Common Pleas of Philadelphia County upon petition by the City. Self-supporting debt is general obligation debt of the City, with the only distinction from tax-supported debt being that it is not used in the calculation of the Constitutional debt limit. Self-supporting debt has no lien on any particular revenues.

As of June 30, 2008, the Constitutional debt limitation for tax-supported general obligation debt was approximately \$1,417,996,300 (based upon a formula of 13.5% of the assessed value of taxable real estate within the City on a 10 year rolling average). As of June 30, 2008, the City's total amount of authorized general obligation debt was \$1,688,913,000, which includes approximately \$359,651,000 of self-supporting debt, which does not count against the Constitutional debt limit. As of June 30, 2008, \$1,329,262,000 of general obligation debt subject to the constitutional debt limit was authorized, and of this authorized amount, \$1,144,477,000 was issued and outstanding. As of June 30, 2008, a balance of \$184,785,000 remained authorized and unissued, and after legally authorized deductions for appropriations of approximately \$30,855,700 for Fiscal Year 2009 maturing serial bonds, there remained a balance of \$119,590,000 available for future authorization and issuance. On May 14, 2009, the City introduced a bill to authorize the issuance of \$65,525,000 of general obligation bonds.

Of the balance of remaining authorized general obligation debt subject to the Constitutional debt limit, \$165,000,000 was utilized by the issuance on the General Obligation Bonds, Series 2008B on January 6, 2009, and \$19,785,000 remains authorized and unissued.

The City is also authorized to issue revenue bonds pursuant to The First Class City Revenue Bond Act of 1972. Currently, the City issues revenue bonds to support the Division of Aviation, the Water Department and PGW. Bonds so issued are excluded for purposes of the calculation of the Constitutional debt limit.

### **Short-Term Debt**

The City has issued notes in anticipation of the receipt of income by the General Fund in each fiscal year since Fiscal Year 1972 (with a single exception). Each note issue was repaid when due prior to the end of the fiscal year of issuance. The City issued \$350 million of Tax and Revenue Anticipation Notes in November 2008. These notes were repaid on June 30, 2009.

### **Long-Term Debt**

Table A-10 presents a synopsis of the bonded debt of the City and its component units at the close of Fiscal Year 2008. In addition, for tables setting forth a ten year historical summary of tax-supported debt of the City and School District and the debt service requirements to maturity of the City's outstanding bonded indebtedness as of June 30, 2008, see the Fiscal Year 2008 Comprehensive Annual Financial Report.

Of the total balance of City tax-supported general obligation bonds issued and outstanding at June 30, 2008, approximately 15% is scheduled to mature within 5 years and approximately 34% is scheduled to mature within 10 years.

## Other Long-Term Debt Related Obligations

The City has entered into other contracts and leases to support the issuance of debt by public authorities related to the City pursuant to which the City is required to budget and appropriate tax or other general revenues to satisfy such obligations. As of June 30, 2008, the principal amounts of the outstanding bonds of each of these authorities relating to the City's contract and lease obligations were as follows:

PMA	\$ 185.9 million
PAID*	\$ 1,987.1 million
Parking Authority	\$ 16.9 million
Redevelopment Authority	\$ 265.6 million
Convention Center Authority	\$ 215.3 million

Source: Office of the Director of Finance

\*This includes 100% of Pension Bonds, only 86% applicable to the general fund.

The bonds of the Parking Authority included in the previous table are payable from project revenues, and by the City only if and to the extent that net revenues are inadequate for this purpose. The City paid \$2.3 million in Fiscal Year 2006, \$1.2 million in Fiscal Year 2007, \$2.0 million in Fiscal Year 2008 and \$1.2 million in Fiscal Year 2009 toward the repayment of these bonds. The budgeted amount in Fiscal Year 2010 is \$1,335,650. See "Revenues of the City – Philadelphia Parking Authority."

The Hospitals Authority and the State Public School Building Authority have issued bonds on behalf of the Community College of Philadelphia ("CCP"). Under the Community College Act, each community college must have a local sponsor, which for CCP is the City. As the local sponsor, the City is obligated to pay up to 50% of the annual capital expenses of the college, which includes debt service. The remaining 50% is paid by the Commonwealth. Additionally, the City annually appropriates funds for a portion of CCP's operating costs (less tuition and less the Commonwealth's payment). The total payment to CCP in Fiscal Year 2008 was \$24,467,924. The amount paid in Fiscal Year 2009 is \$26,467,924. The budgeted amount in Fiscal Year 2010 is \$26,467,924. This amount represents the portion of operating costs (less student tuition and the Commonwealth payment) and up to half of the annual capital expenses for the year.

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## Swap Information

The City has entered into various swaps related to its outstanding General Fund supported bonds as detailed in the following chart:

City Entity	City GO (1)	City Lease - PAID	City Lease - PAID	City Lease - PAID	City Lease - PAID
Related Bond Series	2007B	2001 (Stadium)	2001 (Stadium)	2007B (Stadium)	2007B (Stadium)
Initial Notional Amount	\$313,505,000	\$298,485,000	\$104,965,000	\$217,275,000	\$72,400,000
Current Notional Amount	\$313,505,000	\$193,520,000	\$104,965,000	\$217,275,000	\$72,400,000
Termination Date	8/1/2031	10/1/2030	10/1/2020	10/1/2030	10/1/2030
Product	Fixed Payer Swap	Basis Swap (2)	Constant Maturity Swap	Fixed Payer Swap	Fixed Payer Swap
Rate Paid by Dealer	SIFMA	67% 1-month LIBOR + 0.20%, plus fixed annuity	62.89% 5-year LIBOR CMS + 0.20%	SIFMA	SIFMA
Rate Paid by City Entity	3.829%	SIFMA	SIFMA	3.9713%	3.9713%
Dealer	Royal Bank of Canada	Merrill Lynch Capital Services, Inc.	Merrill Lynch Capital Services, Inc.	JP Morgan Chase Bank, N.A.	Merrill Lynch Capital Services, Inc.
Fair Value (3)	(\$16,616,713)	(\$9,346,012)	\$1,153,346	(\$14,639,304)	(\$4,878,046)

### Notes:

(1) Notional amount will be reduced to \$100,000,000 in connection with the issuance of the 2009A Bonds.

(2) PAID receives annual fixed payments of \$1,216,500 from 7/1/2004 through 7/1/2013. As the result of an amendment on 7/14/2006, \$104,965,000 of the total notional was restructured as a constant maturity swap (the rate received by PAID on that portion was converted from a percentage of 1-month LIBOR to a percentage of the 5-year LIBOR swap rate from 10/1/2006 to 10/1/2020). The constant maturity swap is shown separately.

(3) Fair values are as of June 30, 2009 and are shown from the City's perspective and include accrued interest.

While the City is party to several interest rate swap agreements, for which there is General Fund exposure and on which the swaps currently have a negative mark against the City, the City has no obligation to post collateral on these swaps while the City's underlying ratings are investment grade.

For more information related to certain swaps entered into in connection with revenue bonds issued for the Water and Wastewater Systems, PGW and the Airport, see the City's 2008 Comprehensive Annual Financial Report attached as Appendix B. In addition, PICA has entered into swaps which are detailed in the City's 2008 Comprehensive Annual Financial Report attached as Appendix B.

## Recent and Upcoming Financings

On April 16, 2008, the City priced \$195,170,000 of its General Obligation Refunding Bonds, Series 2008A. The 2008A Bonds, proceeds of which were used to refund all of the City's Series 2003B-1 and B-2 General Obligation Bonds, closed on May 1, 2008.

The City, in conjunction with PAID, replaced the Financial Guaranty Insurance Company ("FGIC") insurance policy on the Philadelphia Authority for Industrial Development Multi-Modal Lease Revenue Refunding Bonds, 2007 Series B with a direct pay letter of credit from J.P. Morgan and Bank of

New York. The remarketing of the bonds took place on April 30 and the restructuring closed on May 1, 2008.

On June 9, 2008, the City purchased a Letter of Credit from Wachovia Bank, N.A. related to the Sinking Fund Reserve Account for the 1998B Airport Revenue Bonds. The surety policy was originally provided by FGIC, but because FGIC was downgraded below the 'AA' category, the surety policy no longer met the rating requirements of the General Airport Revenue Bond Ordinance ("GARBO"). The Wachovia Letter of Credit in an amount of \$33.1 million meets the requirements of the bond ordinance and replaced the FGIC policy. This letter of credit was renewed for another year on June 8, 2009.

The City restructured \$78.5 million outstanding Water and Wastewater Revenue Bonds, Series 1997B. The Ambac Assurance Corporation ("Ambac") insurance policy was replaced by a Letter of Credit from Bank of America N.A. The transaction closed on September 10, 2008.

On November 18, 2008, the City priced \$350 million of Tax and Revenue Anticipation Notes. The transaction closed on November 25, 2008.

The City restructured \$178.6 million in outstanding Airport Revenue Bonds Series 2005C and the sinking fund reserve account in the approximate amount of \$18.7 million. The City replaced the MBIA insurance policy and the surety policy for the sinking fund reserve account for the Series 2005C Bonds with a letter of credit for both the Series 2005C Bonds and the reserve account provided by TD Bank. The City closed this transaction on December 23, 2008.

On December 15, 2008 the City priced \$165 million of General Obligation Bonds, Series 2008B. These bonds will be used to fund the cost of certain capital projects. The transaction closed on January 6, 2009.

The Airport Revenue Bonds, Series 2005B were insured by MBIA Insurance Corporation ("MBIA"). The Airport Revenue Bonds Series 2005A and 2005B also had MBIA surety policies for the Sinking Fund Reserve Account in the following approximate amounts: \$8.3 million, and \$4.0 million, respectively. When MBIA was downgraded below the 'AA' category, the surety policies no longer met the requirements of the GARBO. The City together with the Airport refunded the Series 2005B Bonds with the issuance of the 2009A fixed rate bonds. The MBIA reserve account surety policy for the 2005B bonds was replaced with bond proceeds. The City cash funded the 2005A sinking fund reserve account on April 9, 2009. The City closed the Airport Revenue Bonds, Series 2009A transaction on April 14, 2009.

On May 12, 2009, the City and the Water Department priced \$140 million of Water and Wastewater Revenue Bonds, Series 2009A. The bonds will be used to fund capital improvements to the City's water and wastewater systems. The transaction closed May 21, 2009.

The City, in conjunction with PMA, issued \$97.8 million of Lease Revenue Bonds, Series 2009. The proceeds of the bonds will be used to design, construct and equip a youth center facility. The transaction closed on June 30, 2009.

The City and the Water Department restructured \$83.6 million of its outstanding Water and Wastewater Revenue Refunding Bonds, Series 2005B on July 1, 2009. The City replaced the Financial Security Assurance ("FSA") insurance policy with a letter of credit from Bank of America N.A.

The City executed a \$31 million, four-year tax-exempt lease to finance an upgrade to its municipal radio communications system for emergency and normal public safety purposes. This financing closed July 7, 2009.

The PGW 6th Series Revenue Bonds are insured by FSA and had liquidity provided by J.P. Morgan, Wachovia Bank N.A., and Scotia Bank. The liquidity expired in January 2009. All of the 6th Series Revenue Bonds are owned by the banks. The City, together with PGW, plans to refund the 6th Series Revenue Bonds with variable rate bonds in the amount of \$255 million secured by letters of credit from Bank of America, N.A., Wachovia Bank, N.A., Scotia Bank and J.P. Morgan. The remaining bonds will be refunded as fixed rate bonds and a portion of the swap related to the 6th Series Revenue Bonds will be terminated. This transaction is anticipated to price and close in August 2009.

The City plans to issue approximately \$275 million of its annual tax and revenue anticipation notes in August 2009.

The City also has outstanding variable rate debt that is insured by FSA which has more recently experienced problems in the market. The \$313.5 million of General Obligation Bonds, Series 2007B are insured by FSA with Dexia as the liquidity provider. The City plans to refund the 2007B Bonds with the proceeds of the 2009A Bonds and the 2009B Bonds and to terminate a portion of the swap related to the 2007B Bonds as further described in the forepart of this Official Statement.

The 2003 Variable Rate Series, Water and Wastewater Revenue Refunding Bonds are also insured by FSA insurance with Dexia as the liquidity provider. These bonds have had increases in interest rates and have at times had trouble being remarketed, leading to bonds becoming bank bonds. As of July 6, 2009 none of these bonds were bank bonds. The City, together with the Water Department, is currently evaluating options to best handle potentially restructuring or refunding these bonds.

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**Table A-10**  
**City of Philadelphia**  
**City-related Bond Indebtedness**  
**June 30, 2008**  
**(Amounts in Thousands of USD)**

	<u>Governmental Fund Types</u>				<u>Enterprise Funds</u>			<u>All Funds Total</u>
	<u>General Fund</u>	<u>Municipal Authority Fund</u>	<u>PICA</u>	<u>Total</u>	<u>Water Fund</u>	<u>Aviation Fund</u>	<u>Total</u>	
<u>Bonded Debt Outstanding, July 1, 2007</u>	<u>1,166,400</u>	<u>195,400</u>	<u>622,500</u>	<u>1,984,300</u>	<u>1,762,300</u>	<u>1,161,400</u>	<u>2,923,700</u>	<u>4,908,000</u>
<u>Increases:</u>								
PAR Value of Bonds Issued:								
General Obligation	697,600	-	214,600	912,200	-	-	-	912,200
Revenue	-	-	-	-	<u>217,500</u>	<u>255,400</u>	<u>255,400</u>	<u>255,400</u>
<u>Total Bonds Sold</u>	<u>697,600</u>	-	<u>214,600</u>	<u>912,200</u>	-	<u>255,400</u>	<u>255,400</u>	<u>1,167,600</u>
<u>Decreases</u>								
Matured Bonds:								
General Obligation	34,200	9,500	37,400	81,100	1,200	-	1,200	82,300
General Obligation Refunded	682,800	-	227,600	910,400	-	-	-	910,400
Revenue	-	-	-	-	91,300	32,600	123,900	123,900
Revenue Refunded	-	-	-	-	-	<u>81,400</u>	<u>81,400</u>	<u>81,400</u>
<u>Total Decrease</u>	<u>717,000</u>	<u>9,500</u>	<u>265,000</u>	<u>991,500</u>	<u>92,500</u>	<u>114,000</u>	<u>206,500</u>	<u>1,198,000</u>
<u>Bonded Debt Outstanding, June 30, 2008</u>	<u>1,147,000</u>	<u>185,900</u>	<u>572,100</u>	<u>1,905,000</u>	<u>1,669,800</u>	<u>1,302,800</u>	<u>2,972,600</u>	<u>4,877,600</u>

Source: Office of Director of Finance.

## CITY CAPITAL IMPROVEMENT PROGRAM

The Capital Improvement Program for Fiscal Years 2010-2015 contemplates a total budget of \$7,953,891,000 of which \$2,186,356,000 is to be provided from Federal, Commonwealth, and other sources and the remainder through City funding. The following table shows the amounts budgeted each year from various sources of funds for capital projects. City Council adopted the Capital Improvement Program for Fiscal Years 2010-2015 on May 21, 2009.

**Table A-11**  
**City of Philadelphia**  
**Fiscal Years 2010-2015**  
**Capital Improvement Program**  
**(Amounts in Thousands of USD)**

<b>CITY FUNDS – TAX SUPPORTED</b>	<u><b>2010</b></u>	<u><b>2011</b></u>	<u><b>2012</b></u>	<u><b>2013</b></u>	<u><b>2014</b></u>	<u><b>2015</b></u>	<u><b>2010-2015</b></u>
Carried-forward Loans	229,502	0	0	0	0	0	229,502
Operating Revenue	38,339	17,439	20,439	17,439	17,439	17,439	128,534
New Loans	63,000	68,020	78,023	88,013	97,944	99,946	494,946
Pre-financed Loans	6,042	1,000	1,000	1,000	1,000	1,000	11,042
PICA Pre-financed Loans	<u>43,017</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>43,017</u>
<b>Tax-supported Subtotal</b>	379,900	86,459	99,462	106,452	116,383	118,385	907,041
<b>CITY FUNDS - SELF-SUSTAINING</b>							
Carried-forward Loans	653,509	0	0	0	0	0	653,509
Operating	146,926	41,961	40,352	40,743	40,134	40,525	350,641
New Loans	<u>496,729</u>	<u>532,113</u>	<u>525,404</u>	<u>582,679</u>	<u>883,025</u>	<u>810,394</u>	<u>3,830,344</u>
<b>Self-Sustaining Subtotal</b>	1,297,164	574,074	565,756	623,422	923,159	850,919	4,834,494
<b>REVOLVING FUNDS</b>	26,000	0	0	0	0	0	26,000
<b>OTHER THAN CITY FUNDS</b>							
Federal *	598,182	84,762	70,048	68,008	77,023	74,458	972,481
Federal Off Budget	96,553	95,859	79,906	81,815	97,600	117,840	569,573
State *	96,650	6,205	5,837	6,897	5,968	6,321	127,878
State Off Budget	20,772	35,902	36,933	35,058	36,799	34,732	200,196
Other Governments *	62,663	0	0	0	0	0	62,663
Other Governments/Off Budget	9,883	11,989	5,435	5,514	5,793	6,081	44,695
Private *	81,670	26,020	26,020	25,020	25,020	25,020	208,770
Private Off Budget	<u>0</u>	<u>100</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>100</u>
<b>Other Than City Funds Subtotal</b>	<u>966,373</u>	<u>260,837</u>	<u>224,179</u>	<u>222,312</u>	<u>248,203</u>	<u>264,452</u>	<u>2,186,356</u>
<b>TOTAL</b>	2,669,437	921,370	889,397	952,186	1,287,745	1,233,756	7,953,891

\*Other Than City Funds in FY 2010 contain both New and Carried-Forward amounts as follows:

Federal	New – \$ 250,399	Carried Forward – \$ 347,783
State	New – 15,399	Carried Forward – 81,251
Other Governments	New – 0	Carried Forward – 62,663
Private	New – 5,030	Carried Forward – 76,640

## LITIGATION

Generally, judgments and settlements on claims against the City are payable from the General Fund, except for claims against the Water Department, the Aviation Division, and the Gas Works. Claims against the Water Department are paid first from the Water Fund and only secondarily from the General Fund. Claims against the Aviation Division, to the extent not covered by insurance, are paid first from the Aviation Fund and only secondarily from the General Fund. Claims against the Gas Works, to the extent not covered by insurance, are paid first from Gas Works revenues and only secondarily from the General Fund.

The Act of October 5, 1980, P.L. 693, No. 142, known as the "Political Subdivision Tort Claims Act," (the "Tort Claims Act") establishes a \$500,000 aggregate limitation on damages for injury to a person or property arising from the same cause of action or transaction or occurrence or series of causes of action, transactions or occurrences with respect to governmental units in the Commonwealth such as the City. The constitutionality of that aggregate limitation has been repeatedly upheld by the Pennsylvania Supreme Court. In February 1987, an appeal of a decision upholding such constitutionality to the United States Supreme Court was dismissed for want of jurisdiction. However, under Pennsylvania Rule of Civil Procedure 238, delay damages in State Court cases are not subject to the \$500,000 limitation. Moreover, the limit on damages is inapplicable to any suit against the City which does not arise under state tort law such as claims made against the City under Federal civil rights laws.

The aggregate loss resulting from general and special litigation claims was \$30.2 million for Fiscal Year 2001, \$30.0 million for Fiscal Year 2002, \$24.1 million for Fiscal Year 2003, \$24.5 million for Fiscal Year 2004, \$27.5 million for Fiscal Year 2005, \$23.0 million for Fiscal Year 2006, \$26.6 million for Fiscal Year 2007 and \$29.3 million for Fiscal Year 2008. Estimates of settlements and judgments from the General Fund are \$35.0 million, \$24.5 million, \$24.5 million, \$24.5 million, and \$24.5 million for Fiscal Years 2009 through 2013, respectively. In budgeting for settlements and judgments in the annual Operating Budget and projecting settlements and judgments for each Five-Year Plan, the City bases its estimates on past experience and on an analysis of estimated potential liabilities and the timing of outcomes, to the extent a proceeding is sufficiently advanced to permit a projection of the timing of a result. General and special litigation claims are budgeted separately from back-pay awards and similar settlements relating to labor disputes. Usually, some of the costs arising from labor litigation are reported as part of current payroll expenses. For Fiscal Year 2008, payments for claims arising from labor settlements in the General Fund were \$1.11 million of which \$0.85 million was paid from the Indemnities account, and \$0.26 million from the Operating budgets of the affected departments. Actual claims paid out from the General Fund for settlements and judgments averaged \$26.1 million per year over the five years from Fiscal Year 2004 through Fiscal Year 2008.

In addition to routine litigation incidental to performance of the City's governmental functions and litigation arising in the ordinary course relating to contract and tort claims and alleged violations of law, certain special litigation matters are currently being litigated and/or appealed and adverse final outcomes of such litigation could have a substantial or long-term adverse effect on the City's General Fund. These proceedings involve: environmental-related actions and proceedings in which it has been or may be alleged that the City is liable for damages, including but not limited to property damage and bodily injury, or that the City should pay fines or penalties or the costs of response or remediation, because of the alleged generation, transport, or disposal of toxic or otherwise hazardous substances by the City, or the alleged disposal of such substances on or to City-owned property; a class action suit alleging that the City failed to properly oversee management of funds in the deferred compensation plan of City employees; civil rights claims; and a pay dispute with former and current paramedics. The ultimate outcome and fiscal impact, if any, on the City's General Fund of the claims and proceedings described in this paragraph are not currently predictable.

Various claims in addition to the lawsuits described in the preceding paragraph have been asserted against the Water Department and in some cases lawsuits have been instituted. Many of these Water Department claims have been reduced to judgment or otherwise settled in a manner requiring payment by the Water Department. The aggregate loss for Fiscal Year 2003 which resulted from these claims and lawsuits was \$3.9 million, \$2.9 million for Fiscal Year 2004, \$2.4 million for Fiscal Year 2005 \$4.2 million for Fiscal Year 2006, \$2.5 million in Fiscal Year 2007 and \$4.6 million in Fiscal Year 2008. The Water Fund's budget for Fiscal Year 2009 contains an appropriation for Water Department claims in the amount of \$6.5 million, although the current estimate, based on the first three quarters of Fiscal Year 2009 expenditures, is for only \$4.2 million. The Water Fund is the first source of payment for any of the claims against the Water Department.

In addition, various claims have been asserted against the Aviation Division and in some cases lawsuits have been instituted. Many of these Aviation Division claims have been reduced to judgment or otherwise settled in a manner requiring payment by the Aviation Division. The aggregate loss for Fiscal Year 2008 which resulted from these claims and lawsuits was \$1.3 million. The Indemnities budget for Aviation Fund claims for Fiscal Year 2009 contains an appropriation in the amount of \$2.5 million, although the current estimate, based on the first three quarters of fiscal year 2009 expenditures, is for only \$460,000. The Aviation Division is the first source of payment for any of the claims against the Aviation Division.

## **ADDITIONAL INFORMATION**

### **Current City Practices**

It is the City's practice to file its Comprehensive Annual Financial Report ("CAFR"), which contains the audited combined financial statements of the City, with a Repository as soon as practicable after delivery of such report. The CAFR for the City's fiscal year ended June 30, 2008 was deposited with a Repository on February 24, 2009. The CAFR is prepared by the Director of Finance of the City in conformance with guidelines adopted by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants' audit guide, Audits of State and Local Government Units. Upon written request to the Office of the Director of Finance and payment of the costs of duplication and mailing, the City will make available copies of the CAFR for the Fiscal Year ended June 30, 2008. Such a request should be addressed to: Office of the Director of Finance, Municipal Services Building, Suite 1300, 1401 John F. Kennedy Boulevard, Philadelphia, PA 19102. The CAFR is also available online at [www.phila.gov/investor](http://www.phila.gov/investor), the City's website ("City Website" or "Website"). The City also expects to provide financial and other information from time to time to Moody's Investors Service, Standard & Poor's Ratings Services, a division of The McGraw-Hill Companies, Inc. and Fitch Ratings, in connection with the securities ratings assigned by those rating agencies to bonds or notes of the City.

The foregoing statement as to filing or furnishing of additional information reflects the City's current practices, but is not a contractual obligation to the holders of the City's bonds or notes.

The City Website contains information in addition to that set forth in the CAFR. The "Terms of Use" statement of the City Website, incorporated herein by this reference, provides, among other things, that the information contained therein is provided for the convenience of the user, that the City is not obligated to update such information, and that the information may not provide all information that may be of interest to investors.

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## CITY SOCIOECONOMIC INFORMATION

### Introduction

The City includes within its boundaries an area of approximately 130 square miles and a resident population of approximately 1.45 million according to the U.S. Census Bureau, 2006 Population Estimates. The City is in the heart of a nine-county metropolitan area with approximately 5.1 million residents. Air, rail, highway, and water routes provide easy access to the City.

The City is strategically located on the east coast with easy access to markets, resources, government centers, and transportation. The City's metropolitan area is the nation's fourth largest in the retail market with over 2,400 retail stores.

### Quality of Life

The City is rich in history, art, architecture, and entertainment. World-class cultural and historic attractions include the Philadelphia Museum of Art (which houses the third largest art collection in the United States), the Philadelphia Orchestra, Academy of Music, Pennsylvania Ballet, the Constitution Center, the Kimmel Center (which had over 1 million people in attendance in 2007), Pennsylvania Academy of Fine Arts, Franklin Institute, Mann Music Center, Opera Company of Philadelphia, and the Rodin Museum. The South Philadelphia sports complex, currently consisting of Lincoln Financial Field, Citizens Bank Park, the Wachovia Spectrum and the Wachovia Center, is home to the Philadelphia 76ers, Flyers, Phillies and Eagles. The City also offers its residents and visitors America's most historic square mile, which includes Independence Hall and the Liberty Bell, as well as Fairmount Park, which spans 8,000 acres and includes Pennypack Park and the country's first zoo.

The City is a center for health, education, and science facilities with the nation's largest concentration of healthcare resources within a 100-mile radius. There are presently more than 30 hospitals, seven medical schools, two dental schools, two pharmacy schools, as well as schools of optometry, podiatry and veterinary medicine, and the Philadelphia Center for Health Care Sciences in West Philadelphia. The City is one of the largest health care and health care education centers in the world, and a number of the nation's largest pharmaceutical companies are located in the Philadelphia area.

The City has the second largest concentration of students on the East Coast with eighty degree granting institutions of higher education and a total enrollment of over 300,000 students. Included among these institutions are the University of Pennsylvania, Temple University, Drexel University, St. Joseph's University, and LaSalle University. Within a short drive from the City are such schools as Villanova University, Bryn Mawr College, Haverford College, Swarthmore College, Lincoln University, and the Camden Campus of Rutgers University. The undergraduate and graduate programs at these institutions help provide a well-educated and trained work force to the Philadelphia community.

### Hospitals and Medical Centers

The City also has major research facilities, including those located at its universities, the medical schools, the Wistar Institute, the Fox Chase Cancer Center, and the University City Science Center. The Children's Hospital of Philadelphia (ranked number one in U.S. children's hospitals) has recently completed the construction of a new \$100 million biomedical research facility located within the Philadelphia Center for Health Care Sciences in West Philadelphia. A Comprehensive Cancer Center is also located at the University of Pennsylvania.

Hospitals and Medical Centers: The following table presents the most recent published data regarding hospitals and medical centers in Philadelphia. Due to mergers, consolidations and closures that have occurred or may occur in the future, this table is accurate only as of its publication date.

**Table A-12**  
**City of Philadelphia**  
**Hospitals and Medical Centers**  
**(As of October 2008)**

<u>Institution</u>	<u>Beds</u>
Albert Einstein	424
Chestnut Hill	143
Frankford <sup>(1)</sup>	477
Jeane <sup>(3)</sup>	176
Kensington	35
Mercy Hospital of Philadelphia	180
Methodist Hospital Division, TJUH	202
Nazareth	195
Northeastern Temple East	187
Pennsylvania	410
Presbyterian	223
Roxborough Memorial	137
St. Joseph's	146
Veteran's Affairs Medical Ctr Phila	137
Hahnemann University	497
Hosp of the Univ of Pennsylvania	743
Temple <sup>(2)</sup>	746
Thomas Jefferson	694
Children's Hospital of Philadelphia <sup>(4)</sup>	431
Fox Chase Cancer Center	100
Girard	106
Kindred - Philadelphia	52
Shriner's	35
St. Agnes Continuing Care	58
St. Christopher's	124
Belmont	147
Fairmount BHS	180
Friends	192
Magee Rehabilitation	96
MossRehab	166

Source: Delaware Valley Healthcare Council of HAP, Monthly Utilization Report-Summary Stats, October 2008

- (1) Frankford includes data for all three divisions — Frankford, Torresdale and Bucks County.
- (2) Temple includes data for Episcopal Hospital.
- (3) Jeanes Hospital Closed NICU Unit as of April 30, 2007 and OB as of May 31, 2007.
- (4) Children's Seashore House is now consolidated into Children's Hospital of Philadelphia's data.

Children's Hospital Expansion. The Children's Hospital of Philadelphia is expanding its research facilities in West Philadelphia. The \$400 million first phase of the new complex is expected to be completed in Fall 2009; the \$500 million second phase has been put on hold for the time being due to market conditions.

University of Pennsylvania. A major new \$302 million cancer research and treatment center, the Center for Advanced Medicine, opened in October 2008. The West Tower of the Center of Advanced Medicine is estimated to be completed in 2010 at a cost of \$370 million and is currently under construction.

The Fox Chase Cancer Center. The Center is a non-profit institution, which is expanding its campus in the northeast section of the City. The Center's 25-year Master Plan is over \$1 billion, providing over 2.7 million square feet of space dedicated to research and patient care. While a planned expansion into Burholme Park is currently the subject of litigation, the Cancer Research Pavilion will open in July 2009 on the current main campus. The project cost is \$100 million. Other projects on the current main campus are being planned at this time.

### Demographics

During the ten-year period between 1990 and 2000, the population of the City decreased from 1,585,577 to 1,517,550. During the same period, the population of Pennsylvania increased by 3.4%, less than one-third the national rate of increase.

**Table A-13**  
**Population**  
**City, Pennsylvania & Nation**

	<u>1990</u>	<u>2000</u>	<u>2008 (est.)</u>	<u>% Change</u> <u>1990-2000</u>	<u>%</u> <u>Change</u> <u>2000-2007</u>
Philadelphia	1,585,577	1,517,550	1,447,395	-4.3%	-4.6%
Pennsylvania	11,881,643	12,281,054	12,448,279	3.4%	1.4%
United States	248,709,873	281,421,906	304,059,724	13.2%	8.0%

Source: U.S. Census Bureau, 2007 Population Estimates, Census 2000, 1990 Census.

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**Table A-13  
Population Age Distribution**

<b>Philadelphia County</b>						
<b>Age</b>	<b>1990</b>	<b>% of Total</b>	<b>2000</b>	<b>% of Total</b>	<b>2005- 2007* (est)</b>	<b>% of Total</b>
0-24	563,816	35.6	551,308	36.3	523,318	36
25-44	490,224	30.9	444,774	29.3	402,896	27.7
45-64	290,803	18.3	307,746	20.2	339,409	23.3
65-84	217,913	13.7	186,383	12.3	160,269	11
85 & up	22,801	1.4	27,339	1.8	28,490	2
<b>Total</b>	<b>1,585,577</b>	<b>100</b>	<b>1,517,550</b>	<b>100</b>	<b>1,454,382</b>	<b>100</b>

<b>Pennsylvania</b>						
<b>Age</b>	<b>1990</b>	<b>% of Total</b>	<b>2000</b>	<b>% of Total</b>	<b>2005-2007* (est)</b>	<b>% of Total</b>
0-24	4,021,585	33.8	4,016,670	32.6	3,996,274	32.2
25-44	3,657,323	30.8	3,508,562	28.6	3,212,382	25.9
45-64	2,373,629	20	2,836,657	23.1	3,308,060	26.8
65-84	1,657,270	13.9	1,681,598	13.7	1,614,969	13
85 & up	171,836	1.4	237,567	1.9	269,274	2.2
<b>Total</b>	<b>11,881,643</b>	<b>100</b>	<b>12,281,054</b>	<b>100</b>	<b>12,400,959</b>	<b>100</b>

<b>United States</b>						
<b>Age</b>	<b>1990</b>	<b>% of Total</b>	<b>2000</b>	<b>% of Total</b>	<b>2005-2007* (est)</b>	<b>% of Total</b>
0-24	90,342,198	36.3	99,437,266	35.3	103,110,927	34.5
25-44	80,754,835	32.5	85,040,251	30.2	83,587,234	28
45-64	46,371,009	18.6	61,952,636	22	74,794,039	25
65-84	28,161,666	11.3	30,752,166	11	32,289,322	10.8
85 & up	3,080,165	1.2	4,239,587	1.5	4,975,788	1.7
<b>Total</b>	<b>248,709,873</b>	<b>100</b>	<b>281,421,906</b>	<b>100</b>	<b>298,757,310</b>	<b>100</b>

Source: U.S. Dept. of Commerce, Bureau of the Census.

\*2005-2007 American Community Survey 3 year estimates

### **The Economy**

Philadelphia's economy is composed of diverse industries, with virtually all classes of industrial and commercial businesses represented. The City is a major business and personal service center with strengths in insurance, law, finance, health, education, and utilities.

The cost of living in Philadelphia is relatively moderate compared to other major metropolitan areas. The City, as one of the country's education centers, offers the business community a large, diverse, and industrious labor pool.

**Table A-14**  
**Office Rental Rates in Cities**  
**Throughout the United States**

(In \$ Per Square Foot)

	January <u>2004</u>	January <u>2005</u>	May <u>2006</u>	November <u>2006</u>	May <u>2007</u>	May <u>2008</u>	November <u>2008</u>	May <u>2009</u>
Atlanta	23.09	21.92	20.08	20.56	20.16	21.76	21.23	21.29
Chicago	29.97	28.47	23.77	22.97	22.44	24.75	24.78	24.56
Dallas	20.58	19.71	17.43	16.47	17.20	22.96	23.72	23.71
Denver	17.84	17.24	19.03	20.37	22.17	27.15	27.55	26.53
Houston	19.29	18.21	19.15	19.52	21.53	28.92	26.83	24.91
Los Angeles	25.56	26.55	23.12	22.59	23.74	30.52	30.51	29.92
New York	45.51	45.16	55.15	62.07	69.44	103.43	98.08	68.63
Philadelphia	23.24	21.97	22.42	22.96	22.60	24.35	25.26	25.24
Phoenix	20.38	19.39	24.29	26.19	27.32	29.14	29.17	28.23
Portland	20.59	19.65	21.58	22.41	23.00	25.85	27.62	26.99
San Francisco	27.15	27.75	30.62	31.11	35.81	49.71	48.57	39.40
St. Louis	20.52	19.91	21.12	21.75	21.21	22.82	22.42	22.78
Tampa	19.23	18.01	20.54	21.13	22.46	25.30	26.22	26.36
Washington, D.C.	31.05	35.95	42.74	43.58	44.00	51.05	51.26	51.77

Source: CB Richard Ellis, Global Market Rents Report; Global MarketView: Office Occupancy Costs Report.

## Employment

The employment and unemployment rates and the total number of jobs within the City are reflected in Tables A-15 and A-16, respectively.

The employment changes within the City principally have been due to declines in the manufacturing sector and the relatively stronger performance of the service economy. The City's and region's economies are diversified, with strong representation in the health care, government, and education sectors but without the domination of any single employer or industry.

In March 2000, the Philadelphia Authority for Industrial Development ("PAID") took ownership of more than 1,000 acres at the site of the former Philadelphia Navy Shipyard, Naval Station. Naval Hospital and Defense Supply Center and has begun to implement aggressive redevelopment activities. To date, at least 47 companies have leased or purchased in excess of 2 million square feet of facilities at the complex, now known as the Philadelphia Naval Business Center ("PNBC"). In addition to this employment, the Navy has retained more than 2 million square feet of facilities. Together, the private and Navy facilities employ more than 7,000 people. Long term plans call for more than 10 million square feet of industrial and commercial space at PNBC, with employment targeted between 15,000-20,000.

**Table A-15**  
**Labor Force Data Annual Average**  
**Based on Residency (not seasonally adjusted)**

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
Philadelphia (000)*							
Labor Force	635.2	622.6	619.1	617.7	615.4	614.7	627.2
Employment	588.5	575.7	573.9	576.2	577.3	577.8	582.3
Unemployment	46.6	46.9	45.2	41.4	38.1	37.0	44.9
Unemployment Rate (%)	7.3	7.5	7.3	6.7	6.2	6.0	7.2
Philadelphia PMSA (000)**							
Labor Force	2,898.4	2,879.2	2,893.1	2,924.8	2,954.5	2,948.2	2,986.2
Employment	2,743.1	2,722.4	2,746.1	2,786.6	2,821.7	2,822.8	2,826.3
Unemployment	155.2	156.8	147.1	138.2	132.7	125.4	159.9
Unemployment Rate (%)	5.4	5.4	5.1	4.7	4.5	4.3	5.4
Pennsylvania (000)							
Labor Force	6,218.0	6,145.0	6,205.0	6,257.0	6,290.0	6,287.0	6,395.0
Employment	5,869.0	5,796.0	5,868.0	5,946.0	6,003.0	6,013.0	6,051.0
Unemployment	349.0	349.0	338.0	311.0	287.0	274.0	344.0
Unemployment Rate (%)	5.6	5.7	5.4	5.0	4.6	4.4	5.4
United States (000,000)							
Labor Force	144.9	146.5	147.4	149.3	151.4	153.1	154.3
Employment	136.5	137.7	139.3	141.7	144.4	146.0	145.4
Unemployment	8.4	8.8	8.1	7.6	7.0	7.1	8.9
Unemployment Rate (%)	5.8	6.0	5.5	5.1	4.6	4.6	5.8

Source: Center for Workforce Information and Analysis, PA Dept of Labor and Industry, 2009.

\* Philadelphia County

\*\* The Philadelphia PMSA includes Philadelphia-Camden-Wilmington, PA, NJ, DE, MD Metro Stat Area.

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**Table A-16**  
**Philadelphia County**  
**Total Monthly Employment and Monthly Unemployment Rates**  
**Based on Residency**  
**2002 – 2008**

<u>Month</u>	<u>Total Employment in 000's</u>							<u>Unemployment Rate %</u>						
	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
January	589.9	580.5	574.5	576.0	576.4	580.7	582.1	6.9	7.5	7.5	6.9	6.2	6.1	6.7
February	591.3	580.3	574.2	574.3	576.9	580.0	576.6	7.1	7.5	7.3	7.2	6.4	5.9	6.8
March	589.5	579.7	572.8	573.1	577.2	579.4	576.3	7.2	7.3	7.7	7.0	6.3	5.8	6.7
April	589.9	578.9	573.4	575.7	578.0	577.4	580.1	7.4	7.5	7.4	6.8	6.4	5.9	6.8
May	591.2	576.1	570.7	577.5	577.8	576.1	582.2	7.3	7.5	7.5	6.7	6.2	6.0	7.0
June	590.6	575.9	571.5	575.5	578.4	578.2	580.2	7.3	7.7	7.5	6.6	6.2	6.0	7.0
July	588.3	573.4	574.3	577.8	576.0	578.5	577.0	7.5	7.6	7.4	6.4	6.3	6.0	7.0
August	589.2	573.7	573.6	576.6	577.5	578.0	577.7	7.4	7.6	7.3	6.5	6.3	6.0	7.9
September	590.4	573.1	574.6	577.5	577.3	577.2	578.6	7.3	7.7	7.1	6.6	6.1	6.1	7.5
October	586.8	573.1	574.9	576.9	578.7	576.3	579.4	7.4	7.6	7.1	6.5	5.9	6.1	7.7
November	583.5	573.3	576.3	576.5	577.3	577.7	573.6	7.6	7.5	6.9	6.7	6.0	6.0	8.0
December	582.0	570.7	576.0	577.9	576.7	574.0	572.6	7.6	7.4	6.9	6.5	6.0	6.3	8.6

Source: Center for Workforce Information and Analysis, PA Dept of Labor and Industry, 2009 (monthly Seasonally Adjusted Labor Force), Philadelphia County.

**Table A-17**  
**Philadelphia City**  
**Non-Farm Payroll Employment\***

(Amounts in Thousands)

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008**</u>
Total Non-Farm	683.5	671.3	657.9	660.3	662.5	662.4	660.9
Natural Resources, Construction & Mining	12.9	12.3	11.4	12.0	12.4	11.8	11.2
Manufacturing	37.7	34.0	32.6	31.2	29.9	28.3	26.5
Trade, Transportation & Utilities	98.5	95.8	90.9	90.0	88.5	88.0	88.4
Information	17.0	15.9	13.6	13.2	12.8	12.9	12.9
Financial Activities	52.3	50.7	49.0	48.2	47.7	47.1	46.1
Professional & Business Services	82.9	80.9	80.3	82.4	84.2	85.3	84.0
Education & Health Services	181.0	185.3	184.1	186.8	192.2	196.4	202.9
Leisure & Hospitality	54.2	52.9	54.6	56.6	58.0	58.4	57.4
Other Services	29.9	29.0	28.5	28.5	28.2	28.2	28.3
Government	117.1	114.7	113.0	111.4	108.6	105.9	103.2

Source: Bureau of Labor Statistics, 2009.

\* Includes persons employed within the City, without regard to residency.

\*\* Preliminary, December 2008.

**Table A-18**  
**City of Philadelphia**  
**Largest Employers in Philadelphia**  
**June 30, 2008**  
**(Listed Alphabetically)**

Albert Einstein Medical  
 Children’s Hospital of Philadelphia  
 City of Philadelphia  
 School District of Philadelphia  
 Southeastern Pennsylvania Transportation Authority  
 Temple University  
 Thomas Jefferson University Hospitals  
 United States Postal Service  
 University of Pennsylvania  
 University of Pennsylvania Hospital

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Source: Philadelphia Department of Revenue

**Table A-19**  
**Fortune 500**  
**Largest Corporations**  
**With Headquarters in Philadelphia, 2008**

<u>Corporation</u>	<u>Type of Industry</u>	<u>Ranking</u>	<u>Revenues</u> <u>(\$ Millions)</u>
Sunoco	Petroleum Refining	41	\$56,652.0
Comcast	Telecommunications	68	\$34,256.0
Cigna	Health Care/Insurance	132	\$19,101.0
ARAMARK	Diversified Outsourcing Services	198	\$13,470.0
Rohm & Haas	Chemical	281	\$9,575.0
Crown Holdings	Metal Products	312	\$8,305.0

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Source: Fortune Magazine website, May 2008.

**Income**

The following table presents data relating to per-capita income for the City, the PMSA, and the United States. It illustrates that, for the past few years, real per-capita income has generally outpaced the urban cost of living index, suggesting that on average, the newly created service jobs have generated positive real income growth for City wage earners.

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**TABLE A-20**  
**CONSUMER PRICE INDICES AND MEDIAN HOUSEHOLD EFFECTIVE BUYING INCOME**

	<u>1990</u>	<u>2000</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
CPLLI United States <sup>(a)</sup>	130.7	172.2	179.9	184.0	188.9	195.3	201.6	207.3	215.3
CPL U Philadelphia PMSA <sup>(a)</sup>	135.8	176.5	184.9	188.8	196.5	204.2	212.1	216.7	224.1
<u>Buying Income</u> <sup>(b)</sup>									
Philadelphia	\$24,880	\$31,621	\$29,995	\$28,015	\$28,150	\$29,269	\$30,748	\$31,292	\$30,746
Philadelphia Metro Area *	\$33,277	\$47,152	\$43,800	\$41,820	\$42,852	\$44,060	\$45,395	\$46,413	\$46,900
United States	\$27,912	\$37,233	\$38,365	\$38,035	\$38,201	\$39,324	\$39,324	\$40,710	\$41,792

\* Statistic is a measure of the Philadelphia, Camden & Wilmington Metropolitan Area.

Source: (a) Consumer Price Index - All Urban Consumers. U.S. Bureau of Labor Statistics.  
(b) Sales & Marketing Management's 2008 Survey of Buying Power.

**Table A-21**  
**Number of Households by Income Range in Philadelphia County**

<u>Income</u>	<u>Number of Households</u> *			<u>Percentage of Households</u> *		
	<u>1990</u>	<u>2000</u>	<u>2005-2007** (est)</u>	<u>1990</u>	<u>2000</u>	<u>2005-2007** (est)</u>
Under \$ 9,999	136,335	109,237	86,260	22.6	18.5	15.5
\$10,000-14,999	59,331	49,035	50,017	9.9	8.3	9.0
\$15,000-24,999	108,405	89,059	75,816	18.1	15.0	13.6
\$25,000-49,999	190,237	171,215	147,471	31.7	29.0	26.4
\$50,000 and over	<u>106,432</u>	<u>171,737</u>	<u>198,421</u>	<u>17.6</u>	<u>29.1</u>	<u>35.5</u>
Total	600,740	590,283	557,985	100.0	100.0	100.0

Source: U.S. Department of Commerce, Bureau of the Census.

\* A household includes all the persons who occupy a housing unit.

\*\* 2005-2007 American Community Survey 3 year estimates

**Number of Households by Income Range in United States**

<u>Income</u>	<u>Number of Households</u> (000's)			<u>Percentage of Households</u>		
	<u>1990</u>	<u>2000</u>	<u>2005-2007* (est)</u>	<u>1990</u>	<u>2000</u>	<u>2005-2007* (est)</u>
Under \$ 9,999	14,214	10,067	8,514	15.5	9.5	7.6
\$10,000-14,999	8,133	6,657	6,429	8.8	6.3	5.8
\$15,000-24,999	16,124	13,536	12,364	17.5	12.8	11.1
\$25,000-49,999	31,003	30,965	28,489	33.7	29.3	25.5
\$50,000 and over	22,519	44,312	55,811	24.5	42.1	50
Total	91,994	105,537	111,609	100.0%	100.0%	100.0%

Source: U.S. Department of Commerce, Economics and Statistics Administration, 2000 Census of Population. Figures may not add due to rounding.

\* 2005-2007 American Community Survey 3 year estimates

## Retail Sales

The following table reflects taxable sales for Philadelphia from Fiscal Years 1997 to 2008.

**Table A-22**  
**Philadelphia**  
**Taxable Retail Sales 1997-2008**  
**(\$000's)**

<u>Fiscal Year</u>	<u>Taxable Sales</u>
1997	9,637,833
1998	8,276,083
1999	9,604,970
2000	10,432,800
2001	11,107,100
2002	10,980,914
2003	10,933,524
2004	11,172,231
2005	12,001,439
2006	12,839,137
2007	13,643,582
2008	13,704,958

Source: Figures determined by dividing the Philadelphia local sales tax reported by the Pennsylvania Department of Revenue by the local sales tax rate of 0.01.

## Transportation

The residents of the City and surrounding counties are served by a commuter transportation system operated by SEPTA. This system includes two subway lines, a network of buses and trolleys, and a commuter rail network joining Center City and other areas of the City to the airport and to the surrounding counties. A high speed train line runs from southern New Jersey to Center City and is operated by the Delaware River Port Authority. An important addition to the area's transportation system was the opening of the airport high speed line between Center City and the Philadelphia International Airport in 1985. The line places the airport less than 25 minutes from the Center City business district and connects directly with the commuter rail network and the Convention Center, which opened in June 1993. The opening of the commuter rail tunnel in 1984 provided a unified City transportation system linking the commuter rail system, the SEPTA bus, trolley, and subway lines, the high speed line to New Jersey, and the airport high speed line.

Amtrak, SEPTA, Norfolk Southern, CSX Transportation, Conrail and the Canadian Pacific provide inter-city commuter and freight rail services connecting Philadelphia to the other major cities and markets in the United States. More than 100 truck lines serve the Philadelphia area.

The City now has one of the most accessible downtown areas in the nation with respect to highway transportation by virtue of I 95; the Vine Street Expressway (I 676), running east-to-west through the Central Business District between I 76 and I 95; and the "Blue Route" (I 476) in suburban Delaware and Montgomery Counties which connects the Pennsylvania Turnpike and I 95 and thereby feeds into the Schuylkill Expressway (I 76) and thus into Center City Philadelphia.

The Philadelphia International Airport (PHL) and Northeast Philadelphia Airport (PNE) comprise the Philadelphia Airport System (the "Airport System"). The Airport System is owned by the City of Philadelphia and is operated by the Department of Commerce's Division of Aviation. PHL is located 7.2 miles southwest of Center City; and PNE, a smaller reliever airport, is located 10 miles northeast of

Center City. PHL is accessible from major highways within the City and from surrounding communities and SEPTA's Airport rail line. PHL provides its passengers with service on 11 domestic carriers, two of which also provide international service, and 13 regional carriers, while five foreign flag carriers also provide international service. In addition, there are four all-cargo carriers. PHL serves as a key connecting hub for US Airways.

### **Water and Wastewater Systems**

The water and wastewater systems of Philadelphia are owned by the City and operated by the City's Water Department. The water system provides water to the City (130 square mile service area), to Aqua Pennsylvania, Inc., formerly Philadelphia Suburban Water Company, and to the Bucks County Water and Sewer Authority. The City obtains approximately 58 percent of its water from the Delaware River and the balance from the Schuylkill River. The water system serves approximately 472,600 accounts through 3,137 miles of mains, three water treatment plants, 15 pumping stations and provides fire protection through more than 25,000 fire hydrants.

The wastewater system services a total of 360 square miles of which 130 square miles are within the City and 230 square miles are in suburban areas. The total number of accounts is approximately 471,000. The wastewater and stormwater systems contain three water pollution control plants, a biosolids processing facility, 13 pumping stations, and approximately 3,652 miles of sewers. Based on its current NPDES discharge permit, the City is required to achieve effluent limitations that are considered more stringent than those required to achieve secondary treatment levels as defined in the Federal Water Pollution Control Act, as amended.

### **Municipal Solid Waste Disposal**

The City is responsible for collecting solid waste, including recycling, from residential households and some commercial establishments. On average, approximately 3,000 tons of solid waste per day is collected by the City. Municipal solid waste is disposed of through a combination of recycling processing facilities, private and City transfer stations within the City limits, and at various landfills operated outside the City limits. The City significantly reduced its waste disposal costs over the last decade. The current disposal contract, which began July 1, 2005, continues this trend. With three one-year City options, the contract can be extended through Fiscal Year 2012. Disposal rates escalate at a relatively low rate of approximately three percent per year over the contract term, and multiple vendors maximize operational flexibility and efficiencies.

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## Housing

While the City's housing market has remained relatively stable, recently home values have gone up, as shown on the table below:

**Table A-23**  
**Characteristics of Housing Units**

	<u>1990</u>	<u>2000</u>	<u>2005-2007*</u> <u>(est)</u>
<b>Total Housing Units</b>			
Philadelphia County	674,899	661,958	660,244
Pennsylvania	4,938,140	5,249,750	5,451,386
<b>Percent Owner-Occupied</b>			
Philadelphia County	62.0%	59.3%	57.3%
Pennsylvania	70.6%	71.3%	71.7%
<b>Median Value of Owner-Occupied Housing</b>			
Philadelphia County	\$49,400	\$59,700	\$ 117,500
Pennsylvania	\$69,700	\$97,000	\$ 144,100
<b>Number/Average Persons per Housing Unit</b>			
Philadelphia County	2.56	2.65	2.66
Pennsylvania	2.72	2.62	2.59

Source: U.S. Department of Commerce, Bureau of the Census.

\*2005-2007 American Community Survey 3 year estimates.

## Promoting Economic Development

### Mission

The goal of the City's economic development strategy is to create, maintain, and develop: (1) jobs by fostering an improved business environment; (2) increases in population; and (3) enhanced quality of life within the City of Philadelphia—all in order to grow the City's tax base.

### Background

In response to the national recession, in 2009 the City is poised to launch several reforms aimed at enhancing its competitive position. By reorienting economic development services to provide transparency and better address customer service needs, Philadelphia will strive to become the business location of choice. This new business climate, coupled with recent cultural additions, neighborhood reinvestment and a renewed sense of civic pride, is designed to enhance Philadelphia's position as a world-class city.

### Philadelphia's Competitive Advantages

Philadelphia's competitive advantages as a business location are based on size, strategic location, relative affordability, cultural and recreational amenities, and its growing strength in key knowledge industries. The City of Philadelphia, the fifth-largest city in the nation as of the last official census with the third largest downtown population, is at the center of the sixth largest metropolitan region. Our region includes the fourth largest retail sales market in the nation, as well as a diverse network of business suppliers and complementary industries.

## Accessibility

Philadelphia is in a key position to access regional and international markets, due to the transportation infrastructure centered here, including Philadelphia International Airport, AMTRAK's Northeast Corridor service, major interstate highway access, regional SEPTA service and the port. The capacity of Philadelphia's transportation infrastructure is demonstrated by its median commuting time, which is 19 percent lower than the national metropolitan average. Recent analysis has shown that employees also benefit: Commuters to suburban firms, nearly all of whom drive to work, spend over \$6,200 per year in vehicle expenses. By contrast, 70 percent of downtown office workers use public transit to get to work, and the annual cost of a SEPTA regional rail pass is just \$2,172. In addition, 37 percent of downtown residents walk to work, the highest percentage of any major American city.

## Culture

As a major urban center with a rich historical legacy, Philadelphia is increasingly gaining national recognition for its cultural and recreational advantages, which include the many tourism assets concentrated within city limits. Independence National Historical Park, the Philadelphia Art Museum, and the Franklin Institute, as well as recent developments, such as the construction of the stunning Kimmel Center for the Performing Arts and the National Constitution Center, are increasingly drawing national attention. The development of new first-class sports facilities, as well as continued access and development along the City's Delaware and Schuylkill River waterfronts, adds to this array.

## Affordability

Philadelphia remains affordable when compared to its peers, as noted in the chart below.

### Cost of Living 2008 (Third Quarter)

Index	Philadelphia, PA	Washington-Arlington – Arlington, DC-VA	Boston, MA	New York (Manhattan), NY	National Average
Composite (100%)	124.1	137.7	133.7	220.3	100.0

*Source: Council for Community and Economic Research ACCRA Cost of Living Index*

The Council for Community and Economic Research determines "Cost of Living" by weighing various living expenses including: cost of groceries, housing, utilities, transportation and health. The national average cost for each index area is set at "100", and the indices for each place are then calculated based upon their relation to that average. With lower composite indices indicating lower cost of living, Philadelphia's composite index of 124.1 is an indication of how our region matches up to other east coast peer metropolitan regions.

## Educational Attainment

Philadelphia captures a significant portion of the region's educational employment and enrollment because of its major colleges and universities. The City houses 40 percent of all students during their studies, and the Philadelphia region retains a strong share of its graduates (55 percent) and an even greater share of graduates who are originally from the region (82 percent). The region retains 26 percent of non-native graduates, based on a survey of the class of 2005. On average, the region's workforce over age 25 is better educated (with four-year college degrees) than those in other metropolitan areas across the U.S. (32 percent, compared to 27 percent). At the same time, the City has one of the lowest educational attainment rates in the nation, with only 20.7 percent of its 25-years-or-older population possessing a bachelor's degree or higher in 2006.

## Real Estate Market

Despite challenges in the national economy, Philadelphia's central business district ("CBD"), encompassing 42.2 million rentable square feet, shows stable office market conditions. The strength of the market is driven by the continued expansion of the city's major healthcare and educational institutions, which are less likely to be impacted by the slowdown, and the growth of Comcast Corporation. Recent developments in the financial services market offer both retention risks and attraction opportunities for Philadelphia. Significant downsizing among law firms and other professional services businesses pose the greatest challenge to the office market.

On the recovery side, Cushman & Wakefield's market forecast names Boston, Philadelphia, Washington, DC and Seattle as places where markets "will be in a recovery-ready mode in 2010." The Center City office market has seen positive results in recent years, with 1 million square feet of net absorption in 2006, 992,000 square feet in 2007 and approximately 876,000 square feet of positive net absorption in 2008. Philadelphia's CBD boasted a direct vacancy rate of under 9% for the sixth quarter in a row as of the first quarter of 2009. The overall vacancy rate, including the sublease market which has seen a slight increase in activity but is still below national levels, is at 10.2%. The CBD experienced 130,000 square feet of leasing activity year to date. As building owners make substantial capital investments and 'trophy' locations are in demand, Class A asking rental rates in the CBD have risen from \$25.85 in 2006 to \$27.52 per square foot in the first quarter of 2009. A concerted attraction and retention campaign involving the combined efforts of the City, PIDC, the Center City District, the Greater Philadelphia Chamber of Commerce, and the Commonwealth has sustained these market conditions.

Amidst the national slowdown in real estate, Philadelphia's single-family property market remains consistent but is showing some signs of strain due to threats of increased foreclosures and a stagnant buyers market. However, the rental real estate market continues to be positioned favorably. Unburdened by a glut of speculative multifamily projects outstripping tenant demand, Philadelphia has maintained a low apartment vacancy rate and has fared well when compared to other regions.

## Major Industry Sectors

When compared to the average sector concentration in Pennsylvania counties, Philadelphia has a higher concentration of employment in six sectors, as noted in the chart below.

### Philadelphia Industry Concentrations Compared to Pennsylvania

<u>Industry</u>	<u>Pennsylvania</u>	<u>Philadelphia County</u>
Education and Health Services	1.34	2.27
Financial Activities	0.97	1.22
Other Services	0.98	1.06
Professional and Business Services	0.91	0.99
Leisure and Hospitality	0.87	0.94
Information	0.82	0.90
Trade, Transportation, and Utilities	0.99	0.69
Manufacturing	1.10	0.44
Construction	0.80	0.33
Unclassified	0.01	0.02
Natural Resources and Mining	0.55	0.00

*Source BLS: 2007 Location Quotient, 2006 Quarterly Census of Employment and Wages Data. Ratio of analysis-industry employment in the analysis area to base-industry employment in the analysis area divided by the ratio of analysis-industry employment in the base area to base-industry employment in the base area.*

Philadelphia has maintained an above-average concentration of employment in Education and Health Services, Financial Activities, Other Services, Professional Business Services, Leisure and Hospitality as well as Information Services. The employment base has undergone a gradual shift over the last decade, most notably marked by growth in leisure/hospitality and education/health services sector employment.

Despite a continued rise in unemployment over the past year, the overall gap between local and national unemployment has shrunk considerably due to deteriorating market conditions brought on by the nation's financial crisis.

As indicated in the chart below, until this year's economic downturn the City has consistently had an unemployment rate between 1.4 to 1.9 percent higher than the national average.

<b>Year</b>	<b>U.S.</b>	<b>Pennsylvania</b>	<b>Philadelphia</b>	<b>% Difference between U.S. and Phila</b>
1997	4.9%	5.1%	6.8%	1.9%
1998	4.5%	4.6%	6.2%	1.7%
1999	4.2%	4.4%	6.1%	1.9%
2000	4.0%	4.2%	5.6%	1.6%
2001	4.7%	4.8%	6.1%	1.4%
2002	5.8%	5.6%	7.3%	1.5%
2003	6.0%	5.7%	7.5%	1.5%
2004	5.5%	5.4%	7.3%	1.8%
2005	5.1%	5.0%	6.7%	1.6%
2006	4.6%	4.7%	6.3%	1.7%
2007	4.6%	4.4%	6.0%	1.4%
2008	5.8%	5.5%	7.2%	1.4%
2009*	8.3%	8.1%	9.5%	1.2%

*Source: Bureau of Labor Statistics (BLS).2008.*

*\*2009 Preliminary estimate based on 4 month average (Jan. – Apr.)*

The jobs report is mixed. As shown in the chart below, the local economy has reflected a trend toward growth in particular sectors. Overall job growth in the City has decreased slightly in 2008 and continues to be sluggish.

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**Cluster Employment Data: City of Philadelphia**  
**2003-2009**  
(in thousands)

Sector	2003	2004	2005	2006	2007	2008	2009*	% Change from 2003-2009*	Average Annual % Change
Construction & Mining	12.3	11.4	12	12.6	11.8	12.2	10.4	-15%	-2.1%
Manufacturing	34	32.6	31.2	30	28.3	27.3	25.4	-25%	-3.5%
Trade, Transportation, & Utilities	95.8	90.9	90	88.6	88.0	87.5	85.1	-11%	-1.5%
Information	15.9	13.6	13.2	12.7	12.9	12.3	11.8	-26%	-3.7%
Financial Activities	50.7	49	48.2	47.6	47.1	46.3	45.3	-11%	-1.5%
Professional & Business Services	80.9	80.3	82.4	84.1	85.3	85.5	81.4	1%	.1%
Education & Health Services	185.3	184.1	186.8	192	196.4	201.1	202.7	9%	1.2%
Leisure & Hospitality	52.9	54.6	56.6	57.6	58.4	57.8	55.7	5%	.7%
Other Services	29	28.5	28.5	28.2	28.2	28.1	27.7	-4%	-0.6%
Government	114.7	113	111.4	108.4	105.9	104.5	104.2	-9%	-1.2%
Total	671.5	658	660.3	661.8	662.4	662.5	649.7		

Source: Bureau of Labor Statistics.

Note: All years have been restated based on current BLS data, retrieved 5.22.2009 from data.bls.gov.

\* 2009 Preliminary estimates based on 3 month average (Jan. – March.)

While the ongoing economic crisis has dampened employment growth across virtually every sector of the economy, “Philadelphia is coping better than many other urban areas throughout the U.S.,” according to a recent economic report published by the Center City District. Much of this can be attributed to the City’s diverse employment base and its avoidance of speculative real estate and high-risk financial activities that swept through the country following the “Technology Bust” of 2001.

The sector of Philadelphia’s economy which has remained most insulated from the current recession has been Education and Health Services, capturing a 9% growth rate since 2003. The City, in its strategic plan for economic development and job growth, has identified the “Eds and Meds”, along with Professional and Business Services, and Leisure and Hospitality, as targeted growth sectors that will drive the City’s recovery process and position it for continued long-term growth.

The Education sector not only provides stable support to the local economy, but also generates a steady supply of potential “Knowledge Industry” workers. In the knowledge industry, which relies on the supply of new college graduates, companies apply emerging technologies to deliver high-quality, knowledge-based services. The knowledge industry includes sectors as diverse as financial services, engineering, health care, insurance, law, life sciences, printing, publishing, and academia. In a 2009 report published by the Milken Institute, the Greater Philadelphia region’s life sciences industry earned the number one ranking of the study’s “current impact” category by directly employing 94,400 workers and generating \$7.7 billion in direct revenue in 2008. These advantages equip Philadelphia and the region to continue to build its knowledge industries.

While Philadelphia has a strong core of knowledge-based industries, the City must capitalize on these advantages to ensure future growth and dynamism. Within the knowledge economy is another

sector of great importance to Philadelphia and the region, the life sciences, which includes health care, research, biotechnology, and pharmaceuticals. Philadelphia is capitalizing on the region's opportunity to become an incubator for research generated by life sciences and educational institutions. Several sites now foster incubator opportunities, including the Philadelphia Navy Yard, the Science Center in West Philadelphia, and the west bank of the Schuylkill River bordered by the University of Pennsylvania, Children's Hospital of Pennsylvania and Drexel University.

Philadelphia's economy enjoys a large market share of for-profit creative industry companies which are technology-driven, known as businesses representing the "creative economy." A subset of the knowledge industry, the sector includes architecture, communications, design and merchandising, digital media, engineering, fashion design, graphic arts, information technology, interior and industrial design, marketing, music, film and video production, multimedia design, photography, planning product design and software development. Philadelphia supports several initiatives with the goal of increasing employment in this sector and fostering population growth in the City as a result.

### **Philadelphia International Airport**

Philadelphia International Airport served 31.8 million passengers, including 4.0 million international travelers, in calendar year 2008. In 2007, PHL ranked seventeenth in the nation in terms of total passengers and is presently the tenth busiest in the world for aircraft operations, according to data reported by Airports Council International North America. The regional economic impact of the Airport is \$14 billion annually. PHL opened a new commuter terminal in 2001, a new international terminal in May 2003, and recently completed the extension of Runway 17-35 to increase airfield capacity.

In 2005, the Airport issued three series of Airport Revenue Bonds which included \$125 million in fixed-rate Series 2005A bonds, \$41 million in variable-rate Series 2005B bonds and \$189.5 million in variable-rate Series 2005C bonds. Proceeds of the 2005A and B bonds have enabled the Airport to undertake critical infrastructure projects, such as expansion of Terminals D and E, improvements to Terminal A East, expansion of security checkpoints at Terminals B and C, and resurfacing of Runway 9R-27L. Proceeds of the 2005C bonds were used to refund the Airport's Series 1995A revenue bonds.

In August of 2007, the City issued the 2007A Bonds and the 2007B Bonds. Proceeds from the 2007A Bonds provide funding for several new capital projects including international terminal gate expansion, design work for the expansion of Terminal F, design of a new in-line baggage system for Terminal B/C, and an infrastructure improvement program. The 2007B Bonds refunded the Series 1997B Airport Revenue Bonds.

### **Philadelphia Industrial Development Corporation**

Philadelphia Industrial Development Corporation (PIDC) is a private, not-for-profit Pennsylvania corporation, founded in 1958 by the City of Philadelphia and the Greater Philadelphia Chamber of Commerce to promote economic development throughout the City. The many programs provided by PIDC include (i) direct mortgage funding in a subordinate position at reduced interest rates for fixed asset improvement to companies who intend to build or expand in Philadelphia; (ii) tax-exempt bond financing to eligible borrowers through the Philadelphia Authority for Industrial Development (PAID); (iii) offering of fully improved parcels of land for sale in more than a dozen designated industrial parks and districts across the City; and (iv) offering of development assistance and project management to a range of Philadelphia's development and non-profit corporations.

### **Financing Programs**

PIDC offers a variety of Financing Programs to assist economic development for all segments of the Philadelphia market. Primary categories include:

PIDC Loan Programs: Largely funded by federal, state, and local government sources, PIDC loan programs generally offer subordinated financing and below-market rates which encourage investment in Philadelphia. Specific terms and uses vary and may cover infrastructure costs, land acquisition, building construction, machinery/equipment purchase, or working capital. During 2008, PIDC settled 37 loan transactions and provided approximately \$55 million of funding to projects valued at \$237 million.

PAID Bond Program: PIDC also manages the Philadelphia Authority for Industrial Development (PAID). PAID issues, as a conduit, tax-exempt bonds for qualified manufacturing and not-for-profit and other projects. PAID is also a conduit for taxable issues. During calendar year 2008, PAID settled 25 bond issues for \$389.8 million in financing and total project costs of \$419.3 million.

## **Real Estate Services**

On behalf of the City of Philadelphia, PIDC is responsible for acquiring, improving and selling industrial and commercial land in strategic locations throughout the City. Over the years, PIDC has successfully leveraged economic development on more than 2,000 acres of such land.

- Industrial Land: PIDC parcels are competitively priced, zoned for immediate development, environmentally clean, and fully improved with roads and utilities. Many of these sites are located in established Northeast, West, and Southwest Philadelphia industrial park settings with excellent access to transportation and workforce. Others are situated in redeveloping commercial neighborhood corridors.
- Most of PIDC's properties are in designated incentive areas, which include specific entitlements to tax abatements, low interest loans and other benefits. Of particular note are the Keystone Opportunity Zones (KOZs), which abate business taxes for varying terms.
- Public Property Sales: In 2005, PIDC entered into an agreement with the City's Department of Public Property to market the City's surplus real estate throughout Philadelphia. During 2008, PIDC completed 8 different transactions with a combined sale price of \$5.996 million. Since this effort began, PIDC has completed the sale of 27 properties resulting in approximately \$14 million for the City's General Fund.
- Developer Selection: When demand is present, PIDC also manages developer selection and sales of key real estate assets utilizing conventional RFQ/RFP methodology. Currently, PIDC is developing a handful of RFQ/RFP documents for sites that are likely to be in demand when the real estate market rebounds.
- In summary, PIDC closed 12 land sales, totaling 44.3 acres in 2008. This level of activity is consistent with 2008 and represents the impacts of the overall slowdown in the national and regional economy. In Fiscal Year 2009, PIDC working along with the City of Philadelphia's Commerce Department and the City Planning Commission will complete a study of Philadelphia's industrial land inventory, characteristics, and projected demand to develop a new industrial land policy to serve as a guide for the nature, location and scale of industrial land acquisition and development for the foreseeable future.

## **The Navy Yard**

During the past decade, the United States Department of Defense has downsized significantly in the Philadelphia area, resulting in substantial excess real estate in the city. PIDC is responsible for converting these former military properties to civilian use, and many of the dispositions realized during 2003-2006 included development sites from this portfolio.

Located on the Delaware River at the south end of Broad Street, The Navy Yard is the largest former Defense Department asset, with 1,000 acres and 6.5 million square feet of existing industrial and office space. Since the ownership transfer in March 2000, PIDC has been responsible for planning, operations and development of this massive property.

Initial emphasis was on upgrading roads and utilities systems with over \$25 million of infrastructure investment. Development of the Aker Philadelphia Shipyard, a \$300 million state-of-the-art facility, was funded by federal, state, and local sources. Successful leasing and development efforts have resulted in more than 80 companies and three Navy operations occupying more than 4.5 million square feet of space and employing more than 7,000 people. In September 2004, PIDC and the City released an updated Navy Yard Master Plan, which focuses on mixed use development on 400 acres east of Broad Street and envisions over \$2 billion of private investment in office, research, retail, residential, and recreational projects. To date, major progress was achieved in implementation of the Master Plan:

- **Industrial Anchors:** The Navy Yard continues to be a vital industrial and manufacturing center, with the Aker Philadelphia Shipyard as a major anchor activity. Aker employs 1,300 in its commercial shipbuilding operation and is in the midst of \$2 billion worth of ship orders. This robust activity also supports a number of supplier and related industrial and manufacturing companies located at The Navy Yard. The US Navy also retains significant industrial facilities to support its foundry and propeller shop with nearly 800 employees. Building on the skilled workforce and range of industrial supplier companies located at The Navy Yard, an affiliate of Boston Ship repair leased a dry-dock, pier and related facilities in 2007 and commenced ship repair in 2008. Also in 2007, Tasty Baking Company announced plans for, and began construction on, a new 350,000 SF bakery and distribution center at The Navy Yard. This facility will be operational in 2009. This facility, along with an additional 200,000 SF of speculative flex and industrial space, is being developed in the Navy Yard Commerce Center by Liberty Property Trust and Synterra Partners.
- **Navy Yard Corporate Center:** In 2003, PIDC selected a team led by Liberty Property Trust and Synterra Partners to develop 72 acres with 1.4 million square feet of Class A office space. Liberty/Synterra has developed three buildings, (i) a 77,000-square-foot, multi-tenant speculative building which is now 100 percent leased, (ii) a 47,000 square foot build-to-suit headquarters for Unique Industries and (iii) a 95,000 square foot office building currently under construction. The third building will be a multi-tenant building to include Tasty Baking Company's corporate headquarters as the anchor tenant and will open in 2009 with more than 70% of the space now leased..
- **Additional Corporate Office Activity:** The Navy Yard's shift from a federal, industrial property to a private sector business park with corporate/research future has defined itself in recent years with a combination of headquarters relocations by Vitetta Architects and Engineers, Unique Industries, and Barthco International. In 2006, Urban Outfitters, a major retailer of clothing, furnishings and accessories completed its \$115 million corporate campus, an award-winning historic conversion of approximately 300,000 SF of former industrial facilities now housing more than 900 employees.
- **Research and Development:** In addition to the development of general corporate office facilities, The Navy Yard has established an important market segment in technology and R&D activity. This activity is anchored by the Naval Ship Systems Engineering Station, an 1,800 person federal research lab that houses the Navy's premier research organization focusing on power, energy, fuel cells, propulsion, IT and systems integration. In order to complement and expand this research base, the Commonwealth designated the Navy Yard as a Keystone Innovation Zone (KIZ), providing access to variety of state incentives for

technology development. The KIZ team led by PIDC includes the U.S. Navy, Penn State University, the Delaware Valley Industrial Resource Center (DVIRC), the City of Philadelphia and the Ben Franklin Technology Partners of Southeastern Pennsylvania. Early initiatives of the KIZ have resulted in Penn State establishing a Navy Yard location for its graduate level engineering program; the relocation of Ben Franklin Technology Partners' Corporate Office to The Navy Yard; the development of the Building 100 Innovation Center by Ben Franklin, DVIRC and PIDC to house early stage technology companies focused on power and energy related research; and a cadre of 12 KIZ related companies with offices at The Navy Yard. PIDC and Penn State have also prepared initial plans for a \$70 million, 120,000 SF Energy Engineering and Technology Innovation Center that will provide Penn State with a major research presence at The Navy Yard.

The Navy Yard also supports a significant and growing life sciences community. In 2004, AppTec Laboratory Services, a Minneapolis based provider of contract testing and manufacturing services to the pharmaceutical sector, developed a new, 75,000 SF office and lab facility at The Navy Yard. Established with approximately 40 employees initially, AppTec now has more than 260 employees at The Navy Yard. In 2008, WuXi Pharmaceuticals acquired AppTec and now houses its North American contract testing operation at The Navy Yard. Phoenix IP Ventures, an intellectual property Merchant Bank focused in the life sciences area, established its corporate headquarters at The Navy Yard, where it also houses operations for its growing base of companies.

### **Additional Projects under Construction**

The following table lists additional projects currently under construction in the City for the City/Public sector.

**Table A-25  
Projects under Construction**

<u>Project</u>	<u>Estimated Cost</u>
City Hall Exterior Renovation Project	\$90,000,000
Presidents House	\$8,400,000
Robin Hood Dell Restoration	\$5,500,000
Emergency Standby Generators	\$4,600,000
Herron & Gambrel Playground Improvements	\$2,600,000
Philadelphia Industrial Correctional Center	\$ 2,100,000
Security Upgrade Project	
Fire Point Source Capture	\$ 11,000,000
Waterworks Dredging Enhancement	\$1,000,000

Source: Office of Budget and Program Evaluation, January 2009

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**APPENDIX B**  
**Comprehensive Annual Financial Report of The City of Philadelphia**  
**for the Year Ended June 30, 2008**

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# City of Philadelphia

PENNSYLVANIA 1682



**Comprehensive Annual Financial Report  
Fiscal Year Ended June 30, 2008**

**City of Philadelphia**  
PENNSYLVANIA

**Comprehensive Annual Financial Report**

**Fiscal Year Ended June 30, 2008**



**Michael Nutter**  
Mayor

Prepared by:

**Office of the Director of Finance**

**Rob Dubow**  
Director of Finance

**Michael J. Kauffman**  
Accounting Director



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# CITY OF PHILADELPHIA

**OFFICE OF THE DIRECTOR OF FINANCE**

1401 John F. Kennedy Blvd.  
Suite 1330, Municipal Services Bldg.  
Philadelphia, Pennsylvania 19102-1693

**ROB DUBOW**

Director of Finance

February 20, 2009

To the Honorable Mayor, Members of City Council and the People of the City of Philadelphia:

The Comprehensive Annual Financial Report of the City of Philadelphia for the fiscal year ended June 30, 2008 is hereby submitted. The financial statements were prepared in accordance with Generally Accepted Accounting Principles in the United States of America (GAAP). Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the City.

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial and Statistical. The Financial section includes Management's Discussion and Analysis, Basic Financial Statements, Required Supplementary Information and the Combining and Individual Fund Statements. The Statistical section includes selected financial and demographic information, generally presented on a multiyear basis.

The Philadelphia Home Rule Charter (Charter) requires an annual audit of all City accounts by the City Controller, an independently elected official. The Charter further requires that the City Controller appoint a Certified Public Accountant in charge of auditing. These requirements have been complied with and the audit done in accordance with Generally Accepted Governmental Auditing Standards (GAGAS).

Management has provided a narrative to accompany the basic financial statements. This narrative is known as Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it.

## PROFILE OF THE GOVERNMENT

The City of Philadelphia was founded in 1682 and was merged with the County of Philadelphia in 1854. The City currently occupies an area of 129 square miles along the Delaware River, serves a population in excess of 1.4 million and is the hub of a five county metropolitan area including Bucks, Chester, Delaware and Montgomery Counties in southeast Pennsylvania. The City is governed largely under the Charter, which was adopted by the Electors of the City of Philadelphia on April 17, 1951 and became effective on the first Monday of January, 1952. However, in some matters, including the issuance of short-term and long-term debt, the City is governed by the laws of the Commonwealth of Pennsylvania. The Charter provides for a strong mayoral form of government with the Mayor and the seventeen members of the City Council, ten (10) from districts and seven (7) from the City at large, elected every four years. Minority representation is assured by the requirement that no more than five (5) candidates may be elected for Council-at-large by any one party or political body. The Mayor is prohibited from serving more than two consecutive terms.

This report includes all the funds of the City as well as its component units. The Philadelphia Municipal Authority's and the Pennsylvania Intergovernmental Cooperation Authority's statements are blended with the City's statements. The Philadelphia Gas Works', the Redevelopment Authority of Philadelphia's, the Philadelphia Parking Authority's, the School District of Philadelphia's, the Community College of Philadelphia's, Community Behavioral Health, Inc.'s, the Pennsylvania Convention Center Authority's, Penn's Landing Corporation's and the Philadelphia Authority for Industrial Development's statements are discretely presented. A component unit was considered to be part of the City's reporting entity when it was concluded that the City was financially accountable for the entity or that the nature and significance of the relationship between the City and the entity was such that exclusion would cause the City's financial statements to be misleading or incomplete. The relationship between the City and its component units is explained further in the *Notes to the Financial Statements*.

Reflected in this report is the extensive range of services provided by the City of Philadelphia. These services include police and fire protection, emergency medical services, sanitation services, streets maintenance, recreational activities and cultural events, and traditional county functions such as health and human services, as well as the activities of the previously mentioned public agencies and authorities. The City operates water and wastewater systems that service the citizens of Philadelphia and the City operates two airports, Philadelphia International Airport which handles in excess of 30 million passengers annually as well as cargo and Northeast Philadelphia Airport which handles private aircraft and some cargo.

City government is responsible for establishing and maintaining internal controls designed to protect the assets of the City from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with GAAP. This internal control is subject to periodic evaluation by management and the City Controller's Office in order to determine its adequacy. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

The City maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget proposed by the Mayor and approved by City Council for the fiscal year beginning July 1st. Activities of the General Fund, City Related Special Revenue Funds and the City Capital Improvement Funds are budgeted annually. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established by major class within an individual department and fund for the operating funds and by project within department and fund for the Capital Improvement Funds. The City also maintains an encumbrance accounting system for control purposes. Encumbered amounts that have not been expended at year-end are carried forward into the succeeding year but appropriations that have not been expended or encumbered at year-end are lapsed.

## **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in this report is best understood when you consider the environment in which the City of Philadelphia operates. A more comprehensive analysis of these factors is available in the City's Five-Year Financial Plan which is presented by the Mayor each year pursuant to the Pennsylvania Intergovernmental Cooperation Authority Act and can be obtained online at [www.phila.gov/finance/](http://www.phila.gov/finance/).

### **Local Economy**

Philadelphia is showing progress on several fronts, despite continued fiscal challenges that arise from the demographic and economic changes that have occurred over the last half century. After 50 years of losing residents to the suburbs, the City has experienced new investment in many of its neighborhoods spurred by the relative affordability of housing and the City's extensive array of cultural amenities. Still, significant challenges remain. While fewer people live and work here than in previous decades, social needs continue to grow just as the cost of providing services are rising considerably.

The City's tax base is under pressure as personal income levels remain relatively low in comparison to the region and poverty in the region has become increasingly concentrated in the City. These factors create the ongoing challenge to fund those public services required by a growing segment of our population with a revenue base that is unduly burdensome on the City and regional economy.

The City had, at the close of fiscal year 2008, a positive fund balance of \$119.5 million. In fiscal 2008, increased costs for pensions, benefits and fuel, and criminal justice and social services reduced opportunities to contain overall costs. As a result the fiscal year 2008 budget included a position reduction in most General Fund departments as well as a continuation of the hiring freeze. However, the City's fiscal year 2009 and future budgets will be defined by the national and global financial and economic crisis. By the end of the current fiscal year, the city is now projecting a \$47 million budget shortfall rather than a modest surplus. This shortfall is projected despite having solved for a projected \$108 million shortfall in November 2008 (midway through the fiscal year).

To deal with the crisis, the current administration has made a commitment they would follow three guiding principles in making adjustments to current and future budgets – preservation of core services, minimize the impact of any adjustments on Philadelphia's most vulnerable populations and be mindful of the long term financial and economic implication of any action taken.

With those principles in mind the Administration identified ways to produce quality services at a lower cost such as the Streets Department – electricity efficiencies and reductions – savings of \$1 million and the Division of Technology – IT consolidation - \$.85 million and overall reduction in overtime – savings of \$18.5 million.

In addition, the Administration has looked to improve collection of the money owed as well as additional revenue generation. For example, delinquent taxpayer collections are expected to increase revenue \$8.2 million and increased fees and fines are expected to generate \$4.8 million.

The City's finances and, in particular, its tax collections are closely tied to the national and global economy. The current global economic situation, which remains exceptionally fluid, is noteworthy for the degree of uncertainty regarding future forecasts of economic activity. That uncertainty is best illustrated in the changes in the Blue Chip Consensus Forecast for U.S. growth, measured by the percentage change in annual U.S. GDP between September, 2008 and February, 2009. In September, 2008, the Blue Chip Consensus Forecast for U.S. economic growth was 1.5%, suggesting minimal yet, still positive, growth for the economy. Over the next five months, the Blue Chip Consensus dropped monthly as forecasters struggled to incorporate data detailing the loss of jobs, the credit crisis, and the deepening contraction in the economy in their latest forecasts. On February 10, 2009, Blue Chip released its latest Consensus Forecast for U.S. economic growth; that forecast projects 1.9% contraction in the U.S. economy in Calendar Year 2009. This is a substantial change from the September, 2008 forecast.

Every major forecaster of the U.S. economy, including the Federal Open Market Committee and the Congressional Budget Office, has stressed that there are uncertain times for forecasters. It remains unclear, one year into the current recession (as dated by the National Bureau of Economic Research) how extensive job losses may be, what the impact of the current downturn will be on corporate and personal incomes and balance sheets, or how long the current downturn will last. This uncertainty will continue to affect the City's revenues and revenue forecast.

This table shows that over the five years before the global economic crisis the City's population had been declining slowly, personal income had been rising and the unemployment rate had been declining:

Calendar Year	Population	Personal Income <i>(thousands of USD)</i>	Per Capita Personal Income <i>(USD)</i>	Unemployment Rate
2003	1,475,400	41,843,691	28,361	7.5%
2004	1,468,780	43,234,005	29,435	6.7%
2005	1,460,301	45,086,361	30,875	5.9%
2006	1,453,212	47,484,811	32,676	6.2%
2007	1,449,634	50,010,851	34,499	6.0%

### Long Term Financial Planning

Long term financial planning for the City and for governments and businesses around the world has been made much more challenging with the rate of deterioration in the economy seeming to accelerate at rates not seen in decades. As discussed above, the City has made sweeping changes to its budget and five-year plan to compensate for projected deficits and will continue to make those adjustments as necessary. Fiscal 2009 budgets have been reduced to eliminate growth in the number of employees and similar cuts are being forecast for the following fiscal year. However some planned initiatives must take place if the City is to be positioned for economic recovery in the long run.

Some of the initiatives implemented this year are:

- **Creation of an Office of Sustainability.** The City is committed to “going green” and this office is charged with developing and implementing best practices in sustainable development and management throughout the government, particularly in areas of green building, energy efficiency, green collar jobs, natural resource management, environmental health and resource recovery..
- **Implementation of Philly Stat.** A crucial aspect of customer service focus is the development of tools and standards to assess and analyze the successes and challenges facing the City’s operating departments. By tracking performance indicators, work orders and citizen feedback, PhillyStat functions as both a performance measurement and customer service tool.
- **Creation of a 3-1-1 System.** 3-1-1 is a non-emergency service system with the potential to revolutionize the way citizens and public servants experience municipal government. As of January 1, 2009, residents can call 3-1-1 for basic City services such as reporting abandoned vehicles, requesting pothole maintenance or finding real time traffic information. After residents place their request, their information is logged into the PhillyStat database and a service file is created. These service files are then tracked until the request for service is fulfilled, providing rich data on the departments responsible for handling the complaint, their functionality and efficiency.

### Cash Management

Cash temporarily idle during the year was invested in demand deposits, certificates of deposit, obligations of the US Treasury, repurchase agreements and commercial paper. The Pension Trust Fund’s investment portfolio also includes stocks, corporate bonds, real estate and other items.

The City's investment policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. Accordingly, deposits were either insured by federal depository insurance or collateralized. All collateral on deposits was held either by the City, its agent, the Federal Reserve Bank, or a financial institution's trust department.

### **Risk Management**

The City and several of its component units are self-insured for fire damage, casualty losses, public liability, Worker's Compensation, and Unemployment Compensation. Liabilities arising in these areas are liquidated with available resources of the respective operating funds. The Airports, the Philadelphia Gas Works and the remaining component units are principally insured through insurance carriers.

### **Pension and Other Post-employment Benefits**

The Charter mandates that the City maintain an actuarially sound pension and retirement system. To satisfy that mandate, the City's Board of Pensions and Retirement maintains the single-employer Municipal Pension Plan (the Plan). The Plan covers all officers and employees of the City and officers and employees of five other governmental and quasi-governmental organizations. By authority of two Ordinances and related amendments passed by City Council, the Plan provides retirement benefits as well as death and disability benefits. Benefits vary by the class of employee. The plan has two major classes of members - those covered under the 1967 Plan and those covered under the 1987 Plan. Each of these two plans has multiple divisions.

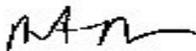
The **Deferred Retirement Option Plan (DROP)** was initiated in October, 1999. Under this plan employees that reach retirement age may accumulate their monthly service retirement benefit in an interest bearing account at the Board of Pensions for up to four (4) years and continue to be employed by the City of Philadelphia. The Mayor may determine that an extraordinary circumstance exists which threatens public health, safety and welfare, and where it would be in the City's best overall interest to extend participation. Then public safety employees in their fourth year in the program may remain employees of the City for up to one additional year beyond the four (4) year limit under the same terms and conditions of the DROP.

### **AWARDS AND ACKNOWLEDGEMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded its prestigious Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2007. This was the twenty-eighth consecutive year that the City of Philadelphia has received this prestigious award. The City received this recognition by publishing a report that was well organized and readable and satisfied both generally accepted accounting principles and applicable legal requirements.

The preparation of the Comprehensive Annual Financial Report on a timely basis was made possible by the dedicated service of the entire staff of the Office of the Director of Finance as well as various City departments and component units. Each has my sincere appreciation for their valuable contributions.

Respectfully submitted,



**ROB DUBOW**  
Director of Finance

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Philadelphia  
Pennsylvania

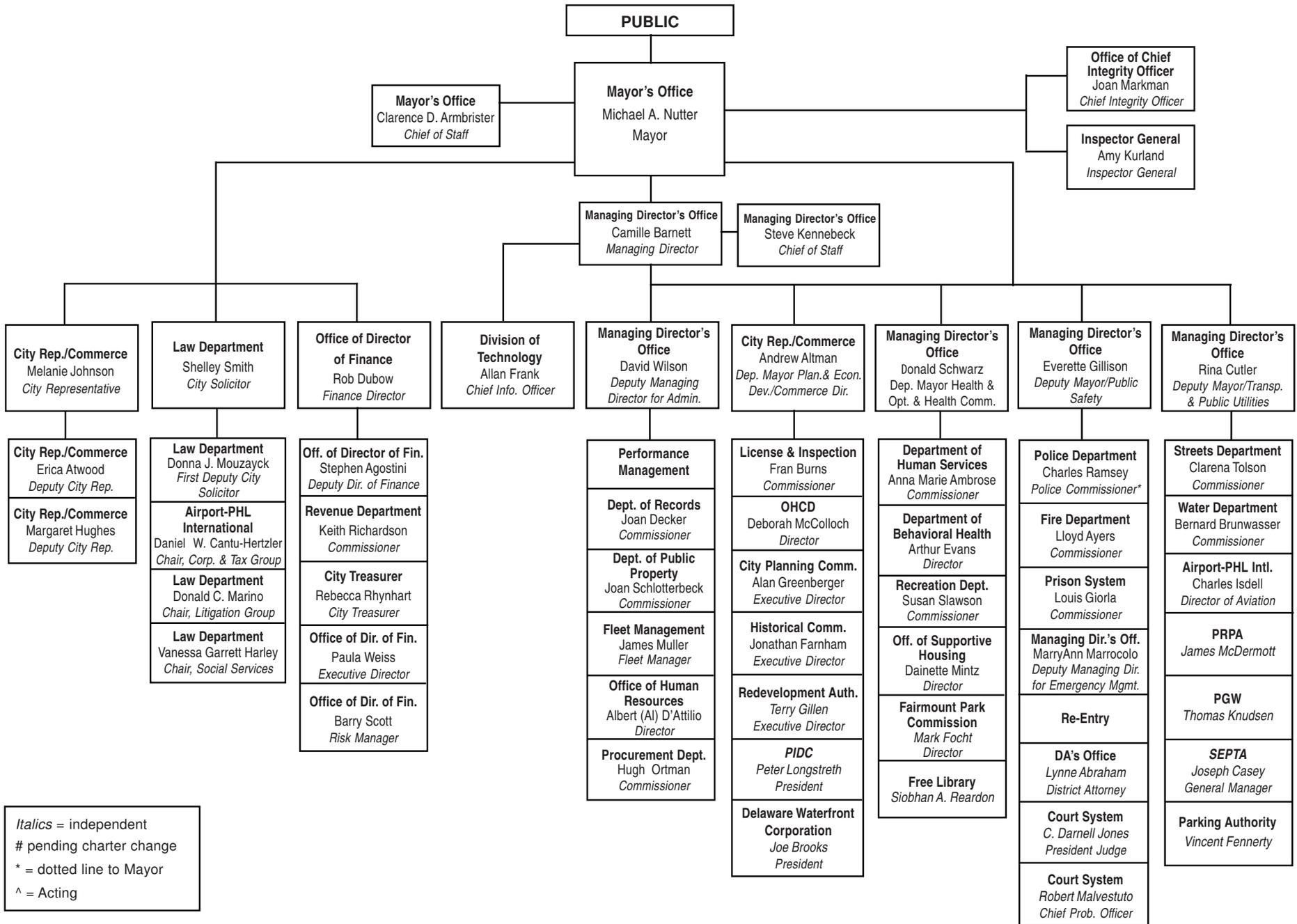
For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
June 30, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director



*Italics* = independent  
 # pending charter change  
 \* = dotted line to Mayor  
 ^ = Acting



## Elected Officials

Mayor .....	Michael A. Nutter
<b>City Council</b>	
President, 2nd District .....	Anna Cibotti Verna
1st District .....	Frank DiCicco
3rd District .....	Jannie L. Blackwell
4th District .....	Carol Ann Campbell
5th District .....	Darrell L. Clarke
6th District .....	Joan L. Krajewski
7th District .....	Daniel J. Savage
8th District .....	Donna Reed Miller
9th District .....	Marian B. Tasco
10th District .....	Brian J. O'Neill
At-Large .....	Blondell Reynolds Brown
At-Large .....	W. Wilson Goode, Jr.
At-Large .....	William K. Greenlee
At-Large .....	Jack Kelly
At-Large .....	James F. Kenney
At-Large .....	Juan F. Ramos
At-Large .....	Frank Rizzo
District Attorney .....	Lynne M. Abraham
City Controller .....	Alan Butkovitz
<b>City Commissioners</b>	
Chairwoman .....	Margaret M. Tartaglione
Commissioner .....	Anthony Clark
Commissioner .....	Edgar Howard
Register of Wills .....	Ronald R. Donatucci
Clerk of Quarter Sessions .....	Vivian T. Miller
Sheriff .....	John Green
<b>First Judicial District of Pennsylvania</b>	
President Judge, Court of Common Pleas .....	C. Darnell Jones II
President Judge, Municipal Court .....	Louis J. Presenza
President Judge, Traffic Court .....	Thomasine Tynes



## Appointed Officials

Managing Director .....	Camille Cates Barnett, Ph.D.
Director of Finance .....	Rob Dubow
City Solicitor .....	Shelley A. Smith
City Representative .....	Melanie Johnson
Chief of Staff .....	Clarence Armbrister
Deputy Mayor for Public Safety .....	Everett A. Gillison
Deputy Mayor for Health & Opportunity/Health Commissioner .....	Donald R. Schwarz, M.D.
Deputy Mayor for Planning & Economic Development/Commerce Director .....	Andrew Altman
Chief Integrity Officer .....	Joan L. Markman
Inspector General .....	Amy L. Kurland
Chief Education Advisor to the Mayor .....	Lori A. Shorr, Ph.D.
Senior Advisor to the Mayor .....	Pauline Abernathy
Senior Advisor to the Mayor for Economic Development .....	Teresa A. Gillen
Chief Information Officer .....	Terry Phillis
Acting Director of the City Planning Commission .....	Gary Jastrzab
Capital Program Office Director .....	Richard Tustin
Acting City Treasurer .....	John Nacchio
Revenue Commissioner .....	Keith Richardson
Procurement Commissioner .....	Hugh Ortman
Police Commissioner .....	Charles Ramsey
Acting Prisons Commissioner .....	Louis Giorla
Streets Commissioner .....	Clarena Tolson
Fire Commissioner .....	Lloyd Ayers
Acting Recreation Commissioner .....	William Carapucci
Acting Public Property Commissioner .....	Joan Schlotterbeck
Director of the Office of Behavioral Health .....	Arthur C. Evans
Department of Human Services Commissioner .....	Anne Marie Ambrose
Acting Licenses and Inspections Commissioner .....	John Elfrey
Acting Water Commissioner .....	Bernard Brunwasser
Records Commissioner .....	Joan T. Decker
Acting Personnel Director .....	Celia O'Leary
Executive Director of the Board of Pensions & Retirement .....	Gwendolyn Bell
Executive Director of the Fairmount Park Commission .....	Mark Focht
Executive Director of the Sinking Fund Commission .....	Carl P. Coin
Acting Director of Aviation .....	Charles J. Isdell, Jr.
Acting President and Director of the Free Library of Philadelphia .....	Joseph McPeak
Acting Director of the Office of Housing Support .....	Dainette Mintz
Director of the Office of Labor Relations .....	Joseph Tolan





# CITY OF PHILADELPHIA

OFFICE OF THE CONTROLLER  
1230 Municipal Services Building  
1401 John F. Kennedy Boulevard  
Philadelphia, PA 19102-1679  
(215) 686-6680 FAX (215) 686-3832

ALAN BUTKOVITZ  
City Controller

ALBERT F. SCAPEROTTO  
Deputy City Controller

## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Honorable Members  
of the Council of the City of Philadelphia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Philadelphia, Pennsylvania, as of and for the year ended June 30, 2008, which collectively comprise the City of Philadelphia's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Philadelphia's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the entities whose percentage of assets and revenues are disclosed in Note I-1C. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts included for those entities, are based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Philadelphia, Pennsylvania, as of June 30, 2008, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

C I T Y O F P H I L A D E L P H I A  
O F F I C E O F T H E C O N T R O L L E R

As discussed in Notes IV-1 and IV-3 to the financial statements, in 2008 the City of Philadelphia adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* and GASB Statement No. 50, *Pension Disclosures*.

Also, as discussed in Note III-13B to the financial statements, in 2008 the City of Philadelphia reevaluated its relationship with the Philadelphia Housing Authority (PHA), which has been reported as a discretely presented component unit in the past, and determined that PHA no longer meets the criteria for inclusion as a component unit. Accordingly, net assets at July 1, 2007 have been adjusted to exclude PHA.

The management's discussion and analysis on pages 13 through 25, and the major funds budgetary comparison schedules, the pension plans and other post employment benefits-schedule of funding progress, and the related notes to required supplementary information, on pages 120 through 124, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Philadelphia's basic financial statements. The accompanying Introductory Section, Other Supplementary Information, and the Statistical Section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The 2008 financial information listed as Other Supplementary Information in the table of contents, has been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of other auditors, is fairly stated in all material respects in relation to the 2008 basic financial statements taken as a whole. We also have previously audited, in accordance with auditing standards generally accepted in the United States, the City of Philadelphia's basic financial statements for the year ended June 30, 2007, which are not presented with the accompanying financial statements. In our report dated January 29, 2008, we expressed unqualified opinions on the respective 2007 financial statements of the governmental activities, the business-type activities, the aggregate discretely presently component units, each major fund, and the aggregate remaining fund information. The 2007 amounts included in the individual fund schedules of Budgetary Actual and Estimated Revenues and Obligations, on pages 148 through 152, have been subjected to the auditing procedures applied in the audit of the 2007 basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the 2007 basic financial statements, taken as a whole. The Introductory Section and Statistical Section as listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

February 20, 2009



ALBERT F. SCAPEROTTO, CPA  
Deputy City Controller

# City of Philadelphia

P E N N S Y L V A N I A

## ***Management's Discussion & Analysis***

This narrative overview and analysis of the financial statements of the City of Philadelphia, Pennsylvania for the fiscal year ended June 30, 2008 has been prepared by the city's management. The information presented here should be read in conjunction with additional information contained in our letter of transmittal, which can be found beginning on page 1, and the city's financial statements immediately following this discussion and analysis.

### **Financial Highlights**

- At the end of the current fiscal year, the City of Philadelphia's *net assets* were \$782.5 million resulting from an excess of its assets over its liabilities, however, its *unrestricted net assets* showed a deficit of \$1,300.9 million. This deficiency will have to be funded from resources generated in future years.
- During the current fiscal year the city's total net assets decreased by \$284.6 million. The governmental activities of the city experienced a decrease of \$350.3 million, while the business type activities had an increase of \$65.7 million.
- For the current fiscal year, the city's governmental funds reported a combined ending fund balance of \$828.6 million, a decrease of \$355.5 million from last year. The *unreserved fund balance* of the governmental funds ended the fiscal year with a surplus of \$54.6 million, a decrease of \$236.9 million from last year. Primarily, this was due to the General fund which experienced a decrease in Fund Balance of \$253.4 million.
- The overall unreserved fund balance of the city's General fund ended the fiscal year with a deficit of \$24.3 million, a decrease from last year of \$177.1 million. This is due to the increase of expenditures of \$275.3 million or 7.7% over last year. This is first time since FY2004 that the General fund's unreserved fund balance has declined and the first time since FY2005 that it has been a deficit.
- On the legally enacted budgetary basis, the city's general fund ended the fiscal year with a surplus fund balance of \$119.5 million, as compared to a surplus of \$297.9 million last year. This decrease of \$178.4 was due to the operating deficit of \$197.0 million offset by some cancellations of prior year obligations.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction and overview of the City of Philadelphia's basic financial statements. The city's basic financial statements are comprised of:

- Government-wide financial statements which provide both long-term and short-term information about the city's overall financial condition.
- Fund financial statements which provide a more detailed look at major individual portions, or funds, of the city.
- Notes to the financial statements which explain some of the information contained in the financial statements and provide more detailed data.
- Other supplementary information which further explains and supports the information in the financial statements.

**Government-wide financial statements.** The government-wide financial statements report information about the city as a whole using accounting methods similar to those used by a private-sector business. The two statements presented are:

The statement of net assets which includes all of the city's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets are an indicator of whether the city's financial position is improving or deteriorating.

The statement of activities presents revenues and expenses and their effect on the change in the city's net assets during the current fiscal year. These changes in net assets are recorded as soon as the underlying event giving rise to the change occurs, regardless of when cash is received or paid.

The government-wide financial statements of the city are reflected in three distinct categories:

• **Governmental activities** are primarily supported by taxes and state and federal grants. The governmental activities include general government; economic and neighborhood development; public health, welfare and safety; cultural and recreational; streets, highways and sanitation; and the financing activities of the city's two blended component units - the Pennsylvania Intergovernmental Cooperation Authority and Philadelphia Municipal Authority.

• **Business-type activities** are supported by user fees and charges which are intended to recover all or a significant portion of their costs. The city's water and waste water systems, airport and industrial land bank are all included as business type activities.

These two activities comprise the primary government of Philadelphia.

• **Component units** are legally separate entities for which the City of Philadelphia is financially accountable or has oversight responsibility. Financial information for these component units is reported separately from the financial information presented for the primary government. The city's government-wide financial statements contain ten distinct component units; the Philadelphia School District, Community College of Philadelphia, Community Behavioral Health, the Convention Center Authority, Gas Works, Housing Authority, Parking Authority, Penn's Landing Corporation, Philadelphia Authority for Industrial Development and the Redevelopment Authority.

**Fund financial statements.** The fund financial statements provide detailed information about the city's most significant funds, not the city as a whole. Funds are groupings of activities that enable the city to maintain control over resources that have been segregated for particular purposes or objectives. All of the funds of the City of Philadelphia can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

• **Governmental funds.** The governmental funds are used to account for the financial activity of the city's basic services, similar to those described for the governmental activities in the government-wide financial statements. However, unlike the government-wide statements which provide a long-term focus of the city, the fund financial statements focus on a short term view of the inflows and outflows of expendable resources, as well as on the balances of expendable resources available at the end of the fiscal year. The financial information presented for the governmental funds are useful in evaluating the city's short term financing requirements.

To help the readers of the financial statements better understand the relationships and differences between the long term view of the government-wide financial statements from the short term view of the fund financial statements, reconciliations are presented between the fund financial statements and the government-wide statements.

The city maintains twenty-one individual governmental funds. Financial information is presented separately for the general fund, grants revenue fund and health choices behavioral health fund, which are considered to be major funds. Data for the remaining eighteen funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is presented in the form of combining statements in the supplementary information section of this financial report.

•**Proprietary funds.** The proprietary funds are used to account for the financial activity of the city's operations for which customers are charged a user fee; they provide both a long and short term view of financial information. The city maintains three enterprise funds which are a type of proprietary funds - the airport, water and waste water operations, and industrial land bank. These enterprise funds are the same as the business-type activities in the government-wide financial statements, but they provide more detail and additional information, such as cash flows.

•**Fiduciary funds.** The City of Philadelphia is the trustee, or fiduciary, for its employees' pension plans. It is also responsible for the Gas Works' employees' retirement reserve assets. Both of these fiduciary activities are reported in separate *statements of fiduciary net assets* and *changes in fiduciary net assets*. They are not reflected in the government-wide financial statements because the assets are not available to support the city's operations.

The following chart summarizes the various components of the city's government-wide and fund financial statements, including the portion of the city government they cover, and the type of information they contain.

**Summary of the City of Philadelphia's Government-wide and Fund Financial Statements**

	<b>Fund Statements</b>			
	<b>Government-wide Statements</b>	<b>Governmental Funds</b>	<b>Proprietary Funds</b>	<b>Fiduciary Funds</b>
<b>Scope</b>	Entire city government (except fiduciary funds) and city's component units	Activities of the city that are not proprietary or fiduciary in nature, such as fire, police, refuse collection	Activities the city operates similar to private businesses. Airports, water/waste water system & the land bank.	Activities for which the city is trustee for someone else's assets, such as the employees' pension plan
<b>Required Financial Statements</b>	Statement of Net Assets Statement of Activities	Balance Sheet Statement of Revenues, Expenditures and Changes in Fund Balances	Statement of Net Assets Statement of Revenues, Expenses and Changes in Net Assets Statement of Cash Flows	Statement of Fiduciary Net Assets Statement of Changes in Fiduciary Net Assets
<b>Accounting basis/ measurement focus</b>	Accrual accounting Economic resources	Modified accrual accounting Current financial resources	Accrual accounting Economic resources	Accrual accounting Economic resources
<b>Type of asset and liability information</b>	All assets and liabilities, financial and capital, short and long term	Only assets expected to be used up and liabilities that come due during the current year or soon thereafter; no capital assets are included	All assets and liabilities, financial and capital, short and long term	All assets and liabilities, both short and long term; there are currently no capital assets, although there could be in the future
<b>Type of inflow and outflow information</b>	All revenues and expenses during the year, regardless of when cash is received or paid	Only revenues for which cash is received during the year or soon after the end of the year; only expenditures when goods or services are received and payment is due during the year or soon thereafter.	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data presented in the government-wide and fund financial statements. The notes

can be found immediately following the basic financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents additional information in three separate sections: *required supplementary information*, *supplementary information and statistical information*.

• **Required supplementary information.** Certain information regarding pension plan funding progress for the city and its component units, as well as budgeted and actual revenues, expenditures and encumbrances for the city's major governmental funds is presented in this section. This required supplementary information can be found immediately following the notes to the financial statements.

• **Supplementary information.** Combining statements for non-major governmental and fiduciary funds, as well as additional budgetary schedules for the city's governmental and proprietary funds are presented in this section. This supplementary information can be found immediately following the required supplementary information.

• **Statistical information.** Long term trend tables of financial, economic, demographic and operating data are presented in the statistical section. This information is located immediately after the supplementary information.

### Government-wide Financial Analysis

**Net assets.** As noted earlier, net assets are useful indicators of a government's financial position. At the close of the current fiscal year, the City of Philadelphia's assets exceeded its liabilities by \$782.5 million.

Capital assets (land, buildings, roads, bridges and equipment), less any outstanding debt issued to acquire these assets, comprise a large portion of the City of Philadelphia's net assets, \$798.2 million. Although these capital assets assist the city in providing services to its citizens, they are generally not available to fund the operations of future periods.

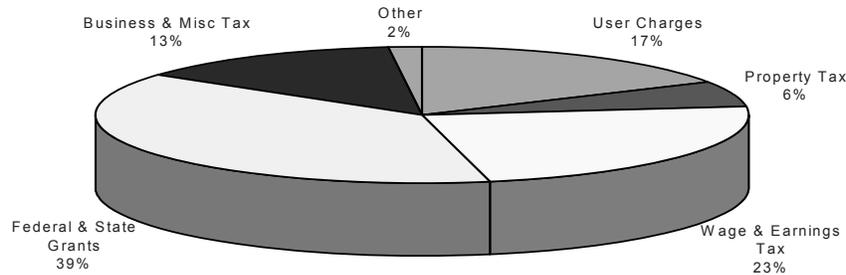
A portion of the city's net assets, \$1,285.1 million, are subject to external restrictions as to how they may be used. The remaining component of net assets is unrestricted. Unrestricted net assets ended the fiscal year with a deficit of \$1,300.9 million. The governmental activities reported negative *unrestricted net assets* of \$1,567.1 million. Any deficits will have to be funded from future revenues. The business type activities reported an unrestricted net assets surplus of \$266.2 million.

Following is a comparative summary of the city's assets, liabilities and net assets:

*City of Philadelphia's Net Assets*  
(millions of USD)

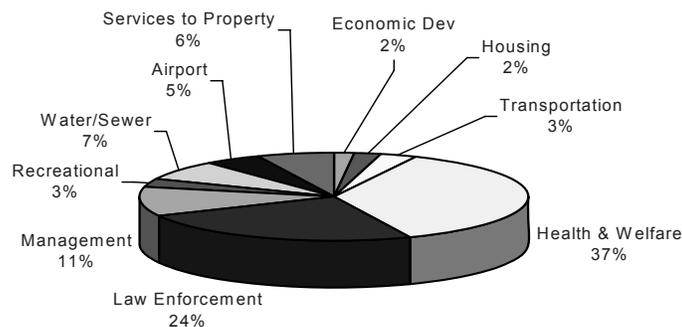
	Governmental			Business-type			Total		
	Activities		%	Activities		%	Primary Government		%
	2008	2007	Change	2008	2007	Change	2008	2007	Change
Current and other assets	2,478.3	2,922.7	-15.21%	1,352.7	1,304.3	3.71%	3,831.0	4,227.0	-9.37%
Capital assets	2,183.3	2,193.0	-0.44%	3,188.4	3,097.0	2.95%	5,371.7	5,290.0	1.54%
<b>Total assets</b>	<b>4,661.6</b>	<b>5,115.7</b>	<b>-8.88%</b>	<b>4,541.1</b>	<b>4,401.3</b>	<b>3.18%</b>	<b>9,202.7</b>	<b>9,517.0</b>	<b>-3.30%</b>
Long-term liabilities	4,572.8	4,690.0	-2.50%	2,907.8	2,851.7	1.97%	7,480.6	7,541.7	-0.81%
Other liabilities	808.5	795.0	1.70%	131.2	113.2	15.90%	939.7	908.2	3.47%
<b>Total liabilities</b>	<b>5,381.3</b>	<b>5,485.0</b>	<b>-1.89%</b>	<b>3,039.0</b>	<b>2,964.9</b>	<b>2.50%</b>	<b>8,420.3</b>	<b>8,449.9</b>	<b>-0.35%</b>
<b>Net assets:</b>									
Invested in capital assets,									
net of related debt	206.4	161.4	27.88%	591.8	544.0	8.79%	798.2	705.4	13.16%
Restricted	641.0	689.7	-7.06%	644.1	635.1	1.42%	1,285.1	1,324.8	-3.00%
Unrestricted	(1,567.1)	(1,220.5)	-28.40%	266.2	257.3	3.46%	(1,300.9)	(963.2)	-35.06%
<b>Total net assets</b>	<b>(719.7)</b>	<b>(369.4)</b>	<b>-94.83%</b>	<b>1,502.1</b>	<b>1,436.4</b>	<b>4.57%</b>	<b>782.4</b>	<b>1,067.0</b>	<b>-26.67%</b>

**Changes in net assets.** The city's total revenues this year, \$6,513.6 million, fell short of total costs of \$6,811.2 million by \$297.5 million. Approximately 30% of all revenue came from property and wage and earnings taxes. State, Federal and local grants account for another 38%, with the remainder of the revenue coming from user charges, fines, fees and various other sources. The City's expenses cover a wide range of services, of which approximately 61% are related to the health, welfare and safety of the general public.



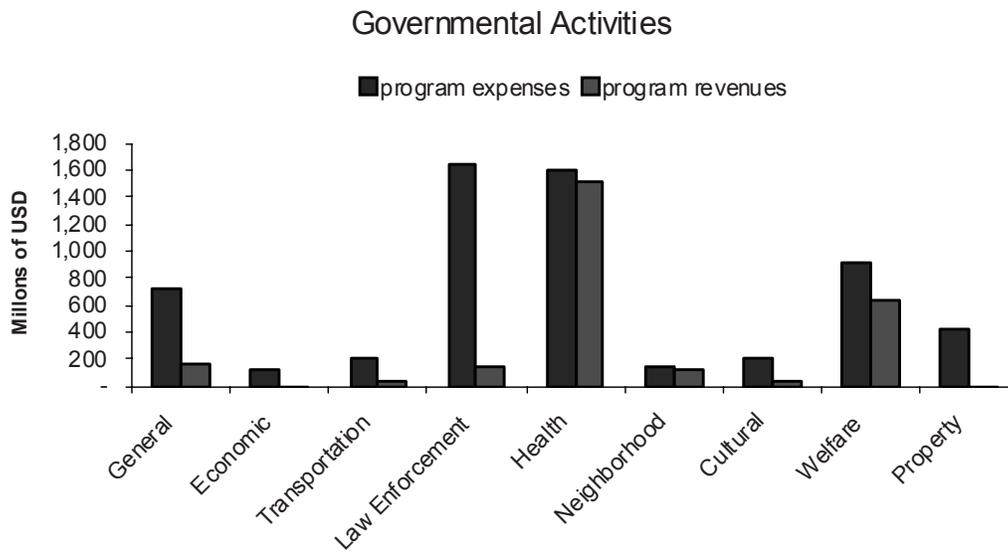
Overall, net assets for the city decreased by \$284.6 million. Total revenues increased by \$115.7 million, total expenses increased by \$386.2 million over last year. This resulted in the Change in Net Assets being \$279.2 million lower than in the previous year. There is also an \$13.0 million increase to last year's net assets due to a change in the accounting for library book depreciation resulting in an overall increase in net assets over last year. Tax receipts decreased by \$14.5 million largely attributable to decreased real estate transfer tax collections. Grants & Contributions increased by \$0.6 million.

Expense increases included \$113.1 million for Health Services, \$14.5 million for Police, \$68.2 million for General management and Support, and \$31.0 million for Housing and Neighborhood Development.



**Governmental Activities**

The governmental activities of the City resulted in a \$350.3 million decrease in net assets. The following chart reflects program expenses and program revenue. The difference (net cost) must be funded by Taxes, Grants & Contributions and Other revenues.



The following table summarizes the city's most significant governmental programs. Costs, program revenues and net cost are shown in the table. The net cost shows the financial burden that was placed on the city's taxpayers by each of these functions.

(millions of USD)	Program Costs			Program Revenues			Net Cost		
	2008	2007	% Change	2008	2007	% Change	2008	2007	% Change
	General Welfare	907.0	893.9	1.5%	637.7	622.5	2.4%	269.3	271.4
Judiciary & Law Enforcement	1,635.8	1,518.7	7.7%	139.8	126.8	10.3%	1,496.0	1,391.9	7.5%
Public Health	1,609.8	1,478.6	8.9%	1,504.4	1,428.6	5.3%	105.4	50.0	110.8%
General Governmental	732.0	718.2	1.9%	156.8	156.6	0.1%	575.2	561.6	2.4%
Services to Property	422.8	419.7	0.7%	5.5	4.5	22.2%	417.3	415.2	0.5%
Housing, Economic & Cultural	674.3	601.7	12.1%	203.4	186.2	9.2%	470.9	415.5	13.3%
	<b>5,981.7</b>	<b>5,630.8</b>	6.2%	<b>2,647.6</b>	<b>2,525.2</b>	4.8%	<b>3,334.1</b>	<b>3,105.6</b>	7.4%

- The cost of all governmental activities this year was \$5,981.7 million; the amount that taxpayers paid for these programs through tax payments was \$2,797.2 million. The federal and state governments and other charitable organizations subsidized certain programs with grants and contributions in the amount of \$2,349.9 million while those who benefited from the programs paid \$297.76 million through fees and charges. Unrestricted grants and contributions and other general types of revenues accounted for the balance of revenues in the amount of \$175.0 million. After prior year adjustments of \$11.6 million, the difference of \$357.7 million will have to be funded from future resources.

The following table shows a more detailed breakdown of program costs and related revenues for both the governmental and business-type activities of the city:

**City of Philadelphia-Net Assets**

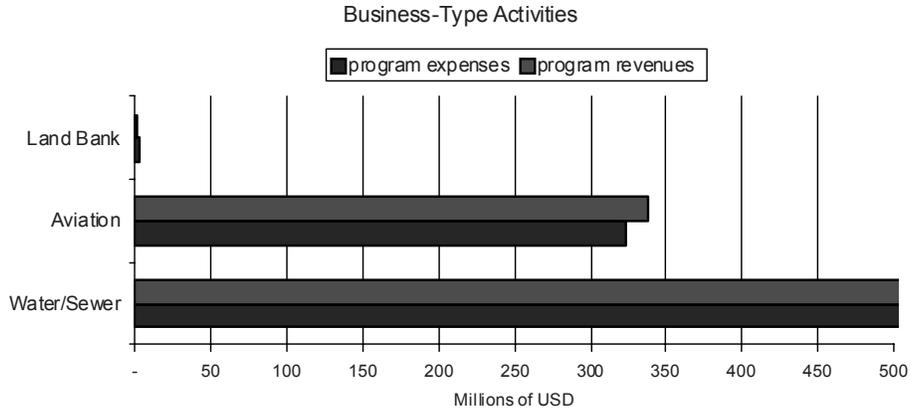
(millions of USD)

	Governmental Activities		Business-type Activities		Total		% Change
	2008	2007	2008	2007	2008	2007	
<b>Revenues:</b>							
Program revenues:							
Charges for services	297.7	304.6	808.0	804.3	1,105.7	1,108.9	-0.3%
Operating grants and contributions	2,339.9	2,204.9	5.4	2.8	2,345.3	2,207.7	6.2%
Capital grants and contributions	10.0	15.7	36.6	22.4	46.6	38.1	22.3%
General revenues:							
Wage and earnings taxes	1,524.5	1,498.5	-	-	1,524.5	1,498.5	1.7%
Property taxes	401.3	399.2	-	-	401.3	399.2	0.5%
Other taxes	871.5	914.0	-	-	871.5	914.0	-4.6%
Unrestricted grants and contributions	104.7	104.1	-	-	104.7	104.1	0.6%
Unrestricted Interest	65.3	81.8	48.7	45.6	114.0	127.4	-10.5%
<b>Total revenues</b>	<b>5,614.9</b>	<b>5,522.8</b>	<b>898.7</b>	<b>875.1</b>	<b>6,513.6</b>	<b>6,397.9</b>	<b>1.8%</b>
<b>Expenses:</b>							
Economic development	116.4	92.6	-	-	116.4	92.6	25.7%
Transportation	206.0	201.6	-	-	206.0	201.6	2.2%
Judiciary & law enforcement	1,635.8	1,518.7	-	-	1,635.8	1,518.7	7.7%
Conservation of health	1,609.8	1,478.6	-	-	1,609.8	1,478.6	8.9%
Housing & neighborhood development	142.1	111.2	-	-	142.1	111.2	27.8%
Cultural & recreational	209.8	196.3	-	-	209.8	196.3	6.9%
Improvement of the general welfare	907.0	893.9	-	-	907.0	893.9	1.5%
Services to taxpayer property	422.8	419.7	-	-	422.8	419.7	0.7%
General management	637.0	568.7	-	-	637.0	568.7	12.0%
Interest on long term debt	95.1	149.5	-	-	95.1	149.5	-36.4%
Water & waste water	-	-	504.2	476.1	504.2	476.1	5.9%
Airport	-	-	323.1	314.3	323.1	314.3	2.8%
Industrial land bank	-	-	2.1	3.7	2.1	3.7	-43.2%
<b>Total expenses</b>	<b>5,981.8</b>	<b>5,630.8</b>	<b>829.4</b>	<b>794.1</b>	<b>6,811.2</b>	<b>6,424.9</b>	<b>6.0%</b>
Increase (decrease) in net assets before transfers & special items	(366.9)	(108.0)	69.3	81.0	(297.6)	(27.0)	
Transfers	5.0	5.0	(5.0)	(5.0)	-	-	
<b>Increase (decrease) in Net Assets</b>	<b>(361.9)</b>	<b>(103.0)</b>	<b>64.3</b>	<b>76.0</b>	<b>(297.6)</b>	<b>(27.0)</b>	
Net Assets - Beginning	(369.4)	(290.7)	1,436.4	1,363.2	1,067.0	1,072.5	-0.5%
Adjustment	11.6	24.3	1.4	(2.8)	13.0	21.5	
<b>Net Assets - End</b>	<b>(719.7)</b>	<b>(369.4)</b>	<b>1,502.1</b>	<b>1,436.4</b>	<b>782.4</b>	<b>1,067.0</b>	<b>-26.7%</b>

**Business-type Activities**

Business-type activities caused the city's net assets to increase by \$65.7million. This increase was comprised of an increase in net assets for water/wastewater of \$29.3 million, for aviation of \$36.8 million and a decrease for industrial & commercial development operations of \$0.4 million. Some of the key reasons for these changes are:

- Increased airport rental concession income and an increase in passenger facility charges resulting from an increase in airline passenger traffic.

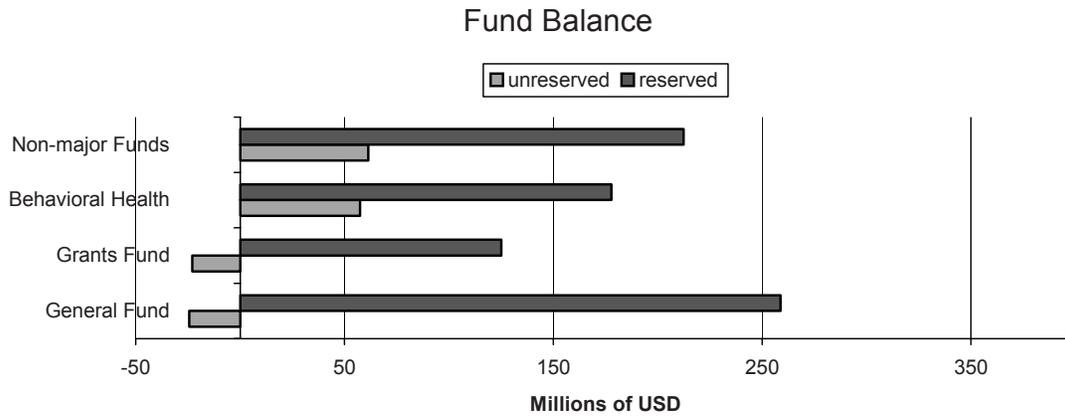


**Financial Analysis of the Government's Funds**

**Governmental funds.** The purpose of the city's governmental funds is to provide financial information on the *short term inflow, outflow and balance* of resources. This information is useful in assessing the city's ability to meet its near-term financing requirements. *Unreserved fund balance* serves as a useful measure of the city's net resources available for spending at the end of the fiscal year.

At the end of the fiscal year the city's governmental funds reported a *combined fund balance* of \$828.6 million a decrease of \$355.5 million over last year. Of the total fund balance, \$773.9 million represents *reserved fund balance* which indicates that it is not available for new spending because it has already been committed to: contracts for goods and services (\$184.8 million); revitalize neighborhoods (\$77.8million); pay debt service (\$79.3million); support programs funded by independent agencies (\$70.8million); fund a portion of the city's managed care programs (\$177.8 million); fund a portion of new sports stadiums (\$0.1million); loan to PGW (\$22.5 million); fund the 911 emergency phone system (\$28.7 million); fund a portion of the central library renovation project (\$4.9million), cultural and commercial corridor project (\$122.5million); and trusts (\$4.7million). The difference between the combined fund balance and reserved fund balance is \$54.6 million which constitutes *unreserved fund balance*, this surplus is available to fund future budgets.

The general fund, the primary operating fund of the city, reported a *unreserved fund balance deficit* of \$24.3 million at the end of the fiscal year. Ratios of the general fund's unreserved fund balance and total fund balance to its total expenditures can be useful indicators of the general fund's liquidity. These ratios for the year just ended were -0.1% and 6.07%, respectively.



Overall, the total fund balance (reserved and unreserved) of the general fund decreased by \$253.4 million during the current fiscal year. This decrease was due to an excess of expenditures and other financing uses over revenues and other financing sources for the fiscal year. Some of the key factors contributing to this change are:

Revenue:

- An decrease of \$38.8 million in tax revenue due to a decline in collections for Wage & Earnings Tax, Business Privilege Tax and Real Property Transfer Tax.

Expenditures:

- Expenditures for the year increased \$265.0 million, an increase of 7.4%.

The Health Choices Behavioral Health fund ended the fiscal year with a total fund balance of \$218.3 million of which \$177.8 million is reserved for a contractually required equity reserve and reinvestment initiatives. The total fund balance decreased during the fiscal year by \$2.8 million.

The Grants Revenue fund has a total fund balance in the amount of \$102.1 million which is comprised of a positive reserved fund balance of \$125.1 million (earmarked for neighborhood revitalization, the productivity bank and emergency telephone system programs) and a deficit unreserved fund balance of \$23.0 million. Because most programs accounted for in the grants revenue fund are reimbursement based, it is not unusual for the grants revenue fund to end the fiscal year with a deficit unreserved fund balance. The overall fund balance of the grants revenue fund experienced a decrease of \$17.8 million during the current fiscal year due primarily to increases in health & housing and neighborhood development expenditures.

**Proprietary funds.** The city's proprietary funds provide the same type of financial information found in the government-wide financial statements, but in slightly more detail. The *total net assets* of the proprietary funds increased by \$65.7 million during the current fiscal year. This overall increase is attributable to the water/wastewater system which had an increase of \$29.3 million, airport operations which experienced an increase of \$36.8 million, while industrial & commercial development operations experienced a decrease of \$0.4 million.

The proprietary funds reported an *unrestricted nets assets* surplus of \$266.2 million, comprised of \$160.6 million for the water and waste water operations, \$85.5 million for the airport and \$20.2 million for the industrial & commercial development activities. These unrestricted net assets represent an overall increase of \$8.9 million over the previous year, comprised of a decrease of \$1.5 million for the water and waste water operations, an increase of \$10.8 million for the airport and a decrease of \$0.4 million for the Land Bank. The change in the water unrestricted is the result of increased costs for personnel and fringe benefits.

### General Fund Budgetary Highlights

Differences between the original budget and the final amended budget resulted primarily from decreases in revenue estimates and increases to appropriations. These increases were required to support the following activities:

- \$10.8 million for Police Department payroll
- \$5.0 million for indemnity payments
- \$2.4 million for First Judicial District expenses
- \$1.8 million for communication costs in the Department of Technology

The general fund's budgetary unreserved fund balance surplus of \$119.5 million differs from the general fund's fund financial statement deficit of \$24.3 million by \$143.8 million due to business privilege tax receipts which are received prior to being earned but have no effect on budgeted cash receipts.

### Capital Asset and Debt Administration

**Capital assets.** The City of Philadelphia's investment in capital assets for its governmental and business-type activities amounts to \$5.4 billion, net of accumulated depreciation, at the end of the current fiscal year. These capital assets include items such as roads, runways, bridges, water and sewer mains, streets and street lighting, land, buildings, improvements, sports stadiums, vehicles, commuter trains, machinery, computers and general office equipment. Major capital asset events for which capital expenditures have been incurred during the current fiscal year include the following:

- Infrastructure improvements of \$26.2 million for streets, highways and bridges and \$97.7 million for the water and waste water systems.
- City Hall complex exterior renovations in the amount of \$9.6 million.
- Adjudicated Youth Center relocation totaling \$6.2 million
- Recreational facility improvements in the amount of \$12.9 million.
- Subway, Elevated and Rail improvements totaling \$7.0 million
- Airport terminal and airfield improvements in the amount of \$130.6 million.

The following table shows the capital assets by category.

**City of Philadelphia's Capital Assets-Net of Depreciation**

(millions of USD)

	Governmental activities		Inc (Dec)	Business-type activities		Inc (Dec)	Total		Inc (Dec)
	2008	2007		2008	2007		2008	2007	
	Land	750.6	743.2	7.4	94.4	94.3	0.1	845.0	837.5
Buildings	769.5	773.9	(4.4)	1,580.6	1,564.8	15.8	2,350.1	2,338.7	11.4
Improvements other than buildings	97.7	97.7	-	118.9	98.4	20.5	216.6	196.1	20.5
Machinery & equipment	221.2	209.1	12.1	30.4	28.2	2.2	251.6	237.3	14.3
Infrastructure	339.2	368.6	(29.4)	1,149.1	1,148.0	1.1	1,488.3	1,516.6	(28.3)
Construction in progress	5.1	0.5	4.6	215.0	163.3	51.7	220.1	163.8	56.3
<b>Total</b>	<b>2,183.3</b>	<b>2,193.0</b>	<b>(9.7)</b>	<b>3,188.4</b>	<b>3,097.0</b>	<b>91.4</b>	<b>5,371.7</b>	<b>5,290.0</b>	<b>81.7</b>

The city's governmental activities experienced an overall decrease in capital assets of \$9.7 million (net of accumulated depreciation) during the current fiscal year. The decreases are a result of normal depreciation costs for the fiscal year.

More detailed information about the city's capital assets can be found in notes I.6 & III.5 to the financial statements.

**Long-term debt.** At year end the city had \$7.5 billion in long term debt outstanding. Of this amount, \$4.8 billion represents bonds outstanding (comprised of \$1.9 billion of debt backed by the full faith and credit of the city, and \$2.9 billion of debt secured solely by specific revenue sources) while \$2.7 billion represents other long term obligations. The following schedule shows a summary of all long term debt outstanding.

**City of Philadelphia's Long Term Debt Outstanding**

	Governmental activities		Business-type activities		Total	
	2008	2007	2008	2007	2008	2007
<i>(millions of USD)</i>						
<b><u>Bonds Outstanding:</u></b>						
General obligation bonds	1,883.3	1,999.4	4.6	5.8	1,887.9	2,005.2
Revenue bonds	-	-	2,872.2	2,815.3	2,872.2	2,815.3
<b>Total Bonds Outstanding</b>	<b>1,883.3</b>	<b>1,999.4</b>	<b>2,876.8</b>	<b>2,821.1</b>	<b>4,760.1</b>	<b>4,820.5</b>
<b><u>Other Long Term Obligations:</u></b>						
Service agreements	2,252.7	2,246.0	-	-	2,252.7	2,246.0
Employee related obligations	399.4	409.0	27.8	28.3	427.2	437.3
Indemnities	36.1	35.6	2.4	1.6	38.5	37.2
Other	1.3	-	0.8	0.7	2.1	0.7
<b>Total Other Long Term Obligations</b>	<b>2,689.5</b>	<b>2,690.6</b>	<b>31.0</b>	<b>30.6</b>	<b>2,720.5</b>	<b>2,721.2</b>
<b>Total Long Term Debt Outstanding</b>	<b>4,572.8</b>	<b>4,690.0</b>	<b>2,907.8</b>	<b>2,851.7</b>	<b>7,480.6</b>	<b>7,541.7</b>

Significant events related to borrowing during the current fiscal year include the following:

- The City has statutory authorizations to negotiate temporary loans for periods not to extend beyond the fiscal year. The City borrows funds to pay debt service and required pension contributions due before the receipt of the real estate taxes. The City borrowed and repaid \$200.0 million in Tax and Revenue Anticipation Notes by June 2008 plus interest. In accordance with statute there are no temporary loans outstanding at year end.
- In April, 2008, the City issued general obligation refunding bonds Series 2008A. Sub series (1) issued for the amount of \$140.4 million, are serial bonds, having interest rates ranging from 4% to 5.25% and mature through 2027. Sub series (2) are term bonds with a 5.25% interest rate and maturing in 2032 were issued for the amount of \$54.7 million. The proceeds of the bonds were used to current refund series 2003B1 and B2.

Currently the city's bonds are rated by Moody's, Standard & Poor's and Fitch are as follows:

<b>Bond Type</b>	<b>Moody's Investor Service</b>	<b>Standard &amp; Poor's Corporation</b>	<b>Fitch IBCA</b>
General Obligation Bonds	Baa1	BBB	BBB+
Water Revenue Bonds	A3	A	A-
Aviation Revenue Bonds	A2	A+	A

The City is subject to a statutory limitation established by the Commonwealth of Pennsylvania as to the amount of tax supported general obligation debt it may issue. The limitation is equal to 13% of the average assessed valuations of properties over the past ten years. As of *July 1, 2008* the legal debt limit was \$1,418.0 million. There is \$1,298.4 million of outstanding tax supported debt leaving a legal debt margin of \$119.6 million.

More detailed information about the city's debt activity can be found in note III.7 to the financial statements.

**Economic Factors and Next Year's Budgets and Rates**

The following factors have all been considered in preparing the City of Philadelphia's budget for the 2009 fiscal year:

- Philadelphia entered FY09 with a surplus of \$119.5 million.
- Continuation of the wage and business tax reduction program which began in fiscal year 1995.
- Union contracts for uniformed and non uniformed employees must be negotiated for the start of the fiscal year. Modest wage increases are included in the budget.
- Base health insurance costs are projected to grow 8% each year through FY2010. The City successfully negotiated low-growth rate increases in FY2006 (4.7%) and FY2007 (cap of 12%)

- The airport's budget is funded primarily with airline rates and charges, to the extent not otherwise funded by non-airline rentals, concession fees and user charges. The airport is projecting a 7.4% increase in revenues in FY2009.
- Since June 30, 2008 financial markets as a whole have incurred significant declines in value due to the ongoing credit crisis and a contraction in global economic activity. The global economic downturn has adversely impacted the City of Philadelphia's Municipal Pension Plan's investment portfolio and caused a significant decline in the values reported in the accompanying financial statements. Changes in the value of the Plan's investment portfolio have an effect on the City's future required annual contribution to the Plan. However, it should be noted that the recent market events did not result in any material permanent impairment to the investment portfolios of the Plan and because the values of individual investments fluctuate with market conditions, the amount of investment losses that the Plan will recognize in its future financial statements, if any, cannot be determined.

### Requests for information

The Comprehensive Annual Financial Report is designed to provide a general overview of the City of Philadelphia's finances for all interested parties. The City also publishes the *Supplemental Report of Revenues & Obligations* that provides a detailed look at budgetary activity at the legal level of compliance, the *Annual Report of Bonded Indebtedness* that details outstanding long term debt and the *Schedule of Financial Assistance* that reports on grant activity. All four reports are available on the City's website, [www.phila.gov/finance](http://www.phila.gov/finance). Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of the Director of Finance  
Suite 1340 MSB  
1401 John F. Kennedy Boulevard  
Philadelphia, PA 19102



**Basic  
Financial  
Statements**

**City of Philadelphia**  
**Statement of Net Assets**  
**June 30, 2008**

**Exhibit I**

*Amounts in thousands of USD*

	Primary Government			Component Units
	Governmental Activities	Business Type Activities	Total	
<b>Assets</b>				
Cash on Deposit and on Hand	111,221	30	111,251	256,198
Equity in Pooled Cash and Investments	-	-	-	41,075
Equity in Treasurer's Account	779,997	158,323	938,320	-
Investments	70,524	-	70,524	206,823
Due from Component Units	56,038	-	56,038	-
Due from Primary Government	-	-	-	92,308
Amounts Held by Fiscal Agent	186,265	-	186,265	71,507
Notes Receivable - Net	-	-	-	31,721
Accounts Receivable - Net	305,158	125,327	430,485	240,028
Interest and Dividends Receivable	3,526	-	3,526	17,948
Due from Other Governments - Net	442,216	1,394	443,610	89,529
Inventories	18,043	31,370	49,413	170,119
Other Assets	2,978	-	2,978	201,019
Restricted Assets:				
Cash and Cash Equivalents	-	60,261	60,261	369,040
Other Assets	-	918,916	918,916	163,583
Net Pension Asset	502,390	57,115	559,505	-
Capital Assets:				
Land and Other Non-Depreciated Assets	756,550	309,303	1,065,853	769,459
Other Capital Assets (Net of Depreciation)	1,426,709	2,879,080	4,305,789	2,680,275
Total Capital Assets, Net	<u>2,183,259</u>	<u>3,188,383</u>	<u>5,371,642</u>	<u>3,449,734</u>
Total Assets	<u>4,661,615</u>	<u>4,541,119</u>	<u>9,202,734</u>	<u>5,400,632</u>
<b>Liabilities</b>				
Notes Payable	-	-	-	128,271
Vouchers Payable	74,855	10,066	84,921	53,040
Accounts Payable	148,045	61,970	210,015	188,167
Salaries and Wages Payable	78,441	5,935	84,376	51,328
Accrued Expenses	37,758	35,347	73,105	173,122
Due to Agency Funds	806	-	806	-
Due to Primary Government	-	-	-	131,565
Due to Component Units	76,527	-	76,527	-
Funds Held in Escrow	25,824	345	26,169	11,455
Due to Other Governments	17	-	17	17,310
Deferred Revenue	231,257	18,299	249,556	145,612
Overpayment of Taxes	134,978	-	134,978	12,391
Other Current Liabilities	-	-	-	56,893
Non-Current Liabilities:				
Due within one year	217,644	127,834	345,478	266,446
Due in more than one year	4,355,117	2,779,191	7,134,308	4,771,419
Total Liabilities	<u>5,381,269</u>	<u>3,038,987</u>	<u>8,420,256</u>	<u>6,007,019</u>
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	206,404	591,781	798,185	133,750
Restricted For:				
Capital Projects	413	241,285	241,698	1,884
Debt Service	79,363	219,712	299,075	198,244
Behavioral Health	235,262	-	235,262	-
Intergovernmental Finance	18,632	-	18,632	-
Neighborhood Revitalization	77,795	-	77,795	-
Stadium Financing	114	-	114	-
Central Library Project	4,934	-	4,934	-
Cultural & Commercial Corridor Project	122,461	-	122,461	-
Grant Programs	75,167	-	75,167	23,418
Rate Stabilization	-	183,130	183,130	-
Libraries & Parks:				
Expendable	3,881	-	3,881	-
Non-Expendable	4,460	-	4,460	-
Educational Programs	-	-	-	11,269
Other	18,535	-	18,535	64,199
Unrestricted(Deficit)	<u>(1,567,075)</u>	<u>266,224</u>	<u>(1,300,851)</u>	<u>(1,039,151)</u>
Total Net Assets	<u>(719,654)</u>	<u>1,502,132</u>	<u>782,478</u>	<u>(606,387)</u>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Statement of Activities  
For the Fiscal Year Ended June 30, 2008

Exhibit II

Amounts in thousands of USD

Functions	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets			Component Units
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total	
					Governmental Activities	Business Type Activities		
<b>Primary Government:</b>								
Governmental Activities:								
Economic Development	116,377	-	2,485	395	(113,497)		(113,497)	
Transportation:								
Streets & Highways	117,686	3,912	34,352	5,280	(74,142)		(74,142)	
Mass Transit	88,340	513	-	-	(87,827)		(87,827)	
Judiciary and Law Enforcement:								
Police	1,002,918	4,335	26,433	-	(972,150)		(972,150)	
Prisons	311,356	281	75	-	(311,000)		(311,000)	
Courts	321,555	52,717	55,950	-	(212,888)		(212,888)	
Conservation of Health:								
Emergency Medical Services	37,172	27,626	927	-	(8,619)		(8,619)	
Health Services	1,572,598	15,337	1,460,546	-	(96,715)		(96,715)	
Housing and Neighborhood Development:								
Development	142,103	25,210	100,291	-	(16,602)		(16,602)	
Cultural and Recreational:								
Recreation	86,189	273	7,314	927	(77,675)		(77,675)	
Parks	36,638	1,500	5,674	52	(29,412)		(29,412)	
Libraries and Museums	86,968	831	14,437	-	(71,700)		(71,700)	
Improvements to General Welfare:								
Social Services	794,119	6,376	586,304	-	(201,439)		(201,439)	
Education	65,468	-	-	-	(65,468)		(65,468)	
Inspections and Demolitions	47,423	44,898	107	-	(2,418)		(2,418)	
Service to Property:								
Sanitation	138,039	3,094	1,991	-	(132,954)		(132,954)	
Fire	284,787	176	238	-	(284,373)		(284,373)	
General Management and Support	636,938	110,634	42,781	3,346	(480,177)		(480,177)	
Interest on Long Term Debt	95,093	-	-	-	(95,093)		(95,093)	
Total Governmental Activities	<u>5,981,767</u>	<u>297,713</u>	<u>2,339,905</u>	<u>10,000</u>	<u>(3,334,149)</u>		<u>(3,334,149)</u>	
Business Type Activities:								
Water and Sewer	504,252	503,314	3,476	2,979	-	5,517	5,517	
Aviation	323,115	303,212	1,917	33,603	-	15,617	15,617	
Industrial and Commercial Development:								
Commercial Development	2,064	1,468	-	-	-	(596)	(596)	
Total Business Type Activities	<u>829,431</u>	<u>807,994</u>	<u>5,393</u>	<u>36,582</u>	<u>-</u>	<u>20,538</u>	<u>20,538</u>	
Total Primary Government	<u>6,811,198</u>	<u>1,105,707</u>	<u>2,345,298</u>	<u>46,582</u>	<u>(3,334,149)</u>	<u>20,538</u>	<u>(3,313,611)</u>	
<b>Component Units:</b>								
Gas Operations	888,528	849,503	22,921	-				(16,104)
Housing	56,900	1,898	53,924	-				(1,078)
Parking	200,641	201,634	-	-				993
Education	2,818,904	40,477	963,224	22				(1,815,181)
Health	682,549	-	680,560	-				(1,989)
Economic Development	167,623	40,423	98,236	10,072				(18,892)
Total Component Units	<u>4,815,145</u>	<u>1,133,935</u>	<u>1,818,865</u>	<u>10,094</u>				<u>(1,852,251)</u>
General Revenues:								
Taxes:								
Property Taxes					401,252	-	401,252	598,556
Wage & Earnings Taxes					1,524,476	-	1,524,476	-
Business Taxes					414,531	-	414,531	-
Other Taxes					456,979	-	456,979	177,618
Grants & Contributions Not Restricted to Specific Programs					104,730	-	104,730	1,064,600
Unrestricted Interest & Investment Earnings					65,303	48,749	114,052	19,012
Miscellaneous					-	-	-	2,178
Special Items					-	-	-	7,272
Transfers					4,994	(4,994)	-	13,487
Total General Revenues, Special Items and Transfers					<u>2,972,265</u>	<u>43,755</u>	<u>3,016,020</u>	<u>1,882,723</u>
Change in Net Assets					(361,884)	64,293	(297,591)	30,472
Net Assets - July 1, 2007					(369,378)	1,436,420	1,067,042	254,854
Adjustment					11,608	1,419	13,027	(891,713)
Net Assets Adjusted - July 1, 2007					<u>(357,770)</u>	<u>1,437,839</u>	<u>1,080,069</u>	<u>(636,859)</u>
Net Assets - June 30, 2008					<u>(719,654)</u>	<u>1,502,132</u>	<u>782,478</u>	<u>(606,387)</u>

The notes to the financial statements are an integral part of this statement.

	General Fund	HealthChoices Behavioral Health Fund	Grants Revenue Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>					
Cash on Deposit and on Hand	9,999	-	75	94,879	104,953
Equity in Treasurer's Account	272,825	233,318	132,679	141,175	779,997
Investments	-	-	-	68,817	68,817
Due from Other Funds	14,882	-	-	4,617	19,499
Due from Component Units	56,038	-	-	-	56,038
Amounts Held by Fiscal Agent	127,509	-	58,756	-	186,265
Taxes Receivable	559,249	-	-	13,587	572,836
Accounts Receivable	310,245	-	193	4,746	315,184
Due from Other Governmental Units	299,438	61,294	83,170	32,499	476,401
Allowance for Doubtful Accounts	(616,985)	-	-	(1,211)	(618,196)
Interest and Dividends Receivable	949	2,098	72	407	3,526
Other Assets	-	-	-	7,985	7,985
Total Assets	<u>1,034,149</u>	<u>296,710</u>	<u>274,945</u>	<u>367,501</u>	<u>1,973,305</u>
<b>Liabilities and Fund Balances</b>					
Liabilities:					
Vouchers Payable	49,262	2,351	12,457	10,785	74,855
Accounts Payable	93,640	10,873	29,131	14,401	148,045
Salaries and Wages Payable	76,531	-	1,613	297	78,441
Due to Other Funds	796	-	-	19,509	20,305
Due to Component Units	-	65,151	5,647	5,729	76,527
Funds Held in Escrow	11,093	-	9,732	4,999	25,824
Due to Other Governmental Units	17	-	-	-	17
Deferred Revenue	433,389	-	114,255	38,030	585,674
Overpayment of Taxes	134,978	-	-	-	134,978
Total Liabilities	<u>799,706</u>	<u>78,375</u>	<u>172,835</u>	<u>93,750</u>	<u>1,144,666</u>
Fund Balances:					
Reserved for:					
Encumbrances	108,780	-	-	76,052	184,832
Neighborhood Revitalization	-	-	77,765	-	77,765
Behavioral Health	-	177,826	-	-	177,826
Intergovernmental Financing	-	-	-	52,213	52,213
Intergovernmentally Financed Programs	-	-	18,632	-	18,632
Public Safety Emergency Phone System	-	-	28,694	-	28,694
Debt Service	-	-	-	79,363	79,363
Trust Purposes	-	-	-	4,660	4,660
Long Term Loan	22,500	-	-	-	22,500
Central Library Project	4,935	-	-	-	4,935
Stadium Financing	113	-	-	-	113
Cultural & Commercial Corridor Project	122,461	-	-	-	122,461
Unreserved, reported in:					
General Fund	(24,346)	-	-	-	(24,346)
Special Revenue Funds	-	40,509	(22,981)	34,982	52,510
Debt Service Funds	-	-	-	1,566	1,566
Capital Projects Funds	-	-	-	21,034	21,034
Permanent Funds	-	-	-	3,881	3,881
Total Fund Balances	<u>234,443</u>	<u>218,335</u>	<u>102,110</u>	<u>273,751</u>	<u>828,639</u>
Total Liabilities and Fund Balances	<u>1,034,149</u>	<u>296,710</u>	<u>274,945</u>	<u>367,501</u>	

**Amounts reported for governmental activities in the statement of net assets are different because:**

a. Capital Assets used in governmental activities are not reported in the funds	2,183,259
b. Unearned Receivables are deferred in the funds	354,417
c. Long Term Liabilities, including bonds payable, are not reported in the funds	(4,572,761)
d. Net Pension Asset is not reported in the funds	502,390
e. Other	(15,598)

Net Assets of Governmental Activities (719,654)

City of Philadelphia  
Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds  
For the Fiscal Year Ended June 30, 2008

Exhibit IV

Amounts in thousands of USD

	General Fund	HealthChoices Behavioral Health Fund	Grants Revenue Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>					
Tax Revenue	2,395,229	-	-	386,572	2,781,801
Locally Generated Non-Tax Revenue	248,851	12,743	43,138	45,015	349,747
Revenue from Other Governments	782,441	743,171	832,088	110,703	2,468,403
Other Revenues	16,806	-	-	1,100	17,906
<b>Total Revenues</b>	<b>3,443,327</b>	<b>755,914</b>	<b>875,226</b>	<b>543,390</b>	<b>5,617,857</b>
<b>Expenditures</b>					
Current Operating:					
Economic Development	69,712	-	3,178	39,405	112,295
Transportation:					
Streets & Highways	64,220	-	-	25,441	89,661
Mass Transit	61,657	-	-	-	61,657
Judiciary and Law Enforcement:					
Police	944,361	-	7,516	-	951,877
Prisons	298,086	-	75	73	298,234
Courts	263,242	-	47,888	-	311,130
Conservation of Health:					
Emergency Medical Services	35,084	-	927	-	36,011
Health Services	150,938	758,793	657,875	-	1,567,606
Housing and Neighborhood Development	7,182	-	59,079	75,641	141,902
Cultural and Recreational:					
Recreation	66,986	-	7,281	50	74,317
Parks	22,872	-	48	5,986	28,906
Libraries and Museums	69,319	-	14,274	636	84,229
Improvements to General Welfare:					
Social Services	731,198	-	46,978	-	778,176
Education	65,468	-	-	-	65,468
Inspections and Demolitions	33,381	-	12,933	-	46,314
Service to Property:					
Sanitation	130,304	-	2,625	-	132,929
Fire	276,430	-	-	-	276,430
General Management and Support	574,575	-	19,759	24,117	618,451
Capital Outlay	-	-	-	105,763	105,763
Debt Service:					
Principal	-	-	-	94,068	94,068
Interest	-	-	-	99,973	99,973
Bond Issuance Cost	5,495	-	-	18,720	24,215
<b>Total Expenditures</b>	<b>3,870,510</b>	<b>758,793</b>	<b>880,436</b>	<b>489,873</b>	<b>5,999,612</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(427,183)	(2,879)	(5,210)	53,517	(381,755)
<b>Other Financing Sources (Uses)</b>					
Issuance of Refunding Debt	391,635	-	-	912,150	1,303,785
Bond Issuance Premium	3,189	-	-	27,917	31,106
Bond Defeasance	(389,329)	-	-	(924,337)	(1,313,666)
Transfers In	271,649	-	-	193,588	465,237
Transfers Out	(103,353)	-	(12,599)	(344,292)	(460,244)
<b>Total Other Financing Sources (Uses)</b>	<b>173,791</b>	<b>-</b>	<b>(12,599)</b>	<b>(134,974)</b>	<b>26,218</b>
Net Change in Fund Balance	(253,392)	(2,879)	(17,809)	(81,457)	(355,537)
Fund Balance - July 1, 2007	487,835	221,214	119,919	355,208	1,184,176
Fund Balance - June 30, 2008	234,443	218,335	102,110	273,751	828,639

The notes to the financial statements are an integral part of this statement.

**City of Philadelphia**  
**Reconciliation of the Statement of Revenues, Expenditures and**  
**Changes in Fund Balances of Governmental Funds to the Statement of Activities**  
**For the Fiscal Year Ended June 30, 2008**

**Exhibit V**

*Amounts in thousands of USD*

<b>Net Change in Fund Balances - Total Governmental Funds.....</b>	<b>(355,537)</b>
 <b>Amounts reported for governmental activities in the statement of activities are different because:</b>	
a. Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (121,083) exceeded capital outlays (117,332) in the current period.....	(3,751)
b. Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.....	(1,625)
c. Proceeds from debt obligations provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount by which repayments (158,338) exceeded proceeds.....	158,338
d. The increase in the Net Pension Obligation reported in the statement of activities does not require the use of current financial resources and therefore is not reported as an expenditure in governmental funds.....	(119,523)
e. Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.....	(39,786)
 <b>Change in Net Assets of governmental activities.....</b>	 <b><u>(361,884)</u></b>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Statement of Fund Net Assets  
Proprietary Funds  
June 30, 2008

Exhibit VI

Amounts in thousands of USD

	Business Type Activities - Enterprise Funds			
	Water and Sewer	Aviation	Other Non-Major	
			Industrial & Commercial Development	Total
<b>Assets</b>				
Current Assets:				
Cash on Deposit and on Hand	30	-	-	30
Equity in Treasurer's Account	51,016	103,054	4,253	158,323
Due from Other Governments	548	846	-	1,394
Accounts Receivable	190,855	13,157	2,906	206,918
Allowance for Doubtful Accounts	(80,345)	(1,246)	-	(81,591)
Inventories	15,408	2,934	13,028	31,370
<b>Total Current Assets</b>	<b>177,512</b>	<b>118,745</b>	<b>20,187</b>	<b>316,444</b>
Non-Current Assets:				
Restricted Assets:				
Equity in Treasurer's Account	344,646	423,605	-	768,251
Amounts Held by Fiscal Agent	-	30,781	-	30,781
Sinking Funds and Reserves	107,098	50,583	-	157,681
Grants for Capital Purposes	-	8,826	-	8,826
Receivables	2,950	10,688	-	13,638
<b>Total Restricted Assets</b>	<b>454,694</b>	<b>524,483</b>	<b>-</b>	<b>979,177</b>
Net Pension Asset	45,279	11,836	-	57,115
Capital Assets:				
Land	5,919	88,433	-	94,352
Infrastructure	1,830,034	523,056	-	2,353,090
Construction in Progress	138,705	76,246	-	214,951
Buildings and Equipment	1,502,137	1,763,618	-	3,265,755
Less: Accumulated Depreciation	(1,762,760)	(977,005)	-	(2,739,765)
<b>Total Capital Assets, Net</b>	<b>1,714,035</b>	<b>1,474,348</b>	<b>-</b>	<b>3,188,383</b>
<b>Total Non-Current Assets</b>	<b>2,214,008</b>	<b>2,010,667</b>	<b>-</b>	<b>4,224,675</b>
<b>Total Assets</b>	<b>2,391,520</b>	<b>2,129,412</b>	<b>20,187</b>	<b>4,541,119</b>
<b>Liabilities</b>				
Current Liabilities:				
Vouchers Payable	6,670	3,396	-	10,066
Accounts Payable	10,507	9,736	-	20,243
Salaries and Wages Payable	2,984	2,951	-	5,935
Construction Contracts Payable	8,109	33,618	-	41,727
Accrued Expenses	17,197	18,150	-	35,347
Funds Held in Escrow	345	-	-	345
Deferred Revenue	7,723	10,576	-	18,299
Bonds Payable-Current	91,534	36,300	-	127,834
<b>Total Current Liabilities</b>	<b>145,069</b>	<b>114,727</b>	<b>-</b>	<b>259,796</b>
Non-Current Liabilities:				
Bonds Payable	1,578,275	1,266,500	-	2,844,775
Unamortized Discount and Loss	(75,252)	(20,597)	-	(95,849)
Other Non-Current Liabilities	20,822	9,443	-	30,265
<b>Total Non-Current Liabilities</b>	<b>1,523,845</b>	<b>1,255,346</b>	<b>-</b>	<b>2,779,191</b>
<b>Total Liabilities</b>	<b>1,668,914</b>	<b>1,370,073</b>	<b>-</b>	<b>3,038,987</b>
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	112,198	479,583	-	591,781
Restricted For:				
Capital Projects	159,611	81,674	-	241,285
Debt Service	107,098	112,614	-	219,712
Rate Stabilization	183,130	-	-	183,130
Unrestricted	160,569	85,468	20,187	266,224
<b>Total Net Assets</b>	<b>722,606</b>	<b>759,339</b>	<b>20,187</b>	<b>1,502,132</b>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Statement of Revenues, Expenses and Changes in Fund Net Assets  
Proprietary Funds  
For the Fiscal Year Ended June 30, 2008

Exhibit VII

Amounts in thousands of USD

	Business-Type Activities - Enterprise Funds			Totals
	Water and Sewer	Aviation	Other Non-Major Industrial & Commercial Development	
Operating Revenues:				
Charges for Goods and Services	499,872	71,808	-	571,680
Sales of Land and Improvements	-	-	1,113	1,113
Rentals and Concessions	-	160,624	-	160,624
Miscellaneous Operating Revenues	6,421	5,925	355	12,701
<b>Total Operating Revenues</b>	<b>506,293</b>	<b>238,357</b>	<b>1,468</b>	<b>746,118</b>
Operating Expenses:				
Personal Services	111,030	62,924	-	173,954
Purchase of Services	88,649	75,226	1,122	164,997
Materials and Supplies	34,079	4,632	-	38,711
Employee Benefits	74,087	39,475	-	113,562
Indemnities and Taxes	5,295	1,568	-	6,863
Depreciation	83,648	76,181	-	159,829
Cost of Goods Sold	-	-	942	942
<b>Total Operating Expenses</b>	<b>396,788</b>	<b>260,006</b>	<b>2,064</b>	<b>658,858</b>
<b>Operating Income (Loss)</b>	<b>109,505</b>	<b>(21,649)</b>	<b>(596)</b>	<b>87,260</b>
Non-Operating Revenues (Expenses):				
Operating Grants	497	1,917	-	2,414
Passenger Facility Charges	-	64,855	-	64,855
Interest Income	27,849	20,687	213	48,749
Net Pension Obligation	(9,745)	(4,772)	-	(14,517)
Debt Service - Interest	(89,357)	(57,668)	-	(147,025)
Other Revenue (Expenses)	(8,362)	(669)	-	(9,031)
<b>Total Non-Operating Revenues (Expenses)</b>	<b>(79,118)</b>	<b>24,350</b>	<b>213</b>	<b>(54,555)</b>
Income (Loss) Before Contributions & Transfers	30,387	2,701	(383)	32,705
Transfers Out	(4,994)	-	-	(4,994)
Capital Contributions	2,979	33,603	-	36,582
<b>Change in Net Assets</b>	<b>28,372</b>	<b>36,304</b>	<b>(383)</b>	<b>64,293</b>
Net Assets - July 1, 2007	693,279	722,571	20,570	1,436,420
Adjustment	955	464	-	1,419
<b>Net Assets Adjusted - July 1, 2007</b>	<b>694,234</b>	<b>723,035</b>	<b>20,570</b>	<b>1,437,839</b>
<b>Net Assets - June 30, 2008</b>	<b>722,606</b>	<b>759,339</b>	<b>20,187</b>	<b>1,502,132</b>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Statement of Cash Flows  
Proprietary Funds  
For the Fiscal Year Ended June 30, 2008

Exhibit VIII

Amounts in thousands of USD

	Business Type Activities - Enterprise Funds			Totals
	Water and Sewer	Aviation	Other Non-Major Industrial & Commercial Development	
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from Customers	494,531	241,921	227	736,679
Payments to Suppliers	(123,497)	(82,157)	(1,122)	(206,776)
Payments to Employees	(185,175)	(99,100)	-	(284,275)
Internal Activity-Payments to Other Funds	-	(4,970)	-	(4,970)
Claims Paid	(4,531)	-	-	(4,531)
Other Receipts (Payments)	-	265	355	620
Net Cash Provided (Used)	<u>181,328</u>	<u>55,959</u>	<u>(540)</u>	<u>236,747</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Operating Grants Received	997	1,755	-	2,752
Operating Subsidies and Transfers from Other Funds	(4,994)	-	-	(4,994)
Net Cash Provided (Used)	<u>(3,997)</u>	<u>1,755</u>	<u>-</u>	<u>(2,242)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Proceeds from Debt Issuance	-	254,928	-	254,928
Contributions Received	-	32,647	-	32,647
Acquisition and Construction of Capital Assets	(100,755)	(127,958)	-	(228,713)
Interest Paid on Debt Instruments	(82,486)	(70,071)	-	(152,557)
Principal Paid on Debt Instruments	(92,501)	(115,624)	-	(208,125)
Passenger Facility Charges	-	70,150	-	70,150
Other Receipts (Payments)	-	(759)	-	(759)
Net Cash Provided (Used)	<u>(275,742)</u>	<u>43,313</u>	<u>-</u>	<u>(232,429)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Proceeds from Sale and Maturities of Investments	-	(11,396)	-	(11,396)
Interest and Dividends on Investments	90,609	27,665	216	118,490
Net Cash Provided (Used)	<u>90,609</u>	<u>16,269</u>	<u>216</u>	<u>107,094</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(7,802)	117,296	(324)	109,170
Cash and Cash Equivalents, July 1 (including \$350.9 mil for Water & Sewer and \$353.3 mil for Aviation reported in restricted accounts)	<u>403,494</u>	<u>440,143</u>	<u>4,577</u>	<u>848,214</u>
Cash and Cash Equivalents, June 30 (including \$344.6 mil for Water & Sewer and \$454.4 mil for Aviation reported in restricted accounts)	<u>395,692</u>	<u>557,439</u>	<u>4,253</u>	<u>957,384</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</b>				
Operating Income (Loss)	109,505	(21,649)	(596)	87,260
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:				
Depreciation Expense	83,648	76,181	-	159,829
Changes in Assets and Liabilities:				
Receivables, Net	(12,055)	2,004	(874)	(10,925)
Deferred Revenue	293	6,082	930	7,305
Inventories	(224)	95	-	(129)
Accounts and Other Payables	161	(6,754)	-	(6,593)
Net Cash Provided by Operating Activities	<u>181,328</u>	<u>55,959</u>	<u>(540)</u>	<u>236,747</u>

The notes to the financial statements are an integral part of this statement.

**City of Philadelphia**  
**Statement of Net Assets**  
**Fiduciary Funds**  
**June 30, 2008**

**Exhibit IX**

*Amounts in thousands of USD*

	<u>Pension Trust Funds</u>	<u>Agency Funds</u>
<b><u>Assets</u></b>		
Cash on Deposit and on Hand	-	109,594
Equity in Treasurer's Account	4,917,952	20,114
Investments	-	29,066
Securities Lending Collective Investment Pool	776,255	-
Accounts Receivable	4,457	-
Due from Brokers for Securities Sold	93,212	-
Interest and Dividends Receivable	10,166	-
Due from Other Governmental Units	4,798	-
Due from Other Funds	-	806
	<hr/>	<hr/>
Total Assets	5,806,840	159,580
	<hr/>	<hr/>
<b><u>Liabilities</u></b>		
Vouchers Payable	289	182
Accounts Payable	4,067	-
Salaries and Wages Payable	118	-
Payroll Taxes Payable	-	6,094
Funds Held in Escrow	377	153,304
Due on Return of Securities Loaned	776,255	-
Due to Brokers for Securities Purchased	161,303	-
Accrued Expenses	974	-
Due to Other Governmental Units	7,491	-
Deferred Revenue	2,475	-
Other Liabilities	344	-
	<hr/>	<hr/>
Total Liabilities	953,693	159,580
	<hr/>	<hr/>
Net Assets Held in Trust for Pension Benefits	<u>4,853,147</u>	<u>-</u>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Statement of Changes in Net Assets  
Fiduciary Funds  
For the Fiscal Year Ended June 30, 2008

Exhibit X

Amounts in thousands of USD

	<u>Pension Trust Funds</u>
<b><u>Additions:</u></b>	
Contributions:	
Employers' Contributions	442,387
Employees' Contributions	<u>51,690</u>
Total Contributions	<u>494,077</u>
Investment Income:	
Interest and Dividends	115,501
Net Decline in Fair Value of Investments	(345,601)
(Less) Investments Expenses	(19,316)
Securities Lending Revenue	34,922
(Less) Securities Lending Expenses	<u>(27,440)</u>
Net Investment Loss	<u>(241,934)</u>
Miscellaneous Operating Revenues	1,069
Total Additions	<u>253,212</u>
<b><u>Deductions</u></b>	
Personal Services	3,593
Purchase of Services	1,910
Materials and Supplies	108
Employee Benefits	1,886
Pension Benefits	758,346
Refunds of Members' Contributions	4,200
Indemnities	11
Other Operating Expenses	<u>98</u>
Total Deductions	<u>770,152</u>
Change in Net Assets	(516,940)
Net Assets - July 1, 2007	<u>5,370,087</u>
Net Assets - June 30, 2008	<u><u>4,853,147</u></u>

The notes to the financial statements are an integral part of this statement.

**City of Philadelphia  
Statement of Net Assets  
Component Units  
June 30, 2008**

**Exhibit XI**

*Amounts in thousands of USD*

	Philadelphia Gas Works*	Philadelphia Redevelopment Authority	Philadelphia Parking Authority*	School District of Philadelphia	Community College of Philadelphia	Community Behavioral Health*	Pennsylvania Convention Center Authority	Penn's Landing Corporation	Philadelphia Authority for Industrial Development*	Total
<b>Assets</b>										
Cash on Deposit and on Hand	51,692	94,062	56,144	1,053	1,392	31,806	2,378	8,568	9,103	256,198
Equity in Pooled Cash and Investments	-	-	-	41,075	-	-	-	-	-	41,075
Investments	-	-	99,792	-	45,926	-	60,623	482	-	206,823
Due from Primary Government	-	11,217	-	-	-	78,123	2,968	-	-	92,308
Amounts Held by Fiscal Agent	6	-	-	71,501	-	-	-	-	-	71,507
Notes Receivable	48	31,468	-	-	205	-	-	-	-	31,721
Taxes Receivable	-	-	-	129,665	-	-	-	-	-	129,665
Accounts Receivable-Net	71,404	177	1,271	15,495	2,558	415	548	1,956	16,539	110,363
Interest and Dividends Receivable	-	16,366	143	669	98	-	672	-	-	17,948
Due from Other Governments	-	641	-	62,306	1,253	-	-	-	25,329	89,529
Inventories	147,770	18,636	-	3,713	-	-	-	-	-	170,119
Other Assets	114,800	918	2,106	77,958	713	309	4,141	74	-	201,019
Restricted Assets:										
Cash and Cash Equivalents	164,746	12,271	-	172,880	1,192	-	-	-	17,951	369,040
Other Assets	112,393	27,673	-	-	-	-	-	-	23,517	163,583
Capital Assets:										
Land and Other Non-Depreciated Assets	53,200	479	16,000	646,866	23,671	-	18,831	6,621	3,791	769,459
Other Capital Assets (Net of Depreciation)	987,173	1,412	198,757	1,132,055	80,614	1,659	213,868	4,572	60,165	2,680,275
Total Capital Assets	1,040,373	1,891	214,757	1,778,921	104,285	1,659	232,699	11,193	63,956	3,449,734
Total Assets	1,703,232	215,320	374,213	2,355,236	157,622	112,312	304,029	22,273	156,395	5,400,632
<b>Liabilities</b>										
Notes Payable	51,600	23,140	9,816	-	43,715	-	-	-	-	128,271
Vouchers Payable	43,449	-	-	-	9,591	-	-	-	-	53,040
Accounts Payable	-	10,432	19,803	146,029	-	1,198	5,348	1,029	4,328	188,167
Salaries and Wages Payable	2,797	-	-	36,455	4,283	6,549	1,244	-	-	51,328
Accrued Expenses	67,425	6,827	1,053	-	2,033	91,181	3,665	938	-	173,122
Funds Held in Escrow	-	10,367	-	-	76	-	-	-	1,012	11,455
Due to Other Governments	-	-	-	1,167	4,381	-	-	-	11,762	17,310
Due to Primary Government	43,000	1,500	47,338	-	-	-	24,651	-	15,076	131,565
Deferred Revenue	20,411	58,886	3,550	8,800	3,365	13,384	1,555	7,801	27,860	145,612
Overpayment of Taxes	-	-	-	12,391	-	-	-	-	-	12,391
Other Current Liabilities	-	-	-	56,849	-	-	-	44	-	56,893
Non-Current Liabilities:										
Due within one year	41,830	3,052	8,810	197,645	1,614	-	13,495	-	-	266,446
Due in more than one year	1,209,419	35,402	204,932	3,096,536	11,129	-	193,639	2,312	18,050	4,771,419
Total Liabilities	1,479,931	149,606	295,302	3,555,872	80,187	112,312	243,597	12,124	78,088	6,007,019
<b>Net Assets</b>										
Invested in Capital Assets, Net of Related Debt	(5,690)	1,891	-	31,124	54,231	-	-	-	52,194	133,750
Restricted For:										
Capital Projects	-	-	-	-	1,884	-	-	-	-	1,884
Debt Service	105,005	9,589	9,618	74,032	-	-	-	-	-	198,244
Educational Programs	-	-	-	6,207	5,062	-	-	-	-	11,269
Grant Programs	-	-	-	-	-	-	-	-	23,418	23,418
Other	-	-	-	3,767	-	-	60,432	-	-	64,199
Unrestricted	123,986	54,234	69,293	(1,315,766)	16,258	-	-	10,149	2,695	(1,039,151)
Total Net Assets	223,301	65,714	78,911	(1,200,636)	77,435	-	60,432	10,149	78,307	(606,387)

\* The Philadelphia Gas Works is presented as of the close of their fiscal year, August 31, 2007. Community Behavioral Health and the Philadelphia Authority for Industrial Development are presented as of the close of their fiscal year, December 31, 2007. The Philadelphia Parking Authority is presented as of the close of their fiscal year, March 31, 2008.

City of Philadelphia  
Statement of Activities  
Component Units  
For the Fiscal Year Ended June 30, 2008

Exhibit XII

Amounts in thousands of USD

Functions	Program Revenues				Net (Expense) Revenue and Changes in Net Assets									Total
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Philadelphia Gas Works*	Philadelphia Redevelopment Authority	Philadelphia Housing Authority	Philadelphia Parking Authority*	School District of Philadelphia	Community College of Philadelphia	Community Behavioral Health*	Philadelphia Convention Center Authority	Penn's Landing Corporation	
<b>Gas Operations</b>														
Gas Works	888,528	849,503	22,921	-	(16,104)									(16,104)
<b>Housing</b>														
Redevelopment Authority	56,900	1,898	53,924	-	(1,078)									(1,078)
Housing Authority	-	-	-	-										-
<b>Parking</b>														
Parking Authority	200,641	201,634	-	-			993							993
<b>Education</b>														
School District	2,687,564	9,479	923,106	22				(1,754,957)						(1,754,957)
Community College	131,340	30,998	40,118	-					(60,224)					(60,224)
Total	2,818,904	40,477	963,224	22										
<b>Health</b>														
Community Behavioral Health	682,549	-	680,560	-						(1,989)				(1,989)
<b>Economic Development</b>														
Convention Center Authority	50,856	10,993	32,549	10,072							2,758			2,758
Penn's Landing Corporation	11,147	7,115	3,238	-								(794)		(794)
Authority for Industrial Development	105,620	22,315	62,449	-									(20,856)	(20,856)
Total	167,623	40,423	98,236	10,072										
<b>Total Component Units</b>	<b>4,815,145</b>	<b>1,133,935</b>	<b>1,818,865</b>	<b>10,094</b>										<b>(1,852,251)</b>
General Revenues:														
Property Taxes	-	-	-	-	-	-	-	598,556	-	-	-	-	-	598,556
Other Taxes	-	-	-	-	-	-	-	177,618	-	-	-	-	-	177,618
Grants & Contributions Not Restricted to Specific Programs	-	-	-	-	-	-	-	1,004,487	60,113	-	-	-	-	1,064,600
Unrestricted Interest & Investment Earnings	-	-	-	-	-	3,666	-	8,096	-	806	1,989	3,169	302	19,012
Miscellaneous	-	-	-	-	-	-	-	63	2,115	-	-	-	-	2,178
Special Item-Gain (Loss) on Sale of Capital Assets	-	-	-	-	-	-	-	7,087	-	-	-	-	-	7,272
Transfers	-	-	-	-	-	-	-	-	-	-	-	-	-	13,487
Total General Revenues, Special Items and Transfers	-	-	-	-	-	3,666	-	15,183	1,780,724	63,034	1,989	3,169	302	1,882,723
Change in Net Assets	(16,104)	2,588	16,176	25,767	2,810	-	-	5,927	(492)	(6,200)	-	-	-	30,472
Net Assets - July 1, 2007	239,405	63,126	893,819	62,735	(1,228,509)	74,625	-	54,505	10,641	84,507	-	-	-	254,854
Adjustment	-	-	(893,819)	-	2,106	-	-	-	-	-	-	-	-	(891,713)
Net Assets Adjusted - July 1, 2007	239,405	63,126	-	62,735	(1,226,403)	74,625	-	54,505	10,641	84,507	-	-	-	(636,859)
Net Assets - June 30, 2008	223,301	65,714	-	78,911	(1,200,636)	77,435	-	60,432	10,149	78,307	-	-	-	(606,387)

\* The Philadelphia Gas Works is presented as of the close of their fiscal year, August 31, 2007. Community Behavioral Health and the Philadelphia Authority for Industrial Development are presented as of the close of their fiscal year, December 31, 2007. The Philadelphia Parking Authority is presented as of the close of their fiscal year, March 31, 2008.

The notes to the financial statements are an integral part of this statement.



***Notes to the Financial Statements***  
***FYE 06/30/2008***

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**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Philadelphia have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

**1. REPORTING ENTITY**

The City of Philadelphia was founded in 1682 and was merged with the county in 1854. Since 1951 the City has been governed largely under the Philadelphia Home Rule Charter. However, in some matters, including the issuance of short-term and long-term debt, the City is governed by the laws of the Commonwealth of Pennsylvania.

As required by GAAP, the financial statements of the City of Philadelphia include those of the primary government and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationships with the City. The financial statements of these component units have been included in the City's reporting entity either as blended component units or as discretely presented component units. Based on the criteria established by Governmental Accounting Standards Board Statement (GASBS) #14 as amended by GASBS #39, certain other organizations also did meet the criteria for inclusion, however they are not included in the City's financial statements because they are not significant to a fair representation of the City's reporting entity. **Individual financial statements can be obtained directly from their administrative offices by writing to the addresses provided.**

As used both on the face of the financial statements and in the footnotes, the term "Primary Government" includes both City funds and Blended Component Units while the term "Component Units" includes only Discretely Presented Component Units.

**A. BLENDED COMPONENT UNITS**

**Pennsylvania Intergovernmental Cooperation Authority (PICA) – 1500 Walnut St., Philadelphia, PA 19102**

PICA was established by act of the Commonwealth of Pennsylvania to provide financial assistance to cities of the first class and is governed by a five member board appointed by the Commonwealth. Currently, the City of Philadelphia is the only city of the first class. The activities of PICA are reflected in two of the governmental fund types (Special Revenue and Debt Service).

**Philadelphia Municipal Authority (PMA) – 1515 Arch St., Philadelphia, PA 19102**

PMA is governed by a five member board appointed by the City and was established to issue tax exempt bonds for the acquisition and use of certain equipment and facilities for the City. The activities of PMA are reflected in three of the governmental fund types (Special Revenue, Debt Service and Capital Improvement).

**B. DISCRETELY PRESENTED COMPONENT UNITS**

The component unit columns in the applicable combined financial statements include the combined financial data for the organizations discussed below. They are reported in a separate column to emphasize that they are legally separate from the City. However, in order to retain their identity, applicable combining statements have been included as part of this report.

From time to time the status of the City's component units is re-evaluated to determine if an organization continues to meet the requirements for inclusion as a component unit. The Philadelphia Housing Authority (PHA) has been included as a discretely presented component unit in the past. However, after reviewing the City's relationship with PHA, it has been determined that PHA should be considered a related organization. Although City officials appoint a voting majority of PHA's board of directors, it has been determined that the City cannot impose its will on PHA and PHA is not fiscally dependent on the City.

**Community College of Philadelphia (CCP) – 1700 Spring Garden St., Philadelphia, PA 19130**

CCP was established by the City to provide two year post-secondary education programs for its residents. It is governed by a Board appointed by the City, receives substantial subsidies from the City, and its budgets must be submitted to the City for review and approval.

**Penn's Landing Corporation (PLC) – 121 N. Columbus Blvd., Philadelphia, PA 19106**

PLC was established to assist the City and the Commonwealth of Pennsylvania and their agencies in the rehabilitation, renewal and management of the historic site on the bank of the Delaware River known as Penn's Landing. The Corporation is governed by a 20 member board with 10 members appointed by the City. It receives substantial subsidies from the City and its budgets must be approved by the City.

**Pennsylvania Convention Center Authority (PCCA) – 1101 Arch St., Philadelphia, PA 19107**

PCCA was established to develop, promote and operate a convention center facility in the Philadelphia metropolitan area. Under a Lease & Service agreement, the City is obligated to pay an annual service fee sufficient to cover the debt service on PCCA's outstanding bonded debt. A voting majority of PCCA's governing board is not appointed by the City; however, PCCA meets the criteria of fiscal dependency and the significance of the City's relationship with PCCA is such that exclusion from the City's financial report would be misleading.

**Philadelphia Parking Authority (PPA) – 3101 Market St., Philadelphia, PA 19104**

PPA was established by the City to coordinate a system of parking facilities and on-street parking on behalf of the City. Its fiscal year ends on March 31. The City has guaranteed debt payments for PPA. A voting majority of PPA's governing board is not appointed by the City however, the significance of the City's relationship with PPA is such that exclusion from the City's financial report would be misleading.

**Redevelopment Authority of the City of Philadelphia (RDA) – 1234 Market St., Philadelphia, PA 19107**

RDA was established to rehabilitate blighted sections of the City. It is governed by a five-member board appointed by the City and must submit its budgets to the City for review and approval.

**School District of Philadelphia (SDP) – 440 N. Broad St., Philadelphia, PA 19130**

SDP was established by the Educational Supplement to the Philadelphia Home Rule Charter to provide free public education for the City's residents. A voting majority of the SDP governing board is not appointed by the City, however, the significance of the City's relationship with SDP is such that exclusion from the City's financial report would be misleading.

**Community Behavioral Health (CBH) – 801 Market St., Philadelphia, PA 19107**

CBH is a not-for-profit organization established by the City's Department of Public Health to provide for and administer all behavioral health services required by the Commonwealth of Pennsylvania. Its board is made up of City officials and City appointees. Any change in funding would present a financial burden to the City.

**Philadelphia Authority for Industrial Development (PAID) – 2600 Centre Sq. West, Philadelphia, PA 19102**

PAID was formed under the Industrial Development Authority Law to issue debt to finance eligible industrial and commercial development projects. PAID is the delegate agency responsible for administration of certain state grants and acts in the City's behalf on major development projects in the City. The City appoints a voting majority of PAID's board and is responsible for funding PAID's debt service.

**Philadelphia Gas Works (PGW) – 800 W. Montgomery Ave., Philadelphia, PA 19122**

PGW was established by the City to provide gas service to residential and commercial customers within the City of Philadelphia. The City appoints a voting majority of PGW's board and has the ability to modify or approve their budget.

**C. AUDIT RESPONSIBILITY**

The financial statements of the above component units, except for the **SDP**, as well as the financial statements of the Municipal Pension Fund, the Gas Works Retirement Reserve Fund and the Fairmount Park Commission Departmental and Permanent Funds have been audited by auditors other than the Office of the Controller of the City of Philadelphia. The table below indicates the percentage of certain financial information that was subject to audit by those other auditors:

	Governmental Activities	Business-type Activities	Aggregate Discretely Presented Component Units	Major Funds	Aggregate Remaining Fund Information
Total Assets	6%	0%	56%	0%	94%
Total Revenues	7%	0%	44%	0%	83%

**2. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The City's *government wide* financial statements (i.e. the Statement of Net Assets and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities* which are normally supported by taxes and intergovernmental revenues are reported separately from *business type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable. Interfund activity and balances have been eliminated from the statements to avoid duplication.

The Statement of Activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific program. *Program revenues* include: (1) charges to customers or applicants who purchase, use or directly benefit from services or privileges provided by a given program and (2) grants and contributions that are restricted to meeting operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate *fund* financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the *government wide* financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the *fund* financial statements.

**3. BASIS OF ACCOUNTING, MEASUREMENT FOCUS AND FINANCIAL STATEMENTS**

**A. PRIMARY GOVERNMENT**

The *government wide* financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund (except agency funds which only report assets and liabilities and cannot be said to have a measurement focus) financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of related cash flows. Real estate taxes are recognized as revenues in the year for which they are levied. Derived tax revenues such as wage, business privilege, and net profits and earnings taxes are recognized when the underlying exchange transaction has taken place. Grant and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

*Governmental fund* financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred as under accrual accounting. Debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. However, those expenditures may be accrued if they are to be liquidated with available resources.

Imposed non-exchange revenues such as real estate taxes are recognized when the enforceable legal claim arises and the resources are available. Derived tax revenues, such as wage, business privilege, net profits and earnings taxes, are recognized when the underlying exchange transaction has occurred and the resources are available. Grant revenues are recognized when all the applicable eligibility requirements have been met and the resources are available. All other revenue items are considered to be measurable and available only when cash is received by the City.

As a general rule, the effect of interfund activity has been eliminated from the *government wide* financial statements. Exceptions to this general rule are charges between the City's water and sewer function and various other programs of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various programs concerned.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Amounts reported as *program revenue* include: (1) charges to customers or applicants for goods received, services rendered or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program specific revenues. Accordingly general revenues include all taxes.

*The City reports the following major governmental funds:*

- The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in other funds.
- The Health Choices Behavioral Health Fund accounts for resources received from the Commonwealth of Pennsylvania. These resources are restricted to providing managed behavioral health care to Philadelphia residents.
- The Grants Revenue Fund accounts for the resources received from various federal, state and private grantor agencies. The resources are restricted to accomplishing the various objectives of the grantor agencies.

Additionally, the City reports on Permanent funds, which are used to account for resources legally held in trust for use by the park and library systems of the City. There are legal restrictions on the resources of the funds that hold that the principal remain intact and only the earnings are allowed to be used for the program.

*The City reports on the following fiduciary funds:*

- The Municipal Pension Fund accumulates resources to provide pension benefit payments to qualified employees of the City and certain other quasi-governmental organizations.
- The Philadelphia Gas Works Retirement Reserve Fund accumulates resources to provide pension benefit payments to qualified employees of the Philadelphia Gas Works.
- The Escrow Fund accounts for funds held in escrow for various purposes.
- The Employees Health & Welfare Fund accounts for funds deducted from employees' salaries for payment to various organizations.
- The Departmental Custodial Accounts account for funds held in custody by various City Departments.

*The City reports the following major proprietary funds:*

- The Water Fund accounts for the activities related to the operation of the City's water delivery and sewage systems.
- The Aviation Fund accounts for the activities of the City's airports.

Private sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government wide and the proprietary fund financial statements to the extent that they do not conflict or contradict guidance of the GASB. Governments also have the option of following subsequent private sector guidance for their business type activities and enterprise funds. The City has elected not to follow subsequent private sector guidelines.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's ongoing operations. The principal operating revenues of the Water Fund are charges for water and sewer service. The principal operating revenue of the Aviation fund is charges for the use of the airport. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### **B. COMPONENT UNITS**

The **SDP** prepares their financial statements in a manner similar to the City and utilizes the full range of governmental and proprietary fund types.

The financial statements of the Community College of Philadelphia have been prepared in accordance with GASBS #35 - Basic Financial Statements - and Management's Discussion and Analysis - For Public Colleges and Universities. The remaining component units prepare their financial statements in a manner similar to that of proprietary funds.

### **4. DEPOSITS AND INVESTMENTS**

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The City utilizes a pooled Cash and Investments Account to provide efficient management of the cash of most City funds. In addition, separate cash accounts are maintained by various funds due to either legal requirements or operational needs. For Proprietary and Permanent Funds, all highly liquid investments (except for Repurchase Agreements) with a maturity of three months or less when purchased are considered to be cash equivalents.

The City reports investments at fair value. Short-term investments are reported at cost which approximates fair value. Securities traded on national or international exchanges are valued at the last reported sales price. The fair value of real estate investments is based on independent appraisals. Investments which do not have an established market are reported at estimated fair value.

Statutes authorize the City to invest in obligations of the Treasury, agencies, and instruments of the United States, repurchase agreements, collateralized certificates of deposit, bank acceptance or mortgage obligations, certain corporate bonds, and money market funds. The Pension Trust Fund is also authorized to invest in corporate bonds rated AA or better by Moody's Bond Ratings, common stocks and real estate.

From February to early June, deposits of the City significantly exceeded the amounts reported at year end. This was due to cyclical tax collections (billings for taxes are mailed in January and payable in March).

### **5. INVENTORIES**

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#### **A. PRIMARY GOVERNMENT**

Supplies of governmental funds are recorded as expenditures when purchased rather than capitalized as inventory. Accordingly, inventories for governmental funds are shown on the Statement of Net Assets but not on the Governmental Funds Balance Sheet. Inventories of proprietary funds are valued at moving average cost except for the following:

- **Industrial and Commercial Development Fund** inventory represents real estate held for resale and is valued at cost.

**B. COMPONENT UNITS**

All inventories are valued at moving average cost except for the following:

- **PGW** inventory consists primarily of fuel stock and gases which are stated at average cost.
- The **SDP** Food Services Fund inventories include food donated by the Federal Government which was valued at government cost or estimated value. All other food or supply inventories were valued at last unit cost and will be expensed when used.
- **RDA** inventory represents real estate held for resale and is recorded based on the estimated appraisal of values and cost basis of land inventories acquired.

**6. CAPITAL ASSETS**

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**A. PRIMARY GOVERNMENT**

Capital Assets, which include property, plant, equipment and infrastructure assets (e.g. bridges, curbs and gutters, streets and sidewalks and lighting systems), are reported in the applicable governmental or business-type activities columns in the *government wide* financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of three years. Capital assets are recorded at cost. Costs recorded do not include interest incurred as a result of financing asset acquisition or construction. Assets acquired by gift or bequest are recorded at their fair market value at the date of gift. Upon sale or retirement, the cost of the assets and the related accumulated depreciation, if any, are removed from the accounts. Maintenance and repair costs are charged to operations.

The City transfers Construction In Process to one or more of the major asset classes: (1) when project expenditures are equal to or have exceeded 90% of the estimated cost on new facilities (except for the Aviation Fund which uses 80% as the determining percentage), (2) when the expenditures are for existing facilities or (3) when they relate to specific identifiable items completed during the year which were part of a larger project.

Cost of construction for proprietary fund capital assets includes all direct contract costs plus overhead costs. Overhead costs include direct and indirect engineering costs and interest incurred during the construction period for projects financed with bond proceeds. Interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest on invested proceeds over the same period.

Depreciation on the capital assets for all City funds is provided on the straight-line method over their estimated useful lives: buildings - 20 to 50 years; equipment and storage facilities - 3 to 25 years; and transmission and distribution lines - 50 years.

Collections of art and historical treasures meet the definition of a capital asset and normally should be reported in the financial statements. However, the requirement for capitalization is waived for collections that meet certain criteria. The City has collections of art, historical treasures and statuary that are not capitalized as they meet all of the waiver requirements which are: (1) the collections are held solely for public exhibition, (2) the collections are protected, preserved and cared for and (3) should any items be sold, the proceeds are used only to acquire other items for the collections. Among the City's collections are historical artifacts at the Ryers Museum & Library, Loudoun Mansion, Fort Mifflin, Atwater Kent Museum and the Betsy Ross House. The city also has sculptures, paintings, murals and other works of art on display on public property and buildings throughout the City.

**B. COMPONENT UNITS**

Depreciation on the capital assets for component units is provided on the straight-line method over their estimated useful lives: buildings - 15 to 50 years; equipment and storage facilities - 3 to 25 years; and transmission and distribution lines - 50 years.

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**7. BONDS AND RELATED PREMIUMS, DISCOUNTS & ISSUANCE COSTS**

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In the *government-wide* financial statements and in the proprietary fund statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the life of the related debt.

In *governmental fund* financial statements, bond premiums, discounts and issuance costs are recognized in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt issuance expenditures.

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**8. INSURANCE**

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The City, except for the Airport and certain other properties, is self-insured for most fire and casualty losses to its structures and equipment and provides statutory worker's compensation, unemployment benefits, and health and welfare to its employees through a self-insured plan.

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**9. RECEIVABLE AND PAYABLES**

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Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as due to/from other funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the *governmental-wide* financial statements as "internal balances".

All trade and property receivables in the *governmental wide* financial statements are shown net of allowance for un-collectibles. The real estate tax receivable allowance is equal to 45.8% of outstanding real estate taxes at June 30. Property taxes are levied on a calendar year basis. The City's property taxes, levied on assessed valuation as of January 1, are due and payable on or before March 31. Taxes levied are intended to finance the fiscal year in which they become due. Current real estate rates are \$8.264 on each \$100 assessment; \$4.959 for the SDP and \$3.305 for the City. Delinquent charges are assessed at 1.5% per month on all unpaid balances as of April 1. Real estate tax delinquents are subject to lien as of the following January 1. The City has established real estate improvement programs that abate, for limited periods, tax increases that result from higher assessments for improved properties. Certain incremental tax assessments are earmarked to repay loans from the City to developers who improve properties under Tax Increment Financing agreements.

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**10. DEFERRED REVENUES**

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**A. PRIMARY GOVERNMENT**

Deferred revenues as reported in the *fund* financial statements represent receivables which will be collected and included in revenues of future fiscal years or funds received in advance of being earned. In the General Fund, deferred revenues relate to property tax levies and self-assessed taxes receivable which are not available to pay liabilities of the current period and grants receivable for which the eligibility criteria has been met, but the resources are not available. Also included are business-privilege taxes which were received in advance of being earned. The deferred revenue in the Special Revenue and Capital Improvement Funds is primarily related to grants receivable and funds received in advance of being earned. In the Water and Aviation Funds, deferred revenues relate to overpayments from water/sewer customers and airlines, respectively.

**B. COMPONENT UNITS**

Deferred revenue of the **RDA** generally represents cash received in advance from various sources to fund appropriate program expenditures. These advances are subject to various terms, including the obligation to return any unexpended funds upon completion or termination of the related project. Recognition of grants as revenues is deferred until funds have been expended or awarded as grants or loans.

Community College of Philadelphia student tuition and fees received prior to June 30 which are applicable to the Summer II and Fall terms have been deferred and will be included in revenue in the subsequent year.

#### 11. COMPENSATED ABSENCES

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It is the City's policy to allow employees to accumulate earned but unused vacation benefits. Vacation pay is accrued when earned in the *government-wide* financial statements and in the proprietary and fiduciary-*fund* financial statements. Sick leave balances are not accrued in the financial statements because sick leave rights are non-vesting.

#### 12. CLAIMS AND JUDGMENTS

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Pending claims and judgments are recorded as expenses in the *government wide* financial statements and in the proprietary and fiduciary fund financial statements when the City solicitor has deemed that a probable loss to the City has occurred. Claims and judgments are recorded as expenditures in the government fund financial statements when paid or when judgments have been rendered against the City.

### II. LEGAL COMPLIANCE

#### 1. BUDGETARY INFORMATION

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The City's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). In accordance with the Philadelphia Home Rule Charter, the City has formally established budgetary accounting control for its operating and capital improvement funds.

The operating funds of the City, consisting of the General Fund, eight Special Revenue Funds (County Liquid Fuels Tax, Special Gasoline Tax, HealthChoices Behavioral Health, Hotel Room Rental Tax, Grants Revenue, Community Development, Car Rental Tax and Housing Trust Funds) and two Enterprise Funds (Water and Aviation Funds), are subject to annual operating budgets adopted by City Council. Included with the Water Fund is the Water Residual Fund. These budgets appropriate funds for all City departments, boards and commissions by major class of expenditure within each department. Major classes are defined as: personal services; purchase of services; materials and supplies; equipment; contributions, indemnities and taxes; debt service; payments to other funds; and advances and other miscellaneous payments. The appropriation amounts for each fund are supported by revenue estimates and take into account the elimination of accumulated deficits and the re-appropriation of accumulated surpluses to the extent necessary. All transfers between major classes (except for materials and supplies and equipment, which are appropriated together) must have council approval. Appropriations that are not expended or encumbered at year end are lapsed. Comparisons of budget to actual activity at the legal level of compliance are located in the City's *Supplemental Report of Revenues and Obligations*, a separately published report.

The City Capital Improvement Fund budget is adopted annually by the City Council. The Capital Improvement budget is appropriated by project for each department. All transfers between projects exceeding twenty percent of each project's original appropriation must be approved by City Council. Any funds that are not committed or expended at year end are lapsed. Comparisons of departmental project actual activity to budget are located in the City's *Supplemental Report of Revenues and Obligations*.

The budgetary comparison schedules presented differ from the modified accrual basis of accounting. These schedules differ from the GAAP basis statements in that both expenditures and encumbrances are applied against the current budget, adjustments affecting activity budgeted in prior years are accounted for through fund balance or as reduction of expenditures and certain interfund transfers and reimbursements are budgeted as revenues and expenditures.

During the year, classification adjustments and supplementary appropriations were necessary for City funds. Therefore, budgeted appropriation amounts presented are as originally passed and as amended by the City Council. As part of the amendment process, budget estimates of City related revenues are adjusted and submitted to City Council for review. Changes in revenue estimates do not need City Council approval, but are submitted in support of testimony with regard to the appropriation adjustments. Revenue estimates are presented as originally passed and as amended.

**III. DETAILED NOTES ON ALL FUNDS AND ACCOUNTS**

**1. DEPOSITS AND INVESTMENTS**

**Deposits**

State statutes require banks to collateralize City deposits at amounts equal to or in excess of the City's balance. Such collateral is to be held by the Federal Reserve Bank or the trust department of a commercial bank other than the pledging bank. At year-end, the carrying amount (book balance) of deposits for the City and the bank balances were \$336.7 million and \$338.5 million respectively. All of the collateralized securities were held in the City's name except for \$122.4 million which were collateralized, but held in the pledging institutions name.

**Investments**

The City has established a comprehensive investment policy that covers all funds other than the Municipal Pension Fund and the Philadelphia Gas Works Retirement Reserve. Both of those funds have separate investment policies designed to meet the long-term goals of the fund. To minimize custodial credit risk, the City has selected custodian banks that are members of the Federal Reserve System to hold its investments. Delivery of the applicable investment documents to the City's custodian is required for all investments.

As of June 30, 2008 the City's Investments consisted of:

(amounts in thousands of USD)	Primary Government	
	<u>Fair Value</u>	<u>% of Total</u>
U.S. Government Securities	464,659	6.1%
U.S. Government Agency Securities	1,145,698	15.1%
Corporate Bonds	571,798	7.5%
Corporate Equity	4,110,285	54.1%
Commercial Paper	182,507	2.4%
Collateralized Mortgage Obligations	173,247	2.3%
Other Bonds and Investments	66,974	0.9%
Short-Term Investment Pools	377,285	5.0%
Real Estate	17,999	0.2%
Financial Agreements	469,554	6.2%
Certificates of Deposit	20,205	0.3%
	<u>7,600,211</u>	

**City excluding Pension Trust Funds**

*Interest Rate Risk:* The City's investment portfolio is managed to accomplish preservation of principal, maintenance of liquidity and maximize the return on the investments. To limit its exposure to fair value losses from rising interest rates, the city's investment policy limits investments to maturities of no longer than 2 years, except in Sinking Fund Reserve Portfolios

(amounts in thousands of USD)

	<u>Fair Value</u>			
	Maturity :	<u>Less than 1 year</u>	<u>1-3 years</u>	<u>More than 3 years</u>
Short term Investment Pools		224,989	-	-
U.S. Government Securities		24,920	74,762	911
U. S. Government Agency Securities		956,349	167,143	-
Corporate Bonds		192,721	43,471	-
Collateralized Mortgage Agreements		1,275	-	-
Commercial Paper		182,748	-	-
Financial Agreements		-	-	-
Repurchase Agreements		10,659	-	-
Certificates of Deposit		10,000	10,196	-
		<u>1,603,661</u>	<u>295,572</u>	<u>911</u>

*Credit Risk:* The City's credit risk is limited by investing in US Government securities (5.3%) or US Government Agency obligations (59.1%). The US Government Agency obligations must be rated AAA by Standard & Poor's Corp or Aaa by Moody's Investor Services. All US Government Securities meet the criteria. The City's investment in Commercial paper (9.6%) must be rated A1 by Standard & Poor's Corp. (S&P) and/or M1G1 by Moody's Investor's Services, Inc (Moody's) and the senior long-term debt of the issuer must not be rated lower than A by S&P and/or Moody's. Commercial Paper is also limited to 25% of the portfolio. All commercial paper investments meet the criteria. Of the corporate bonds held by the City, 88.0% had a Standard & Poor's rating of AAA to AA. Cash accounts are swept nightly and idle cash invested in money market funds (short term investment pools). Short Term Investment Pools are rated AAAM by Standard & Poor's Corp and Aaa by Moody's Investor Services. The City limits its foreign currency risk by investing in certificates of deposit and bankers acceptances issued or endorsed by non-domestic banks that are denominated in US dollars providing that the banking institution has assets of not less than \$100 million and has a Thompson's Bank Watch Service "Peer Group Rating" not lower than II. At the end of the fiscal year, the City did not have any investments of that nature.

**Municipal Pension Fund**

*Credit Risk:* Currently, the Municipal Pension Fund owns approximately 69.2% of all investments and is invested primarily in equity securities (73.0%). The fund's resources are put in the hands of investment managers with different investment styles who invest according to specific objectives developed for each manager. The Chief Investment Officer of the Municipal Pension fund is charged with reviewing the portfolios for compliance with those objectives and guidelines. Of the fixed income type investments held by the pension fund, 76.8% had Standard & Poor ratings of AAA to A and 77.4% had Moody's rating of Aaa to A1.

The investments are held by the managers in the Pension Fund's name. The investments are diversified with only the investment in the Lehman Aggregated Pooled Index Fund exceeding 5% of the total investment (6.23%). The fair value of the investment in the Lehman Aggregated Pooled Index Fund was \$279,411 million at fiscal year end. The fund's exposure to foreign currency risk derives from its position in foreign currency-denominated equity securities and fixed income investments. The foreign currency investment in equity securities is 24% of the total investment in equities.

**Municipal Pension Fund**  
**Equity Securities subject to Foreign Currency Risk**

(thousands of USD)

<u>Currency</u>	<u>Fair Value</u>	
Euro Currency	268,961	35.09%
Japanese Yen	158,494	20.68%
Pound Sterling	148,628	19.39%
Australian Dollar	49,395	6.44%
All others	141,046	18.40%
	<u>766,524</u>	

**Fixed Income Securities and Other Investments subject to Foreign Currency Risk**

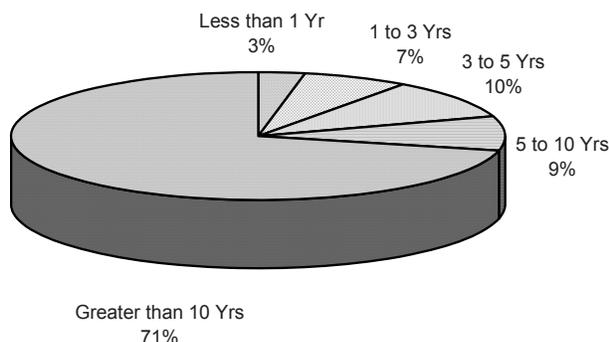
	<u>Currency</u>	<u>Fair Value</u>	<u>Maturities</u>
		(thousands of USD)	
Currency	Euro	11,495	
Currency	Japanese Yen	1,526	
Currency	All others	4,037	
Government Issues	Euro	4,533	June 14, 2011
Government Issues	Canadian Dollar	257	December 01, 2031
Limited Partnership Units	Euro	49,976	
Real Estate Investment Trusts	Pounds Sterling	788	
Real Estate Investment Trusts	All others	746	

Statutes permit the Municipal Pension Fund to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The Pension Fund has contracted with a third-party securities lending agent to lend the Pension fund's securities portfolio. The agent lends securities of the type on loan at June 30 for collateral in the form of cash or other securities at 102% of the leaned securities market value plus accrued interest. The collateral for the loans is maintained at greater than 100%. Securities on loan as of June 30 are unclassified with regards to custodial credit risk.

At June 30, the Pension Fund has no credit risk exposure to borrowers because the amounts the Pension Fund owes the borrowers exceed the amounts the borrowers owe to the Pension Fund. The agent provides indemnification if the borrowers fail to return the underlying securities (and if the collateral is inadequate to replace the securities lent), or fail to pay income distributions on them. All open securities loans can be terminated on demand by either the Pension Fund or the borrower. All term securities loans can be terminated with five days notice by either the Pension fund or the borrower. Cash collateral is invested in accordance with the investment guidelines of the Pension Fund. The Pension fund cannot pledge or sell collateral securities received unless the borrower defaults.

This chart details the exposure to interest rate changes based on maturity dates of the fixed income securities:

**Municipal Pension Fund Exposure to Credit Risk**



**Philadelphia Gas Works Retirement Reserve (PGWRR)**

*Credit Risk:* Currently, the PGWRR owns approximately 5.7% of all investments and is primarily invested in equity securities (61.2%). The long-term goals of the fund are to manage the assets to produce investment results which meet the Fund's actuarially assumed rate of return and protect the assets from any erosion of inflation adjusted value. The fund's resources are put in the hands of investment managers with different investment styles who invest according to specific objectives developed for each manager. The Chief Investment Officer of the PGWRR is charged with reviewing the portfolios for compliance with those objectives and guidelines. To protect against credit risk, the fund requires that all domestic bonds must be rated investment grade by at least two ratings agencies (Standard & Poor's, Moody's or Fitch). The portfolio managers' Average Credit Quality ranges from AAA to AA.

The PGWRR's fixed income investments are as follows:

(thousands of USD)

Investment Type	less than 1 yr.	1-3 yrs	3-5 yrs	5-10 yrs	more than 10 yrs
Short-Term Investment Pools	6,943	-	-	-	-
U.S. Government Agency Securities	-	3,566	269	2,126	1,990
U.S. Government Securities	-	13,382	8,760	3,312	1,217
MTG Pass Thrus	372	898	1,553	79	8,200
Collateralized Mortgage Obligations	-	-	495	1,130	34,801
Municipal Securities	-	90	159	-	411
Asset Backed Securities	-	330	2,196	1,568	6,692
Corporate bonds	1,931	7,220	13,597	16,069	13,366
	<u>9,246</u>	<u>25,486</u>	<u>27,029</u>	<u>24,284</u>	<u>66,677</u>

**Blended Component Units**

**A. PICA**

The Authority may deposit funds in any bank that is insured by federal deposit insurance. To the extent that the deposits exceed federal insurance, the banks must deposit (with their trust department or other custodian) obligations of the US Government, the Commonwealth of Pennsylvania or any political subdivision of the Commonwealth. Investments must be made in accordance with a trust indenture that restricts investments to obligations of the City of Philadelphia, government obligations, repurchase agreements collateralized by direct obligations of or obligations the payments of principal and interest on which are unconditionally guaranteed as to full and timely payment by the United States of America, money market mutual fund shares issued by a fund having assets not less than \$100,000,000 or guaranteed investment contracts (GIC) with a bank insurance company or other financial institution that is rated in one of the three highest rating categories by the rating agencies and which GICs are either insured by municipal bond insurance or fully collateralized at all times.

At June 30, the carrying amount of PICA's deposits with financial institutions (including certificates of deposit and shares in US government money market funds) was \$88.6. Statement balances were insured or collateralized as follows:

(thousands of USD)		
Insured	100	
Uninsured and uncollateralized	88,566	
	88,666	

PICA's deposits include bank certificates of deposit with a remaining maturity of one year or less and shares in US government money market funds. PICA has \$66,994,274 of other investments that are uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent but not in PICA's name.

**B. PHILADELPHIA MUNICIPAL AUTHORITY**

The authority does not have a formally adopted investment policy; however, the terms of their bond indentures limit the investments in which the trustee can deposit funds. These limited investments include US government obligations, repurchase agreements for government obligations, certificates of deposits and other time deposit arrangements with financial institutions. Investments at June 30 are summarized as follows:

(thousands of USD)		
	<u>Fair Value</u>	<u>Cost</u>
U S Government Securities	398	398
Money Market Funds	29	29
Certificates of Deposit	107	106
	534	533

All investments were uninsured and unregistered, for which the securities are held by the financial institutions' trust department in the Authority's name at June 30.

The Authority does not have a formally adopted investment policy related to credit risk, but generally follows the practices of the City. As of June 30, the Authority's investment in money market funds and government securities was rated AAA by S&P and the Authority's investment in government securities were not rated. Depository cash accounts consisted of \$472,000 on deposit with a local bank. Amounts are insured by the FDIC up to \$100,000. Deposits in excess of the FDIC limit are collateralized with securities held by the pledging financial institution's trust department or agent in the Authority's name.

## 2. SECURITIES LENDING

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The Board of Directors of the Municipal Pension Fund (Pension Fund) and the Sinking Fund Commission (on behalf of the Philadelphia Gas Works Retirement Reserve Fund (PGWRR)) have each authorized management of the respective funds to participate in securities lending transactions. Each fund has entered into a Securities Lending Agreement with its custodian bank to lend its securities to broker-dealers.

- **The Pension Fund** lends US Government and US Government Agency securities, domestic and international equity securities and international fixed income securities and receives cash and securities issued or guaranteed by the federal government as collateral for these loans. Securities received as collateral can not be pledged or sold except in the case of a borrower default. The market value of collateral must be at least 102% (in some cases 105%) of the underlying value of loaned securities. The Pension fund has no restriction on the amount of securities that can be lent. The Pension Fund's custodian bank indemnifies the Fund by agreeing to purchase replacement securities or return cash collateral if a borrower fails to return securities or pay distributions thereon. The maturity of investments made with cash collateral generally did not match the maturity of securities loaned during the year or at year-end. The Pension Fund experienced no losses from securities transactions during the year and had no credit risk exposure at June 30.
- The **PGWRR** lends US Treasury, federal agency, and DTC-eligible corporate debt and equity securities and receives cash, US Treasury and federal agency securities and letters of credit as collateral for these loans. Securities received as collateral can not be pledged or sold except in the case of a borrower default. The market value of collateral must be 102% of the total of the market value of loaned securities plus any accrued interest. The **PGWRR** placed no restrictions on the amount of securities that could be lent. The **PGWRR's** custodian bank does not indemnify the **PGWRR** in the event of a borrower default except in cases involving gross negligence or willful misconduct on the custodian's part. Maturity of investments made with cash collateral is generally matched with maturity of loans. The **PGWRR** experienced no losses and had no credit risk exposure at June 30.

## 3. AMOUNTS HELD BY FISCAL AGENT

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Two of the City's component units (**PAID** and **RDA**) have issued debt that, in accordance with GASB Interpretation #2, is considered conduit debt. Therefore, no asset related to the bond proceeds or liability related to the bonds is shown on their respective financial statements. However, since the City, through various agreements is responsible for the debt, the proceeds of the issuance are shown as assets of the City.

### A. GOVERNMENTAL FUNDS

General Fund - Consists of cash and investment balances related to the net proceeds of PAID's Sports Stadium Financing Lease Revenue Bonds Series A & B of 2007, PAID's Central Library Project Financing Lease Revenue Bonds Series 2005 and PAID's Cultural and Commercial Corridor Lease Revenue Bonds Series 2006.

Grants Revenue Fund - Consists of cash and investment balances related to the net proceeds of the **RDA's** City of Philadelphia Neighborhood Transformation Initiative Bonds.

### B. PROPRIETARY FUNDS

Aviation Fund - cash and investment balances related to the net proceeds of PAID's Airport Revenue Bonds, Series 1998A and 2001A. The proceeds are held by a fiscal agent and disbursed at the City's direction to pay for airport related capital improvements.

**4. INTERFUND RECEIVABLES AND PAYABLES**

**A. PRIMARY GOVERNMENT**

Interfund receivable and payable balances among Primary Government funds at year-end are the result of the time lag between the dates that interfund goods and services are provided, the date the transactions are recorded in the accounting system and the date payments between funds are made. All balances are expected to be settled during the subsequent year. Interfund receivable and payable balances within the Primary Government at year-end are as follows:

(Amounts in Thousands of USD)

	<u>Interfund Receivables Due to:</u>				<u>Total</u>
	<u>General</u>	<u>Non major Governmental</u>		<u>Other Funds</u>	
		<u>Special Revenue</u>	<u>Debt Service</u>		
<u>Interfund Payables Due From:</u>					
General	-	-	-	796	796
Non major Special Revenue Funds	14,882	-	4,450	10	19,342
Non major Debt Service Funds	-	167	-	-	167
<b>Total</b>	<u>14,882</u>	<u>167</u>	<u>4,450</u>	<u>806</u>	<u>20,305</u>

**B. COMPONENT UNITS**

Interfund receivables and payables between the Primary Government and its Component Units at year-end are the result of the time lag between the dates that interfund goods and services are provided, the date the transactions are recorded in the accounting system and the date payments between funds are made. All interfund balances are expected to be settled during the subsequent year. Interfund receivable and payable balances among the Primary Government and Component Units at year-end are as follows:

(Amounts in Thousands of USD)

	<u>Receivables Due to:</u>					<u>Timing Difference</u>	<u>Total</u>
	<u>General</u>	<u>Airport</u>	<u>PCCA</u>	<u>CBH</u>	<u>RDA</u>		
<u>Payables Due From:</u>							
Behavioral Health	-	-	-	65,151	-	-	65,151
Grants Revenue	-	-	-	-	5,647	-	5,647
Non-major Funds	-	-	2,968	-	2,761	-	5,729
PGW	43,000	-	-	-	-	-	43,000
PPA	8,887	35,474	-	-	-	2,977	47,338
PCCA	24,651	-	-	-	-	-	24,651
PAID	15,076	-	-	-	-	-	15,076
Timing Difference	(35,576)	(35,474)	-	12,972	2,809	-	(55,269)
<b>Total</b>	<u>56,038</u>	<u>-</u>	<u>2,968</u>	<u>78,123</u>	<u>11,217</u>	<u>2,977</u>	<u>151,323</u>

5. CAPITAL ASSET ACTIVITY

A. PRIMARY GOVERNMENT

Capital Asset activity for the year ended June 30 was as follows:

(Amounts In Millions of USD)

	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
<b>Governmental Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land	743	11	(4)	750
Fine Arts	1	-	-	1
Construction In Process	1	4	-	5
Total capital assets not being depreciated	<u>745</u>	<u>15</u>	<u>(4)</u>	<u>756</u>
<u>Capital assets being depreciated:</u>				
Buildings	1,719	40	(4)	1,755
Other Improvements	276	8	(1)	283
Equipment	443	39	(17)	465
Infrastructure	1,168	20	-	1,188
Transit	292	-	-	292
Total capital assets being depreciated	<u>3,898</u>	<u>107</u>	<u>(22)</u>	<u>3,983</u>
<u>Less accumulated depreciation for:</u>				
Buildings	(945)	(55)	14	(986)
Other Improvements	(178)	(8)	2	(184)
Equipment	(347)	(17)	15	(349)
Infrastructure	(800)	(48)	-	(848)
Transit	(181)	(8)	-	(189)
Total accumulated depreciation	<u>(2,451)</u>	<u>(136)</u>	<u>31</u>	<u>(2,556)</u>
Total capital assets being depreciated, net	<u>1,447</u>	<u>(29)</u>	<u>9</u>	<u>1,427</u>
Governmental activities capital assets, net	<u>2,192</u>	<u>(14)</u>	<u>5</u>	<u>2,183</u>
	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
<b>Business-type activities</b>				
<u>Capital assets not being depreciated:</u>				
Land	94	-	-	94
Construction In Process	163	255	(203)	215
Total capital assets not being depreciated	<u>257</u>	<u>255</u>	<u>(203)</u>	<u>309</u>
<u>Capital assets being depreciated:</u>				
Buildings	2,817	116	(13)	2,920
Other Improvements	224	11	-	235
Equipment	102	28	(20)	110
Infrastructure	2,286	70	(3)	2,353
Total capital assets being depreciated	<u>5,429</u>	<u>225</u>	<u>(36)</u>	<u>5,619</u>
<u>Less accumulated depreciation for:</u>				
Buildings	(1,261)	(84)	5	(1,340)
Other Improvements	(108)	(8)	-	(117)
Equipment	(73)	(8)	2	(79)
Infrastructure	(1,147)	(60)	3	(1,204)
Total accumulated depreciation	<u>(2,590)</u>	<u>(160)</u>	<u>10</u>	<u>(2,740)</u>
Total capital assets being depreciated, net	<u>2,839</u>	<u>65</u>	<u>(26)</u>	<u>2,879</u>
Business-type activities capital assets, net	<u>3,097</u>	<u>320</u>	<u>(229)</u>	<u>3,188</u>

Depreciation expense was charged to the programs of the primary government as follows:

(Amounts in Thousands of USD)	
Governmental Activities:	
Economic Development	3,560
Transportation:	
Streets & Highways	32,177
Mass Transit	26,664
Judiciary and Law Enforcement:	
Police	6,816
Prisons	6,249
Courts	628
Conservation of Health:	
Health Services	2,390
Housing and Neighborhood Development	2
Cultural and Recreational:	
Recreation	8,120
Parks	9,027
Libraries and Museums	2,782
Improvements to General Welfare:	
Social Services	2,347
Inspections and Demolitions	117
Service to Property:	
Fire	4,898
General Management & Support	<u>30,778</u>
 Total Governmental Activities	 <u><u>136,555</u></u>
Business Type Activities:	
Water and Sewer	83,648
Aviation	<u>76,181</u>
 Total Business Type Activities	 <u><u>159,829</u></u>

**B. DISCRETELY PRESENTED COMPONENT UNITS**

The following schedule reflects the combined activity in capital assets for the discretely presented component units for the year ended June 30:

(Amounts In Millions of USD)

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Governmental Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land	113	1	-	114
Art	8			8
Construction In Process	409	234	(118)	525
Total capital assets not being depreciated	<u>530</u>	<u>235</u>	<u>(118)</u>	<u>647</u>
<u>Capital assets being depreciated:</u>				
Buildings	1,050	113	(3)	1,160
Other Improvements	826	87	(6)	908
Equipment	241	23	(19)	245
Infrastructure	1	-	-	1
Total capital assets being depreciated	<u>2,118</u>	<u>223</u>	<u>(28)</u>	<u>2,314</u>
<u>Less accumulated depreciation for:</u>				
Buildings	(494)	(19)	2	(511)
Other Improvements	(464)	(45)	4	(505)
Equipment	(159)	(24)	17	(165)
Infrastructure	(1)	-	-	(1)
Total accumulated depreciation	<u>(1,118)</u>	<u>(88)</u>	<u>23</u>	<u>(1,183)</u>
Total capital assets being depreciated, net	<u>1,000</u>	<u>135</u>	<u>(4)</u>	<u>1,131</u>
Capital assets, net	<u>1,530</u>	<u>370</u>	<u>(122)</u>	<u>1,779</u>
<b>Business-type activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land	31	-	-	31
Fine Arts	5	-	-	5
Construction In Process	87	86	(90)	83
Total capital assets not being depreciated	<u>123</u>	<u>86</u>	<u>(90)</u>	<u>119</u>
<u>Capital assets being depreciated:</u>				
Buildings	874	7	1	883
Other Improvements	22	11	-	33
Equipment	354	23	(6)	370
Infrastructure	1,215	66	(2)	1,279
Total capital assets being depreciated	<u>2,465</u>	<u>107</u>	<u>(7)</u>	<u>2,565</u>
<u>Less accumulated depreciation for:</u>				
Buildings	(312)	(20)	1	(331)
Other Improvements	(21)	(6)	-	(27)
Equipment	(89)	(15)	6	(97)
Infrastructure	(535)	(26)	2	(559)
Total accumulated depreciation	<u>(956)</u>	<u>(67)</u>	<u>9</u>	<u>(1,014)</u>
Total capital assets being depreciated, net	<u>1,509</u>	<u>40</u>	<u>2</u>	<u>1,551</u>
Capital assets, net	<u>1,632</u>	<u>126</u>	<u>(87)</u>	<u>1,671</u>

- Capital Assets beginning balance for business-type activity decreased by \$925.9 million. PHA is no longer a component unit of the City.

**6. NOTES PAYABLE**

PGW, pursuant to the provisions of certain ordinances and Resolutions, may sell short-term notes in a principal amount which, together with the interest thereon, will not exceed \$200 million outstanding at any one time. These notes are intended to provide additional working capital. They are supported by an irrevocable letter of credit and a subordinated security interest in the PGW's revenues. The notes outstanding at year-end (August 31, 2007) had an average weighted interest rate of approximately 3.95% and terms to maturity of 4 days. The principal amount outstanding was \$51.6 million.

RDA has issued a series of Mortgage Notes Payable with an outstanding balance at year-end of \$23.1 million related to various projects of the Authority. These notes have interest rates ranging from 0% to 8%. Aggregate minimum principal payments on these notes are as follows:

<u>Fiscal Year</u>	<u>Amount</u>
2009	\$ 6,370,305
2010	-
2011	-
2012	-
2013	-
2014-2018	4,922,956
2019-2023	8,814,000
2024-2028	1,083,000
2029-2033	-
2034-2038	<u>1,950,000</u>
Total	<u>\$ 23,140,261</u>

In prior years, CCP has entered into various loan agreements with the State Public School Building Authority and the Hospitals & Higher Education Facilities Authority for loans totaling approximately \$80.6 million. The loans have interest rates ranging from 3.75% to 6.50%, mature through 2023 and will be used for various capital projects, the upgrading of network infrastructures and various deferred maintenance cost.

The combined principal balance outstanding at year-end is as follows:

<u>Period</u>	<u>Amount</u>
2008 to 2009	\$ 5,030,000
2009 to 2010	3,730,000
2010 to 2011	3,885,000
2011 to 2012	4,040,000
2012 to 2013	4,220,000
2013 to 2018	13,330,000
2018 to 2023	9,480,000
Total	<u>\$ 43,715,000</u>

PPA, in prior years, borrowed a total of \$17.7 million in the form of bank notes ranging in maturity from 12-15 years and in interest rates from 4.06 to 6.5%. The proceeds of these notes were used to finance various capital projects, the acquisition of capital assets, building improvements and the development of a records department.

The total outstanding principal balance of these notes at March 31, 2008 was \$9,815,762 subject to the following repayment schedule:

<u>Fiscal Year</u>	<u>Amount</u>
2009	\$ 1,499,086
2010	1,729,166
2011	1,962,163
2012	1,498,024
2013	795,745
2014-2018	2,331,578
Total	\$ <u>9,815,762</u>

**7. DEBT PAYABLE**

**A. PRIMARY GOVERNMENT LONG-TERM DEBT PAYABLE**

**(1) Governmental Debt Payable**

The City is subject to a statutory limitation established by the Commonwealth of Pennsylvania for bonded indebtedness (General Obligation Bonds) payable principally from property taxes. As of June 30, 2008 the statutory limit for the City is \$1.418 billion, the General Obligation Debt net of deductions authorized by law is \$1.3293 billion, leaving a legal debt borrowing capacity of \$88.7 million. Termination Compensation costs and Worker's Compensation claims are paid by whichever governmental fund incurs them. Indemnity claims are typically paid by the General Fund.

The following schedule reflects the changes in long-term liabilities for the fiscal year:

(Amounts In Millions of USD)

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental Activity</b>					
Bonds Payable					
Term Bonds	1,197.3	214.5	(810.8)	601.0	56.6
Refunding Bonds	136.5	697.6	(13.7)	820.4	8.6
Serial Bonds	650.6	-	(167.0)	483.6	22.4
Less Deferred Amounts					
Unamortized Bond Premium	37.9	31.1	(3.6)	65.4	-
Unamortized Issuance Expenses	(12.7)	(21.2)	1.1	(32.8)	-
Unamortized Discount and Loss	(10.2)	(46.7)	2.5	(54.4)	-
Total Bonds Payable	<u>1,999.4</u>	<u>875.3</u>	<u>(991.5)</u>	<u>1,883.2</u>	<u>87.6</u>
Obligations Under Lease & Service Agreements					
Pension Service Agreement	1,444.9	48.8	(47.1)	1,446.6	54.8
Neighborhood Transformation	271.6	-	(6.0)	265.6	6.3
One Parkway	49.6	51.6	(51.5)	49.7	1.5
Sports Stadia	334.0	340.0	(325.8)	348.2	6.2
Library	10.4	-	(0.4)	10.0	0.4
Cultural Corridor Bonds	135.5	-	(2.9)	132.6	3.1
Arbitrage	-	1.3	-	1.3	-
Indemnity Claims	35.6	31.4	(30.9)	36.1	11.2
Worker's Compensation Claims	225.7	32.8	(47.9)	210.6	26.4
Termination Compensation Payable	183.3	21.9	(20.1)	185.1	20.1
OPEB Obligation	-	3.7	-	3.7	-
Governmental Activity Long-term Liabilities	<u>4,690.0</u>	<u>1,406.8</u>	<u>(1,524.1)</u>	<u>4,572.7</u>	<u>217.6</u>

In addition, both blended component units have debt that is classified on their respective balance sheets as General Obligation debt payable. The following schedule summarizes the General Obligation Bonds outstanding for the City, the PMA and PICA:

(Amounts In Millions of USD)

	<u>Interest Rates</u>	<u>Principal</u>	<u>Due Dates</u>
Governmental Funds:			
City	4.00 % to 5.25 %	1,147.0	Fiscal 2009 to 2033
PMA	2.00 % to 7.50 %	185.9	Fiscal 2009 to 2019
PICA	4.75 % to 5.52 %	<u>572.1</u>	Fiscal 2009 to 2023
		<u>1,905.0</u>	

- In April, 2008, the City issued general obligation refunding bonds Series 2008A, in the amount of \$195.1 million. Approximately \$140.4 million are serial bonds with interest rates ranging from 4% to 5.25% and mature through 2027. The balance of \$54.7 million are term bonds, with a 5.25% interest rate and a maturity date of 2032. The proceeds of the bonds were used to current refund series 2003B1 and B2. The cash flow required by the new bonds is \$18.1 million less than the cash flow required by the refunded bonds. The refunding structure of the bonds generated approx. \$11.3 million in net present value savings, or 5.671% of the principal amount of the refunded bonds. The early extinguishment of debt resulted in an accounting loss of approx. \$1.0 million, representing the difference between the reacquisition price of \$200.8 million and the amount of debt extinguished of \$199.8 million. The resulting loss will be amortized over the life of the new bonds through 2032.
- In May, 2008, PICA issued Special Tax Revenue Refunding Bonds Series 2008A and 2008B for the amounts of \$133.7 million and \$80.8 million respectively. The bonds have interest rates ranging from 5.0% through 5.52%

and mature through 2022. The net proceeds from the sale of the series 2008 bonds, together with other available funds were used to (1) provide for the current refunding of all of the Authority's Special Tax Revenue Bonds series 2003 outstanding as of May, 2008, and (2) to pay the costs of obtaining credit enhancement from and the costs of issuing the 2008A bonds. The net proceeds from the sale of the series 2008B bonds, together with other available funds, were used to (1) provide for the current refunding of all of the Authority's Special Tax Bonds Series 2006 outstanding as of May, 2008, and (2) to pay the costs of obtaining credit enhancement for and the costs of issuing the 2008B bonds.

The City has General Obligation Bonds authorized and un-issued at year-end of \$233.8 million for Governmental Funds. The debt service through maturity for the Governmental GO Debt is as follows:

(Amounts In Millions of USD)

Fiscal Year	City Fund		Blended Component Units			
	General Fund		PMA		PICA	
	Principal	Interest	Principal	Interest	Principal	Interest
2009	31.0	53.7	14.2	14.7	42.4	29.4
2010	32.7	52.1	15.0	13.9	37.7	27.3
2011	34.4	50.4	15.6	13.3	36.1	25.3
2012	37.1	48.6	16.2	12.6	37.9	23.4
2013	44.2	46.7	16.4	12.4	39.9	21.4
2014-2018	245.5	196.3	98.1	28.6	223.7	73.5
2019-2023	265.0	131.7	10.4	0.3	154.4	20.9
2024-2028	277.8	71.6	-	-	-	-
2029-2033	179.3	19.9	-	-	-	-
2034-2038	-	-	-	-	-	-
Totals	<u>1,147.0</u>	<u>671.0</u>	<u>185.9</u>	<u>95.8</u>	<u>572.1</u>	<u>221.2</u>

The debt service through maturity for Lease and Service Agreements is as follows:

(Amounts In Millions of USD)

Fiscal Year	Lease & Service Agreements											
	Pension Service Agreement		Neighborhood Transformation		One Parkway		Sports Stadium		Central Library		Cultural Corridors	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2009	54.9	41.8	6.3	13.6	1.5	2.2	6.2	14.2	0.4	0.4	3.1	6.2
2010	71.1	38.7	6.6	13.3	1.5	2.2	4.9	13.9	0.4	0.4	3.3	6.1
2011	80.2	34.5	6.9	13.0	1.6	2.2	5.6	13.7	0.4	0.4	3.3	5.9
2012	70.9	48.8	7.2	12.7	1.7	2.1	5.9	13.4	0.5	0.3	3.4	5.8
2013	70.1	54.6	7.6	12.3	2.1	2.0	11.5	13.0	0.5	0.3	3.6	5.6
2014-2018	309.9	351.2	44.5	55.2	11.8	8.7	65.1	56.3	2.8	1.4	20.9	25.3
2019-2032	228.1	445.5	57.7	42.0	14.9	5.6	80.2	41.7	3.4	0.8	26.8	19.4
2024-2028	336.4	339.5	74.5	25.3	14.6	1.8	98.8	24.0	1.6	0.1	34.4	11.8
2029-2033	225.0	7.4	54.3	5.5	-	-	70.0	4.4	-	-	33.8	3.1
Totals	<u>1,446.6</u>	<u>1,362.0</u>	<u>265.6</u>	<u>192.9</u>	<u>49.7</u>	<u>26.8</u>	<u>348.2</u>	<u>194.6</u>	<u>10.0</u>	<u>4.1</u>	<u>132.6</u>	<u>89.2</u>

**(2) Business Type Debt Payable**

The following schedule reflects changes in long-term liabilities for Business-Type Activities for the fiscal year:

(Amounts In Millions of USD)

<b>Business-Type Activity</b>	<b><u>Beginning Balance</u></b>	<b><u>Additions</u></b>	<b><u>Reductions</u></b>	<b><u>Ending Balance</u></b>	<b><u>Due Within One Year</u></b>
Bonds Payable					
General Obligation Bonds	5.8	-	(1.2)	4.6	1.2
Revenue Bonds	2,917.9	255.4	(205.3)	2,968.0	126.6
Less Deferred Amounts					
Unamortized Discounts and Loss	(102.6)	(2.2)	9.0	(95.8)	-
Total Bonds Payable	<u>2,821.1</u>	<u>253.2</u>	<u>(197.5)</u>	<u>2,876.8</u>	<u>127.8</u>
Indemnity Claims	1.6	6.6	(5.8)	2.4	-
Worker's Compensation Claims	13.0	3.5	(4.4)	12.1	-
Termination Compensation Payable	15.3	2.6	(2.2)	15.7	-
Arbitrage	0.7	0.5	(0.4)	0.8	-
Business-type Activity Long-term Liabilities	<u>2,851.7</u>	<u>266.4</u>	<u>(210.3)</u>	<u>2,907.8</u>	<u>127.8</u>

In addition, the Enterprise Funds have debt that is classified on their respective balance sheets as General Obligation debt payable which is summarized in the following schedule:

(Amounts In Millions of USD)

	<b><u>Interest Rates</u></b>	<b><u>Principal</u></b>	<b><u>Due Dates</u></b>
Enterprise Funds			
Water Fund	1.0 %	4.6	Fiscal 2009 to 2012
		<u>4.6</u>	

Also, the City has General Obligation Bonds authorized and un-issued at year end of \$303.6 million for the Enterprise Funds.

The debt service through maturity for Business-type General Obligation Debt is as follows:

(Amounts In Millions of USD)

<b><u>Fiscal Year</u></b>	<b><u>Water Fund</u></b>	
	<b><u>Principal</u></b>	<b><u>Interest</u></b>
2009	1.2	0.1
2010	1.2	-
2011	1.2	-
2012	1.0	-
Totals	<u>4.6</u>	<u>0.1</u>

Several of the City's Enterprise Funds have issued debt payable from the revenues of the particular entity. The following schedule summarizes the Revenue Bonds outstanding at year end:

(Amounts in Millions of USD)

	<u>Interest Rates</u>	<u>Principal</u>	<u>Due Dates</u>
Water Fund	2.73 % to 8.25 %	1,665.2	Fiscal 2009 to 2036
Aviation Fund	4.20 % to 7.90 %	<u>1,302.8</u>	Fiscal 2009 to 2037
Total Revenue Debt Payable		<u>2,968.0</u>	

- In August, 2007, the City issued \$172.4 million of Airport Revenue Bonds, Series 2007A and \$82.9 million of Airport Revenue Refunding Bonds Series 2007B. The Series 2007A Bonds have a 5% interest rate and mature through 2037. The Series 2007B Bonds had interest rates ranging from 4.5 – 5% and mature through 2027. Proceeds from the 2007A bonds provide funding for several new capital projects at PHL, including international terminal gate expansion, an infrastructure improvement program, design work for the expansion of Terminal F and the design of a new in-line baggage system for Terminal B/C. The 2007B bonds refunded the Airport's Series 1997B bonds. The refunding structure of the 2007B bonds realized a net present value savings of approximately \$2.6 million or 3.22% of the principal amount of the refunded bonds. The early extinguishment of debt resulted in an accounting loss of approximately \$3.2 million, representing the difference between the reacquisition price of \$83.1 million and the amount of debt extinguished of \$81.4 million (less \$1.5 million unamortized discount). The resulting loss of \$3.2 million will be amortized monthly over the life of the refunded bonds through 2027.
- In November 2007 the water department purchased a surety policy to replace cash reserves in accordance with the water general ordinance. This transaction allowed the water department to transfer \$64 million from the reserve to be used for water/sewer projects
- On June 9, 2008 the City purchased a letter of credit from Wachovia Bank, N.A. related to the sinking fund reserve account for the 1998B Airport Revenue Bonds. A surety policy was originally purchased from FGIC to meet the rating requirements, but because FGIC was downgraded below the 'AA' category, the surety policy no longer met the rating requirements of the General Airport Revenue Bond Ordinance. The letter of credit meets the necessary requirements.

The debt service through maturity for the Revenue Debt Payable is as follows:

(Amounts in Millions of USD)

<u>Fiscal Year</u>	<u>Water Fund</u>		<u>Aviation Fund</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2009	90.3	85.0	36.3	69.1
2010	94.0	81.2	38.5	66.9
2011	99.6	75.0	47.4	64.4
2012	106.9	67.3	50.3	61.4
2013	115.5	61.6	53.3	58.3
2014-2018	493.2	223.0	297.0	240.6
2019-2023	225.7	140.8	294.8	157.2
2024-2028	185.2	84.2	303.3	83.7
2029-2033	210.2	33.0	124.6	27.3
2034-2038	44.6	3.4	57.3	6.5
Totals	<u>1,665.2</u>	<u>854.5</u>	<u>1,302.8</u>	<u>835.4</u>

### (3) Defeased Debt

As of the current fiscal year-end, the City had defeased certain bonds by placing the proceeds of new bonds in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the City's financial statements. At year end, bonds outstanding pertaining to the following funds are considered defeased.

(Amounts In Millions of USD)

**Governmental Funds:**

General Obligation Bonds 403.6

**Enterprise Funds:**

Water Fund Revenue Bonds 171.1

574.7

- In December, 2007, the City simultaneously issued general obligation bonds Series 2007A and 2007B in the amounts of \$188.9 million and \$313.5 million respectively.

The Series 2007A bonds are fixed rate refunding bonds, have interest rates ranging from 4.0% to 5.25% and mature through 2019. The Series 2007B bonds are multi-modal refunding bonds that will bear interest at a weekly rate, subject to conversion to an ARS rate, daily rate, commercial paper rate, term rate or fixed rate at the direction of the City, maturing through 2031. The bonds will be used to currently refund a portion of the Series 1994B bonds & the Series 1995 bonds, and advance refund the Series 1998 (Nov) & Series 2001 bonds.

The cash flow required by the new bonds is \$30.8 million less than the cash flow required by the refunded bonds. Using the bond yield, the refunding structure of the bonds generated approximately \$21.8 million in net present value savings or 4.521% of the principal amount of the refunded bonds. The early extinguishment of debt resulted in an accounting loss of approx. \$25.9 million, the difference between the reacquisition price of \$509.0 million and the amount of debt extinguished of \$483.1 million. The resulting losses will be amortized over the shorter of the life of the new bonds or the life of the old bonds from 2014 through 2031.

The net proceeds from the issuance of the bonds were used to purchase U.S. government securities and those securities were deposited in an irrevocable trust with an escrow agent to provide future debt service payments. As a result, the amount of \$483.0 million of principal in refunded debt service has been removed from the City's government-wide statements. \$403.6 million of these bonds is outstanding at year end.

- In May, 2007, the City issued \$191.4 million of Water & Wastewater Revenue refunding Series 2007A and \$153.6 million Water & Wastewater Revenue refunding Series 2007B bonds. The proceeds of the bonds were used to current refund a portion of the 1997A Series Water & Wastewater Revenue and to advance refund a portion of the Series 2001A Water & Wastewater Revenue Bonds. The refunding structure of the bonds generated approximately \$14.5 million in net present value savings or 5.509% of the principal amount of the refunded bonds. The early extinguishing of debt resulted in an accounting loss of approximately \$17.1 million, representing the difference between the reacquisition price of \$353.7 million and the amount of debt extinguished of \$341.5 million (less \$4.9 million unamortized discount). The resulting loss attributed to the Series 1997A and Series 2001A bonds, \$17.1 million, will be amortized monthly over the life of the refunded bonds through November, 2031.

**(4) Short -Term Borrowings**

The City has statutory authorizations to negotiate temporary loans for periods not to extend beyond the fiscal year. The City borrows funds to pay debt service and required pension contributions due before the receipt of the real estate taxes. The City borrowed and repaid \$200.0 million in Tax Revenue Anticipation Notes by June 2008 plus interest. In accordance with statute, there are no temporary loans outstanding at year-end.

(Amounts In Millions of USD)

**Tax Revenue Anticipation Notes:**

Balance July 1, 2008	-
Additions	200.0
Deletions	<u>(200.0)</u>
Balance June 30, 2008	<u>-</u>

**(5) Arbitrage Liability**

The City has several series of General Obligation and Revenue Bonds subject to federal arbitrage requirements. Federal tax legislation requires that the accumulated net excess of interest income on the proceeds of these issues over interest expense paid on the bonds be paid to the federal government at the end of a five-year period. At June 30, 2008, the General Fund, Aviation Fund and the Water Fund had recorded liabilities of \$1.3 million, \$0.2 million and \$ 0.5 million respectively.

**(6) Swaps**

City Entity	City GO	Airport	Water	Water	Water	Water
Related Bond Series	2007B	2005C Refunding	2003 Refunding	2005 Refunding	2009 Forward	2009 Forward
Initial Notional Amount	\$313,505,000	\$189,500,000	\$381,275,000	\$86,105,000	\$90,000,000	\$90,000,000
Current Notional Amount	\$313,505,000	\$178,600,000	\$371,175,000	\$84,035,000	\$90,000,000	\$90,000,000
Termination Date	8/1/2031	6/15/2025	6/15/2023	8/1/2018	1/1/2037	1/1/2037
Product	Fixed Payer Swap	Fixed Payer Swap (1)	Fixed Payer Swap (2)	Fixed Payer Swap (3)	Fixed Payer Swap	Fixed Payer Swap
Rate Paid by Dealer	SIFMA	SIFMA	Bond Rate/ 68.5% 1- month LIBOR	Bond Rate/ 68.5% 1- month LIBOR	SIFMA	SIFMA
Rate Paid by City Entity	3.829%	Multiple Fixed Rates	4.52%	4.53%	4.1184%	4.1184%
Dealer	Royal Bank of Canada	JP Morgan Chase Bank, N.A.	Citigroup Financial Products Inc.	Citigroup Financial Products Inc.	Wachovia Bank, N.A.	Merrill Lynch Capital Serv., Inc.
Dealer Rating	Aaa/AA-	Aaa/AA	Aa3/AA- (Citigroup Inc.)	Aa3/AA- (Citigroup Inc.)	Aa1/AA	A1/A (Merrill Lynch & Co.)
Fair Value (4)	(6,344,013)	(22,813,937)	(34,222,897)	(8,300,650)	(2,184,819)	(2,184,819)

*Notes:*

- (1) The City received an up front payment of \$6,536,800 for the related swaption. JPM exercised its option to enter into the swap on 6/15/2005. The swap includes a knock-out option whereby JPM has the right to terminate the swap if the 180-day SIFMA average exceeds 7.00%.
- (2) The City received an up front payment of \$24,989,925.68 for the related swaption. Citigroup exercised its option to enter into the swap on 3/18/2003. Under the swap, the City receives the bond rate or 68.5% of 1-month LIBOR in the event of an Alternative Floating Rate Date. An Alternative Floating Rate Date has been triggered and the City is currently receiving the LIBOR-based rate.
- (3) The City received an up front payment of \$4,000,000 for the related swaption. Citigroup exercised its option to enter into the swap on 5/4/2005. Under the swap, the City receives the bond rate or 68.5% of 1-month LIBOR in the event of an Alternative Floating Rate Date. An Alternative Floating Rate Date has been triggered and the City is currently receiving the LIBOR-based rate.
- (4) Fair values are shown from the City's perspective and include accrued interest.

**a. City of Philadelphia 2007B General Obligation Bond Swap**

**Objective** In December, 2007, the City entered into a swap to synthetically refund all or a portion of several series of outstanding bonds. The swap structure was used as a means to increase the City's savings when compared

with fixed-rate bonds at the time of issuance. The intention of the swap was to create a synthetic fixed-rate structure.

*Terms:* The swap, executed with Royal Bank of Canada (RBC), commenced on December 20, 2007, and will terminate on August 1, 2031. Under the swap, the City pays a fixed rate of 3.829% and receives the SIFMA Municipal Swap Index. The rates are based on an amortizing notional schedule (with an original notional amount of \$ 313.5 million). As of June 30, 2008, the swap had a notional amount of \$313.5 million and the associated variable rate bond had a \$313.5 million principal amount. The bonds mature in August, 2031.

*Fair Value:* As of June 30, 2008, the swap had a negative fair value of \$ 6.3 million. This means that the City would have to pay this amount to terminate the swap.

*Risk:* As of June 30, 2008, the City was not exposed to credit risk because the swap has a negative fair value. Should interest rates change and the fair value of the swap become positive, the City would be exposed to credit risk in the amount of the swap's fair value. The City is exposed to traditional basis risk should the relationship between SIFMA and the bonds change; if SIFMA resets at a rate below the variable rate bond coupon payments, the synthetic interest rate on the bonds will increase.

The swap includes an additional termination event based on credit ratings. The swap may be terminated by the City if the rating of RBC falls below Baa3 or BBB- or by RBC if the rating of the City falls below Baa3 or BBB-. There are 30-day cure periods to these termination events. However, because the City's swap payments are insured by FSA, no termination event based on the City's ratings can occur as long as FSA is rated at least A3 and A-.

As of June 30, 2008, the rates were:

	<u>Terms</u>	<u>Rates</u>
Interest Rate Swap		
Fixed payment to RBC under swap	Fixed	3.82900 %
Variable payment from RBC under swap	SIFMA	(1.55000) %
Net interest rate swap payments		2.27900 %
Variable Rate bond coupon payments	Weekly resets	1.70000 %
Synthetic interest rate on bonds		3.979 %

*Swap payments and associated debt:* As of June 30, 2008, debt service requirements of the variable-rate debt and net swap payments for their term, assuming current interest rates remain the same, were as follows:

Fiscal Year Ending June 30	Variable Rate Bonds		Interest Rate	
	Principal	Interest	Swaps Net	Total Interest
2009	\$ -	\$ 5,329,585	\$ 7,144,779	\$ 12,474,364
2010	-	5,329,585	7,144,779	12,474,364
2011	-	5,329,585	7,144,779	12,474,364
2012	-	5,329,585	7,144,779	12,474,364
2013	-	5,329,585	7,144,779	12,474,364
2014 - 2018	-	26,647,925	35,723,895	62,371,820
2019 - 2023	79,630,000	25,321,330	33,945,477	59,266,807
2024 - 2028	164,410,000	14,140,430	18,956,494	33,096,924
2029 - 2032	69,465,000	3,011,040	4,036,565	7,047,605
	<u>313,505,000</u>	<u>95,768,650</u>	<u>128,386,326</u>	<u>224,154,976</u>

**b. Philadelphia Airport Swap**

*Objective:* In April 2002, the City entered into a swaption that provided the City's Aviation Department (the Philadelphia Airport) with an up-front payment of \$6.5 million. As a synthetic refunding of its 1995 Bonds, this payment approximated the present-value savings as of April, 2002, of refunding on June 15, 2005, based upon interest rates in effect at the time. The swaption gave JP Morgan Chase Bank the option to enter into an interest rate swap with the Airport whereby JP Morgan would receive fixed amounts and pay variable amounts.

*Terms:* JP Morgan exercised its option to enter into a swap on June 15, 2005, and the swap commenced on that date. Under the swap, the Airport pays multiple fixed swap rates (starting at 6.466% and decreasing over the life of the swap to 1.654%). The rates are based on an amortizing notional schedule (with an initial notional amount of \$189.5 million) and when added to an assumption for remarketing, liquidity costs and cost of issuance will approximate the debt service of the refunded bonds. The swap's variable payments are based on the SIFMA Municipal Swap Index. If the rolling 180-day average of the SIFMA Municipal Swap Index exceeds 7.00%, JP Morgan Chase has the option to terminate the swap.

As of June 30, 2008, the swap had a notional amount of \$178.6 million and the associated variable-rate bond had a \$178.6 million principal amount. The bonds' variable-rate coupons are not based on an index but on remarketing performance. The bonds mature on June 15, 2025. The swap will terminate on June 15, 2025 if not previously terminated by JP Morgan Chase.

*Fair Value:* As of June 30, 2008, the swap had a negative fair value of \$22.8 million. This means that if the swap terminated today, the Airport would have to pay this amount to JP Morgan Chase.

*Risk:* As of June 30, 2008, the Airport was not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swap become positive, the Airport would be exposed to credit risk in the amount of the swap's fair value. In addition, the Airport is subject to basis risk should the relationship between SIFMA and the bonds change; if SIFMA resets at a rate below the variable bond rate, the synthetic interest rate will be greater than anticipated. The swap includes an additional termination event based on downgrades in credit ratings. The swap may be terminated by the Airport if JP Morgan's ratings fall below A- or A3, or by JP Morgan Chase if the Airport's ratings fall below BBB or Baa2. However, because the Airport's swap payments are insured by MBIA, no termination event based on the Airport's ratings can occur as long as MBIA is rated at least A- or A3.

As of June 30, 2008, the rates were:

	<u>Terms</u>	<u>Rates</u>
Interest Rate Swap		
Fixed payment to JPMorgan under swap	Fixed	6.04400 %
Variable payment from JPMorgan under swap	SIFMA	(1.55000) %
Net interest rate swap payments		4.49400 %
Variable Rate bond coupon payments	Weekly resets	5.35 % *
Synthetic interest rate on bonds		9.844 %

\*The 5.35% interest rate is a weighted average of the percentage of bonds that were owned by the liquidity bank and being charged 5% and those in the market with investors which were at a rate of 7.9%.

*Swap payments and associated debt:* As of June 30, 2008, debt service requirements of the variable-rate debt and net swap payments for their term, assuming current interest rates remain the same, were as follows.

<u>June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Swaps Net</u>	<u>Total Interest</u>
2009	\$ 4,700,000	\$ 9,555,100	\$ 8,026,284	\$ 17,581,384
2010	5,300,000	9,303,650	7,815,066	17,118,716
2011	6,000,000	9,020,100	7,576,884	16,596,984
2012	6,700,000	8,699,100	7,307,244	16,006,344
2013	7,500,000	8,340,650	7,006,146	15,346,796
2014 - 2018	49,100,000	34,876,650	29,296,386	64,173,036
2019 - 2022	53,200,000	17,168,150	14,421,246	31,589,396
2023 - 2025	46,100,000	4,980,850	4,183,914	9,164,764
	<u>178,600,000</u>	<u>101,944,250</u>	<u>85,633,170</u>	<u>187,577,420</u>

**c. City of Philadelphia 2003 Water & Sewer Swap(1993 Bonds)**

*Objective* In December 2002, the City entered into a swaption that provided the City's Water and Sewer Department with an up-front payment of \$25.0 million. As a synthetic refunding of all or a portion of its 1993 Bonds, this payment approximated the present value savings, as of December 2002 of a refunding on March 18 2003, based upon interest rates in effect at the time. The swaption gave Citigroup (formerly Salomon Brothers Holding Company, Inc).the option to enter into an interest rate swap to receive fixed amounts and pay variable amounts.

*Terms:* Citigroup exercised its option to enter into a swap on March 18, 2003 and the swap commenced on that date. Under the terms of the swap, the City pays a fixed rate of 4.52% and receives a variable payment computed as the actual bond rate or alternatively, 68.5% of one-month LIBOR, in the event the average rate on the Bonds as a percentage of the average of the one-month LIBOR has exceeded 68.5% for a period of more than 180 days. Citigroup exercised its option during this fiscal year to pay 68.5% of one-month LIBOR under the swap. The rates are based on an amortizing notional schedule (with an initial notional amount of \$381.2 million) and when added to an assumption for remarketing, liquidity costs and cost of issuance will approximate the debt service of the re-funded bonds.

As of June 30, 2008, the swap had a notional amount of \$371.2 million and the associated variable-rate bond has a \$371.2 million principal amount. The bonds' variable-rate coupons are not based on an index but on remarketing performance. The bonds mature June 15, 2023, and the related swap agreement terminates on June 15, 2023.

*Fair Value:* As of June 30, 2008, the swap had a negative fair value of (\$34.2 million). This means that the City's Water and Sewer Department would have to pay this amount if the swap terminated.

*Risk:* As of June 30, 2008, the City was not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swap become positive, the City would be exposed to credit risk in the amount of the swap's fair value. Since the City is now receiving 68.5% of one month LIBOR the City is exposed to (i) basis risk, as reflected by the relationship between the variable rate bond coupon payments and 68.5% of one month LIBOR received on the swap, and (ii) tax risk, a form of basis risk, where the City is exposed to a potential additional interest cost in the event that changes in the federal tax system or in the marginal tax rates causes the rate paid on the bonds to be greater than the 68.5% of LIBOR received on the swap. The swap includes an additional termination event based on credit ratings. The swap may be terminated by the City if the ratings of Citigroup or its Credit Support Provider, falls below Baa3 or and BBB-, or by Citigroup if the rating of the City's Water & Wastewater Revenue Bonds falls below Baa3 or and BBB-. However, because the City's swap payments are insured by FSA, no termination event based on the City's Water & Wastewater Revenue Bond ratings can occur as long as FSA is rated at least A or A2.

As of June 30, 2008, rates were as follows:

	<u>Terms</u>	<u>Rates</u>
Interest Rate Swap		
Fixed payment to Citigroup under swap	Fixed	4.52 %
Variable payment from Citigroup under swap	68.5% of 1 month LIBOR	(1.68681) %
Net interest rate swap payments		2.83319 %
Variable Rate bond coupon payments	Weekly resets	1.52 %
Synthetic interest rate on bonds		4.35319 %

*Swap payments and associated debt:* As of June 30, 2008, debt service requirements of the variable-rate debt and net swap payments for their term, assuming current interest rates remain the same, were as follows:

Fiscal Year Ending	<u>Variable Rate Bonds</u>		Interest Rate	
	<u>Principal</u>	<u>Interest</u>	<u>Swaps Net</u>	<u>Total Interest</u>
<u>June 30</u>				
2009	1,145,000	5,641,860	10,516,093	16,157,953
2010	1,205,000	5,624,456	10,483,653	16,108,109
2011	1,260,000	5,606,140	10,449,513	16,055,653
2012	41,195,000	5,586,988	10,413,815	16,000,803
2013	43,205,000	4,960,824	9,246,682	14,207,506
2014 - 2018	214,210,000	13,440,144	25,051,633	38,491,777
2019 - 2023	68,955,000	3,248,164	6,054,385	9,302,549
	<u>371,175,000</u>	<u>44,108,576</u>	<u>82,215,774</u>	<u>126,324,350</u>

**d. City of Philadelphia, 2005 Water & Sewer Swap (1995 Bonds)**

*Objective:* In December, 2002, the City entered into a swaption that provided the City with an up-front payment of \$4.0 million. As a synthetic refunding of all or a portion of its 1995 Bonds, this payment approximated the present value savings, as of December 2002, of a refunding on May 4, 2005. The swaption gave Citigroup (formerly of Salomon Brothers Holding Company, Inc), the option to enter into an interest rate swap to receive fixed amounts and pay variable amounts.

*Terms:* Citigroup exercised its option to enter into a swap May 4, 2005, and the swap commenced on that date. Under the terms of the swap, the City pays a fixed rate of 4.53% and receives a variable payment computed as the actual bond rate or alternatively, 68.5% of one month LIBOR, in the event the average rate on the Bonds as a percentage of the average of one month LIBOR has exceeded 68.5% for a period of more than 180 days. Citigroup exercised its option during this fiscal year to pay 68.5% of one month LIBOR under the swap. The rates are based on an amortizing notional schedule (with an initial notional amount of \$86.1 million), and when added to an assumption for remarketing, liquidity costs and cost of issuance will approximate the debt service of the refunded bonds.

As of June 30, 2008, the swap had a notional amount of \$84.0 million and the associated variable-rate bond had an \$84.0million principal amount. The bonds' variable-rate coupons are not based on an index but on remarketing performance. The bonds mature on August 1, 2018 and the related swap agreement terminates on August 1, 2018.

*Fair value:* As of June 30, 2008, the swap had a negative fair value of (\$ 8.3 million). This means that the Water Department would have to pay this amount if the swap terminated

*Risk:* As of June 30, 2008, the City is not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swap become positive, the City would be exposed to credit risk in the amount of the swap's fair value. Since the City is now receiving 68.5% of one month LIBOR, the City is exposed to (i) basis risk, as reflected by the relationship between the variable-rate bond coupon payments and 68.5% of one month LIBOR received on the swap, and (ii) tax risk, a form of basis risk, where the City is exposed to a potential additional interest cost in the event that changes in the federal tax system or in marginal tax rates cause the rate paid on the outstanding bonds to be greater than the 68.5% of LIBOR received on the swap. The swap includes an additional termination event based on credit ratings. The swap may be terminated by the City if the ratings of Citigroup or its Credit Support Provider fall below Baa3 and BBB- or by Citigroup if the rating of the City's water and wastewater revenue bonds falls below Baa3 and BBB-. However, because the City's swap payments are insured by FSA, no termination event based on the City's water and wastewater revenue bond ratings can occur as long as FSA is rated at least A or A2.

As of June 30, 2008, rates were as follows:

	<u>Terms</u>	<u>Rates</u>
Interest Rate Swap		
Fixed payment to Citigroup under swap	Fixed	4.53 %
Variable payment from Citigroup under swap	68.5% of one month LIBOR	(1.68681) %
Net interest rate swap payments		2.84319 %
Variable Rate bond coupon payments	Weekly resets	1.52 %
Synthetic interest rate on bonds		4.36319 %

Swap payments and associated debt: As of June 30, 2008, debt service requirements of the variable-rate debt and net swap payments for their term, assuming current interest rates remain the same, were as follows:

Fiscal Year Ending June 30	Variable Rate Bonds		Interest Rate	Total Interest
	Principal	Interest	Swaps Net	
2009	370,000	1,277,332	2,389,275	3,666,607
2010	390,000	1,271,708	2,378,755	3,650,463
2011	405,000	1,265,780	2,367,666	3,633,446
2012	425,000	1,259,624	2,356,152	3,615,776
2013	450,000	1,253,164	2,344,068	3,597,232
2014 - 2018	81,830,000	3,865,588	7,230,659	11,096,247
2019 - 2023	165,000	2,508	4,691	7,199
	<u>84,035,000</u>	<u>10,195,704</u>	<u>19,071,266</u>	<u>29,266,970</u>

**e. City of Philadelphia Forward-Starting Water & Wastewater Swaps**

*Objective:* In February, 2007, the City entered into two forward starting swaps to take advantage of the current low interest rate environment in advance of the issuance of water and wastewater revenue bonds expected to be issued by the City in 2008.

*Terms:* The notional amount was evenly split between two counterparties, Merrill Lynch Capital Services, Inc. and Wachovia Bank, N.A. Both swap confirmations were amended in December, 2007, to move the swap start date from February, 2008, to February, 2009 as the bond issuance had been delayed. The termination date is the same for both swaps and is January, 2037. The swaps were priced based on an amortizing notional schedule with a combined \$180.0 million initial notional amount. Under the swaps, the City will pay a fixed rate of 4.1184% and will receive a variable rate equal to the SIFMA Municipal Swap Index.

*Fair value:* As of June 30, 2008, the swap taken together had a negative fair value of (\$ 4.4 million). This means that the Water and Sewer Department would have to pay this amount to terminate these swaps.

*Risk:* As of June 30, 2008, the City is not exposed to credit risk because the swaps had a negative fair value. Should interest rates change and the fair value of the swap become positive, the City would be exposed to credit risk in the amount of the swap's fair value. The City is subject to traditional basis risk should the relationship between SIFMA and the bonds change, if SIFMA resets at a rate below the variable-rate bond coupon payments, the synthetic interest rate on the bonds will increase. The swaps include additional termination events based on credit ratings. The swaps may be terminated by the City if Merrill Lynch's guarantor (Merrill Lynch & Co.) or Wachovia fails to have a rating of at least Baa2 or higher or BBB or higher, or by Merrill Lynch or Wachovia if the City fails to have a rating of at least Baa2 or higher or BBB or higher.

City Entity	PICA	PICA	PICA	PICA	PICA
Related Bond Series	1999 (1)	1999 (2)	2008A (3)	2008A	2008B (4)
Initial Notional Amount	\$326,865,000	\$326,865,000	\$163,185,000	\$163,185,000	\$89,960,000
Current Notional Amount	\$326,865,000	\$326,865,000	\$133,740,000	\$133,740,000	\$80,825,000
Termination Date	6/15/2023	6/15/2023	6/15/2022	6/15/2022	6/15/2020
Product	Fixed Payer Swaption	Basis Cap	Fixed Payer Swap	Basis Cap	Fixed Payer Swap
Rate Paid by Dealer	62% 1-month LIBOR	0.46%	67% of 1 month LIBOR	0.40%	67% of 1 month LIBOR
Rate Paid by City Entity	Multiple Fixed Rates ranging from 5.12% to 4.75%	Greater of (i) average of SIFMA for one month/ LIBOR less 70% * 1 month LIBOR or (ii) zero	5.0%	Greater of (i) average of SIFMA for one month/ LIBOR less 70% * 1 month LIBOR or (ii) zero	Multiple Fixed Rates ranging from 5.52% to 5.5%
Dealer	JP Morgan Chase Bank, N.A.	JP Morgan Chase Bank, N.A.	JP Morgan Chase Bank, N.A.	JP Morgan Chase Bank, N.A.	JP Morgan Chase Bank, N.A.
Dealer Rating	Aaa/AA	Aaa/AA	Aaa/AA	Aaa/AA	Aaa/AA
Fair Value	(39,458,087)	1,991,700	(17,261,738)	857,813	(12,075,008)

Notes:

(1) This is a swaption that has not yet been exercised. It can be exercised by the counterparty after June 15, 2009 up to and including December 15, 2022. PICA received an upfront payment of \$9.7 million related to this trade.

(2) Payments begin on July 15, 2009.

(3) This was a swaption done in conjunction with the 1993A bonds and was exercised in conjunction with the 2003 refunding bonds. PICA received an upfront payment of \$10.72 million related to this trade. The 2008A bonds refunded the 2003 bonds.

(4) This was a swaption done in conjunction with the 1996 bonds and was exercised in conjunction with the 2006 refunding bonds. PICA received an upfront payment of \$5.815 million related to this trade. The 2008B bonds refunded the 2006 bonds.

**f. PICA Series 1993A, 1996 & 1999 Swaption and Basis Cap Agreement Related to 1999 Swaption**

**Objective of the swaptions:** During the fiscal year ended June 30, 2002, PICA (the Authority) entered into three swaption agreements with JP Morgan Chase Bank (JP Morgan). JP Morgan paid the Authority upfront premium payments totaling \$26.2 million (\$10.7 million for the 1993A issuance, \$5.8 million for the 1996 issuance and \$9.7 million for the 1999 issuance). These swaption agreements were entered into in order to create a synthetic refunding of the Authority's 1993A, 1996, and 1999 bonds. The premium payments approximated the present value savings on the Bonds' call dates. The swaptions give the counterparty the option to make the Authority enter into pay-fixed, receive-variable interest rate swaps.

**Terms:** The fixed swap rates (ranging from approximately 4.75% to 5.5%) were set at rates that, when added to an assumption for remarketing and liquidity costs, would approximate the coupons of the refunded bonds. The swap's variable payment would be a predetermined percentage (ranging from 62% to 67% depending on the trade as shown in the chart above) of the one month LIBOR. The 1993A and 1996 swaptions have been exercised. Both the Authority and the counterparty have the ability to terminate the 1999 swaption agreement at market, prior to the date that the swap is set to begin.

In June, 2003, PICA entered into a basis cap transaction related to the 1999 swaption. Beginning July 15, 2009, the counterparty will pay the Authority a fixed rate each month of .46% per year and the Authority will pay the counterparty a variable rate based on the greater of (a) the average of SIFMA for the month divided by one-month LIBOR, less 70%, multiplied by one-month LIBOR, times the notional amount times the day count fraction or (b) zero. The notional amount and term of this agreement equals the notional amount and term of the 1999 interest rate swaption noted above. The objective of the basis cap is to generate income. If the ratio of SIFMA/LIBOR rises sharply, the anticipated benefit might not be realized.

*Fair value:* As of June 30, 2008, the 1999 swaption had a negative fair value of approximately (\$39.5) million. The fair value was determined by the counterparty using its proprietary methodology. The 1999 Basis Cap had a positive fair value of \$2.0 million as of June 30, 2008. This means that PICA would have to pay to terminate the 1999 swaption and would be paid to terminate the basis cap.

*Risk:* If the option on the 1999 swaption is exercised and the refunding bonds are not issued, the 1999 bonds would not be refunded and the Authority would make net swap payments as required by the terms of the contracts. If the options are exercised and the variable rate refunding bonds are issued, the actual savings ultimately recognized by the transactions will be affected by the relationship between the interest rate terms of the to-be-issued variable rate refunding bonds versus the variable payment on the swap. As of June 30, 2008, the Authority was not exposed to credit risk because the swaption had a negative fair value. However, should interest rates change and the fair value of the swaption become positive, the Authority would be exposed to credit risk in the amount of the swaptions' fair value. The counterparty was rated "AA" by Standard and Poor's and "Aaa" by Moody's Investors Service as of June, 2008. To mitigate the potential for credit risk, if the counterparty's credit quality falls below "A-" or "A3" respectively, the fair value of the swaption will be fully collateralized by the counterparty within 15 days of its having ceased to have such minimum ratings. The collateral would be posted with a third party custodian.

The swaption, if exercised, exposes the Authority to basis risk should the relationship between LIBOR and SIFMA converge, changing the synthetic rate on the bonds. If a change occurs that results in the rates moving to converge, the expected cost savings may not be realized. At June, 2008, the 67% of LIBOR rate was approximately 2.55% and the SIFMA rate was equal to 2.70%.

The swaption and the basis cap include an additional termination event based on credit ratings. The swaption and the basis cap may be terminated by the Authority if the counterparty's ratings fall below A- or A3 and collateral is not posted within 15 days.

#### **g. PICA Series 2003 and 2006 Swap Agreement and Basis Cap Agreement**

In June, 2003, and June 2006, the counterparty exercised its option under the 1993A and 1996 swaption agreements respectively, concurrently with PICA (the Authority) Series 2003 and 2006 Refunding Bond issuances. The \$10.7 million premium received (1993A) was recognized as swaption premium revenue during the fiscal year ended June 30, 2003. The \$5.8 million (1996) premium was recognized as swaption premium revenue during the fiscal year ended June 30, 2006. At June 30, 2008, the unamortized swaption premium continue to be reflected as deferred revenue in the government-wide financial statements, net of amortization over the life of the related Swap Agreements.

*Terms:* The series 2003 and 2006 bonds and the related swap agreements mature June, 2022 and June, 2020 respectively. The swaps' initial notional amounts of \$163.1 million and \$90.0 million match the related 1993A and 1996 bonds that were currently refunded on June 16, 2003 and June 6, 2006 and the notional amount declines each year to match the original maturity schedules of the 1993A and 1996 refunded bonds. Under the swaps, the Authority pays the counterparty a fixed payment of 5.0% for the 2003 swap and approximately 5.5% for the 2006 swap and receives a variable payment computed as 67% of the one-month LIBOR.

In June, 2003, the Authority also entered into two basis cap transactions with the counterparty, one related to the 2003 swap and one related to the 1999 swaption as discussed above. Beginning July 15, 2003, the counterparty pays the Authority a fixed rate each month of .40% per year and the Authority will pay the counterparty a variable rate based on the greater of (a) the average of SIFMA for the month divided by one-month LIBOR less 70%, multiplied by the one-month LIBOR, times the notional amount times the day count fraction or (b) zero. The notional amount and term of this agreement equals the notional amount and term of the 2003 interest rate swap noted

above. The objective of each basis cap is to generate income. If the ratio of SIFMA/LIBOR rises sharply, the anticipated benefit might not be realized.

*Fair value:* The 2003 swap and basis cap had a negative fair value of approximately (\$17.3 million) and positive \$0.8 million as of June 30, 2008 respectively. This means that PICA would have to pay to terminate the 2003 swap and would receive payment if the basis cap were terminated. The swap and basis cap negative fair values may be countered by a reduction in total interest payments required by the variable rate bonds, creating a lower synthetic interest rate. Because the coupons on the variable rate bonds adjust to changing interest rates, the bonds do not have a corresponding fair value increase.

*Risk:* As of June 30, 2008, the Authority was not exposed to credit risk because the swap had a negative fair value. However, should interest rates change and the fair value of the swap become positive, the Authority would be exposed to credit risk in the amount of the swap's fair value. The counterparty was rated "AA" by Standard and Poor's and "Aaa" by Moody's Investors Service as of June, 2008. To mitigate the potential for credit risk, if the counterparty's credit quality falls below "A-" or "A3", respectively, the fair value of the swap will be fully collateralized by the counterparty within 15 days of it having ceased to have such minimum ratings. The collateral would be posted with a third party custodian.

As noted above, the swap exposes the Authority to basis risk should the relationship between LIBOR and SIFMA converge, changing the synthetic rate on the bonds. If a change occurs, the results in the rates' moving to converge, the expected cost savings may not be realized. At June, 2008, the 67% of LIBOR rate was approximately 2.55% and the SIFMA rate was equal to 2.70%

The swap and the basis cap include an additional termination event based on credit ratings. The swap and the basis cap may be terminated by the Authority if the counterparty's ratings fall below A- or A3 and collateral is not posted within 15 days.

#### **(7) Pension Service Agreement**

In Fiscal 1999, the Philadelphia Authority for Industrial Development issued \$1.291 billion in Pension Funding Bonds. These bonds were issued pursuant to the provisions of the Pennsylvania Economic Development Financing Law and the Municipal Pension Plan Funding Standard and Recovery Act (Act 205). The bonds are special and limited obligations of PAID. The City entered into a Service Agreement with PAID agreeing to make yearly payments equal to the debt service on the bonds. PAID assigned its interest in the service agreement to the parties providing the financing and in accordance with GASB Interpretation #2, PAID treats this as conduit debt and does not include conduit debt transactions in its financial statements. The Pension Service Agreement of \$1.4 billion is reflected in the City's financial statements in Other Long Term Obligations. The net proceeds of the bond sale of \$1.25 Billion were deposited with the Municipal Pension Fund. The deposit of the proceeds reduced the Unfunded Actuarial Accrued Liability by that same amount. The deposit resulted in reductions to the City's actuarially determined pension plan payments.

#### **(8) Neighborhood Transformation Initiative Service Agreement**

In Fiscal 2002, RDA issued \$142.6 million in City of Philadelphia Neighborhood Transformation Initiative (NTI) Bonds. These bonds were issued to finance a portion of the initiative undertaken by the Authority and the City to revitalize, renew and redevelop blighted areas of the City. The bonds are obligations of RDA. The City entered into a service agreement with RDA, agreeing to make yearly payments equal to the debt service on the bonds. RDA assigned its interest in the service agreement to the parties providing the financing and in accordance with GASB Interpretation #2; RDA treats this as conduit debt and therefore does not include these transactions on its financial statements.

In Fiscal 2004, RDA issued a \$30.0 million City of Philadelphia NTI Taxable Revenue Bond. The RDA and the City plan to borrow a taxable bank line of credit (the 2003 Bond) to fund certain costs of the NTI related to the acquisition of property. The line of credit is being issued in anticipation of future long term financing. This will allow the City and RDA to better manage the carrying costs of unspent loan proceeds and to possibly issue a portion of the take out financing as tax exempt bonds after obtaining certain state approvals. In fiscal year 2004, \$10.9 million was borrowed from the line of credit.

In March, 2005, RDA issued additional City of Philadelphia Neighborhood Transformation Initiative (NTI) bonds to finance a portion of the initiative previously undertaken by the Authority and the City. Taxable Revenue Bonds Series 2005A issued in the amount of \$25.5 million are term bonds with interest rates ranging from 4.150% to

4.680% maturing through 2016. Qualified Revenue Bonds Series 2005B were issued in the amount of \$ 44.0 million, with interest rates ranging from 4.75 through 5% and mature through 2027. Revenue Bonds Series 2005C with an interest rate of 5% were issued for \$81.3 million and mature through 2031. The fiscal year 2008 NTI Service Agreement liability of \$265.6 million is reflected in the City's financial statements as another Long Term Obligation.

**(9) Sports Stadium Financing Agreement**

In FY 2002, **PAID** issued \$346.8 million in Lease Revenue Bonds Series A and B of 2001 to be used to help finance the construction of two new sports stadiums. The bonds are special limited obligations of **PAID**. The City entered into a series of lease agreements as lessee to the Authority. The lease agreements are known as (1) the Veterans Stadium Sublease, (2) the Phillies' Prime Lease and (3) the Eagles Prime Lease. **PAID** assigned its interest in the lease agreements to the parties providing the financing and in accordance with GASB Interpretation #2, **PAID** treats this as conduit debt and therefore does not include these transactions on its financial statements.

In October, 2007 **PAID** issued Lease Revenue Refunding Bonds Series A and B of 2007. The proceeds from the bonds were used to refund the Series 2001B Stadium Bonds. **PAID** assigned its interest in the lease agreements to the parties providing the financing and in accordance with GASB Interpretation #2, **PAID** treats this as conduit debt and therefore does not include these transactions on its financial statements. In fiscal 2008, the Sports Stadium Financing Agreement liability of \$348.2 million is reflected in the City's financial statements as Other Long Term Liabilities.

**(10) Cultural and Commercial Corridors Program Financing Agreement**

In December, 2006, **PAID** issued \$135.5 million in Revenue Bonds, Series A and B. The proceeds from the bonds will be used to finance a portion of the cost of various commercial and cultural infrastructure programs and administrative and bond issuance cost. The City and **PAID** signed a service agreement, whereby **PAID** manages a portion of the funds and the City makes payments equal to the yearly debt service. **PAID** will distribute some of the proceeds and some will flow through the City's capital project fund. In accordance with GASB Interpretation #2, **PAID** treats this as conduit debt, and therefore, does not include these transactions in its statements. During fiscal year 2007, none of the proceeds were spent. In fiscal 2008 the liability of \$132.6 million is reflected in the City's financial statements as Other Long Term Liabilities.

**(11) Forward Purchase Agreements**

In June, 2000 the Pennsylvania Intergovernmental Cooperation Authority (PICA), entered into a debt service reserve forward delivery agreement which began August 1, 2003, whereby PICA received a premium of \$4,450,000 on December 1, 2002 for the debt service reserve fund in exchange for the future earnings from the debt service reserve fund investments. Under this agreement PICA is guaranteed a fixed interest rate on the debt service reserve investments of 4.79%. The premium amount will be deferred and recognized as revenue over the remaining life of this agreement or through June 15, 2010 beginning with the first scheduled delivery of the debt service reserve investments in August, 2003.

**(12) Pension Obligation Bond Option Rights**

In July, 2002, the City through **PAID** sold the option rights relating to \$225 million Pension Funding Income Bonds, Series 1999C. The bonds were structured with provisions which permit the optional redemption or mandatory tender for purchase prior to maturity at any time on or after January 15, 2004, at a purchase price of par plus accrued interest. By selling the rights, the City can no longer cause the mandatory tender for purchase or to optionally redeem the bonds. If the Purchaser exercises the option rights, then upon payment of the exercise price of the option, the Purchaser becomes the new owner of the bonds and is entitled to receive the original fixed rate payments on the Series C bonds. The City realized \$8.1 million from the sale of the option rights.

**B. COMPONENT UNIT LONG-TERM DEBT PAYABLE**

**(1) Governmental Debt Payable**

The **SDP** has debt that is classified as General Obligation debt payable. The General Obligation Bonds outstanding at year end total \$2,613.3 million in principal, with interest rates from 3.0% to 6.25 % and have due dates from 2010 to 2036. The following schedule reflects the changes in long-term liabilities for the **SDP**:

(Amounts in Millions of USD)

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental Activities</b>					
Bonds Payable	2,638.4	724.3	(749.4)	2,613.3	75.8
Add: Bond Premium	27.4	-	(4.9)	22.5	1.5
Less: Bond Discounts	<u>(1.6)</u>	<u>(0.6)</u>	<u>0.1</u>	<u>(2.1)</u>	<u>(0.1)</u>
Total Bonds Payable	2,664.2	723.7	(754.2)	2,633.7	77.2
Termination Compensation Payable	290.1	29.0	(31.6)	287.5	28.2
Severance Payable	214.6	12.0	(61.8)	164.8	10.1
Other Liabilities	143.5	38.3	(41.7)	140.1	29.0
Capital Lease	1.6	-	(0.8)	0.8	0.8
Deferred Reimbursement	45.3	16.1	-	61.4	50.6
Deferred Revenue	-	-	-	-	-
Arbitrage Liability	-	3.8	-	3.8	-
Early Retirement Incentive	<u>3.9</u>	<u>-</u>	<u>(1.8)</u>	<u>2.1</u>	<u>1.7</u>
Total	<u>3,363.2</u>	<u>822.9</u>	<u>(891.9)</u>	<u>3,294.2</u>	<u>197.6</u>

Debt service to maturity on the **SDP's** general obligation bonds and lease rental debt at year end is summarized as follows:

(Amounts In Millions of USD)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>
2009	75.8	111.3
2010	76.5	111.4
2011	78.7	108.0
2012	82.0	103.7
2013	84.7	100.0
2014-2018	433.8	449.3
2019-2023	486.8	352.6
2024-2028	534.2	243.6
2029-2033	630.1	116.8
2034-2038	<u>130.8</u>	<u>8.6</u>
Totals	<u>2,613.4</u>	<u>1,705.3</u>

- **SDP** elected to refund its Series 2004B and Series 2004C Auction Rate Securities (ARS) Bonds due to unfavorable conditions in the financial markets for this product. In April, 2008, **SDP** issued \$682.6 million in General Obligation Refunding Bonds to refund \$678.6 million of all of the maturities of the 2004B and 2004C Bonds. In addition to the proceeds from the new bonds, the 2004B and 2004C Sinking Funds had \$1.3 million and \$4.7 million

respectively, accumulated for debt service on those bonds. This \$6.0 million plus earnings of \$115,640 on the deposits in the escrow account were used to retire all of the 2004B and 2004C bonds and to pay \$2.6 million in issuance costs, including underwriting fees, insurance fees, and other costs. The net proceeds were deposited in an irrevocable trust with the escrow agent to provide for all future debt service payments for the refunded bonds. As a result, the Series 2004B and 2004C ARS bonds were defeased and the liability for these bonds was removed from the reported SDP bonds payable. As of June 30, 2008, none of the refunded bonds remain outstanding.

The advanced refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$59.0 million. This difference is being amortized until the year 2031.

An analysis was completed to determine the cash flow difference between old debt and new debt. The basis of this comparison was the application of the ARS maximum rate of 12.0% on the 2004 bonds versus an estimated annualized benchmark for variable rate debt of 3.0% on the 2008 refunded bonds. This analysis resulted in a cash flow of \$779.7 million less than the cash flow required to service the old debt. In addition, there was an economic gain (difference between the present value of the debt service payments on the old debt and new debt) of \$590.4 million.

- In December, 2007, the SDP issued two series of Qualified Zone Academy Bonds in the aggregate amount of \$41.7 million. The Series C Bonds and the Series D Bonds were issued for \$13.5 million and \$28.2 million respectively. The bonds were issued to fund various projects in the Capital Improvements Program.

**(2) Business Type Debt Payable**

Several of the City's Proprietary Type Component Units have issued debt payable from the revenues of the particular entity. The following schedule summarizes the Revenue Bonds outstanding at year end:

(Amounts In Millions of USD)

	<u>Interest Rates</u>	<u>Principal</u>	<u>Due Dates</u>
PCCA	5.75 % to 6.875 %	215.3	Fiscal 2009 to 2020
PPA	3.5 % to 5.75 %	210.6	Fiscal 2009 to 2030
PGW	3.0 % to 5.25 %	1,218.2	Fiscal 2008 to 2038
RDA	4.55 % to 5.52 %	<u>20.1</u>	Fiscal 2009 to 2028
Total Revenue Debt Payable		<u>1,664.2</u>	

The following two debt issuances are PAID conduit debt transactions which are reflected in the City's financial statements as Other Long Term Liabilities.

- In November, 2007, **PAID** issued Lease Revenue Refunding Bonds Series 2007C in the amount of \$51.6 million. The bonds have interest rates ranging from 3.5% to 5.25% and mature through 2027. The proceeds of the bonds were used to refund Series 1996A Bonds for the One Benjamin Franklin Parkway Project.

The cash flow required by the new bonds is \$1.8 million less than the cash flow required by the refunded bonds. The refunding structure of the bonds generated approx. \$1.7 million in net present value savings, or 3.393 % of the principal amount of the refunded bonds. The early extinguishment of debt resulted in an accounting loss of \$1.4 million, the difference between the reacquisition price of \$51.0 million and \$49.6 million, the old debt. The resulting loss will be amortized monthly over the life of the refunded bonds through 2027.

- In October, 2007, **PAID** issued Lease Revenue Refunding Bonds Series 2007A & B in the amounts of \$50.3 million and \$289.7 million respectively. The Series 2007A bonds have interest rates ranging from 4.25% to 5% and mature through 2014. The Series 2007B bonds have a weekly interest rate subject to conversion to an ARS rate, and maturity dates from 2015 through 2030. The proceeds from the bonds were used to refund the Series 2001B Stadium Bonds. The cash flow required by the new bonds is \$18.6 million less than the cash flow required by the refunded bonds. The refunding structure of the bonds generated approximately \$16.6 million in net present value savings, or 5.177% of the principal amount of the refunded bonds.

The early extinguishment of debt resulted in an accounting loss of approximately \$18.3 million, representing the difference between the reacquisition price of \$338.3 million and the amount of debt extinguished of \$319.9 million. The resulting loss attributed to the Series 2001B Stadium Bonds will be amortized once a year over the life of the refunded bonds through 2031.

In connection with the sale of the Series 2007B bonds, PAID entered into separate interest rate swap agreements pursuant to which PAID will make periodic fixed rate payments to the swap counterparties and the swap counterparties will make periodic floating rate payments to PAID.

In May, 2008, the Series 2007B bonds were reoffered under an irrevocable direct-pay letter of credit (LOC) issued by JP Morgan Chase Bank National Association, (JP Morgan) and Bank of New York (BNY) to provide credit enhancement and a liquidity facility for the bonds. The LOC replaces the credit enhancement previously provided by a bond insurance policy from Financial Guaranty Insurance Company (FGIC), and a liquidity facility for the 2007B bonds previously provided by the Banks pursuant to a standby bond purchase agreement. The bond insurance policy previously provided by FGIC and the standby bond purchase agreement previously provided by the Banks have been cancelled.

Under the terms of the LOC JP Morgan, the administrative agent is obligated for \$164.7 million plus accrued interest and BNY, the documentation agent is obligated for \$125 million plus accrued interest. JP Morgan and BNY are severally and not jointly liable under the letter of credit.

- In April, 2007, the Philadelphia Parking Authority's (PPA) board of directors authorized a plan to sell the "Rittenhouse Properties," various dwellings previously acquired with the proceeds from a 1999 bond indenture. In June, 2007, PPA's executive director, at the directions of the board of directors and with the concurrence of the City of Philadelphia, executed an Agreement of Sale for the Rittenhouse Properties for \$ 36.7 million. The Properties sold in September, 2007, and PPA recognized a gain of \$7.1 million. Upon the sale of these properties, PPA, in compliance with the bond indenture's trust documents, both redeemed the Series 1999 Parking System Revenue Bonds and repaid to the City the funds provided to the PPA in its role as guarantor of the bond issue.

The debt service through maturity for the Revenue Debt Payable of Component Units is as follows:

(Amounts in Millions of USD)

Fiscal Year	Pennsylvania Convention Center Authority		Philadelphia Parking Authority ‡		Philadelphia Gas Works †		Philadelphia Redevelopment Authority	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
	2009	13.5	10.7	8.8	11.1	41.8	54.6	-
2010	14.1	10.0	9.3	10.6	44.6	53.9	-	0.9
2011	15.0	9.3	9.8	10.1	46.4	51.6	-	0.9
2012	15.6	8.5	10.3	9.6	47.0	49.3	-	0.9
2013	16.4	7.7	10.8	9.0	40.4	47.6	-	0.9
2014-2018	96.0	24.8	50.3	36.9	228.8	207.1	2.4	4.2
2019-2023	44.7	2.4	42.0	23.7	238.0	151.5	-	4.2
2024-2028	-	-	47.8	12.5	245.9	95.7	5.7	3.3
2029-2033	-	-	21.5	1.2	172.7	46.3	12.0	0.2
2034-2038	-	-	-	-	100.1	14.0	-	-
2039-2043	-	-	-	-	12.5	0.3	-	-
Totals	<u>215.3</u>	<u>73.4</u>	<u>210.6</u>	<u>124.7</u>	<u>1,218.2</u>	<u>771.9</u>	<u>20.1</u>	<u>16.6</u>

† - Gas Works amounts are presented as of its fiscal year ended August 31, 2007

‡ - Parking Authority amounts are presented as of its fiscal year ended March 31, 2008

**(3) Defeased Debt**

At year end, defeased bonds are outstanding from the following Component Units of the City as shown below:

(Amounts In Millions of USD)

Pennsylvania Convention Center Authority	192.4
Philadelphia Gas Works †	368.7
Philadelphia Authority for Industrial Dev.	320.0
Community College of Philadelphia	27.9
School District of Philadelphia	<u>1,304.1</u>
Total	<u><u>2,213.1</u></u>

† - Gas Works amounts are presented as of August 31, 2007

- In April, 2007, **PGW** issued \$245.4 million in Gas Revenue Bonds. The 19<sup>th</sup> Series Bonds were issued in the amount of \$14.5 million, have a 5% interest rate and mature through 2023. The proceeds were used to refund a portion of the 15<sup>th</sup> Series Bonds, various project and issuance costs. The 7<sup>th</sup> Series bonds sub series (1), (2) and (3) were issued for \$137.7 million, \$36.3 million and \$56.9 million respectively. Sub series (1) are serial bonds with interest rates ranging from 4-5% and mature in 2028. Sub series Sub series (2) and (3) are term bonds with a 5% interest rate and mature through 2037. A portion of the proceeds were used for various acquisitions, construction & improvement costs. The balance of \$30.9 million was used to advance refund a portion of the 2<sup>nd</sup> Series B, 3<sup>rd</sup> Series and 4<sup>th</sup> Series bonds in the amounts of \$7.5 million, \$3.1 million and \$20.0 million respectively.

The refunding of this existing debt resulted in an accounting loss of \$2.2 million. This loss is being deferred and amortized as interest expense over the life of the new bonds. The refunding generated a present value savings of \$2.2 million.

The investments held by the trustee and the defeased bonds are not recognized on **PGW's** balance sheets in accordance with the terms of the Indentures of Defeasance. The investments pledged for the redemption of the defeased debt have maturities and interest payments scheduled to coincide with the trustee cash requirements for debt service.

At August, 31, 2007, the assets pledged, primarily non-callable U.S. government securities, had a market value of \$386.6 million, bearing interest on face value from 4.30% to 7.76%.

- In February 2007, under a loan agreement with Hospitals & Higher Education Facilities Authority, **CCP** borrowed \$30.5 million. The proceeds were used to purchase U.S. Government securities, which were deposited in an irrevocable trust with an escrow agent to provide future debt service payments on the 1998 and 2001 loan agreements. As a result, that portion of the 1998 and 2001 loans is considered defeased, and the related liability (\$6.7 million and \$24.0 million respectively) has been removed from the statement of net assets. At June 30, 2008, the outstanding principal of the defeased debt is \$27.9 million. The 2007 loan is payable over 16-1/2 years with interest rates ranging from 4.0% to 5.0% and an average annual payment of \$2.7 million.

The transaction resulted in a loss on the advance refunding of approximately \$1.6 million. This amount is deferred as unamortized issuance costs and amortized as a component of interest expense over the life of the defeased 1998 and 2001 loans.

The advanced refunding reduced the total loan payments over the next 16-1/2 years by approximately \$819,071. This resulted in an economic gain (difference between the present values of the payments on the old and new debt) of \$816,498.

**(4) Arbitrage**

Federal arbitrage regulations are applicable to any issuer of tax-exempt bonds. Rebate-able arbitrage earnings occur when the investment earnings on the bond proceeds from the sale of tax-exempt securities exceeds the bond yield paid to investors. As of June 30, 2008, the arbitrage rebate calculation for **SDP** indicated a liability in 2011 (based on current market conditions which could change when actually due and payable) totaling \$3.8 million.

(5) Swaps

City Entity	PGW	City Lease PAID	City Lease PAID	City Lease PAID	City Lease PAID
Related Bond Series	2006 Refunding	2001 (Stadium)	2001 (Stadium)	2007B (Stadium)	2007B (Stadium)
Initial Notional Amount	\$313,390,000	\$298,485,000	\$104,965,000	\$217,275,000	\$72,400,000
Current Notional Amount	\$313,390,000	\$193,520,000	\$104,965,000	\$217,275,000	\$72,400,000
Termination Date	8/1/2031	10/1/2030	10/1/2020	10/1/2030	10/1/2030
Product	Fixed Payer Swap (1)	Basis Swap (2)	Constant Maturity Swap	Fixed Payer Swap	Fixed Payer Swap
Rate Paid by Dealer	Bond Rate/SIFMA/ 70% 1-month LIBOR	67% 1- month LIBOR + 0.20%, plus fixed annuity	62.89% 5-year LIBOR CMS + 0.20%	SIFMA	SIFMA
Rate Paid by City Entity	3.6745%	SIFMA	SIFMA	3.9713%	3.9713%
Dealer	JP Morgan Chase Bank, N.A.	Merrill Lynch Capital Services, Inc.	Merrill Lynch Capital Services, Inc.	JP Morgan Chase Bank, N.A.	Merrill Lynch Capital Services, Inc.
Dealer Rating	Aaa/AA	A1/A (Merrill Lynch & Company)	A1/A (Merrill Lynch & Company)	Aaa/AA	A1/A (Merrill Lynch & Company)
Fair Value (3)	(12,761,556)	(525,710)	230,308	(7,228,999)	(2,408,804)

Notes:

(1) PGW pays the lesser of the bond rate and SIFMA from 1/26/2006 to 8/1/2011 and 70% of 1-month LIBOR from 8/1/2011 to 8/1/2031  
(2) PAID receives annual fixed payments of \$1,216,500 from 7/1/2004 through 7/1/2013. As the results of an amendment on 7/14/2006, \$104,965,000 of the total notional amount was restructured as a constant maturity swap(the rate received by PAID on that portion was converted from a percentage of 1-month LIBOR to a percentage of the 5-year LIBOR swap rate from 10/1/2006 to 10/1/2020. The constant maturity swap is shown separately.

(3) Fair values are shown from the City's perspective and include accrued interest.

**a. City of Philadelphia, 2006 Philadelphia Gas Works ("PGW") Synthetic Refunding Swap**

*Objective:* In January, 2006, the City entered into a swap to synthetically refund all or a portion of several series of outstanding bonds. The swap structure was used as a means to increase the City's savings, when compared with fixed-rate bonds at the time of issuance. The intention of the swap was to create a synthetic fixed rate structure.

*Terms:* The swap, executed with JP Morgan Chase Bank, commenced on January 26, 2006, and will mature on August 1, 2031. Under the swap, the City pays a fixed rate of 3.6745% and receives a variable rate computed as the lesser of (i) the actual bond rate and (ii) the SIFMA Municipal Swap Index until September 1, 2011, on which date the variable interest rate received will switch to 70% of the one month LIBOR-until maturity. The rates are based on an amortizing notional schedule (with an initial notional amount of \$313.4 million).

As of June 30, 2008, the swap had a notional amount of \$313.4 million and the associated variable rate bond had a \$313.4 million principal amount. The bonds mature on August 1, 2031.

*Fair Value:* As of June 30, 2008, the swaps had a negative fair value (\$12.8 million). This means that PGW would have to pay this amount to terminate the swap.

*Risks:* As of June 30, 2008, the City is not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swap become positive, the City would be exposed to credit risk in the amount of the swaps' fair value. The swap includes an additional termination event based on credit ratings. The swap may be terminated by the City if the ratings of JP Morgan Chase Bank falls below A- or A3, unless JP Morgan Chase Bank has: (i) assigned or transferred the swap to a party acceptable to the City; (ii) provided a credit support provider acceptable to the City whose obligations are pursuant to a credit support document acceptable to the City; or (iii) executed a credit support annex, in form and substance acceptable to the City, providing for the collateralization by JP Morgan Chase Bank of its obligations under the swap.

The swap may be terminated by JP Morgan Chase if the rating on the PGW Bonds falls below BBB or Baa2. However, because the City's swap payments are insured by FSA, as long as, FSA is rated at or above A2 or A, the termination event based on the City's ratings is stayed.

The City is subject to traditional basis risk should the relationship between SIFMA and the bonds change; if SIFMA resets at a rate below the variable rate bond coupon payments, the synthetic interest rate on the bonds will increase. In addition, after September 1, 2011, the City would be exposed to (i) basis risk, as reflected by the relationship between the rate payable on the bonds and 70% of one month LIBOR received on the swap, and (ii) tax risk, a form of basis risk, where the City is exposed to a potential additional interest cost in the event that changes in the federal tax system or in marginal tax rates cause the rate paid on the outstanding bonds to be greater than the 70% of one month LIBOR received on the swap.

As of June 30, 2008, the rates were:

	<u>Terms</u>	<u>Rates</u>
Interest Rate Swap		
Fixed payment to JPMorgan under swap	Fixed	3.6745 %
Variable payment from JPMorgan under swap	Bond Rate	(1.5) %
Net interest rate swap payments		2.17450 %
Variable Rate bond coupon payments	Weekly resets	1.5000 %
Synthetic interest rate on bonds		3.6745 %

*Swap payments and associated debt:* As of June 30, 2008, debt service requirements of the variable-rate debt and net swap payments for their term, assuming the current interest rates remain the same, were as follows:

Fiscal Year Ending June 30	Variable Rate Bonds		Interest Rate	Total Interest
	Principal	Interest	Swaps Net	
2009	1,775,000	4,700,850	6,814,666	11,515,516
2010	1,845,000	4,674,225	6,776,068	11,450,293
2011	1,915,000	4,646,550	6,735,949	11,382,499
2012	1,990,000	4,617,825	6,694,307	11,312,132
2013	2,070,000	4,587,975	6,651,034	11,239,009
2014 - 2018	50,505,000	21,504,975	31,175,045	52,680,020
2019 - 2023	80,640,000	16,779,900	24,325,262	41,105,162
2024 - 2028	115,180,000	9,730,050	14,105,329	23,835,379
2029 - 2033	57,470,000	1,659,975	2,406,410	4,066,385
Totals	313,390,000	72,902,325	105,684,070	178,586,395

**b. Philadelphia Authority for Industrial Development (PAID) 2007B Swaps**

*Objective:* In December, 2007, **PAID** entered into two swaps to synthetically refund **PAID's** outstanding Series 2001B bonds. The swap structure was used as a means to increase **PAID's** savings when compared with fixed-rate bonds at the time of issuance. The intention of the swaps was to create a synthetic fixed-rate structure

*Terms:* The total original notional amount of the two swaps was \$289.7 million which matched the principal amount of the 2007B bonds issued (\$289.7 million). One swap, with a notional amount of \$217.3 million, was executed with JP Morgan Chase Bank. The other swap, with a notional amount of \$72.4 million was executed with Merrill Lynch Capital Services, Inc. Both swaps commenced on October 25, 2007 and will terminate on October 1, 2030. Under the swaps, **PAID** pays a fixed rate of 3.9713% and receives the SIFMA Municipal Swap Index. The payments are based on an amortizing notional schedule. As of June 30, 2008, the swaps together had a notional value of \$289.7 million which matched the principal amount of the associated variable rate bond deal. Payments under these swaps are lease rental obligations of the City.

*Fair Value:* As of June 30, 2008, the swap with JP Morgan Chase Bank had a negative fair value of (\$7.2 million) and the swap with Merrill Lynch Capital Services, Inc. has a negative fair value of (\$2.4 million). This means that **PAID** would have to pay these amounts to terminate the swaps

*Risks:* As of June 30, 2008, **PAID** was not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swaps become positive, **PAID** would be exposed to credit risk in the amount of the swaps' fair value. The City is subject to traditional basis risk should the relationship between SIFMA and the bonds change; if SIFMA resets at a rate below the variable rate bond coupon payments, the synthetic interest rate on the bonds will increase.

The swaps include an additional termination event based on credit ratings. The swaps may be terminated by **PAID** if the rating of the respective counterparty on the swaps falls below Baa3 or BBB- or by the respective counterparties if the underlying rating on the associated bonds falls below Baa3 or BBB-. There are 30-day cure periods to these termination events. The City's swap payments are insured by FGIC

As of June 30, 2008, the rates were:

	<u>Terms</u>	<u>Rates</u>
Interest Rate Swap		
Fixed payment to JPMorgan and Merrill Lynch under swap	Fixed	3.97130 %
Variable payment from JPMorgan and Merrill Lynch under swap	SIFMA	(1.550) %
Net interest rate swap payments		2.42130 %
Variable Rate bond coupon payments	Weekly resets	1.50000 %
Synthetic interest rate on bonds		3.9213 %

*Swap payments and associated debt:* As of June 30, 2008, debt service requirements of the variable-rate debt and net swap payments for their term, assuming the current interest rates remain the same, were as follows:

Fiscal Year Ending June 30	<u>Variable Rate Bonds</u>		Interest Rate	
	<u>Principal</u>	<u>Interest</u>	<u>Swaps Net</u>	<u>Total Interest</u>
2009	\$ -	\$ 4,345,125	\$ 7,013,901	\$ 11,359,026
2010	-	4,345,125	7,013,901	11,359,026
2011	-	4,345,125	7,013,901	11,359,026
2012	-	4,345,125	7,013,901	11,359,026
2013	-	4,345,125	7,013,901	11,359,026
2014 - 2018	40,665,000	21,132,675	34,112,364	55,245,039
2019 - 2023	80,200,000	16,370,100	26,424,615	42,794,715
2024 - 2028	98,820,000	9,819,675	15,850,919	25,670,594
2029 - 2033	69,990,000	2,128,875	3,436,430	5,565,305
	<u>289,675,000</u>	<u>71,176,950</u>	<u>114,893,833</u>	<u>186,070,783</u>

**c. Philadelphia Authority for Industrial Development Basis Swap**

*Objective:* PAID entered into a basis swap that became effective on July 1, 2004, that provides PAID with ten equal payments of \$1.2 million with the first payment due on July 1, 2004. PAID executed the basis swap to create a benefit similar to entering in a synthetic refunding, using a swap based percent of LIBOR, without having to issue bonds or eliminate future advance refunding opportunities. In July, 2006, a portion of the existing basis swap was restructured such that the variable rate received by PAID was converted from a percentage of one month LIBOR to a percentage of the five year LIBOR swap rate, on a forward starting basis. This provides for potentially significant long-term savings while also providing for a diversification of the City's variable rate index on its entire swap portfolio.

*Terms:* The original swap was executed with Merrill Lynch Capital Service Inc. ("MLCS") with rates based on an amortization schedule and an initial notional amount of \$298.5 million. The swap commenced on July 1, 2004 and matures on October 1, 2030. Under the swap, PAID pays a variable rate equal to the SIFMA Municipal Swap Index and receives a variable rate computed as 67% of one-month LIBOR + 20 basis points. PAID, also receives ten equal payments of \$1.2 million from MLCS starting on July 1, 2004. Payments under this swap are a lease rental obligation of the City.

The transaction was amended on \$105.0 million of the original notional total with rates based on an amortization schedule. Under the amended portion of the swap, the variable payments received by **PAID** are computed as 62.89% of five year LIBOR + 20 basis points (replacing 67% of one month LIBOR + 20 basis points). The amended effective date is October 1, 2006, with variable payments made (as described above) through October 1, 2020.

As of June 30, 2008, the notional amount on the portion of the swap that was not amended was \$193.5 million. As of June 30, 2008, the notional amount on the portion of the swap that was amended was \$105.0 million:

*Fair Value:* As of June 30, 2008, the swap (including both the amended swap and the portion of the original swap that was not amended) had a negative fair value of (\$295,402.). This means that **PAID** would have to pay this amount to terminate the swap.

*Risks:* As of June 30, 2008, **PAID** is not exposed to credit risk because the swaps taken together had a negative fair value. Should interest rates change and the fair value of the swaps become positive, **PAID** would be exposed to credit risk in the amount of the swaps' fair value. The swap includes an additional termination event based on credit ratings. The swap may be terminated by **PAID** if the ratings of MLCS's guarantor (Merrill Lynch & Co.) falls below Baa3 or BBB- or the swap may be terminated by MLCS if the underlying rating on the associated bonds falls below Baa3 or BBB-. There is a 3-day cure period to these termination events.

The swap exposes **PAID** to two forms of basis risk, each with a different portion of the swap. On the un-amended portion, the swap exposes **PAID** to the risk that the relationship between one month LIBOR and the SIFMA index may change from the historic pattern that existed when the swap was entered into. If SIFMA averages higher than 67% of one month LIBOR plus 20 bps, the anticipated savings of the swap will be reduced and may not materialize. On the amended portion, **PAID** is exposed to basis risk if the relationship between five-year LIBOR and SIFMA changes from its historic pattern. This risk would be magnified in a flat or inverted yield curve environment.

#### d. The School District of Philadelphia Swap 2004

Simultaneously with the issuance of its General Obligation Refunding Bonds, Series 2004B and General Obligation Refunding Bonds Series 2004C, **SDP** entered into certain qualified interest rate management agreements related to the 2004 bonds (the 2004 swaps). The 2004 Swaps were insured by financial guaranty insurance policies issued by FGIC (the "Swap Insurance Policies") The 2004 Swaps were floating-to-fixed swaps with counterparties (having at least one rating of "AA" or higher from Standard & Poor's or "Aa" or higher from Moody's) were entered into for the purpose of managing interest rate rise and cost associated with the 2004 bonds. Each 2004 swap was associated with a sub-series of 2004 bonds, which were either 7-day reset auction-rate securities or 35-day reset auction-rate securities. The combination of auction-rate securities and floating-to-fixed swaps created synthetic fixed-rate debt expected to bear a rate lower than was then available for the conventional fixed rate bonds. The rate of 58.5% of LIBOR + 27 basis points swaps was used to hedge the 7-day auction-rate securities and a rate of 60.4% of LIBOR + 32 basis point swaps was used to hedge the 35-day securities.

In November, 2006, **SDP** entered into two basis swaps related to a portion of the lease rental debt associated with the 2003 bonds and all or a portion of the lease rental debt to be incurred by **SDP** in connection with the partial refunding of the 2003 bonds. The basis swaps were entered into in order to manage the interest cost of **SDP**. The basis swaps provide for periodic payments at a floating rate equal to the SIFMA Municipal Swap Index ("SIFMA") by **SDP** in exchange for an upfront cash payment of \$10 million and periodic scheduled payments at a floating rate equal to 67% of LIBOR (a tax-exempt proxy) plus 27.88 basis points by counterparties on the notional amount of \$500.0 million (the "2006 Basis Swaps").

The financial credit crisis which began in 2007 triggered by the sub-prime mortgage crisis resulted in a lack of liquidity and the downgrade of FGIC and the lack of the auction rate market. These events lead to rate dislocations and unanticipated increases in interest rate expense for auction rate securities, such as the 2004 bonds. Therefore, **SDP** refunded the 2004 bonds by issuing General Obligation Refunding Bonds Series A, B, C, and D of 2008. Simultaneously with the issuance of the Series 2008 bonds, **SDP** amended the 2004 Swaps in order to terminate the FGIC insurance for each 2004 Swap and to relate the series 2008 bonds to the amended 2004 Swaps, as so amended. The aggregate notional amounts of the 2008 Swaps are equal to \$682.6 million aggregate principal amount of the Series 2008 bonds. An aggregate principal amount of series 2008 bonds of \$4.1 million is un-hedged.

e. The School District of Philadelphia 2008 Swap Agreements

	Amount	Relating to	GO Bond
		General Obligaion Bond Series	
\$	95,000,000	2008A	A-1
	78,475,000	2008A	A-2
	80,000,000	2008A	A-3
	60,000,000	2008B	B-1
	54,200,000	2008B	B-2
	64,900,000	2008B	B-3
	70,000,000	2008B	B-4
	91,000,000	2008C	C-1
	58,925,000	2008D	D-1
	26,075,000	2008D	D-2

*Terms, fair values and credit risk:* The terms, including the fair values and credit ratings of the bank counterparties on the outstanding swaps as of June 30, 2008 are as follows:

Related Bonds	PAYS	RECEIVES	MATURITY DATE	INITIAL NOTIONAL (USD)	Current NOTIONAL (USD)	BANK COUNTERPARTY	Counterparty Credit Rating (Moody's/S&P/Fitch)	TOTAL VALUES (USD)
Series 2003	SIFMA Swap Index	67% of USD LIBOR + 0.2788%	5/15/2033	150,000,000	150,000,000	Wachovia Bank	Aa1/AA/AA-	(5,562,555)
Series 2003	SIFMA Swap Index	67% of USD LIBOR + 0.2788%	5/15/2033	350,000,000	350,000,000	Bear Sterns Financial Products Inc.	Aaa/AAA/N/A	(12,979,294)
Series B-1	3.7670%	58.5% of USD LIBOR + 0.27%	09/01/2030	60,000,000	60,000,000	Wachovia Bank	Aa1/AA/AA-	(5,257,873)
Series B-2	3.7670%	58.5% of USD LIBOR + 0.27%	09/01/2030	54,200,000	54,200,000	Wachovia Bank	Aa1/AA/AA-	(4,733,322)
Series B-3	3.7670%	58.5% of USD LIBOR + 0.27%	09/01/2030	64,900,000	64,900,000	Wachovia Bank	Aa1/AA/AA-	(5,670,398)
Series A-1	3.8150%	58.5% of USD LIBOR + 0.27%	09/01/2030	95,000,000	95,000,000	Morgan Stanley Capital Services, Inc.	Aa3/A+/AA-	(8,369,762)
Series A-2	3.7610%	58.5% of USD LIBOR + 0.27%	09/01/2030	78,475,000	78,475,000	Goldman Sachs Capital Markets, LLP	Aa3/AA-/AA-	(6,799,906)
Series D-1	3.6838%	60.4% of USD LIBOR + 0.32%	09/01/2021	59,025,000	58,925,000	Goldman Sachs Capital Markets, LLP	Aa3/AA-/AA-	(3,045,266)
Series C-1	3.7350%	60.4% of USD LIBOR + 0.32%	09/01/2021	91,000,000	91,000,000	Morgan Stanley Capital Services, Inc.	Aa3/A+/AA-	(4,494,779)
Series A-3	3.6890%	60.4% of USD LIBOR + 0.32%	09/01/2021	80,000,000	80,000,000	Goldman Sachs Capital Markets, LLP	Aa3/AA-/AA-	(4,119,920)
Series B-4	3.6890%	60.4% of USD LIBOR + 0.32%	09/01/2021	70,000,000	70,000,000	Goldman Sachs Capital Markets, LLP	Aa3/AA-/AA-	(3,604,424)
Series D-2	3.2400%	58.5% of USD LIBOR + 0.27%	09/01/2011	38,475,000	26,075,000	Merrell Lynch Capital Services	A1/A/A+	(580,291)
								<u>(65,217,791)</u>

*Fair Value:* The swaps had a total negative fair value of (\$65.2 million) as of June 30, 2008. As of the prior reporting period of June 30, 2007, when the prevailing interest rates were higher, the swaps had a negative fair value of (\$16.7 million). The fair values take into consideration the prevailing interest rate environment and the specific terms and conditions of each swap. All fair values were estimated using the zero-coupon discounting method. This method calculates the future payments required by the swap, assuming that the current forward rates implied

by the yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement payment on the swaps.

*Credit Risk:* In compliance with the applicable requirements of the Local Government Unit Debt Act (53 Pa. Cons. Stat. 8281) (the "Debt Act"), amended in September, 2003, **SDP** adopted a written interest rate management plan pursuant to a resolution of the School District Reform Commission, authorized in February, 2004, to monitor the credit rating of each counterparty and credit enhancer, if any, insuring qualified interest rate management agreement payments. The **SDP** entered into swaps only with counterparties having at least one rating of "AA" or higher from Standard & Poor's or "Aa" or higher from Moody's at the time of execution. As of June 30, 2008, **SDP** was not exposed to credit risk on any of its outstanding swaps because the swaps had negative fair values. However, should interest rates change and the fair values of the swaps become positive, **SDP** would be exposed to credit risk in the amount of the derivatives' fair value. The swap agreements contain varying one-way collateral agreements with the counterparties. The swaps require collateralization by the counterparty of the fair value of the swap should the counterparty's credit rating fall below the applicable thresholds.

*Basis Risk:* The basis risk on the fixed-to-floating swaps is the risk that the interest rate paid by **SDP** on a series of related variable rate bonds to bondholders differs from the variable swap rate received from the applicable counterparty on the related swap. The **SDP** bears basis risk on each of its fixed-to-floating swaps since **SDP** receives a percentage of LIBOR to offset the actual variable bond rate **SDP** pays on its bonds. **SDP** is exposed to basis risk should the floating rate that it receives on a swap be less than the actual variable rate **SDP** pays on the bonds. Depending on the magnitude and duration of any basis risk shortfalls, the expected cost savings from the swap may not be realized.

The basis risk on the basis swaps is the risk that benchmark tax-exempt interest rates paid by **SDP** on each basis swap differ from the variable swap rate received from the applicable counterparty on the related swap. The **SDP** bears basis risk on each of its basis swaps since the **SDP** receives a percentage of LIBOR and pays the tax-exempt benchmark SIFMA. The **SDP** is exposed to basis risk should the floating rate that it receives on a swap plus the spread is less than SIFMA **SDP** pays on the swaps. Depending on the magnitude and duration of any basis risk shortfall, the expected cost savings from the basis swap may not be realized.

*Termination Risk:* **SDP** can terminate a swap at any time at its option; the counterparty to a swap may only terminate a swap upon the occurrence of certain termination events as provided in each swap. If a fixed-to-floating swap is terminated, the related variable-rate bonds would no longer be hedged to a fixed rate; if a basis swap is terminated, the associated expected savings on the fixed-rate bonds would no longer be recognized. If at the time of termination the swap has a negative fair value, **SDP** would be liable to the counterparty for a payment equal to the swap's fair value, calculated pursuant to the procedures stated in each swap.

#### **(6) Other Long-Term Debt**

The **SDP** had loans payable of \$3,362 at year-end which consisted of an interest-free loan that is expected to be repaid over the next year.

### **8. LEASE COMMITMENTS AND LEASED ASSETS**

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#### **A. CITY AS LESSOR**

The City's operating leases consist of leases of airport facilities, recreation facilities, certain transit facilities and various other real estate and building sites. Rental income for all operating leases for the year was:

(Amounts In Thousands of USD)	<u>Primary Government</u>		<u>Component Units</u>
	Governmental Funds	Proprietary Funds	
Minimum Rentals	8,105	26,123	3,438
Additional Rentals	<u>10,627</u>	<u>137,504</u>	<u>655</u>
Total Rental Income	<u>18,732</u>	<u>163,627</u>	<u>4,093</u>

Future minimum rentals receivable under non cancelable operating leases are as follows:

(Amounts In Thousands of USD)	<u>Primary Government</u>		<u>Component Units</u>
<b>Fiscal Year Ending</b> <b><u>June 30</u></b>	Governmental Funds	Proprietary Funds	
2009	3,484	19,334	4,329
2010	3,602	17,668	4,090
2011	3,724	15,294	3,916
2012	3,852	14,288	2,995
2013	3,984	7,024	4,903
2014-2018	22,118	32,382	4,772
2019-2023	25,276	21,471	3,374
2024-2028	30,294	12,955	1,872
2029-2033	36,341	13,465	1,081
2034-2038	-	-	937
2039-2043	-	-	841
2044-2048	-	-	793
2049-2053	-	-	793
2054-2058	-	-	793
2059-2063	-	-	793
2064-2068	-	-	793
2069-2073	-	-	793
2074-2078	-	-	793
2079-2083	-	-	790
2084-2088	-	-	704
2089-2093	-	-	140
Total	<u>132,675</u>	<u>153,881</u>	<u>40,295</u>

**B. CITY AS LESSEE**

**1) OPERATING LEASES**

The City's operating leases consist principally of leases for office space, data processing equipment, duplicating equipment and various other items of property and equipment to fulfill temporary needs. Rental expense for all operating leases for the year was as follows:

(Amounts In Thousands of USD)

	<b><u>Primary Government</u></b>		<b><u>Component Units</u></b>
	<b><u>Governmental Funds</u></b>	<b><u>Proprietary Funds</u></b>	
Minimum Rentals	152,030	18,357	51,956
Additional	5,137	11,093	-
Sublease	<u>435</u>	<u>-</u>	<u>-</u>
Total Rental Expense	<u><u>157,602</u></u>	<u><u>29,450</u></u>	<u><u>51,956</u></u>

As of year end, future minimum rental commitments for operating leases having an initial or remaining non-cancelable lease term in excess of one year are as follows:

(Amounts In Thousands of USD)

<b><u>Fiscal Year Ending June 30</u></b>	<b><u>Primary Government</u></b>		<b><u>Component Units</u></b>
	<b><u>Governmental Funds</u></b>	<b><u>Proprietary Funds</u></b>	
2009	30,007	1,600	14,974
2010	26,065	1,003	13,045
2011	26,477	395	5,994
2012	26,599	91	5,090
2013	23,895	91	5,754
2014-2018	88,462	136	9,325
2019-2023	37,323	-	5,303
2024-2028	787	-	5,303
2029-2033	257	-	5,302
2034-2038	125	-	5,302
2039-2043	<u>21</u>	<u>-</u>	<u>972</u>
Total	<u><u>260,018</u></u>	<u><u>3,316</u></u>	<u><u>76,364</u></u>

**2) CAPITAL LEASES**

Capital leases consist of leased real estate and equipment from various component units. Future minimum rental commitments are as follows:

(Amounts In Thousands of USD)

<b>Fiscal Year Ending June 30</b>	<b>Component Units</b>
2009	2,457
2010	1,221
2011	965
2012	719
2013	595
2014-2018	5,047
	<hr/>
Future Minimum Rental Payments	11,005
Interest Portion of Payments	<u>(2,691)</u>
Obligation Under Capital Leases	<u><u>8,314</u></u>

During FY2007, PLC entered into an agreement for a telephone system with a lease term of five years and an interest rate of 6.13% annually. Cost as follows:

Penns Landing Corp	(USD)	
Equipment Cost		44,418
Less: Accum Depreciation		<u>(13,326)</u>
		<u>31,092</u>

Amortization expense for FY2008 was \$8,884.00.

**9. DEFERRED COMPENSATION PLANS**

**A. PRIMARY GOVERNMENT**

The City offers its employees a deferred compensation plan in accordance with Internal Revenue Code section 457. As required by the Code and Pennsylvania laws in effect at June 30, 2008, the assets of the plan are held in trust for the exclusive benefit of the participants and their beneficiaries. In accordance with GASBS #32, *Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, the City does not include the assets or activity of the plan in its financial statements.

**B. COMPONENT UNITS**

PGW offers its employees a deferred compensation plan in accordance with Internal Revenue Code section 457. As of the Gas Works' fiscal year ended August 31, 1999 the Plan was amended to comply with subsection (g) of the code through the creation of a trust in which all assets and income of the Plan are to be held for the exclusive benefit of participants and their beneficiaries. As a result, the company no longer owns the assets of the Plan nor has a contractual liability to Plan participants.

**10. FUND BALANCE RESERVATIONS**

The City has reserved portions of several funds' Fund Balances. Following is a description of all such reservations followed by a summary of the major funds at year end for the Primary Government:

**Reserved for Encumbrances** - An account used to segregate a portion of Fund Balance for expenditure upon vendor performance

**Reserved for Intergovernmental Financed Programs** - An account used to segregate a portion of Fund Balance legally restricted to programs to improve the City's financial status.

**Reserved for Behavioral Health** - An account used to segregate a portion of Fund Balance that is required to be held in reserve to ensure adequate funding for costs of managed behavioral health care.

**Reserved for Long Term Loan** - An account used to segregate a portion of Fund Balance that represents amounts that were loaned and are not due to be repaid in the next fiscal year.

**Reserved for Neighborhood Revitalization** - An account used to segregate a portion of Fund Balance for the purpose of revitalizing various neighborhoods in the City of Philadelphia.

**Reserved for Public Safety Emergency Phone System** - An account used to segregate a portion of Fund Balance legally restricted for the improvement of the emergency phone system.

**Reserved for Central Library Project** - An account used to segregate a portion of Fund Balance for the amount held by the fiscal agent for the purpose of renovating the central library.

**Reserved for Cultural and Commercial Corridor Financing:** An account used to segregate a portion of fund balance for the amount held by the fiscal agent for the purpose of funding cultural and commercial corridor improvements.

(Amounts In Millions of USD)	General Fund	Health Choices		Total
		Behavioral Health Fund	Grants Revenue Fund	
Reserved Fund Balance:				
Reserved for Encumbrances	108.8	-	-	108.8
Reserved for Neighborhood Revitalization	-	-	77.8	77.8
Reserved for Behavioral Health	-	177.8	-	177.8
Reserved for Intergov Financed Programs	-	-	18.6	18.6
Reserved for Emergency Phone System	-	-	28.7	28.7
Reserved for Long Term Loan	22.5	-	-	22.5
Reserved for Central Library Project	4.9	-	-	4.9
Reserved for CCC Project	122.5	-	-	122.5
Total Reserved Fund Balance	<u>258.7</u>	<u>177.8</u>	<u>125.1</u>	<u>561.6</u>

**11. INTERFUND TRANSACTIONS**

During the course of normal operations the City has numerous transactions between funds. These transactions are recorded as operating transfers and are reported as other financial sources (uses) in the Governmental Funds and as transfers in the Proprietary Funds. Some of the more significant transfers are: the PICA administrative fund collects a portion of the wage tax paid by City residents and transfers funds that are not needed for debt service and administrative costs to the general fund. Also, the general fund and the PICA administrative fund make transfers to the debt service funds for principal and interest payments.

Transfers between fund types during the year were:

*(Amounts in Thousands of USD)*

	<u>Transfers To:</u>				<u>Total</u>
	Non major Governmental				
<u>Transfers From:</u>	<u>General</u>	<u>Special Revenue</u>	<u>Debt Service</u>	<u>Capital Improvement</u>	
General	-	955	100,825	1,572	103,352
Grants	5,412	-	-	7,187	12,599
Non major Special Revenue Funds	261,242	-	80,101	2,949	344,292
Water Fund	4,994	-	-	-	4,994
<b>Total</b>	<u>271,648</u>	<u>955</u>	<u>180,926</u>	<u>11,708</u>	<u>465,237</u>

**12. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The government fund balance sheet (Exhibit III) includes a reconciliation to the Net Assets of Governmental Activities. One element of that reconciliation states that "Long Term Liabilities, including bonds payable, are not reported in the funds". The details of this difference are as follows:

*(Amounts in Millions of USD)*

Bonds Payable	1,883.2
Service Agreements	2,254.0
Employee Related Obligations	399.4
Indemnities	36.1
Total Adjustment	<u>4,572.7</u>

**13. PRIOR PERIOD ADJUSTMENTS**

**A. PRIMARY GOVERNMENT**

- Government Wide net assets beginning balance for governmental activities was increased by \$11.6 million due to the recalculation of the Net Pension Obligation by the actuary for FY2007.
- Government Wide net assets beginning balance for business-type activities was increased by \$1.4 million due to the recalculation of the Net Pension Obligation by the actuary for FY2007. This represents a \$.9 million increase in the Water Fund and a \$.5 million increase in the Aviation Fund.

**B. COMPONENT UNITS**

- **SDP** district-wide net assets beginning balances were increased by \$2.1 million. These adjustments were due to (1) a net understatement of capital assets valued at \$1.8 million; (2) an understatement of accumulated depreciation of \$0.3 million; (3) a net overstatement of deferred charges of \$2.9 million; and (4) an overstatement of net bond premiums of \$3.5 million.
- This year, upon the City's re-evaluation of its relationship with the Philadelphia Housing Authority (PHA), which has been reported as a discretely presented component unit of the

City in the past, it was determined that PHA no longer meets the criteria for inclusion as a component unit in the City's report. Therefore, Net Assets – July 1, 2007 were restated to exclude PHA's \$893.8 million share of Net Assets.

**14. NET ASSETS RESTRICTED BY ENABLING LEGISLATION**

The government-wide statement of net assets reports \$1,285.1 million of restricted net assets, of which \$36.0 million is restricted by enabling legislation as follows:

(Amounts in Thousands of USD)	<u>Restricted Net Assets</u>	<u>Restricted by Enabling Legislation</u>
Capital Projects	241,698	-
Debt Service	299,075	-
Behavioral Health	235,262	-
Intergovernmental Finance	18,632	-
Neighborhood Revitalization	77,795	-
Stadium Financing	114	-
Central Library Project	4,934	-
CCC Project	122,461	-
Grant Programs	75,167	17,426
Rate Stabilization	183,130	-
Libraries & Parks:		
Expendable	3,881	-
Non-Expendable	4,460	-
Other	18,535	18,535
<b>Total</b>	<b>1,285,144</b>	<b>35,961</b>

**15. FUND DEFICITS**

- a) The Community Development Fund, which is a Special Revenue fund, has a Fund Balance deficit at year end of \$3.2 million.

**16. ADVANCE SERVICE CHARGE**

The City's Water Fund Regulations provide for the assessment of an "Advance Service Charge" (ASC) at the time a property is initially connected to the system. The initial charge is calculated to be the equivalent of three (3) monthly service charges. This long-standing practice of assessing an initial charge equivalent to the average of three monthly service charges has been consistent whether the billing period was semi-annually (through 1979), quarterly (1979-1994) or monthly (1994-current). The Fund includes these charges in current revenues at the time they are received. Fund regulations also provide for a refund of any advance service charges upon payment of a \$100 fee and permanent disconnection from the system.

During the current fiscal year 334 disconnection permits were issued resulting in a refund or final credit of approximately \$262,000 and 1,243 new connection permits were issued resulting in additional advance service charges of approximately \$498,000.

#### IV. OTHER INFORMATION

##### 1. PENSION PLANS

The City maintains two single employer defined benefit plans for its employees and several of its component units. One blended component unit, **PICA**, and three discretely presented component units - the **SDP**, **PCCA**, and **CCP** - participate in state administered cost-sharing multiple employer plans. In addition, one discretely presented component unit - **RDA** - maintains its own single employer defined benefit plans. For the year ending June 30, 2008, the City adopted the requirements of GASB Statement No. 50, *Pension Disclosures*, issued May, 2007.

##### A. SINGLE EMPLOYER PLANS

The two plans maintained by the City are the Municipal Pension Plan (City Plan) and the Gas Works Plan (PGW Plan). The plan maintained by the City's component unit is the Redevelopment Authority of the City of Philadelphia Retirement Plan (RDA Plan).

Financial statements for the City and PGW pension plans are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues when due, pursuant to formal commitments, as well as statutory or contractual requirements.

Required Supplementary Information calculated in accordance with GASBS #25 is presented in audited financial statements of the respective pension plans. Copies of these financial statements may be obtained by contacting the Director of Finance of the City of Philadelphia.

##### 1) City Plan

##### a) Plan Description

The Philadelphia Home Rule Charter (the Charter) mandates that the City maintain an actuarially sound pension and retirement system. To satisfy that mandate, the City's Board of Pensions and Retirement maintains the single-employer Municipal Pension Plan (the Plan). The plan covers all officers and employees of the City and officers and employees of five other governmental and quasi-governmental organizations. By authority of two Ordinances and related amendments passed by City Council, the Plan provides retirement benefits as well as death and disability benefits. Benefits vary by the class of employee. The plan has two major classes of members - those covered under the 1967 Plan and those covered under the 1987 Plan. Each of these two plans has multiple divisions.

##### Retirement Benefits

An employee who meets the age and service requirements of the particular division in which he participates is entitled to an annual benefit, payable monthly for life, equal to the employee's average final compensation multiplied by a percentage that is determined by the employee's years of credited service. The formula for determining the percentage is different for each division. If fund earnings exceed the actuarial assumed rate by a sufficient amount, an enhanced benefit distribution to retirees, their beneficiaries, and their survivors shall be considered. A deferred vested benefit is available to an employee who has 10 years of credited service, has not withdrawn contributions to the system and has attained the appropriate service retirement age. Members of both plans may opt for early retirement with a reduced benefit. The **Deferred Retirement Option Plan** (DROP) was initiated on October 1, 1999. Under this plan employees that reach retirement age may accumulate their monthly service retirement benefit in an interest bearing account at the Board of Pensions for up to four (4) years and continue to be employed by the City of Philadelphia.

##### Death Benefits

If an employee dies from the performance of duties, his/her spouse, children or dependent parents may be eligible for an annual benefit ranging from 15% to 80% of the employee's final average compensation. Depending on age and years of service, the beneficiary of an employee who dies other than from the performance of duties will be eligible for either a lump sum benefit only or a choice between a lump sum or an annual pension.

**Disability Benefits**

Employees disabled during the performance of duties are eligible for an immediate benefit equal to contributions plus a yearly benefit. If the employee subsequently becomes employed, the benefit is reduced by a percentage of the amount earned. Certain employees who are disabled other than during the performance of duties are eligible for an ordinary disability payment if they apply for the benefit within one year of termination. If the employee subsequently becomes employed, the benefit is reduced by a percentage of the amount earned.

**Membership**

Membership in the plan as of July 1, 2007 was as follows:

Retirees and beneficiaries currently receiving benefits	35,527
Terminated members entitled to benefits but not yet receiving them	1,301
Active members	<u>28,354</u>
Total Members	<u>65,182</u>

The Municipal Pension Fund issues a separate annual financial report. To obtain a copy, contact the Director of Finance of the City of Philadelphia.

**b) Funding Policy**

Employee contributions are required by City Ordinance. For Plan 67 members, employees contribute 3¾% of their total compensation that is subject to FICA and 6% of compensation not subject to FICA. Plan 87 contribution rates are defined for the membership as a whole by Council ordinance. Rates for individuals are then determined annually by the actuary so that total individual contributions satisfy the overall rate set by Council.

The City is required to contribute the remaining amounts necessary to fund the Plan, using an acceptable actuarial basis as specified by the Home Rule Charter, City Ordinance and State Statute. Court decisions require that the City's annual employer contributions are sufficient to fund:

- The accrued actuarially determined normal costs
- Amortization of the unfunded actuarial accrued liability determined as of July 1, 1985. The portion of that liability attributable to a class action lawsuit by pension fund beneficiaries (the Dombrowski suit) is amortized in level installments, including interest, over 40 years through June 30, 2009. The remainder of the liability is amortized over 34 years with increasing payments expected to be level as a percentage of each year's aggregate payroll.
- Amortization in level dollar payments of the changes to the July 1, 1985 liability due to the following causes over the stated period:
  - non active member's benefit modifications (10 years)
  - experience gains and losses (15 years)
  - changes in actuarial assumptions (20 years)
  - active members' benefit modifications (20 years )

Under the City's current funding policy, the total required employer contribution for the current year amounted to \$517.9 million or 35.4% of the covered payroll of \$1,461.6 million. The City's actual contribution was \$412.4 million. The City's contribution met the Minimum Municipal Obligation (MMO) as required by the Commonwealth of Pennsylvania's Acts 205 and 189. The Annual Pension Cost and related percentage contributed for the three most recent fiscal years are as follows:

(Millions of USD)

Fiscal Year Ended June 30	Annual Pension Cost	Percentage Contributed	Net Pension Obligation
2006	426.0	77.88%	(817.6)
2007	556.3	75.36%	(680.5)
2008	561.0	76.10%	(559.5)

The actuarial valuation used to compute the current year's required contribution was performed as of July 1, 2007. Methods and assumptions used for that valuation include:

- the individual entry age actuarial cost method
- a five-year smoothed market value method for valuing investments
- a level percentage closed method for amortizing the unfunded liability
- an annual investment rate of return of 8.75%
- projected annual salary increases of 5% (including inflation)
- annual inflation of 2.75%
- no post-retirement benefit increases

Administrative costs of the Plan are paid out of the Plan's assets.

**c) Funding Status**

The following schedule shows the funding status based on the latest actuary report. The schedule of funding progress, which presents multiyear trend information about whether the actuarial value of plan assets is decreasing over time relative to the actuarial accrued liability for benefits, can be found in the Required Supplementary Information section immediately following the Notes to the Financial Statements.

(Millions of USD)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percent of Covered Payroll (b - a) / c
07/01/2007	4,421.7	8,197.2	3,775.5	53.94%	1,351.8	279.29%

**d) Net Pension Obligation**

The City and other employers' annual pension cost and net pension obligation (NPO) for the Municipal Pension Plan for the current year were as follows:

(Thousands of USD)

Annual Required Contribution (ARC)	536,874
Interest on Net Pension Obligation (NPO)	(60,685)
Adjustment to ARC	<u>84,785</u>
Annual Pension Cost	560,974
Contributions Made	<u>426,934</u>
Increase in NPO	134,040
NPO at beginning of year*	<u>(693,545)</u>
NPO at end of year	<u>(559,505)</u>
Interest Rate	8.75%
15 Year amortization Factor (EOY)	8.18%

\* The NPO at beginning of the year differs from the NPO at June 30, 2007 by \$13.0 million due to a recalculation of the contributions made during FY2007.

e) **Summary of Significant Accounting Policies**

Financial statements of the Plan are prepared using the accrual basis of accounting. Contributions are recognized as revenues when due, pursuant to formal commitments, as well as statutory or contractual requirements. Benefits and refunds paid are recognized when due and payable in accordance with the terms of the plan. Investments are valued as described in Footnote I.4.

2) **Gas Works Plan**

a) **Plan Description**

**PGW** sponsors a public employee retirement system (PERS), a single-employer defined benefit plan to provide benefits for all its employees. The **PGW** Pension Plan provides retirement benefits as well as death and disability benefits. Retirement benefits vest after 5 years of credited service. Employees who retire at or after age 65 are entitled to receive an annual retirement benefit, payable monthly, in an amount equal to the greater of:

- 1.25% of the first \$6,600 of Final Average Earnings plus 1.75% of the excess of Final Average Earnings over \$6,600, times years of credited service, with a maximum of 60% of the highest annual earnings during the last 10 years of credited service, applicable to all participants
- OR
- 2% of total earnings received during the period of credited service plus 22.5% of the first \$1,200 of such amount, applicable only to participants who were employees on or prior to March 24, 1967.

Final-average earnings is the employees' average pay, over the highest 5 years of the last 10 years of credited service. Employees with 15 years of credited service may retire at or after age 55 and receive a reduced retirement benefit. In addition, employees with 30 years of credited service are eligible to select early retirement with no reduction in benefits.

At September 1, 2007 the beginning of the Plan Year of the last actuarial valuation, the Pension Plan membership consisted of:

Retirees and beneficiaries currently receiving benefits and terminated members entitled to benefits but not yet receiving them	2,151
Current Employees	<u>1,665</u>
Total Members	<u>3,816</u>

**b) Funding Policy**

Benefit and contribution provisions are established by City ordinance and may be amended only as allowed by City ordinance. Covered employees are not required to contribute to the PGW Pension Plan. The Gas Works is required by statute to contribute the amounts necessary to finance the Plan.

The funding policy of the **PGW** Plan provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are sufficient to accumulate assets to pay benefits when due. Level percentage of employer contribution rates are based on the actuarial accrued liability as determined by using the Projected Unit Credit actuarial funding method. The actuarial asset value is equal to the value of fund assets. The unfunded actuarial accrued liability is being amortized using the open method. Contributions of \$15.2 million (approximately 2.0% of covered payroll) were made to the PGW Plan during the year.

Historically, payments to beneficiaries of the **PGW** Plan are made by the Fund and not from the assets of the Plan. During the year, payments to beneficiaries exceeded the Fund's actuarially computed pension contribution and a withdrawal of \$16.8 million from the pension assets was necessary to meet beneficiary payment obligations.

**c) Funding Status**

The funded status of the **PGW** plan as of September 1, 2007 the most recent actuarial valuation is as follows (amounts in thousands):

(Amounts In Thousands)						
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL)-Entry Age (b)	Unfunded/ (Over Funded) AAL (UAAL) (b - a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percent of Covered Payroll (b - a) / c
09/01/2007	\$416,183	\$482,380	(\$66,197)	86.3%	\$102,958	64.3%

The analysis of pension funding progress presented as required supplementary information (RSI) following the notes to the financial statements, present multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the AALs for benefits.

Amortization Method	Level percent open
Remaining Amortization Period	20 years

**d) Annual Pension Cost**

**PGW's** annual pension cost for the current year was \$15,217,000 equal to its required contribution. The annual required contribution for the current year was determined based on an actuarial study or updates thereto, using the projected unit credit method. Significant actuarial assumptions used include an annual rate of return on investments of 8.25%, compounded annually, projected salary increases of 3.00% of the salary at the beginning of the next three years, then 4.25% of the salary at the beginning of the fourth and subsequent year, and retirements that are assumed to occur prior to age 62, at a rate of 10% at 55 to 61 and 100% at age 62. The assumptions did not include post retirement benefit increases.

The Annual Pension Cost and related percentage contributed for the three most recent fiscal years is as follows:

(Amounts in Millions of USD)

Fiscal Year Ended <u>August 31</u>	Annual Required <u>Contribution</u>	Percentage <u>Contributed</u>
2005	14.7	100%
2006	17.6	100%
2007	15.2	100%

e) **Summary of Significant Accounting Policies**

The financial statements of the Plan are prepared on the accrual basis of accounting. Employer contributions are recognized as revenues when due, pursuant to formal commitments, as well as statutory or contractual requirements. Investment income is recognized as earned. Gains and losses on sales and exchanges are recognized on the transaction date. Plan investments are reported at fair value based on quoted market price for those similar investments.

3) **Component Unit - Redevelopment Authority Plan**

a) **Plan Description**

The **RDA** contributes to the Redevelopment Authority of the City of Philadelphia Retirement Plan (the Plan) which is a single-employer defined benefit pension plan.

Substantially all full time **RDA** employees are eligible to participate in the Plan after six months of service. Benefits vest after five years of service. **RDA** employees who retire at or after age 55 with five years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.5% of their final monthly salary multiplied by the number of months of credited service up to 20 years plus 2% of final monthly compensation multiplied by months of credited service in excess of 20 years up to a maximum of 35 years. The Plan also provides death and disability benefits which are determined in a manner similar to the retirement benefits.

b) **Funding Policy**

The plan's funding policy provides for actuarially determined periodic employer contributions which account for benefits that increase gradually over time so that sufficient assets will be available to pay benefits when due. The rate for the **RDA's** employee group as a whole has tended to remain level as a percentage of annual covered payroll. **RDA** employees are required to contribute 6% of their salary to the Plan. The **RDA** is required to contribute the remaining amounts necessary to fund the Plan as defined under Act 205 of the Commonwealth of Pennsylvania Code.

c) **Annual Pension Cost**

The contribution for the Plan for Fiscal 2008 of \$1.5 million (approximately 46% of covered payroll, representing normal cost) was determined in accordance with actuarially determined requirements computed through the actuarial valuation performed as of January 1, of each respective year using the aggregate cost method. The **RDA** contributed \$1,303,846 and the employees contributed \$244,350 (approximately 7% of current covered payroll).

Significant actuarial assumptions include a 7.75% rate of return on investment assets, projected salary increases of 6% per year (4% for merit and promotion, 2% for inflation) and no post-retirement benefit increases.

The actuarial value of assets was determined based on contractual value, which approximated fair value. As of the latest actuarial valuations, performed as of January 1, 2008, the actuarial accrued liability was

\$49.9 million and the actuarial value of assets was \$48.0 million. The Unfunded Actuarial Accrued Liability (UAAL) over the actuarial value of asset is \$1.9 million. The UAAL is being amortized over the average lifetime of active plan participants. The portion of the UAAL arising from actuarial gains and losses is amortized over a 15-year period.

The Net Pension (Benefit) Obligation as of June 30, 2008 is as follows:

	amounts in thousands
Annual Required Contribution	886,695
Interest On Net Pension Obligation	(15,382)
Adjustment to Annual Required Contribution	24,779
Annual Pension Cost	<u>896,092</u>
Contributions Made	<u>(1,303,846)</u>
Decrease In Net Pension Obligation	(407,754)
Net Pension Obligation - Beginning of Year	<u>(198,481)</u>
Net Pension Obligation - End of Year	<u>(606,235)</u>

The RDA's actuarially required contributions and percentage contributed for the last three years are summarized below:

(Amounts in Thousands of USD)

Fiscal Year Ended <u>June 30</u>	Annual Pension Cost (APC)	Percent of APC Contributed	Net Pension Obligation
2006	1,259.9	98%	(44.0)
2007	893.8	117%	(198.5)
2008	896.1	101%	(606.2)

d) **Funding Status and Funding Progress**

The funding status of the pension plan as of January 1, 2008, the most recent actuarial valuation date, is as follows (dollar amounts in thousands):

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets</u> (a)	<u>Actuarial Liability (AAL) Entry Age Normal Cost Method</u> (b)	<u>Unfunded Actuarial Liability (UAAL)</u> (b - a)	<u>Funded Ratio</u> (a / b)	<u>Covered Payroll</u> (c)	<u>UAAL as a Percent of Covered Payroll</u> (b - a) / c
01/01/2008	\$48,014	\$49,915	\$1,901	96.20%	\$3,364	56.53%

The aggregate actuarial cost method does not identify or separately amortize unfunded actuarial liability. The information about the Plan's funded status and funded progress disclosed above has been prepared using the entry age actuarial cost method for that purpose, and the information presented is intended to serve as a surrogate for the funded status and funded progress of the Plan.

For the fiscal year ended June 30, 2007, **RDA's** pension plan was amended to include termination benefits equal to the eligible participants' monthly retirement benefit. **RDA** paid a one-time termination benefits totaling \$243,363 for the year ended June 30, 2007.

**B. MULTIPLE EMPLOYERS PLANS**

One of the City's blended component units and three of its discretely presented component units participate in two defined benefit plans (PSERS and SERS) and one, **CCP**, participates in two defined contribution plans (TIAA-CREF and Fidelity Investments) as described below.

The payroll for **CCP** employees covered by any of the four multiple employer plans was \$60.4 million and the total payroll was \$68.3 million. Contributions to the four plans by the **CCP** during the fiscal year totaled approximately \$4.7 million representing 7.72% of covered payroll. **CCP** employees contributed approximately \$4.0 million representing 5% of covered payroll.

**1) Public School Employee Retirement System (PSERS)**

**a) Plan Description**

School Districts and Community Colleges in the Commonwealth of Pennsylvania participate in the State administered Public School Employees Retirement System (PSERS) which is a cost-sharing multiple-employer defined benefit plan. PSERS provides retirement and disability benefits, legislatively mandated ad hoc cost-of-living adjustments and health care insurance premium assistance to qualifying annuitants. Authority to establish and amend benefit provisions rests in the Public School Employees' Retirement Code (the Code).

PSERS issues a comprehensive annual financial report which includes financial statements and required supplementary information for the plan. A copy of the report can be obtained by writing to:

Public School Employees' Retirement System  
 PO Box 125  
 Harrisburg, PA 17108-0125

**b) Funding Policy**

Contribution policy is established by the Code and requires contributions from active members, employers and the Commonwealth. Most active members contribute at 5.25% of qualifying compensation. Members joining the PSERS on or after July 22, 1983 contribute at 6.25% (class TC) or 7.50% (class TD). The employer rate is actuarially determined. The rate for fiscal year 2007 was 7.13%, and is composed of a pension contribution rate of 6.44% for pension benefits and .69% for health insurance premium assistance. The **SDP's** contributions for the last three years are as follows:

(Amounts in Millions of USD)

<b>Fiscal Year Ended <u>June 30</u></b>	<b>Annual Required <u>Contribution</u></b>	<b>Percentage <u>Contributed</u></b>
2006	55.8	100%
2007	69.3	100%
2008	78.2	100%

2) State Employees Retirement System (SERS)

a) Plan Description

PICA and PCCA employees and certain CCP employees are eligible to participate in the Pennsylvania State Employees Retirement System (SERS) which is a cost sharing multiple employer plan. The SERS provides pension, death and disability benefits. Retirement benefits vest after 5 years of credited service. Employees, who retire at age 60 after 3 years of service or with 35 years of service if under age 60, are entitled to a normal annual retirement benefit. The general annual benefit is 2% to 2.5% of the member's highest three year average salary times years of service. The General Assembly has the authority to establish and amend benefits of the SERS. Ad hoc cost-of-living adjustments are provided at the discretion of the General Assembly.

b) Funding Policy

The SERS funding policy is set by the SERS Board. Active members are required to contribute periodically at statutory rates, generally 5 to 6.25% of gross pay. The amount is recorded in an individually identified account that accumulates interest at 4% per year as mandated by statute. Accumulated employee contributions and credited interest vest immediately and are returned to the employee upon termination of service if the employee is not eligible for other benefits.

Employer contributions are an actuarially determined percentage of payroll such that they, along with employee contributions and an actuarially determined investment rate of return, are adequate to accumulate assets to pay benefits when due.

In May 2001, the PCCA initiated Act 2001-9 which created a new Class AA membership, changed the vesting requirements of all members from 10 to 5 years, increased the member contribution rate from 5% to 6.25% and increased the benefit formula to 2.5% of final average salary. New members are automatically enrolled as Class AA. However, election for current members at the time of enactment was voluntary. Contributions of the PCCA for the last three years were as follows:

(Amounts in Thousands of USD)

Fiscal Year Ended <u>June 30</u>	Annual Required <u>Contribution</u>	Percentage <u>Contributed</u>
2006	120.7	100%
2007	171.9	100%
2008	172.7	100%

PICA has not been required to contribute over the past three years.

According to the retirement code, all obligations of the SERS will be assumed by the Commonwealth should the SERS terminate. During the year and as of year end, the SERS did not hold securities issued by the City or other related parties.

The SERS issues a publicly available financial report that includes financial statements and required supplementary information which may be obtained by writing to:

State Employees' Retirement Board  
 Commonwealth of Pennsylvania  
 30 North Third Street  
 Harrisburg, PA 17108-1147

**3) Teacher's Insurance and Annuity Association-College Retirement Equities Fund (TIAA-CREF) and Fidelity Investments**

**a) Plan Description**

Community College employees are also eligible to participate in the Teacher's Insurance and Annuity Association - College Retirement Equities Fund (TIAA-CREF). TIAA-CREF is a defined contribution plan and, as such, benefits depend solely on amounts contributed to the plan plus investment earnings. Full-time faculty and administrative employees are eligible to participate from the date of employment, and clerical employees have a one year waiting period. Part-time faculty may participate after earning four (4) seniority units, as defined in the Collective Bargaining Agreement. College policy and collective bargaining agreements require that both the employee and the college contribute amounts, as set forth below, based on the employees earnings.

The **CCP's** contributions for each employee (and interest allocated to the employee's account), are fully vested. Death benefits in the amount of the full present value of accumulation are provided to the beneficiary of participants who die prior to retirement. There are a variety of payments available. The **CCP** has 1,125 employees participating in this plan.

**b) Funding Policy**

The employer's contribution requirement for full-time faculty and administrators and other staff is 10% of the base contract amount. For visiting lecturers, the rate is 5% of the base contract. For part-time faculty, the rate is 5% of all earnings. For all employees, the employee's contribution requirement is 5% of base salary.

**2. ACCUMULATED UNPAID SICK LEAVE**

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City and certain component unit employees are credited with varying amounts of sick leave according to type of employee and/or length of service. City employees may accumulate unused sick leave to predetermined balances. SDP employees have an unlimited maximum accumulation and Gas Works' employees' sick leave is non-cumulative. Non-uniformed employees (upon retirement only) and uniformed employees (upon retirement or in case of death while on active duty) are paid varying amounts ranging from 25% to 50% of unused sick time, not to exceed predetermined amounts. Employees, who separate for any reason other than indicated above, forfeit their entire sick leave. The City budgets for and charges the cost of sick leave as it is taken.

**3. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

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During fiscal year 2008, the City adopted GASB Statement No. 45., *Accounting and Financial Reporting by Employers for Post-Employment Benefits Other than Pensions (OPEB)*, issued July, 2004. This statement establishes standards for the measurement, recognition, and display of expenses/expenditures and related liabilities (assets), note disclosures, and if applicable, required supplementary information in the financial reports of state and local governments.

**A. PRIMARY GOVERNMENT**

**Plan description:** The City of Philadelphia self-administers a single employer, defined benefit plan and provides health care for five years subsequent to separation for eligible retirees. Certain union represented employees may defer their coverage until a later date but the amount that the City pays for their health care is limited to the amount that the City would have paid at the date of their retirement. The City also provides lifetime insurance coverage for all eligible retirees. Firefighters are entitled to \$7,500 coverage and all other employees receive \$6,000 in coverage. The plan does not issue stand alone financial statements, and the accounting for the plan is reported within the financial statements of the City of Philadelphia.

**Funding Policy** The City funds its retiree benefits on a pay-as-you-go basis. To provide health care coverage, the City pays a negotiated monthly premium for retirees covered by union contracts or pays the health care providers directly for non unionized employees. For fiscal year 2008, the City paid \$75.8 million for retiree healthcare.

**Annual OPEB Cost and Net OPEB Obligation:** The City's annual other post employment benefit (OPEB) expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB statement 45. The ARC represents a level of funding, which if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty (30) years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan and changes in the net OPEB obligation (dollar amount in thousands)

Annual required contribution	83,249
Interest on net OPEB obligation	124
Annual OPEB cost	<u>83,373</u>
Payments made	(79,705)
Increase in net OPEB obligation	3,668
Net OPEB obligation - beginning of year	-
Net OPEB obligation - end of year	<u><u>3,668</u></u>

**Funded Status and Funding Progress:** As of July 1, 2007, the most recent (initial) actuarial valuation date, the City is funding OPEB on a pay as you go basis and accordingly, the unfunded actuarial accrued liability for benefits was \$1.1 billion. The covered annual payroll was \$ 1.5 billion and the ratio of the UAAL to the covered payroll was 73.3 percent.

The required schedule of funding progress immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

The projections of future benefit payments for an ongoing plan obligation involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the funded status of the obligation and the contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**Actuarial Methods and Assumptions:** Projections of costs for financial reporting purposes are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing costs between the employer and plan members to that point.

Costs were determined according to the individual entry age actuarial cost method with the attribution period ending at each decrement age. This is consistent with the cost method used for the City of Philadelphia Municipal Retirement System. Unfunded liabilities are funded over a 30 year period as a level percentage of payroll, which is assumed to increase at a compound annual rate of 4% per year. The actuarial assumption included a 3.5% compound annual interest rate on the City's general investments.

**B. COMPONENT UNITS**

**School District of Philadelphia (SDP) OPEB**

From an accrual accounting perspective, the cost of post-employment life insurance benefits, like the cost of pension benefits, generally should be associated with the periods in which the costs occurs, rather than in the future when it will be paid. In adopting the requirements of GASB 45, during the year ended June, 2008, SDP recognizes the costs of post-employment life insurance in the year when the employee services are received, reports the accumulated liability from prior years, and provide information useful in assessing potential demands of the

SDP's future cash flows. Recognition of the liability accumulated from prior years will be phased in over 30 years, commencing in 2008.

**Plan description:** SDP provides up to \$2,000 of life insurance coverage for retired and disabled employees. A retired employee is eligible for this benefit if covered for 10 years as an active employee and retired at age 60 with 30 years of service or age 62 with 10 years of service or any age with 35 years of service. Disabled employees' eligibility is determined by the insurance company providing the coverage.

**Funding Policy:** SDP is not required by law or contractual agreement to provide funding for the life insurance benefits other than the pay-as-you-go amount necessary to provide current benefits to retirees and eligible disabled employees. For the fiscal year ended June 30, 2008, SDP paid \$591,379.

**Annual OPEB Cost and Net OPEB Obligation:** The SDP's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount that was actuarially determined by the Entry Age Normal Cost Method. Under this method, a contribution is determined that consists of the normal cost and the unfunded actuarial liability payment. The normal cost for each employee is derived as a level contribution from entry age to assumed retirement age. The accumulation of normal costs for service already completed is the Actuarial Accrued Liability, which under GASB 45 may be amortized over no more than 30 years. The following table shows the elements of SDP's annual OPEB cost for the year, the amount paid in behalf of the plan, and changes in SDP's net OPEB obligation to the plan for the year ended June 30, 2008.

	(USD)
Annual required contribution	591,379
Interest on net OPEB obligation	-
Annual OPEB cost	<u>591,379</u>
Payments made	<u>(591,379)</u>
Increase/(Decrease) in net OPEB obligation	-
Net OPEB obligation - beginning of year	<u>-</u>
Net OPEB obligation - end of year	<u><u>-</u></u>

SDP's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2008 was as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Paid	Net OPEB Obligation
6/30/2008	\$ 591,379	100%	\$ -

**Funded Status and Funding Progress:** As of June 30, 2008, the most recent (initial) actuarial valuation date, the Plan was 0% funded. The actuarial accrued liability of \$13.9 million and the actuarial value of assets was \$0, resulting in an unfunded actuarial liability (UAAL) of \$13.9 million.

**Actuarial Methods and Assumptions:** The actuarial assumptions used in the June 30, 2008 OPEB actuarial valuations are those specific to the OPEB valuations:

- Investment return (discount rate) not fully funded: 4.00%
- Mortality for healthy and disabled participants: The Uninsured Pensioner 1994 Mortality Table (UP94) projected for 10 years, with an age set back one year for males and females.
- Payroll increases: Payroll is assumed to increase at an average rate of 4.00% per year.

- No actuarial liability is included for non-vested participants who terminated prior to the valuation date.
- Withdrawal: During the first 5 years of service withdrawal rates were assumed ranging from 24.49% to 10.88%.
- After 5 years of service retirement rates ranged from 11.31% at age 55 through 100% at ages 70 and above.
- Disability incidents were as follows:

Attained Age	Withdrawal	Percentage Disability Incidence	
		Male	Female
25	24.75%	0.016%	0.027%
30	18.01%	0.016%	0.027%
35	10.98%	0.067%	0.053%
40	7.91%	0.120%	0.087%
45	6.71%	0.120%	0.120%
50	4.03%	0.187%	0.167%
55	3.81%	0.287%	0.320%
60	6.40%	0.387%	0.320%
65	13.63%	0.067%	0.107%

- Accelerated death benefit: This benefit was assumed as an immaterial value.

**Philadelphia Gas Works (PGW) OPEB**

**Plan description:** PGW provides certain health care and life insurance benefits for approximately 1,935 retired employees and their dependents. PGW recognizes the cost of providing these benefits by charging the annual insurance premiums to expense.

**Funding Policy:** PGW pays 100% of premiums for basic medical, hospitalization, and prescription drugs incurred by retirees and their dependents. The company also pays a portion of the premium for life insurance for each eligible retiree. PGW currently provides for the cost of healthcare and life insurance benefits for retirees and their beneficiaries on a pay-as-you-go basis. Total expenses incurred for health care amounted to \$36.1 million, of which approximately 48.1% relates to retirees and their dependents. Total premiums for group life insurance amounted to \$2.0 million of which approximately 76.3% relates to retirees.

**Actuarial Valuation and Assumptions:** PGW engaged an actuarial consulting firm to provide an actuarial valuation of its OPEB obligations as of August 31, 2007. The actuarial valuations involve estimates of the value reported amounts and the assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision, as actual results are compared to past expectations, and new estimates are made about the future. The calculations were based on the types of benefits provided under the terms of the substantive plan at the time of the valuation.

PGW's annual other post employment benefit (OPEB) expense is calculated based on the projected unit cost method. Under this method of calculation the present value of benefits is allocated uniformly over the employee's expected working lifetime. The actuarial accrued liability is that portion of the present value of projected benefits, which has been accrued during the employees' working time from hire to valuation date. The normal cost represents the amount charged for services earned during the current reporting period. The normal cost is calculated by dividing the present value of projected benefits for an employee by the total service.

**Annual OPEB Cost and Net OPEB Obligation:** The following table shows the calculation of PGW's OPEB liability for FY2007. This amount has been recorded in other liabilities and deferred credits and has been expensed in FY2007.

	(Amounts in Thousands)
Annual required contribution	45,237
Interest on net OPEB obligation	-
Annual OPEB cost	<u>45,237</u>
Payments made	<u>(18,816)</u>
Increase/(Decrease) in net OPEB obligation	26,421
Net OPEB obligation - beginning of year	-
Net OPEB obligation - end of year	<u><u>26,421</u></u>

### Redevelopment Authority (RDA) OPEB

**Plan description:** RDA self-administers its single-employer, retiree medical and life insurance defined benefits plan. The plan does not issue stand-alone financial statements, and the accounting for the plan is reported within the financial statements of RDA. Eligibility begins upon the earlier of age 50 and five years of credited service or the attainment of age 55. Retirees and spouses receive medical benefits for a minimum of five years. If the employee had over 20 years of service at the time of retirement, the benefit will continue for an additional five years but not beyond age 65. Retirees only are eligible for basic life insurance coverage for five years after their retirement.

**Funding Policy:** Starting in FY2008, RDA's financial statements reflect the accrual of expenses in accordance with GASB Statement #45. Formerly, RDA accounted for, and financed expenses on a pay-as-you-go basis. For the year ended June 30, 2008, \$457,418 was actually paid on behalf of a total of 47 retirees.

Certain retirees are required to contribute nominal amounts towards health insurance. The remainder of the post-employment benefits cost is funded by RDA on a pay-as-you-go basis. A group of retirees who retires during the fiscal years 1969 through 1975 receive benefits of life and health insurance for which the retirees contribute approximately 96% of the total benefit cost. The remainder is funded on a pay-as-you-go basis, and the benefits are provided until the death of the retiree.

**Annual OPEB Cost and Net OPEB Obligation:** RDAs' OPEB expenses are calculated based on the annual required contribution of the employer (ARC). The ARC and related information was actuarially determined using the entry age normal cost method. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The net OPEB obligation as of June 30, 2008, is included in the OPEB liability in RDA's Statement of Net Assets.

The following table shows the components of the RDA's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in RDA's net OPEB obligation to the Retiree Health Plan:

	(USD)
Normal Cost*	357,013
UAAL Amortization**	<u>463,584</u>
Adjustment to ARC	820,597
Contributions Made***	<u>(457,418)</u>
Increase in net OPEB obligation	363,179
Net OPEB obligation - beginning of year	-
Net OPEB obligation - end of year	<u><u>363,179</u></u>

RDA's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2008 were as follows:

<u>Fiscal Year Ended</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Contributed</u>	<u>Net OPEB Obligation</u>
6/30/2008	\$ 820,597	56%	\$ 363,179

**Funded Status and Funding Progress:** As of June 30, 2008, the actuarial accrued liability for benefits was \$7.5 million, all of which was unfunded. Actuarial value of assets was \$0, resulting in a UAAL of \$7.5 million.

The projections of future benefit payments for an ongoing plan's ongoing obligation involve estimates of the value reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the obligation and the contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**Actuarial Methods and Assumptions:** Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members), and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefits costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Assumptions include a retirement rate of 100% at the age of 56, mortality rates RP-2000 Combined Mortality Table, and a payroll growth rate with projected salary increases of 6.00% per year. The healthcare claims costs were determined based on premium information supplied by the RDA, with pre 65 premiums being adjusted to reflect retiree-specific experience and a standard turnover assumption was based on GASB 45 paragraph 35b. Healthcare costs are expected to increase at the following rates:

<u>Year</u>	<u>Trend</u>
2008	11.0%
2009	10.0%
2010	9.0%
2011	8.0%
2012	7.0%
2013	6.0%
2014	5.0%

Based on the historical and expected returns of RDA's short-term investment portfolio, a discount rate of 5% was used. The amortization cost for the initial UAAL is a level dollar amount for a period of 30 years. The remaining amortization period at June 30, 2008, was 29 years.

#### 4. PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY

**PICA**, a body corporate and politic, was organized in June 1991 and exists under and by virtue of the Pennsylvania Intergovernmental Cooperation Authority Act for Cities of the First Class (the Act). Pursuant to the Act, **PICA** was established to provide financial assistance to cities of the first class. The City currently is the only city of the first class in the Commonwealth of Pennsylvania. Under the Act, **PICA** is administered by a governing Board consisting of five voting members and two ex officio non voting members. The Governor of Pennsylvania, the President Pro Tempore of the Pennsylvania Senate, the Minority Leader of the Pennsylvania Senate, the Speaker of the Pennsylvania House of Representatives and the Minority Leader of the Pennsylvania House of Representatives each appoints one voting member to the Board.

The Act provides that, upon **PICA's** approval of a request of the City to **PICA** for financial assistance, **PICA** shall have certain financial and oversight functions. First, **PICA** shall have the power to issue bonds and grant or lend the proceeds thereof to the City. Second, **PICA** also shall have the power, in its oversight capacity, to exercise certain advisory and review powers with respect to the City's financial affairs, including the power to review and approve five-year financial plans prepared at least annually by the City and to certify noncompliance by the City with its current five-year financial plan (which certification would require the Secretary of the Budget of the Commonwealth of Pennsylvania to cause certain Commonwealth payments due to the City to be withheld).

PICA bonds are payable from the proceeds of a **PICA** tax on the wages and income earned by City residents. The City has reduced the amount of wage and earnings tax that it levies on City residents by an amount equal to the **PICA** tax so that the total tax remains the same. PICA returns to the City any portion of the tax not required to meet their debt service and operating expenses. In Fiscal 2008 this transfer amounted to \$261.2 million.

## 5. RELATED PARTY TRANSACTIONS

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The City is associated, through representation on the respective Board of Directors, with several local governmental organizations and certain quasi-governmental organizations created under the laws of the Commonwealth of Pennsylvania. These organizations are separate legal entities having governmental character and sufficient autonomy in the management of their own affairs to distinguish them as separate independent governmental entities. A list of such related party organizations and a description of significant transactions with the City, where applicable, is as follows:

### A. SOUTHEASTERN PENNSYLVANIA TRANSPORTATION AUTHORITY (SEPTA)

During the year the City provided an operating subsidy of \$61.3 million to SEPTA

### B. OTHER ORGANIZATIONS

The City provides varying levels of subsidy and other support payments (which totaled \$73.9 million during the year) to the following organizations:

- Philadelphia Commercial Development Corporation
- Philadelphia Health Management Corporation
- Philadelphia Industrial Development Corporation
- Fund For Philadelphia Incorporated
- Philadelphia Housing Authority

## 6. RISK MANAGEMENT

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### A. PRIMARY GOVERNMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City (except for Aviation Fund operations, the Municipal Authority and PICA) is self-insured for fire damage, casualty losses, public liability, Worker's Compensation and Unemployment Compensation. The Aviation Fund is self-insured for Workers' Compensation and Unemployment Compensation and insured through insurance carriers for other coverage.

The City covers all claim settlements and judgments, except for those discussed above, out of the resources of the fund associated with the claim. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. These losses include: an estimate of claims that have been incurred but not reported; the effects of specific, incremental claims adjustment expenditures, salvage, and subrogation; and unallocated claims adjustment expenditures.

At June 30, the amount of these liabilities was \$261.1 million for the Primary Government. This liability is the City's best estimate based on available information. Changes in the reported liability since June 30, 2006 resulted from the following:

(Amounts in Millions of USD)

	<b>Beginning Liability</b>	<b>Current Year Claims and Changes In Estimates</b>	<b>Claim Payments</b>	<b>Ending Liability</b>
Fiscal 2007	270.7	85.3	(80.1)	275.9
Fiscal 2008	275.9	74.2	(89.0)	261.1

The City's Unemployment Compensation and Workers' Compensation coverages are provided through its General Fund. Unemployment Compensation and Workers' Compensation coverages are funded by a pro rata charge to the various funds. Payments for the year were \$3.2 million for Unemployment Compensation claims and \$52.3 million for Workers' Compensation claims.

The City's estimated outstanding workers' compensation liabilities are \$222.6 million discounted at 4%. On an undiscounted basis, these liabilities total \$299.5 million. These liabilities include provisions for indemnity, medical and allocated loss adjustment expense (ALAE). Excluding the ALAE, the respective liabilities for indemnity and medical payments relating to workers' compensation total \$201.9 million (discounted) and \$272.9 million (undiscounted).

During the last three (3) fiscal years, no claim settlements have exceeded the level of insurance coverage for operations using third party carriers. None of the City's insured losses have been settled with the purchase of annuity contracts.

**B. COMPONENT UNITS**

The City's Component Units are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The SDP is self-insured for most of its risks including casualty losses, public liability, unemployment and weekly indemnity. Workers' Compensation is covered by excess insurance over a \$5.0 million self-insured retention. SDP does purchase certain other insurance. Most Component Units are principally insured through insurance carriers. Each entity has coverage considered by management to be sufficient to satisfy loss claims. These losses include: an estimate of claims that have been incurred but not reported; the effects of specific, incremental claims adjustment expenditures, salvage, and subrogation; and unallocated claims adjustment expenditures.

At June 30, the combined amount of these liabilities was \$153.7 million for the City's Component Units. This liability is the best estimate based on available information. Changes in the reported liability since June 30, 2006 resulted from the following:

(Amounts in Millions of USD)

	<b>Beginning Liability</b>	<b>Current Year Claims and Changes In Estimates</b>	<b>Claim Payments</b>	<b>Ending Liability</b>
Fiscal 2007	113.2	92.4	(46.2)	159.4
Fiscal 2008	159.4	40.2	(45.9)	153.7

The SDP Weekly Indemnity, Unemployment Compensation and Workers' Compensation coverages are provided through its General Fund. The cost of Weekly Indemnity coverage is shared equally by SDP and covered employees. Unemployment Compensation coverage is funded by a pro rata charge to the various funds. Payments for the year were \$17.3 million for Weekly Indemnity, \$4.6 million for Unemployment Compensation claims and \$31.2

million for Workers' Compensation claims. Amounts collected in excess of claims incurred for **SDP's** Weekly Indemnity Plan are included in **SDP's** General Fund as a Reservation of Fund Balance.

During the last three (3) fiscal years, no claim settlements have exceeded the level of insurance coverage for those components using third party carriers. None of the losses of any of the Component Units have been settled with the purchase of annuity contracts.

## 7. COMMITMENTS

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### A. COMPONENT UNITS

- The **SDP's** outstanding contractual commitments at year end for construction of new facilities, purchase of new equipment, and various alterations and improvements to facilities totaled \$72.7 million.
- **SDP** is also an Intermediate Unit (IU) established by the Commonwealth to provide programs for special education and certain non-public school services. Conceptually, the cost of operating an IU for a fiscal year is partially financed by Commonwealth appropriation. In certain instances (transportation) **SDP** reimburses the Commonwealth for the funds advanced in the previous year. The amount advanced for transportation of special education students is reimbursed in full less the Commonwealth's share of such cost as determined by a formula based on the number of students transported, route distances, and efficiency of vehicle utilization. The Commonwealth has agreed to defer a scheduled payment of \$61.4 million which includes a previous balance of \$45.3 million, and additional expenses incurred in FY2008 of \$16.1 million.

## 8. CONTINGENCIES

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### A. PRIMARY GOVERNMENT

#### 1) Claims and Litigation

Generally, claims against the City are payable out of the General Fund, except claims against the City Water Department, City Aviation Division, or Component Units which are paid out of their respective funds and only secondarily out of the General Fund which is then reimbursed for the expenditure. Unless specifically noted otherwise, all claims hereinafter discussed are payable out of the General Fund or the individual Enterprise Fund. The Act of October 5, 1980, P.L. 693, No. 142, known as the "Political Subdivision Tort Claims Act", established a \$500,000 aggregate limitation on damages arising from the same cause of action or transaction or occurrence or series of causes of action, transactions or occurrences with respect to governmental units in the Commonwealth such as the City. The constitutionality of that aggregate limitation has been upheld by the United States Supreme Court. There is no such limitation under federal law.

Various claims have been asserted against the City and in some cases lawsuits have been instituted. Many of these claims are reduced to judgment or otherwise settled in a manner requiring payment by the City. The aggregate estimate of loss deemed to be probable is approximately \$256.1 million. Of this amount, \$14.4 million is charged to current operations of the Enterprise Funds. The remaining \$241.7 million pertaining to the General Fund is reflected in the Government Wide Full Accrual Statements.

In addition to the above, there are certain lawsuits against the City for which an additional loss is reasonably possible. These lawsuits relate to General Fund and Enterprise Fund operations. The aggregate estimates of the loss which could result if unfavorable legal determinations were rendered against the City with respect to those lawsuits is approximately \$66.6 million to the General Fund and \$2.2 million to the Enterprise Funds.

Significant cases included in the current litigation against the City are as follows:

- In *Burella v. City* the Plaintiff sued the City and three individual police officers under state and federal law, seeking to hold them liable for her non-fatal shooting at the hand of her husband who is a police officer. The Plaintiff's theories (procedural and substantive due process, equal protection, intentional infliction of emotional

distress) are based on the alleged failure of defendants to address the husbands' increasingly apparent psychological problems and anger management difficulties, manifested by repeated instances of domestic violence and physical altercations with his wife over several years. In September, 2007, the Third Circuit reversed the denial of the individual officers' summary judgment motions. The case has returned to the trial court for resolution of the remaining claims, primarily state law claims against the officers and federal claims against the City. Briefing is proceeding to determine whether any of these claims remain viable after the Third Circuit's decision.

- Lawrence v. City of Philadelphia is a collective action brought on behalf of 250 former and current fire-service paramedics (paramedics) against the City of Philadelphia's (City), under the Fair Labor Standards Act ("FLSA"). The plaintiffs claim the City violated the FLSA primarily by using the same schedule of 10 and 14-hour shifts applicable to firefighters, which can lead to them working as many as 48 hours in a traditional Sunday to Saturday workweek without compensating them at overtime rates for all hours worked over 40 in a week. The City has denied that the plaintiffs have been paid improperly and has asserted various defenses to the plaintiffs' claim. The City's primary defense is that fire service paramedics qualify for the higher overtime thresholds applicable to fire protection and other emergency service employees under Sections 203(y) and 207(k) of the FLSA. Discovery in this case is essentially complete and the parties filed cross-motions for summary judgment on March 16, 2005. All further briefings on summary judgment were completed by May 2, 2005. The court ruled in favor of the City on the summary judgment motion. Plaintiffs appealed to the Third Circuit and secured a reversal. The case now returns to the district court for an assessment of damages. Outside counsel has estimated the potential damages range between \$4.9 million and \$33 million plus attorney's fees.
- In McKenna et al. c. City of Philadelphia, plaintiffs, three former officers allege retaliation in violation of Title VII of the Civil Rights Act of 1964. They secured a jury verdict in May, 2008 in the aggregate amount of \$10 million. Judgment has not yet been entered because of an on-going procedural issue concerning damages. The City has been vigorously defending this case to reduce the damages substantially.
- Waterfront Renaissance Associates v. City, E. D. Pa. No. 07 cv 1045: WRA, proposed developer of a "World Trade Center" project at 400-456 Christopher Columbus Boulevard, sued the City of Philadelphia and various civic associations and their officers alleging that Council's enactment in March, 2006, of a zoning overlay ordinance amending the Old City Residential Area Special District Controls prevented completion of WRA's project as planned. WRA further alleged a nearly 20 year history of support, encouragement, assistance, and other favorable representations for the project by the City. WRA complained that it had spent nearly \$20 million in reliance upon City's actions for site-acquisitions, pre-development, promotional, and other soft and hard costs. WRA made claims under federal and state constitutional provisions and under state law.

All defendants filed motions to dismiss. All defendants except the civic association and the City have been dismissed. The following claims remain against the City: promissory estoppel, detrimental reliance, un-just enrichment, violation of equal protection clause and violation of substantive due process. The Plaintiffs seek damages in excess of \$20 million.

The parties have files all appropriate pleadings and have commences written discovery, exchanged voluminous documents, and will now proceed through additional discovery, including a substantial number of depositions. The case currently has a discovery completion date of April, 2009.

The City has vigorously contested the case and intends to continue to do so. The City believes that the district court has erred in several material respects in denying the motion to dismiss. However, the City is presently unable to appeal these orders since they are interlocutory and must proceed with the litigation to contest this case. It is difficult and uncertain at this stage of the case and based on the record developed to assess the likelihood of an unfavorable outcome and range/estimate of potential loss if an unfavorable outcome occurs. However, the City lawyers believe that an unfavorable outcome is remote. Furthermore, even if there were an unfavorable outcome, the likelihood that the Plaintiffs would be awarded the \$20 million sought is remote.

## 2) Guaranteed Debt

The City has guaranteed certain debt payments of two of its component units. As such, the City's General Fund has a potential financial obligation toward the extinguishment of this debt, either by replacing the various

reserve funds, if used, or the actual payment of principal or interest. At June 30, principal balances outstanding were as follows:

(Amounts In Thousands of USD)

Philadelphia Authority for Industrial Development	5,280
Philadelphia Parking Authority	<u>16,855</u>
	<u>22,135</u>

**3) Single Audit**

The City receives significant financial assistance from numerous federal, state and local governmental agencies in the form of grants and entitlements. The disbursement of funds received under these programs generally requires compliance with terms and conditions as specified in the grant agreements, and is subject to audit. Any disallowed claims resulting from such audits and relating to the City or its component units could become a liability of the General Fund or other applicable funds. In the opinion of City officials the only significant contingent liabilities related to matters of compliance are the unresolved and questioned costs in the City's Schedule of Financial Assistance to be issued for the fiscal year ended June 30, 2008, which amounted to \$843.9 million for all open program years as of December 16, 2008. Of this amount, \$710.8 million represents unresolved cost due to the inability to obtain audit reports from sub-recipients for the year ended June 30, 2008 due to timing differences in audit requirements, \$84.0 million represents questioned costs due to the inability to obtain sub recipient audit reports for the fiscal years June 30, 2007 and prior and \$49.0 million represents questioned costs related to specific compliance requirements which have yet to be resolved.

**4) HUD Section 108 Loans**

As of the end of the fiscal year, the Federal Department of Housing and Urban Development (HUD) had disbursed \$192.1 million in loans to the Philadelphia Industrial Development Corporation (PIDC). The funds, which were used to establish a loan pool pursuant to a contract between the City and HUD, are being accounted for and administered by PIDC on behalf of the City. Pool funds are loaned to businesses for economic development purposes. Loan repayments and investment proceeds from un-loaned funds are used to repay HUD. Collateral for repayment of the funds includes future Community Development Block Grant entitlements due to the City from HUD. The total remaining principal to be repaid to HUD for all loans at the end of the year was \$125.3 million.

**B. COMPONENT UNITS**

**1) Claims and Litigation**

- The **SDP** is a party to various claims, legal actions, arbitration and complaints arising in the ordinary course of business, which aggregate to a total potential liability of \$17.5 million. In the opinion of the General Counsel of **SDP**, it is unlikely that final judgments or compromised settlements will approach the total potential liability. **SDP** annually budgets an amount that management believes is adequate, based on past experience, to provide for these claims when they become fixed and determinable in amount. Compromised settlements or unfavorable outcomes are deemed probable or reasonably possible in the amounts of \$2.4 million and \$1.7 million, respectively, for disputed contracts and labor and employment matters. Compromised settlements or unfavorable verdicts arising from personal injury and property damaged claims are deemed probable and reasonably possible in the aggregate amounts of \$1.9 million and \$2.6 million respectively. In addition, **SDP** has recorded in its Government Wide Full Accrual Statements the total cumulative potential liability of \$126.7 million for Workers' Compensation, \$6.2 million for Unemployment Compensation claims and \$7.2 million for claims and judgments.
- There are twenty four lawsuits pending against **SDP** asserting claims in violation of § 1983 of the Civil Rights Act. In the opinion of the General Counsel of the **SDP**, unfavorable outcomes are deemed probable and rea-

sonably possible in the aggregate amounts, including attorney fees, of approximately \$0.6 million and \$0.5 million respectively

- More than thirty years ago, the Pennsylvania Human Relations Commission (the "Commission") initiated an action against the **SDP** in Pennsylvania Commonwealth court to end historical de facto racial segregation in public schools and sought to compel remedies such as forced busing. Between 1973 and 1993, the **SDP** and the Commission developed a series of desegregation plans, strategies and reforms with the objective of achieving maximum feasible desegregation. Despite the persistence of racially segregated residential patterns and the number of non-minority students choosing to attend any number of parochial or private schools in the region, the Court determined, from time to time and over the years, that such reform efforts were inadequate to cure the problem of racial isolation in the public schools.

In late 1995, the Court joined the Commonwealth of Pennsylvania as a defendant in the action, and in the summer of 1996, held that the Commonwealth was liable for substantial and ongoing financial contributions to **SDP** to fund and support desegregation mandates. However, the Commonwealth Court's Order was vacated by the Pennsylvania Supreme Court when it assumed plenary jurisdiction of the case in the fall of 1996. After nearly three years, the Supreme Court determined that the Commonwealth Court lacked authority to add defendants or claims to the case after its commencement by the Commission in 1973. The Commonwealth was dismissed from the case and jurisdiction of the case was returned to the Commonwealth Court. Since that time, **SDP** has continued to implement remedial measures and reports periodically to the Court on its progress toward satisfying the Court's mandates.

In May and September 2001, and at the request of the Court, **SDP** submitted a Comprehensive School Safety and Security Plan and a Curriculum Renewal Plan (collectively the "Plans") intended to guide managements' work in the areas of curriculum and instruction. Following a hearing, the Court issued an Opinion and Order concluding that **SDP** had made significant and continued effort to comply with the Remedial Order, accepting the Plans, and directing the Human Relations Commission to monitor their implementation. The Court further directed the Commission to monitor their implementation. The Court further directed the Commission to request the Court to close the case when it is satisfied that **SDP** has demonstrated that it can and will provide an equal educational opportunity to all students.

In December, 2001, the Court reiterated its position that the Plans approved by the Court in September, 2001, are to be implemented by **SDP** notwithstanding any changes in management or organizational structure given the possibility of the impending state "takeover" of the district.

After the Commonwealth assumed control of the district and between July 2002 and July 2003, **SDP** responded to Court questions, submitted materials, attended conferences, accompanied court officials on tours of elementary schools, and provided testimony concerning the series of initiatives being undertaken by management and the School Reform Commission. Nevertheless by letter dated August, 2003, the Court indicated its intent to defer issuing an opinion and order until Counsel confer among themselves to determine whether they can agree upon a consent decree for submission and approval by the court. Since this time counsel for **SDP**, the Commission and Interventors met on a regular and consistent basis to develop a proposed Memorandum of Understanding (the "MOU").

More specifically, the MOU, which was submitted to the Court for review and approved in March of 2004, stays all judicial proceedings for an initial period of three years while requiring that **SDP** submit annual reports to the Commission. As detailed in the MOU, the Commission will provide written feedback to **SDP** based on its review of the reports and the parties will have the opportunity to meet and confer during the term of the MOU. The MOU also includes a dispute resolution process by which the parties may seek to resolve disagreements, if any, remaining at the end of the initial period of the MOU before returning to Court. The MOU further preserves positions of the parties in the event the MOU does not result in a final resolution of this case and the stay is lifted.

By order of the Court and following a hearing "for formal Court review and approval of the Memorandum of Understanding entered into by the parties in an effort to avoid continued litigation and to move toward a final resolution of this long-standing Philadelphia School desegregation case," the Court approved the MOU. The order further provided that "at the end of the Term of the Memorandum of Understanding, and unless the Pennsylvania Human Relations Commission or the **SDP** files an application with the Court indicating that areas of disagreement still remain, the case shall be terminated with prejudice upon precept by the Commission."

The **SDP** submitted annual status reports to the PHRC in December 2004, 2005 and 2006. The PHRC provided its annual response to the SDP December, 2006 status report during the summer of 2007. The PHRC is in the process of preparing its overall evaluations, which will state whether PHRC believes the SDP is in substantial compliance with the law and whether the case should be concluded. Depending on the PHRC's conclusion, the parties may proceed to the negotiation and dispute resolution processes set forth in the MOU.

**SDP** believes that the substantive and procedural aspects of the MOU have the potential to lead to a final resolution of this matter. Management is unable, at this stage however, to express an opinion concerning whether disagreements will remain at the end of the term of the MOU. Should the parties not resolve this matter within the framework of the MOU and should the stay be lifted, **SDP** believes that it may be able to raise meritorious defenses and arguments relating to its compliance with the Pennsylvania Human Relations Act, as well as, the proper scope of the Court's jurisdiction and remedial authority in the context of future proceedings.

- **SDP** was notified by the Pennsylvania Department of Education (PDE) that the results of an audit conducted by the Auditor General for the years ending June 30, 1991, 1992 and 1993 revealed that **SDP** over-reported student enrollment in Fiscal Year 1991 which established the base for all school subsidies through Fiscal Year 1999. The determination of subsidy reimbursement from the PDE's Director, Bureau of Budget and Fiscal Management, was \$20 million after appeal through fiscal year 1999. In May, 1999, the SDP appealed the entire finding to the Secretary of Education. This matter is still pending. A similar audit was undertaken which concluded with PDE asserting an additional \$20 million per year claim for alleged over reporting of enrollment in school years 1994-95 through 1996-97. **SDP** denies the claim and has produced documentation. Both matters remain pending. Though discussions with state representatives regarding relief from this potential liability are ongoing, no final determination of forgiveness has been made to date. There still remains a reasonably possible loss in this category in the total amount of \$40.0 million.
- **SDP** was recently the subject of an audit by the National Science Foundation (NSF) Office of Inspector General (OIG) of two grant awards from NSF covering the period July 1, 1999 through August 31, 2005. The NSF OIG auditors issued a final audit report in May, 2008 questioning \$4.2 million in federal funds expended under the awards. The NSF Cost Analysis and Audit Resolution (CAAR) branch has requested additional information and documentation from SDP to aid in its determination of whether to seek repayment of any funds from SDP, based upon the auditors' final conclusions. SDP has responded and will continue to respond to all requests as they are made. As of this date, NSF has made no finding of liability for SDP and NSF had initiated no administrative or legal proceedings to recover any funds from the SDP making the potential for material liability remote.
- In *Robert Johnston et al v. SDP et al.*, a lawsuit was filed by three former and one current employee alleging reverse racial discrimination and retaliation under Title VII of the Civil Rights Act and the Pennsylvania Human Relations Act. Collectively, the plaintiffs claim that **SDP** and the Chief Procurement Officer ("CPO"), terminated their employment on the basis of race and retaliated against them by denying alternative placement or positions. In December, 2005, a jury verdict was entered in favor of the plaintiffs and against **SDP** and the CPO. That verdict included an award of back-pay, front-pay and reinstatement, as well as, compensatory damages in the amount of \$2 million. Total value of the award, including future earnings, was in excess of \$4 million. In June, 2006, **SDP** entered into a Settlement Agreement and General Release of Claims which provided for payments of over \$3.8 million to the plaintiffs in fiscal years 2007, 2008 and 2009. As part of the resolution, the Plaintiffs waived reinstatement rights to positions with SDP as well as, releasing SDP from all claims. In July, 2007, SDP made the final installment of settlement payments in the amount of \$1.3 million and payroll related expenditures of \$0.3 million. As of June 30, 2008, SDP is still obligated to pay \$0.2 million in outstanding payroll related expenditures.
- *The School District of Philadelphia 403(b) Plan and 457(b) Deferred Compensation Plan*  
Pursuant to resolutions of the School Reform Commission, the School District of Philadelphia implemented a new 403(b) Plan and a 457(b) Deferred Compensation Plan in fiscal years 2005 and 2006. The School District obtained advice from outside legal counsel on the creation of the new 403(b) and 457(b) Plans and on the appropriate tax treatment of automatic and mandatory employer contributions of termination pay to the Plans for employees retiring during or after the calendar year in which they attain age 55. Termination pay is the accrued and unpaid amounts of vacation, personal and sick leave for a resigning or retiring employee. Prior to July 1, 2005, the School District would pay termination pay owed to a resigning or retiring employee in

cash or, at the direction of the employee, would deposit such termination pay into the retiring or resigning employee's 403(b) account up to the annual contribution limit for section 403(b) accounts. For employees retiring after June 1, 2005, the School District eliminated payment of termination pay in cash and replaced it with an automatic and mandatory employer contribution of termination pay to the Plans up to the annual contribution limits for such Plans for employees who retire during or after the calendar year in which they attain age 55. Based on the advice of counsel, the School District has treated its termination pay contributions to the 403(b) Plan as employer contributions to a retirement plan, which are not included in employee wages and are not subject to FICA, Pennsylvania Personal Income Tax or Philadelphia Wage Tax. Since employer contributions to a 457(b) Plan are considered wages for FICA purposes, the School District has withheld those taxes from its termination payments made to the 457(b) Plan. Employer contributions to 457(b) Plans are not subject to Pennsylvania Personal Income Tax or Philadelphia Wage Tax. For that reason, the School District has not withheld those taxes from its termination pay contributions to the 457(b) Plan. No taxing authorities have challenged the tax treatment accorded these termination payments, and the School District has no reason to believe that any such challenge, if brought, would be successful. Outside legal counsel advised on the arrangement and has provided an opinion as to its proper tax treatment. Furthermore, on June 30, 2008, the School District submitted a request for a Private Letter Ruling ("PLR") from the Internal Revenue Service to further confirm the School District's determination. The School District is seeking this PLR without prejudice to the School District's position that no such ruling is necessary under these circumstances. Management believes that if it were finally determined that any liability for state or Federal taxes (including interest and penalties) relating to these plans existed at June 30, 2008, such liability would not be material to the School District's financial position or results of operations for the fiscal year ended June 30, 2008.

## 9. SUBSEQUENT EVENTS

### A. PRIMARY GOVERNMENT

- 1) In January 2009, the City issued General Obligation Bonds Series 2008B, sub series (a) through (e) in the amount of \$165.0 million. Sub series (a) issued in the amount of \$20.4 million are serial bonds with interest rates ranging from 4.0% to 6.0% maturing in 2018. Sub series (b), (c), (d), and (e) issued in the amounts of \$4.8 million, \$19.4 million, \$25.0 million, and \$95.3 million respectively, have interest rates ranging from 5.25% to 7.125% and mature through 2038. The bonds are being issued for the purpose of financing and reimbursing the City for the costs of various capital projects of the City and providing for certain other costs relating thereto.
- 2) In December 2008, the outstanding balance of \$178.6 million of City of Philadelphia Airport Revenue Refunding Bonds Series 2005C was reoffered under an irrevocable direct pay letter of credit (LOC) from TD Bank. The LOC replaces a bond insurance policy from MBIA Insurance Corporation issued simultaneously with the issuance of the 2005C bonds in June, 2005, and a liquidity facility for the 2005C bonds provided by JP Morgan Chase Bank, N.A. The LOC will constitute both a Credit Facility and Liquidity Facility under the Ordinance and the Variable Rate Securities Agreement, and the Bank will be a Credit Provider and Liquidity Provider under the Ordinance and the Variable Rate Securities Agreement. The bonds will have a weekly interest rate and maturity date of 2025.
- 3) In November 2008, the City issued \$350.0 million of Tax and Revenue Anticipation Notes to supplement the receipts of the General Fund of the City for the purpose of paying general expenses of the City prior to the receipt of taxes and other revenues to be received in the current fiscal year. The proceeds will be invested until needed and repaid by June 30, 2009.
- 4) In September 2008, the outstanding balance of \$78.5 million of City Water & Wastewater Revenue Bonds, Series 1997B, was reoffered under an irrevocable direct-pay letter of credit (LOC) from Bank of America. The LOC replaces a bond insurance policy from Ambac Assurance Corp., previously issued with the original issuance of the 1997B bonds in November, 1997, in the amount of \$100 million. The LOC will constitute both a credit facility and liquidity facility and Bank of America a credit provider and liquidity provider. The bonds continue to have a weekly interest rate and a maturity date of 2027.
- 5) At June 30, 2008 the Philadelphia Gas Works (PGW) owed the City \$22.5 million that the City had loaned to them in FY2001. During the first half of FY2009 PGW returned all of the funds.
- 6) The City's Airport Revenue Bonds Series 2005A and 2005B currently have MBIA Insurance Corporation surety policies for their sinking fund reserve requirements. Because MBIA was downgraded below the 'AA' category, the surety policies no longer meet the requirements of the General Airport Revenue Bond

Ordinance. The City is working on refunding the Series 2005B Bonds as well as the reserve fund surety for the 2005B bonds and is pursuing remedies to meet the ordinance requirements as it relates to the reserve fund surety for the 2005A bonds.

- 7) Subsequent to June 30, 2008, the fair value of the City's investments has declined significantly due to the ongoing financial market crisis. Most of the City's investments are reflected in the Municipal Pension Fund. The fair value of the investments in the Municipal Pension Fund has decreased approximately 21% as of December, 2008. Similarly, the fair value of the investments in the Philadelphia Gas Works Retirement Reserve has decreased approximately 18% as of October, 2008. The financial market crisis has also had a detrimental effect on the fair value of the interest rate SWAPS and SWAPTIONS, increasing their negative values. For Fiscal Year 2009, the City's general fund operating budget is now projecting a budget shortfall rather than a modest surplus due in part to the national financial and economic crisis.

#### **B. COMPONENT UNITS**

- 1) In January 2009, the board of the Penn's Landing Corporation was dissolved and replaced with the Delaware River Waterfront Corporation. The new 16 member board, which will be led by the Mayor's Deputy Director for Economic Development and Planning, will be comprised of appointed City officials and private sector experts in design, finance, and real estate development. The new group will focus on the seven-mile stretch of waterfront property between Allegheny and Oregon Avenues, and serve as a catalyst in creating a vibrant amenity, extending our great City to the rivers' edge.
- 2) The Commonwealth of Pennsylvania agreed to make certain advances of portions of installments of basic education subsidy to SDP, thereby eliminating the need for SDP to issue its annual tax and revenue anticipation notes. Due to timing factors, the Commonwealth was unable to enact its budget prior to June 30<sup>th</sup>. Therefore, in July 2008, SDP issued \$350.0 million of tax and revenue anticipation notes for a one month period. The Commonwealth advanced SDP \$350.0 million and \$150.0 million in July 2008, and November 2008, respectively, covering all of SDP's cash flow needs. In August 2008, SDP paid the note in full.
- 3) In October 2008, the School Reform Commission authorized the sale of \$396.6 million in General Obligation Bonds at a combined true interest cost of 5.98%. The Series 2008E bonds in the amount of \$282.4 million will be used to fund the final phase of funding for the SRC capital improvement program. The 2008F bonds issued in the amount of \$114.2 million were issued to prepay a variable-rate loan made by the Dauphin County General Authority to SDP in August 2003. Both series of bonds were issued as fixed rate debt.

**City of Philadelphia**  
PENNSYLVANIA

**Required  
Supplementary  
Information**

(Other than Management's Discussion and Analysis)

City of Philadelphia  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 General Fund  
 For the Fiscal Year Ended June 30, 2008

Exhibit XIV

Amounts in thousands of USD

	Budgeted Amounts			Final Budget to Actual Positive (Negative)
	Original	Final	Actual*	
<b>Revenues</b>				
Tax Revenue	2,414,651	2,440,572	2,396,499	(44,073)
Locally Generated Non-Tax Revenue	267,209	257,940	265,764	7,824
Revenue from Other Governments	1,024,801	1,056,509	1,033,367	(23,142)
Revenue from Other Funds	24,749	40,271	27,212	(13,059)
Total Revenues	3,731,410	3,795,292	3,722,842	(72,450)
<b>Expenditures and Encumbrances</b>				
Personal Services	1,375,787	1,399,153	1,390,720	8,433
Pension Contributions	436,728	430,764	430,764	-
Other Employee Benefits	487,176	552,275	552,275	-
Sub-Total Employee Compensation	2,299,691	2,382,192	2,373,759	8,433
Purchase of Services	1,168,648	1,199,335	1,188,737	10,598
Materials and Supplies	63,206	68,811	66,839	1,972
Equipment	25,194	25,732	25,258	474
Contributions, Indemnities and Taxes	119,722	120,966	120,957	9
Debt Service	101,035	87,161	87,161	-
Payments to Other Funds	28,913	28,912	24,821	4,091
Advances, Subsidies, Miscellaneous	32,310	32,310	32,310	-
Total Expenditures and Encumbrances	3,838,719	3,945,419	3,919,842	25,577
Operating Surplus (Deficit) for the Year	(107,309)	(150,127)	(197,000)	(46,873)
Fund Balance Available for Appropriation, July 1, 2007	171,662	297,869	297,869	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	20,000	24,500	21,073	(3,427)
Revenue Adjustments - Net	-	-	(2,515)	(2,515)
Prior Period Adjustments	-	-	97	97
Adjusted Fund Balance, July 1, 2007	191,662	322,369	316,524	(5,845)
Fund Balance Available for Appropriation, June 30, 2008	84,353	172,242	119,524	(52,718)

\* Refer to the notes to required supplementary information.

City of Philadelphia  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 HealthChoices Behavioral Health Fund  
 For the Fiscal Year Ended June 30, 2008

Exhibit XV

Amounts in thousands of USD

	Budgeted Amounts			Final Budget to Actual Positive (Negative)
	Original	Final	Actual*	
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	10,000	12,788	12,743	(45)
Revenue from Other Governments	<u>807,863</u>	<u>762,248</u>	<u>743,171</u>	<u>(19,077)</u>
Total Revenues	817,863	775,036	755,914	(19,122)
<b>Other Sources</b>				
Increase in Unreimbursed Commitments	-	-	72,259	72,259
Decrease in Financed Reserves	<u>-</u>	<u>-</u>	<u>15,028</u>	<u>15,028</u>
Total Revenues and Other Sources	<u>817,863</u>	<u>775,036</u>	<u>843,201</u>	<u>68,165</u>
<b>Expenditures and Encumbrances</b>				
Purchase of Services	886,063	885,009	836,137	48,872
Equipment	100	100	-	100
Payments to Other Funds	<u>700</u>	<u>1,754</u>	<u>1,753</u>	<u>1</u>
Total Expenditures and Encumbrances	<u>886,863</u>	<u>886,863</u>	<u>837,890</u>	<u>48,973</u>
Operating Surplus (Deficit) for the Year	<u>(69,000)</u>	<u>(111,827)</u>	<u>5,311</u>	<u>117,138</u>
Fund Balance Available for Appropriation, July 1, 2007	24,798	28,360	28,360	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	-	-	6,838	6,838
Other Adjustments	<u>-</u>	<u>52,982</u>	<u>-</u>	<u>(52,982)</u>
Adjusted Fund Balance, July 1, 2007	<u>24,798</u>	<u>81,342</u>	<u>35,198</u>	<u>(46,144)</u>
Fund Balance Available for Appropriation, June 30, 2008	<u>(44,202)</u>	<u>(30,485)</u>	<u>40,509</u>	<u>70,994</u>

\* Refer to the notes to required supplementary information.

City of Philadelphia  
Required Supplementary Information  
Budgetary Comparison Schedule  
Grants Revenue Fund  
For the Fiscal Year Ended June 30, 2008

Exhibit XVI

Amounts in thousands of USD

	Budgeted Amounts			Final Budget to Actual Positive (Negative)
	Original	Final	Actual*	
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	52,727	59,955	43,138	(16,817)
Revenue from Other Governments	1,139,086	905,154	763,592	(141,562)
Total Revenues	1,191,813	965,109	806,730	(158,379)
<b>Other Sources</b>				
Decrease in Unreimbursed Commitments	-	-	(3,432)	(3,432)
Decrease in Financed Reserves	-	-	21,044	21,044
Total Revenues and Other Sources	1,191,813	965,109	824,342	(140,767)
<b>Expenditures and Encumbrances</b>				
Personal Services	97,178	96,812	77,444	19,368
Pension Contributions	10,294	10,787	9,945	842
Other Employee Benefits	15,297	16,064	14,693	1,371
Sub-Total Employee Compensation	122,769	123,663	102,082	21,581
Purchase of Services	907,477	920,037	715,511	204,526
Materials and Supplies	14,655	19,736	14,302	5,434
Equipment	6,265	9,232	3,988	5,244
Contributions, Indemnities and Taxes	500	349	240	109
Payments to Other Funds	22,139	22,477	13,452	9,025
Advances, Subsidies, Miscellaneous	118,008	5,158	-	5,158
Total Expenditures and Encumbrances	1,191,813	1,100,652	849,575	251,077
Operating Surplus (Deficit) for the Year	-	(135,543)	(25,233)	110,310
Fund Balance Available for Appropriation, July 1, 2007	-	(26,216)	(26,216)	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	-	-	38,083	38,083
Revenue Adjustments - Net	-	-	(9,615)	(9,615)
Prior Period Adjustments	-	26,216	-	(26,216)
Adjusted Fund Balance, July 1, 2007	-	-	2,252	2,252
Fund Balance Available for Appropriation, June 30, 2008	-	(135,543)	(22,981)	112,562

\* Refer to the notes to required supplementary information.

City of Philadelphia  
 Required Supplementary Information  
 Pension Plans and Other Post Employment Benefits - Schedule of Funding Progress

Exhibit XVII

Amounts in millions of USD

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets</u> (a)	<u>Actuarial Accrued Liability (AAL)</u> (b)	<u>Unfunded AAL (UAAL)</u> (b - a)	<u>Funded Ratio</u> (a / b)	<u>Covered Payroll</u> (c)	<u>UAAL as a Percent of Covered Payroll</u> (b - a) / c
<b><u>City of Philadelphia Municipal Pension Plan</u></b>						
07/01/2002	4,891.3	6,727.2	1,835.9	72.71%	1,207.3	152.07%
07/01/2003	4,548.1	7,188.3	2,640.2	63.27%	1,269.3	208.00%
07/01/2004	4,333.1	7,247.7	2,914.6	59.79%	1,266.0	230.22%
07/01/2005	4,159.5	7,851.5	3,692.0	52.98%	1,270.7	290.55%
07/01/2006	4,168.5	8,083.7	3,915.2	51.57%	1,319.4	296.74%
07/01/2007	4,421.7	8,197.2	3,775.5	53.94%	1,351.8	279.29%
<b><u>City of Philadelphia Other Post Employment Benefits</u></b>						
07/01/2007	-	1,136.7	1,136.7	0.00%	1,351.8	84.09%
<b><u>Philadelphia Gas Works Pension Plan</u></b>						
09/01/2002	370.0	424.7	54.7	87.12%	98.3	55.65%
09/01/2003	356.0	427.0	71.0	83.37%	101.2	70.16%
09/01/2004	366.8	436.3	69.5	84.07%	102.5	67.80%
09/01/2005	383.5	450.8	67.3	85.07%	102.5	65.66%
09/01/2006	411.9	474.3	62.4	86.84%	106.0	58.87%
09/01/2007	416.2	482.4	66.2	86.28%	103.0	64.27%

**I. BASIS OF BUDGETING**

The budgetary comparison schedules presented differ from the GAAP basis statements in that both expenditures and encumbrances are applied against the current budget, adjustments affecting activity budgeted in prior years are accounted for through fund balance or as reduction of expenditures and certain interfund transfers and reimbursements are budgeted as revenues and expenditures. In accordance with the Philadelphia Home Rule Charter, the City has formally established budgetary accounting control for its operating and capital improvement funds.

The major funds presented as Required Supplementary Information are subject to annual operating budgets adopted by City Council. These budgets appropriate funds by major class of expenditure within each department. Major classes are defined as: personal services; purchase of services; materials and supplies & equipment; contributions, indemnities & taxes; debt service; payments to other funds; and advances & other miscellaneous payments. The appropriation amounts for each fund are supported by revenue estimates and take into account the elimination of accumulated deficits and the re-appropriation of accumulated surpluses to the extent necessary. All transfers between major classes must have council approval.

Appropriations that are not expended or encumbered at year end are lapsed. Comparisons of budget to actual activity at the legal level of compliance are reported in the City's "Supplemental Report of Revenues & Obligations", a separately published report.

During the year, classification adjustments and supplementary appropriations were necessary for City funds. Therefore, budgeted appropriation amounts presented are as originally passed and as amended by the City Council. As part of the amendment process, budget estimates of City related revenues are adjusted and submitted to City Council for review. Changes in revenue estimates do not need City Council approval, but are submitted in support of testimony with regard to the appropriation adjustments. Revenue estimates are presented as originally passed and as amended.

**II. BASIS OF BUDGETING TO GAAP BASIS RECONCILIATION**

	General Fund	HealthChoices Behavioral Health Fund	Grants Revenue Fund
<b>Revenues</b>			
Budgetary Comparison Schedule	3,722,842	755,914	806,730
Transfers	(271,649)	-	-
Program Income	-	-	78,112
Adjustments applicable to Prior Years Activity	(2,515)	-	(127)
Change in Amount Held by Fiscal Agent	5,567	-	-
Change in BPT Adjustment	1,265	-	-
Return of Loan	(22,500)	-	-
Other	10,317	-	(9,489)
	<u>3,443,327</u>	<u>755,914</u>	<u>875,226</u>
Statement of Revenues, Expenditures & Changes in Fund Balance	<u>3,443,327</u>	<u>755,914</u>	<u>875,226</u>
<b>Expenditures and Encumbrances</b>			
Budgetary Comparison Schedule	3,919,842	837,890	849,575
Transfers	(103,353)	-	(12,599)
Bond Issuance Costs	5,495	-	-
Expenditures applicable to Prior Years Budgets	75,884	(1,282)	42,136
Program Income	-	-	78,112
Other	10,317	-	-
Change in Amount Held by Fiscal Agent	32,537	-	-
Current Year Encumbrances	(70,212)	(77,815)	(76,788)
	<u>3,870,510</u>	<u>758,793</u>	<u>880,436</u>
Statement of Revenues, Expenditures & Changes in Fund Balance	<u>3,870,510</u>	<u>758,793</u>	<u>880,436</u>

**Other  
Supplementary  
Information**

## NON-MAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted by law or administrative action to specific purposes.

**COUNTY LIQUID FUELS TAX** - Established to account for funds made available by Public Law No. 149.

**SPECIAL GASOLINE TAX** - Established to account for funds made available by Public Law No. 588.

**HOTEL ROOM RENTAL TAX** - Established to account for the tax levied to promote tourism.

**COMMUNITY DEVELOPMENT** - Established to account for revenues received from the Department of Housing and Urban Development, restricted to accomplishing the objectives of the CDBG Program, within specific target areas.

**CAR RENTAL TAX** - Established to account for the tax levied to retire new municipal stadium debt.

**HOUSING TRUST** - Established to account for the funds to be used under Chapter 1600 of Title 21 of the Philadelphia Code to assist low income homeowners.

**RIVERVIEW RESIDENTS** - Established to maintain a commissary and provide other benefits for the residents.

**PHILADELPHIA PRISONS** - Established to operate a workshop and to provide benefits for the prison inmates.

**ARBITRATION APPEALS** - Established to account for certain court fees and provide funds for the arbitration board.

**DEPARTMENTAL** - Established to account for various activities of the Free Library and Fairmount Park.

**MUNICIPAL AUTHORITY ADMINISTRATIVE** - Established to account for all financial transactions of the Municipal Authority not accounted for in other funds.

**PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY ADMINISTRATIVE** - Established to account for PICA revenues from taxes and deficit financing transactions.

## NON-MAJOR GOVERNMENTAL FUNDS (Cont'd)

### DEBT SERVICE FUNDS

Debt Service Funds are used for the purpose of accumulating resources for the payment of principal on general obligation term bonds and to function as a conduit for the debt service payments to fiscal agents.

**CITY** - Established to account for the debt service activities of the City not reflected in proprietary funds operations.

**MUNICIPAL AUTHORITY** - Established to account for the debt service activities related to the equipment and facilities financed through the Philadelphia Municipal Authority.

**PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY DEBT SERVICE** - Established to account for the debt service activities related to the deficit financing provided by PICA.

### CAPITAL IMPROVEMENT FUNDS

Capital Improvement Funds are used to account for financial resources to be used for the acquisition or construction of the major capital facilities other than those financed by proprietary fund operations.

**CITY** - Established to account for capital additions and improvements to the City's facilities and infrastructure and financed through general obligation bond issues and grants from federal, state and local agencies.

**MUNICIPAL AUTHORITY** - Established to account for the acquisition of vehicles and the construction of major facilities for the city.

### PERMANENT FUNDS

Permanent Funds are used to account for financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the government's programs.

**LIBRARIES & PARKS** - Established to account for trust of the Free Library and Fairmount Park.

City of Philadelphia  
Combining Balance Sheet  
Non-Major Governmental Funds  
June 30, 2008

Schedule I

Amounts in thousands of USD

	Special Revenue											Total	
	County Liquid Fuels Tax	Special Gasoline Tax	Hotel Room Rental Tax	Community Development	Car Rental Tax	Housing Trust	Riverview Residents	Philadelphia Prisons	Arbitration Appeals	Departmental	Municipal Authority Administrative		PICA Administrative
<b>Assets</b>													
Cash on Deposit and on Hand	-	-	-	-	-	-	-	-	-	5,660	472	66,985	73,117
Equity in Treasurer's Account	1,798	13,844	3,187	-	5,234	19,958	144	3,378	-	327	-	-	47,870
Investments	-	-	-	-	-	-	-	-	-	952	106	-	1,058
Due from Other Funds	-	-	-	-	-	-	-	-	-	-	-	167	167
Taxes Receivable	-	-	4,902	-	501	-	-	-	-	-	-	8,184	13,587
Accounts Receivable	-	-	-	2,683	-	-	-	-	-	1,243	818	-	4,744
Due from Other Governmental Units	-	-	-	8,786	-	-	-	-	-	-	-	-	8,786
Allowance for Doubtful Accounts	-	-	(1,207)	-	(4)	-	-	-	-	-	-	-	(1,211)
Interest and Dividends Receivable	1	21	3	-	11	43	-	-	-	-	-	119	198
Other Assets	-	-	-	-	-	-	-	-	-	-	-	7,985	7,985
<b>Total Assets</b>	<b>1,799</b>	<b>13,865</b>	<b>6,885</b>	<b>11,469</b>	<b>5,742</b>	<b>20,001</b>	<b>144</b>	<b>3,378</b>	<b>-</b>	<b>8,182</b>	<b>1,396</b>	<b>83,440</b>	<b>156,301</b>
<b>Liabilities and Fund Balances</b>													
<b>Liabilities:</b>													
Vouchers Payable	202	1,182	-	1,746	-	203	-	50	-	83	-	-	3,466
Accounts Payable	575	912	3,810	3,570	-	211	-	104	-	1,316	1,211	87	11,796
Salaries and Wages Payable	-	-	-	198	-	-	-	-	-	-	-	27	225
Due to Other Funds	-	-	-	5,355	-	-	-	10	-	-	-	13,977	19,342
Due to Component Units	-	-	2,968	600	-	2,161	-	-	-	-	-	-	5,729
Funds Held in Escrow	-	-	-	-	-	-	-	447	-	565	-	-	1,012
Deferred Revenue	-	-	107	3,225	-	-	-	-	-	-	-	9,700	13,032
<b>Total Liabilities</b>	<b>777</b>	<b>2,094</b>	<b>6,885</b>	<b>14,694</b>	<b>-</b>	<b>2,575</b>	<b>-</b>	<b>611</b>	<b>-</b>	<b>1,964</b>	<b>1,211</b>	<b>23,791</b>	<b>54,602</b>
<b>Fund Balances:</b>													
<b>Reserved for:</b>													
Encumbrances	134	834	-	-	-	12,730	24	516	-	66	-	-	14,304
Intergovernmental Financing	-	-	-	-	-	-	-	-	-	-	-	52,213	52,213
Debt Service Principal & Interest	-	-	-	-	-	-	-	-	-	-	-	-	-
Trust Purposes	-	-	-	-	-	-	-	-	-	200	-	-	200
<b>Unreserved:</b>													
Designated for Trust Purposes	-	-	-	-	-	-	120	2,251	-	6,111	-	-	8,482
Undesignated	888	10,937	-	(3,225)	5,742	4,696	-	-	-	(159)	185	7,436	26,500
<b>Total Fund Balances</b>	<b>1,022</b>	<b>11,771</b>	<b>-</b>	<b>(3,225)</b>	<b>5,742</b>	<b>17,426</b>	<b>144</b>	<b>2,767</b>	<b>-</b>	<b>6,218</b>	<b>185</b>	<b>59,649</b>	<b>101,699</b>
<b>Total Liabilities and Fund Balances</b>	<b>1,799</b>	<b>13,865</b>	<b>6,885</b>	<b>11,469</b>	<b>5,742</b>	<b>20,001</b>	<b>144</b>	<b>3,378</b>	<b>-</b>	<b>8,182</b>	<b>1,396</b>	<b>83,440</b>	<b>156,301</b>

City of Philadelphia  
Combining Balance Sheet  
Non-Major Governmental Funds(Continued)  
June 30, 2008

Schedule I

Amounts in thousands of USD

	Debt Service				Capital Improvement			Permanent	Total
	City	Municipal Authority	PICA	Total	City	Municipal Authority	Total	Libraries & Parks	Non-Major Governmental Funds
<b>Assets</b>									
Cash on Deposit and on Hand	-	-	21,681	21,681	-	-	-	81	94,879
Equity in Treasurer's Account	412	-	-	412	92,893	-	92,893	-	141,175
Investments	-	14	58,993	59,007	-	413	413	8,339	68,817
Due from Other Funds	-	-	4,450	4,450	-	-	-	-	4,617
Taxes Receivable	-	-	-	-	-	-	-	-	13,587
Accounts Receivable	-	-	-	-	-	-	-	2	4,746
Due from Other Governmental Units	-	-	-	-	23,713	-	23,713	-	32,499
Allowance for Doubtful Accounts	-	-	-	-	-	-	-	-	(1,211)
Interest and Dividends Receivable	1	-	67	68	141	-	141	-	407
Other Assets	-	-	-	-	-	-	-	-	7,985
<b>Total Assets</b>	<b>413</b>	<b>14</b>	<b>85,191</b>	<b>85,618</b>	<b>116,747</b>	<b>413</b>	<b>117,160</b>	<b>8,422</b>	<b>367,501</b>
<b>Liabilities and Fund Balances</b>									
<b>Liabilities:</b>									
Vouchers Payable	-	-	-	-	7,319	-	7,319	-	10,785
Accounts Payable	-	-	72	72	2,452	-	2,452	81	14,401
Salaries and Wages Payable	-	-	-	-	72	-	72	-	297
Due to Other Funds	-	-	167	167	-	-	-	-	19,509
Due to Component Units	-	-	-	-	-	-	-	-	5,729
Funds Held in Escrow	-	-	-	-	3,987	-	3,987	-	4,999
Deferred Revenue	-	-	4,450	4,450	20,548	-	20,548	-	38,030
<b>Total Liabilities</b>	<b>-</b>	<b>-</b>	<b>4,689</b>	<b>4,689</b>	<b>34,378</b>	<b>-</b>	<b>34,378</b>	<b>81</b>	<b>93,750</b>
<b>Fund Balances:</b>									
<b>Reserved for:</b>									
Encumbrances	-	-	-	-	61,748	-	61,748	-	76,052
Intergovernmental Financing	-	-	-	-	-	-	-	-	52,213
Debt Service Principal & Interest Trust Purposes	413	14	78,936	79,363	-	-	-	-	79,363
Trust Purposes	-	-	-	-	-	-	-	4,460	4,660
<b>Unreserved:</b>									
Designated for Trust Purposes	-	-	-	-	-	-	-	3,881	12,363
Undesignated	-	-	1,566	1,566	20,621	413	21,034	-	49,100
<b>Total Fund Balances</b>	<b>413</b>	<b>14</b>	<b>80,502</b>	<b>80,929</b>	<b>82,369</b>	<b>413</b>	<b>82,782</b>	<b>8,341</b>	<b>273,751</b>
<b>Total Liabilities and Fund Balances</b>	<b>413</b>	<b>14</b>	<b>85,191</b>	<b>85,618</b>	<b>116,747</b>	<b>413</b>	<b>117,160</b>	<b>8,422</b>	<b>367,501</b>

City of Philadelphia  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
 Non-Major Governmental Funds  
 For the Fiscal Year Ended June 30, 2008

Schedule II

Amounts in thousands of USD

	Special Revenue												Total
	County Liquid Fuels Tax	Special Gasoline Tax	Hotel Room Rental Tax	Community Development	Car Rental Tax	Housing Trust	Riverview Residents	Philadelphia Prisons	Arbitration Appeals	Departmental	Municipal Authority Administrative	PICA Administrative	
<b>Revenues</b>													
Tax Revenue	-	-	39,332	-	5,268	-	-	-	-	-	-	341,972	386,572
Locally Generated Non-Tax Revenue	33	204	73	1,756	255	12,354	-	2,262	493	6,388	13,292	2,677	39,787
Revenue from Other Governments	4,838	25,655	-	63,781	-	-	-	-	-	-	-	-	94,274
Other Revenues	-	-	-	-	-	-	-	-	-	-	-	330	330
<b>Total Revenues</b>	<b>4,871</b>	<b>25,859</b>	<b>39,405</b>	<b>65,537</b>	<b>5,523</b>	<b>12,354</b>	<b>-</b>	<b>2,262</b>	<b>493</b>	<b>6,388</b>	<b>13,292</b>	<b>344,979</b>	<b>520,963</b>
<b>Expenditures</b>													
Current Operating:													
Economic Development	-	-	39,405	-	-	-	-	-	-	-	-	-	39,405
Transportation:													
Streets & Highways	4,851	20,590	-	-	-	-	-	-	-	-	-	-	25,441
Judiciary and Law Enforcement:													
Prisons	-	-	-	-	-	-	-	73	-	-	-	-	73
Conservation of Health:													
Housing and Neighborhood Development	-	-	-	64,838	-	10,803	-	-	-	-	-	-	75,641
Cultural and Recreational:													
Recreation	-	-	-	-	-	-	-	-	-	50	-	-	50
Parks	-	-	-	-	-	-	-	-	-	5,809	-	-	5,809
Libraries and Museums	-	-	-	-	-	-	-	-	-	207	-	-	207
Improvements to General Welfare:													
Service to Property:													
General Management and Support	-	-	-	61	5,000	-	25	1,712	493	1,759	13,292	1,273	23,615
Capital Outlay	-	-	-	-	-	-	-	-	-	-	-	-	-
Debt Service:													
Principal	-	-	-	-	-	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	-	-	-	-	-	-
Bond Issuance Cost	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>4,851</b>	<b>20,590</b>	<b>39,405</b>	<b>64,899</b>	<b>5,000</b>	<b>10,803</b>	<b>25</b>	<b>1,785</b>	<b>493</b>	<b>7,825</b>	<b>13,292</b>	<b>1,273</b>	<b>170,241</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	20	5,269	-	638	523	1,551	(25)	477	-	(1,437)	-	343,706	350,722
<b>Other Financing Sources (Uses)</b>													
Issuance of Refunding Bonds	-	-	-	-	-	-	-	-	-	-	-	-	-
Bond Issuance Premium	-	-	-	-	-	-	-	-	-	-	-	-	-
Bond Defeasance	-	-	-	-	-	-	-	-	-	-	-	-	-
Transfers In	-	-	-	-	-	-	-	-	-	955	-	-	955
Transfers Out	-	-	-	-	-	-	-	-	-	-	-	(344,292)	(344,292)
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>955</b>	<b>-</b>	<b>(344,292)</b>	<b>(343,337)</b>
Net Change in Fund Balances	20	5,269	-	638	523	1,551	(25)	477	-	(482)	-	(586)	7,385
Fund Balance - July 1, 2007	1,002	6,502	-	(3,863)	5,219	15,875	169	2,290	-	6,700	185	60,269	94,348
Adjustment	-	-	-	-	-	-	-	-	-	-	-	(34)	(34)
Fund Balance Adjusted - July 1, 2007	1,002	6,502	-	(3,863)	5,219	15,875	169	2,290	-	6,700	185	60,235	94,314
Fund Balance - June 30, 2008	1,022	11,771	-	(3,225)	5,742	17,426	144	2,767	-	6,218	185	59,649	101,699

City of Philadelphia  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
 Non-Major Governmental Funds(Continued)  
 For the Fiscal Year Ended June 30, 2008

Schedule II

Amounts in thousands of USD

	Debt Service				Capital Improvement			Permanent	Total
	City	Municipal Authority	PICA	Total	City	Municipal Authority	Total	Libraries & Parks	Non-Major Governmental Funds
<b>Revenues</b>									
Tax Revenue	-	-	-	-	-	-	-	-	386,572
Locally Generated Non-Tax Revenue	138	10	5,060	5,208	-	15	15	5	45,015
Revenue from Other Governments	-	-	-	-	16,429	-	16,429	-	110,703
Other Revenues	-	-	-	-	770	-	770	-	1,100
<b>Total Revenues</b>	<b>138</b>	<b>10</b>	<b>5,060</b>	<b>5,208</b>	<b>17,199</b>	<b>15</b>	<b>17,214</b>	<b>5</b>	<b>543,390</b>
<b>Expenditures</b>									
Current Operating:									
Economic Development	-	-	-	-	-	-	-	-	39,405
Transportation:									
Streets & Highways	-	-	-	-	-	-	-	-	25,441
Judiciary and Law Enforcement:									
Prisons	-	-	-	-	-	-	-	-	73
Conservation of Health:									
Housing and Neighborhood Development	-	-	-	-	-	-	-	-	75,641
Cultural and Recreational:									
Recreation	-	-	-	-	-	-	-	-	50
Parks	-	-	-	-	-	-	-	177	5,986
Libraries and Museums	-	-	-	-	-	-	-	429	636
Improvements to General Welfare:									
Service to Property:									
General Management and Support	-	1	501	502	-	-	-	-	24,117
Capital Outlay	-	-	-	-	105,763	-	105,763	-	105,763
Debt Service:									
Principal	34,140	9,488	50,440	94,068	-	-	-	-	94,068
Interest	49,158	14,833	35,982	99,973	-	-	-	-	99,973
Bond Issuance Cost	15,730	-	2,990	18,720	-	-	-	-	18,720
<b>Total Expenditures</b>	<b>99,028</b>	<b>24,322</b>	<b>89,913</b>	<b>213,263</b>	<b>105,763</b>	<b>-</b>	<b>105,763</b>	<b>606</b>	<b>489,873</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(98,890)	(24,312)	(84,853)	(208,055)	(88,564)	15	(88,549)	(601)	53,517
<b>Other Financing Sources (Uses)</b>									
Issuance of Refunding Bonds	697,585	-	214,565	912,150	-	-	-	-	912,150
Bond Issuance Premium	27,917	-	-	27,917	-	-	-	-	27,917
Bond Defeasance	(709,772)	-	(214,565)	(924,337)	-	-	-	-	(924,337)
Transfers In	76,519	24,306	80,101	180,926	11,707	-	11,707	-	193,588
Transfers Out	-	-	-	-	-	-	-	-	(344,292)
<b>Total Other Financing Sources (Uses)</b>	<b>92,249</b>	<b>24,306</b>	<b>80,101</b>	<b>196,656</b>	<b>11,707</b>	<b>-</b>	<b>11,707</b>	<b>-</b>	<b>(134,974)</b>
Net Change in Fund Balances	(6,641)	(6)	(4,752)	(11,399)	(76,857)	15	(76,842)	(601)	(81,457)
Fund Balance - July 1, 2007	7,054	20	85,220	92,294	159,226	398	159,624	8,942	355,208
Adjustment	-	-	34	34	-	-	-	-	-
Fund Balance Adjusted - July 1, 2007	7,054	20	85,254	92,328	159,226	398	159,624	8,942	355,208
Fund Balance - June 30, 2008	413	14	80,502	80,929	82,369	413	82,782	8,341	273,751

City of Philadelphia  
Combining Statement of Fiduciary Net Assets  
Pension Trust Funds  
June 30, 2008

Schedule III

Amounts in thousands of USD

	Gas Works Retirement Reserve Fund	Municipal Pension Fund	Total
<b><u>Assets</u></b>			
Equity in Treasurer's Account	435,544	4,482,408	4,917,952
Securities Lending Collective Investment Pool	-	776,255	776,255
Accounts Receivable	-	4,457	4,457
Due from Brokers for Securities Sold	-	93,212	93,212
Interest and Dividends Receivable	1,593	8,573	10,166
Due from Other Governmental Units	-	4,798	4,798
	<u>437,137</u>	<u>5,369,703</u>	<u>5,806,840</u>
Total Assets			
<b><u>Liabilities</u></b>			
Vouchers Payable	-	289	289
Accounts Payable	574	3,493	4,067
Salaries and Wages Payable	-	118	118
Funds Held in Escrow	-	377	377
Due on Return of Securities Loaned	-	776,255	776,255
Due to Brokers for Securities Purchased	-	161,303	161,303
Accrued Expenses	-	974	974
Due to Other Governmental Units	7,491	-	7,491
Deferred Revenue	-	2,475	2,475
Other Liabilities	-	344	344
	<u>8,065</u>	<u>945,628</u>	<u>953,693</u>
Total Liabilities			
Net Assets Held in Trust for Pension Benefits	<u>429,072</u>	<u>4,424,075</u>	<u>4,853,147</u>

City of Philadelphia  
Combining Statement of Changes in Fiduciary Net Assets  
Pension Trust Funds  
For the Fiscal Year Ended June 30, 2008

Schedule IV

Amounts in thousands of USD

	Gas Works Retirement Reserve Fund	Municipal Pension Fund	Total
<b><u>Additions</u></b>			
Contributions:			
Employer's Contributions	15,453	426,934	442,387
Employees' Contributions	-	51,690	51,690
Total Contributions	<u>15,453</u>	<u>478,624</u>	<u>494,077</u>
Investment Income:			
Interest and Dividends	18,378	97,123	115,501
Net Decline in Fair Value of Investments	(40,677)	(304,924)	(345,601)
(Less) Investments Expenses	(2,211)	(17,105)	(19,316)
Securities Lending Revenue	542	34,380	34,922
(Less) Securities Lending Expenses	(460)	(26,980)	(27,440)
Net Investment Loss	<u>(24,428)</u>	<u>(217,506)</u>	<u>(241,934)</u>
Miscellaneous Operating Revenues	-	1,069	1,069
Total Additions (Reductions)	<u>(8,975)</u>	<u>262,187</u>	<u>253,212</u>
<b><u>Deductions</u></b>			
Personal Services	-	3,593	3,593
Purchase of Services	-	1,910	1,910
Materials and Supplies	-	108	108
Employee Benefits	-	1,886	1,886
Pension Benefits	32,685	725,661	758,346
Refunds of Members' Contributions	-	4,200	4,200
Indemnities	-	11	11
Other Operating Expenses	-	98	98
Total Deductions	<u>32,685</u>	<u>737,467</u>	<u>770,152</u>
Change in Net Assets	<u>(41,660)</u>	<u>(475,280)</u>	<u>(516,940)</u>
Net Assets - July 1, 2007	470,732	4,899,355	5,370,087
Net Assets - June 30, 2008	<u>429,072</u>	<u>4,424,075</u>	<u>4,853,147</u>

**City of Philadelphia**  
**Combining Statement of Fiduciary Net Assets**  
**Agency Funds**  
**June 30, 2008**

**Schedule V**

*Amounts in thousands of USD*

	<u>Escrow Fund</u>	<u>Employee Health &amp; Welfare Fund</u>	<u>Departmental Custodial Accounts</u>	<u>Total</u>
<b><u>Assets</u></b>				
Cash on Deposit and on Hand	-	-	109,594	109,594
Equity in Treasurer's Account	6,290	13,824	-	20,114
Investments	-	-	29,066	29,066
Due from Other Funds	-	-	806	806
	<u>6,290</u>	<u>13,824</u>	<u>139,466</u>	<u>159,580</u>
Total Assets				
<b><u>Liabilities</u></b>				
Vouchers Payable	-	182	-	182
Payroll Taxes Payable	-	6,094	-	6,094
Funds Held in Escrow	6,290	7,548	139,466	153,304
	<u>6,290</u>	<u>13,824</u>	<u>139,466</u>	<u>159,580</u>
Total Liabilities				
Net Assets	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>

City of Philadelphia  
Statement of Changes in Fiduciary Net Assets  
Agency Funds  
For the Fiscal Year Ended June 30, 2008

Schedule VI

Amounts in thousands of USD

	Balance 7-1-2007	Additions	Deductions	Balance 6-30-2008
<b><u>Escrow Fund</u></b>				
<b><u>Assets</u></b>				
Equity in Treasurer's Account	7,848	344,378	345,936	6,290
<b><u>Liabilities</u></b>				
Funds Held in Escrow	7,826	343,666	345,202	6,290
Vouchers Payable	22	1,405	1,427	-
<b>Total Liabilities</b>	<b>7,848</b>	<b>345,071</b>	<b>346,629</b>	<b>6,290</b>
<b><u>Employee Health and Welfare Fund</u></b>				
<b><u>Assets</u></b>				
Equity in Treasurer's Account	12,517	863,660	862,353	13,824
<b><u>Liabilities</u></b>				
Vouchers Payable	134	7,795	7,747	182
Payroll Taxes Payable	6,931	778,281	779,118	6,094
Funds Held in Escrow	5,452	85,180	83,084	7,548
<b>Total Liabilities</b>	<b>12,517</b>	<b>871,256</b>	<b>869,949</b>	<b>13,824</b>
<b><u>Departmental Custodial Accounts</u></b>				
<b><u>Assets</u></b>				
Cash on Deposit and on Hand	123,808	214,149	228,363	109,594
Investments	19,881	9,185	-	29,066
Due from Other Funds	800	6	-	806
<b>Total Assets</b>	<b>144,489</b>	<b>223,340</b>	<b>228,363</b>	<b>139,466</b>
<b><u>Liabilities</u></b>				
Funds Held in Escrow	144,489	223,340	228,363	139,466
<b><u>Totals - Agency Funds</u></b>				
<b><u>Assets</u></b>				
Cash on Deposit and on Hand	123,808	214,149	228,363	109,594
Equity in Treasurer's Account	20,365	1,208,038	1,208,289	20,114
Investments	19,881	9,185	-	29,066
Due from Other Funds	800	6	-	806
<b>Total Assets</b>	<b>164,854</b>	<b>1,431,378</b>	<b>1,436,652</b>	<b>159,580</b>
<b><u>Liabilities</u></b>				
Vouchers Payable	156	9,200	9,174	182
Payroll Taxes Payable	6,931	778,281	779,118	6,094
Funds Held in Escrow	157,767	652,186	656,649	153,304
<b>Total Liabilities</b>	<b>164,854</b>	<b>1,439,667</b>	<b>1,444,941</b>	<b>159,580</b>

City of Philadelphia  
City Related Schedule of Bonded Debt Outstanding  
June 30, 2008

Schedule VII

Amounts in USD

	Original Authorization	Date of Issuance	Issued	Fiscal 2008 Outstanding	Maturities	Interest Rates	FY 2009 Debt Service Requirements	
							Interest	Principal
<b>General Obligation Bonds:</b>								
Term Bonds	97,493,541	07/27/2006	531,988	531,988	8/2030 to 8/2031	5.00	26,599	-
	7,222,518	07/27/2006	7,222,518	7,222,518	8/2030 to 8/2031	5.00	361,126	-
	11,024,437	07/27/2006	11,024,437	11,024,437	8/2030 to 8/2031	5.00	551,222	-
	<u>10,131,057</u>	<u>07/27/2006</u>	<u>10,131,057</u>	<u>10,131,057</u>	<u>8/2030 to 8/2031</u>	<u>5.00</u>	<u>506,553</u>	<u>-</u>
<b>Total Term Bonds</b>	<u>125,871,553</u>		<u>28,910,000</u>	<u>28,910,000</u>			<u>1,445,500</u>	<u>-</u>
Refunding Issues	178,240,000	12/01/1998	178,240,000	128,790,000	05/2009 to 05/2020	4.75 to 5.25	6,417,019	8,120,000
	188,910,000	12/20/2007	188,910,000	182,910,000	08/2008 to 08/2019	4.00 to 5.25	9,232,838	25,000
	313,505,000	12/20/2007	313,505,000	313,505,000	08/2019 to 08/2031	variable rates	12,004,106	-
	<u>195,170,000</u>	<u>5/01/2008</u>	<u>195,170,000</u>	<u>195,170,000</u>	<u>12/2008 to 12/2032</u>	<u>4.00 to 5.25</u>	<u>10,102,737</u>	<u>460,000</u>
<b>Total Refunding Bonds</b>	<u>875,825,000</u>		<u>875,825,000</u>	<u>820,375,000</u>			<u>37,756,700</u>	<u>8,605,000</u>
Serial Bonds	20,000,000	NA	20,000,000	4,612,539	07/2008 to 06/2013	1.00	40,698	1,186,284
	73,033,994 <sup>1</sup>	11/15/1998	5,699,095	312,472	03/2009	5.00	15,624	312,472
	56,902,420 <sup>1</sup>	11/15/1998	31,612,319	1,733,253	03/2009	5.00	86,663	1,733,253
	60,256,571 <sup>1</sup>	11/15/1998	60,256,571	3,303,771	03/2009	5.00	165,189	3,303,771
	19,707,015 <sup>1</sup>	11/15/1998	19,707,015	1,080,504	03/2009	5.00	54,025	1,080,504
	50,781,553 <sup>1</sup>	01/01/2001	50,781,553	23,583,948	09/2008 to 09/2021	4.1 to 5.50	1,092,308	2,054,315
	99,400,449 <sup>1</sup>	01/01/2001	95,928,447	44,551,052	09/2008 to 09/2021	4.1 to 5.50	2,063,415	3,880,685
		07/27/2006	3,472,002	3,389,195	8/2008 to 8/2029	4.50 to 5.125	165,798	87,040
	12,165,000 <sup>1</sup>	12/02/2003	12,165,000	9,481,400	02/2009 to 02/2015	5 to 5.25	483,814	1,293,140
	84,972,482	12/02/2003	37,835,000	29,488,600	02/2009 to 02/2015	5 to 5.25	1,504,736	4,021,860
		07/27/2006	47,137,482	46,013,258	8/2008 to 8/2029	4.50 to 5.125	2,250,953	1,181,685
	71,950,563	07/27/2006	71,950,563	70,234,549	8/2008 to 8/2029	4.50 to 5.125	3,435,851	1,803,721
	<u>66,119,953</u>	<u>07/27/2006</u>	<u>66,119,953</u>	<u>64,542,998</u>	<u>8/2008 to 8/2029</u>	<u>4.50 to 5.125</u>	<u>3,157,422</u>	<u>1,657,554</u>
<b>Total Serial Bonds</b>	<u>615,290,000</u>		<u>522,665,000</u>	<u>302,327,539</u>			<u>14,516,496</u>	<u>23,596,284</u>
<b>Total General Obligation Bonds</b>	<u>1,616,986,553</u>		<u>1,427,400,000</u>	<u>1,151,612,539</u>			<u>53,718,696</u>	<u>32,201,284</u>
<b>Revenue Bonds:</b>								
Water and Sewer Revenue Bonds:								
14th Series	158,265,000 <sup>2</sup>	05/15/1989	158,265,000	23,600,000	10/2008	NA	-	23,600,000
Series 1993	1,157,585,000	08/01/1993	1,010,025,000	185,405,000	06/2009 to 06/2011	5.625 to 7.00	12,389,094	42,855,000
Series 1995	221,630,000	04/15/1995	221,630,000	60,020,000	08/2008 to 08/2018	6.25	3,421,562	10,550,000
Series 1997 B	350,000,000 <sup>3</sup>	11/25/1997	100,000,000	81,100,000	08/2008 to 08/2027	Variable rates	6,494,468	2,600,000
Series 1998	135,185,000	12/25/1998	135,185,000	135,185,000	12/2011 to 12/2014	5.25	7,097,213	-
Series 1999 A	6,700,000	N.A.	6,700,000	942,231	07/2008 to 04/2019	2.73	20,198	443,103
Series 2001 A and B	285,920,000	11/15/2001	285,920,000	137,875,000	11/2011 to 11/2028	3.8 to 5.50	7,069,482	-
Series 2003	381,275,000 <sup>3</sup>	04/01/2003	381,275,000	371,175,000	06/2009 to 06/2023	Variable rates	16,777,110	1,145,000
Series 2005 A	250,000,000	05/04/2005	250,000,000	243,730,000	07/2008 to 07/2035	3.00 to 5.25	12,019,013	4,290,000
Series 2005 B	86,105,000 <sup>3</sup>	05/04/2005	86,105,000	84,035,000	08/2008 to 08/2018	Variable rates	3,798,405	370,000
Series 2007 A	191,440,000	11/16/2006	191,440,000	188,625,000	8/2008 to 8/2027	4.00 to 5.00	8,911,500	4,300,000
Series 2007 B	<u>153,595,000</u>	<u>11/16/2006</u>	<u>153,595,000</u>	<u>153,505,000</u>	<u>11/2008 to 11/2031</u>	<u>4.00 to 5.00</u>	<u>6,975,475</u>	<u>195,000</u>
<b>Total Water Revenue Bonds</b>	<u>3,377,700,000</u>		<u>2,980,140,000</u>	<u>1,665,197,231</u>			<u>84,973,520</u>	<u>90,348,103</u>

City of Philadelphia  
City Related Schedule of Bonded Debt Outstanding  
June 30, 2008

Schedule VII

Amounts in USD

	Original Authorization	Date of Issuance	Issued	Fiscal 2008 Outstanding	Maturities	Interest Rates	FY 2009 Debt Service Requirements	
							Interest	Principal
Aviation Revenue Bonds:								
Series 1997 A	222,265,000	07/01/1997	222,265,000	34,780,000	06/2009 to 06/2027	5.125 to 5.75	1,864,163	4,210,000
Series 1998 A	123,405,000	03/17/1998	123,405,000	78,075,000	06/2009 to 06/2018	5.25 to 5.5	4,212,706	6,110,000
Series 1998 B	443,700,000	07/01/1998	443,700,000	388,500,000	07/2008 to 07/2028	5.00 to 5.375	19,653,967	10,680,000
Series 2001 A	187,680,000	07/01/2001	187,680,000	168,660,000	07/2008 to 07/2028	5.125 to 5.50	8,885,076	4,435,000
Series 2001 B	40,120,000	07/01/2001	40,120,000	36,315,000	06/2009 to 06/2031	4.375 to 5.50	1,901,644	860,000
Series 2005 B	41,000,000 <sup>3</sup>	06/02/2005	41,000,000	41,000,000	06/2011 to 06/2020	Variable rates	3,239,000	-
Series 2005 C	189,500,000 <sup>3</sup>	06/02/2005	189,500,000	178,600,000	06/2009 to 06/2025	Variable rates	10,795,426	4,700,000
Series 2005 A	124,985,000	08/04/2005	124,985,000	124,985,000	06/2009 to 06/2035	4.20 to 5.50	5,979,705	2,340,000
Series 2007 A	172,470,000	08/16/2007	172,470,000	172,470,000	06/2011 to 06/2037	5	8,623,500	-
Series 2007 B	82,915,000	08/16/2007	82,915,000	79,415,000	06/2009 to 06/2027	5	3,970,750	2,965,000
<b>Total Aviation Revenue Bonds</b>	<b>1,628,040,000</b>		<b>1,628,040,000</b>	<b>1,302,800,000</b>			<b>69,125,937</b>	<b>36,300,000</b>
<b>Total Revenue Bonds</b>	<b>5,005,740,000</b>		<b>4,608,180,000</b>	<b>2,967,997,231</b>			<b>154,099,457</b>	<b>126,648,103</b>
<b>Total All Bonds</b>	<b>6,622,726,553</b>		<b>6,035,580,000</b>	<b>4,119,609,770<sup>4</sup></b>			<b>207,818,153</b>	<b>158,849,387</b>

NOTES:

<sup>1</sup> These General Obligation Authorizations were issued as both Term and Serial Bonds.

<sup>2</sup> The balance outstanding on these issues includes zero discount bonds and compound interest bonds as follows:

Outstanding	Maturity Value	Discount
23,600,000	23,600,000	16,892,172

<sup>3</sup> Based on latest available estimated rates.

<sup>4</sup> A summary of all Bonds Outstanding is as follows:

	General Obligation Bonds	Revenue Bonds	Total
General Fund Types:			
General Fund	1,147,000,000	-	1,147,000,000
Proprietary Fund Types:			
Water Fund	4,612,539	1,665,197,231	1,669,809,770
Aviation Fund	-	1,302,800,000	1,302,800,000
<b>Total Proprietary Funds</b>	<b>4,612,539</b>	<b>2,967,997,231</b>	<b>2,972,609,770</b>
<b>Total All Funds</b>	<b>1,151,612,539</b>	<b>2,967,997,231</b>	<b>4,119,609,770</b>

City of Philadelphia  
 Budgetary Comparison Schedule  
 Water Operating Fund  
 For the Fiscal Year Ended June 30, 2008

Schedule VIII

Amounts in thousands of USD

	Budgeted Amounts			Final Budget to Actual Positive (Negative)
	Original	Final	Actual	
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	616,934	549,048	555,049	6,001
Revenue from Other Governments	1,500	753	464	(289)
Revenue from Other Funds	72,537	52,110	34,247	(17,863)
Total Revenues	690,971	601,911	589,760	(12,151)
<b>Expenditures and Encumbrances</b>				
Personal Services	111,077	111,128	106,317	4,811
Pension Contributions	37,850	35,389	35,389	-
Other Employee Benefits	33,894	37,126	37,126	-
Sub-Total Employee Compensation	182,821	183,643	178,832	4,811
Purchase of Services	116,684	116,661	98,439	18,222
Materials and Supplies	41,248	41,859	40,298	1,561
Equipment	4,076	4,040	3,140	900
Contributions, Indemnities and Taxes	6,603	5,804	4,586	1,218
Debt Service	183,470	183,470	174,986	8,484
Payments to Other Funds	169,069	168,494	107,286	61,208
Total Expenditures and Encumbrances	703,971	703,971	607,567	96,404
Operating Surplus (Deficit) for the Year	(13,000)	(102,060)	(17,807)	84,253
Fund Balance Available for Appropriation, July 1, 2007	-	-	-	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	13,000	14,000	17,787	3,787
Revenue Adjustments - Net	-	-	20	20
Adjusted Fund Balance, July 1, 2007	13,000	14,000	17,807	3,807
Fund Balance Available for Appropriation, June 30, 2008	-	(88,060)	-	88,060

City of Philadelphia  
 Budgetary Comparison Schedule  
 Water Residual Fund  
 For the Fiscal Year Ended June 30, 2008

Schedule IX

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	-	-	1,532	1,532
Revenue from Other Funds	142,600	83,255	80,924	(2,331)
Total Revenues	142,600	83,255	82,456	(799)
<b>Expenditures and Encumbrances</b>				
Purchase of Services	125,000	125,000	64,320	60,680
Payments to Other Funds	17,600	17,600	17,594	6
Total Expenditures and Encumbrances	142,600	142,600	81,914	60,686
Operating Surplus (Deficit) for the Year	-	(59,345)	542	59,887
Fund Balance Available for Appropriation, July 1, 2007	6,138	1,697	1,697	-
Fund Balance Available for Appropriation, June 30, 2008	6,138	(57,648)	2,239	59,887

City of Philadelphia  
 Budgetary Comparison Schedule  
 County Liquid Fuels Tax Fund  
 For the Fiscal Year Ended June 30, 2008

Schedule X

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	35	35	33	(2)
Revenue from Other Governments	4,915	4,915	4,838	(77)
Total Revenues	4,950	4,950	4,871	(79)
<b>Expenditures and Encumbrances</b>				
Personal Services	3,284	3,284	3,284	-
Purchase of Services	1,311	1,231	1,085	146
Materials and Supplies	260	340	316	24
Equipment	80	80	74	6
Payments to Other Funds	15	15	15	-
Total Expenditures and Encumbrances	4,950	4,950	4,774	176
Operating Surplus (Deficit) for the Year	-	-	97	97
Fund Balance Available for Appropriation, July 1, 2007	649	729	729	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	75	50	62	12
Adjusted Fund Balance, July 1, 2007	724	779	791	12
Fund Balance Available for Appropriation, June 30, 2008	724	779	888	109

City of Philadelphia  
 Budgetary Comparison Schedule  
 Special Gasoline Tax Fund  
 For the Fiscal Year Ended June 30, 2008

Schedule XI

Amounts in thousands of USD

	Budgeted Amounts			Final Budget to Actual Positive (Negative)
	Original	Final	Actual	
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	90	240	204	(36)
Revenue from Other Governments	<u>22,055</u>	<u>25,500</u>	<u>25,656</u>	<u>156</u>
Total Revenues	22,145	25,740	25,860	120
<b>Expenditures and Encumbrances</b>				
Personal Services	8,270	8,270	8,270	-
Pension Contributions	500	500	500	-
Other Employee Benefits	<u>500</u>	<u>500</u>	<u>500</u>	<u>-</u>
Sub-Total Employee Compensation	9,270	9,270	9,270	-
Purchase of Services	7,310	7,471	7,461	10
Materials and Supplies	3,595	3,595	3,583	12
Equipment	590	429	366	63
Contributions, Indemnities and Taxes	<u>31</u>	<u>31</u>	<u>31</u>	<u>-</u>
Total Expenditures and Encumbrances	<u>20,796</u>	<u>20,796</u>	<u>20,711</u>	<u>85</u>
Operating Surplus (Deficit) for the Year	<u>1,349</u>	<u>4,944</u>	<u>5,149</u>	<u>205</u>
Fund Balance Available for Appropriation, July 1, 2007	3,945	5,473	5,473	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	<u>100</u>	<u>120</u>	<u>315</u>	<u>195</u>
Adjusted Fund Balance, July 1, 2007	<u>4,045</u>	<u>5,593</u>	<u>5,788</u>	<u>195</u>
Fund Balance Available for Appropriation, June 30, 2008	<u><u>5,394</u></u>	<u><u>10,537</u></u>	<u><u>10,937</u></u>	<u><u>400</u></u>

City of Philadelphia  
 Budgetary Comparison Schedule  
 Hotel Room Rental Tax Fund  
 For the Fiscal Year Ended June 30, 2008

Schedule XII

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Taxes	45,900	39,920	39,332	(588)
Locally Generated Non-Tax Revenue	100	80	73	(7)
Total Revenues	46,000	40,000	39,405	(595)
<b>Expenditures and Encumbrances</b>				
Personal Services	96	96	86	10
Contributions, Indemnities and Taxes	45,904	45,904	43,017	2,887
Total Expenditures and Encumbrances	46,000	46,000	43,103	2,897
Operating Surplus (Deficit) for the Year	-	(6,000)	(3,698)	2,302
Fund Balance Available for Appropriation, July 1, 2007	-	-	-	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	-	-	3,684	3,684
Prior Period Adjustments	-	-	14	14
Adjusted Fund Balance, July 1, 2007	-	-	3,698	3,698
Fund Balance Available for Appropriation, June 30, 2008	-	(6,000)	-	6,000

City of Philadelphia  
 Budgetary Comparison Schedule  
 Aviation Operating Fund  
 For the Fiscal Year Ended June 30, 2008

Schedule XIII

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	343,775	323,342	275,310	(48,032)
Revenue from Other Governments	2,500	2,000	1,755	(245)
Revenue from Other Funds	1,040	10,930	10,786	(144)
Total Revenues	347,315	336,272	287,851	(48,421)
<b>Expenditures and Encumbrances</b>				
Personal Services	64,734	64,734	60,310	4,424
Pension Contributions	18,750	18,951	18,951	-
Other Employee Benefits	17,624	20,240	20,240	-
Sub-Total Employee Compensation	101,108	103,925	99,501	4,424
Purchase of Services	103,389	101,567	81,398	20,169
Materials and Supplies	10,296	10,488	7,886	2,602
Equipment	7,539	7,348	3,273	4,075
Contributions, Indemnities and Taxes	5,078	4,260	1,565	2,695
Debt Service	101,150	101,150	84,529	16,621
Payments to Other Funds	24,467	24,289	4,970	19,319
Total Expenditures and Encumbrances	353,027	353,027	283,122	69,905
Operating Surplus (Deficit) for the Year	(5,712)	(16,755)	4,729	21,484
Fund Balance Available for Appropriation, July 1, 2007	51,904	42,583	42,583	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	12,000	15,000	14,015	(985)
Revenue Adjustments - Net	-	-	83	83
Adjusted Fund Balance, July 1, 2007	63,904	57,583	56,681	(902)
Fund Balance Available for Appropriation, June 30, 2008	58,192	40,828	61,410	20,582

City of Philadelphia  
 Budgetary Comparison Schedule  
 Community Development Fund  
 For the Fiscal Year Ended June 30, 2008

Schedule XIV

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	250	250	1,756	1,506
Revenue from Other Governments	117,574	97,573	51,847	(45,726)
Total Revenues	117,824	97,823	53,603	(44,220)
<b>Other Sources</b>				
Increase in Financed Reserves	-	-	(7,678)	(7,678)
Total Revenues and Other Sources	117,824	97,823	45,925	(51,898)
<b>Expenditures and Encumbrances</b>				
Personal Services	8,120	8,120	4,624	3,496
Pension Contributions	2,139	2,133	1,891	242
Other Employee Benefits	2,626	2,632	1,726	906
Sub-Total Employee Compensation	12,885	12,885	8,241	4,644
Purchase of Services	84,558	84,534	63,566	20,968
Materials and Supplies	271	294	253	41
Equipment	80	80	74	6
Payments to Other Funds	30	30	23	7
Advances, Subsidies, Miscellaneous	20,000	4,451	-	4,451
Total Expenditures and Encumbrances	117,824	102,274	72,157	30,117
Operating Surplus (Deficit) for the Year	-	(4,451)	(26,232)	(21,781)
Fund Balance Available for Appropriation, July 1, 2007	-	(3,863)	(3,863)	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	-	-	26,870	26,870
Prior Period Adjustments	-	3,863	-	(3,863)
Adjusted Fund Balance, July 1, 2007	-	-	23,007	23,007
Fund Balance Available for Appropriation, June 30, 2008	-	(4,451)	(3,225)	1,226

**City of Philadelphia**  
**Budgetary Comparison Schedule**  
**Car Rental Tax Fund**  
**For the Fiscal Year Ended June 30, 2008**

**Schedule XV**

*Amounts in thousands of USD*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Final Budget to Actual Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b><u>Revenues</u></b>				
Taxes	5,000	5,000	5,268	268
Locally Generated Non-Tax Revenue	<u>120</u>	<u>150</u>	<u>255</u>	<u>105</u>
Total Revenues	5,120	5,150	5,523	373
<b><u>Expenditures and Encumbrances</u></b>				
Purchase of Services	<u>5,000</u>	<u>5,000</u>	<u>5,000</u>	<u>-</u>
Operating Surplus (Deficit) for the Year	<u>120</u>	<u>150</u>	<u>523</u>	<u>373</u>
Fund Balance Available for Appropriation, July 1, 2007	<u>5,052</u>	<u>5,219</u>	<u>5,219</u>	<u>-</u>
Fund Balance Available for Appropriation, June 30, 2008	<u><u>5,172</u></u>	<u><u>5,369</u></u>	<u><u>5,742</u></u>	<u><u>373</u></u>

City of Philadelphia  
 Budgetary Comparison Schedule  
 Housing Trust Fund  
 For the Fiscal Year Ended June 30, 2008

Schedule XVI

Amounts in thousands of USD

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Final Budget to Actual Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b><u>Revenues</u></b>				
Locally Generated Non-Tax Revenue	<u>14,300</u>	<u>13,700</u>	<u>12,354</u>	<u>(1,346)</u>
<b><u>Expenditures and Encumbrances</u></b>				
Personal Services	1,400	1,400	-	1,400
Purchase of Services	<u>20,400</u>	<u>20,400</u>	<u>19,798</u>	<u>602</u>
Total Expenditures and Encumbrances	21,800	21,800	19,798	2,002
Operating Surplus (Deficit) for the Year	<u>(7,500)</u>	<u>(8,100)</u>	<u>(7,444)</u>	<u>656</u>
Fund Balance Available for Appropriation, July 1, 2007	3,236	4,597	4,597	-
<b><u>Operations in Respect to Prior Fiscal Years</u></b>				
Commitments Cancelled - Net	<u>5,000</u>	<u>5,000</u>	<u>7,543</u>	<u>2,543</u>
Adjusted Fund Balance, July 1, 2007	<u>8,236</u>	<u>9,597</u>	<u>12,140</u>	<u>2,543</u>
Fund Balance Available for Appropriation, June 30, 2008	<u>736</u>	<u>1,497</u>	<u>4,696</u>	<u>3,199</u>

City of Philadelphia  
 Budgetary Comparison Schedule  
 General Capital Improvement Funds  
 For the Fiscal Year Ended June 30, 2008

Schedule XVII

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	398,362	398,362	1,002	(397,360)
Revenue from Other Governments	321,511	321,511	19,377	(302,134)
Revenue from Other Funds	-	-	8,528	8,528
Total Revenues	719,873	719,873	28,907	(690,966)
<b>Other Sources (Uses)</b>				
Increase in Unreimbursed Commitments	-	-	19,160	19,160
Total Revenues and Other Sources	719,873	719,873	48,067	(671,806)
<b>Expenditures and Encumbrances</b>				
Capital Outlay	719,873	719,873	133,628	586,245
Operating Surplus (Deficit) for the Year	-	-	(85,561)	(85,561)
Fund Balance Available for Appropriation, July 1, 2007	-	-	102,570	102,570
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	-	-	4,872	4,872
Revenue Adjustments - Net	-	-	(1,260)	(1,260)
Adjusted Fund Balance, July 1, 2007	-	-	106,182	106,182
Fund Balance Available for Appropriation, June 30, 2008	-	-	20,621	20,621

City of Philadelphia  
Schedule of Budgetary Actual and Estimated Revenues and Obligations  
General Fund  
For the Fiscal Year Ended June 30, 2008

Schedule XVIII

Amounts in thousands of USD

	Budgeted Amounts		FY 2008 Actual	Final Budget to Actual Positive (Negative)	FY 2007 Actual	Increase (Decrease)
	Original	Final				
<b>Revenue</b>						
<b>Taxes</b>						
Real Property Tax:						
Current	358,747	358,494	366,459	7,965	367,257	(798)
Prior Years	41,000	36,000	36,330	330	30,286	6,044
Total Real Property Tax	399,747	394,494	402,789	8,295	397,543	5,246
Wage and Earnings Taxes:						
Current	1,166,217	1,196,078	1,176,556	(19,522)	1,162,391	14,165
Prior Years	8,000	5,000	8,266	3,266	5,061	3,205
Total Wage and Earnings Taxes	1,174,217	1,201,078	1,184,822	(16,256)	1,167,452	17,370
Business Taxes:						
Business Privilege Taxes:						
Current	385,180	403,180	376,133	(27,047)	401,911	(25,778)
Prior Years	25,000	35,000	22,695	(12,305)	34,447	(11,752)
Total Business Privilege Tax	410,180	438,180	398,828	(39,352)	436,358	(37,530)
Net Profits Tax:						
Current	12,387	11,201	9,109	(2,092)	10,936	(1,827)
Prior Years	2,500	3,500	3,393	(107)	4,326	(933)
Total Net Profits Tax	14,887	14,701	12,502	(2,199)	15,262	(2,760)
Total Business Taxes	425,067	452,881	411,330	(41,551)	451,620	(40,290)
Other Taxes:						
Sales Tax	138,375	135,886	137,275	1,389	132,572	4,703
Amusement Tax	17,829	16,865	17,984	1,119	16,454	1,530
Real Property Transfer Tax	205,000	185,000	184,048	(952)	217,329	(33,281)
Parking Lot Tax	50,828	51,568	55,459	3,891	50,310	5,149
Miscellaneous Taxes	3,588	2,800	2,792	(8)	2,575	217
Total Other Taxes	415,620	392,119	397,558	5,439	419,240	(21,682)
Total Taxes	2,414,651	2,440,572	2,396,499	(44,073)	2,435,855	(39,356)
<b>Locally Generated Non-Tax Revenue</b>						
Rentals from Leased City Properties	6,291	13,721	4,133	(9,588)	5,140	(1,007)
Licenses and Permits	41,839	41,964	41,557	(407)	40,584	973
Fines, Forfeits, Penalties, Confiscated Money and Property	20,985	20,655	18,756	(1,899)	18,441	315
Interest Income	23,850	30,550	28,977	(1,573)	41,978	(13,001)
Service Charges and Fees	107,844	115,405	105,968	(9,437)	108,084	(2,116)
Other	66,400	35,645	66,373	30,728	33,684	32,689
Total Locally Generated Non-Tax Revenue	267,209	257,940	265,764	7,824	247,911	17,853
<b>Revenue from Other Governments</b>						
United States Government:						
Grants and Reimbursements	198,323	185,839	162,784	(23,055)	207,430	(44,646)
Commonwealth of Pennsylvania:						
Grants and Other Payments	501,793	518,424	542,843	24,419	509,109	33,734
Other Governmental Units	324,685	352,246	327,740	(24,506)	316,396	11,344
Total Revenue from Other Governments	1,024,801	1,056,509	1,033,367	(23,142)	1,032,935	432
<b>Revenue from Other Funds</b>						
	24,749	40,271	27,212	(13,059)	27,417	(205)
Total Revenues	3,731,410	3,795,292	3,722,842	(72,450)	3,744,118	(21,276)

City of Philadelphia  
Schedule of Budgetary Actual and Estimated Revenues and Obligations  
General Fund  
For the Fiscal Year Ended June 30, 2008

Schedule XVIII

Amounts in thousands of USD

	Budgeted Amounts		FY 2008 Actual	Final Budget to Actual Positive (Negative)	FY 2007 Actual	Increase (Decrease)
	Original	Final				
<b>Obligations</b>						
<b>General Government</b>						
City Council	28,621	16,358	14,584	1,774	13,625	959
Mayor's Office:						
Mayor's Office	4,951	5,776	5,658	118	5,061	597
Scholarships	200	200	200	-	200	-
Mural Arts Program	1,211	1,211	1,129	82	724	405
Labor Relations	549	549	524	25	547	(23)
Mayor's Office of Information Services	28,942	33,195	34,038	(843)	13,654	20,384
Capital Program Office	2,611	2,636	2,363	273	1,762	601
Mayor's Office of Community Services	-	3,540	3,540	-	-	3,540
Law	14,135	20,732	21,136	(404)	16,195	4,941
Board of Ethics	1,000	1,000	542	458		542
City Planning Commission	3,614	3,664	3,398	266	3,214	184
Commission on Human Relations	2,186	2,186	2,122	64	2,175	(53)
Zoning Code Commission	-	500	239	261		239
Board of Revision of Taxes	8,378	8,516	8,360	156	9,559	(1,199)
Total General Government	96,398	100,063	97,833	2,230	66,716	31,117
<b>Operation of Service Departments</b>						
Housing	4,000	5,200	5,200	-	6,317	(1,117)
Managing Director	15,472	15,912	15,884	28	13,328	2,556
Police	513,835	533,062	533,046	16	500,751	32,295
Streets	129,368	137,702	136,832	870	137,362	(530)
Fire	190,108	190,230	189,512	718	195,923	(6,411)
Public Health	116,461	118,675	112,928	5,747	112,910	18
Office of Behavioral Health/Mental Retardatic	14,262	14,262	14,136	126	14,352	(216)
Recreation	38,760	40,786	39,743	1,043	37,032	2,711
Fairmount Park Commission	13,368	15,531	15,074	457	14,463	611
Atwater Kent Museum	270	320	307	13	256	51
Camp William Penn	345	408	378	30	309	69
Public Property	167,296	171,302	167,061	4,241	194,332	(27,271)
Department of Human Services	607,648	615,482	614,856	626	590,438	24,418
Philadelphia Prisons	218,534	224,424	222,353	2,071	208,774	13,579
Office of Supportive Housing	37,911	43,112	40,694	2,418	38,608	2,086
Office of Fleet Management	61,483	68,520	67,048	1,472	59,708	7,340
Licenses and Inspections	29,729	30,755	30,534	221	28,686	1,848
Board of L & I Review	225	225	203	22	184	19
Board of Building Standards	113	113	96	17	91	5
Zoning Board of Adjustment	450	450	343	107	398	(55)
Records	7,757	7,757	7,634	123	8,017	(383)
Philadelphia Historical Commission	326	414	405	9	315	90
Art Museum	2,500	2,625	2,625	-	2,280	345
Philadelphia Free Library	41,531	41,679	40,607	1,072	39,211	1,396
Total Operations of Service Departments	2,211,752	2,278,946	2,257,499	21,447	2,204,045	53,454
<b>Financial Management</b>						
Office of Director of Finance	57,336	43,772	43,764	8	47,343	(3,579)
Department of Revenue	17,599	16,459	16,448	11	16,766	(318)
Sinking Fund Commission	189,792	172,221	172,221	-	173,420	(1,199)
Procurement	5,275	5,275	4,984	291	4,933	51
City Treasurer	770	770	718	52	642	76
Audit of City Operations	8,255	8,475	8,219	256	7,786	433
Total Financial Management	279,027	246,972	246,354	618	250,890	(4,536)

City of Philadelphia  
Schedule of Budgetary Actual and Estimated Revenues and Obligations  
General Fund  
For the Fiscal Year Ended June 30, 2008

Schedule XVIII

Amounts in thousands of USD

	Budgeted Amounts		FY 2008 Actual	Final Budget to Actual Positive (Negative)	FY 2007 Actual	Increase (Decrease)
	Original	Final				
<b>Obligations (Continued)</b>						
<b>City-Wide Appropriations Under the Director of Finance</b>						
Fringe Benefits	923,903	983,039	983,039	-	890,330	92,709
Community College of Philadelphia	24,468	24,468	24,468	-	23,468	1,000
Legal Services	36,711	37,259	37,259	-	35,404	1,855
Hero Award	25	32	32	-	26	6
Refunds	500	235	235	-	10	225
Witness Fees	172	131	131	-	135	(4)
Contribution to School District	35,000	37,000	37,000	-	35,000	2,000
Total City-Wide Under Director of Finance	1,020,779	1,082,164	1,082,164	-	984,373	97,791
<b>Promotion and Public Relations</b>						
Commerce/City Representative	46,416	46,076	45,940	136	46,991	(1,051)
<b>Personnel</b>						
Civic Service Commission	169	169	149	20	146	3
Personnel Director	4,877	4,881	4,689	192	4,793	(104)
Total Personnel	5,046	5,050	4,838	212	4,939	(101)
<b>Administration of Justice</b>						
Clerk of Quarter Sessions	5,068	5,068	4,864	204	4,792	72
Register of Wills	3,777	3,777	3,522	255	3,443	79
District Attorney	31,987	32,322	32,003	319	30,937	1,066
Sheriff	14,921	15,481	15,428	53	14,644	784
First Judicial District	113,060	118,581	118,499	82	114,830	3,669
Total Administration of Justice	168,813	175,229	174,316	913	168,646	5,670
<b>City-Wide Appropriations Under the First Judicial District</b>						
Juror Fees	1,492	1,612	1,612	-	1,571	41
<b>Conduct of Elections</b>						
City Commissioners	8,996	9,307	9,286	21	8,486	800
Total Obligations	3,838,719	3,945,419	3,919,842	25,577	3,736,657	183,185
<b>Operating Surplus (Deficit) for the Year</b>	<b>(107,309)</b>	<b>(150,127)</b>	<b>(197,000)</b>	<b>(46,873)</b>	<b>7,461</b>	<b>(204,461)</b>

City of Philadelphia  
Schedule of Budgetary Actual and Estimated Revenues and Obligations  
Water Operating Fund  
For the Fiscal Year Ended June 30, 2008

Schedule XIX

Amounts in thousands of USD

	Budgeted Amounts		FY 2008 Actual	Final Budget	FY 2007 Actual	Increase (Decrease)
	Original	Final		to Actual Positive (Negative)		
<b>Revenue</b>						
<b>Locally Generated Non-Tax Revenue</b>						
Sales and Charges - Current	371,991	388,218	396,682	8,464	379,903	16,779
Sales and Charges - Prior Years	55,653	39,743	31,076	(8,667)	40,645	(9,569)
Fire Service Connections	1,858	2,118	1,604	(514)	1,953	(349)
Surcharges	6,716	4,605	4,382	(223)	4,754	(372)
Fines and Penalties	838	1,038	988	(50)	877	111
Miscellaneous Charges	1,226	1,028	1,222	194	1,627	(405)
Charges to Other Municipalities	29,400	29,139	28,681	(458)	27,314	1,367
Licenses and Permits	1,916	1,910	2,101	191	1,797	304
Interest Income	11,605	9,553	11,607	2,054	15,754	(4,147)
Fleet Management - Sale of Vehicles & Equipment	170	170	160	(10)	102	58
Contributions from Sinking Fund Reserve	132,600	68,335	73,355	5,020	9,209	64,146
Reimbursement of Expenditures	111	193	555	362	60	495
Repair Loan Program	2,443	2,644	2,273	(371)	2,577	(304)
Other	407	354	363	9	345	18
Total Locally Generated Non-Tax Revenue	616,934	549,048	555,049	6,001	486,917	68,132
<b>Revenue from Other Governments</b>						
State	1,000	251	105	(146)	463	(358)
Federal	500	502	359	(143)	57	302
Total Revenue from Other Governments	1,500	753	464	(289)	520	(56)
<b>Revenue from Other Funds</b>	72,537	52,110	34,247	(17,863)	32,311	1,936
Total Revenues	690,971	601,911	589,760	(12,151)	519,748	70,012
<b>Obligations</b>						
Mayor's Office of Information Services	2,658	2,663	2,662	1	1,453	1,209
Managing Director	-	221	221	-	-	221
Public Property	3,020	3,050	3,045	5	4,237	(1,192)
Police Department	-	50	50	-	-	50
Fairmount Park	-	15	-	15	-	-
Office of Fleet Management	7,782	7,782	7,599	183	6,863	736
Water Department	403,493	407,561	324,410	83,151	265,144	59,266
Office of the Director of Finance	339	416	395	21	270	125
City-Wide Appropriation Under the Director of Finance:						
Pension Contributions	37,850	35,389	35,389	-	34,513	876
Other Employee Benefits	33,894	37,126	37,126	-	31,138	5,988
Contributions, Indemnities and Taxes	6,500	1,217	-	1,217	-	-
Department of Revenue	21,812	21,812	18,492	3,320	15,861	2,631
Sinking Fund Commission	183,470	183,469	174,987	8,482	173,923	1,064
Procurement Department	68	68	67	1	48	19
Law	3,085	3,132	3,124	8	2,879	245
Total Obligations	703,971	703,971	607,567	96,404	536,329	71,238
<b>Operating Surplus (Deficit) for the Year</b>	<b>(13,000)</b>	<b>(102,060)</b>	<b>(17,807)</b>	<b>84,253</b>	<b>(16,581)</b>	<b>(1,226)</b>

City of Philadelphia  
Schedule of Budgetary Actual and Estimated Revenues and Obligations  
Aviation Operating Fund  
For the Fiscal Year Ended June 30, 2008

Schedule XX

Amounts in thousands of USD

	Budgeted Amounts		FY 2008 Actual	Final Budget	FY 2007 Actual	Increase (Decrease)
	Original	Final		to Actual Positive (Negative)		
<b>Revenue</b>						
<b>Locally Generated Non-Tax Revenue</b>						
Concessions	28,000	26,000	25,536	(464)	24,114	1,422
Space Rentals	145,250	123,810	84,833	(38,977)	74,077	10,756
Landing Fees	57,500	57,300	46,451	(10,849)	51,466	(5,015)
Parking	34,000	34,000	33,570	(430)	33,185	385
Car Rentals	20,000	20,000	20,247	247	19,709	538
Payment in Aid - Terminal Building	-	-	-	-	-	-
Interest Earnings	2,000	2,200	4,367	2,167	4,394	(27)
Sale of Utilities	5,000	4,000	4,476	476	5,080	(604)
Passenger Facility charge	35,000	33,000	32,925	(75)	32,921	4
Overseas Terminal Facility Charges	-	-	-	-	21	(21)
International Terminal Charge	12,000	18,000	18,689	689	17,849	840
Other	5,025	5,032	4,216	(816)	3,197	1,019
Total Locally Generated Non-Tax Revenue	343,775	323,342	275,310	(48,032)	266,013	9,297
<b>Revenue from Other Governments</b>						
State	-	-	-	-	-	-
Federal	2,500	2,000	1,755	(245)	1,693	62
Total Revenue from Other Governments	2,500	2,000	1,755	(245)	1,693	62
<b>Revenue from Other Funds</b>						
	1,040	10,930	10,786	(144)	920	9,866
Total Revenue	347,315	336,272	287,851	(48,421)	268,626	19,225
<b>Obligations</b>						
Mayor's Office of Information Services	694	694	265	429	-	265
Managing Director	-	361	360	1	-	360
Police	13,916	13,917	12,984	933	12,695	289
Fire	5,493	5,493	4,972	521	5,199	(227)
Public Property	25,689	25,689	15,689	10,000	20,159	(4,470)
Office of Fleet Management	7,907	7,907	4,625	3,282	3,788	837
Director of Finance	-	158	158	-	-	158
City-Wide Appropriation Under the Director of Finance:						
Pension Contributions	18,750	18,951	18,951	-	17,524	1,427
Other Employee Benefits	17,624	20,240	20,240	-	15,688	4,552
Purchase of Services	4,146	4,146	3,544	602	2,927	617
Contributions, Indemnities and Taxes	2,512	384	-	384	-	-
Sinking Fund Commission	101,150	101,150	84,529	16,621	85,694	(1,165)
Procurement	73	146	70	76	-	70
Commerce	153,222	151,940	114,927	37,013	124,936	(10,009)
Law	1,851	1,851	1,808	43	1,491	317
Total Obligations	353,027	353,027	283,122	69,905	290,101	(6,979)
<b>Operating Surplus (Deficit) for the Year</b>	<b>(5,712)</b>	<b>(16,755)</b>	<b>4,729</b>	<b>21,484</b>	<b>(21,475)</b>	<b>26,204</b>

## Statistical Section

### Financial Trends

*These tables contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.*

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### Revenue Capacity

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### Debt Capacity

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### Demographic & Economic Information

*These tables offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.*

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### Operating Information

*These tables contain service and infrastructure information data to help the reader understand how the information in the City's financial report relates to the services the city provides and the activities it performs.*

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*The City of Philadelphia implemented GASB Statement #34 in FY2002. Tables presenting government-wide information include information beginning in that year.*



**City of Philadelphia**  
**Net Assets by Component**  
**For the Fiscal Years 2002 Through 2008**

**Table 1**

*Amounts in millions of USD*

*(full accrual basis of accounting)*

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b><u>Governmental Activities</u></b>							
Invested in Capital Assets, Net of Related Debt	280.9	286.4	175.0	241.3	248.6	161.4	206.4
Restricted	427.0	426.8	484.1	516.5	471.5	689.7	641.0
Unrestricted	<u>(1,295.5)</u>	<u>(453.8)</u>	<u>(707.0)</u>	<u>(1,028.6)</u>	<u>(1,010.9)</u>	<u>(1,220.5)</u>	<u>(1,567.1)</u>
Total Governmental Activities Net Assets	<u><u>(587.6)</u></u>	<u><u>259.4</u></u>	<u><u>(47.9)</u></u>	<u><u>(270.8)</u></u>	<u><u>(290.8)</u></u>	<u><u>(369.4)</u></u>	<u><u>(719.7)</u></u>
<b><u>Business-Type Activities</u></b>							
Invested in Capital Assets, Net of Related Debt	199.1	478.6	541.0	548.4	537.4	544.0	591.8
Restricted	1,001.6	642.1	504.0	472.0	551.9	635.1	644.1
Unrestricted	<u>(106.3)</u>	<u>(12.7)</u>	<u>91.3</u>	<u>269.7</u>	<u>273.9</u>	<u>257.3</u>	<u>266.2</u>
Total Business-Type Activities Net Assets	<u><u>1,094.4</u></u>	<u><u>1,108.0</u></u>	<u><u>1,136.3</u></u>	<u><u>1,290.1</u></u>	<u><u>1,363.2</u></u>	<u><u>1,436.4</u></u>	<u><u>1,502.1</u></u>
<b><u>Primary Government</u></b>							
Invested in Capital Assets, Net of Related Debt	480.0	765.0	716.0	789.7	786.0	705.4	798.2
Restricted	1,428.6	1,068.9	988.1	988.5	1,023.4	1,324.8	1,285.1
Unrestricted	<u>(1,401.8)</u>	<u>(466.5)</u>	<u>(615.7)</u>	<u>(758.9)</u>	<u>(737.0)</u>	<u>(963.2)</u>	<u>(1,300.9)</u>
Total Primary Government Net Assets	<u><u>506.8</u></u>	<u><u>1,367.4</u></u>	<u><u>1,088.4</u></u>	<u><u>1,019.3</u></u>	<u><u>1,072.4</u></u>	<u><u>1,067.0</u></u>	<u><u>782.4</u></u>

**City of Philadelphia**  
**Changes in Net Assets**  
**For the Fiscal Years 2002 Through 2008**

**Table 2**

*Amounts in millions of USD*

*(full accrual basis of accounting)*

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Expenses</b>							
<b>Governmental Activities:</b>							
Economic Development	97.3	127.9	127.4	89.5	89.8	92.6	116.4
Transportation:							
Streets & Highways	110.9	99.8	109.9	119.0	116.0	116.6	117.7
Mass Transit	85.2	85.9	81.3	84.9	84.5	85.1	88.3
Judiciary and Law Enforcement:							
Police	674.9	755.2	793.8	817.1	836.0	921.4	1,002.9
Prisons	201.0	223.4	237.1	250.2	268.7	293.2	311.4
Courts	265.8	253.8	277.2	284.9	287.1	304.1	321.6
Conservation of Health:							
Emergency Medical Services	25.7	29.0	30.6	34.2	35.6	36.0	37.2
Health Services	1,147.8	1,196.5	1,174.6	1,275.0	1,411.9	1,442.6	1,572.6
Housing and Neighborhood Development	124.8	125.2	119.0	123.0	149.5	111.2	142.1
Cultural and Recreational:							
Recreation	84.5	109.5	118.4	68.3	73.3	73.4	86.2
Parks	44.2	26.2	32.6	30.2	28.9	32.6	36.6
Libraries and Museums	66.9	63.0	67.5	80.7	68.6	90.3	87.0
Improvements to General Welfare:							
Social Services	580.4	641.5	691.2	697.6	702.0	765.5	794.1
Education	81.8	57.1	58.6	61.6	59.9	64.0	65.5
Inspections and Demolitions	50.5	44.3	81.3	79.0	55.3	64.3	47.3
Service to Property:							
Sanitation	109.1	114.8	121.0	126.0	128.8	134.4	138.0
Fire	173.0	190.2	215.4	229.6	236.1	285.3	284.8
General Management and Support	521.8	524.8	576.9	519.9	574.8	568.7	636.9
Interest on Long Term Debt	169.7	130.2	98.3	138.2	136.9	149.5	95.1
<b>Total Governmental Activities Expenses</b>	<b>4,615.3</b>	<b>4,798.3</b>	<b>5,012.1</b>	<b>5,108.9</b>	<b>5,343.7</b>	<b>5,630.8</b>	<b>5,981.7</b>
<b>Business-Type Activities:</b>							
Water and Sewer	427.7	412.9	416.9	442.3	455.4	476.2	504.3
Aviation	197.9	244.5	261.0	269.5	303.1	314.3	323.1
Industrial and Commercial Development	3.8	2.2	2.5	4.7	2.1	3.7	2.1
<b>Total Business-Type Activities Expenses</b>	<b>629.4</b>	<b>659.6</b>	<b>680.4</b>	<b>716.5</b>	<b>760.6</b>	<b>794.2</b>	<b>829.5</b>
<b>Total Primary government Expenses</b>	<b>5,244.7</b>	<b>5,457.9</b>	<b>5,692.5</b>	<b>5,825.4</b>	<b>6,104.3</b>	<b>6,425.0</b>	<b>6,811.2</b>
<b>Program Revenues</b>							
<b>Governmental Activities:</b>							
<b>Charges for Services:</b>							
Economic Development	15.1	0.2	6.9	0.1	-	-	-
Transportation:							
Streets & Highways	1.3	1.1	1.5	1.9	2.2	3.5	3.9
Mass Transit	0.4	0.6	0.5	0.5	0.6	0.6	0.5
Judiciary and Law Enforcement:							
Police	1.4	2.2	2.4	2.2	7.2	1.7	4.3
Prisons	0.7	0.4	0.5	0.4	0.4	0.3	0.3
Courts	72.4	50.9	52.5	48.4	51.5	51.5	52.7
Conservation of Health:							
Emergency Medical Services	18.6	20.1	20.7	23.1	25.0	27.7	27.6
Health Services	10.0	10.2	11.6	13.5	14.0	12.6	15.3
Housing and Neighborhood Development	2.3	18.9	12.0	10.0	22.3	45.2	25.2
Cultural and Recreational:							
Recreation	14.5	14.3	13.0	0.8	0.4	0.2	0.3
Parks	1.6	1.9	1.7	0.9	0.4	0.5	1.5
Libraries and Museums	0.3	0.3	0.4	0.5	0.9	0.9	0.8
Improvements to General Welfare:							
Social Services	8.8	8.8	6.9	7.6	7.4	7.3	6.4
Education	-	-	-	-	-	-	-
Inspections and Demolitions	0.5	0.5	0.8	0.7	0.7	44.4	44.9
Service to Property:							
Sanitation	1.2	1.8	2.0	2.1	1.8	-	3.1
Fire	0.3	0.1	0.1	0.5	0.4	0.7	0.2
General Management and Support	127.0	150.7	138.2	130.8	179.1	107.5	110.6
<b>Operating Grants and Contributions</b>	<b>1,834.2</b>	<b>1,907.2</b>	<b>1,958.7</b>	<b>2,067.2</b>	<b>2,142.1</b>	<b>2,204.9</b>	<b>2,339.9</b>
<b>Capital Grants and Contributions</b>	<b>19.9</b>	<b>17.3</b>	<b>19.6</b>	<b>9.1</b>	<b>21.4</b>	<b>15.8</b>	<b>10.0</b>
<b>Total Governmental Activities Program Revenues</b>	<b>2,130.5</b>	<b>2,207.5</b>	<b>2,250.0</b>	<b>2,320.3</b>	<b>2,477.8</b>	<b>2,525.3</b>	<b>2,647.5</b>

**City of Philadelphia**  
**Changes in Net Assets**  
**For the Fiscal Years 2002 Through 2008**

**Table 2**

*Amounts in millions of USD*

*(full accrual basis of accounting)*

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Business-Type Activities:</b>							
<b>Charges for Services:</b>							
Water and Sewer	350.9	385.4	401.6	450.6	470.8	493.6	503.3
Aviation	201.2	230.5	251.9	278.4	295.0	309.2	303.2
Industrial and Commercial Development	3.2	1.2	1.2	1.1	1.2	1.5	1.5
<b>Operating Grants and Contributions</b>	11.0	8.9	4.8	2.0	2.5	2.8	5.4
<b>Capital Grants and Contributions</b>	23.8	17.8	21.0	20.7	25.3	22.4	36.6
Total Business-Type Activities Program Revenues	<u>590.1</u>	<u>643.8</u>	<u>680.5</u>	<u>752.8</u>	<u>794.8</u>	<u>829.5</u>	<u>850.0</u>
Total Primary Government Revenues	<u>2,720.6</u>	<u>2,851.3</u>	<u>2,930.5</u>	<u>3,073.1</u>	<u>3,272.6</u>	<u>3,354.8</u>	<u>3,497.5</u>
<b>Net (Expense)/Revenue</b>							
Governmental Activities	(2,484.8)	(2,590.8)	(2,762.1)	(2,788.6)	(2,865.9)	(3,105.5)	(3,334.2)
Business-Type Activities	<u>(39.3)</u>	<u>(15.8)</u>	<u>0.1</u>	<u>36.3</u>	<u>34.2</u>	<u>35.3</u>	<u>20.5</u>
Total Primary Government Net Expense	<u>(2,524.1)</u>	<u>(2,606.6)</u>	<u>(2,762.0)</u>	<u>(2,752.3)</u>	<u>(2,831.7)</u>	<u>(3,070.2)</u>	<u>(3,313.7)</u>
<b>General Revenues and Other Changes in Net Assets</b>							
<b>Governmental Activities:</b>							
Taxes:							
Property Taxes	351.7	362.7	374.4	381.8	386.3	399.2	401.3
Wage & Earnings Taxes	1,271.2	1,301.9	1,345.9	1,373.0	1,424.9	1,498.5	1,524.5
Business Taxes	307.9	306.9	319.2	367.9	430.2	453.7	414.5
Other Taxes	286.1	294.7	342.1	406.4	457.7	460.3	457.0
Unrestricted Grants & Contributions	61.1	61.2	47.1	84.3	81.7	104.1	104.7
Interest & Investment Earnings	35.2	57.5	26.0	32.9	60.2	81.8	65.3
Special Items	-	(99.3)	-	-	-	-	-
Transfers	4.1	4.1	-	4.4	5.0	4.9	4.9
Total Governmental Activities	<u>2,317.3</u>	<u>2,289.7</u>	<u>2,454.7</u>	<u>2,650.7</u>	<u>2,846.0</u>	<u>3,002.5</u>	<u>2,972.2</u>
<b>Business-Type Activities:</b>							
Interest & Investment Earnings	45.4	33.5	6.6	15.8	43.8	45.7	48.7
Transfers	<u>(6.9)</u>	<u>(4.1)</u>	<u>-</u>	<u>(4.4)</u>	<u>(4.9)</u>	<u>(4.9)</u>	<u>(4.9)</u>
Total Business-Type Activities	<u>38.5</u>	<u>29.4</u>	<u>6.6</u>	<u>11.4</u>	<u>38.9</u>	<u>40.8</u>	<u>43.8</u>
Total Primary Government	<u>2,355.8</u>	<u>2,319.1</u>	<u>2,461.3</u>	<u>2,662.1</u>	<u>2,884.9</u>	<u>3,043.3</u>	<u>3,016.0</u>
<b>Change in Net Assets</b>							
Governmental Activities	(167.5)	(301.1)	(307.4)	(137.9)	(19.9)	(103.0)	(362.0)
Business-Type Activities	<u>(0.8)</u>	<u>13.6</u>	<u>6.7</u>	<u>47.7</u>	<u>73.1</u>	<u>76.1</u>	<u>64.3</u>
Total Primary Government	<u>(168.3)</u>	<u>(287.5)</u>	<u>(300.7)</u>	<u>(90.2)</u>	<u>53.2</u>	<u>(26.9)</u>	<u>(297.7)</u>

**City of Philadelphia  
Fund Balances  
Governmental Funds  
For the Fiscal Years 2002 Through 2008**

**Table 3**

*Amounts in millions of USD*

*(modified accrual basis of accounting)*

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>General Fund</b>							
Reserved	337.5	240.9	152.2	190.7	193.3	335.2	258.8
Unreserved	<u>139.0</u>	<u>(7.9)</u> <sup>1</sup>	<u>(148.1)</u>	<u>(36.4)</u>	<u>111.2</u>	<u>152.7</u>	<u>(24.3)</u>
Total General Fund	<u><u>476.5</u></u>	<u><u>233.0</u></u>	<u><u>4.1</u></u>	<u><u>154.3</u></u>	<u><u>304.5</u></u>	<u><u>487.9</u></u>	<u><u>234.5</u></u>
<b>All Other Governmental Funds</b>							
Reserved	490.5	455.7	378.0	487.5	585.1	557.5	515.2
Unreserved, reported in:							
Special Revenue Funds	6.8	64.8	98.9	100.8	(52.0)	30.0	52.5
Debt Service funds	1.8	1.7	1.6	1.7	1.7	1.5	1.6
Capital Projects Funds	6.8	(98.1)	80.9	(6.3)	(67.1)	103.0	21.0
Permanent Funds	<u>2.4</u>	<u>3.1</u>	<u>3.2</u>	<u>3.4</u>	<u>3.7</u>	<u>4.3</u>	<u>3.9</u>
Total All Other Governmental Funds	<u><u>508.3</u></u>	<u><u>427.2</u></u>	<u><u>562.6</u></u>	<u><u>587.1</u></u>	<u><u>471.4</u></u>	<u><u>696.3</u></u>	<u><u>594.2</u></u>

<sup>1</sup> Effective April 15, 2003, the City implemented a change to the basis on which the Business Privilege Tax is collected requiring an estimated payment applicable to the next year's tax liability. A portion of these estimated tax payments are deferred in the general fund beginning in FY2003 because the underlying events had not occurred.

**City of Philadelphia**  
**Changes in Fund Balances**  
**Governmental Funds**  
**For the Fiscal Years 2002 Through 2008**

**Table 4**

*Amounts in millions of USD*

*(modified accrual basis of accounting)*

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Revenues</b>							
Tax Revenue	2,255.6	2,253.8	2,379.0	2,535.2	2,708.5	2,805.1	2,781.8
Locally Generated Non-Tax Revenue	298.4	339.8	280.0	265.2	354.5	381.7	349.7
Revenue from Other Governments	1,790.2	2,049.5	1,922.3	2,242.0	2,223.2	2,376.6	2,468.4
Other Revenues	13.6	17.3	18.5	16.7	15.3	17.1	17.9
<b>Total Revenues</b>	<b>4,357.8</b>	<b>4,660.4</b>	<b>4,599.8</b>	<b>5,059.1</b>	<b>5,301.5</b>	<b>5,580.5</b>	<b>5,617.8</b>
<b>Expenditures</b>							
Current Operating:							
Economic Development	91.7	170.4	157.0	92.7	81.5	85.5	112.3
Transportation:							
Streets & Highways	71.8	78.1	75.9	77.7	78.8	89.2	89.7
Mass Transit	56.9	57.5	52.9	56.6	56.7	58.1	61.7
Judiciary and Law Enforcement:							
Police	665.2	727.3	752.0	770.9	798.0	860.2	951.9
Prisons	194.8	214.3	224.5	241.3	256.6	278.1	298.2
Courts	265.7	246.5	267.8	276.9	278.2	292.3	311.1
Conservation of Health:							
Emergency Medical Services	25.7	28.4	29.7	33.3	34.8	34.9	36.0
Health Services	1,146.0	1,192.7	1,170.3	1,271.1	1,407.7	1,436.8	1,567.6
Housing and Neighborhood Development	123.5	120.7	119.0	122.9	147.9	109.2	141.9
Cultural and Recreational:							
Recreation	64.4	94.0	65.7	58.3	59.8	62.2	74.3
Parks	32.5	24.2	23.8	23.7	23.4	26.3	28.9
Libraries and Museums	62.5	64.4	61.1	68.2	70.2	83.2	84.2
Improvements to General Welfare:							
Social Services	578.6	636.1	683.4	689.1	695.9	756.7	778.2
Education	81.8	57.1	58.6	61.5	59.9	64.0	65.5
Inspections and Demolitions	50.9	46.6	83.6	81.2	59.8	63.0	46.3
Service to Property:							
Sanitation	109.1	111.5	117.8	122.0	125.6	129.5	132.9
Fire	170.3	188.0	203.0	217.8	225.8	267.6	276.4
General Management and Support	420.8	450.9	472.4	477.1	537.5	563.7	618.4
Capital Outlay	277.8	162.2	126.0	103.1	97.9	92.3	105.8
Debt Service:							
Principal	130.0	106.8	105.7	95.8	86.2	91.5	94.1
Interest	116.0	112.3	101.6	101.0	99.9	103.4	100.0
Bond Issuance Cost	-	-	9.2	3.9	-	5.0	24.2
Capital Lease Principal	-	-	-	-	-	-	-
Capital Lease Interest	-	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>4,736.0</b>	<b>4,890.0</b>	<b>4,961.0</b>	<b>5,046.1</b>	<b>5,282.1</b>	<b>5,552.7</b>	<b>5,999.6</b>
Excess of Revenues Over (Under) Expenditures	(378.2)	(229.6)	(361.2)	13.0	19.4	27.8	(381.8)
<b>Other Financing Sources (Uses)</b>							
Issuance of Debt	-	165.5	487.7	157.3	10.0	353.1	1,303.8
Bond Issuance Premium	-	-	4.8	-	-	13.8	31.1
Proceeds from Lease & Service Agreements	468.2	-	10.9	-	-	-	-
Bond Defeasance	-	(165.4)	(233.1)	-	-	-	(1,313.7)
Transfers In	703.5	449.4	442.9	581.4	433.1	460.1	465.2
Transfers Out	(693.5)	(445.2)	(442.9)	(577.0)	(428.1)	(455.1)	(460.2)
<b>Total Other Financing Sources (Uses)</b>	<b>478.2</b>	<b>4.3</b>	<b>270.3</b>	<b>161.7</b>	<b>15.0</b>	<b>371.9</b>	<b>26.2</b>
<b>Special Items</b>							
Business Privilege Tax Adjustment	-	(99.3) <sup>1</sup>	-	-	-	-	-
<b>Net Change in Fund Balances</b>	<b>100.0</b>	<b>(324.6)</b>	<b>(90.9)</b>	<b>174.7</b>	<b>34.4</b>	<b>399.7</b>	<b>(355.6)</b>
Debt Service as a Percentage of Non-capital Expenditures	5.6%	4.7%	4.3%	4.0%	3.6%	3.6%	3.3%

<sup>1</sup> Effective April 15, 2003, the City implemented a change to the basis on which the Business Privilege Tax is collected requiring an estimated payment applicable to the next year's tax liability. \$99.3 million of these estimated tax payments were deferred in the general fund in FY2003 because the underlying events had not occurred.

**City of Philadelphia  
Comparative Schedule of Operations  
Municipal Pension Fund  
For the Fiscal Years 1999 through 2008**

**Table 5**

*Amounts in millions of USD*

	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Additions:</b>										
Contributions:										
Employee Contributions	<u>49.2</u>	<u>50.2</u>	<u>49.3</u>	<u>50.1</u>	<u>52.5</u>	<u>50.5</u>	<u>49.3</u>	<u>48.9</u>	<u>49.2</u>	<u>51.7</u>
Employer's:										
City of Philadelphia	1,506.8 <sup>1</sup>	179.5	163.5	174.2	174.6	196.6	290.6	321.3	419.2	412.4
Quasi-Governmental Agencies	<u>4.9</u>	<u>4.5</u>	<u>4.1</u>	<u>4.0</u>	<u>5.2</u>	<u>6.2</u>	<u>8.6</u>	<u>10.4</u>	<u>13.1</u>	<u>14.5</u>
<u>Total Employer's Contributions</u>	<u>1,511.7</u>	<u>184.0</u>	<u>167.6</u>	<u>178.2</u>	<u>179.8</u>	<u>202.8</u>	<u>299.2</u>	<u>331.7</u>	<u>432.3</u>	<u>426.9</u>
<u>Total Contributions</u>	<u>1,560.9</u>	<u>234.2</u>	<u>216.9</u>	<u>228.3</u>	<u>232.3</u>	<u>253.3</u>	<u>348.5</u>	<u>380.6</u>	<u>481.5</u>	<u>478.6</u>
Interest & Dividends	119.3	124.9	133.8	109.3	74.4	68.4	74.6	65.1	80.3	97.1
Net Gain (Decline) in Fair Value of Investments	262.3	318.7	(422.8)	(359.6)	(3.9)	526.6	306.2	386.4	684.7	(322.0)
Net Securities Lending Revenue	<u>1.5</u>	<u>1.5</u>	<u>2.0</u>	<u>2.2</u>	<u>1.0</u>	<u>0.8</u>	<u>0.9</u>	<u>0.7</u>	<u>1.1</u>	<u>7.4</u>
Net Investment Income (Loss)	383.1	445.1	(287.0)	(248.1)	71.5	595.8	381.7	452.2	766.1	(217.5)
Miscellaneous Operating Revenue	<u>0.2</u>	<u>0.2</u>	<u>0.6</u>	<u>0.7</u>	<u>2.4</u>	<u>1.3</u>	<u>0.4</u>	<u>2.1</u>	<u>2.1</u>	<u>1.1</u>
<u>Total Additions</u>	<u>1,944.2</u>	<u>679.5</u>	<u>(69.5)</u>	<u>(19.1)</u>	<u>306.2</u>	<u>850.4</u>	<u>730.6</u>	<u>834.9</u>	<u>1,249.7</u>	<u>262.2</u>
<b>Deductions:</b>										
Pension Benefits	434.0	444.3	456.8	450.2	462.3	657.5	590.6	608.6	655.8	725.7
Refunds to Members	4.2	4.2	4.7	7.1	4.9	4.1	4.6	4.8	4.5	4.2
Administrative Costs	<u>4.4</u>	<u>4.9</u>	<u>5.3</u>	<u>5.2</u>	<u>6.6</u>	<u>6.4</u>	<u>6.8</u>	<u>6.7</u>	<u>6.7</u>	<u>7.6</u>
<u>Total Deductions</u>	<u>442.6</u>	<u>453.4</u>	<u>466.8</u>	<u>462.5</u>	<u>473.8</u>	<u>668.0</u>	<u>602.0</u>	<u>620.1</u>	<u>667.0</u>	<u>737.5</u>
Net Increase (Decrease)	<u>1,501.6</u>	<u>226.1</u>	<u>(536.3)</u>	<u>(481.6)</u>	<u>(167.6)</u>	<u>182.4</u>	<u>128.6</u>	<u>214.8</u>	<u>582.7</u>	<u>(475.3)</u>
Net Assets: Adjusted Opening	3,248.8	4,750.3	4,976.4	4,440.1	3,958.5	3,790.8	3,973.2	4,101.8	4,316.6	4,899.3
Closing	<u>4,750.4</u>	<u>4,976.4</u>	<u>4,440.1</u>	<u>3,958.5</u>	<u>3,790.8</u>	<u>3,973.2</u>	<u>4,101.8</u>	<u>4,316.6</u>	<u>4,899.3</u>	<u>4,424.0</u>
<b>Ratios:</b>										
Pension Benefits Paid as a Percent of:										
Net Members Contributions	964.44%	965.87%	1024.22%	1046.98%	971.22%	1417.03%	1321.25%	1380.05%	1467.11%	1527.79%
Closing Net Assets	9.14%	8.93%	10.29%	11.37%	12.20%	16.55%	14.40%	14.10%	13.39%	16.40%
Coverage of Additions over Deductions	439.26%	149.87%	-14.89%	-4.13%	64.63%	127.31%	121.36%	134.64%	187.36%	35.55%
Investment Earnings as % of Pension Benefits	88.27%	100.18%	-62.83%	-55.11%	15.47%	90.62%	64.63%	74.30%	116.82%	-29.97%

<sup>1</sup> Includes \$1,250 million from the sale of Pension Obligation Bonds

**City of Philadelphia**  
**Wage and Earnings Tax Taxable Income**  
**For the Calendar Years 1998 Through 2007**

**Table 6**

*Amounts in millions of USD*

Year	City Residents			Non-City Residents			Total Taxable Income	Total Direct Rate
	Taxable Income	% of Total	Direct Rate <sup>1</sup>	Taxable Income	% of Total	Direct Rate <sup>1</sup>		
1998	14,914.5	58.59%	4.73845%	10,540.8	41.41%	4.11985%	25,455.3	4.48229%
1999	15,903.0	58.82%	4.65020%	11,133.8	41.18%	4.04310%	27,036.8	4.40020%
2000	16,759.8	59.07%	4.58850%	11,611.4	40.93%	3.98920%	28,371.2	4.34323%
2001	17,478.3	59.25%	4.55100%	12,020.4	40.75%	3.95670%	29,498.7	4.30883%
2002	17,615.6	59.54%	4.51930%	11,969.4	40.46%	3.92950%	29,585.0	4.28068%
2003	18,073.7	58.86%	4.48130%	12,635.0	41.14%	3.89640%	30,708.7	4.24064%
2004	18,428.5	58.31%	4.46250%	13,175.0	41.69%	3.88010%	31,603.5	4.21971%
2005	19,177.8	58.14%	4.33100%	13,805.0	41.86%	3.81970%	32,982.8	4.11699%
2006	20,194.0	57.85%	4.30100%	14,715.3	42.15%	3.77160%	34,909.3	4.07784%
2007	20,942.9	57.03%	4.26000%	15,782.7	42.97%	3.75570%	36,725.6	4.04328%

Note:

The Wage and Earnings Tax is a tax on salaries, wages and commissions and other compensation paid to an employee who is employed by or renders services to an employer. All Philadelphia residents owe this tax regardless of where they perform services. Non-residents who perform services in Philadelphia must also pay this tax.

<sup>1</sup> For the years 1998 through 2003 the rate changed on July 1st. For those years the direct rate is an average of the two rates involved during the calendar year.

**City of Philadelphia  
Direct and Overlapping Tax Rates  
For the Ten Fiscal Years 1999 through 2008**

**Table 7**

	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Tax Classification</b>										
<b>Wage and Earnings Tax:</b>										
<sup>a</sup> City Residents	4.6869%	4.6135%	4.5635%	4.5385%	4.5000%	4.4625%	4.3310% <sup>b</sup>	4.3010% <sup>b</sup>	4.2600% <sup>b</sup>	4.2190% <sup>b</sup>
Non-City Residents	4.0750%	4.0112%	3.9672%	3.9462%	3.9127%	3.8801%	3.8197% <sup>b</sup>	3.7716% <sup>b</sup>	3.7557% <sup>b</sup>	3.7242% <sup>b</sup>
Wage and Earnings Tax is a tax on salaries, wages and commissions and other compensation paid to an employee who is employed by or renders services to an employer All Philadelphia residents owe this tax regardless of where they perform services. Non-residents who perform services in Philadelphia must also pay this tax										
<b><sup>d</sup> Real Property: (% on Assessed Valuation)</b>										
City	3.745%	3.745%	3.745%	3.745%	3.474%	3.474%	3.474%	3.474%	3.474%	3.305%
School District of Philadelphia	4.519%	4.519%	4.519%	4.519%	4.790%	4.790%	4.790%	4.790%	4.790%	4.959%
Total Real Property Tax	8.264%	8.264%	8.264%	8.264%	8.264%	8.264%	8.264%	8.264%	8.264%	8.264%
<sup>e</sup> Assessment Ratio	30.35%	30.35%	30.32%	30.33%	30.12%	30.02%	29.70%	29.69%	29.24%	29.22%
Effective Tax Rate (Real Property Rate x Assessment Ratio)	2.508%	2.508%	2.506%	2.506%	2.489%	2.481%	2.454%	2.454%	2.416%	2.415%
The City and the School District impose a tax on all real estate in the City. Real Estate Tax bills are sent out in December and are due and payable March 31st without penalty or interest If you pay your bill on or before the last day of February, you receive a 1% discount.										
<b>Real Property Transfer Tax</b>										
City	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%
Commonwealth of Pennsylvania	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%
Total Real Property Transfer Tax	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%
Realty Transfer Tax is levied on the sale or transfer of real estate located in Philadelphia. The tax also applies to the sale or transfer of an interest in a corporation or partnership that owns real estate Certain long term leases are also subject to this tax.										
<b>Business Privilege Taxes</b>										
(% on Gross Receipts)	0.2775%	0.2650%	0.2525%	0.2400%	0.2400% <sup>c</sup>	0.2300% <sup>c</sup>	0.2100% <sup>c</sup>	0.1900% <sup>c</sup>	0.1665% <sup>c</sup>	0.1540% <sup>c</sup>
<sup>f</sup> (% on Net Income)	6.5000%	6.5000%	6.5000%	6.5000%	6.5000% <sup>c</sup>					
Every individual, partnership, association and corporation engaged in a business, profession or other activity for profit within the City of Philadelphia must file a BPT Return										
<b><sup>e</sup> Net Profits Tax:</b>										
<sup>a</sup> City Residents	4.6869%	4.6135%	4.5635%	4.5385%	4.5000%	4.4625%	4.4625%	4.3310%	4.3010%	4.2600%
Non-City Residents	4.0750%	4.0112%	3.9672%	3.9462%	3.9127%	3.8801%	3.8801%	3.8197%	3.7716%	3.7557%
Net Profits Tax is levied on the net profits from the operation of a trade, business, profession, enterprise or other activity conducted by individuals, partnerships, associations or estates and trusts.										

**City of Philadelphia**  
**Direct and Overlapping Tax Rates**  
**For the Ten Fiscal Years 1999 through 2008**

**Table 7**

<b>Tax Classification</b>	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Sales Tax</b>										
City	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%
Commonwealth of Pennsylvania	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%
<b>Total Sales Tax</b>	<b>7.0%</b>									
<b>Amusement Tax</b>										
	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%
Imposed on the admission fee charged for attending any amusement in the City. Included are concerts, movies, athletic contests, night clubs and convention shows for which admission is charged										
<b>Parking Lot Tax</b>										
	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%
Parking Tax is levied on the gross receipts from all financial transactions involving the parking or storing of automobiles or other motor vehicles in outdoor or indoor parking lots and garages in the City										
<b>Hotel Room Rental Tax</b>										
	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%
<b>Rate of Tourism &amp; Marketing Tax</b>										
	-	-	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%
	6.0%	6.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%
Imposed on the rental of a hotel room to accommodate paying guests. The term "hotel" includes an apartment, hotel, motel, inn, guest house, bed and breakfast or other building located within the City which is available to rent for overnight lodging or use of facility space to persons seeking temporary accommodations.										
<b>Vehicle Rental Tax</b>										
	-	-	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%
Imposed on any person acquiring the custody or possession of a rental vehicle in the City under a rental contract for money or other consideration										

<sup>a</sup> Pursuant to an agreement with the Pennsylvania Intergovernmental Cooperation Authority (PICA), PICA's share of the Wage, Earnings and Net Profits Tax is 1.5% of City residents portion only.

<sup>b</sup> Effective January 1 of the fiscal year cited, the previous fiscal year's rate was in effect from July 1 through December 31.

<sup>c</sup> Rates apply to the tax year (previous calendar year) and the tax is due April 15th in the fiscal year cited.

<sup>d</sup> Rates apply to the tax year (current calendar year) and the tax is due March 31st in the fiscal year cited.

<sup>e</sup> The State Tax Equalization Board (STEB) annually determines a ratio of assessed valuation to true value for each municipality in the Commonwealth of Pennsylvania. The ratio is used for the purpose of equalizing certain state school aid distribution.

<sup>f</sup> 60% of the Net Income portion of the Business Privilege Tax is allowed to be credited against the Net Profits Tax

**City of Philadelphia**  
**Principal Wage and Earnings Tax Remitters <sup>1</sup>**  
**Current Calendar Year and Nine Years Ago**

**Table 8**

*Amounts in millions of USD*

Remittance Range	2007			1998		
	# of Remitters (Employers)	Total Amount Remitted	Percentage of Total Remitted	# of Remitters (Employers)	Total Amount Remitted	Percentage of Total Remitted
Greater than \$10 million	14	340.4	22.92%	10	227.5	19.94%
Between \$1 million & \$10 million	154	385.5	25.96%	104	307.5	26.95%
Between \$100,000 & \$1 million	1,596	411.5	27.71%	1,166	302.7	26.53%
Between \$10,000 & \$100,000	8,873	263.0	17.71%	7,674	223.8	19.61%
Less than \$10,000	37,081	84.5	5.70%	36,143	79.5	6.97%
Total	<u>47,718</u>	<u>1,484.9</u>	<u>100.00%</u>	<u>45,097</u>	<u>1,141.0</u>	<u>100.00%</u>

<sup>1</sup> Wage & Earnings information for individual remitters is confidential

**City of Philadelphia**  
**Assessed Value and Estimated Value of Taxable Property**  
**For the Calendar Years 1999 through 2008**

**Table 9**

*Amounts in millions of USD*

Calendar Year of Levy <sup>1</sup>	Assessed Value <sup>3</sup>	Less: Tax-Exempt Property <sup>2,3</sup>	Total Taxable Assessed Value	Total Direct Tax Rate <sup>4</sup>	STEB Ratio <sup>5</sup>	Estimated Actual Taxable Value (STEB)	Sales Ratio <sup>6</sup>	Estimated Actual Taxable Value (Sales)
1999	12,628	3,387	9,241	3.745%	30.35%	30,448	22.99%	40,196
2000	12,864	3,413	9,451	3.745%	30.35%	31,140	23.70%	39,878
2001	13,254	3,513	9,741	3.745%	30.32%	32,127	25.46%	38,260
2002	13,762	3,603	10,159	3.745%	30.33%	33,495	25.18%	40,346
2003	14,326	3,705	10,621	3.474%	30.12%	35,262	22.58%	47,037
2004	14,813	3,867	10,946	3.474%	30.02%	36,462	24.21%	45,213
2005	15,072	4,040	11,032	3.474%	29.70%	37,145	23.73%	46,490
2006	15,803	4,372	11,431	3.474%	29.69%	38,501	17.42%	65,620
2007	16,243	4,628	11,615	3.474%	29.24%	39,723	17.94%	64,744
2008	16,974	4,799	12,175	3.305%	29.22%	41,667	NA	NA

<sup>1</sup> Real property tax bills are sent out in November and are payable at one percent (1%) discount until February 28th, otherwise the face amount is due by March 31 without penalty or interest.

<sup>2</sup> Bill #1130, approved February 8, 1978, provides relief from real estate taxes on improvements to deteriorated industrial, commercial or other business property for a period of five years. Bill #982, approved July 9, 1990, changed the exemption period from five years to three years. Bill #225, approved October 4, 2000, extended the exemption period from three years to ten years.

Bill #1456A, approved January 28, 1983, provides for a maximum three year tax abatement for owner-occupants of newly constructed residential property. Bill #226, approved September 12, 2000, extended the exemption period from three years to ten years.

Legislative Act #5020-205 as amended, approved October 11, 1984, provides for a maximum thirty month tax abatement to developers of residential property.

Bill #274, approved July 1, 1997, provides a maximum ten year tax abatement for conversion of eligible deteriorated commercial or other business property to commercial non-owner occupied residential property.

Bill #788A, approved December 30, 1998, provides a maximum twelve year tax exemption, abatement or credit of certain taxes within the geographical area designated as the Philadelphia Keystone Opportunity Zone.

<sup>3</sup> Source: Board of Revision of Taxes

<sup>4</sup> per \$1,000.00 of assessed value

<sup>5</sup> The State Tax Equalization Board (STEB) annually determines a ratio of assessed valuation to true value for each municipality in the Commonwealth of Pennsylvania. See Table 13

<sup>6</sup> This ratio is compiled by the Board of Revision of Taxes based on sales of property during the year.

**City of Philadelphia  
Principal Property Tax Payers  
Current Year and Nine Years Ago**

**Table 10**

*Amounts in millions of USD*

<u>Taxpayer</u>	2008			1999		
	<u>Assessment</u> <sup>1</sup>	<u>Rank</u>	<u>Percentage of Total Assessments</u>	<u>Assessment</u> <sup>1</sup>	<u>Rank</u>	<u>Percentage of Total Assessments</u>
Franklin Mills Associates	64.4	1	0.53	46.4	4	0.50
Liberty Property Phila	58.1	2	0.48	-		-
Phila Liberty Pla E Lp	54.4	3	0.45	49.0	3	0.53
Nine Penn Center Associates	54.1	4	0.44	52.0	2	0.56
HUB Properties Trust	48.0	5	0.39	-		-
Bell Atlantic	40.6	6	0.33	43.7	6	0.47
PRU 1901 Market LLC	35.2	7	0.29	31.6	8	0.34
Maguire/Thomas	33.9	8	0.28	31.6	9	0.34
Commerce Square Partners	33.3	9	0.27	31.0	10	0.34
Phila Shipyard Development Corp	30.3	10	0.25	-		-
C S F Partnership	-		-	56.6	1	0.61
LP Associates	-		-	44.8	5	0.48
Philadelphia Market Street	-		-	32.1	7	0.35
	<u>452.3</u>		<u>3.71</u>	<u>418.8</u>		<u>4.53</u>
Total Taxable Assessments	<u>12,175.0</u>		<u>100.00</u>	<u>9,240.9</u>		<u>100.00</u>

<sup>1</sup> Source: Board of Revision of Taxes

**City of Philadelphia  
Real Property Taxes Levied and Collected  
For the Calendar Years 1999 through 2008**

**Table 11**

*Amounts in millions of USD*

Calendar Year of Levy <sup>1</sup>	Taxes Levied for the Year	Collected within the Year of the Levy		Collected in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount <sup>2</sup>	Percentage of Levy
1999	343.6	316.2	92.0%	24.0	340.2	99.0%
2000	349.3	322.0	92.2%	24.3	346.3	99.1%
2001	356.6	326.7	91.6%	23.9	350.6	98.3%
2002	368.2	340.4	92.4%	23.5	363.9	98.8%
2003	359.4	326.8	90.9%	24.0	350.8	97.6%
2004	372.5	340.9	91.5%	21.8	362.7	97.4%
2005	373.5	350.3	93.8%	16.6	366.9	98.2%
2006	385.6	339.6	88.1%	14.6	354.2	91.9%
2007	391.7	347.5	88.7%	6.7	354.2	90.4%
2008	391.1	329.9 <sup>3</sup>	84.4%	-	329.9	84.4%

<sup>1</sup> Real property tax bills are sent out in November and are payable at one percent (1%) discount until February 28th, otherwise the face amount is due by March 31 without penalty or interest.

<sup>2</sup> Includes collections through June 30, 2008.

<sup>3</sup> Includes collections through June 30, 2008. It is estimated that approximately 91% of the amount levied for 2008 will be collected within the year of levy.

City of Philadelphia  
Ratios of Outstanding Debt by Type  
For the Fiscal Years 1999 through 2008

Table 12

Amounts in millions of USD (except per capita)

Fiscal Year	Governmental Activities								Business-Type Activities				Total Primary Government	% of Personal Income <sup>1</sup>	Per Capita
	General Obligation Bonds	Pension Service Agreement	Neighborhood Transformation Initiative	One Parkway Agreement	Sports Stadia Agreement	Central Library Project	Cultural & Commercial Corridor	Total Governmental Activities	General Obligation Bonds	Water Revenue Bonds	Airport Revenue Bonds	Total Business-Type Activities			
1999	2,081.2	1,297.4	-	-	-	-	-	3,378.6	51.0	1,793.7	976.2	2,820.9	6,199.5	0.2	4,065.3
2000	1,964.6	1,303.0	-	-	-	-	-	3,267.6	38.5	1,738.7	962.2	2,739.4	6,007.0	0.2	3,952.0
2001	2,137.6	1,296.8	-	-	-	-	-	3,434.4	24.5	1,679.5	943.0	2,647.0	6,081.4	0.2	4,016.8
2002	2,009.5	1,386.6	142.6	55.8	346.8	-	-	3,941.3	19.2	1,722.2	1,123.0	2,864.4	6,805.7	0.2	4,540.2
2003	1,903.3	1,394.6	139.2	54.7	342.0	-	-	3,833.8	15.5	1,670.8	1,104.8	2,791.1	6,624.9	0.2	4,455.2
2004	2,047.1	1,416.4	146.5	53.5	341.9	-	-	4,005.4	11.6	1,614.7	1,073.1	2,699.4	6,704.8	0.2	4,545.6
2005	1,950.8	1,429.7	285.3	52.2	341.1	-	-	4,059.1	8.1	1,815.4	1,077.4	2,900.9	6,960.0	0.2	4,737.9
2006	1,863.8	1,439.2	279.8	50.9	339.6	10.1	-	3,983.4	7.0	1,747.3	1,168.8	2,923.1	6,906.5	0.2	4,730.5
2007	1,993.7	1,444.9	273.9	49.6	334.0	9.7	139.6	4,245.4	5.8	1,674.3	1,141.0	2,821.1	7,066.5	0.1	4,863.4
2008	1,899.1	1,446.6	267.8	47.7	328.8	9.3	136.6	4,135.9	4.6	1,590.0	1,282.2	2,876.8	7,012.7	0.1	4,836.3

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>1</sup> See Table 17 for Personal Income and Population Amounts

**City of Philadelphia**  
**Ratios of General Bonded Debt Outstanding**  
**For the Fiscal Years 1999 through 2008**

**Table 13**

*Amounts in millions of USD (except per capita)*

<u>Fiscal Year</u>	<u>General Obligation Bonds</u>	<u>Assessed Taxable Value of Property</u> <sup>1</sup>	<u>Assessed Ratio</u> <sup>2</sup>	<u>Actual Taxable Value of Property</u>	<u>% of Actual Taxable Value of Property</u>	<u>Per Capita</u> <sup>3</sup>
1999	2,081.2	9,240.9	30.35%	30,447.8	6.84%	1,364.72
2000	1,964.6	9,451.6	30.35%	31,142.0	6.31%	1,292.50
2001	2,137.6	9,740.8	30.32%	32,126.6	6.65%	1,411.89
2002	2,009.5	10,158.6	30.33%	33,493.6	6.00%	1,340.56
2003	1,903.3	10,621.1	30.12%	35,262.6	5.40%	1,279.96
2004	2,047.1	10,945.9	30.02%	36,462.0	5.61%	1,387.86
2005	1,950.8	11,031.8	29.70%	37,144.1	5.25%	1,327.98
2006	1,863.8	11,430.6	29.69%	38,499.8	4.84%	1,276.58
2007	1,993.7	11,615.0	29.24%	39,723.0	5.02%	1,372.13
2008	1,899.1	12,175.2	29.22%	41,667.4	4.56%	1,309.72

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statement.

<sup>1</sup> Source: Board of Revision of Taxes

<sup>2</sup> The State Tax Equalization Board (STEB) annually determines a ratio of assessed valuation to true value for each municipality in the Commonwealth of Pennsylvania. The ratio is used for the purpose of equalizing certain state school aid distribution.

<sup>3</sup> See Table 17 for Population Amounts

**City of Philadelphia**  
**Direct and Overlapping Governmental Activities Debt**  
**June 30, 2008**

**Table 14**

*Amounts in millions of USD*

	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Direct and Overlapping Debt</u>
<b><u>Governmental Unit</u></b>			
School District of Philadelphia	<u>2,633.7</u>	<u>100.00%</u>	<u>2,633.7</u>
<sup>1</sup> <b>City Direct Debt</b>			<u>4,135.9</u>
Total Direct and Overlapping Debt			<u><u>6,769.6</u></u>

Note:

Overlapping governments are those that coincide, in least in part, with the geographic boundaries of the City. The outstanding debt of the School District of Philadelphia is supported by property taxes levied on properties within the City boundaries. This schedule attempts to show the entire debt burden borne by City residents and businesses.

<sup>1</sup> Refer to Table 12

City of Philadelphia  
 Legal Debt Margin Information  
 For the Fiscal Years 1999 through 2008

Table 15

Amounts in Millions of USD

Legal Debt Margin Calculation for FY2008

<sup>1</sup> Assessed Value	10,503.7
<sup>2</sup> Debt Limit	1,418.0
<sup>3</sup> Debt Applicable to Limit:	
Tax Supported General Obligation Debt:	
Issued & Outstanding	1,144.5
Authorized but Unissued	184.8
Total	<u>1,329.3</u>
Less: Amount set aside for repayment of general obligation debt	<u>-</u>
Total Net Debt Applicable to Limit	<u>1,329.3</u>
Legal Debt Margin	<u><u>88.7</u></u>

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	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
Debt Limit	1,227.4	1,241.5	1,247.4	1,253.2	1,261.3	1,280.3	1,304.8	1,335.6	1,374.7	1,418.0
Total Net Debt Applicable to Limit	<u>973.6</u>	<u>939.2</u>	<u>1,152.7</u>	<u>1,163.6</u>	<u>1,202.2</u>	<u>1,159.1</u>	<u>1,205.5</u>	<u>1,185.8</u>	<u>1,293.4</u>	<u>1,329.3</u>
Legal Debt Margin	<u>253.8</u>	<u>302.3</u>	<u>94.7</u>	<u>89.6</u>	<u>59.1</u>	<u>121.2</u>	<u>99.3</u>	<u>149.8</u>	<u>81.3</u>	<u>88.7</u>
Total Net Debt Applicable to the Limit as a Percent of Total Debt	79.32%	75.65%	92.41%	92.85%	95.31%	90.53%	92.39%	88.78%	94.09%	93.74%

<sup>1</sup> Average of the annual assessed valuation of taxable realty during the ten year period immediately preceding.

<sup>2</sup> Thirteen and one-half percent (13.5%) of the average of the annual assessed valuation of taxable realty during the ten year period immediately preceding.

<sup>3</sup> Refer to Purdon's Statutes 53 P.S. Section 15721

City of Philadelphia  
Pledged-Revenue Coverage  
For the Fiscal Years 1999 through 2008

Table 16

Amounts in millions of USD

No.		1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
<b>Water and Sewer Revenue Bonds</b>											
1	Total Revenue and Beginning Fund Balance	393.9	391.8	380.6	390.8	454.2	421.6	463.5	504.0	536.2	597.8
2	Net Operating Expenses	233.9	237.8	242.6	242.9	250.2	262.0	277.7	284.2	303.2	334.7
3	Transfer To (From) Rate Stabilization Fund	(15.4)	(22.4)	(39.4)	(26.3)	16.8	(28.8)	(0.6)	21.6	26.0	(9.8)
4	Net Revenues	175.4	176.4	177.4	174.2	187.2	188.4	186.4	198.2	207.0	272.9
Debt Service:											
5	Revenue Bonds Outstanding	146.2	147.0	147.8	145.2	156.1	157.0	155.4	165.2	172.7	173.8
6	General Obligation Bonds Outstanding	2.3	1.5	1.3	0.6	-	-	-	-	-	-
7	Pennvest Loan	1.2	1.2	1.3	1.6	1.2	1.2	1.2	1.2	1.2	1.2
8	Total Debt Service	149.7	149.7	150.4	147.4	157.3	158.2	156.6	166.4	173.9	175.0
9	Net Revenue after Debt Service	25.7	26.7	27.0	26.8	29.9	30.2	29.8	31.8	33.1	97.9
10	Transfer to General Fund	4.1	4.1	4.1	4.1	4.1	-	4.4	5.0	5.0	5.0
11	Transfer to Capital Fund	15.6	15.9	15.9	16.1	16.0	16.4	16.7	16.9	16.9	16.9
12	Transfer to Residual Fund	6.0	6.7	7.0	6.6	9.8	13.8	8.7	9.9	11.2	76.0
13	Ending Fund Balance	-	-	-	-	-	-	-	-	-	-
Debt Service Coverage:											
	Coverage A (Line 4/Line 5)	1.20	1.20	1.20	1.20	1.20	1.20	1.20	1.20	1.20	1.57
	Coverage B (Line 4/Line 8 + Line 11)	1.06	1.07	1.07	1.07	1.08	1.08	1.08	1.08	1.08	1.42
<b>Airport Revenue Bonds</b>											
1	Fund Balance	-	-	-	-	-	-	-	-	10.2	42.6
2	Project Revenues	124.5	130.4	148.0	146.5	168.4	183.3	185.1	200.8	211.3	250.5
3	Passenger Facility Charges	-	-	-	16.8	31.2	32.8	32.9	32.6	32.9	32.9
4	Total Fund Balance and Revenue	124.5	130.4	148.0	163.3	199.6	216.1	218.0	233.4	254.4	326.0
5	Net Operating Expenses	47.0	51.8	59.6	56.3	67.0	71.9	71.3	77.2	87.1	99.8
6	Interdepartmental Charges	41.5	35.3	36.0	39.7	46.1	52.2	57.6	57.9	70.6	89.1
7	Total Expenses	88.5	87.1	95.6	96.0	113.1	124.1	128.9	135.1	157.7	188.9
Available for Debt Service:											
8	Revenue Bonds (Line 4-Line 5)	77.5	78.6	88.4	107.0	132.6	144.2	146.7	156.2	167.3	226.2
9	All Bonds (Line 4-Line 7)	36.0	43.3	52.4	67.3	86.5	92.0	89.1	98.3	96.7	137.1
Debt Service:											
10	Revenue Bonds	29.7	36.5	44.8	64.1	83.2	89.7	88.1	88.1	85.5	84.4
11	General Obligation Bonds	5.2	5.7	5.7	2.0	1.4	1.0	1.1	-	-	-
12	Total Debt Service	34.9	42.2	50.5	66.1	84.6	90.7	89.2	88.1	85.5	84.4
Debt Service Coverage:											
	Revenue Bonds Only - Test "A" (Line 8/Line 10)	2.61	2.15	1.97	1.67	1.59	1.61	1.67	1.77	1.96	2.68
	Total Debt Service - Test "B" (Line 9/Line 12)	1.03	1.03	1.04	1.02	1.02	1.01	1.00	1.12	1.13	1.62

Note:

The rate covenant of the Aviation issues permit inclusion of Fund Balance at the beginning of the period with project revenues for the period to determine adequacy of coverage.

Coverage "A" requires that Net Revenues equal at least 120% of the Debt Service Requirements while Coverage "B" requires that Net Revenues equal at least 100% of the Debt Service Requirements plus Required Capital Account Transfers. Test "A" requires that Project Resources be equal to Net Operating Expenses plus 150% of Revenue Bond Debt Service for the year. Test "B" requires Project Resources be equal to Operating Expenses for the year plus all debt service requirements for the year except any General Obligation Debt Service not applicable to the project.

Amounts in the above statement have been extracted from reports submitted to the respective Fiscal Agents in accordance with the reporting requirements of the General Ordinance and Supplemental Ordinance relative to rate covenants. Water and Sewer Coverage is calculated on the modified accrual basis; Aviation Fund on the accrual basis. Prior to FY2008 Airport Revenues and Expenses were reduced by amounts applicable to the Outside Terminal Area and the Overseas Terminal as prescribed by the indenture.

**City of Philadelphia**  
**Demographic and Economic Statistics**  
**For the Calendar Years 1998 through 2007**

**Table 17**

Calendar Year	Population <sup>1</sup>	Personal Income <sup>2</sup> <i>(thousands of USD)</i>	Per Capita Personal Income <sup>3</sup> <i>(USD)</i>	Unemployment Rate <sup>3</sup>
1998	1,525,955	34,248,049	22,444	5.0%
1999	1,520,064	35,169,398	23,137	5.2%
2000	1,513,945	37,193,547	24,567	5.6%
2001	1,499,262	38,290,004	25,539	6.1%
2002	1,486,771	40,353,074	27,141	7.3%
2003	1,475,400	41,843,691	28,361	7.5%
2004	1,468,780	43,234,005	29,435	6.7%
2005	1,460,301	45,086,361	30,875	5.9%
2006	1,453,212	47,484,811	32,676	6.2%
2007	1,449,634	50,010,851 <sup>4</sup>	34,499	6.0%

<sup>1</sup> US Census Bureau

<sup>2</sup> US Department of Commerce, Bureau of Economic Analysis

<sup>3</sup> US Department of Labor, Bureau of Labor Statistics

<sup>4</sup> Estimated using the rate of growth for the previous year

**City of Philadelphia**  
**Principal Employers**  
**Current Calendar Year and Nine Years Ago**

Table 18

*Listed Alphabetically*

2008	1999
Albert Einstein Medical	-
Children's Hospital of Philadelphia	-
City of Philadelphia	City of Philadelphia
University of Pennsylvania Hospital	University of Pennsylvania Hospital
School District of Philadelphia	School District of Philadelphia
SEPTA	SEPTA
Temple University	Temple University
Thomas Jefferson University Hospitals	-
United States Postal Service	United States Postal Service
University Of Pennsylvania	University of Pennsylvania
	Consolidated Rail Corporation
	Hahnemann University Hospital
	First Union Services Corp

**City of Philadelphia**  
**Full Time Employees by Function**  
**For the Fiscal Years 2003 through 2008**

**Table 19**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Governmental Activities:</b>						
Economic Development	9	9	6	6	6	6
Transportation:						
Streets & Highways	667	597	564	579	585	584
Mass Transit	1	1	1	1	1	1
Judiciary and Law Enforcement:						
Police	8,036	7,888	7,578	7,522	7,639	7,754
Prisons	1,991	2,002	2,227	2,228	2,183	2,153
Courts	3,500	3,471	3,450	3,403	3,361	3,386
Conservation of Health:						
Emergency Medical Services	311	300	289	255	249	237
Health Services	1,236	1,210	1,163	1,133	1,148	1,140
Housing and Neighborhood Development	120	110	105	97	111	108
Cultural and Recreational:						
Recreation	589	556	511	495	482	483
Parks	217	200	182	158	156	156
Libraries and Museums	829	774	726	812	816	808
Improvements to General Welfare:						
Social Services	2,218	2,220	2,196	2,140	2,164	2,232
Inspections and Demolitions	450	417	380	248	243	246
Service to Property:						
Sanitation	1,338	1,340	1,233	1,272	1,229	1,239
Fire	2,121	2,004	1,925	1,974	2,109	2,052
General Management and Support	2,494	2,369	2,253	2,347	2,331	2,414
<b>Total Governmental Activities</b>	<u>26,127</u>	<u>25,468</u>	<u>24,789</u>	<u>24,670</u>	<u>24,813</u>	<u>24,999</u>
<b>Business Type Activities:</b>						
Water and Sewer	2,415	2,342	2,326	2,239	2,229	2,291
Aviation	915	1,021	967	1,004	1,010	1,057
<b>Total Business-Type Activities</b>	<u>3,330</u>	<u>3,363</u>	<u>3,293</u>	<u>3,243</u>	<u>3,239</u>	<u>3,348</u>
<b>Fiduciary Activities:</b>						
Pension Trust	62	64	64	65	65	59
<b>Total Primary Government</b>	<u>29,519</u>	<u>28,895</u>	<u>28,146</u>	<u>27,978</u>	<u>28,117</u>	<u>28,406</u>

Note: Data for FY2002 is not available

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Governmental Activities:</b>							
<b>Transportation:</b>							
<b>Streets &amp; Highways</b>							
Street Resurfacing (miles)	134	93	117	105	102	107	74
Potholes Repaired	11,593	24,182	23,179	20,862	18,203	12,721	12,326
<b>Judiciary and Law Enforcement:</b>							
<b>Police</b>							
Arrests	77,701	66,083	68,486	67,795	69,166	73,606	75,805
Calls to 911	3,319,936	3,269,276	3,290,786	3,270,114	3,321,896	3,398,985	3,164,454
<b>Prisons</b>							
Average Inmate Population	7,637	7,631	7,738	8,141	8,613	8,796	9,133
Inmate Beds (city owned)	7,382	7,382	8,283	8,405	8,605	8,443	9,005
<b>Conservation of Health:</b>							
<b>Emergency Medical Services</b>							
Medic Unit Runs	NA	NA	NA	NA	209,654	216,606	215,305
First Responder Runs	NA	NA	NA	NA	69,740	68,203	60,756
<b>Health</b>							
Patient Visits	342,742	320,833	317,184	337,770	324,014	323,121	334,139
Children Screened for Lead Poisoning	39,629	39,293	37,863	38,013	43,038	43,501	41,590
<b>Cultural and Recreational:</b>							
<b>Parks</b>							
Athletic Field Permits Issued	NA	NA	NA	NA	2,878	2,227	1,389
<b>Libraries</b>							
Items borrowed	7,024,391	7,056,608	6,963,935	6,294,315	6,188,637	6,328,706	7,037,694
Visitors to all libraries	6,226,316	6,440,990	6,216,973	5,517,569	6,103,354	6,422,857	6,648,998
Visitors to library website	970,970	1,353,626	1,661,794	2,044,518	2,594,527	3,285,380	4,912,405
<b>Improvements to General Welfare:</b>							
<b>Social Services</b>							
Children Receiving Services	NA	26,388	28,039	28,926	28,086	28,898	25,893
Children in Placement	NA	9,190	9,037	8,548	7,999	8,070	7,739
Youth Development Opportunities	24,676	37,024	44,222	40,149	42,401	48,263	51,903
Emergency Shelter Beds (average)	2,011	2,109	2,412	2,539	2,781	2,677	2,747
Transitional Housing Units (new placements)	615	458	489	597	448	543	435
<b>Service to Property:</b>							
<b>Sanitation</b>							
Refuse Collected (tons per day)	2,929	2,894	3,006	3,008	3,006	2,922	2,798
Recyclables Collected (tons per day)	149	175	169	157	155	179	197
<b>Fire</b>							
Fires Handled	NA	NA	NA	NA	9,523	8,080	7,444
Fire Marshall Investigations	NA	NA	NA	NA	2,734	3,153	3,097
<b>Business Type Activities:</b>							
<b>Water and Sewer</b>							
New Connections	83	110	106	137	207	125	295
Water Main Breaks	497	988	794	706	660	825	687
Average Daily Consumption (x 1000 gallons)	178,000	183,700	175,600	174,100	175,800	169,400	167,000
Peak Daily Consumption (x 1000 gallons)	200,300	208,600	201,700	210,000	207,400	179,100	170,500
Average Daily Sewage Treatment (x 1000 gallons)	409,230	478,130	476,110	478,670	430,170	463,080	411,830
<b>Aviation</b>							
Passengers Handled (PIA)	24,030,686	24,232,804	26,190,976	31,074,454	31,341,459	31,885,333	32,287,035
Air Cargo Tons (PIA)	544,875	565,653	568,898	599,758	591,815	571,452	575,640
Aircraft Movements (PIA and NPA)	590,563	654,758	584,214	629,885	625,692	614,720	593,757

<sup>1</sup> PIA (Philadelphia International Airport)-passenger aircraft and cargo. NPA (Northeast Philadelphia Airport)-private aircraft and cargo

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Governmental Activities:</b>							
<b>Transportation:</b>							
<b>Streets &amp; Highways</b>							
<sup>1</sup> Total Miles of Streets	2,400	2,400	2,400	2,400	2,400	2,575	2,575
Streetlights	100,612	101,224	101,836	102,000	102,219	102,840	102,949
<b>Judiciary and Law Enforcement:</b>							
<b>Police</b>							
Stations and Other Facilities	33	33	33	33	33	34	36
<b>Prisons</b>							
Major Correctional Facilities	5	5	6	6	6	6	6
<b>Conservation of Health:</b>							
<b>Health Services</b>							
Health Care Centers	9	9	9	9	9	9	9
<b>Cultural and Recreational:</b>							
<b>Recreation</b>							
Recreation Centers	NA	164	164	165	165	171	171
<sup>2</sup> Athletic Venues	NA	1,121	1,121	1,121	1,117	1,117	919
Neighborhood Parks and Squares	NA	232	232	232	232	232	79
<b>Parks</b>							
Parks	NA	62	62	62	62	63	63
Baseball/Softball Fields	NA	106	106	106	106	109	77
<b>Libraries</b>							
Branch & Regional Libraries	55	55	54	53	54	54	54
<b>Service to Property:</b>							
<b>Fire</b>							
Stations and Other Facilities	63	63	63	63	64	64	64
<b>Business Type Activities:</b>							
<b>Water and Sewer:</b>							
Water Mains (miles)	3,168	3,169	3,169	3,169	3,169	3,133	3,137
Fire Hydrants	27,836	27,846	27,987	26,080	26,080	25,195	25,181
Storage Capacity ( x 1000 gallons)	1,067,200	1,065,500	1,065,500	1,065,500	1,065,500	1,065,500	1,065,500
Sanitary Sewers (miles)	594	595	596	596	596	768	750
Storm Sewers (miles)	622	622	623	623	623	784	713
Treatment Capacity ( x 1000 gallons)	1,044,000	1,044,000	1,044,000	1,044,000	1,044,000	1,044,000	1,044,000
<b><sup>3</sup> Aviation</b>							
Passenger Gates (PIA)	103	120	120	120	120	120	120
Terminal Buildings (square footage) (PIA)	1,563,000	2,415,000	2,415,000	2,415,000	2,415,000	2,415,000	2,415,000
Runways (length in feet) (PIA & NPA)	42,460	42,460	42,460	42,460	42,460	42,460	42,460

<sup>1</sup> Street System-83% city streets, 2% park streets, 15% state highways

<sup>2</sup> Includes baseball fields, football/soccer fields, tennis, basketball and hockey courts, skating rinks and indoor and outdoor pools

<sup>3</sup> PIA (Philadelphia International Airport)-passenger aircraft and cargo. NPA (Northeast Philadelphia Airport)-private aircraft and cargo.



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**APPENDIX C**  
**Specimen Financial Guaranty Insurance Policy**

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**Financial Guaranty Insurance Policy**

**Issuer:**

**Policy No.:**

**Obligations:**

**Premium:**

**Effective Date:**

Assured Guaranty Corp., a Maryland corporation ("**Assured Guaranty**"), in consideration of the payment of the Premium and on the terms and subject to the conditions of this Policy (which includes each endorsement hereto), hereby unconditionally and irrevocably agrees to pay to the trustee (the "**Trustee**") or the paying agent (the "**Paying Agent**") for the Obligations (as set forth in the documentation providing for the issuance of and securing the Obligations) for the benefit of the Holders that portion of the Insured Payments which shall become Due for Payment but shall be unpaid by reason of Nonpayment.

Assured Guaranty will make such Insured Payments to the Trustee or the Paying Agent on the later to occur of (i) the date applicable principal or interest becomes Due for Payment, or (ii) the Business Day next following the day on which Assured Guaranty shall have Received a completed Notice of Nonpayment. If a Notice of Nonpayment by Assured Guaranty is incomplete or does not in any instance conform to the terms and conditions of this Policy, it shall be deemed not Received, and Assured Guaranty shall promptly give notice to the Trustee or the Paying Agent. Upon receipt of such notice, the Trustee or the Paying Agent may submit an amended Notice of Nonpayment. The Trustee or the Paying Agent will disburse the Insured Payments to the Holders only upon receipt by the Trustee or the Paying Agent, in form reasonably satisfactory to it of (i) evidence of the Holder's right to receive such payments, and (ii) evidence, including without limitation any appropriate instruments of assignment, that all of the Holder's rights to payment of such principal or interest Due for Payment shall thereupon vest in Assured Guaranty. Upon and to the extent of such disbursement, Assured Guaranty shall become the Holder of the Obligations, any appurtenant coupon thereto and right to receipt of payment of principal thereof or interest thereon, and shall be fully subrogated to all of the Holder's right, title and interest thereunder, including without limitation the right to receive payments in respect of the Obligations. Payment by Assured Guaranty to the Trustee or the Paying Agent for the benefit of the Holders shall discharge the obligation of Assured Guaranty under this Policy to the extent of such payment.

This Policy is non-cancelable by Assured Guaranty for any reason. The Premium on this Policy is not refundable for any reason. This Policy does not insure against loss of any prepayment premium or other acceleration payment which at any time may become due in respect of any Obligation, other than at the sole option of Assured Guaranty, nor against any risk other than Nonpayment.

Except to the extent expressly modified by any endorsement hereto, the following terms shall have the meanings specified for all purposes of this Policy. "**Avoided Payment**" means any amount previously distributed to a Holder in respect of any Insured Payment by or on behalf of the Issuer, which amount has been recovered from such Holder pursuant to the United States Bankruptcy Code in accordance with a final, nonappealable order of a court having competent jurisdiction that such payment constitutes an avoidable preference with respect to such Holder. "**Business Day**" means any day other than (i) a Saturday or Sunday, (ii) any day on which the offices of the Trustee, the Paying Agent or Assured Guaranty are closed, or (iii) any day on which banking institutions are authorized or required by law, executive order or governmental decree to be closed in the City of New York or in the State of Maryland. "**Due for Payment**" means (i) when referring to the principal of an Obligation, the stated maturity date thereof, or the date on which such Obligation shall have been duly called for mandatory sinking fund redemption, and does not refer to any earlier date on which payment is due by reason of a call for redemption (other than by mandatory sinking fund redemption), acceleration or other advancement of maturity (unless Assured Guaranty in its sole discretion elects to make any principal payment, in whole or in part, on such earlier date) and (ii) when referring to interest on an Obligation, the stated date for payment of such interest. "**Holder**" means, in respect of any Obligation, the person or entity who, at the time of Nonpayment, is entitled under the terms of such Obligation to payment of principal or interest thereunder, except that Holder shall not include the Issuer or any person or entity whose direct or indirect obligation constitutes the underlying security for the Obligations. "**Insured Payments**" means that portion of the principal of and interest on the Obligations that shall become Due for Payment but shall be unpaid by reason of Nonpayment. Insured Payments shall not include any additional amounts owing by the Issuer solely as a result of the failure by the Trustee or the Paying Agent to pay such amount when due and payable, including without limitation any such additional amounts as may be attributable to penalties or to interest accruing at a default rate, to amounts payable in respect of indemnification, or to any other additional amounts payable by the Trustee or the Paying Agent by reason of such failure. "**Nonpayment**" means, in respect of an Obligation, the failure of the Issuer to have provided sufficient funds to the Trustee or the Paying Agent for payment in full of all principal and interest Due for Payment on such Obligation. It is further understood that the term "Nonpayment" in respect of an Obligation includes any Avoided Payment. "**Receipt**" or "**Received**" means actual receipt or notice of or, if notice is given by overnight or other delivery service, or by certified or registered United States mail, by a delivery receipt signed by a person authorized to accept delivery on behalf of the person to whom the notice was given. Notices to Assured Guaranty may be mailed by registered mail or personally delivered or telecopied to it at 1325 Avenue of the Americas, New York, New York 10019, Telephone Number: (212) 974-0100, Facsimile Number: (212) 581-3268, Attention: Risk Management Department - Public Finance Surveillance, with a copy to the General Counsel, or to such other address as shall be specified by Assured Guaranty to the Trustee or the Paying Agent in writing. A Notice of Nonpayment will be deemed to be Received by Assured Guaranty on a given Business Day if it is Received prior to 12:00 noon (New York City time) on such Business Day; otherwise it will be deemed Received on the next Business Day. "**Term**" means the period from and including the Effective Date until the earlier of (i) the maturity date for the Obligations, or (ii) the date on which the Issuer has made all payments required to be made on the Obligations.

At any time during the Term of this Policy, Assured Guaranty may appoint a fiscal agent (the "Fiscal Agent") for purposes of this Policy by written notice to the Trustee or the Paying Agent, specifying the name and notice address of such Fiscal Agent. From and after the date of Receipt of such notice by the Trustee or the Paying Agent, copies of all notices and documents required to be delivered to Assured Guaranty pursuant to this Policy shall be delivered simultaneously to the Fiscal Agent and to Assured Guaranty. All payments required to be made by Assured Guaranty under this Policy may be made directly by Assured Guaranty or by the Fiscal Agent on behalf of Assured Guaranty. The Fiscal Agent is the agent of Assured Guaranty only, and the Fiscal Agent shall in no event be liable to the Trustee or the Paying Agent for any acts of the Fiscal Agent or any failure of Assured Guaranty to deposit, or cause to be deposited, sufficient funds to make payments due under this Policy.

To the fullest extent permitted by applicable law, Assured Guaranty hereby waives, in each case for the benefit of the Holders only, all rights and defenses of any kind (including, without limitation, the defense of fraud in the inducement or in fact or any other circumstance that would have the effect of discharging a surety, guarantor or any other person in law or in equity) that may be available to Assured Guaranty to deny or avoid payment of its obligations under this Policy in accordance with the express provisions hereof. Nothing in this paragraph will be construed (i) to waive, limit or otherwise impair, and Assured Guaranty expressly reserves, Assured Guaranty's rights and remedies, including, without limitation, its right to assert any claim or to pursue recoveries (based on contractual rights, securities law violations, fraud or other causes of action) against any person or entity, in each case, whether directly or acquired as a subrogee, assignee or otherwise, subsequent to making any payment to the Trustee or the Paying Agent, in accordance with the express provisions hereof, and/or (ii) to require payment by Assured Guaranty of any amounts that have been previously paid or that are not otherwise due in accordance with the express provisions of this Policy.

This Policy (which includes each endorsement hereto) sets forth in full the undertaking of Assured Guaranty with respect to the subject matter hereof, and may not be modified, altered or affected by any other agreement or instrument, including, without limitation, any modification thereto or amendment thereof. THIS POLICY IS NOT COVERED BY THE PROPERTY/CASUALTY INSURANCE SECURITY FUND SPECIFIED IN ARTICLE 76 OF THE NEW YORK INSURANCE LAW. This Policy will be governed by, and shall be construed in accordance with, the laws of the State of New York.

IN WITNESS WHEREOF, Assured Guaranty has caused this Policy to be affixed with its corporate seal, to be signed by its duly authorized officer, and to become effective and binding upon Assured Guaranty by virtue of such signature.

**ASSURED GUARANTY CORP.**

(SEAL)

By: \_\_\_\_\_  
[Insert Authorized Signatory Name]  
[Insert Authorized Signatory Title]

Signature attested to by:

\_\_\_\_\_  
Counsel

**APPENDIX D**  
**Proposed Form of Co-Bond Counsel Opinion**

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APPENDIX D

BELOW IS THE PROPOSED FORM OF OPINION OF CO-BOND COUNSEL  
EXPECTED TO BE DELIVERED IN CONNECTION WITH THE ISSUANCE OF  
THE 2009A BONDS

August \_\_, 2009

RE: \$ \_\_\_\_\_ The City of Philadelphia, Pennsylvania  
General Obligation Fixed Rate Refunding Bonds, Series 2009A

TO THE PURCHASERS OF THE SERIES 2009A BONDS:

We have served as Co-Bond Counsel to The City of Philadelphia, Pennsylvania (the "City") in connection with the issuance of its \$ \_\_\_\_\_ General Obligation Fixed Rate Refunding Bonds, Series 2009A (the "Series 2009A Bonds"). The Series 2009A Bonds are issued under and pursuant to (i) the Constitution of the Commonwealth of Pennsylvania (the "Commonwealth"), (ii) the Act of the General Assembly of the Commonwealth, approved June 25, 1919, P.L. 581, as amended, and the Act of the General Assembly of the Commonwealth of Pennsylvania of June 11, 1941, P.L. 113, as amended by the Act of the General Assembly of the Commonwealth of Pennsylvania of December 8, 1985, P.L. 324 (together, the "Act"), (iii) an Ordinance (Bill No. 090324) of the Council of the City, approved by the Mayor on June 15, 2009 (the "Ordinance"); and (iv) a Resolution of the Bond Committee established by the Ordinance adopted July \_\_, 2009, with respect to the Series 2009A Bonds (the "Bond Committee Resolution"). Capitalized terms used herein but not defined shall have the meanings set forth in the Bond Committee Resolution.

The Series 2009A Bonds will bear interest at the fixed rates shown in the official statement (the "Official Statement") prepared for the Series 2009A Bonds. The Series 2009A Bonds will be issued only as fully registered bonds, initially in denominations of \$5,000 and any integral multiples of \$5,000 in excess thereof. The Series 2009A Bonds are subject to optional redemption prior to maturity as more fully described in the Official Statement.

The Series 2009A Bonds are being issued by the City to finance a portion of the current refunding of its General Obligation Multi-Modal Refunding Bonds, Series 2007B (the "Series 2007B Bonds") and to pay the costs of issuance of the Series 2009A Bonds including the termination payment due with respect to a portion of a swap related to the Series 2007B Bonds.

We have examined the proceedings relating to the authorization and issuance of the Series 2009A Bonds, including, among other things: (a) the Constitution of the Commonwealth and the Act; (b) certified copies of the Ordinance and the Bond Committee Resolution; (c) certificates executed by the City and its Fiscal Agent for the Series 2009A Bonds as to the execution and authentication of the Series 2009A Bonds; (d) various other certificates executed by the City, including a certificate with regard to Sections 103 and 141 through 150 of the Internal Revenue Code of 1986, as amended (the "Code"); and (e) the Form 8038-G of the City with respect to the Series 2009A Bonds. We have also examined a fully executed and authenticated Series 2009A Bond and we assume all other Series 2009A Bonds are in such form and are similarly executed and authenticated. In rendering our opinion, we have not undertaken to verify the factual matters set forth in such certificates by independent investigation and have relied on the covenants, warranties and representations made by the City in such certificates and in the Ordinance and other financing documents.

We have also relied, in the opinions set forth below, upon the opinion of the City Solicitor with respect to the absence of any challenge to the corporate existence of the City, the incumbency of officers of the City and their entitlement to their offices, and other matters incident to, inter alia, the execution and

delivery by the City of the Series 2009A Bonds and such other documentation as the City, and its officials were required to execute and deliver in connection with the issuance of the Series 2009A Bonds.

From our examination of the foregoing and such other items as we deem relevant, we are of the opinion that:

1. The City is authorized under the provisions of the Constitution and laws of the Commonwealth to issue the Series 2009A Bonds for the purposes therein set forth.

2. The Series 2009A Bonds have been duly authorized, executed and delivered by the City and constitute valid and binding general obligations of the City, enforceable against the City in accordance with the terms thereof, except as enforcement may be limited by bankruptcy, insolvency, moratorium and other similar laws and equitable principles affecting creditors' rights and remedies generally, and by the exercise of judicial discretion in accordance with general principles of equity.

3. The full faith, credit and taxing power of the City are pledged for the payment of the principal of and interest due on the Series 2009A Bonds, and the City has covenanted in the Ordinance that it will make payments from the City's sinking fund established for the Series 2009 Bonds or any of the City's general revenues or funds at such times and in such annual amounts as shall be sufficient for the payment of all principal of and interest on the Series 2009A Bonds when due.

4. Under existing laws of the Commonwealth, the interest on the Series 2009A Bonds is free from Pennsylvania personal income taxation and Pennsylvania corporate net income taxation, but such exemption does not extend to gift, estate, succession or inheritance taxes or any other taxes not levied or assessed directly on the Series 2009A Bonds or the interest thereon.

5. Interest on the Series 2009A Bonds is excluded from gross income for purposes of federal income taxation under existing statutes, regulations, rulings and court decisions. The opinion set forth in the preceding sentence is subject to the condition that the City comply with all applicable federal income tax law requirements that must be satisfied subsequent to the issuance of the Series 2009A Bonds in order that interest thereon continues to be excluded from gross income for purposes of federal income taxation. Failure to comply with all of such requirements could cause the interest on the Series 2009A Bonds to be includable in gross income retroactive to the date of issuance of the Series 2009A Bonds. The City has covenanted to comply with all such requirements. Interest on the Series 2009A Bonds is not treated as an item of tax preference under Section 57 of the Code for purposes of the individual and corporate alternative minimum taxes and is not included in adjusted current earnings under Section 56(g) of the Code when calculating corporate alternative minimum taxable income. We express no opinion regarding other federal tax consequences relating to the Series 2009A Bonds or the receipt of interest thereon.

We express no opinion herein on the adequacy, completeness or accuracy of any official statement, placement memorandum or other disclosure document pertaining to the offering of the Series 2009A Bonds.

This opinion is given as of the date hereof and we express no opinion as to any matter not set forth in the numbered paragraphs herein. We assume no obligation to update or supplement this opinion to reflect any facts or circumstances which may hereafter come to our attention or any changes in law which may hereafter occur.

Very truly yours,

**APPENDIX E**  
**Form of Continuing Disclosure Agreement**

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**CONTINUING DISCLOSURE AGREEMENT**

**CITY OF PHILADELPHIA, PENNSYLVANIA  
GENERAL OBLIGATION REFUNDING BONDS, SERIES 2009**

This Continuing Disclosure Agreement (“Disclosure Agreement”) dated as of \_\_\_\_\_, 2009, is executed and delivered by and between The City of Philadelphia, Pennsylvania (“City”) and Digital Assurance Certification, L.L.C., as dissemination agent (“Dissemination Agent”) in connection with the issuance and sale by the City of \$229,080,000 aggregate principal amount of its General Obligation Fixed Rate Refunding Bonds, Series 2009A (the “2009A Bonds”) and \$100,000,000 aggregate principal amount of its General Obligation Multi-Modal Refunding Bonds, Series 2009B (the “2009B Bonds;” and together with the 2009A Bonds, the “2009 Bonds”).

Under Article 9, Section 12 of the Constitution of the Commonwealth, the Act of the General Assembly of the Commonwealth of June 25, 1919, P.L. 581, as amended and the Act of the General Assembly of the Commonwealth of June 11, 1941, P.L. 113, as amended by the Act of the General Assembly of the Commonwealth of December 8, 1985, P.L. 324, the City is authorized to borrow or incur debt for capital purposes and to refund such debt (collectively, the “Act”). Pursuant to the Act, the Council of the City enacted an Ordinance (Bill No. 090324) on June 4, 2009 authorizing borrowings by the issuance and sale of bonds (including 2009 Bonds) for the purpose of refunding the 2007B Bonds (as defined in the Official Statement). The Ordinance was signed by the Mayor on June 15, 2009. By Bond Committee Resolution adopted on July \_\_, 2009 (the “Bond Committee Resolution”), the Bond Committee authorized the issuance of (A) \$ \_\_\_\_\_ principal amount of 2009A Bonds, and approved the terms of the 2009A Bonds, including the interest rates, maturity dates and redemption provisions; and (B) \$ \_\_\_\_\_ principal amount of 2009B Bonds, and approved the initial interest rates mode, maturity dates, redemption and tender provisions of the 2009B Bonds

In consideration of the mutual covenants, promises and agreements contained herein and intending to be legally bound hereby, the parties hereto agree as follows:

**Section 1: Definitions**

In this Disclosure Agreement and any agreement supplemental hereto (except as otherwise expressly provided for unless the context clearly otherwise requires) terms defined in the recitals hereto shall have such meanings throughout this Disclosure Agreement, and, in addition, the following terms shall have the meanings specified below:

“Annual Financial Information” shall mean the financial information or operating data with respect to the City, delivered at least annually pursuant to Section 3 hereof, substantially similar to the type set forth in Appendix A attached hereto and made a part hereof, and in accordance with the Rule. The financial statements comprising the Annual Financial Information are prepared according to accounting methods and procedures which conform to generally accepted accounting principles for governmental units as prescribed by the Government Accounting Standards Board.

“Business Day” or “Business Days” shall mean any day other than a Saturday or Sunday or, in the City, a legal holiday or a day on which banking institutions are authorized by law to close or a day on which the Dissemination Agent is closed.

“Disclosure Representative” shall mean the Director of Finance of the City, the City Treasurer or such other official or employee of the City as the Director of Finance or the City Treasurer shall designate in writing to the Dissemination Agent.

“EMMA” means the Electronic Municipal Market Access System operated by the MSRB.

“Fiscal Agent” shall mean U.S. Bank National Association.

“Material Event” shall mean any of the events listed in Section 4(a) of this Disclosure Agreement, if material within the meaning of the Rule.

“MSRB” means the Municipal Securities Rulemaking Board.

“Obligated Person” shall have the meaning set forth in the Rule.

“Official Statement” shall mean each of the Official Statements dated, \_\_\_\_\_ 2009, relating to the 2009A Bonds, and the Official Statement dated \_\_\_\_\_, 2009, relating to the 2009B Bonds.

“Participating Underwriters” shall mean any of the original underwriters of the 2009 Bonds required to comply with the Rule in connection with their purchase and reoffering of the 2009 Bonds.

“Registered Owner” or “Registered Owners” shall mean the person or persons in whose name a 2009 Bond is registered on the books of the City maintained by the Fiscal Agent in accordance with the Bond Committee Resolution. For so long as the 2009 Bonds shall be registered in the name of the Securities Depository or its nominee, the term “Registered Owner” or “Registered Owners” shall also mean and include, for the purposes of this Disclosure Agreement, the owners of book-entry credits in the 2009 Bonds evidencing an interest in the 2009 Bonds; provided, however, that the Dissemination Agent shall have no obligation to provide notice hereunder to owners of book-entry credits in the 2009 Bonds except those who have filed their names and addresses with the Dissemination Agent for the purposes of receiving notices or giving direction under this Disclosure Agreement.

“Rule” shall mean Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended, as such Rule may be amended from time to time.

“Securities Depository” shall mean The Depository Trust Company, New York, New York, or its nominee, Cede & Co., or successor thereto appointed pursuant to the Bond Committee Resolution.

All words and terms used in this Disclosure Agreement and not defined above or elsewhere herein shall have the same meanings as set forth in the Bond Committee Resolution.

## **Section 2: Authorization and Purpose of Disclosure Agreement**

This Disclosure Agreement is authorized to be executed and delivered by the City in order to assist the Participating Underwriters in complying with the requirements of the Rule.

## **Section 3: Annual Financial Information**

a) Within 240 days of the close of each fiscal year of the City, commencing with the fiscal year ending June 30, 2009, the Disclosure Representative shall file with the Dissemination Agent, Annual Financial Information for such fiscal year. The Dissemination Agent shall promptly upon receipt thereof file the Annual Financial Information with the MSRB. The Annual Financial Information will be in the form of the City’s Comprehensive Annual Financial Report and will contain unaudited financial statements if audited financial statements are not available.

b) As soon as audited financial statements for the City are available, commencing with the audited financial statements for the fiscal year ending June 30, 2009, the Disclosure Representative shall file the audited financial statements with the Dissemination Agent. The Dissemination Agent shall promptly upon receipt thereof file the audited financial statements with the MSRB.

**Section 4: Material Events**

a) The City agrees that it shall provide through the Dissemination Agent, in a timely manner, to the MSRB, notice of any of the following events with respect to the 2009 Bonds if material within the meaning of the Rule (each a “Material Event”):

- (i) Principal and interest payment delinquencies;
- (ii) Non-payment related defaults;
- (iii) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) Substitution of credit or liquidity providers or their failure to perform;
- (vi) Adverse tax opinions or events affecting the tax-exempt status of the 2009 Bonds;
- (vii) Modifications to the rights and holders of the 2009 Bonds;
- (viii) Calls of the 2009 Bonds;
- (ix) Defeasances;
- (x) Release, substitution or sale of property securing repayment of the 2009 Bonds; and
- (xi) Rating changes.

The foregoing eleven (11) events are quoted from the Rule. No mandatory redemption shall be deemed a Material Event.

b) Whenever the City concludes that a Material Event has occurred, the Disclosure Representative shall promptly notify the Dissemination Agent in writing of such occurrence, specifying the Material Event. Such notice shall instruct the Dissemination Agent to file a notice of such occurrence with the MSRB. Upon receipt, the Dissemination Agent shall promptly file such notice with the MSRB. In addition, the Dissemination Agent shall promptly file with the MSRB, notice of any failure by the City or the Dissemination Agent to timely file the Annual Financial Information as provided in Section 3 hereof, including, any failure by the City or the Dissemination Agent to provide the Annual Financial Information on or before the date specified in Section 3(a) hereof.

c) Notwithstanding the foregoing, the Dissemination Agent shall, promptly after obtaining actual knowledge of an event listed in clauses (a)(i), (iv), (viii), (ix) notify the Disclosure Representative of the occurrence of such event and shall, within five (5) Business Days of giving notice to the Disclosure Representative, file notice of such occurrence with the MSRB, unless the Disclosure Representative gives

the Dissemination Agent written instructions not to file such notice because the event has not occurred or the event is not material within the meaning of the Rule.

d) The Dissemination Agent shall prepare an affidavit of filing for each notice delivered pursuant to clauses (b) and (c) of this Section 4 and shall deliver such affidavit to the City no later than three (3) Business Days following the date of delivery of such notice.

e) Upon the return of any completed acknowledgment of a filing, the Dissemination Agent shall prepare an affidavit of receipt specifying the date and hour of receipt of such notice by each recipient to the extent such information has been provided to the Dissemination Agent. Such affidavit of receipt shall be delivered to the City no later than three (3) Business Days following the date of receipt by the Dissemination Agent of the last completed acknowledgment.

**Section 5: Amendment; Waiver**

a) Notwithstanding any other provision of this Disclosure Agreement, the City and the Dissemination Agent may amend the Disclosure Agreement or waive any of the provisions hereof, provided that no such amendment or waiver shall be executed by the parties hereto or effective unless:

(i) the amendment or waiver is made in writing and in connection with a change in circumstances that arises from a change in legal requirements, change in law or change in identity, nature or status of the City or the governmental operations conducted by the City;

(ii) the Disclosure Agreement, as amended by the amendment or waiver, would have been the written undertaking contemplated by the Rule at the time of original issuance of the Bonds after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(iii) the amendment or waiver does not materially impair the interests of the Registered Owner of the 2009 Bonds.

b) Evidence of compliance with the conditions set forth in clause (a) of this Section 5 shall be satisfied by the delivery to the Dissemination Agent of an opinion of counsel having recognized experience and skill in the issuance of municipal securities and federal securities law, acceptable to both the City and the Dissemination Agent, to the effect that the amendment or waiver satisfies the conditions set forth in clauses (a)(i), (ii), and (iii) of this Section 5.

c) Notice of any amendment or waiver containing an explanation of the reasons therefor shall be given by the Disclosure Representative to the Dissemination Agent upon execution of the amendment or waiver and the Dissemination Agent shall promptly file such notice with each Repository, and shall promptly file such notice with the MSRB. The Dissemination Agent shall also send notice of the amendment or waiver to each Registered Owner including owners of book-entry credits in the 2009 Bonds who have filed their names and addresses with the Dissemination Agent.

**Section 6: Other Information; Duties of Dissemination Agent**

a) Nothing in this Disclosure Agreement shall preclude the City from disseminating any other information with respect to the City or the 2009 Bonds, using the means of communication provided in this Disclosure Agreement or otherwise, in addition to the Annual Financial Information and the notices of Material Events specifically provided for herein, nor shall the City be relieved of complying with any applicable law relating to the availability and inspection of public records. Any election by the

City to furnish any information not specifically provided for herein in any notice given pursuant to this Disclosure Agreement or by the means of communication provided for herein shall not be deemed to be an additional contractual undertaking and the City shall have no obligation to furnish such information in any subsequent notice or by the same means of communication.

b) Nothing in this Disclosure Agreement shall relieve the Dissemination Agent of any of its duties and obligations under any other agreement or in any other capacity.

c) Except as expressly set forth in this Disclosure Agreement, the Dissemination Agent shall have no responsibility for any continuing disclosure to the Registered Owners or the MSRB.

**Section 7: Default**

a) In the event that the City or the Dissemination Agent fails to comply with any provision of this Disclosure Agreement, the Dissemination Agent or any Registered Owner of the 2009 Bonds shall have the right, by mandamus, suit, action or proceeding at law or in equity, to compel the City or the Dissemination Agent to perform each and every term, provision and covenant contained in this Disclosure Agreement. The Dissemination Agent shall be under no obligation to take any action in respect of any default hereunder unless it has received the direction in writing to do so by the Registered Owners of at least 25% of the outstanding principal amount of the 2009 Bonds and if, in the Dissemination Agent's opinion, such action may tend to involve expense or liability, unless it is also furnished with indemnity and security for expenses satisfactory to it.

b) A default under the Disclosure Agreement shall not be or be deemed to be a default under the 2009 Bonds or any other agreement related thereto and the sole remedy in the event of a failure of the City or the Dissemination Agent to comply with the provisions hereof shall be the action to compel performance described in Section 7(a) above.

**Section 8: Concerning the Dissemination Agent**

a) The Dissemination Agent accepts and agrees to perform the duties imposed on it by this Disclosure Agreement, but only upon the terms and conditions set forth herein. The Dissemination Agent shall have only such duties in its capacity as are specifically set forth in this Disclosure Agreement. The Dissemination Agent may execute any powers hereunder and perform any duties required of it through attorneys, agents, and other experts, officers, or employees, selected by it and the written advice of such counsel or other experts shall be full and complete authorization and protection in respect of any action taken, suffered or omitted by it hereunder in good faith and in reliance thereon. The Dissemination Agent shall not be answerable for the default or misconduct of any attorney, agent, expert or employee selected by it with reasonable care. The Dissemination Agent shall not be answerable for the exercise of any discretion or power under this Disclosure Agreement or liable to the City or any other person for actions taken hereunder, except for its own willful misconduct or negligence.

b) The City shall pay the Dissemination Agent reasonable compensation for its services hereunder, and also all of its reasonable expenses and disbursements, including reasonable fees and expenses of its counsel or other experts, as shall be agreed upon by the Dissemination Agent and the City. Nothing in this Section 8(b) shall be deemed to constitute a waiver of governmental immunity by the City. The provisions of this paragraph shall survive termination of this Disclosure Agreement

c) The Dissemination Agent may act on any resolution, notice, telegram, request, consent, waiver, certificate, statement, affidavit, or other paper or document which it in good faith believes to be genuine and to have been passed or signed by the proper persons or to have been prepared and furnished

pursuant to any of the provisions of this Disclosure Agreement; and the Dissemination Agent shall be under no duty to make any investigation as to any statement contained in any such instrument, but may accept the same as conclusive evidence of the accuracy of such statement in the absence of actual notice to the contrary. The Dissemination Agent shall be under no obligation to institute any suit, or to take any proceeding under this Disclosure Agreement, or to enter any appearance or in any way defend in any suit in which it may be made a defendant, or to take any steps in the execution of the duties hereby created or in the enforcement of any rights and powers hereunder, until it shall be indemnified by the Registered Owners to its satisfaction against any and all costs and expenses, outlays and counsel fees and expenses and other reasonable disbursements, and against all liability; the Dissemination Agent may, nevertheless, begin suit or appear in and defend suit, or do anything else in its judgment proper to be done by it as Dissemination Agent, without indemnity.

**Section 9: Term of Disclosure Agreement**

This Disclosure Agreement shall terminate (1) upon payment or provision for payment in full of the 2009 Bonds, or (2) upon repeal or rescission of Section (b)(5) of the Rule, or (3) upon a final determination that Section (b)(5) of the Rule is invalid or unenforceable.

**Section 10: Beneficiaries**

This Disclosure Agreement shall inure solely to the benefit of the City, the Dissemination Agent and the Registered Owners from time to time of the 2009 Bonds and nothing herein contained shall confer any right upon any other person.

**Section 11: Notices**

Any written notice to or demand may be served, presented or made to the persons named below and shall be sufficiently given or filed for all purposes of this Disclosure Agreement if deposited in the United States mail, first class postage prepaid, or in a recognized form of overnight mail, or by telecopy with confirmation of receipt, addressed:

- (a) to the Dissemination Agent at:

Digital Assurance Certification LLC  
390 North Orange Avenue, Suite 1750  
Orlando, FL 32801  
Attention: Jenny Emami  
Fax: (407) 515-6513

- (b) to the City or the Disclosure Representative at:

City of Philadelphia  
Office of the Director of Finance  
1330 Municipal Services Building  
1401 John F. Kennedy Boulevard  
Philadelphia, PA 19102  
Attention: Director of Finance  
Fax: (215) 568-1947; or

Office of the City Treasurer  
640 Municipal Services Building  
1401 John F. Kennedy Boulevard  
Philadelphia, PA 19102  
Attention: City Treasurer  
Fax: (215) 686-3815

or such other addresses as may be designated in writing to all parties hereto.

**Section 12: No Personal Recourse**

No personal recourse shall be had for any claim based on this Disclosure Agreement against any member, officer, or employee, past, present or future, of the City (including without limitation the Disclosure Representative), or of any successor body as such, either directly or through the City or any such successor body, under any constitutional provision, statute or rule of law or by the enforcement of any assessment or penalty otherwise.

**Section 13: Controlling Law**

This Disclosure Agreement and all matters arising out of or related to this Disclosure Agreement shall be governed by and construed in accordance with the laws of the Commonwealth of Pennsylvania.

**Section 14: Removal and Resignation of Dissemination Agent**

a) The City may discharge the Dissemination Agent by notice in writing mailed postage prepaid to the Dissemination Agent; provided, however, that the City shall provide written notice to the Fiscal Agent upon the engagement or discharge of any Dissemination Agent, and shall provide the name, address and telephone number of any successor Dissemination Agent. The City shall cause any successor Dissemination Agent appointed hereunder and any further successors to execute and deliver an acknowledgement of acceptance of the designation and duties of Dissemination Agent. If at any time there is not any other designated Dissemination Agent, the City shall be the Dissemination Agent.

b) The Dissemination Agent may resign and thereby become discharged from its duties as such under this Disclosure Agreement by notice in writing mailed postage prepaid to the City, such resignation to become effective on the later of (i) the tenth (10th) business day following the City's receipt or notice thereof (or at such different date and time as stated in such notice) and (ii) the City's appointment of a new Dissemination Agent hereunder or the City's notice to the Dissemination Agent and the Fiscal Agent that the City has determined to act itself in such capacity.

**Section 15: Filing with EMMA; Other Filings.**

All filings with the MSRB shall be done electronically through EMMA in the form specified by the MSRB, or as otherwise specified by the MSRB.

In addition to filings through EMMA, the Dissemination Agent may file any of the information necessary to be filed hereunder with such other electronic filing systems and entities as are approved by the Securities and Exchange Commission (the "SEC") by interpretative letter or "no action" letter for receipt of such information in compliance with the requirements of paragraph (b)(5) of the Rule.

**Section 16: Successors and Assigns.**

All of the covenants, promises and agreements contained in this Disclosure Agreement by or on behalf of the City or by or on behalf of the Dissemination Agent shall bind and inure to the benefit of their respective successors and assigns, whether so expressed or not.

**Section 16: Headings for Convenience Only**

The descriptive headings in this Disclosure Agreement are inserted for convenience of reference only and shall not control or affect the meaning or construction of any of the provisions hereof.

**Section 17: Counterparts**

This Disclosure Agreement may be executed in any number of counterparts, each of which when so executed and delivered shall be an original, but such counterparts shall together constitute but one and the same instrument.

**Section 18: Entire Agreement**

This Disclosure Agreement sets forth the entire understanding and agreement of the City and the Dissemination Agent with respect to the matters herein contemplated and no modification or amendment of or supplement to this Disclosure Agreement shall be valid or effective unless the same is in writing and signed by the parties hereto.

[The remainder of this page is left blank intentionally.]

IN WITNESS WHEREOF, THE CITY OF PHILADELPHIA, PENNSYLVANIA, has caused this Disclosure Agreement to be executed by the Director of Finance and DIGITAL ASSURANCE CERTIFICATION, L.L.C., as Dissemination Agent, has caused this Disclosure Agreement to be executed by one of its authorized officers, all as of the day and year first above written.

CITY OF PHILADELPHIA, PENNSYLVANIA

By: \_\_\_\_\_  
Name: Rob Dubow  
Title: Director of Finance

DIGITAL ASSURANCE CERTIFICATION,  
L.L.C., as Dissemination Agent

By: \_\_\_\_\_  
Name:  
Title:

## **APPENDIX A**

1. Commencing with the fiscal year ending June 30, 2009, a copy of the Comprehensive Annual Financial Report (“CAFR”), which contains the audited combined financial statements of the City, prepared by the office of the Director of Finance of the City in conformance with guidelines adopted by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants’ audit guide, Audits of State and Local Government Units; and

2. Commencing with the fiscal year ending June 30, 2009, to the extent such information is not contained in the CAFR, an update of the information in Appendix A of each Official Statement under the captions “DISCUSSION OF FINANCIAL OPERATIONS,” “REVENUES OF THE CITY,” “EXPENDITURES OF THE CITY,” and “DEBT OF THE CITY.”



