

*In the opinion of Co-Bond Counsel, interest on the Notes is not includable in gross income for purposes of federal income taxation under existing statutes, regulations, rulings and court decisions, subject to the conditions described in "TAX MATTERS" herein. Interest on the Notes will not be an item of tax preference for purposes of the individual and corporate alternative minimum taxes; however, such interest is taken into account in computing the alternative minimum tax for certain corporations. Under the laws of the Commonwealth of Pennsylvania, as enacted and construed on the date hereof, the Notes are exempt from Pennsylvania personal property taxes and the interest on the Notes is exempt from Pennsylvania income tax and Pennsylvania corporate net income tax. For a more complete discussion see "TAX MATTERS" herein.*

**\$173,000,000****THE CITY OF PHILADELPHIA, PENNSYLVANIA  
Tax and Revenue Anticipation Notes, Series A of 2011-2012****Dated: Date of Original Delivery****Due: June 29, 2012**

The Tax and Revenue Anticipation Notes, Series A of 2011-2012 (the "Notes") of The City of Philadelphia, Pennsylvania (the "City") will be issued in registered form in denominations of \$5,000 or any integral multiple thereof and will bear interest from the date of issuance to the maturity date at the annual rates set forth on the inside cover page hereof, calculated on the basis of actual days elapsed in a 366-day year. **The Notes are not subject to redemption prior to maturity.** The Notes, when issued, will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"), which will act as securities depository for the Notes. Purchases of beneficial ownership interests in the Notes will be made in book-entry only form. Principal of and interest on the Notes is payable directly to Cede & Co., for redistribution to DTC Participants and in turn to Beneficial Owners as described herein. Purchasers of Notes will not receive certificates representing their ownership interests in the Notes. See "**BOOK-ENTRY ONLY SYSTEM**" herein.

The principal of and interest on the Notes will be payable on June 29, 2012 at the designated corporate trust office of Wells Fargo Bank, National Association, in Philadelphia, Pennsylvania, which is acting as registrar, transfer agent and paying agent for the Notes. The Notes are being issued pursuant to a Loan Authorization, adopted by the Loan Committee of the City on November 30, 2011 (the "Loan Authorization") and a Trust Agreement, dated December 7, 2011 (the "Trust Agreement"), between the City and Wells Fargo Bank, National Association, as Trustee. See "**THE NOTES**" herein.

The Notes are general obligations of the City, but do not constitute debt of the City subject to the limitations of Article IX of the Pennsylvania Constitution. The Notes are payable from funds required to be deposited by the City in the Note Fund (as herein defined) established under the Loan Authorization and the Trust Agreement. The Notes are equally and ratably secured by a pledge of, security interest in, and a lien and charge on, the taxes and revenues of the City to be received for the account of the General Fund (as herein defined) during the period when the Notes will be outstanding, until the earlier of (i) the payment or provision for payment in full of the principal of and interest on the Notes, or (ii) June 30, 2012. As further security for the repayment of the Notes, the City is covenanting in the Loan Authorization and the Trust Agreement to make certain irrevocable deposits into the Note Fund, which deposits in the aggregate, will equal the entire principal of and interest due on the Notes at maturity. See "**SECURITY FOR THE NOTES**" herein.

This cover page contains information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement, including the Appendices, which are an integral part hereof, to obtain information essential to making an informed investment decision regarding the Notes.

The Notes are offered when, as and if issued and received by the Underwriters and subject to approval as to legality by Dilworth Paxson LLP, Philadelphia, Pennsylvania, and Gonzalez Saggio & Harlan LLP, New York, New York, Co-Bond Counsel. Certain legal matters will be passed upon for the City by the City Solicitor. It is anticipated that the Notes will be available for delivery through the facilities of DTC in New York, New York, on or about December 7, 2011.

**\$173,000,000**  
**THE CITY OF PHILADELPHIA, PENNSYLVANIA**  
**Tax and Revenue Anticipation Notes, Series A of 2011-2012**

<u>Amount</u>	<u>Rate</u>	<u>Yield</u>	<u>Price</u>	<u>CUSIP</u>
\$173,000,000	2.00%	0.35%	100.922	717813 NR6

**CITY OF PHILADELPHIA, PENNSYLVANIA**

---

**MAYOR**  
HONORABLE MICHAEL A. NUTTER

---

---

**MAYOR'S CHIEF OF STAFF**  
Everett A. Gillison

---

**MAYOR'S CABINET**

Richard Negrin, Esquire .....Managing Director  
Rob Dubow ..... Director of Finance  
Shelley R. Smith ..... City Solicitor  
Rina Cutler .....Deputy Mayor of Transportation and Utilities  
Everett A. Gillison ..... Deputy Mayor for Public Safety  
Alan Greenberger ..... Deputy Mayor for Economic Development and Commerce Director  
Donald F. Schwartz, M.D. .... Deputy Mayor for Health and Opportunity and Health Commissioner  
Michael DiBerardinis ..... Deputy Mayor for Environmental and Community Resources  
Adel Ebeid ..... Chief Information Officer  
Katherine Gajewski ..... Director of Sustainability  
Terry A. Gillen ..... Director, Federal Legislative Affairs  
Melanie Johnson ..... City Representative  
Amy L. Kurland ..... Inspector General  
Joan L. Markman ..... Chief Integrity Officer  
Lewis Rosman ..... Director, Legislative and Government Affairs  
Lori A. Shorr, Ph.D. .... Chief Education Officer  
Gary P. Steuer ..... Chief Cultural Officer  
David G. Wilson ..... First Deputy Managing Director

---

**CITY TREASURER**  
Nancy E. Winkler

---

---

**CITY CONTROLLER**  
Alan L. Butkovitz

---

No dealer, broker, salesman or other person has been authorized to give any information or to make any representations with respect to the Notes, other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Notes by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or owners of any offered Notes. The information and the opinions expressed herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the financial condition or operations of The City of Philadelphia, Pennsylvania (the "City") since the date hereof or the date as of which particular information is given, if earlier.

**THE ORDER AND PLACEMENT OF MATERIAL IN THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES, ARE NOT TO BE DEEMED TO BE A DETERMINATION OF RELEVANCE, MATERIALITY OR IMPORTANCE, AND THIS OFFICIAL STATEMENT, INCLUDING APPENDICES, AND THE INFORMATION INCORPORATED HEREIN BY REFERENCE, MUST BE CONSIDERED IN ITS ENTIRETY. THE OFFERING OF THE NOTES IS MADE ONLY BY MEANS OF THIS ENTIRE OFFICIAL STATEMENT.**

If and when included in this Official Statement, the words "expects," "forecasts," "projects," "intends," "anticipates," "estimates," "assumes" and analogous expressions are intended to identify forward-looking statements and any such statements inherently are subject to a variety of risks and uncertainties that could cause actual results to differ materially from those that have been projected. Such risks and uncertainties which could affect the amount of taxes and other revenue collected by the City include, among others, changes in economic conditions and various other events, conditions and circumstances, many of which are beyond the control of the City. Such forward-looking statements speak only as of the date of this Official Statement. The City disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any changes in the City's expectations with regard thereto or any change in events, conditions or circumstances on which any such statement is based.

IN MAKING AN INVESTMENT DECISION INVESTORS MUST RELY ON THEIR OWN EXAMINATION OF THE CITY AND THE TERMS OF THE OFFERING, INCLUDING THE MERITS AND RISKS INVOLVED. UPON ISSUANCE, THE NOTES WILL NOT BE REGISTERED UNDER THE SECURITIES ACT OF 1933, AS AMENDED, WILL NOT BE LISTED ON ANY STOCK OR OTHER SECURITIES EXCHANGE AND NEITHER THE SECURITIES AND EXCHANGE COMMISSION NOR ANY STATE SECURITIES COMMISSION NOR ANY OTHER FEDERAL, STATE, MUNICIPAL OR OTHER GOVERNMENTAL ENTITY, OTHER THAN THE CITY (SUBJECT TO THE LIMITATIONS SET FORTH HEREIN), WILL HAVE PASSED UPON THE ACCURACY OR ADEQUACY OF THIS OFFICIAL STATEMENT. ANY REPRESENTATION TO THE CONTRARY IS A CRIMINAL OFFENSE.

**No quotations from or summaries or explanations of provisions of law and documents herein purport to be complete and reference is made to such laws and documents for full and complete statements of their provisions. This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or holders of any of the securities described herein. Any statements made in this Official Statement involving estimates or matters of opinion, whether or not expressly, so stated, are intended merely as estimates or opinions and not as representations of fact. The cover page hereof, list of officials, this page and the Appendices attached hereto are part of this Official Statement.**

The CUSIP (Committee on Uniform Securities Identification Procedures) number on the cover page of this Official Statement has been assigned by an organization not affiliated with the City or the Underwriters, and such parties are not responsible for the selection or use of the CUSIP number. The CUSIP number is included solely for the convenience of bondholders and no representation is made as to the correctness of such CUSIP number.

TABLE OF CONTENTS

INTRODUCTION .....	1	Major Revenue Sources.....	22
General .....	1	Revenues from City-Owned Systems.....	28
Authorization; The Notes .....	2	Philadelphia Parking Authority .....	29
Purpose .....	2	Assessment and Collection of Real and	
THE NOTES.....	2	Personal Property Taxes.....	29
General .....	2	EXPENDITURES OF THE CITY .....	32
Statutory Authorization .....	3	Personal Services (Personnel) .....	32
Sources of Payment for the Notes; Security .....	3	Labor Agreements .....	33
Transfer and Exchange .....	4	Employee Benefits .....	35
No Redemption Prior to Maturity.....	4	Municipal Pension Fund (Related to All Funds).....	35
Additional Notes.....	4	Other Post-Employment Benefits.....	37
Modification of Loan Authorization and		Purchase of Services.....	37
Trust Agreement.....	4	City Payments to School District .....	38
BOOK-ENTRY ONLY SYSTEM.....	5	Annual Payments to PGW.....	38
General .....	5	City Payments to SEPTA .....	39
Discontinuation of Book-Entry Only System.....	7	CITY CASH MANAGEMENT AND	
SECURITY FOR THE NOTES.....	7	INVESTMENT POLICIES .....	39
General .....	7	Consolidated Cash.....	39
Note Fund.....	8	Investment Practices.....	39
General Fund Receipts Collection and Transfer.....	8	General Fund Cash Flow.....	40
Remedies of Noteholders.....	9	DEBT OF THE CITY.....	47
Limitation of Remedies .....	10	Short-Term Debt .....	47
THE GOVERNMENT OF THE CITY		Long-Term Debt.....	48
OF PHILADELPHIA.....	11	Other Long-Term Debt Related Obligations .....	50
General.....	11	Swap Information.....	51
Government Services.....	11	Letter of Credit and Liquidity Agreements .....	52
Local Government Agencies .....	12	Recent and Upcoming Financings.....	52
School District.....	13	CITY CAPITAL IMPROVEMENT PROGRAM .....	53
SUMMARY FINANCIAL INFORMATION.....	14	LITIGATION .....	54
DISCUSSION OF FINANCIAL OPERATIONS.....	16	ELECTED AND APPOINTED OFFICIALS.....	56
Impact of Economic Downturn .....	16	PENNSYLVANIA INTERGOVERNMENTAL	
Fiscal Year 2012 Adopted Budget.....	16	COOPERATION AUTHORITY .....	59
Fiscal Year 2012 Current Estimate.....	17	General .....	59
Fiscal Year 2011 Budget .....	17	Five-Year Plans of the City .....	60
Fiscal Year 2011 Results (Unaudited).....	17	Quarterly Reporting to PICA .....	60
Fiscal Year 2010 Budget .....	17	PICA Bonds .....	61
Fiscal Year 2010 Results .....	18	TAX MATTERS .....	62
CITY FINANCIAL PROCEDURES.....	18	Federal.....	62
Independent Audit and Opinion of the		Pennsylvania .....	63
City Controller.....	18	Original Issue Premium.....	63
Pennsylvania Intergovernmental		SALE AT COMPETITIVE BIDDING.....	63
Cooperation Authority .....	18	NO LITIGATION AFFECTING NOTES .....	64
Principal Operations .....	18	RATINGS.....	64
Fund Accounting .....	19	CERTAIN LEGAL MATTERS .....	64
Basis of Accounting and Measurement Focus.....	19	CERTAIN RELATIONSHIPS .....	64
Legal Compliance.....	20	FINANCIAL ADVISORS.....	64
Budget Procedure .....	21	ADDITIONAL INFORMATION .....	65
Awards.....	22	Current City Practices .....	65
REVENUES OF THE CITY .....	22	Continuing Disclosure Undertaking .....	65
General .....	22		

APPENDIX A—CITY’S COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR FISCAL YEAR ENDED JUNE 30, 2010

APPENDIX B—CITY SOCIOECONOMIC INFORMATION

APPENDIX C—FORM OF CONTINUING DISCLOSURE AGREEMENT

[THIS PAGE INTENTIONALLY LEFT BLANK]

**OFFICIAL STATEMENT  
OF  
THE CITY OF PHILADELPHIA, PENNSYLVANIA**

**\$173,000,000  
The City of Philadelphia, Pennsylvania  
Tax and Revenue Anticipation Notes,  
Series A of 2011-2012**

**INTRODUCTION**

**General**

This Official Statement, including the cover page, inside cover page, and Appendices hereto, is provided to set forth information with respect to the issuance by The City of Philadelphia, Pennsylvania (the “City”) of its Tax and Revenue Anticipation Notes, Series A of 2011-2012 (the “Notes”), in the aggregate principal amount of \$173,000,000. This introduction is a brief description of certain matters set forth in this Official Statement and is qualified by reference to the entire Official Statement. Persons considering a purchase of the Notes should read this Official Statement, including the cover page and appendices hereto, in its entirety.

This Official Statement has been prepared by the City under the direction of the Office of the Director of Finance. The fiscal year of the City extends from July 1 to June 30 of the subsequent year. The term “Fiscal Year 2012” refers to the fiscal year ending June 30, 2012.

Reference should be made to the material under the caption “THE NOTES” for a description of the Notes, including the book-entry system applicable thereto. This Official Statement provides information regarding the City, including relevant statutory provisions, financial information, litigation information, the relationship with the Pennsylvania Intergovernmental Cooperation Authority (“PICA”), as well as a summary of the City’s Five Year Plan covering fiscal years 2011 through 2015 approved by PICA. Appendix A contains the Audited Comprehensive Annual Financial Report of the City for the fiscal year ended June 30, 2010. Certain other information contained herein is for periods prior to or subsequent to June 30, 2010. As a result, certain of the information in Appendix A is, at times, at variance with corresponding information concerning the City in the body of the Official Statement. Appendix B contains socio-economic and demographic information about the City.

Certain factors that may affect an investment decision concerning the Notes are described throughout this Official Statement. Persons considering a purchase of the Notes should read this Official Statement, including the cover page and Appendices, which are an integral part hereof, in its entirety. All estimates and assumptions of financial and other information are based on information currently available, are believed to be reasonable and are not to be construed as assurances of actual outcomes. All estimates of future performance or events constituting “forward looking statements” may or may not be realized because of a wide variety of economic and other circumstances. Included in such forward looking statements are numbers and other information from adopted and proposed budgets of the City, including the City’s Twentieth Five Year Plan. Accordingly, no assurance is given that any projected future results will be achieved.

The City’s Comprehensive Annual Financial Report and other information about the City can be found at the City’s website (“City Website”), [www.phila.gov/investor](http://www.phila.gov/investor). The “Terms of Use” statement of the City Website, incorporated herein by this reference, provides, among other things, that the information contained therein is provided for the convenience of the user, that the City is not obligated to update such

information, and that the information may not provide all information that may be of interest to investors. The information contained on the City Website is not incorporated by reference in this Official Statement and persons considering a purchase of the Notes should rely only on information contained in this Official Statement or incorporated by reference herein.

All quotations from and summaries and explanations of the Constitution and laws of the Commonwealth of Pennsylvania (the “Commonwealth”) and the United States of America and Ordinances of the City contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof; all descriptions and summaries of the Notes are qualified in their entirety by reference to the full text of the original documents on file with the Trustee (as defined herein) at its Philadelphia, Pennsylvania corporate trust office.

### **Authorization; The Notes**

The Notes are being issued pursuant to the Pennsylvania Intergovernmental Cooperation Authority Act for Cities of the First Class, Act No. 1991-6, approved June 5, 1991, as amended (the “Act”), and a Loan Authorization, adopted November 30, 2011 (the “Loan Authorization”) by the Loan Committee of the City, comprised of the Mayor, the City Controller and the City Solicitor, or a majority thereof (the “Loan Committee”). See “THE NOTES - Statutory Authorization.”

Wells Fargo Bank, National Association having a corporate trust office in Philadelphia, Pennsylvania, will act as registrar, transfer agent and paying agent for the Notes and as trustee (the “Trustee”) under a Trust Agreement between the City and the Trustee, dated December 7, 2011 (the “Trust Agreement”).

The Notes are issuable as fully-registered notes and, when issued, will be registered in the name of Cede & Co., as nominee for The Depository Trust Company (“DTC”), New York, New York, which will act as securities depository for the Notes. Purchases of beneficial interests in the Notes will be made in book-entry only form in denominations of \$5,000 or any integral multiple thereof. Purchasers of Notes will not receive certificates representing their ownership interest in the Notes purchased. See “BOOK-ENTRY ONLY SYSTEM.”

### **Purpose**

The City will issue the Notes in anticipation of the receipt of current taxes and current revenues. The proceeds of the Notes will be used: (i) to provide cash to supplement the receipts of the City in the General Fund for the purpose of paying the general expenses of the City prior to the receipt of income from taxes and other sources of General Fund revenues to be received in then-current fiscal year and pledged for the repayment of the Notes, and (ii) to pay the costs of issuance of the Notes.

Receipt of the proceeds of the Notes will enable the City to pay obligations, when due. The proceeds of the Notes to be used to pay obligations of the City will be deposited initially to the credit of the General Fund in the City’s Consolidated Cash Account. See “CITY CASH MANAGEMENT AND INVESTMENT POLICIES - Consolidated Cash.”

## **THE NOTES**

### **General**

The Notes will be issued in the aggregate principal amount of \$173,000,000, will be dated the date of original delivery thereof and will mature on June 29, 2012. The Notes will bear interest, payable at

maturity, at the rates per annum set forth on the inside cover page hereof, calculated on the basis of actual days elapsed in a 366-day year.

Principal of and interest on the Notes will be payable upon presentation of the Notes at maturity at the designated corporate trust office of the Trustee (or its successor) in Philadelphia, Pennsylvania. The Notes will be issued as fully registered notes and, when issued, will be registered in the name of Cede & Co., as nominee for DTC. Purchases of beneficial interests in the Notes will be made in book-entry form (without certificates) in denominations of \$5,000 or any integral multiple thereof.

So long as the Notes shall be in book-entry only form, the principal of and interest on the Notes are payable by check or draft mailed to or by wire transfer of immediately available funds to Cede & Co., as nominee for DTC, the registered owner thereof for redistribution by DTC to the Direct and Indirect Participants and in turn to Beneficial Owners as described under "BOOK-ENTRY ONLY SYSTEM."

The Loan Authorization, the Trust Agreement and all provisions thereof are incorporated by reference in the text of the Notes and the Notes provide that each registered owner, Beneficial Owner and Direct or Indirect Participant of DTC, by acceptance of a Note (including receipt of a book-entry credit evidencing an interest therein), assents to all of such provisions as an explicit and material portion of the consideration running to the City in exchange for its adoption of the Loan Authorization and its issuance of the Notes. Copies of the Loan Authorization, including the full text of the form of the Notes and the Trust Agreement are on file at the Philadelphia, Pennsylvania corporate trust office of the Trustee.

### **Statutory Authorization**

The issuance of the Notes is authorized by the Act. Pursuant to the Act, the Loan Committee has established the terms of the Notes in the Loan Authorization, which authorizes the sale and issuance of the Notes and provides for the payment of the Notes. In the Loan Authorization, the Loan Committee has authorized and approved the execution and delivery of the Trust Agreement, providing for the establishment of the Note Fund and appointing the Trustee as agent for the Noteholders for the purpose of enforcing the pledge and security interest granted to Noteholders pursuant to the Act and their rights and remedies under the Act.

### **Sources of Payment for the Notes; Security**

Pursuant to the provisions of the Act, the Loan Authorization and the Trust Agreement, the Notes are payable from, and secured by a pledge of a security interest in and a lien and charge on, the taxes and revenues of the City to be received for the account of the General Fund from the date of the original delivery of the Notes until the earlier of (i) payment or provision for payment of the principal of and interest on the Notes, or (ii) June 30, 2012.

Pursuant to the provisions of the Act, the Loan Authorization and the Trust Agreement, the City has established a fund, designated the "Note Fund," to be held in trust by the Trustee for the benefit of the registered owners of the Notes (the "Noteholders" or "registered owners" or "holders of the Notes"). The City has covenanted in the Loan Authorization and in the Trust Agreement to make irrevocable deposits on May 25, 2012 and June 27, 2012 into the Note Fund in amounts which, in the aggregate, will equal the entire amount of principal of and interest due on the Notes at their stated maturity on June 29, 2012. See "SECURITY FOR THE NOTES."

As provided in the Act, the Notes are general obligations of the City, but do not constitute debt of the City subject to the limitations of Article IX of the Pennsylvania Constitution. The Notes do not pledge the taxing power of the City nor do they require the City to levy ad valorem taxes for their payment. If the

Notes are not paid within the current fiscal year, the entire amount unpaid shall be included by the City in its budget for the fiscal year ending June 30, 2013 and shall be payable from (but will not be secured by) the taxes and revenues of such fiscal year.

### **Transfer and Exchange**

The Notes may be transferred upon the registration books maintained by the Trustee upon delivery to the Trustee of the Notes accompanied by a written instrument or instruments of transfer in form and with guaranty of signature satisfactory to the Trustee, duly executed by the registered owner of the Notes to be transferred or by his or her duly authorized attorney-in-fact or other legal representative, containing written instructions as to the details of the transfer of such Notes. No transfer of any Note shall be effective until entered on the registration books maintained by the Trustee or its successor. In like manner, Notes may be exchanged by the registered owners thereof or by their duly authorized attorneys-in-fact or other legal representatives for Notes of authorized denomination or denominations in the same aggregate principal amount.

### **No Redemption Prior to Maturity**

The Notes are not subject to redemption prior to maturity.

### **Additional Notes**

The Act and the Loan Authorization permit the City to issue additional tax and revenue anticipation notes. Any additional notes will be equally and ratably secured with the Notes, until such notes are paid or until deposits for such payment have been made into a trust fund established for such notes, by a pledge of a security interest in, and a first lien and charge on, the taxes and revenues of the City to the account of the General Fund during the period such notes are outstanding. Holders of additional notes will not have a claim on or a security interest in the Note Fund.

### **Modification of Loan Authorization and Trust Agreement**

The Loan Authorization may be modified with the consent of the holders of a majority in principal amount of the outstanding Notes; provided, however, that no such modification which would affect the owners of less than all outstanding Notes or affect the terms of payment of the principal of, or interest on, the Notes may be made without the consent of the registered owners of all the affected Notes.

The Trust Agreement may be further amended without the consent of the registered owners of the Notes by a supplemental agreement authorized by the Loan Committee or a majority thereof to: (i) add additional covenants of the City or surrender any right of the City; (ii) reflect changes in applicable law or to cure any ambiguity or to cure, correct or supplement any defective or inconsistent provision in a manner which is not inconsistent with the Trust Agreement and shall not impair the security or adversely affect the registered owners of the Notes; or (iii) revise the provisions of the Trust Agreement so long as such revisions do not adversely affect the rights or security of the registered owners under the Trust Agreement, the Loan Authorization or the Act.

All other amendments require the consent of the registered owners of at least a majority in principal amount of the Notes then outstanding. However, any amendment with respect to amounts required to be deposited in the Note Fund, the maturity date of the Notes or the Article of the Trust Agreement governing amendments requires the consent of the registered owners of all of the outstanding Notes. Any amendment to the amounts required to be deposited in the Note Fund, the Note Deposit

Requirement Dates or the date of the maturity of the Notes shall only be effective if both the Trust Agreement and the Loan Authorization shall have been duly amended in the same particulars.

### **BOOK-ENTRY ONLY SYSTEM**

Portions of the following information concerning DTC and DTC's book-entry only system have been obtained from DTC. The information in this section concerning DTC and DTC's book-entry-only system has been obtained from sources that the City and the Underwriters believe to be reliable; however, the City and the Underwriters take no responsibility for, and make no representation as to, the accuracy of such information.

#### **General**

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Notes. The Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate will be issued for the aggregate principal amount of Notes bearing interest at a particular interest rate, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 121 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Fixed Income Clearing Corporation, and Emerging Markets Clearing Corporation (NSCC, FICC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., NYSE Amex Equities, and the Financial Industry Regulatory Authority, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC is currently rated "AA+" by Standard & Poor's. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of the Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each Note (the "Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on

behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Notes, such as redemptions, tenders, defaults, and proposed amendments to the Note documents. For example, Beneficial Owners of Notes may wish to ascertain that the nominee holding the Notes for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Notes unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments of principal of and interest on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the City or the Trustee, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Trustee, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal of and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or the Trustee, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the City or the Trustee. Under such circumstances, in the event that a successor depository is not obtained, the Notes are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, the Notes will be printed and delivered to DTC.

So long as Cede & Co. is the registered owner of the Notes, as nominee of DTC, references herein to the Noteholders or registered owners or holders of the Notes means Cede & Co., not the Beneficial Owners of the Notes.

THE CITY AND THE TRUSTEE CANNOT AND DO NOT GIVE ANY ASSURANCES THAT DTC WILL DISTRIBUTE TO ITS PARTICIPANTS OR THAT DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL DISTRIBUTE TO BENEFICIAL OWNERS OF THE NOTES (i) PAYMENTS OF THE PRINCIPAL OF, OR INTEREST ON, THE NOTES, OR (ii) CONFIRMATION OF OWNERSHIP INTERESTS IN THE NOTES, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT. THE CURRENT "RULES" APPLICABLE TO DTC ARE ON FILE WITH THE SEC AND THE CURRENT "PROCEDURES" OF DTC TO BE FOLLOWED IN DEALING WITH ITS PARTICIPANTS ARE ON FILE WITH DTC.

NEITHER THE CITY NOR THE TRUSTEE WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO DTC, DIRECT PARTICIPANTS, INDIRECT PARTICIPANTS OR BENEFICIAL OWNERS OF THE NOTES WITH RESPECT TO (i) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT, (ii) THE PAYMENT BY DTC TO ANY DIRECT PARTICIPANT OR BY ANY DIRECT PARTICIPANT OR INDIRECT PARTICIPANT OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF, OR INTEREST ON, ANY NOTES, (iii) THE DELIVERY OF ANY NOTICE BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT, OR (iv) ANY OTHER ACTION TAKEN BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT.

#### **Discontinuation of Book-Entry Only System**

DTC may discontinue providing its service as depository with respect to the Notes at any time by giving reasonable notice to the City or the Trustee. Under such circumstances, in the event that a successor depository is not obtained, Note certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Note certificates will be printed and delivered to DTC.

### **SECURITY FOR THE NOTES**

#### **General**

The Act provides that all tax and revenue anticipation notes issued in a single fiscal year shall be equally and ratably secured by the pledge of, security interest in, and a lien and charge on, the taxes or revenues or both of the City specified in the Loan Authorization to be collected or received during the period when such notes are outstanding. As required by the Act, the Loan Authorization grants such pledge, security interest and lien and charge on the taxes and revenues to be collected or received by the City for the account of the General Fund from the date of original delivery of the Notes until the earlier of (i) payment or provision for payment of the principal of and interest on the Notes, or (ii) June 30, 2012.

The Act further provides that such pledge, lien and charge shall be fully perfected as against the City, all creditors of the City, and all third parties from and after the filing of financing statements pursuant to the Pennsylvania Uniform Commercial Code. For the purpose of such filing, the Trustee has

been appointed, as permitted by the Act, to file the financing statements and any continuation or termination statements on behalf of the Noteholders.

### **Note Fund**

As authorized by the Act, the City has established the Note Fund, to be held in trust for the equal and ratable benefit of the owners of the Notes. In the Trust Agreement, the City is granting to the Trustee a pledge of and security interest in the Note Fund and all investments thereof and income thereon for the benefit and security of the Noteholders.

In the Loan Authorization and the Trust Agreement, the City is covenanting to pay to the Trustee for irrevocable deposit into the Note Fund the following amounts on the following dates:

<u>Note Deposit Requirement Date</u>	<u>Note Deposit Requirement</u>
May 25, 2012	\$173,000,000.00
June 27, 2012	\$1,937,978.14

(all interest due on June 29, 2012)

The Loan Authorization and the Trust Agreement require the Trustee to determine no later than 3:00 P.M. Philadelphia time, on June 27, 2012 whether the amount on deposit in the Note Fund equals the entire principal of and interest due on the Notes on June 29, 2012. Any deficiency in any required deposit must be cured by the City by 10:00 A.M. on the succeeding business day following the deposit date. Payments from the Note Fund shall be applied first to interest due on the Notes, and then to principal due on the Notes.

Moneys on deposit in the Note Fund may be invested only in direct obligations of the United States of America, obligations the principal of and interest on which are unconditionally guaranteed by the full faith and credit of the United States of America, obligations of certain agencies and instrumentalities of the United States of America, or agreements for the repurchase of such obligations, all as more fully described in the Trust Agreement and Loan Authorization, all such obligations to mature or be subject to redemption at the option of the holder at not less than par or the purchase price therefor on or prior to June 29, 2012.

Funds and investments in the Note Fund shall be applied solely to the payment of principal of and interest on the Notes at maturity and are not available as security for the holders of any additional notes.

As soon as the amount on deposit in the Note Fund is equal to the entire principal of and interest due on the Notes on June 29, 2012, any balance in the Note Fund in excess of such amount shall be paid by the Trustee to the City.

### **General Fund Receipts Collection and Transfer**

Under the Philadelphia Home Rule Charter (the "Home Rule Charter"), the Department of Revenue is authorized to collect all real estate, personal property, income and other taxes of the City. The Revenue Commissioner is the head of the Department of Revenue.

General Fund Receipts are defined in the Trust Agreement to mean the income of the City received from all sources for the account of the General Fund during Fiscal Year 2012, including, without limitation, general property taxes; wage, earnings and net profits taxes; business privilege taxes; sales and use taxes; and revenue from other governments, including the Commonwealth; provided, however, that at

no time shall General Fund Receipts include (i) any taxes or other revenues collected by the City on behalf of The School District of Philadelphia, Pennsylvania (the “School District”), which taxes and revenues are at all times the sole property of the School District, or (ii) the Pennsylvania Intergovernmental Cooperation Authority Tax, as defined in the Act, collected by the City as agent for the Commonwealth Department of Revenue, which tax is at all times the sole property of the Pennsylvania Intergovernmental Cooperation Authority (“PICA”).

The City maintains an account (the “Concentration Account”) in the commercial department of Wells Fargo Bank, N.A., successor by merger with Wachovia Bank, National Association (the “Concentration Account Bank”), for the deposit of the daily collection of the major categories of General Fund Receipts and other income of the City received by the Department of Revenue. The City maintains accounts at a number of other banks in the City for the direct deposit of its Realty Transfer Tax Receipts and certain other items of General Fund Receipts, as well as other revenues of other member funds of the City’s Consolidated Cash Account. The Concentration Account is the largest account maintained by the City and is the depository for the bulk of General Fund Receipts. In addition to the daily deposit of General Fund Receipts collected by the Department of Revenue, the Concentration Account receives, by wire transfer from the Commonwealth Treasurer, payments from the Commonwealth which accrue to the General Fund. In the Trust Agreement, the City has authorized and directed the Concentration Account Bank to transfer General Fund Receipts from the Concentration Account to the Trustee for deposit in the Note Fund on May 25, 2012 and June 27, 2012 in such amounts as are required for such scheduled deposits.

### **Remedies of Noteholders**

Pursuant to the Act and the Loan Authorization, on the filing of required financing statements, the Trustee will be entitled to exercise on behalf of the Noteholders all rights and remedies available to secured parties under the Pennsylvania Uniform Commercial Code.

The Act further grants the Trustee the right on behalf of the Noteholders to enforce the pledge of, security interest in, and lien and charge on, the pledged taxes and revenues of the City against all governmental agencies in possession of any such taxes and revenues at any time, which taxes and revenues may be collected directly from such officials upon notice by the Trustee for application to the payment of the Notes as and when due or for deposit in the Note Fund at the times and in the amounts specified in the Notes. The Trust Agreement requires the Trustee to enforce the pledge granted to secure the Notes in the manner described in the preceding sentence without further direction from the Noteholders, in the event the City fails to make any scheduled deposit into the Note Fund at the times prescribed in the Trust Agreement.

In addition, the Act grants to Noteholders the right, if the City fails to pay principal of or interest on the Notes when due, and such failure continues for thirty (30) days, to recover the amount due by action in the Court of Common Pleas. The judgment recovered shall have an appropriate priority upon the moneys next coming into the treasury of the City. Pursuant to the Trust Agreement, this right shall be enforced on behalf of Noteholders by the Trustee.

The Act also provides the following remedies to holders of the Notes which, pursuant to the Loan Authorization and Trust Agreement, shall be exercised by the Trustee on behalf of Noteholders:

- (i) By mandamus, suit, action or proceeding at law or in equity, to compel the City, the Loan Committee and the members thereof, and the officers, agents or employees of the City to perform each and every term, provision and covenant contained in the Notes, the Loan Authorization and the Trust Agreement, and to require the carrying out

of any or all such covenants and agreements of the City and the fulfillment of all duties imposed on the City by the Act;

(ii) By proceeding in equity, to obtain an injunction against any acts or things which may be unlawful or the violation of any of the rights of the holders of Notes; and

(iii) To require the City to account as if it were the trustee of an express trust for the holders of the Notes for any pledged taxes or revenues received.

The Trust Agreement provides that the Trustee shall not be required to exercise any of the foregoing remedies (other than direct collection of pledged revenues from Commonwealth and local public officers) unless the Trustee receives (i) written direction from the registered owners of at least a majority in principal amount of the Notes then outstanding, and (ii) indemnity satisfactory to it. If the Trustee receives such written direction and indemnity and declines to take the action specified, registered owners may proceed to enforce the remedies granted under the Act directly against the City.

### **Limitation of Remedies**

The rights and remedies of holders of the Notes may be subject to the provisions of Chapter 9 of the Federal Bankruptcy Code (the "Bankruptcy Code"). In general, Chapter 9 of the Bankruptcy Code permits, under prescribed circumstances, a political subdivision of a state to commence a voluntary bankruptcy proceeding and to file a plan of adjustment in the repayment of its debts, if such political subdivision is generally not paying its debts as they become due (unless such debts are the subject of a bona fide dispute), or is unable to pay its debts as they become due. Under the Bankruptcy Code, an involuntary petition cannot be filed against a political subdivision. In order to proceed under Chapter 9 of the Bankruptcy Code, the political subdivision must be authorized under state law to file a petition under the Bankruptcy Code. The Act prohibits both the City and PICA from filing a petition under the Bankruptcy Code while any bonds issued by PICA are outstanding. As of the close of business on June 30, 2011, bonds issued by PICA in the aggregate principal amount of \$494,710,000 were outstanding, which mature in the calendar years 2012 through and including 2023.

The Act further prohibits the City from filing such a petition during any period when any bonds issued by PICA are outstanding, unless the petition has first been submitted to, and its filing, together with the plan for adjustment of debts, has been approved in writing by, the Governor of the Commonwealth (the "Governor"). Before approving the petition and plan, the Governor is required to investigate the financial condition of the City to determine whether the presentation of the petition is justified or represents an unjust attempt to evade payment of some of the petitioner's contractual obligations. The Governor has the right to require modification of any proposed plan before granting approval of a petition.

The filing of a petition in bankruptcy operates as an automatic stay of the commencement or the continuation of any judicial or other proceeding against the petitioner, its property or any officer or inhabitants thereof. The petitioner must file a plan for adjustment of the debts, which may include provisions modifying or altering the rights of creditors generally, or any class of them, secured or unsecured. The Bankruptcy Code may be interpreted to allow confirmation of a plan over the objection of one or more classes of creditors in certain circumstances.

The above references to the Bankruptcy Code are not to be construed as an indication that the City expects to resort to the provisions of the Bankruptcy Code.

## **THE GOVERNMENT OF THE CITY OF PHILADELPHIA**

### **General**

The City was incorporated in 1789 by an Act of the General Assembly of the Commonwealth of Pennsylvania (the “Commonwealth”) (predecessors of the City under charters granted by William Penn in his capacity as proprietor of the colony of Pennsylvania may date to as early as 1684). In 1854, the General Assembly of the Commonwealth, by an act commonly referred to as the Consolidation Act, made the City’s boundaries coterminous with the boundaries of Philadelphia County (the same boundaries that exist today) (the “County”), abolished all governments within these boundaries other than the City and the County and consolidated the legislative functions of the City and the County. Article 9, Section 13 of the Pennsylvania Constitution abolished all county offices in the City and provides that the City performs all functions of county government and that laws applicable to counties apply to the City.

Since 1952, the City has been governed under a Home Rule Charter authorized by the General Assembly of the Commonwealth (First Class City Home Rule Act, Act of April 21, 1949, P.L. 665, Section 17) and adopted by the voters of the City. The Home Rule Charter, as amended and supplemented to this date, provides, among other things, for the election, organization, powers and duties of the legislative branch (the “City Council”); the election, organization, powers and duties of the executive and administrative branch; and the basic rules governing the City’s fiscal and budgetary matters, contracts, procurement, property and records. The Home Rule Charter, as amended, now also provides for the governance of The School District of Philadelphia (the “School District”) as a home rule school district. Certain other constitutional provisions and Commonwealth statutes continue to govern various aspects of the City’s affairs, notwithstanding the broad grant of powers of local self-government in relation to municipal functions set forth in the First Class City Home Rule Act.

Under the Home Rule Charter, as currently in effect, there are two principal governmental entities in the City of Philadelphia: (1) the City, which performs ordinary municipal functions as well as traditional county functions; and (2) the School District, which has boundaries coterminous with the City and has responsibility for all public primary and secondary education.

The court system in the City, consisting of Common Pleas, Municipal and Traffic Courts, is part of the Commonwealth judicial system. Although judges are paid by the Commonwealth, most other court costs are paid by the City, with partial reimbursement from the Commonwealth.

### **Government Services**

Municipal services provided by the City include: police and fire protection; health care; certain welfare programs; construction and maintenance of local streets, highways, and bridges; trash collection, disposal and recycling; provision for recreational programs and facilities; maintenance and operation of the water and wastewater systems (the “Water and Wastewater Systems”); the acquisition and maintenance of City real and personal property, including vehicles; maintenance of building codes and regulation of licenses and permits; maintenance of records; collection of taxes and revenues; purchase of supplies and equipment; construction and maintenance of airport facilities; and maintenance of a prison system. The City owns the assets that comprise the Philadelphia Gas Works (“PGW” or the “Gas Works”). PGW serves residential, commercial, and industrial customers in the City. PGW is operated by Philadelphia Facilities Management Corporation (“PFMC”), a non-profit corporation specifically organized to manage and operate PGW for the benefit of the City.

## Local Government Agencies

There are a number of significant governmental authorities and quasi-governmental non-profit corporations that also provide services within the City.

The Philadelphia Industrial Development Corporation (“PIDC”) and its affiliate, the Philadelphia Authority for Industrial Development (“PAID”), coordinate the City’s efforts to maintain an attractive business environment and to attract new businesses to the City and retain existing ones. Of the thirty members of the board of PIDC, seven are City officers or officials (the Mayor, the Director of Commerce, the President of City Council or a designee, the Chairman of the City Planning Commission, the City Solicitor, the Managing Director, and the Director of Finance), fifteen are nominated jointly by the President of the Greater Philadelphia Chamber of Commerce and the Director of Commerce, and eight are nominated by the President of the Greater Philadelphia Chamber of Commerce. The board of PAID is appointed by the Mayor.

The Philadelphia Municipal Authority (formerly The Equipment Leasing Authority of Philadelphia) (“PMA”) was originally established for the purpose of buying equipment and vehicles to be leased to the City. PMA’s powers have been expanded to include, without limitation, the construction and leasing of municipal solid waste disposal facilities, correctional facilities, and other municipal buildings. The PMA is governed by a five-member board appointed by City Council from nominations made by the Mayor.

The Redevelopment Authority of the City of Philadelphia (the “Redevelopment Authority”) and the Philadelphia Housing Authority (“PHA”) develop and/or administer low and moderate income rental units and housing in the City. The Redevelopment Authority, supported by Federal funds through the City’s Community Development Block Grant Fund and by Commonwealth and local funds, is responsible for the redevelopment of the City’s blighted areas. The Redevelopment Authority is governed by a five-member board appointed by the Mayor and must submit its budgets to the City for review and approval. PHA is normally governed by a five-member board with two members appointed by the Mayor, two appointed by the City Controller and a tenant member elected by the other members; however, on March 5, 2011, the board resigned to allow the U.S. Department of Housing and Urban Development to take over control of PHA for approximately a year, as a result of an ongoing federal investigation. On August 4, 2011, Michael P. Kelly was appointed Executive Director of PHA by the board. Mr. Kelly had previously acted as receiver for PHA at the request of HUD during the federal investigation.

The Hospitals and Higher Education Facilities Authority of Philadelphia (the “Hospitals Authority”) assists non-profit hospitals by financing hospital construction projects. The City does not own or operate any hospitals. The powers of the Hospitals Authority have been expanded to permit the financing of construction of buildings and facilities for certain colleges and universities and other health care facilities and nursing homes. The Hospitals Authority is governed by a five-member board appointed by City Council from nominations made by the Mayor.

The Philadelphia Parking Authority is responsible for the construction and operation of parking facilities in the City and at the Philadelphia International Airport and, by contract with the City, for enforcement of on-street parking regulations. The members of the Philadelphia Parking Authority’s board are appointed by the Governor of Pennsylvania, with certain nominations from the General Assembly of the Commonwealth.

The Southeastern Pennsylvania Transportation Authority (“SEPTA”), which is supported by transit revenues and Federal, Commonwealth, and local funds, is responsible for developing and operating a comprehensive and coordinated public transportation system in the southeastern Pennsylvania region.

Currently, two of the fifteen members of SEPTA's board are appointed by the Mayor and confirmed by City Council.

The Pennsylvania Convention Center Authority (the "Convention Center Authority") constructed and maintains, manages, and operates the Pennsylvania Convention Center, which opened on June 25, 1993. The Pennsylvania Convention Center is owned by the Commonwealth and leased to the Convention Center Authority. An expansion of the Pennsylvania Convention Center was completed in March 2011. This expansion enlarged the Pennsylvania Convention Center to almost 1,000,000 square feet of saleable space with the largest contiguous exhibit space in the Northeast, the largest convention center ballroom in the East and the ability to host large tradeshows or two major conventions simultaneously. Of the fifteen members of the board of the Convention Center Authority, two are appointed by the Mayor and one by each of the President and Minority Leader of City Council. The Commonwealth, the City and the Convention Center Authority have entered into an operating agreement with respect to the operation and financing of the Pennsylvania Convention Center.

### **School District**

The School District was established by the Educational Supplement to the City's Home Rule Charter to provide free public education to the City's residents. Under the Home Rule Charter, its board is appointed by the Mayor and must submit a lump sum statement of expenditures to the City annually. Such statement is used by City Council in making its determination to authorize the levy of taxes on behalf of the School District. Certain financial information regarding the School District is included in the City's Comprehensive Annual Financial Report. It has no independent taxing powers and may levy only the taxes authorized on its behalf by the City and the Commonwealth. Under the Home Rule Charter, the School District is managed by a nine-member Board of Education appointed by the Mayor from a list supplied by an Educational Nominating Panel that is chosen by the Mayor. In some matters, including the incurrence of short-term and long-term debt, both the City and the School District are governed primarily by the laws of the Commonwealth. The School District is a separate political subdivision of the Commonwealth and the City has no property interest in or claim on any revenues or property of the School District.

The School District was declared distressed by the Secretary of Education of the Commonwealth pursuant to Section 691(c) of the Public School Code of 1949, as amended (the "School Code"), effective December 22, 2001. During a period of distress under Section 691(c) of the School Code, all of the powers and duties of the Board of Education granted under the School Code or any other law are suspended and all of such powers and duties are vested in the School Reform Commission (the "School Reform Commission") provided for under the School Code. The School Reform Commission is responsible for the operation, management and educational program of the School District during such period. It is also responsible for financial matters related to the School District. The School Code provides that the members of the Board of Education continue to serve during the time the School District is governed by the School Reform Commission, and that the establishment of the School Reform Commission shall not interfere with the regular selection of the members of the Board of Education. During the tenure of the School Reform Commission, the Board of Education will perform those duties delegated to it by the School Reform Commission. As of the date hereof, the School Reform Commission has not delegated any duties to the Board. Two of the five members of the School Reform Commission are appointed by the Mayor and three by the Governor of Pennsylvania.

## SUMMARY FINANCIAL INFORMATION

Tables 1 and 2 below should be read in conjunction with the discussion concerning financial procedures of the City described under “CITY FINANCIAL PROCEDURES” below.

**Table 1**  
**General Fund**  
**Summary of Operations (Legal Basis)**  
**(Amounts In Millions of USD)**

	Actual <u>2006</u>	Actual <u>2007</u>	Actual <u>2008</u>	Actual <u>2009</u>	Actual <u>2010</u>	Unaudited Actual <u>2011</u>	Current Estimate <sup>(4)(6)</sup> <u>2012</u>
<b>Revenues</b>							
Real Property Taxes <sup>(1)</sup>	395.8	397.5	402.8	400.1	402.2	482.7	486.7
Wage and Earnings Tax	1,111.2	1,167.4	1,184.8	1,117.0	1,114.2	1,134.3	1,166.8
Net Profits Tax	14.6	15.3	12.5	12.2	14.5	8.8	17.5
Business Privilege Tax	415.5	436.4	398.8	386.0	364.7	376.9	369.3
Sales Tax <sup>(2)</sup>	127.8	132.6	137.3	128.2	207.1	244.6	248.6
Other Taxes <sup>(3)</sup>	<u>304.1</u>	<u>286.7</u>	<u>260.3</u>	<u>209.3</u>	<u>213.9</u>	<u>211.8</u>	<u>218.9</u>
Total Taxes	<u>2,369.0</u>	<u>2,435.9</u>	<u>2,396.5</u>	<u>2,252.8</u>	<u>2,316.6</u>	<u>2,459.1</u>	<u>2,507.8</u>
Locally Generated Non-Tax Revenue	235.9	247.9	265.8	256.3	229.4	280.0	258.0
Revenue from Other Governments <sup>(5)</sup>	924.5	1,032.9	1,033.4	993.4	1,076.4	1,066.5	688.5
Receipts from Other City Funds <sup>(5)</sup>	<u>24.9</u>	<u>27.4</u>	<u>27.2</u>	<u>135.4</u>	<u>31.9</u>	<u>54.6</u>	<u>51.5</u>
Total Revenue	<u>3,554.3</u>	<u>3,744.1</u>	<u>3,722.8</u>	<u>3,637.9</u>	<u>3,654.3</u>	<u>3,860.3</u>	<u>3,505.8</u>
<b>Obligations/Appropriations</b>							
Personnel Services	1,250.2	1,327.6	1,390.7	1,406.3	1,358.5	1,360.4	1,339.6
Purchase of Services	1,065.7	1,151.6	1,188.7	1,174.2	1,111.4	1,127.8	759.0
Materials, Supplies and Equipment	82.1	89.1	92.1	82.7	68.7	78.3	79.0
Employee Benefits	760.2	890.3	983.0	973.2	831.4	967.0	1,022.7
Indemnities, Contributions and Grants	110.9	119.0	120.9	130.0	128.0	111.1	117.5
City Debt Service	82.9	89.1	87.2	100.9	105.5	110.4	130.7
Other	38.6	31.2	32.3	22.7	26.0	0.0	4.0
Payments to Other City Funds	<u>35.4</u>	<u>38.7</u>	<u>24.8</u>	<u>25.3</u>	<u>24.2</u>	<u>30.3</u>	<u>27.1</u>
Total Obligations/Appropriations	<u>3,426.0</u>	<u>3,736.6</u>	<u>3,919.8</u>	<u>3,915.3</u>	<u>3,653.7</u>	<u>3,785.3</u>	<u>3,479.6</u>
Operating Surplus (Deficit) for the Year	128.2	7.5	(197.0)	(277.4)	0.6	75.0	26.2
Net Adjustments – Prior Year	30.1	35.9	18.6	20.7	22.6	39.1	24.5
Funding for Contingencies	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Cumulative Fund Balance Prior Year	<u>96.2</u>	<u>254.5</u>	<u>297.9</u>	<u>119.5</u>	<u>(137.2)</u>	<u>(114.0)</u>	<u>0.1</u>
Cumulative Adjusted Year End Fund Balance (Deficit)	<u>254.5</u>	<u>297.9</u>	<u>119.5</u>	<u>(137.2)</u>	<u>(114.0)</u>	<u>0.1</u>	<u>50.8</u>

<sup>(1)</sup> The Unaudited Actual for 2011 reflects a 9.9% increase. See “Revenues of the City-Assessment and Collection of Real and Personal Property Taxes” herein.

<sup>(2)</sup> Reflects 1% increase effective October 8, 2009.

<sup>(3)</sup> Includes Real Estate Transfer Tax, Parking Tax, Amusement Tax, and Other Taxes.

<sup>(4)</sup> From the September 30, 2011 Quarterly City Manager’s Report.

<sup>(5)</sup> State gaming revenues are reported as a Receipt from Other City Funds in 2009 and as Revenue from Other Governments in 2010, 2011 and 2012.

<sup>(6)</sup> The reduction in Revenue from Other Governments (State and Federal funding) in Fiscal Year 2012 is largely the result of transferring the majority of the Department of Human Services revenues and obligations to the Grants Revenue Fund.

Source: City of Philadelphia Department of Finance

Figures may not add up due to rounding.

**Table 2**  
**Principal Operating Funds (Debt Related)**  
**Summary of Operations (Legal Basis)**  
**(Amounts in Millions of USD)**

	Actual 2006	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Unaudited Actual 2011	Current Estimate <sup>(5)(6)</sup> 2012
<u>Revenues</u>							
General Fund	3,554.3	3,744.1	3,722.8	3,637.9	3,654.3	3,860.3	3,505.8
Water Fund <sup>(1)</sup>	490.3	519.7	589.7	543.5	546.7	567.5	623.9
Aviation Fund <sup>(2)</sup>	271.5	268.6	287.9	294.1	290.2	304.8	323.5
Other Operating Funds <sup>(3)</sup>	41.9	44.9	113.2	49.5	50.1	38.1	49.2
Total Revenue	<u>4,358.0</u>	<u>4,577.3</u>	<u>4,713.6</u>	<u>4,525.0</u>	<u>4,541.3</u>	<u>4,770.7</u>	<u>4,502.5</u>
<u>Obligations/Appropriations</u>							
Personnel Services	1,412.9	1,498.2	1,568.9	1,579.0	1,523.6	1,524.9	1,512.5
Purchase of Services	1,233.5	1,328.5	1,441.4	1,369.2	1,312.8	1,344.3	1,012.9
Materials, Supplies and Equipment	136.2	145.9	151.1	140.7	128.9	135.2	143.7
Employee Benefits	845.3	990.1	1,095.8	1,091.4	932.8	1,092.2	1,162.3
Indemnities, Contributions and Taxes	116.5	122.6	127.1	135.9	134.4	118.7	129.2
Debt Service <sup>(4)</sup>	337.6	348.8	346.7	384.8	397.8	398.3	436.7
Other	38.6	31.2	32.3	22.7	24.2	0.0	4.0
Payments to Other City Funds	<u>119.4</u>	<u>144.9</u>	<u>154.7</u>	<u>88.1</u>	<u>98.5</u>	<u>101.4</u>	<u>113.3</u>
Total Obligations/Appropriations	<u>4,240.0</u>	<u>4,610.2</u>	<u>4,917.9</u>	<u>4,811.8</u>	<u>4,553.0</u>	<u>4,715.0</u>	<u>4,514.6</u>
Operating Surplus (Deficit) for the Year	118.0	(32.8)	(204.3)	(286.8)	(11.6)	55.7	(12.1)
Net Adjustments Prior Year	60.6	69.6	51.0	41.8	58.1	70.4	56.7
Funding for Contingencies	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Cumulative Fund Balance (Deficit) Prior Year End	<u>132.9</u>	<u>311.5</u>	<u>348.3</u>	<u>195.0</u>	<u>(50.0)</u>	<u>(3.4)</u>	<u>122.7</u>
Cumulative Adjusted Year End Fund Balance (Deficit)	<u>311.5</u>	<u>348.3</u>	<u>195.0</u>	<u>(50.0)</u>	<u>(3.4)</u>	<u>122.7</u>	<u>167.3</u>

(1) Revenues of the Water Fund are not legally available for payment of other obligations of the City until, on an annual basis, all revenue bond debt service requirements and covenants relating to those bonds have been satisfied, and then only to the extent of \$4,994,000 per year, provided certain further conditions are satisfied. From Fiscal Year 1991 to Fiscal Year 2003, the maximum transfer, per administrative agreement, was \$4,138,000. For Fiscal Year 2004, the budgeted transfer was not made. For Fiscal Year 2005, the transferred amount was \$4,401,000. For Fiscal Year 2006, 2007 and 2008, the transferred amount was \$4,994,000. For Fiscal Year 2009, the transferred amount was \$4,185,463. For Fiscal Year 2010 the transferred amount was \$2,303,986, the unaudited actual amount for Fiscal Year 2011 is \$1,229,851, and the current estimate for Fiscal Year 2012 is \$3,788,000.

(2) Airport revenues are not available for other City purposes.

(3) Includes County Liquid Fuels Tax Fund, Special Gasoline Tax Fund and Water Residual Fund.

(4) Excludes PICA bonds.

(5) From the September 30, 2011 Quarterly City Manager's Report.

(6) The reduction in Revenue from Other Governments (State and Federal funding) in Fiscal Year 2012 is largely the result of transferring the majority of the Department of Human Services revenues and obligations to the Grants Revenue Fund.

Figures may not add up due to rounding.

## **DISCUSSION OF FINANCIAL OPERATIONS**

### **Impact of Economic Downturn**

Since October of 2008, the City has implemented significant actions to balance the budget and its five-year plans, including reducing overtime costs, reducing General Fund full and part time employee headcount by 1,600 (from June 30, 2008 to December 31, 2010), implementing a temporary five year sales tax increase and a 9.9% Real Estate Tax increase in Fiscal Year 2011, pension funding changes, freezing City funded and business privilege tax reductions until Fiscal Year 2014, increasing fees, and instituting spending cuts throughout the government. During this period of time, the City has improved its public safety results due to important changes in policing and has maintained delivery of its services.

The City undertook these measures as a result of the impact of the national and global recession. Beginning in August 2008, the City began to experience adverse budgetary performance for Fiscal Year 2009 as a result of the recession. In November 2008, the City projected a \$1 billion gap over the five year period of the Seventeenth Five-Year Plan, and the City took a series of measures to close the projected gap for Fiscal Year 2009 and over the period of the Seventeenth Five-Year Plan. However, the economy deteriorated further and revenues declined at a greater pace than had been projected, leaving the City with a Fiscal Year 2009 operating deficit of \$286.8 million resulting in a deficit of \$236.8 million after prior year net adjustments of \$41.8 million. Tax receipts continued to display weakness in Fiscal Year 2010, increasing the projected gap for both Fiscal Year 2010 and the period of the Eighteenth Five-Year Plan. In total during the six year period Fiscal Years 2009-2014, the projected shortfall reached \$2.4 billion. The actions taken by the City, described above, are currently anticipated to close these projected gaps.

### **Fiscal Year 2012 Adopted Budget**

The City's Fiscal Year 2012 budget was presented to City Council on March 3, 2011, was approved by City Council on June 23, 2011, and signed by the Mayor on June 24, 2011. The process and required timing for the approval of the budget is described under "CITY FINANCIAL PROCEDURES-Budget Procedures" herein. The budget projects estimated revenues of \$3.503 billion, obligations of \$3.470 billion, an operating surplus of \$57.1 million and an ending fund balance of \$60.6 million on the legally enacted basis. The Quarterly City Manager's Report for the period ended September 30, 2011, which was released on November 15, 2011 modifies the projected ending fund balance as described below in "-Fiscal Year 2012 Current Estimate."

The Fiscal Year 2012 budget conforms to the Twentieth Five-Year Plan (hereinafter defined) which was submitted to PICA (hereinafter defined) on July 7, 2011, and approved by PICA on July 26, 2011.

For the past several years, the financial position of the City's General Fund has been distorted by the timing of the receipt of reimbursements from the Commonwealth for the Department of Human Services. For a variety of reasons, those reimbursements have not been received in the same year as the costs were incurred. As a result, the costs are reflected in the City's fund balances, but the reimbursements are not, leading to fund balances that are distorted and artificially low. In some years, the late receipt of reimbursements has led to changes of tens of millions of dollars in the City's fund balance.

The Fiscal Year 2012 budget moves reimbursed costs and corresponding revenues for services provided by the Department of Human Services of approximately \$495.1 million to the Grants Revenue Fund. As a result of this change the City's General Fund balance will better reflect the City's financial condition.

## **Fiscal Year 2012 Current Estimate**

The September 30, 2011 Quarterly City Manager's Report contains revised estimates for Fiscal Year 2012. Revenue estimates have been revised upward \$3.1 million versus the adopted budget. Tax Revenues for Fiscal Year 2012 are projected to be \$31.7 million lower than the Adopted Budget due to reduction in projections for Wage and Earnings Tax – \$21.8 million, Sales Tax - \$7.9 million and Amusement Tax - \$2.0 million. Locally Generated Non-Tax Revenues are revised downward by \$2 million, the net result of a \$3 million reduction in the interest earnings projection offset by a \$1 million increase in casino settlement agreement payments. Revenues from Other Governments are projected to be \$36.8 million higher than forecasted largely due to additional funds for Pension Aid (Act 205) of \$34.9 million and additional funds from PICA for a settlement with J.P. Morgan of \$7.5 million which are being partially offset by lower than estimated gaming revenues in the amount of \$5.5 million. The revised estimate of obligations includes \$9.5 million in higher than budgeted obligations for personal services including higher overtime costs for Police, Fire, Prisons and Sheriff. The revised estimate projects revenues for Fiscal Year 2012 of \$3.506 billion, obligations of \$3.480 billion, an operating surplus of \$50.7 million, and an ending fund balance of \$50.8 million.

The Quarterly City Manager's Reports are available at the City's Investor Information website. [http://www.phila.gov/investor/Budget\\_Detail.html](http://www.phila.gov/investor/Budget_Detail.html)

## **Fiscal Year 2011 Budget**

The City's Fiscal Year 2011 budget was presented to City Council on March 4, 2010, was approved by City Council on May 20, 2010, and signed by the Mayor on June 1, 2010. The budget projects estimated revenues of \$3.909 billion, obligations of \$3.853 billion, an operating surplus of \$80.5 million and an ending fund balance of \$42.6 million after discharging the Fiscal Year 2010 fund balance deficit on the legally enacted basis. The budget includes a 9.9% Real Estate Tax increase which is estimated to yield \$86 million. The Nineteenth Five-Year Plan (hereinafter defined) was approved by PICA on August 10, 2010.

## **Fiscal Year 2011 Results (Unaudited)**

For Fiscal Year 2011, the City had revenues of \$3.860 billion, obligations of \$3.785 billion and an ending fund balance of a positive \$0.1 million after discharging the Fiscal Year 2010 fund balance deficit on the legally enacted basis. The unaudited Fiscal Year 2011 fund balance of \$0.1 million is a decrease of \$3.4 million from the fund balance projected in the June 30, 2011 Quarterly City Manager's Report.

## **Fiscal Year 2010 Budget**

The City's Fiscal Year 2010 budget was presented to City Council on March 19, 2009, was approved by City Council on May 21, 2009, and signed by the Mayor on May 27, 2009. The budget projected estimated revenues of \$3.815 billion, obligations of \$3.694 billion and an ending fund balance of \$85.3 million after discharging the Fiscal Year 2009 fund balance deficit on the legally enacted basis. The budget included a temporary one percent City Sales Tax increase which was estimated to yield \$97 million in Fiscal Year 2010 increasing to an estimated \$121 million in Fiscal Year 2014. The Sales Tax increase became effective on October 8, 2009. With the delay in Commonwealth approval of the temporary Sales Tax increase, reduced child welfare funding, revisions to the pension amortization schedule and other reductions and delays in implementation of revenue initiatives, the City revised the Fiscal Year 2010 budget and Eighteenth Five-Year Plan and submitted the revision to PICA on September 1, 2009. PICA approved the revised Eighteenth Five-Year Plan on September 16, 2009. Such

revised Eighteenth Five-Year Plan was based upon Fiscal Year 2010 estimated projected revenues of \$3.789 billion, obligations of \$3.727 billion and an ending funds balance on the legally enacted basis of negative \$51.7 million.

### **Fiscal Year 2010 Results**

For Fiscal Year 2010, the City had revenues of \$3.654 billion, obligations of \$3.653 billion and an ending fund balance on the legally enacted basis of negative \$114 million. The decrease in such ending fund balance from the projection used in the revised Eighteenth Five-Year Plan was the result of the delayed reimbursement of Department of Human Services costs from the federal and state governments.

## **CITY FINANCIAL PROCEDURES**

Except as otherwise noted, the financial statements, tables, statistics, and other information shown below have been prepared by the Office of the Director of Finance and can be reconciled to the financial statements in the City's Comprehensive Annual Financial Report and Notes therein.

### **Independent Audit and Opinion of the City Controller**

The City Controller has examined and expressed opinions on the basic financial statements of the City of Philadelphia contained in the City's Comprehensive Annual Financial Report for the Fiscal Year ended June 30, 2010 (the "Fiscal Year 2010 Comprehensive Annual Financial Report"), which can be found at <http://www.phila.gov/reports/reports2.html>.

The City Controller has not participated in the preparation of this Official Statement nor in the preparation of the budget estimates and projections and cash flow statements and forecasts set forth in various tables contained in this Official Statement. Consequently, the City Controller expresses no opinion with respect to any of the data contained in this Official Statement other than what is contained in the Fiscal Year 2010 Comprehensive Annual Financial Report.

### **Pennsylvania Intergovernmental Cooperation Authority**

The City is required to develop an annual five-year financial plan and obtain annual approval of such five-year financial plan from the Pennsylvania Intergovernmental Cooperation Authority ("PICA"); the City is also required to prepare and submit quarterly reports to PICA. See "PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY" for a further discussion of PICA, its relationship to the City and its financial oversight role.

### **Principal Operations**

The major operations of the City are conducted through the General Fund. In addition to the General Fund, operations of the City are conducted through two other major governmental funds and 12 minor governmental funds. The two major governmental funds and three of the minor governmental funds are financed solely through grants from the Commonwealth and Federal government. The City's Debt Service Fund and Capital Projects Fund are also included with the minor governmental funds. The Fiscal Year 2012 Operating Budget moves the activities of the Department of Human Services from the General Fund to the Grants Revenue Fund.

## **Fund Accounting**

Funds are groupings of activities that enable the City to maintain control over resources that have been segregated for particular purposes or objectives. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds. The governmental funds are used to account for the financial activity of the City's basic services, such as: general government; economic and neighborhood development; public health, welfare and safety; cultural and recreational; and streets, highways and sanitation. The funds' financial activities focus on a short-term view of the inflows and outflows of spendable resources, as well as on the balances of spendable resources available at the end of the fiscal year. The financial information presented for the governmental funds is useful in evaluating the City's short term financing requirements.

The City maintains twenty-three individual governmental funds. The City's Comprehensive Annual Financial Report (including for the City's fiscal year ended June 30, 2010), presents data separately for the General Fund, Grants Revenue Fund and Health Choices Behavioral Health Fund, which are considered to be major funds. Data for the remaining twenty funds are combined into a single aggregated presentation.

Proprietary Funds. The proprietary funds are used to account for the financial activity of the City's operations for which customers are charged a user fee; they provide both a long and short-term view of financial information. The City maintains three enterprise funds that are a type of proprietary funds - airport, water and wastewater operations, and industrial land bank.

Fiduciary Funds. The City is the trustee, or fiduciary, for its employees' pension plans. It is also responsible for PGW's employees' retirement reserve assets. Both of these fiduciary activities are reported in the City's Comprehensive Annual Financial Report (including for the City's fiscal year ended June 30, 2010), as separate financial statements of fiduciary net assets and changes in fiduciary net assets.

## **Basis of Accounting and Measurement Focus**

Governmental funds account for their activities using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as in the case of full accrual accounting. Debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due; however, those expenditures may be accrued if they are to be liquidated with available resources.

Imposed non-exchange revenues, such as Real Estate Taxes, are recognized when the enforceable legal claim arises and the resources are available. Derived tax revenues, such as wage, business privilege, net profits and earnings taxes, are recognized when the underlying exchange transaction has occurred and the resources are available. Grant revenues are recognized when all the applicable eligibility requirements have been met and the resources are available. All other revenue items are considered to be measurable and available only when cash is received by the City.

Revenue that is considered to be program revenue includes: (1) charges to customers or applicants for goods received, services rendered or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as

general revenues rather than as program specific revenues; therefore, all taxes are considered general revenues.

The City's financial statements reflect the following three funds as major Governmental Funds:

- The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in other funds.
- The Health Choices Behavioral Health Fund accounts for resources received from the Commonwealth. These resources are restricted to providing managed behavioral health care to residents of the City.
- The Grants Revenue Fund accounts for the resources received from various federal, state and private grantor agencies. The resources are restricted to accomplishing the various objectives of the grantor agencies.

The City also reports on Permanent Funds, which are used to account for resources legally held in trust for use by the park and library systems of the City. There are legal restrictions on the resources of the funds that require the principal to remain intact, while only the earnings may be used for the programs.

The City reports on the following Fiduciary Funds:

- The Municipal Pension Fund accumulates resources to provide pension benefit payments to qualified employees of the City and certain other quasi-governmental organizations.
- The Philadelphia Gas Works Retirement Reserve Fund accounts for contributions made by PGW to provide pension benefit payments to its qualified employees under its noncontributory pension plan.

The City reports on the following major Proprietary Funds:

- The Water Fund accounts for the activities related to the operation of the City's water delivery and sewage systems.
- The Aviation Fund accounts for the activities of the City's airports.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's ongoing operations. The principal operating revenues of the Water Fund are charges for water and sewer service. The principal operating revenue of the Aviation Fund is charges for the use of the airport. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## **Legal Compliance**

The City's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles ("GAAP"). In accordance with the Home Rule Charter, the City has formally established budgetary accounting control for its operating and capital improvement funds.

The operating funds of the City, consisting of the General Fund, ten Special Revenue Funds (County Liquid Fuels Tax, Special Gasoline Tax, Health Choices Behavioral Health, Hotel Room Rental Tax, Grants Revenue, Community Development, Car Rental Tax, Wage Tax Reduction, Acute Care Hospital Assessment and Housing Trust Funds) and two Enterprise Funds (Water and Aviation Funds), are subject to annual operating budgets adopted by City Council. Included with the Water Fund is the Water Residual Fund. These budgets appropriate funds for all City departments, boards and commissions by major class of expenditure within each department. Major classes are defined as: personal services; purchase of services; materials and supplies; equipment; contributions, indemnities and taxes; debt service; payments to other funds; and advances and other miscellaneous payments. The appropriation amounts for each fund are supported by revenue estimates and take into account the elimination of accumulated deficits and the re-appropriation of accumulated surpluses to the extent necessary. All transfers between major classes (except for materials and supplies and equipment, which are appropriated together) must have councilmanic approval. Appropriations that are not expended or encumbered at year-end are lapsed.

The City's capital budget is adopted annually by City Council. The capital budget is appropriated by project for each department. Requests to transfer appropriations between projects must be approved by City Council. Any appropriations that are not obligated at year-end are either lapsed or carried forward to the next fiscal year.

Schedules prepared on the legally enacted basis differ from the GAAP basis in that both expenditures and encumbrances are applied against the current budget, adjustments affecting activity budgeted in prior years are accounted for through fund balance or as reduction of expenditures and certain interfund transfers and reimbursements are budgeted as revenues and expenditures.

### **Budget Procedure**

At least ninety days before the end of the Fiscal Year the operating budget for the next Fiscal Year is prepared by the Mayor and must be submitted to City Council for adoption. The budget, as adopted, must be balanced and provide for discharging any estimated deficit from the current Fiscal Year and make appropriations for all items to be funded with City revenues. The Mayor's budgetary estimates of revenues for the ensuing Fiscal Year and projection of surplus or deficit for the current Fiscal Year may not be altered by City Council. Not later than the passage of the operating budget ordinance, City Council must enact such revenue measures as will, in the opinion of the Mayor, yield sufficient revenues to balance the budget.

At least thirty days before the end of each Fiscal Year, City Council must adopt by ordinance an operating budget and a capital budget for the ensuing Fiscal Year and a capital program for the six ensuing years. If the Mayor disapproves the bill, he must return it to City Council with the reasons for his disapproval at the first meeting thereof held not less than ten days after he receives it. If the Mayor does not return the ordinance within the time required, it becomes law without his approval. If City Council passes the bill by a vote of two-thirds of all of its members within seven days after the bill has been returned with the Mayor's disapproval, it becomes law without his approval. The capital program is prepared annually by the City Planning Commission to present the capital expenditures planned for each of the six ensuing Fiscal Years, including the estimated total cost of each project and the sources of funding (local, state, Federal, and private) estimated to be required to finance each project. The capital program is reviewed by the Mayor and transmitted to City Council for adoption with his recommendation thereon. See Table 20 for a summary of the City's capital improvement program for the Fiscal Years 2012 through 2017.

The capital budget ordinance, authorizing in detail the capital expenditures to be made or incurred in the ensuing Fiscal Year from funds that City Council appropriates, is adopted by City Council concurrently with the capital program. The capital budget must be in full conformity with that part of the capital program applicable to the Fiscal Year that it covers.

## **Awards**

For the thirtieth consecutive year, the Government Finance Officers Association of the United States and Canada (“GFOA”) awarded its prestigious Certificate of Achievement for Excellence in Financial Reporting (“GFOA Awards”) to the City for its Comprehensive Annual Financial Report (“CAFR”) for the fiscal year ended June 30, 2009. The City received this recognition by publishing a report that was well organized and readable and satisfied both generally accepted accounting principles and applicable legal requirements. The City has applied for the GFOA Award for its 2010 CAFR.

## **REVENUES OF THE CITY**

### **General**

In 1932, the General Assembly of the Commonwealth adopted an act (commonly referred to as the “Sterling Act”) under which the City was permitted to levy any tax that was not specifically preempted by the Commonwealth. Prior to 1939, the City relied heavily upon the Real Estate Tax as the mainstay of its revenue system. Acting under the Sterling Act and other legislation, the City has taken various steps over the years to reduce its reliance on real property taxes as a source of income, including: (1) enacting the wage, earnings, and net profits tax in 1939; (2) introducing a sewer service charge to make the sewage treatment system self-sustaining after 1945; (3) requiring under the Home Rule Charter that the water, sewer, and other utility systems be fully self-sustaining; and (4) enacting in 1952 the Mercantile License Tax (a gross receipts tax on business done within the City), which was replaced as of the commencement of Fiscal Year 1985 by the Business Privilege Tax.

### **Major Revenue Sources**

The City derives its revenues primarily from various taxes, non-tax revenues, and receipts from other governments. See Table 3 below for revenues by major source for Fiscal Years 2001-2012 and Table 4 below for General Fund tax revenues for Fiscal Years 2006-2012. The following descriptions do not take into account revenues in the Non-Debt Related Funds. The tax rates for Fiscal Years 2000 through 2010 are contained in the Fiscal Year 2010 Comprehensive Annual Financial Report.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 3**  
**Summary of Principal Operating Funds (Debt Related)**  
**Revenues by Major Source**  
**Fiscal Years 2001-2012 (Legal Basis)**  
**(Amounts in Millions of USD)**

Fiscal Year	General Fund Tax Revenues						Other Revenues						
	Real Property Taxes <sup>(1)</sup>	Wage Earnings & Net Profits Taxes <sup>(1)</sup>	Business Privilege Tax <sup>(1)</sup>	Sales and Use Tax <sup>(1)</sup>	Other Taxes <sup>(2)</sup>	Total Taxes	Water & Wastewater Charges	Airport Charges	Other Locally Generated Charges	Total Local Revenue	Revenue from Other Govts	Revenue from Other City Funds	Total Revenues
2001	363.4	1,059.0 <sup>(3)</sup>	314.0 <sup>(3)</sup>	111.3	130.0 <sup>(3)</sup>	1,977.7	285.8	175.7	251.3	2,690.5	781.7	90.5	3,562.7
2002	376.8	1,019.3	295.8	108.1	148.6	1,945.4	302.8	181.7	257.9	2,687.8	722.5	80.8	3,491.1
2003	361.1	1,025.1	286.1	108.0	156.3	1,936.6	329.6	219.4	327.4	2,813.0	909.7	62.8	3,785.5
2004	377.7	1,062.6	309.2	108.0	202.2	2,059.7	383.1	235.0	207.4	2,885.2	834.2	92.1	3,811.5
2005	392.7	1,087.3	379.5	119.9	250.9	2,230.3	419.7	246.3	200.8	3,097.1	1,082.4	71.6	4,251.1
2006	395.8	1,125.8	415.5	127.8	304.1	2,369.0	460.4	269.4	236.2	3,335.0	953.1	69.9	4,358.0
2007	397.5	1,182.7	436.4	132.6	286.7	2,435.9	486.9	266.0	248.3	3,437.1	1,063.3	77.0	4,577.4
2008	402.8	1,197.3	398.8	137.3	260.3	2,396.5	555.0	275.3	267.5	3,494.3	1,066.2	153.1 <sup>(4)</sup>	4,713.6
2009	400.1	1,129.2	386.0	128.2	209.3	2,252.8	484.5	291.3	258.3	3,286.9	1,025.4	212.7 <sup>(5)</sup>	4,525.0
2010	402.2	1,128.7	364.7	207.1 <sup>(6)</sup>	213.9	2,316.6	516.4	290.	224.5	3,347.7	1,110.7 <sup>(7)</sup>	82.7	4,541.3
2011 (Unaudited Actual) <sup>(9)</sup>	482.7 <sup>(8)</sup>	1,143.1	376.9	244.6	211.8	2,459.1	537.5	302.7	280.2	3,579.5	1,100.0	91.1	4,770.7
2012 (Current Estimate) <sup>(10)</sup>	486.7	1,184.3	369.3	248.6	218.9	2,507.8	566.8	319.9	260.0	3,654.5	722.6	125.5	4,502.0

<sup>(1)</sup> See Table 7 in the Fiscal Year 2010 Comprehensive Annual Financial Report for Tax Rates.

<sup>(2)</sup> Includes Real Estate Transfer Tax, Parking Tax, Amusement Tax, and Other Taxes.

<sup>(3)</sup> Accounting accrual changes required by GASB #33 resulted in additional one-time tax revenue accruals in Fiscal Year 2001. (Wage Tax, \$50.4 million; Business Privilege, \$5.2 million; Other Taxes, \$4.3 million).

<sup>(4)</sup> In Fiscal Year 2008, there was an increase of \$73 million in payment from Water Fund to Water Residual Fund.

<sup>(5)</sup> In Fiscal Year 2009, there was an \$86 million payment from the Wage Tax Reduction Fund.

<sup>(6)</sup> Reflects 1% increase effective October 8, 2009.

<sup>(7)</sup> In Fiscal Year 2010, the Wage Tax Reduction payment is shown in the Revenue from Other Governments column.

<sup>(8)</sup> Reflects a Real Estate Real Estate Tax increase of 9.9%.

<sup>(9)</sup> From the September 30, 2011 Quarterly City Manager's Report.

<sup>(10)</sup> The reduction in Revenue from Other Governments (State and Federal funding) in Fiscal Year 2012 is largely the result of the transfer of the majority of the Department of Human Services revenue and obligations to the Grants Revenue Fund.

Figures may not add up due to rounding.

**Table 4**  
**General Fund Tax Revenues<sup>(1)</sup>**  
**Fiscal Years 2006-2012**  
**(Amounts in Millions of USD)**

	Actual 2006	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Unaudited Actual 2011	Current Estimate <sup>(5)</sup> 2012
<b>Real Property Taxes</b>							
Current	354.1	367.2	366.5	365.6	364.3	454.7 <sup>(4)</sup>	449.2
Prior	<u>41.7</u>	<u>30.3</u>	<u>36.3</u>	<u>34.4</u>	<u>37.9</u>	<u>28.0</u>	<u>37.5</u>
Total	<u>395.8</u>	<u>397.5</u>	<u>402.8</u>	<u>400.0</u>	<u>402.2</u>	<u>482.7</u>	<u>486.7</u>
<b>Wage And Earnings Tax<sup>(2)</sup></b>							
Current	1,104.0	1,162.4	1,176.5	1,105.9	1,102.3	1,127.4	1,154.8
Prior	<u>7.2</u>	<u>5.1</u>	<u>8.3</u>	<u>11.1</u>	<u>11.9</u>	<u>6.9</u>	<u>12.0</u>
Total	<u>1,111.2</u>	<u>1,167.5</u>	<u>1,184.8</u>	<u>1,117.0</u>	<u>1,114.2</u>	<u>1,134.3</u>	<u>1,166.8</u>
<b>Business Taxes</b>							
<b>Business Privilege</b>							
Current	390.5	401.9	376.1	367.1	329.3	335.0	349.3
Prior	<u>25.0</u>	<u>34.5</u>	<u>22.7</u>	<u>18.9</u>	<u>35.4</u>	<u>41.90</u>	<u>20.0</u>
Subtotal Business	<u>415.5</u>	<u>436.4</u>	<u>398.8</u>	<u>386.0</u>	<u>364.7</u>	<u>376.9</u>	<u>369.3</u>
<b>Privilege</b>							
<b>Net Profits Tax</b>							
Current	11.8	10.9	9.1	9.5	12.1	5.7	15.0
Prior	<u>2.8</u>	<u>4.3</u>	<u>3.4</u>	<u>2.7</u>	<u>2.4</u>	<u>3.1</u>	<u>2.5</u>
Subtotal Net Profits Tax	<u>14.6</u>	<u>15.3</u>	<u>12.5</u>	<u>12.2</u>	<u>14.5</u>	<u>8.8</u>	<u>17.5</u>
Total Business Taxes	<u>430.1</u>	<u>451.6</u>	<u>411.3</u>	<u>398.2</u>	<u>379.2</u>	<u>385.8</u>	<u>368.8</u>
<b>Other Taxes</b>							
Sales and Use Tax	127.8	132.6	137.3	128.3	207.1 <sup>(3)</sup>	244.6	248.6
Amusement Tax	17.0	16.4	18.0	21.4	21.8	20.8	19.6
Real Property Transfer Tax	236.4	217.3	184.0	115.1	119.2	116.6	120.9
Parking Taxes	48.4	50.3	55.5	70.4	70.5	71.6	74.3
Other Taxes	<u>2.3</u>	<u>2.6</u>	<u>2.8</u>	<u>2.4</u>	<u>2.4</u>	<u>2.7</u>	<u>4.1</u>
Subtotal Other Taxes	<u>431.9</u>	<u>419.2</u>	<u>397.6</u>	<u>337.6</u>	<u>421.0</u>	<u>456.3</u>	<u>467.4</u>
<b>TOTAL TAXES</b>	<u>2,369.0</u>	<u>2,435.9</u>	<u>2,396.5</u>	<u>2,252.8</u>	<u>2,316.6</u>	<u>2,459.1</u>	<u>2,507.8</u>

<sup>(1)</sup> See Table 7 in the Fiscal Year 2010 Comprehensive Annual Financial Report for Tax Rates.

<sup>(2)</sup> Beginning in Fiscal Year 1992, the City reduced the resident Wage and Earnings and Net Profits Tax from 4.96% to 3.46% and levied the PICA Tax at a rate of 1.50%, the proceeds of which are remitted to PICA for payment of debt service on PICA bonds and the PICA expenses. After paying debt service and expenses, net proceeds from the tax are remitted to the City as Revenue from Other Governments.

<sup>(3)</sup> Effective October 8, 2009, there was a 1% increase to the City Sales tax.

<sup>(4)</sup> Reflects a Real Estate Real Estate Tax increase of 9.9%.

<sup>(5)</sup> From the September 30, 2011 Quarterly City Manager's Report.

Figures may not add up due to rounding.

Wage, Earnings, and Net Profits Taxes. These taxes are levied on the wages, earnings, and net profits of all residents of the City and all non-residents employed within the City. In Fiscal Year 1992, the City reduced the City wage, earnings, and net profits tax on City residents by 1.5% and imposed the PICA Tax on wages, earnings and net profits at the rate of 1.5% on City residents. See “PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY—Source of Payment of PICA Bonds.” The table below sets forth the resident and non-resident wage and earnings tax rates for Fiscal Years 2001-2012, and the annual wage and earnings tax receipts in Fiscal Years 2001-2010, the unaudited actual for Fiscal Year 2011, and the current estimate for Fiscal Year 2012.

**Table 5**  
**Summary of Wage, Earnings and Net Profits Tax Rates and Receipts**

<u>Fiscal Year</u>	<u>Resident Wage, Earnings and Net Profits Tax Rates<sup>(1)</sup></u>	<u>Non-Resident Wage, Earnings and Net Profits Tax Rates</u>	<u>Annual Wage, Earnings and Net Profits Tax Receipts (including PICA Tax)</u> <u>(Amounts in Millions of USD)</u>
2001	4.5635%	3.9672%	\$ 1,332.6
2002	4.5385	3.9462	1,297.3
2003	4.5000	3.9127	1,306.6
2004	4.4625	3.8801	1,347.6
2005	4.4625 (Jul. 1)	3.8801 (Jul. 1)	1,387.5
	4.3310 (Jan. 1)	3.8197 (Jan. 1)	
2006	4.3310 (Jul. 1)	3.8197 (Jul. 1)	1,435.6
	4.3010 (Jan. 1)	3.7716 (Jan. 1)	
2007	4.3010 (Jul. 1)	3.7716 (Jul. 1)	1,510.6
	4.2600 (Jan. 1)	3.7557 (Jan. 1)	
2008	4.2600 (Jul. 1)	3.7557 (Jul. 1)	1,527.5
	4.2190 (Jan. 1)	3.7242 (Jan. 1)	
2009 <sup>(2)</sup>	3.9800 (Jul. 1)	3.5392 (Jul. 1)	1,477.8
	3.9300 (Jan. 1)	3.5000 (Jan. 1)	
2010	3.9296	3.4997	1,472.0
2011	3.9280	3.4985	1,501.8 (Unaudited Actual)
2012	3.9280	3.4985	1,541.3 (Current Estimate) <sup>(3)</sup>

<sup>(1)</sup> Includes PICA Tax.

<sup>(2)</sup> There were two rate decreases during Fiscal Year 2009.

<sup>(3)</sup> From the September 30, 2011 Quarterly City Manager’s Report.

Commonwealth funding from gaming revenues is mandated by statute to be used to reduce the resident and nonresident wage tax rate. Gaming revenues were first used to reduce the wage tax rates in 2009. Revenues from gaming revenues were \$86.545 million in FY2009, \$86.270 million in FY2010 and are projected to be \$86.277 million in FY2011. Accordingly, the wage tax rates in 2009, 2010 and 2011 reflect a rate reduction due to these revenues.

In the Seventeenth Five-Year Plan, the Mayor approved further reductions in this tax rate for each of the Fiscal Years 2009-2013. The Seventeenth Five-Year Plan approved reducing the wage tax from the Fiscal Year 2008 level of 4.2190% for residents and 3.7242% for non-residents to 3.60% for residents and 3.25% for non-residents by Fiscal Year 2013. These reduced rates include rate reductions funded with Commonwealth funds from gaming proceeds. In Fiscal Year 2009 there were two rate reductions: one that took effect July 1, 2008 and the other that took effect January 1, 2009. The Eighteenth Five-Year Plan suspended future City-funded rate reductions until Fiscal Year 2015. The Nineteenth Five-Year Plan suspended City-funded rate reductions until Fiscal Year 2014, and the Twentieth Five-Year Plan continues to suspend the City-funded rate reductions until Fiscal Year 2014.

Business Privilege Tax. In May 1984, the City enacted an ordinance substituting the Business Privilege Tax for the Mercantile License Tax. The Business Privilege Tax has been levied since January 1985 on every entity engaging in business in the City.

The Business Privilege Tax is a composite tax. Tax rates vary according to business classification (regulated, non-regulated, persons registered under the Pennsylvania Securities Act of 1972, manufacturing, wholesale, or retail) and method of tax computation employed. The various methods of tax computation are as follows: effective Fiscal Year 1989, all regulated industries, banks, trust companies, insurance companies, and public utilities, among others, were taxed at an annual rate of 3.25 mills on annual receipts not to exceed 6.5% of their net income. The tax on annual receipts and net income of all businesses, other than regulated industries, was levied at 3.25 mills and 6.5%, respectively, provided that persons registered under the Pennsylvania Securities Act of 1972 shall in no event pay a tax of less than 5.711 mills on all taxable receipts plus the lesser of 4.302% of net income or 4.302 mills on gross taxable receipts.

Non-regulated industry manufacturers can opt for a lower 5.395% rate on receipts from sales after deducting the applicable cost of goods. Non-regulated wholesalers may choose a gross receipts tax on wholesale transactions at a lower rate of 7.55% after deducting applicable product and labor costs. Non-regulated retailers have the option of choosing the lower rate of 2.1% on receipts from retail sales after deducting applicable product and labor costs.

All persons subject to both the Business Privilege Tax and the Net Profits Tax are entitled to apply a credit of 60% of their Business Privilege Tax liability against what is due on the Net Profits Tax, which credit may be carried back or forward for up to three years.

The tax rates for tax years 2003-2012 are set forth below.

**Table 6**  
**Summary of Business Privilege Tax Rates**

<u>Tax Year</u>	<u>Business Privilege</u>
2003	2.300 mills
2004	2.100 mills
2005	1.900 mills
2006	1.665 mills
2007	1.540 mills
2008	1.415 mills
2009	1.415 mills
2010	1.415 mills
2011	1.415 mills
2012	1.415 mills

In Fiscal Year 1996, the City began a program of reducing the gross receipts portion of the Business Privilege Tax from its previous level of 3.25 mills. In the Seventeenth Five-Year Plan, the Mayor approved further reductions in the gross receipts portion of the Business Privilege Tax for each of the Fiscal Years 2009-2013. The Eighteenth Five-Year Plan suspended future City-funded rate reductions until Fiscal Year 2015. The Nineteenth Five-Year Plan suspended future City rate reductions until Fiscal Year 2014, and the Twentieth Five-Year Plan continues to suspend the City-funded rate reductions until Fiscal Year 2014.

All business activity is also assessed a one-time \$300 licensing fee administered by the Department of Licenses and Inspections.

Real Property Taxes. A Real Estate Tax on all taxable real property is levied on the assessed value of residential and commercial property located within the City's boundaries. From Fiscal Year 2003

through Fiscal Year 2007 the City’s portion of the rate was 34.74 mills and the School District’s portion was 47.90 mills. In Fiscal Year 2008, City Council shifted 1.69 mills of City tax to the School District. In Fiscal Year 2008, the City’s portion of the rate became 33.05 mills and the School District’s portion became 49.59 mills. In Fiscal Year 2011, the Real Estate Tax rate was increased 9.9% through Fiscal Year 2012 with the City’s portion of the rate increasing to 41.23 mills and the School District’s portion remaining the same at 49.59 mills. In Fiscal Year 2012, the Real Estate Tax rate was increased 3.85% for Fiscal Year 2012 (one year only) with the City’s portion of the rate remaining the same at 41.23 mills and the School District’s portion increasing to 53.09 mills.

Sales and Use Tax. In connection with the adoption of the Fiscal Year 1992 Budget, the City adopted a 1% sales and use tax (the “City Sales Tax”) for City general revenue purposes. The Commonwealth authorized the levy of this tax under the PICA Act. Vendors are required to pay this sales tax to the Commonwealth Department of Revenue together with the similar Commonwealth sales and use tax. The State Treasurer deposits the collections of this tax in a special fund and disburses the collections, including any investment income earned thereon, less administrative fees of the Commonwealth Department of Revenue, to the City on a monthly basis.

The City Sales Tax is imposed in addition to, and on the same basis as, the Commonwealth’s sales and use tax. The City Sales Tax became effective September 28, 1991 and is collected for the City by the Commonwealth Department of Revenue. The Fiscal Year 2010 budget assumed an increase to 2% from the then-current 1% rate. The General Assembly of the Commonwealth enacted legislation authorizing this increase effective October 8, 2009. The Eighteenth Five-Year Plan and the Nineteenth Five-Year Plan assume this temporary increase will sunset on June 30, 2014, and the Twentieth Five-Year Plan also assumes the temporary increase will sunset on June 30, 2014.

The table below sets forth the City Sales Tax collected in Fiscal Years 2001 through 2010, the unaudited actual for Fiscal Year 2011 and the current estimate for Fiscal Year 2012.

**Table 7**  
**Summary of City Sales Tax Collections**  
**(Amounts In Millions of USD)**

<u>Fiscal Year</u>	<u>City Sales Tax Collections</u>
2001	\$ 111.3
2002	108.1
2003	108.0
2004	108.0
2005	119.9
2006	127.8
2007	132.6
2008	137.3
2009	128.0
2010	207.1
2011 (Unaudited Actual)	244.6
2012 (Current Estimate <sup>(1)</sup> )	248.6

<sup>(1)</sup> From the September 30, 2011 Quarterly City Manager’s Report.

Other Taxes. The City also collects real property transfer taxes, parking lot taxes, and other miscellaneous taxes such as the Amusement Tax.

Other Locally Generated Non-Tax Revenues. These revenues include license fees and permit sales, traffic fines and parking meter receipts, court related fees, stadium revenues, interest earnings and other miscellaneous charges and revenues of the City.

Revenue from Other Governments. The City's Fiscal Year 2010 General Fund received 29.5 percent of General Fund revenues from other governmental jurisdictions, including: (1) \$580.8 million from the Commonwealth for health, welfare, court, and various other specified purposes; (2) \$140.3 million from the Federal government; and (3) \$78.6 million from other governments, in which revenues are primarily rental and payments from PGW and parking fines and fees from the Philadelphia Parking Authority. In addition, the net collections of the PICA Tax of \$275.8 million are included in "Revenue from Other Governments."

The City's Fiscal Year 2011 General Fund unaudited actual results show that approximately 27.6 percent of General Fund revenues will be received from other governmental jurisdictions, including: (1) \$833.7 million from the Commonwealth for health, welfare, court, and various other specified purposes; (2) \$170.1 million from the Federal government; and (3) \$62.7 million from other governments, in which revenues are primarily rentals and payments from PGW and parking fines and fees from the Philadelphia Parking Authority. In addition, the net collections of the PICA Tax of \$295.7 million are included in "Revenue from Other Governments."

The City's Fiscal Year 2012 General Fund current estimate projects that approximately 19.6 percent of General Fund revenues will be received from other governmental jurisdictions, including: (1) \$247.8 million from the Commonwealth for health, welfare, court, and various other specified purposes; (2) \$90.5 million from the Federal government; and (3) \$59.3 million from other governments, in which revenues are primarily rentals and payments from the PGW and parking fines and fees from the Philadelphia Parking Authority. In addition, the net collections of the PICA Tax of \$290.9 million are included in "Revenue from Other Governments. The decrease in Fiscal Year 2012 Revenue from Other Governments is largely due to the transfer of the majority of the Department of Human Services revenue and obligations to the Grants Revenue Fund.

These amounts do not include the substantial amounts of revenues from other governments received by the Grants Revenue Fund, Community Development Fund, and other operating and capital funds of the City.

### **Revenues from City-Owned Systems**

In addition to taxes, the City realizes revenues through the operation of various City-owned systems such as the Water and Wastewater Systems and PGW. The City has issued revenue bonds with respect to the Water and Wastewater Systems and PGW to be paid solely from and secured by a pledge of the respective revenues of these systems. The revenues of the Water and Wastewater Systems and PGW are not legally available for payment of other obligations of the City until, on an annual basis, all revenue bond debt service requirements and covenants relating to those bonds have been satisfied and then, in a limited amount and upon satisfaction of certain other conditions.

Effective June 1991, the revenues of the Water Department were required to be segregated from other funds of the City. Under the City's Restated General Water and Wastewater Revenue Bond Ordinance of 1989 (the "Water Ordinance"), an annual transfer may be made from the Water Fund to the City's General Fund in an amount not to exceed the lesser of (a) all Net Reserve Earnings, as defined below, or (b) \$4,994,000. Net Reserve Earnings means the amount of interest earnings during the fiscal year on amounts in the Debt Reserve Account and Subordinated Bond Fund, as defined in the Water Ordinance. Commencing in Fiscal Year 1991, the \$4,994,000 amount was reduced to \$4,138,000 by administrative agreement that remained in effect through Fiscal Year 2003. No such transfer was made in Fiscal Year 1992; however, the transfer was made in each subsequent year through Fiscal Year 2003. For Fiscal Year 2004, the transfer was to have increased to \$4,994,000 but no payment was made. For Fiscal Year 2005, the transferred amount was \$4,401,000; for Fiscal Years 2006 through 2008, the transferred amount was \$4,994,000. In Fiscal Years 2009 and 2010, the transferred amounts were \$4,185,463 and \$2,303,986, respectively. In Fiscal Year 2011, the unaudited actual amount is \$1,229,851, and the Fiscal Year 2012 current estimate amount is \$3,788,000.

The revenues of PGW are segregated from other funds of the City. Payments for debt service on Gas Works Revenue Bonds are made directly by PGW. In previous years, PGW has also made an annual payment of \$18,000,000 to the City's General Fund. For Fiscal Year 2005, the City agreed to forgo the \$18,000,000 payment, and for Fiscal Years 2006, 2007, 2008, 2009 and 2010, the City budgeted the receipt of the \$18,000,000 payment and the grant back of such amount to PGW. The City's Nineteenth Five-Year Plan assumes that the \$18,000,000 payment will be made in each of Fiscal Years 2011 through 2015 and that the City will grant back such payment to PGW in each such Fiscal Year. See also "EXPENDITURES OF THE CITY -- Fiscal Year 2011 PGW Payment to City." The City's Twentieth Five-Year Plan includes the PGW annual payment of \$18,000,000 to the City's General Fund but discontinues the City's grant back to PGW equal to the annual payment received from PGW for Fiscal Years 2012, 2013, 2014, 2015 and 2016.

### **Philadelphia Parking Authority**

The Philadelphia Parking Authority ("PPA") was established by City ordinance pursuant to the Pennsylvania Parking Authority Law, P.L. 458, No. 208 (June 5, 1947). Various statutes, ordinances, and contracts authorized PPA to plan, design, acquire, hold, construct, improve, maintain and operate, own or lease land and facilities for parking in the City, including such facilities at Philadelphia International Airport (the "Airport" or "PHL"), and to administer the City's on-street parking program through an Agreement of Cooperation ("Agreement of Cooperation") with the City.

PPA owns and operates five parking garages at the Airport, as well as operating a number of surface parking lots at the Airport. The land on which these garages and surface lots are located is leased from the City, acting through the Department of Commerce, Division of Aviation, pursuant to a lease expiring in 2030 (the "Lease Agreement"). The Lease Agreement provides for payment of rent to the City, which is equal to gross receipts less operating expense, debt service on PPA's bonds issued to finance improvements at the Airport and reimbursement to PPA for capital expenditures and prior year operating deficits relating to its Airport operations, if any. The City received transfers of rental payments in Fiscal Years 2006 through 2010 that totaled \$30,186,642, \$33,184,918, \$33,570,037, \$31,239,909 and \$23,732,623, respectively. The Fiscal Year 2011 unaudited actual amount is \$28,008,550, and the Fiscal Year 2012 current estimate amount is \$27,000,000.

One component of the operating expenses is PPA's administrative costs. In 1999, at the request of the Federal Aviation Administration ("FAA"), PPA and the City entered into a letter agreement (the "FAA Letter Agreement") which contained a formula for calculating PPA's administrative costs and capped such administrative costs at 28% of PPA's total administrative costs for all of its cost centers. PPA owns and/or operates parking facilities at a number of non-Airport locations in the City. These parking facilities are revenue centers for purposes of the FAA Letter Agreement. According to PPA's audited financial statements, as filed with the City, PPA has been in compliance with the FAA Letter Agreement since its execution.

### **Assessment and Collection of Real and Personal Property Taxes**

Historically, the Board of the Revision of Taxes (the "BRT") was responsible for both the property assessment and property appeals functions for the City. The BRT consists of a seven-member panel that is appointed by the Judges of the First Judicial District of Pennsylvania. On December 17, 2009, City Council passed legislation that would disband the BRT and replace it with separate offices for assessments and appeals, subject to the approval of City voters. In the May 10, 2010, primary election voters approved the separation of the assessment and appeals functions. On June 16, 2010 a new Chief Assessment Officer, Rich McKeithen, was appointed by the Mayor and approved by City Council on June 17, 2010 to lead the new Office of Property Assessment.

According to the legislation, the BRT would cease to exist at the end of September 2010 and the changes described above would take effect; however, the Pennsylvania Supreme Court ruled on September 20, 2010 that the City could not abolish the existing appeals board because only the General Assembly of the Commonwealth has the authority to do so. Therefore, the BRT remains in place as the

property appeals board; however, the separation of the property assessment function from the property appeals function proceeds as per the original legislation.

Beginning on October 1, 2010, the new Office of Property Assessment was formally created to conduct the annual assessment of all real estate located within the City. The Office of Property Assessment has begun the work to conduct a complete reassessment of the approximately 577,000 parcels in the City. Completion of the reassessment is a major priority for the Mayor's administration and is expected to be finalized in 2012. In the interim, there is a moratorium on all routine property assessments – exceptions to the moratorium include newly constructed properties, improved properties and consolidated or subdivided properties.

According to the existing appeals mechanism, the BRT has the authority to increase or decrease the property valuations contained in the returns of the assessors in order that such valuations conform with law. After all changes in property assessments, and after all assessment appeals, assessments are certified and the results provided to the Department of Revenue.

Real Estate Taxes, if paid by February 28, are discounted by 1%. If the tax is paid during the month of March, the gross amount of tax is due. If the tax is not paid by the last day of March, tax additions of 1.5% per month are added to the tax for each month that the tax remains unpaid through the end of the calendar year. Beginning in January of the succeeding year, the 15% tax additions that accumulated during the last ten months of the preceding years are capitalized and the tax is registered delinquent. Interest is then computed on the new tax base at a rate of 0.5% per month until the Real Estate Tax is fully paid. Commencing in February of the second year, an additional 1% per month penalty is assessed for a maximum of seven months. See the Fiscal Year 2010 Comprehensive Annual Financial Report for assessed and market values of taxable realty in the City and for levies and rates of collections.

Real estate taxes in the City are imposed on the assessed value of a property, which is generally equal to the established predetermined ratio (the "EPR") for the City of 32% multiplied by the market value of the property assigned to the property by the Office of Property Assessment. However, in a real estate tax appeal, the taxpayer may request that the assessed value be multiplied instead by the common level ratio (the "CLR") determined by the State Board of Equalization of Taxes ("STEB") if it varies from the EPR by a margin of more than 15% of the EPR. STEB recently released the CLR for 2010 (applicable to 2012 real estate tax appeals) for the City of 18.1% which varies from the EPR by more than such 15% margin. Appeals with respect to 2012 real estate taxes were required to be filed by October 3, 2011. There are approximately 2,000 appeals subject to the potential adjustment. The City is currently evaluating what effect this determination by the STEB may have on the City. The City has filed a request for reconsideration by the STEB of its determination of the CLR for the City for 2010.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 8**  
**City of Philadelphia**  
**Real Property Taxes Levied and Collected**  
**For the Calendar Years 2001 through 2010**  
**as of June 30, 2010**  
**(Amounts In Millions of USD)**

Calendar Year of Levy <sup>1</sup>	Taxes Levied for the Year	Collected within the Year of the Levy		Collected in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount <sup>2</sup>	Percentage of Levy
2001	356.6	326.7	91.6%	25.8	352.5	98.9%
2002	368.2	340.4	92.4%	26.0	366.4	99.5%
2003	359.4	326.8	90.9%	26.8	353.6	98.4%
2004	372.5	340.9	91.5%	25.3	366.2	98.3%
2005	373.5	350.3	93.8%	20.8	371.1	99.4%
2006	385.6	339.6	88.1%	21.1	360.7	93.5%
2007	391.7	347.5	88.7%	20.3	367.8	93.9%
2008	390.2	346.4	88.8%	18.9	365.3	93.6%
2009	396.5	315.4 <sup>3</sup>	79.6%	29.7	345.1	87.0%
2010	405.8	353.7 <sup>3</sup>	87.2%	N/A	353.7	87.2%

<sup>1</sup> Real Estate Tax bills are sent out in November and are payable at 1% discount until February 28th, otherwise the face amount is due by March 31 without penalty or interest.

<sup>2</sup> Includes collections through June 30, 2010.

<sup>3</sup> Includes collections through June 30, 2010. It is estimated that approximately 91% of the amount levied for 2010 will be collected within the year of levy.

**Table 9**  
**Principal Real Estate Taxpayers**  
**2011 and 2002**  
**(Amounts in Millions of USD)**

Taxpayer	2011		2002	
	Assessment*	Percentage of Total Assessments	Assessment*	Percentage of Total Assessments
Franklin Mills Associates	57.6	0.47	48.1	0.49
Phila Liberty Place E LP	54.4	0.44	64.3	0.61
Nine Penn Center Associates	54.1	0.44	52.0	0.53
HUB Properties Trust	43.8	0.36	59.5	0.61
Brandywine Operating Partners	40.6	0.33	-	-
PRU 1901 Market LLC	35.2	0.29	32.3	0.33
Maguire/Thomas	33.9	0.28	32.0	0.33
Commerce Square Partners	33.3	0.27	32.3	0.33
Phila Shipyard Development Corp	30.3	0.25	-	-
Philadelphia Market Street	28.8	0.24	30.4	0.31
Total	412.0	3.37	350.9	3.54
Total Taxable Assessments **	12,225.0		9,953.3	

\*Assessment Values rounded to the nearest \$100,000 and only include the largest assessed property for each taxpayer -- additional properties owned by the same taxpayer are not included.

\*\* Total Taxable Assessment as of May 5, 2011.

Source: City of Philadelphia, Board of Revision of Taxes.

**Table 10**  
**Ten Largest Certified Market and Assessment Values**  
**of Tax-Abated Properties**  
**Certified Values for 2011**  
**(Amounts in Millions of USD)**

<u>Location</u>	<u>2011 Certified Market Value</u>	<u>Total Assessment</u>	<u>Total Taxable Assessment</u>	<u>Total Exempt Assessment</u>	<u>Exempt Thru Tax Year</u>
1701 John F Kennedy Blvd.	181.5	58.1	2.9	55.2	2017
1001 N Delaware Ave	150.9	48.3	12.8	35.5	2020
2929L Arch St.	117.0	37.4	0	37.4	2015
1500 Spring Garden St.	54.8	17.5	2.9	14.6	2020
2201 Park Towne Pl.	48.0	15.4	13.5	1.9	2012
3401 Chestnut St.	35.3	11.3	0.7	10.6	2017
1327-39 Chestnut St.	35.0	11.2	10.9	0.3	2016
4000 Monument Rd.	31.8	10.2	6.2	4	2017
1601 N 15th St.	31.5	10.1	0.2	9.9	2017
200 W Washington Sq.	30.6	9.8	0.7	9.1	2014

Source: City of Philadelphia, Board of Revision of Taxes.

### EXPENDITURES OF THE CITY

The major City expenditures are for personal services, employee benefits, purchase of services (including payments to SEPTA), and debt service.

#### Personal Services (Personnel)

As of June 30, 2011, the City employed 26,560 full-time employees with the salaries of 22,020 employees paid from the General Fund. Additional employment is supported by other funds, including the Water Fund and the Aviation Fund.

Additional operating funds for employing personnel are contributed by other governments, primarily for categorical grants, as well as for the conduct of the community development program. These activities are not undertaken if funding is not received.

The following table sets forth the number of filled full-time positions of the City as of the dates indicated.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 11**  
**Filled, Full Time Positions - All Operating Funds**  
**as of June 30 (Actual)**

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012<sup>(1)</sup></u>
<u>General Fund</u>							
Police	7,287	7,424	7,367	7,443	7,378	7,219	7,371
Streets	1,858	1,814	1,839	1,724	1,693	1,689	1,785
Fire	2,270	2,399	2,326	2,252	2,187	2,146	2,229
Health	662	664	665	662	662	661	731
Courts	1,936	1,928	1,970	1,889	1,756	1,869	1,909
Prisons	2,225	2,176	2,131	2,294	2,254	2,166	2,310
Human Services	1,703	1,721	1,784	1,743	1,751	1,668	0
All Other	<u>4,878</u>	<u>4,941</u>	<u>5,029</u>	<u>4,905</u>	<u>4,616</u>	<u>4,602</u>	<u>4,960</u>
<u>Total General Fund</u>	<u>22,819</u>	<u>23,067</u>	<u>23,111</u>	<u>22,912</u>	<u>22,297</u>	<u>22,020</u>	<u>21,295</u>
<u>Other Funds</u>	<u>4,616</u>	<u>4,598</u>	<u>4,642</u>	<u>4,570</u>	<u>4,566</u>	<u>4,540</u>	<u>7,162</u>
<u>Total - All Funds</u>	<u>27,435</u>	<u>27,665</u>	<u>27,753</u>	<u>27,482</u>	<u>26,863</u>	<u>26,560</u>	<u>28,450</u>

<sup>(1)</sup> Reflects budgeted full-time positions for Fiscal Year 2012 from the September 30, 2011 Quarterly City Manager's Report.

### Labor Agreements

Four major bargaining units represent City employees for collective bargaining purposes. District Councils 33 and 47 of the American Federation of State, County and Municipal Employees, AFL-CIO represents approximately 15,000 non-uniformed employees. The bargaining units for uniformed employees are the Fraternal Order of Police, Lodge 5 (the "FOP") and the Philadelphia Fire Fighters Association, Local 22, International Association of Fire Fighters AFL-CIO ("IAFF Local 22"), which together represent approximately 9,400 employees. The non-uniformed employees bargain under Act 195 of 1972, which allows for the limited right to strike over collective bargaining impasses. The uniformed employees bargain under Pennsylvania Act 111 of 1968, which provides for final and binding interest arbitration to resolve collective bargaining impasses. All contract expiration dates are June 30 unless otherwise noted.

On July 10, 2008, an arbitration panel awarded a one-year contract to the FOP effective July 1, 2008. The award called for a 2% wage increase effective July 1, 2008, a 2% wage increase effective January 1, 2009 and a 1% increase in longevity pay effective January 1, 2009. In addition, the panel reduced the per member per month health medical payment from the current monthly rate of \$1,303 per member to \$1,165 per member. The contract expired June 30, 2009.

On December 18, 2009, an arbitration panel awarded a five-year contract to the FOP effective July 1, 2009 which calls for no raise the first year, a 3% wage increase and one percent stress differential increase effective July 1, 2010, a 3% wage increase effective July 1, 2011, and reopens on wages in Fiscal Year 2013 and 2014. The award also includes higher employee co-pays in the police medical plan, reduced City contributions to the union's healthcare fund in Fiscal Year 2010, self insurance for employee health benefits and a requirement that new employees choose between a 20 percent increase in pension contributions over the amount current employees pay or entering a 401(k) type retirement plan for the first time.

On June 21, 2011, an arbitration award was issued for a smaller unit comprised of uniformed employees of the Sheriff's Office and civilian employees of the Register of Wills. The award deferred wages and improvements for the civilian employees pending the outcome of negotiations with District Council 33. Uniformed employees of the Sheriff's Office received wage increases of 2.5% on July 1, 2010, 2.5% on July 1, 2011, and reopens in Fiscal Year 2013 and 2014. A new pension plan similar to that for uniformed police was created, but with a lower benefit level. Since these employees were not in the uniformed division of the City's pension plan, the award created a new pension plan for the municipal division of the pension plan, which must be approved by City Council in order to be implemented.

On October 17, 2008, an arbitration panel awarded a one-year contract to the IAFF Local 22 effective July 1, 2008. The award called for a 2% wage increase effective July 1, 2008, a 2% wage

increase effective January 1, 2009, and a 1% increase in longevity pay effective January 1, 2009. In addition, the panel reduced the per member per month health medical payment from the current monthly rate of \$1,444 per member to \$1,270 per member. The contract expired on June 30, 2009.

On October 15, 2010, an arbitration panel awarded a four year contract to the IAFF Local 22 effective July 1, 2009 which calls for no raise the first year, a 3% wage increase effective July 1, 2010, a three percent wage increase effective July 1, 2011, and a 3% wage increase effective July 1, 2012. The award also included a change from purchase of health insurance to self-insurance as of January 1, 2011, higher employee co-pays in the Fire medical plan, the union's healthcare fund will be responsible for the first \$5 million in self-insurance costs, and a requirement that new employees choose between a 20% increase in pension contributions over the amount current employees pay or entering a 401(k) type retirement plan for the first time. The City appealed the award, other than the revisions to the pension plan and a change related to vacations, on the basis that the award violated the Pennsylvania Intergovernmental Cooperation Authority Act for Cities of the First Class, Act No. 1991-6, approved June 5, 1991, because it failed to accord substantial weight to the City's approved Five Year Plan and ability to pay and, as a result, provided increases in pay and benefits in excess of what the City can afford. The City's appeal also challenged certain provisions of the award, including those related to promotional examinations and deployment of chief's aides, on the separate ground that they exceeded the arbitration panel's power under Act 111 because they interfered with the City's managerial rights. On November 16, 2011, the Philadelphia Court of Common Pleas vacated the entire award, with the exception of the pension and vacation provisions, and remanded it to the interest arbitration panel to issue an award that complies with the Act. The court's order preserved the City's argument that portions of the award violated Act 111 as well.

The City reached one year agreements with District Council 33 and District Council 47, which were effective July 1, 2008. The agreements called for a lump sum bonus of \$1,100 per member. The agreements also called for no increase in the current per member per month health benefit payments. The contracts expired June 30, 2009. Negotiations are currently underway with District Councils 33 and 47.

District Council 47 also represents a separate bargaining unit (Local 810) of employees of the First Judicial District for which the City is a joint employer. The City reached a one year agreement with District Council 47 regarding Local 810 employees, effective July 1, 2008, which mirrored the major economic terms of the District Council 47 agreement. That agreement expired June 30, 2009 and Local 810 demanded interest arbitration pursuant to Act 195. Those interest arbitration hearings have been completed and the parties are currently awaiting the issuance of an award from the interest arbitration panel.

District Council 33 represents groups of employees who are classified as prison guards under state law, including Correctional Officers in the Philadelphia Prison System. In October 2009, the Pennsylvania Commonwealth Court ruled that these employees have the right to interest arbitration under Act 195. The prior contract with District Council 33 covering these employees expired on June 30, 2008. Interest arbitration hearings have been completed and the parties are currently awaiting the issuance of an award from the interest arbitration panel. The following table presents employee wage increases for the Fiscal Years 2006 through 2012.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 12**  
**Employee Wage Increases**  
**Fiscal Years 2006-2012**

<u>Fiscal Year</u>	<u>District Council No. 33</u>	<u>District Council No. 47</u>	<u>Fraternal Order of Police</u>	<u>International Association of Fire Fighters</u>
2006	2.0%	2.0%	3.0%	3.0%
2007	3.0% <sup>(1)</sup>	3.0% <sup>(1)</sup>	3.0%	3.0%
2008	4.0% <sup>(2)</sup>	4.0% <sup>(2)</sup>	4.0%	4.0%
2009	No increase <sup>(3)</sup>	No increase <sup>(3)</sup>	4.0% <sup>(4)</sup>	4.0% <sup>(4)</sup>
2010	(5)	(5)	0.0% <sup>(6)</sup>	0.0% <sup>(7)</sup>
2011	(5)	(5)	3.0% <sup>(6)</sup>	3.0% <sup>(7)</sup>
2012	(5)	(5)	3.0% <sup>(6)</sup>	3.0% <sup>(7)</sup>

- (1) Third year of a four year contract: 3% effective July 1, 2006.  
(2) Fourth year of a four year contract: 4% effective July 1, 2007.  
(3) Cash bonus of \$1,100 paid 15 days after ratification.  
(4) One year contract: 2% effective July 1, 2008 and 2% effective January 1, 2009.  
(5) Contract expired on June 30, 2009, negotiations are currently underway.  
(6) Five year contract: 0% effective July 1, 2009, 3% effective July 1, 2010, 3% effective July 1, 2011, and re-opens on wages in Fiscal Years 2013 and 2014.  
(7) Four year contract: 0% effective July 1, 2009, 3% effective July 1, 2010, 3% effective July 1, 2011, 3% effective July 1, 2012. The contract award is currently being appealed by the City.

### Employee Benefits

The City provides various pension, life insurance, health, and medical benefits for its employees. General Fund employee benefit expenditures for Fiscal Years 2006 through 2012 are shown in the following table.

**Table 13**  
**General Fund Employee Benefit Expenditures**  
**Fiscal Years 2006-2012**  
**(Amounts in Millions of USD)**

	<u>Actual 2006</u>	<u>Actual 2007</u>	<u>Actual 2008</u>	<u>Actual 2009</u>	<u>Actual 2010</u>	<u>Unaudited Actual 2011</u>	<u>Current Estimate<sup>(2)</sup> 2012</u>
Pension Contribution <sup>(1)</sup>	346.5	436.8	430.8	459.0	346.7	485.5	554.3
Health/Medical/Dental	291.8	331.5	421.0	377.0	349.7	346.3	334.3
Social Security	60.8	64.1	69.7	68.8	65.2	64.6	62.1
Other	<u>61.1</u>	<u>57.9</u>	<u>61.5</u>	<u>68.4</u>	<u>69.5</u>	<u>70.9</u>	<u>72.0</u>
Total	<u>760.2</u>	<u>890.3</u>	<u>983.0</u>	<u>973.2</u>	<u>831.4</u>	<u>967.0</u>	<u>1,022.7</u>

(1) The Pension Contribution amount includes debt service on the Pension Obligation Bonds, Series 1999.

(2) From the September 30, 2011 Quarterly City Manager's Report.

### Municipal Pension Fund (Related to All Funds)

The Board of Pensions and Retirement (the "Pension Board") is charged under the Philadelphia Home Rule Charter with the creation and maintenance of an actuarially sound retirement system providing benefits for all City employees. The Pension Board, pursuant to the Home Rule Charter, is composed of the Director of Finance, who serves as chairperson, the Managing Director, the City Solicitor, the Personnel Director, the City Controller and four members who are elected by the Civil Service employees of the City of Philadelphia. The elected members serve a four-year term of office.

The Pension Board formally approves all benefit applications, but its major role is that of “trustee,” to ensure that the retirement system remains actuarially and financially sound for the benefit of current and future benefit recipients. The Pension Board, with the assistance of its professional consultants, develops the policies and strategies which enable the Pension Board to successfully execute its fiduciary obligations.

Court decisions have interpreted the requirement to maintain a retirement system, described above, to mean that the City must make contributions to the Municipal Pension Fund sufficient to fund:

- A. Accrued actuarially determined normal costs; and
- B. Amortization of the unfunded actuarial accrued liability (“UAAL”).

Prior to July 1, 2009, the amortization of the UAAL was determined in accordance with the provisions of the Pennsylvania Municipal Pension Plan Funding Standard and Recovery Act, 1984 (“Act 205”), as amended from time to time. Any increases or decrease in unfunded liabilities were amortized according to Act 205; however, effective for the July 1, 2009 valuation, which defines the City’s contribution obligation for the Fiscal Year ending on June 30, 2010, and subsequent valuations, which define the City’s contribution obligation in subsequent fiscal years, and as further described below, the unfunded liability may be amortized over a fixed 30 year period as a level dollar amount pursuant to Act 44.

Based on the City’s actuarial report dated March 22, 2011 for the period ending July 1, 2010, the UAAL was \$4.936 billion which equals a funding ratio of 47% and a UAAL as a percentage of covered payroll of 347.3%, each based on actuarial assets of \$4.381 billion. The market value of the assets in the Municipal Pension Fund was \$3.651 billion as of July 1, 2010, and the funding ratio based on such market value was 39%. As of June 30, 2011, the market value of assets in the Municipal Pension Fund was \$4.0 billion.

As part of Act 44, which provided for a new method of determining municipal distress levels and alternative funding relief in response to the 2008/2009 market decline, the City adopted the fresh start amortization alternative of 30 years (previously 20 years) and lowered the assumed rate of interest for funding valuation purposes from 8.75% to 8.25%.\* Additionally, the legislation allowed the City to defer a portion of its pension payment in the amount of \$150 million in Fiscal Year 2010 and \$80 million in Fiscal Year 2011 to be paid back (including interest) over a four-year period ending in Fiscal Year 2014. The change in amortization period and the partial deferral were approved by the Pennsylvania General Assembly.

A schedule of funding progress as of June 30, 2010, a comparative schedule of operations of the City’s Municipal Pension Fund for Fiscal Years 2001 through 2010, the City’s annual pension cost and net pension obligation for Fiscal Years 2008, 2009 and 2010, and the actuarial valuation method for determining the City’s contributions (subject to the changes described above), among other items, are contained in the Fiscal Year 2010 Comprehensive Annual Financial Report, attached to this Official Statement as Appendix A.

Non-uniformed employees become vested in the Municipal Pension Plan upon the completion of ten years of service. Upon retirement, non-uniformed employees may receive up to 80% of their average final compensation depending upon their years of credited service. Generally, uniformed employees become vested in the Municipal Pension Plan upon the completion of ten years of service. Upon retirement, uniformed employees may receive up to 100% of their average final compensation depending upon their years of credited service. City employees participate in arrangements set forth under one of two municipal pensions programs know as Plan 67 or Plan 87 (except as described for certain police employees below), depending, primarily, on such employee’s date of hire. The retirement age differs for

---

\* On October 28, 2010, the Pension Board voted to further lower the pension fund’s annual earnings assumption from 8.25% to 8.15%.

Plan 67 (age 55) and Plan 87 (age 60) for non-uniformed employees and also for Plan 67 (age 45) and Plan 87 (age 50) for uniformed employees.

Police employees hired on or after January 1, 2010 will have the option to participate in a defined benefit plan with a different benefit calculation formula and eligibility and vesting rules and a defined contribution plan with eligibility for City matching contributions, or enter Plan 87 but with an increased employee contribution rate of 6.0% instead of 5.0%.

### **Other Post-Employment Benefits**

The City self-administers a single employer, defined benefit plan and provides health care for five years subsequent to separation for eligible retirees. Certain union represented employees may defer their coverage until a later date but the amount that the City pays for their health care is limited to the amount that the City would have paid at the date of their retirement. The City also provides lifetime insurance coverage for all eligible retirees. Firefighters are entitled to \$7,500 coverage and all other employees receive \$6,000 in coverage.

The City funds its retiree benefits on a pay-as-you-go basis. To provide health care coverage, the City pays a negotiated monthly premium for retirees covered by union contracts (other than police) and is self insured for nonunion employees and union police employees.

The City's annual other post employment benefit ("OPEB") expense is calculated based on the annual required contribution of the employer ("ARC"), an amount actuarially determined in accordance with the parameters of Governmental Accounting Standards Board Statement No. 45. The ARC represents a level of funding, which if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty (30) years.

For Fiscal Year 2010, the City's ARC was \$93.6 million and it contributed \$71.7 million for OPEB expense; its net OPEB obligation for Fiscal Year 2010 was \$43.3 million.

Further information on the City's annual OPEB expense and net OPEB obligation for Fiscal Years 2008, 2009 and 2010 and the funded status of the OPEB benefits is contained in the Fiscal Year 2010 Comprehensive Annual Financial Report, attached here as Appendix A.

### **Purchase of Services**

The City accounts for a number of expenditures as purchase of services. The following table presents major purchases of services in the General Fund in Fiscal Years 2006 through 2012.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 14**  
**Purchase of Service in the General Fund**  
**Fiscal Years 2006-2012**  
**(Amounts in Millions of USD)**

	<u>2006</u>	<u>2007</u>	Actual <u>2008</u>	<u>2009</u>	<u>2010</u>	Unaudited Actual <u>2011</u>	Current <sup>(9)(10)</sup> Estimate <u>2012</u>
Human Services <sup>(1)</sup>	467.9	495.3	515.3	499.0	465.5	448.2	68.4
Public Health	61.1	65.5	65.1	67.9	64.7	66.1	65.7
Public Property <sup>(2)</sup>	137.9	156.3	139.5	142.6	136.2	138.7	141.5
Streets <sup>(3)</sup>	54.8	58.3	58.4	51.0	55.8	51.0	46.4
Sinking Fund - Lease Debt <sup>(4)</sup>	77.0	84.3	85.1	86.1	79.9	87.5	93.2
Legal Services <sup>(5)</sup> First Judicial District	33.6	35.4	37.3	37.3	35.9	36.6	37.6
	24.4	24.8	25.6	23.6	23.7	22.9	22.0
Licenses & Inspections <sup>(6)</sup>	11.5	11.4	11.9	9.6	8.2	4.1	7.1
Supportive Housing <sup>(7)</sup>	28.6	31.3	33.9	32.3	31.7	30.2	30.2
Prisons	82.8	87.5	93.6	110.7	106.4	106.6	104.0
All Other <sup>(8)</sup>	<u>86.4</u>	<u>101.5</u>	<u>123.0</u>	<u>114.1</u>	<u>103.4</u>	<u>131.0</u>	<u>142.9</u>
<b>Total</b>	<u><b>1,065.7</b></u>	<u><b>1,151.6</b></u>	<u><b>1,188.7</b></u>	<u><b>1,174.2</b></u>	<u><b>1,111.4</b></u>	<u><b>1,127.9</b></u>	<u><b>759.0</b></u>

(1) Includes payments for care of dependent and delinquent children.

(2) Includes payments for SEPTA, space rentals, utilities, and telecommunications. In Fiscal Year 2008, the telecommunications division was transferred to the Managing Director – Division of Technology (“DOT”). Services purchased for DOT appear in the table under the category “All Other.”

(3) Includes solid waste disposal costs.

(4) Includes, among other things, Justice Center, Neighborhood Transformation Initiative and Stadium lease debt.

(5) Includes payments to the Defender Association to provide legal representation for indigents.

(6) Includes payments for demolition in Fiscal Year 2006 through Fiscal Year 2011.

(7) Includes homeless shelter and boarding home payments.

(8) Includes payment for Convention Center Subsidy and Vehicle leasing.

(9) From the September 30, 2011 Quarterly City Manager’s Report.

(10) The reduction in Revenue from Other Governments (State and Federal funding) in Fiscal Year 2012 is largely the result of the transfer of the majority of the Department of Human Services revenue and obligations to the Grants Revenue Fund.

Figures may not add up due to rounding.

### City Payments to School District

In each fiscal year since Fiscal Year 1996, the City has made an annual grant of \$15 million to the School District. Pursuant to negotiations with the Commonwealth to address the School District’s current and future educational and fiscal situation, the Mayor and City Council agreed to provide the School District with an additional annual \$20 million beginning in Fiscal Year 2002. In Fiscal Year 2008, the Mayor and City Council agreed to provide an additional \$2 million, bringing the total contribution to \$37 million. In Fiscal Year 2010, the City made a \$38.5 million contribution. In Fiscal Year 2011, the City made a \$38.6 million contribution. The Fiscal Year 2012 adopted budget includes an additional contribution of \$10 million, bringing the total contribution to \$48.6 million.

### Annual Payments to PGW

In order to assist PGW, (i) the City agreed to forgo the \$18 million annual payment in Fiscal Year 2004, (ii) for Fiscal Years 2005, 2006, 2007, 2008, 2009 and 2010 the City made a grant to PGW equal to the annual payment received from PGW in such fiscal years. In Fiscal Year 2011, PGW remitted to the City the required annual payment of \$18,000,000. The City’s Twentieth Five-Year Plan includes the PGW annual payment of \$18,000,000 to the City’s General Fund but discontinues the City’s grant back to PGW equal to the annual payment received from PGW for Fiscal Years 2012, 2013, 2014, 2015 and 2016.

## **City Payments to SEPTA**

The City made operating subsidy payments to SEPTA in Fiscal Years 2008, 2009, 2010 and 2011 of \$61.3 million, \$62.9 million, \$64.2, and \$65.9 million, respectively. The Fiscal Year 2012 budget projects operating subsidy payments to SEPTA of \$66.3 million. The Twentieth Five-Year Plan provides that the City's contribution to SEPTA will increase to \$74.8 million by Fiscal Year 2016.

## **CITY CASH MANAGEMENT AND INVESTMENT POLICIES**

### **Consolidated Cash**

The Act of the General Assembly of the Commonwealth of June 25, 1919, P.L. 581, Art. XVII, § 6, gives the City the authority to make temporary inter-fund loans between operating and capital funds.

The Consolidated Cash Account provides for the physical commingling of the cash of all City Funds, except those which, for legal or contractual reasons, cannot be commingled (e.g., the Municipal Pension Fund, sinking funds, sinking fund reserves, funds of PGW, the Water Fund, the Aviation Fund and certain other restricted purpose funds). A separate accounting is maintained for the equity of each member fund in the Consolidated Cash Account. The City manages the Consolidated Cash Account pursuant to the following procedures:

To the extent that any member fund temporarily experiences the equivalent of a cash deficiency, the required advance is made from the Consolidated Cash Account, in the amount necessary to result in a zero balance in the cash equivalent account of the borrowing fund. All subsequent net receipts of a borrowing fund are applied in repayment of the advance.

All advances are made within the budgetary constraints of the borrowing funds. Within the General Fund, this system of inter-fund advances has historically resulted in the temporary use of tax revenues or other operating revenues for capital purposes and the temporary use of capital funds for operating purposes.

Procedures governing the City's cash management operations require the General Fund-related operating fund to borrow initially from the General Fund-related capital fund, and only to the extent there is a deficiency in such fund may the General Fund-related operating fund borrow money from any other funds in the Consolidated Cash Account.

### **Investment Practices**

Cash balances in each of the City's funds are managed to maintain daily liquidity to pay expenses, and make investments that preserve principal while striving to obtain the maximum rate of return. In accordance with the Home Rule Charter, the City Treasurer is the City Official responsible for managing cash collected into the City Treasury. The available cash balances in excess of daily expenses are placed in demand accounts, swept into money market mutual funds, or used to make investments directed by professional money managers. These investments are held in segregated trust accounts at a separate financial institution. Cash balances related to Revenue Bonds for Water and Sewer and the Airport are directly deposited and held separately in trust. A Fiscal Agent manages these cash balances per the related bond documents and the investment practice is guided by administrative direction of the City Treasurer per the Investment Committee and the Investment Policy. In addition, certain operating cash deposits (such as Community Behavioral Health, Special Gas/County Liquid and "911" surcharge) of the City are restricted by purpose and required to be segregated into accounts in compliance with Federal or State reporting.

Investment guidelines for the City are embodied in legislation approved by City Council appearing in the Philadelphia City Code, Chapter 19-202. In furtherance of the City, State, and Federal legislative guidelines, the Director of Finance adopted a written Investment Policy (the "Policy") that first went into effect in August 1994 and most recently was revised in January 2011. The Policy supplements

other legal requirements and establishes a comprehensive investment policy for the overall administration and effective management of all monetary funds (except the Municipal Pension Fund and PGW Retirement Reserve Fund).

The Policy delineates the authorized investments as approved by City Council Ordinance and the funds to which the Policy applies. The authorized investments include U.S. government securities, U.S. treasuries, U.S. agencies, repurchase agreements, commercial paper, corporate bonds, money market mutual funds, obligations of the Commonwealth, collateralized banker's acceptances and certificates of deposit, and collateralized mortgage obligations and pass-through securities directly issued by a federal agency of the United States, all of investment grade rating or better.

U.S. government treasury and agency securities carry no limitation as to the percent of the total portfolio. Repurchase agreements, money market mutual funds, commercial paper, and corporate bonds are limited to investment of no more than 25% of the total portfolio. Obligations of the Commonwealth and collateralized banker's acceptances and certificates of deposit are limited to no more than 15% of the total portfolio. Collateralized mortgage obligations and pass-through securities directly issued by a federal agency of the United States are limited to no more than 5% of the total portfolio.

U.S. government treasury and agency securities carry no limitation as to the percent of the total portfolio per issuer. Repurchase agreements and money market mutual funds are limited to no more than 10% of the total portfolio per issuer. Commercial paper, corporate bonds, obligations of the Commonwealth, collateralized banker's acceptances and certificates of deposit, and collateralized mortgage obligations and pass-through securities directly issued by a federal agency of the United States are limited to no more than 3% of the total portfolio per issuer.

The Policy also restricts investments to those having a maximum maturity of two years. Daily liquidity is maintained through the use of SEC-registered money market mutual funds with the balance of funds invested by the City or money managers in accordance with the Policy.

The Policy provides for an ad hoc Investment Committee consisting of the Director of Finance and the City Treasurer with ex-officio membership of a representative of each of the principal operating and capital funds, i.e., Water Fund, Aviation Fund, PGW and PMA. The Investment Committee meets quarterly with each of the investment managers to review each manager's performance to date and to plan for the next quarter. Investment managers are given any changes in investment instructions at these meetings. The Investment Committee approves all modifications to the Policy.

The Policy expressly forbids the use of any derivative investment product as well as investments in any security whose yield or market value does not follow the normal swings in interest rates. Examples of these types of securities include, but are not limited to: structured notes, floating rate or inverse floating rate instruments, securities that could result in zero interest accrual if held to maturity, and mortgage derived interest and principal only strips. The City currently makes no investments in derivatives.

### **General Fund Cash Flow**

Because the receipts of General Fund revenues lag behind expenditures during most of each fiscal year, the City issues notes in anticipation of General Fund revenues and makes payments from the Consolidated Cash Account to finance its on-going operations. The City has issued notes in anticipation of the receipt of income by the General Fund in each fiscal year since Fiscal Year 1972 (with a single exception). Each issue was repaid when due, prior to the end of the fiscal year.

The timing imbalance referred to above results from a number of factors, principally the following: (1) real property, business privilege tax and certain other taxes are not due until the latter part of the fiscal year; and (2) the City experiences lags in reimbursement from other governmental entities for expenditures initially made by the City in connection with programs funded by other governments.

The City issued \$285 million of Tax and Revenue Anticipation Notes in July 2010. These notes were repaid on June 30, 2011. The September 30, 2011 Quarterly City Manager's Report projects Tax and Revenue Anticipation Notes in the amount of \$173 million to be issued in Fiscal Year 2012.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 15**  
**City of Philadelphia**  
**Notes Issued in Anticipation of Receipt of Income by General Fund**  
**Fiscal Years 2006-2012**  
**(Amount in millions)**

	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>
Total Authorized Tax and Revenue Anticipation Notes <sup>(1)</sup>	\$370.0	\$310.0	\$200.0	\$350.0	\$275.0	\$285.0	\$173.0
Total Additional Notes Authorized <sup>(2)</sup>	\$50.0	\$50.0	\$50.0	\$50.0	\$50.0	\$50.0	\$50.0
Maximum amount outstanding during year at any time	\$420.0	\$360.0	\$250.0	\$400.0	\$325.0	\$335.0	\$223.0
Amount outstanding at year end	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Maximum amount outstanding as a percentage of General Fund Revenues	11.82%	9.62%	6.72%	10.77%	8.89%	8.68% <sup>(3)</sup>	6.36% <sup>(4)</sup>

(1) Amount represents General Fund borrowing

(2) This amount includes the Intergovernmental Transfer Notes that are outstanding for one day

(3) Percentage based on estimated General Fund Revenues

(4) Percentage based on Current Estimate

The following Tables set forth the City's actual cash flow results for Fiscal Year ended 2011 and projected cash flow results for Fiscal Year 2012.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 16**  
**FY 2011 Cash Flows – General Fund**

Preliminary through June 30

Amounts in Millions

	July 31	Aug 31	Sept 30	Oct 31	Nov 30	Dec 31	Jan 31	Feb 28	March 31	April 30	May 31	June 30	Total	Accrued	Estimated Revenues
<b>REVENUES</b>															
Real Estate Tax	4.1	8.6	3.7	4.0	4.1	11.5	34.2	269.6	122.6	14.3	5.9	7.5	490.1		488.7
Total Wage, Earnings, Net Profits	91.4	109.7	78.8	92.9	100.4	89.9	120.0	88.7	103.6	99.4	104.6	90.7	1170.1		1167.0
Realty Transfer Tax	19.7	12.5	7.5	7.9	9.3	9.6	7.6	5.8	8.0	7.5	8.9	12.5	116.8		117.3
Sales Tax	21.4	23.4	20.7	19.4	21.3	18.6	19.5	22.8	18.1	19.7	22.7	20.5	248.1		247.5
Business Privilege Tax	2.4	13.0	11.4	8.4	(0.7)	9.2	7.6	7.4	41.8	175.3	105.8	3.9	385.5		370.8
Other Taxes	7.7	12.4	9.9	6.2	7.7	7.7	6.6	6.4	8.2	13.8	7.6	6.9	101.1		97.7
Locally Generated Non-tax	20.5	21.2	19.6	13.8	24.9	22.1	17.9	24.1	29.5	15.6	21.4	29.6	260.2		266.1
Total Other Governments	0.2	101.0	91.8	114.6	13.4	22.3	17.0	5.9	102.6	14.3	4.3	140.1	627.6	157.8	785.3
Total PICA Other Governments	23.9	27.4	13.4	29.0	25.4	23.9	24.1	26.3	25.2	31.0	30.2	17.2	297.0		291.2
Interfund Transfers	8.4	0.2	0.1	1.1	0.2	0.0	0.0	0.0	0.2	0.0	10.1	14.8	35.1	29.1	64.2
<b>Total Current Revenue</b>	<b>199.7</b>	<b>329.4</b>	<b>256.9</b>	<b>297.3</b>	<b>206.0</b>	<b>214.8</b>	<b>254.5</b>	<b>457.0</b>	<b>459.8</b>	<b>390.9</b>	<b>321.5</b>	<b>343.7</b>	<b>3731.6</b>	<b>186.9</b>	<b>3895.8</b>
Collection of prior year(s) revenue	112.2	57.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	169.2		
Other fund balance adjustments	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		
<b>TOTAL CASH RECEIPTS</b>	<b>311.9</b>	<b>386.4</b>	<b>256.9</b>	<b>297.3</b>	<b>206.0</b>	<b>214.8</b>	<b>254.5</b>	<b>457.0</b>	<b>459.8</b>	<b>390.9</b>	<b>321.5</b>	<b>343.7</b>	<b>3900.8</b>		

Amounts in Millions

	July 31	Aug 31	Sept 30	Oct 31	Nov 30	Dec 31	Jan 31	Feb 28	March 31	April 30	May 31	June 30	Total	Vouchers Payable	Encumbrances	Estimated Obligations
<b>EXPENSES AND OBLIGATIONS</b>																
Payroll	83.2	110.2	113.9	104.2	103.5	142.2	108.4	98.8	109.3	100.1	99.9	137.6	1311.3	52.5	0.0	1363.8
Employee Benefits	40.0	34.0	42.4	41.4	40.9	43.8	31.1	41.4	46.3	44.6	36.7	38.7	481.3	6.1	0.0	487.4
Pension	3.7	(3.4)	10.9	51.8	(3.2)	1.2	(2.5)	(1.8)	349.5	90.8	(2.2)	(2.4)	492.4	0.0	0.0	492.5
Purchase of Services	52.9	68.2	63.1	66.6	93.3	97.0	86.2	86.8	72.2	124.2	87.9	79.9	978.3	37.0	115.4	1130.8
Materials, Equipment	1.9	4.2	7.6	5.0	5.5	4.4	4.1	5.0	4.1	7.3	4.7	7.6	61.4	4.4	14.9	80.7
Contributions, Indemnities	15.1	5.1	3.4	8.9	2.2	9.9	2.1	1.9	8.3	5.8	40.6	6.1	109.4	0.0	0.0	109.4
Debt Service-Short Term	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	5.3	5.3	0.0	0.0	5.3
Debt Service-Long Term	34.7	1.1	11.1	0.6	5.6	5.9	25.2	1.2	3.4	12.3	4.2	(0.1)	105.2	0.0	0.0	105.2
Interfund Charges	2.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.5	3.0	24.9	0.0	28.0
Advances, Subsidies	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
<b>Current Year Appropriation</b>	<b>234.0</b>	<b>219.4</b>	<b>252.4</b>	<b>278.5</b>	<b>247.8</b>	<b>304.4</b>	<b>254.6</b>	<b>233.3</b>	<b>593.1</b>	<b>385.1</b>	<b>271.8</b>	<b>273.2</b>	<b>3547.6</b>	<b>124.9</b>	<b>130.3</b>	<b>3802.9</b>
Prior Year Encumbrances	51.9	31.1	8.8	5.1	1.9	2.1	1.5	5.4	1.8	3.1	1.3	1.5	115.5			
Prior Year Vouchers Payable	55.2	45.9	(1.1)	(0.9)	(0.9)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	98.2			
<b>TOTAL DISBURSEMENTS</b>	<b>341.1</b>	<b>296.4</b>	<b>260.1</b>	<b>282.7</b>	<b>248.8</b>	<b>306.5</b>	<b>256.1</b>	<b>238.7</b>	<b>594.9</b>	<b>388.2</b>	<b>273.1</b>	<b>274.7</b>	<b>3761.2</b>			
Excess (Def) of Receipts over Disbursements	(29.2)	90.0	(3.2)	14.6	(42.8)	(91.7)	(1.6)	218.3	(135.0)	2.7	48.4	69.0				
Opening Balance	(30.6)	225.2	315.2	312.0	326.6	283.9	192.2	190.6	408.9	273.8	276.5	39.9				
TRANS	285.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	(285.0)	0.0				
<b>CLOSING BALANCE</b>	<b>225.2</b>	<b>315.2</b>	<b>312.0</b>	<b>326.6</b>	<b>283.9</b>	<b>192.2</b>	<b>190.6</b>	<b>408.9</b>	<b>273.8</b>	<b>276.5</b>	<b>39.9</b>	<b>108.9</b>				

**Table 17**  
**FY 2011 Consolidated Cash – All Funds**

CONSOLIDATED CASH--ALL FUNDS--FY2011

Preliminary through June 30

Amounts in Millions

	July 31	Aug 31	Sept 30	Oct 31	Nov 30	Dec 31	Jan 31	Feb 28	March 31	April 30	May 31	June 30
General	225.2	315.2	312.0	326.6	283.9	192.2	190.6	408.9	273.8	276.5	39.9	108.9
Grants Revenue	111.5	108.1	104.3	100.9	105.7	94.4	106.6	92.3	88.7	108.3	86.8	80.2
Community Development	(1.3)	(5.0)	(4.1)	(6.3)	(5.0)	1.2	(7.5)	(8.8)	(3.7)	(3.8)	(3.3)	(5.7)
Vehicle Rental Tax	5.2	5.7	2.2	2.6	3.1	3.5	3.8	4.2	4.5	4.9	5.3	5.8
Hospital Assessment Fund	4.2	3.6	35.1	5.0	4.7	6.5	6.2	6.2	9.6	7.4	26.6	27.6
Housing Trust Fund	16.6	16.4	16.8	17.2	15.0	14.7	13.7	14.0	12.8	11.6	11.0	11.3
Other Funds	26.5	20.6	16.8	16.8	46.5	26.2	18.3	(1.9)	(19.4)	19.3	18.3	44.5
<b>TOTAL OPERATING FUNDS</b>	<b>387.9</b>	<b>464.6</b>	<b>483.1</b>	<b>462.8</b>	<b>453.9</b>	<b>338.7</b>	<b>331.7</b>	<b>514.9</b>	<b>366.3</b>	<b>424.2</b>	<b>184.6</b>	<b>272.5</b>
Capital Improvement	124.3	122.1	111.6	105.6	99.3	90.9	87.8	84.8	79.0	223.2	217.4	210.7
Industrial & Commercial Dev.	4.8	4.8	5.1	5.1	5.1	3.2	3.2	3.2	3.2	3.2	3.2	3.4
<b>TOTAL CAPITAL FUNDS</b>	<b>129.1</b>	<b>126.9</b>	<b>116.7</b>	<b>110.7</b>	<b>104.4</b>	<b>94.1</b>	<b>91.0</b>	<b>88.0</b>	<b>82.2</b>	<b>226.4</b>	<b>220.6</b>	<b>214.1</b>
<b>TOTAL FUND EQUITY</b>	<b>517.0</b>	<b>591.5</b>	<b>599.8</b>	<b>573.5</b>	<b>558.3</b>	<b>432.8</b>	<b>422.7</b>	<b>602.9</b>	<b>448.5</b>	<b>650.6</b>	<b>405.2</b>	<b>486.6</b>

**Table 18**  
**CASH FLOW PROJECTIONS**  
(Office of the Director of Finance)

Actuals through October 31, 2011	GENERAL FUND - FY201:													Total	Accrued	Estimated Revenues
	Amounts in Millions															
	Jul 31	Aug 31	Sept 30	Oct 31	Nov 30	Dec 31	Jan 31	Feb 28	Mar 31	Apr 30	May 31	Jun 30				
<b>REVENUES</b>																
Real Estate Tax	7.3	7.3	5.9	5.5	5.6	14.9	38.8	242.7	117.1	22.6	9.7	9.3	486.7			486.7
Total Wage, Earnings, Net Profits	89.4	111.3	85.2	102.3	93.4	91.6	121.6	89.9	105.1	98.8	104.2	91.4	1184.3			1184.3
Realty Transfer Tax	10.2	13.9	11.9	9.3	9.1	9.3	9.6	6.2	8.4	10.1	11.0	11.9	120.9			120.9
Sales Tax	19.4	22.0	20.3	19.4	21.5	18.8	19.9	23.3	18.5	20.1	23.9	21.6	248.6			248.6
Business Privilege Tax	3.6	3.6	9.7	9.5	(2.1)	9.0	8.2	5.6	26.2	159.5	115.5	20.9	369.3			369.3
Other Taxes	8.2	9.7	6.6	6.7	8.3	7.5	7.3	6.9	7.2	12.8	8.5	8.4	98.0			98.0
Locally Generated Non-tax	19.4	22.8	16.9	17.5	21.2	23.9	21.3	20.7	24.1	20.3	23.5	26.8	258.0			258.0
Total Other Governments	3.7	53.2	98.3	69.1	7.2	22.1	13.5	7.8	22.2	8.2	5.5	44.3	355.0	42.6		397.6
Total PICA Other Governments	26.0	21.4	22.6	21.6	24.7	20.8	25.9	21.6	23.1	29.3	29.1	24.9	290.9			290.9
Interfund Transfers	8.4	0.0	0.1	0.0	0.5	3.1	0.2	0.7	1.1	3.0	0.2	11.1	28.4	23.1		51.5
<b>Total Current Revenue</b>	<b>195.6</b>	<b>265.1</b>	<b>277.5</b>	<b>260.8</b>	<b>189.4</b>	<b>221.0</b>	<b>266.2</b>	<b>425.4</b>	<b>352.9</b>	<b>384.6</b>	<b>330.9</b>	<b>270.6</b>	<b>3440.1</b>	<b>65.7</b>		<b>3505.8</b>
Collection of prior year(s) revenue	18.7	122.0	1.0	10.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	152.1			
Other fund balance adjustments																
<b>TOTAL CASH RECEIPTS</b>	<b>214.3</b>	<b>387.1</b>	<b>278.6</b>	<b>271.3</b>	<b>189.4</b>	<b>221.0</b>	<b>266.2</b>	<b>425.4</b>	<b>352.9</b>	<b>384.6</b>	<b>330.9</b>	<b>270.6</b>	<b>3592.2</b>			

	Amounts in Millions													Total	Vouchers Payable	Encumbrances	Estimated Obligations
	July 31	Aug 31	Sept 30	Oct 31	Nov 30	Dec 31	Jan 31	Feb 28	March 31	April 30	May 31	June 30					
<b>EXPENSES AND OBLIGATIONS</b>																	
Payroll	73.7	111.6	99.0	99.2	121.8	99.8	110.4	112.0	99.8	110.4	112.0	135.7	1285.4	54.2		1339.6	
Employee Benefits	38.1	39.5	36.4	39.0	40.5	36.0	36.0	39.0	36.0	36.0	39.0	40.5	456.0	12.4		468.4	
Pension	3.7	(6.3)	6.6	82.4	0.0	0.0	3.7	0.0	363.1	101.1	0.0	0.0	554.3			554.3	
Purchase of Services	53.1	46.2	51.3	74.4	58.1	43.0	64.6	46.8	55.1	82.2	45.3	48.9	668.9	22.8	67.2	759.0	
Materials, Equipment	2.0	5.7	8.9	5.2	5.1	4.8	5.3	4.2	4.9	5.2	5.0	5.3	61.6	4.0	13.3	79.0	
Contributions, Indemnities	11.0	7.8	8.7	1.8	3.1	8.7	3.7	3.9	7.8	7.9	17.9	30.0	112.3	5.2		117.5	
Debt Service-Short Term	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	11.0	11.0			11.0	
Debt Service-Long Term	53.1	7.7	0.0	0.4	0.4	8.5	7.6	34.0	0.4	0.8	0.4	6.5	119.7			119.7	
Interfund Charges	0.5	0.0	0.0	0.0	0.0	0.8	0.0	0.0	0.0	0.0	0.0	3.7	5.0	22.1		27.1	
Advances, Subsidies	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	4.0	0.0	0.0	0.0	4.0			4.0	
Current Year Appropriation	235.2	212.2	211.0	302.3	228.9	201.6	231.4	240.0	571.0	343.6	219.6	281.6	3278.4	120.7	80.5	3479.6	
Prior Yr. Expenditures against																	
Encumbrances	39.6	22.9	13.7	6.2	9.7	9.9	7.6	6.3	4.9	4.4	2.8	2.3	130.3				
Prior Yr. Salaries & Vouchers Payable	67.0	(5.0)	3.0	39.3	(8.5)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	95.8				
<b>TOTAL DISBURSEMENTS</b>	<b>341.9</b>	<b>230.1</b>	<b>227.7</b>	<b>347.8</b>	<b>230.1</b>	<b>211.5</b>	<b>239.0</b>	<b>246.3</b>	<b>575.9</b>	<b>348.0</b>	<b>222.4</b>	<b>283.9</b>	<b>3504.5</b>				

Excess (Def) of Receipts over																
Disbursements	(127.6)	157.0	50.9	(76.5)	(40.7)	9.5	27.3	179.1	(223.1)	36.6	108.6	(13.3)				
Opening Balance	108.9	(18.7)	138.3	189.2	112.7	72.0	254.5	281.8	460.9	237.8	274.4	209.9				
TRANS	0.0	0.0	0.0	0.0	0.0	173.0	0.0	0.0	0.0	0.0	(173.0)	0.0				
<b>CLOSING BALANCE</b>	<b>(18.7)</b>	<b>138.3</b>	<b>189.2</b>	<b>112.7</b>	<b>72.0</b>	<b>254.5</b>	<b>281.8</b>	<b>460.9</b>	<b>237.8</b>	<b>274.4</b>	<b>209.9</b>	<b>196.6</b>				

**Table 19**  
**CASH FLOW PROJECTIONS**  
(Office of the Director of Finance)

Actuals through October 31, 2011	CONSOLIDATED CASH - ALL FUNDS - FY201											
	Amounts in Millions											
	July 31	Aug 31	Sept 30	Oct 31	Nov 30	Dec 31	Jan 31	Feb 28	Mar 31	Apr 30	May 31	Jun 30
General	(18.7)	138.3	189.2	112.7	72.0	254.5	281.8	460.9	237.8	274.4	209.9	196.6
Grants Revenue	123.7	136.9	61.2	58.7	(0.9)	(63.0)	(87.6)	(143.7)	(173.4)	(126.6)	(153.4)	(87.3)
Community Development	(9.3)	(0.7)	0.3	(0.1)	(5.7)	(3.8)	(6.8)	(6.4)	(4.4)	(5.2)	(7.4)	(7.5)
Vehicle Rental Tax	6.3	6.9	7.4	7.9	4.3	4.7	5.1	5.4	3.9	4.3	4.8	5.2
Hospital Assessment Fund	5.2	5.0	6.6	6.2	5.4	7.3	7.6	7.1	20.1	8.6	23.4	19.8
Housing Trust Fund	11.2	11.6	11.9	11.9	17.8	17.1	16.5	16.5	15.7	14.7	14.4	14.7
Other Funds	29.4	14.5	19.7	16.6	22.2	15.2	10.9	10.5	4.2	11.2	11.1	20.6
<b>TOTAL OPERATING FUNDS</b>	<b>147.7</b>	<b>312.6</b>	<b>296.3</b>	<b>213.9</b>	<b>115.1</b>	<b>231.9</b>	<b>227.3</b>	<b>350.2</b>	<b>103.8</b>	<b>181.4</b>	<b>102.7</b>	<b>162.2</b>
Capital Improvement	201.0	193.2	183.6	176.3	173.8	166.4	162.0	159.1	154.5	151.1	146.1	134.6
Industrial & Commercial Dev.	3.4	3.4	3.4	3.7	3.5	3.4	3.6	3.6	3.6	3.5	3.5	3.5
<b>TOTAL CAPITAL FUNDS</b>	<b>204.3</b>	<b>196.6</b>	<b>186.9</b>	<b>180.0</b>	<b>177.3</b>	<b>169.8</b>	<b>165.6</b>	<b>162.7</b>	<b>158.1</b>	<b>154.6</b>	<b>149.6</b>	<b>138.1</b>
<b>TOTAL FUND EQUITY</b>	<b>352.0</b>	<b>509.2</b>	<b>483.2</b>	<b>393.9</b>	<b>292.4</b>	<b>401.7</b>	<b>392.9</b>	<b>512.9</b>	<b>261.9</b>	<b>336.0</b>	<b>252.3</b>	<b>300.3</b>

## DEBT OF THE CITY

The Constitution of the Commonwealth provides that the authorized debt of the City “may be increased in such amount that the total debt of said City shall not exceed 13.5% of the average of the annual assessed valuations of the taxable realty therein, during the ten years immediately preceding the year in which such increase is made, but said City shall not increase its indebtedness to an amount exceeding 3.0% upon such average assessed valuation of realty, without the consent of the electors thereof at a public election held in such manner as shall be provided by law.” It has been judicially determined that bond authorizations once approved by the voters will not be reduced as a result of a subsequent decline in the average assessed value of City property.

The Constitution of the Commonwealth further provides that there shall be excluded from the computation of debt for purposes of the Constitutional debt limit, debt (herein called “self-supporting debt”) incurred for revenue-producing capital improvements that may reasonably be expected to yield revenue in excess of operating expenses sufficient to pay interest and sinking fund charges thereon. In the case of general obligation debt, the amount of such self-supporting debt to be so excluded must be determined by the Court of Common Pleas of Philadelphia County upon petition by the City. Self-supporting debt is general obligation debt of the City, with the only distinction from tax-supported debt being that it is not used in the calculation of the Constitutional debt limit. Self-supporting debt has no lien on any particular revenues.

As of July 1, 2011, the Constitutional debt limitation for tax-supported general obligation debt was approximately \$1,571,939,000. This amount is based upon a formula of 13.5% of the assessed value of taxable real estate within the City on a 10 year rolling average. The total amount of authorized debt applicable to the debt limit was \$1,434,080,000, leaving a legal debt margin of \$137,859,000. The calculation of the legal debt margin is as follows:

**Table 20**  
**General Obligation Bonded Debt**  
**November 1, 2011**  
(in thousands)

Authorized, issued and outstanding	\$1,336,400
Authorized and unissued	<u>459,304</u>
Total	1,795,704
Less: Self-supporting debt	(354,369)
Less: Serial bonds maturing within a year	<u>(6,855)</u>
Total amount of authorized debt applicable to debt limit	1,434,080
Legal debt limit	<u>1,571,939</u>
Legal debt margin	\$ 137,859

The City is also authorized to issue revenue bonds pursuant to The First Class City Revenue Bond Act of 1972. Currently, the City issues revenue bonds to support the Division of Aviation, the Water Department and PGW. Bonds so issued are excluded for purposes of the calculation of the Constitutional debt limit.

### Short-Term Debt

The City has issued notes in anticipation of the receipt of income by the General Fund in each fiscal year since Fiscal Year 1972 (with a single exception). Each note issue was repaid when due prior to

the end of the fiscal year of issuance. The City issued \$285 million of Tax and Revenue Anticipation Notes on July 28, 2010. These notes were repaid on June 30, 2011.

### **Long-Term Debt**

The table below presents a synopsis of the bonded debt of the City and its component units as of the date indicated. In addition, for tables setting forth a ten-year historical summary of tax-supported debt of the City and School District and the debt service requirements to maturity of the City's outstanding bonded indebtedness as of June 30, 2010, see the Fiscal Year 2010 Comprehensive Annual Financial Report.

Of the total balance of City tax-supported general obligation bonds issued and outstanding on October 31, 2011, approximately 18% is scheduled to mature within five years and approximately 39% is scheduled to mature within ten years.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 21**  
**Bonded Debt - City of Philadelphia and Component Units**  
**as of October 31, 2011**  
**(Amounts in thousands)**  
**(Unaudited)**

**Tax-supported bonds**

General Fund		\$ 1,336,502
PA Intergovernmental Cooperation Authority		<u>494,710</u>
Subtotal: Tax-supported bonds		1,831,212

**Other Long-Term Debt-Related Obligations**

Philadelphia Municipal Authority		
Municipal Services Building	\$ 25,731	
Criminal Justice Center	135,850	
Juvenile Justice Center	<u>97,850</u>	259,431

Philadelphia Authority for Industrial Development

Pension Bonds	1,427,917	
Stadiums	325,560	
Library	8,655	
Cultural and Commercial Corridor	122,860	
One Parkway	<u>45,115</u>	1,930,107
Parking Authority		15,365
Redevelopment Authority		<u>245,880</u>
Subtotal		4,281,994

**Revenue bonds**

Water Fund		1,807,436
Aviation Fund		1,423,300
Gas Works		<u>1,155,720</u>
Subtotal: Revenue bonds		<u>4,386,456</u>

**Grand total**

\$ 8,668,450

Source: Office of Director of Finance

**Table 22**  
**City of Philadelphia**  
**Annual Debt Service on City-Related Long-Term Debt**  
**(Amounts in millions of USD)**

Fiscal Year	Tax Supported Bonds <sup>1</sup>			Other Long-Term Obligations <sup>2</sup>			Total		
	Principal	Interest	Total	Principal	Interest	Total	Principal	Interest	Total
2012	41.76	67.44	109.20	75.71	132.58	208.29	117.47	200.02	317.49
2013	48.54	68.44	116.98	82.53	139.30	221.83	131.06	207.74	338.80
2014	50.74	66.22	116.95	82.74	140.33	223.06	133.47	206.54	340.02
2015	53.45	63.55	117.00	84.00	143.93	227.93	137.45	207.48	344.93
2016	52.01	60.86	112.87	83.92	140.23	224.15	135.93	201.09	337.02
2017	54.57	58.20	112.77	84.11	139.85	223.96	138.67	198.05	336.73
2018	57.21	55.35	112.56	89.56	139.03	228.59	146.77	194.38	341.15
2019	60.12	52.34	112.45	74.57	138.25	212.82	134.68	190.59	325.27
2020	62.56	49.50	112.05	64.12	138.01	202.13	126.68	187.50	314.18
2021	54.36	46.37	100.72	64.28	137.88	202.16	118.64	184.25	302.89
2022	57.89	43.58	101.47	64.62	137.58	202.20	122.50	181.16	303.66
2023	60.70	40.52	101.22	65.12	137.11	202.23	125.82	177.62	303.44
2024	63.80	37.24	101.04	65.76	136.51	202.26	129.56	173.75	303.30
2025	67.00	33.79	100.79	66.73	135.57	202.30	133.73	169.37	303.10
2026	62.93	30.38	93.31	80.13	121.38	201.51	143.06	151.76	294.82
2027	66.02	27.00	93.02	158.97	43.77	202.74	224.99	70.77	295.76
2028	69.82	23.61	93.42	164.13	34.54	198.67	233.95	58.15	292.10
2029	42.84	20.90	63.74	277.50	17.61	295.11	320.34	38.51	358.85
2030	58.20	18.39	76.58	53.73	7.81	61.53	111.92	26.20	138.12
2031	61.32	15.37	76.68	56.27	5.32	61.58	117.58	20.69	138.27
2032	64.58	12.18	76.76	13.63	3.21	16.84	78.21	15.39	93.60
2033	28.16	9.70	37.86	4.90	2.71	7.61	33.06	12.42	45.47
2034	14.70	8.38	23.07	5.22	2.39	7.61	19.91	10.77	30.68
2035	15.71	7.36	23.07	5.56	2.06	7.61	21.27	9.42	30.68
2036	16.80	6.28	23.07	5.92	1.69	7.61	22.71	7.97	30.68
2037	17.96	5.12	23.07	6.30	1.31	7.61	24.26	6.43	30.68
2038	19.22	3.85	23.07	6.71	0.90	7.61	25.93	4.75	30.68
2039	20.59	2.48	23.07	7.15	0.46	7.61	27.74	2.95	30.68
2040	8.52	1.50	10.02	0.00	0.00	0.00	8.52	1.50	10.02
2041	9.10	0.93	10.02	0.00	0.00	0.00	9.10	0.93	10.02
2042	9.71	0.32	10.02	0.00	0.00	0.00	9.71	0.32	10.02
<b>TOTAL</b>	<b><u>1,370.80</u></b>	<b><u>937.14</u></b>	<b><u>2,307.94</u></b>	<b><u>1,893.85</u></b>	<b><u>2,181.32</u></b>	<b><u>4,075.17</u></b>	<b><u>3,264.65</u></b>	<b><u>3,118.46</u></b>	<b><u>6,383.11</u></b>

<sup>1</sup> Includes General Obligation bonds.

<sup>2</sup> Includes PAID, PMA, Redevelopment Authority, and Parking Authority bonds.

### Other Long-Term Debt Related Obligations

The City has entered into other contracts and leases to support the issuance of debt by public authorities related to the City pursuant to which the City is required to budget and appropriate tax or other general revenues to satisfy such obligations, as shown on Table 16. The City budgets all other long-term debt-related obligations as a single budget item with the exception of the Parking Authority which has a budget of \$1,336,700 for Fiscal Year 2012.

The Hospitals Authority and the State Public School Building Authority have issued bonds on behalf of the Community College of Philadelphia (“CCP”). Under the Community College Act, each community college must have a local sponsor, which for CCP is the City. As the local sponsor, the City is obligated to pay up to 50% of the annual capital expenses of CCP, which includes debt service. The

remaining 50% is paid by the Commonwealth. Additionally, the City annually appropriates funds for a portion of CCP's operating costs (less tuition and less the Commonwealth's payment). The total payment to CCP in Fiscal Year 2008 was \$24,467,924. The amount paid in Fiscal Year 2009 and Fiscal Year 2010 was \$26,467,924 each year. The amount paid in Fiscal Year 2011 was \$25,409,207. The budgeted amount for Fiscal Year 2012 is \$25,409,207. This amount represents the portion of operating costs (less student tuition and the Commonwealth payment) and up to half of the annual capital expenses for the year.

### Swap Information

The City has entered into various swaps related to its outstanding General Fund supported bonds as detailed in the following table:

**Table 23**  
**Summary of Swap Information**  
**for General Fund Supported Bonds**  
**as of October 31, 2011**

City Entity	City GO	City Lease - PAID	City Lease - PAID	City Lease - PAID
Related Bond Series	2009B <sup>(1)</sup>	2001 (Stadium)	2007B (Stadium)	2007B (Stadium)
Initial Notional Amount	\$313,505,000	\$298,485,000	\$217,275,000	\$72,400,000
Current Notional Amount	\$100,000,000	\$193,520,000	\$217,275,000	\$72,400,000
Termination Date	8/1/2031	10/1/2030	10/1/2030	10/1/2030
Product	Fixed Payer Swap	Basis Swap <sup>(2)</sup>	Fixed Payer Swap	Fixed Payer Swap
Rate Paid by Dealer	SIFMA	67% 1-month LIBOR + 0.20%, plus fixed annuity	SIFMA	SIFMA
Rate Paid by City Entity	3.829%	SIFMA	3.9713%	3.9713%
Dealer	Royal Bank of Canada	Merrill Lynch Capital Services, Inc.	JP Morgan Chase Bank, N.A.	Merrill Lynch Capital Services, Inc.
Fair Value <sup>(3)</sup>	(\$18,630,069)	(\$8,867,189)	(\$39,056,646)	(\$13,014,586)

<sup>(1)</sup> On July 28, 2009, the City terminated a portion of the swap in the amount of \$213,505,000 in conjunction with the refunding of its Series 2007B bonds with the Series 2009A fixed rate bonds and the Series 2009B variable rate bonds. The City made a termination payment of \$15,450,000.

<sup>(2)</sup> PAID receives annual fixed payments of \$1,216,500 from July 1, 2004 through July 1, 2013. As the result of an amendment on July 14, 2006, \$104,965,000 of the total notional was restructured as a constant maturity swap (the rate received by PAID on that portion was converted from a percentage of 1-month LIBOR to a percentage of the 5-year LIBOR swap rate from October 1, 2006 to October 1, 2020). The constant maturity swap was terminated in December 2009. The City received a termination payment of \$3,049,000.

<sup>(3)</sup> Fair values are as of October 31, 2011, and are shown from the City's perspective and include accrued interest.

While the City is party to several interest rate swap agreements, for which there is General Fund exposure and on which the swaps currently have a negative mark against the City, the City has no obligation to post collateral on these swaps while the City's underlying ratings are investment grade.

For more information related to certain swaps entered into in connection with revenue bonds issued for PGW, Water and the Airport, see the Fiscal Year 2010 Comprehensive Annual Financial Report. In addition, PICA has entered into swaps which are detailed in the Fiscal Year 2010 Comprehensive Annual Financial Report.

## Letter of Credit and Liquidity Agreements

The City has entered into various letter of credit and standby agreements related to its General Fund supported bonds:

**Table 24**  
**Summary of Letter of Credit and Standby Agreements**  
**for General Fund Supported Bonds**  
**as of October 31, 2011**

<u>Variable Rate Bond Series</u>	<u>Amount Outstanding</u>	<u>Provider</u>	<u>Expiration Date</u>
General Obligation Bonds, Series 2009B	\$ 100,000,000	RBC	08/04/2014
PAID Multi-Modal Lease Revenue Refunding Bonds, Series 2007B	234,280,000	JP Morgan/ Bank of America/ PNC Bank	05/24/2013

On August 4, 2011, the City replaced the letter of credit for the General Obligation, Bonds Series 2009B.

## Recent and Upcoming Financings

The City, together with Philadelphia International Airport, anticipates issuing revenue refunding bonds in the amount of approximately \$150 million, and remarketing the City's Airport Revenue Bonds, Series 2005C in the amount of \$162.6 million in Fiscal Year 2012.

The City, through the Redevelopment Authority, anticipates issuing revenue refunding bonds in the amount of approximately \$100 million in Fiscal Year 2012.

From time to time, the City considers additional new money and/or refunding financings as market opportunities arise.

The following is a list of financings that the City has entered into since the close of Fiscal Year 2011:

In November 2011, the City along with the Water Department issued \$184,855,000 million Water and Wastewater Revenue Bonds.

In September 2011, the City along with PGW, remarketed the Eighth Series B-E Bonds in the amount of approximately \$225.5 million and issued approximately \$88.8 million of Twentieth (1975 Ordinance) and Tenth (1998 Ordinance) Series Refunding Bonds.

In September 2011, the City along with the Water Department, remarketed the Water and Wastewater Revenue Bonds, Variable Rate Series 1997B Bonds in the amount of approximately \$70 million.

In August 2011, the City remarketed the General Obligation Multi-Modal Refunding Bonds, Series 2009B in the amount of \$100 million.

In May 2011, the City, through the Philadelphia Authority for Industrial Development, remarketed the Multi-Modal Lease Revenue Refunding Bonds, 2007 Series B in the amount of approximately \$289.6 million.

In April 2011, the City issued \$252,720,000 General Obligation Bonds, Series 2011, \$139,059,234 for capital projects and \$119,733,727 for refunding for savings.

The City has entered into a \$28,000,000 lease agreement with the Philadelphia Municipal Authority for the purpose of purchasing certain city vehicles. The lease payments are subject to annual appropriation by the City. This transaction closed in March 2011.

The City is continually monitoring refunding opportunities for its outstanding debt and may undertake certain refundings depending on market conditions.

### **CITY CAPITAL IMPROVEMENT PROGRAM**

The Capital Improvement Program for Fiscal Years 2012-2017 contemplates a total budget of \$8,990,983,000 of which \$1,972,365,000 is to be provided from Federal, Commonwealth, and other sources and the remainder through City funding. The following table shows the amounts budgeted each year from various sources of funds for capital projects. City Council adopted the Capital Improvement Program for Fiscal Years 2012-2017 on June 23, 2011.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 25**  
**Fiscal Years 2012-2017**  
**Capital Improvement Program**  
**(Amounts in Thousands of USD)**

<u>City Funds –</u>							
<u>Tax Supported</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2012-2017</u>
Carried-forward Loans	240,051	0	0	0	0	0	240,051
Operating Revenue	33,509	9,529	8,029	7,029	6,029	3,729	67,854
New Loans	107,012	106,050	86,985	81,625	84,079	80,534	546,285
Pre-financed Loans	3,268	1,000	1,000	1,000	1,000	1,000	8,268
PICA Pre-financed Loans	<u>26,492</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>26,492</u>
Tax-supported Subtotal	410,332	116,579	96,014	89,654	91,108	85,263	888,950
<u>City Funds –</u>							
<u>Self-Sustaining</u>							
Carried-forward Loans	1,094,637	0	0	0	0	0	1,094,637
Operating	179,625	37,322	43,689	44,062	46,444	47,000	398,142
New Loans	<u>683,803</u>	<u>791,680</u>	<u>668,941</u>	<u>866,664</u>	<u>972,741</u>	<u>635,060</u>	<u>4,618,889</u>
Self-Sustaining Subtotal	1,958,065	829,002	712,630	910,726	1,019,185	682,060	6,111,668
<u>Revolving Funds</u>	18,000	0	0	0	0	0	18,000
<u>Other Than City Funds</u>							
Carried-Forward Other Government	17,171	0	0	0	0	0	17,171
Other Governments							
Off Budget	461	695	869	1,114	1,303	1,421	5,863
Carried-Forward State	67,944	0	0	0	0	0	67,944
State Off Budget	61,495	99,336	123,622	155,243	164,204	165,191	769,091
State	23,707	7,552	6,232	6,507	6,532	6,507	57,037
Carried-Forward Private	74,446	0	0	0	0	0	74,446
Private	17,020	25,120	25,020	25,020	25,020	25,020	142,220
Carried-Forward Federal	298,025	0	0	0	0	0	298,025
Federal Off Budget	25,548	30,258	30,579	7,324	7,324	9,154	110,187
Federal	<u>132,460</u>	<u>86,311</u>	<u>57,340</u>	<u>48,690</u>	<u>50,490</u>	<u>55,090</u>	<u>430,381</u>
<u>Other Than City Funds</u>							
<u>Subtotal</u>	718,277	249,272	243,662	243,898	254,873	262,383	1,972,365
<b>TOTAL</b>	<b>3,104,674</b>	<b>1,194,853</b>	<b>1,052,306</b>	<b>1,244,278</b>	<b>1,365,166</b>	<b>1,029,706</b>	<b>8,990,983</b>

## LITIGATION

Generally, judgments and settlements on claims against the City are payable from the General Fund, except for claims against the Water Department, the Division of Aviation, and the Gas Works. Claims against the Water Department are paid first from the Water Fund and only secondarily from the General Fund. Claims against the Division of Aviation, to the extent not covered by insurance, are paid first from the Aviation Fund and only secondarily from the General Fund. Claims against the Gas Works, to the extent not covered by insurance, are paid first from Gas Works revenues and only secondarily from the General Fund.

The Act of October 5, 1980, P.L. 693, No. 142, known as the “Political Subdivision Tort Claims Act,” (the “Tort Claims Act”) establishes a \$500,000 aggregate limitation on damages for injury to a person or property arising from the same cause of action or transaction or occurrence or series of causes of action, transactions or occurrences with respect to governmental units in the Commonwealth such as the City. The constitutionality of that aggregate limitation has been repeatedly upheld by the Pennsylvania Supreme Court. In February 1987, an appeal of a decision upholding such constitutionality to the United

States Supreme Court was dismissed for want of jurisdiction. However, under Pennsylvania Rule of Civil Procedure 238, delay damages in State Court cases are not subject to the \$500,000 limitation. Moreover, the limit on damages is inapplicable to any suit against the City which does not arise under state tort law such as claims made against the City under Federal civil rights laws.

The aggregate loss resulting from general and special litigation claims was \$30.2 million for Fiscal Year 2001, \$30.0 million for Fiscal Year 2002, \$24.1 million for Fiscal Year 2003, \$24.5 million for Fiscal Year 2004, \$27.5 million for Fiscal Year 2005, \$23.0 million for Fiscal Year 2006, \$26.6 million for Fiscal Year 2007, \$29.8 million for Fiscal Year 2008, \$34.5 million for Fiscal Year 2009, \$32.7 million for Fiscal Year 2010, and \$33.7 million for Fiscal Year 2011. Estimates of settlements and judgments from the General Fund are \$33.12 for each of the Fiscal Years 2012 through 2016, respectively (based on the Twentieth Five-Year Plan). In budgeting for settlements and judgments in the annual Operating Budget and projecting settlements and judgments for each Five-Year Plan, the City bases its estimates on past experience and on an analysis of estimated potential liabilities and the timing of outcomes, to the extent a proceeding is sufficiently advanced to permit a projection of the timing of a result. General and special litigation claims are budgeted separately from back-pay awards and similar settlements relating to labor disputes. Usually, some of the costs arising from labor litigation are reported as part of current payroll expenses. For Fiscal Year 2011, payments for claims arising from labor settlements in the General Fund were \$1.31 million of which \$1.3 million were paid from the Indemnities account, and \$6,000 from the Operating budgets of the affected departments. For Fiscal Year 2010, payments for claims arising from labor settlements in the General Fund were \$1.4 million of which \$1.38 million was paid from the Indemnities account, and \$13,000 from the operating budgets of the affected departments. Actual claims paid out from the General Fund for settlements and judgments averaged \$31.4 million per year over the five years from Fiscal Year 2007 through Fiscal Year 2011.

In addition to routine litigation incidental to performance of the City's governmental functions and litigation arising in the ordinary course relating to contract and tort claims and alleged violations of law, certain special litigation matters are currently being litigated and/or appealed and adverse final outcomes of such litigation could have a substantial or long-term adverse effect on the City's General Fund. These proceedings involve: environmental-related actions and proceedings in which it has been or may be alleged that the City is liable for damages, including but not limited to property damage and bodily injury, or that the City should pay fines or penalties or the costs of response or remediation, because of the alleged generation, transport, or disposal of toxic or otherwise hazardous substances by the City, or the alleged disposal of such substances on or to City-owned property; a class action suit alleging that the City failed to properly oversee management of funds in the deferred compensation plan of City employees; civil rights claims; and a pay dispute with former and current paramedics. The ultimate outcome and fiscal impact, if any, on the City's General Fund of the claims and proceedings described in this paragraph are not currently predictable.

Various claims in addition to the lawsuits described in the preceding paragraph have been asserted against the Water Department and in some cases lawsuits have been instituted. Many of these Water Department claims have been reduced to judgment or otherwise settled in a manner requiring payment by the Water Department. The aggregate loss for Fiscal Year 2003 which resulted from these claims and lawsuits was \$3.9 million, \$2.9 million for Fiscal Year 2004, \$2.4 million for Fiscal Year 2005, \$4.2 million for Fiscal Year 2006, \$2.5 million in Fiscal Year 2007, \$4.6 million in Fiscal Year 2008, \$5.0 million in Fiscal Year 2009, \$4.8 million in Fiscal Year 2010 and \$5.4 million in Fiscal Year 2011. The Water Fund's budget for Fiscal Year 2012 contains an appropriation for Water Department claims in the amount of \$6.5 million, although the current estimate, based on the prior three fiscal years' expenditures, is for only \$2.9 million in Fiscal Year 2012. The Water Fund is the first source of payment for any of the claims against the Water Department.

In addition, various claims have been asserted against the Division of Aviation and in some cases lawsuits have been instituted. Many of these Division of Aviation claims have been reduced to judgment or otherwise settled in a manner requiring payment by the Division of Aviation. The aggregate loss for Fiscal Year 2008 which resulted from these claims and lawsuits was \$1.3 million, \$430,000 for Fiscal Year 2009, \$881,600 for Fiscal Year 2010 and \$1,685,000 for Fiscal Year 2011. The Indemnities budgets for Aviation Fund claims for Fiscal Year 2012 contains an appropriation in the amount of \$2.5 million each, although the current estimate, based on the prior three fiscal years' expenditures, is only \$1.0 million in Fiscal Year 2012. The Division of Aviation is the first source of payment for any of the claims against the Division of Aviation.

The City received correspondence (the "Letter") from the Internal Revenue Service (the "Service") dated October 18, 2011; the Letter states that City's [\$275,000,000] Tax and Revenue Anticipation Notes, Series A of 2009-2010 (the "2009 Notes") have been selected for examination. The Letter states "[a]t this time we [the Service] have no reason to believe that your bond issue fails to comply with any of the applicable federal tax requirements." The City intends to provide the information requested in the Letter and intends to cooperate fully with the Service in the course of its examination.

### **ELECTED AND APPOINTED OFFICIALS**

The Mayor is elected for a term of four years and is eligible to succeed himself for one term. Each of the seventeen members of the City Council is also elected for a four-year term which runs concurrently with that of the Mayor. There is no limitation on the number of terms that may be served by members of the City Council. Of the members of the City Council, ten are elected from districts and seven are elected at-large, with a minimum of two of the seven representing a party or parties other than the majority party. The District Attorney and the City Controller are elected at the mid-point of the terms of the Mayor and City Council.

The City Controller's responsibilities derive from the Home Rule Charter, various City ordinances and state and federal statutes, and contractual arrangements with auditees. The City Controller must follow Generally Accepted Government Auditing Standards ("GAGAS") established by the federal Government Accountability Office (formerly known as the General Accounting Office), and GAAS, Generally Accepted Auditing Standards promulgated by the American Institute of Certified Public Accountants. As of October 31, 2011, the Office of the City Controller had 113 employees, including 63 auditors, 21 of whom were certified public accountants.

The City Controller post-audits and reports on the City's and the School District's comprehensive Annual Financial Reports, federal assistance received by the City and the performance of City departments. The City Controller also conducts a pre-audit program of expenditure documents required to be submitted for approval, such as invoices, payment vouchers, purchase orders and contracts. Documents are selected for audit by category and statistical basis. The Pre-Audit Division verifies that expenditures are authorized and accurate in accordance with the Home Rule Charter and other pertinent legal and contractual requirements before any moneys are paid by the City Treasurer. The Pre-Audit Technical Unit, consisting of auditing and engineering staff, inspects and audits capital project design, construction and related expenditures. Other responsibilities of the City Controller include investigation of allegations of fraud, preparation of economic reports, certification of the City's debt capacity and the capital nature and useful life of the capital projects, and opining to PICA on the reasonableness of the assumptions and estimates in the City's five-year financial plans.

The principal officers of the City's government appointed by the Mayor are the Managing Director of the City (the "Managing Director"), the Director of Finance of the City (the "Director of Finance"), the City Solicitor (the "City Solicitor"), the Deputy Mayor for Planning and Economic Development and Director of Commerce (the "Director of Commerce") and the City Representative (the

“City Representative”). These officials, together with the Mayor and the other members of the Mayor’s cabinet, constitute the major policy-making group in the City’s government.

The Managing Director is responsible for supervising the operating departments and agencies of the City that render the City’s various municipal services. The Director of Commerce is charged with the responsibility of promoting and developing commerce and industry. The City Representative is the Ceremonial Representative of the City and especially of the Mayor. The City Representative is charged with the responsibility of giving wide publicity to any items of interest reflecting the activities of the City, its inhabitants and for the marketing and promotion of the image of the City.

The City Solicitor is head of the Law Department and acts as legal advisor to the Mayor, the City Council, and all of the agencies of the City government. The City Solicitor is also responsible for all of the City’s contracts and bonds, for assisting City Council, the Mayor, and City agencies in the preparation of ordinances for introduction in City Council, and for the conduct of litigation involving the City.

The Director of Finance is the chief financial and budget officer of the City and is selected from three names submitted to the Mayor by a Finance Panel. The Director of Finance is responsible for the financial functions of the City including development of the annual operating budget, the capital budget, and capital program; the City’s program for temporary and long-term borrowing; supervision of the operating budget’s execution; the collection of revenues through the Department of Revenue; and the oversight of pension administration as Chairperson of the Board of Pensions and Retirement. The Director of Finance is also responsible for the appointment and supervision of the City Treasurer, whose office manages the City’s debt program and serves as the disbursing agent for the distribution of checks and electronic payments from the City Treasury and the management of cash resources.

The following are brief biographies of Mayor Nutter, his chief of staff, his cabinet, as defined in the City Charter, the City Controller and the City Treasurer:

**Michael A. Nutter, Mayor**, was sworn in as the City’s 98th Mayor on January 7, 2008. He won the Democratic nomination in a five-way primary election. Elected to Philadelphia City Council in 1992, the Mayor represented the City’s Fourth Councilmanic District for nearly fifteen years. During his time in City Council, he engineered groundbreaking ethics reform legislation, led successful efforts to pass a citywide smoking ban, worked to lower taxes for Philadelphians and to reform the City’s tax structure, and labored to increase the number of Philadelphia police officers patrolling the streets and to create a Police Advisory Board to provide a forum for discussion between citizens and the Police Department. Mayor Nutter received his B.A. from the Wharton School of Business at the University of Pennsylvania in 1979.

**Alan L. Butkovitz** is serving his second term as the City’s elected City Controller, an office independent of the Mayor. Prior to his election as City Controller, Mr. Butkovitz served 15 years in the Pennsylvania House of Representatives, representing the 174th Legislative District in Northeast Philadelphia where he served on the Veterans Affairs and Urban Affairs Committees as well as committees on Aging and Older Adults, Children and Youth and Insurance. Mr. Butkovitz was widely praised for leading the bi-partisan investigation into violence in Philadelphia public schools. He authored legislation creating the Office of the Safe Schools Advocate, the first of its kind in the nation. Mr. Butkovitz was born and raised in the City. He is an attorney and received his Juris Doctor degree from Temple University Law School in 1976 and a bachelor’s degree from Temple University in 1973.

**Everett A. Gillison, Chief of Staff to the Mayor and Deputy Mayor for Public Safety**, was appointed Chief of Staff by Mayor Nutter on October 19, 2011. Mr. Gillison has served as Deputy Mayor for Public Safety since January 7, 2008 where he advises and assists the Mayor on all policies, planning and initiatives designed to promote the public safety and prevent crime. He also leads a collaborative effort with the Police Department and other agencies in the criminal justice system to provide a more

holistic approach to the prevention and the enhancement of public safety throughout the City. Mr. Gillison will continue in his role as Deputy Mayor for Public Safety in addition to his role as the Mayor's Chief of Staff. Mr. Gillison previously served as a Senior Trial Lawyer for the Defender Association of Philadelphia where he worked for more than 30 years. Other experience also includes his time on the Board of Summerbridge of Greater Philadelphia, as well as a member of the American College of Trial Lawyers.

**Richard Negrin, Deputy Mayor for Administration and Coordination and Managing Director**, was appointed in July 2010. This Cabinet position has direct management responsibility over the City's key infrastructure departments and coordinates across all City government to provide oversight and support to ensure optimal performance. In December 2009, Mr. Negrin was appointed by Mayor Nutter to serve as Executive Director of the Board of Revision of Taxes to provide strong leadership and to revitalize, restructure and reform the embattled agency. From November 2006 through December 2009, Mr. Negrin served as Vice-Chair of the independent Philadelphia Board of Ethics which helped to change the culture of government by providing guidance, education and training on ethics rules to the entire City workforce as well as to promote greater transparency in government by overseeing financial disclosures by City officials and having oversight related to campaign finance limits and disclosures. Prior to joining the City, Mr. Negrin was Vice President, Associate General Counsel, and a member of the Executive Leadership Council of ARAMARK Corporation. Prior to joining ARAMARK, Mr. Negrin was a litigator with the law firm of Morgan, Lewis & Bockius LLP and was a prosecutor in the Major Trials Unit of the Philadelphia District Attorney's Office. Mr. Negrin is a graduate of Rutgers University School of Law, where he was the recipient of the Richard L. Barbour, Jr. Memorial Award. He received his Bachelor's degree in political science from Wagner College where he received the Pre-Law Prize for academic excellence. During college, Mr. Negrin was a consensus football all-American and served as captain of the football team, helping to lead them to the small college National Championship in 1987. After college, Mr. Negrin played briefly in the National Football League, signing contracts with the Cleveland Browns in 1988 and the New York Jets in 1989.

**Rob Dubow, Director of Finance**, was appointed on January 7, 2008. The Director of Finance is the Chief Financial Officer of the City. Prior to his appointment, Mr. Dubow was the Executive Director of PICA. He served as Chief Financial Officer of the Commonwealth from 2004 to 2005. From 2000 to 2004, he served as Budget Director for the City, where he had also been a Deputy Budget Director and Assistant Budget Director. Before working for the City, Mr. Dubow was a Senior Financial Analyst for PICA. He also served as a Research Associate at the Pennsylvania Economy League and was a reporter for the Associated Press. Mr. Dubow earned a Masters in Business Administration degree from the Wharton School of Business and a Bachelor of Arts degree from the University of Pennsylvania.

**Shelley R. Smith, City Solicitor**, was appointed on January 7, 2008. The City Solicitor of the City of Philadelphia is the City's chief legal officer, the head of the City's Law Department, and a member of the Mayor's Cabinet. Prior to her appointment, Ms. Smith was the Associate General Counsel for Regulatory Affairs - East at Exelon Corporation. Prior to joining Exelon, Ms. Smith was with Ballard Spahr as Of Counsel in the Labor, Employment & Immigration Group. Ms. Smith also spent more than a decade with the City's Law Department where she was trial attorney and supervisor in the Civil Rights Unit, Chief of the Affirmative Litigation and Labor and Employment Units, and, finally, Chair of the Corporate and Tax Group.

**Alan Greenberger, Deputy Mayor for Planning and Economic Development and Director of Commerce**, was appointed on June 30, 2009. Mr. Greenberger is also the Executive Director of the City Planning Commission where he chairs the Philadelphia Zoning Code Commission. A native of New York City, he moved to the City in 1974 to join Mitchell/Giurgola Architects. He became an associate of Mitchell/Giurgola in 1980, moved to Australia to join Mitchell/Giurgola & Thorpe, architects for the Australian Parliament House, and rejoined Mitchell/Giurgola in the City as a partner in 1986. In 1990, he

and several partners at M/G changed the name of the firm to MGA Partners, where he practiced through 2008. He has been the lead designer on numerous MGA projects including the Department of State National Foreign Affairs Training Center, the West Chester University School of Music and Performing Arts Center, America on Wheels Museum, Lehigh University Linderman Library Renovation, Mann Center for the Performing Arts Master Plan and Pavilions, and the Centennial District Master Plan.

**Melanie Johnson, City Representative**, was appointed on January 7, 2008. The City Representative will promote and give wide publicity to items of interest reflecting the accomplishments of the City and its inhabitants and the growth and development of its commerce and industry. Ms. Johnson had served as the Director of Communications for the Nutter for Mayor Campaign since August of 2006. Prior experience includes her time as Press Secretary to Former Mayor Ed Rendell, Director of Communication for Multicultural Affairs Congress at Philadelphia Convention and Visitors Bureau, and Senior Account Executive at Beach Advertising.

**Nancy E. Winkler, City Treasurer**, was appointed City Treasurer effective January 31, 2011. Her responsibilities include oversight of all activities related to the issuance of debt by the City, managing the investment of approximately \$2.0 billion of operating and bond funds as well as managing the City's depository banking. Prior to her tenure with the City, Ms. Winkler worked for over twenty-eight years with Public Financial Management (the PFM Group), from 1990 to 2011 as Managing Director, with responsibility to manage the firm's municipal, state and authority practices in New York and Maryland. Ms. Winkler holds a B.A. in American Studies and Economics from Georgetown University, where she was a George F. Baker Scholar.

## **PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY**

### **General**

The Pennsylvania Intergovernmental Cooperation Authority ("PICA") was created on June 5, 1991 by the Pennsylvania Intergovernmental Cooperation Authority Act for Cities of the First Class (the "PICA Act"). PICA was established to provide financial assistance to cities of the first class. The City is the only city of the first class in the Commonwealth. The Governor of Pennsylvania, the President pro tempore of the Pennsylvania Senate, the Minority Leader of the Pennsylvania Senate, the Speaker of the Pennsylvania House of Representatives and the Minority Leader of the Pennsylvania House of Representatives each appoints one voting member of PICA's board. The Secretary of the Budget of the Commonwealth and the Director of Finance of the City serve as ex officio members of PICA's board with no voting rights.

The PICA Act provides that, upon request by the City to PICA for financial assistance and for so long as any bonds issued by PICA remain outstanding, PICA shall have certain financial and oversight functions. PICA has the power, in its oversight capacity, to exercise certain advisory and review procedures with respect to the City's financial affairs, including the power to review and approve five-year financial plans prepared at least annually by the City, and to certify non-compliance by the City with the then-existing five-year plan adopted by the City pursuant to the PICA Act. PICA is also required to certify non-compliance if, among other things, no approved five-year plan is in place; and PICA is required to certify non-compliance with an approved five-year plan if the City has failed to file mandatory revisions to an approved five-year plan. Under the PICA Act, any such certification of non-compliance would require the Secretary of the Budget of the Commonwealth to withhold payments due to the City from the Commonwealth or any of its agencies (including, with certain exceptions, all grants, loans, entitlements and payment of the portion of the PICA Tax, hereinafter described, otherwise payable to the City). See "PICA Bonds" below. Under the PICA Act, the City is required to make quarterly financial reports to PICA, as further described under "Quarterly Reporting to PICA" below.

## **Five-Year Plans of the City**

The PICA Act requires the City to annually develop a five-year financial plan and obtain PICA's approval of it. The original five-year plan, which covered Fiscal Years 1992 through 1996, was prepared by the Mayor, approved by City Council on April 29, 1992 and by PICA on May 18, 1992. In each subsequent year, the City updated the previous year's five-year plan, each of which was approved by PICA.

The City's Eighteenth Five-Year Plan (the "Eighteenth Five-Year Plan"), covering Fiscal Years 2010-2014, included a one percent City Sales Tax increase through Fiscal Year 2014 and a partial deferral of the City's pension payment in Fiscal Year 2010 (\$150 million) and Fiscal Year 2011 (\$80 million) to be paid back in full by Fiscal Year 2014, as permitted under Act 44 of 2009 of the General Assembly of the Commonwealth ("Act 44"). In addition to the deferrals, the City changed the amortization period from 20 years to 30 years and lowered the interest rate assumption from 8.75% to 8.25%.<sup>1</sup> At PICA's request, the Eighteenth Five-Year Plan was revised to include at least \$25 million in additional savings or recurring revenues in each year of the Eighteenth Five-Year Plan. PICA approved the revised Eighteenth Five-Year Plan on September 16, 2009, subject to the enactment of the legislation authorizing the increase in the City's sales tax and change in the City's pension fund payments. The Commonwealth enacted such legislation on September 18, 2009.

The Mayor presented the Nineteenth Five-Year Plan (the "Nineteenth Five-Year Plan") to City Council on March 4, 2010. City Council approved the Fiscal Year 2011 Budget on May 20, 2010, and the Mayor signed it on June 1, 2010. The Nineteenth Five-Year Plan was approved by PICA on August 10, 2010. The Nineteenth Five-Year Plan includes a temporary 9.9% Real Estate Tax increase through Fiscal Year 2012, which is estimated to generate \$94.4 million in Fiscal Year 2011.

The Mayor presented the Twentieth Five-Year Plan (the "Twentieth Five-Year Plan") to City Council on March 3, 2011. The adopted Fiscal Year 2012 Operating Budget conforms to the Twentieth Five-Year Plan. The Twentieth Five-Year Plan was approved by PICA on July 26, 2011.

## **Quarterly Reporting to PICA**

The PICA Act requires the City to prepare and submit quarterly reports to PICA so that PICA may determine whether the City is in compliance with the then-current Five-Year Plan. Under the PICA Act, a "variance" is deemed to have occurred as of the end of a reporting period if (i) a net adverse change in the fund balance of a covered fund of more than 1% of the revenues budgeted for such fund for that fiscal year is reasonably projected to occur, such projection to be calculated from the beginning of the fiscal year for the entire fiscal year, or (ii) the actual net cash flows of the City for a covered fund are reasonably projected to be less than 95% of the net cash flows of the City for such covered fund for that fiscal year originally forecast at the time of adoption of the budget, such projection to be calculated from the beginning of the fiscal year for the entire fiscal year. The Mayor is required to provide a report to PICA that describes actual or current estimates of revenues, expenditures, and cash flows by covered funds compared to budgeted revenues, expenditures, and cash flows by covered funds for each month in the previous quarter and for the year-to-date period from the beginning of the then-current fiscal year of the City to the last day of the fiscal quarter or month, as the case may be, just ended. Each such report is required to explain any variance existing as of such last day.

PICA may not take any action with respect to the City for variances if the City (i) provides a written explanation of the variance that PICA deems reasonable; (ii) proposes remedial action that PICA believes will restore overall compliance with the then-current Five-Year Plan; (iii) provides information in

---

<sup>1</sup> On October 28, 2010, the City's Board of Pensions and Retirement voted to further lower the pension fund's annual earnings assumption from 8.25% to 8.15%. This is reflected in subsequent five-year plans.

the immediately succeeding quarterly financial report demonstrating to the reasonable satisfaction of PICA that the City is taking remedial action and otherwise complying with the then-current Five-Year Plan; and (iv) submits monthly supplemental reports as required by the PICA Act. PICA last declared a variance in February 2009. It has since been removed and there are no current variances.

## **PICA Bonds**

PICA has previously issued eleven series of bonds. Under the PICA Act, PICA no longer has the authority to issue bonds for new money purposes, but may refund bonds previously issued by it. Two series of bonds remain outstanding: (i) Special Tax Revenue Refunding Bonds (City of Philadelphia Funding Program), Series of 2009 issued in the original aggregate principal amount of \$354,925,000, having a final stated maturity date of June 15, 2023 and (ii) Special Tax Revenue Refunding Bonds (City of Philadelphia Funding Program), Series of 2010 in the original principal amount of \$206,960,000, having a final stated maturity date of June 15, 2022. As of the close of business on June 30, 2011, the principal amount of PICA bonds outstanding was \$494,710,000.

The proceeds of the previous series of bonds issued by PICA were used (a) to make grants to the City to fund General Fund deficits of the City, to fund the costs of certain capital projects undertaken by the City, to provide other financial assistance to the City to enhance productivity in the operation of City government, and to defease certain general obligation bonds of the City, (b) to refund other bonds of PICA and (c) to pay costs of issuance.

The PICA Act authorized the City to impose a tax for the sole and exclusive purposes of PICA. In connection with the adoption of the Fiscal Year 1992 budget and the adoption of the first Five-Year Plan, the City reduced the wage, earnings, and net profits tax on City residents by 1.5% and enacted a PICA Tax of 1.5% tax on wages, earnings and net profits of City residents (the “PICA Tax”). Proceeds of the PICA Tax are solely the property of PICA. The PICA Tax, collected by the City’s Department of Revenue, is deposited in the “Pennsylvania Intergovernmental Cooperation Authority Tax Fund” (the “PICA Tax Fund”) of which the State Treasurer is custodian. The PICA Tax Fund is not subject to appropriation by City Council or the General Assembly of the Commonwealth.

The PICA Act authorizes PICA to pledge the PICA Tax to secure its bonds and prohibits the Commonwealth and the City from repealing the PICA Tax or reducing the rate of the PICA Tax while any bonds secured by the PICA Tax are outstanding. PICA bonds are payable from the PICA revenues, including the PICA Tax, pledged to secure PICA’s bonds, the Bond Payment Account (as described below) and any debt service reserve fund established for such bonds and have no claim on any revenues of the Commonwealth or the City.

The PICA Act requires that proceeds of the PICA Tax in excess of amounts required for (i) debt service, (ii) replenishment of any debt service reserve fund for bonds issued by PICA, and (iii) certain PICA operating expenses, be deposited in a trust fund established pursuant to the PICA Act exclusively for the benefit of the City and designated the “City Account.” Amounts in the City Account are required to be remitted to the City not less often than monthly, but are subject to withholding if PICA certifies the City’s non-compliance with the then-current five-year plan.

The PICA Act establishes a “Bond Payment Account” for PICA as a trust fund for the benefit of PICA bondholders and authorizes the creation of a debt service reserve fund for bonds issued by PICA. Since PICA has issued bonds secured by the PICA Tax, the PICA Act requires that the State Treasurer pay the proceeds of the PICA Tax held in the PICA Tax Fund directly to the Bond Payment Account, the debt service reserve fund created for bonds issued by PICA and the City Account.

The total amount of PICA Tax remitted to PICA by the State Treasurer (which is net of the costs of the State Treasurer in collecting the PICA Tax) for each of the Fiscal Years 2001 through 2010, unaudited actual for Fiscal Year 2011 and the current estimate for Fiscal Year 2012 are set forth below.

**Table 26**  
**Summary of PICA Tax Remitted to PICA by the State Treasurer**  
**and Net Taxes Remitted to the City**  
**(Amounts In Millions of USD)**

<u>Year</u>	<u>PICA Tax</u>	<u>PICA Annual Debt Service and Investment Expenses</u>	<u>Net taxes remitted to the City<sup>(1)</sup></u>
2001	\$273.6	\$107.0	\$166.6
2002	278.0	107.3	170.7
2003	281.5	79.2	202.3
2004	285.0	78.9	206.1
2005	300.2	85.9	214.3
2006	309.9	87.1	222.8
2007	327.9	86.0	241.9
2008	341.8	86.4	255.4
2009	348.5	86.4	262.1
2010	343.3	68.9	274.4
2011 (Unaudited Actual) <sup>(2)</sup>	358.7	64.9	293.8
2012 (Current Estimate)	357.0	66.1	290.9

<sup>(1)</sup> Does not include additional one-time grants to the City from PICA reserves in certain years.

<sup>(2)</sup> From the September 30, 2011 Quarterly City Manager's Report.

## TAX MATTERS

### Federal

In the opinion of Co-Bond Counsel, under existing statutes, regulations, rulings and court decisions, interest on the Notes will not be includable in the gross income of the holders thereof for federal income tax purposes and will not be an item of tax preference for purposes of computing the alternative minimum tax imposed on individuals and corporations. Interest on the Notes is taken into account in computing the alternative minimum tax imposed on certain corporations.

In rendering this opinion, Co-Bond Counsel has assumed compliance by the City with its covenants to comply with the provisions of the Code relating to actions to be taken by the City in respect of the Notes after the issuance thereof to the extent necessary to effect or maintain the federal exclusion from gross income of the interest on the Notes. These covenants relate to, among other things, the use of and investment of proceeds of the Notes and the rebate to the United States Treasury of specified arbitrage earnings, if any. Failure of the City to comply with such covenants could result in the interest on the Notes becoming subject to federal income tax from the date of issuance.

Prospective purchasers of the Notes should be aware that ownership of, accrual or receipt of interest on or disposition of tax-exempt obligations, such as the Notes, may have additional federal income tax consequences for certain taxpayers, including, without limitation, taxpayers eligible for the earned income credit, recipients of certain Social Security and certain Railroad Retirement benefits, taxpayers that may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations, financial institutions, property and casualty companies, foreign corporations and certain S corporations.

Prospective purchasers of the Notes should also consult with their tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding.

Co-Bond Counsel expresses no opinion regarding any federal tax consequences other than its opinion with regard to the exclusion of interest on the Notes from gross income pursuant to Section 103 of the Code and interest on the Notes not constituting an item of tax preference under Section 57 of the Code.

Federal, state or local legislation, administrative pronouncements or court decisions may affect the tax-exempt status of interest on the Notes, gain from the sale or other disposition of the Notes, the market value of the Notes, or the marketability of the Notes. The effect of any legislation, administrative pronouncements or other court decisions cannot be predicted. Prospective purchasers of the Notes should consult their tax advisors with respect to such matters and all other tax consequences (including, but not limited to, those listed above) of holding the Notes.

## **Pennsylvania**

In the opinion of Co-Bond Counsel, under the laws of the Commonwealth as presently enacted and construed, the Notes are exempt from personal property taxes in the Commonwealth and the interest on the Notes is exempt from Pennsylvania personal income tax and Pennsylvania corporate net income tax. However, under the laws of the Commonwealth as presently enacted and construed, any profits, gains or income derived from the sale, exchange or other disposition of obligations of the City, such as the Notes, will be subject to Pennsylvania taxes within the Commonwealth. The Notes and the interest thereon may be subject to state or local taxes in jurisdictions other than the Commonwealth under applicable state or local tax laws.

## **Original Issue Premium**

As set forth in its Notice 94-84, the Internal Revenue Service allows taxpayers to treat interest on the Notes either as qualified stated interest or as includible in the stated redemption price at maturity of the Notes. If interest is treated as includible in the stated redemption price at maturity, then the Notes will be subject to the application of the original issue discount rules ("OID Notes"). Under existing law, the difference between the stated principal amount and the initial offering price of each maturity of OID Notes to the public (excluding bond houses and brokers) at which a substantial amount of such maturity of the OID Notes is sold will constitute original issue discount ("OID"). Under existing law, OID on the Notes accrued and properly allocable to the owners thereof under the Code is not included in gross income for federal income tax purposes if interest on the Notes is not included in gross income for federal income tax purposes. Owners of OID Notes should consult their own tax advisors with respect to the state and local tax consequences of original issue discount on such OID Notes.

Notes purchased, whether at original issuance or otherwise, for an amount greater than their principal amount payable at maturity ("Premium Notes"), will be treated as having amortizable premium. No deduction is allowable for the amortizable premium in the case of notes, like the Premium Notes, the interest on which is excluded from gross income for federal income tax purposes. However, a purchaser's basis in a Premium Note and the amount of tax exempt interest received will be reduced by the amount of amortizable premium properly allocable to such purchaser. Owners of Premium Notes should consult their own tax advisors with respect to the proper treatment of amortizable premium in their particular circumstances.

## **SALE AT COMPETITIVE BIDDING**

The Notes were offered for sale by the City by competitive bidding on November 30, 2011. The interest rates shown on the inside cover page of this Official Statement are the interest rates per annum payable by the City resulting from the award of the Notes at the competitive bidding. The yields or prices

shown on the inside cover page of this Official Statement for the Notes were furnished by the successful bidders for the Notes. All other information concerning the nature and terms of any reoffering of the Notes should be obtained from the successful bidders for the Notes and not from the City.

### **NO LITIGATION AFFECTING NOTES**

Upon delivery of the Notes, the City Solicitor will furnish an opinion to the effect, among other things, that except as disclosed in this Official Statement, to the knowledge of the Law Department, after reasonable inquiry, there is no litigation or other legal proceeding pending or threatened, in writing, to restrain or enjoin the issuance or delivery of the Notes or challenging the validity of the proceedings of the City with respect to the authorization, issuance, sale and provision for payment of the Notes, or contesting the powers of the City with respect to any of the foregoing, or in any way contesting the validity or enforceability of the Notes.

### **RATINGS**

Moody's Investors Service, Inc. and Standard & Poor's Ratings Services, a division of The McGraw-Hill Companies, Inc. have assigned the Notes ratings of "MIG 1" and "SP-1+", respectively.

Such credit ratings reflect only the view of such credit rating agency. Any explanation of the significance of such credit ratings may be obtained from the applicable credit rating agency.

**A security rating is not a recommendation to buy, sell or hold securities. There is no assurance that any such credit rating will continue for any given period of time or that it will not be revised or withdrawn entirely by such credit rating agency if, in its judgment, circumstances so warrant. The City has not undertaken any responsibility, after the issuance of the Notes, to assure the maintenance of the rating, to bring to the attention of the owners of the Notes any proposed change in or withdrawal of such credit ratings or to oppose any such proposed revision. Any such downward change in or withdrawal of such credit rating may have an adverse effect on the marketability or market price of the Notes.**

### **CERTAIN LEGAL MATTERS**

The authorization, issuance and sale of the Notes are subject to approval as to legality by Dilworth Paxson LLP, Philadelphia, Pennsylvania, and Gonzalez Saggio & Harlan, LLP, New York, New York, Co-Bond Counsel. Certain legal matters will be passed upon for the City by the City Solicitor.

### **CERTAIN RELATIONSHIPS**

Dilworth Paxson LLP and Gonzalez Saggio & Harlan LLP, Co-Bond Counsel, each represent the City in matters unrelated to this financing.

### **FINANCIAL ADVISORS**

Public Financial Management, Inc., Philadelphia, Pennsylvania and Acacia Financial Group, Inc., Marlton, New Jersey are acting as co-financial advisors (the "Financial Advisors") to the City in respect to the sale of the Notes. The Financial Advisors have assisted in the preparation of this Official Statement and in other matters relating to the planning, structuring and issuance of the Notes. They have received and reviewed but have not independently verified information in this Official Statement for accuracy or completeness (except, as to each Financial Advisor, the information in this section). Investors should not draw any conclusions as to the suitability of the Notes from, or as any investment decisions upon, the fact that the Financial Advisors have advised the City with respect to the Notes. The Financial Advisors' fees for this issue are contingent upon the sale and issuance of the Notes.

The Financial Advisors are financial advisory and consulting organizations and not organizations engaged in the business of underwriting, marketing or trading of municipal securities or any other negotiable instruments.

## **ADDITIONAL INFORMATION**

### **Current City Practices**

It is the City's practice to file its Comprehensive Annual Financial Report ("CAFR"), which contains the audited combined financial statements of the City, with the Municipal Securities Rulemaking Board ("MSRB") as soon as practicable after delivery of such report. The CAFR for the City's fiscal year ended June 30, 2010 was deposited with the MSRB on February 25, 2011. The CAFR is prepared by the Director of Finance of the City in conformance with guidelines adopted by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants' audit guide, Audits of State and Local Government Units. Upon written request to the Office of the Director of Finance and payment of the costs of duplication and mailing, the City will make available copies of the CAFR for the Fiscal Year ended June 30, 2010. Such a request should be addressed to: Office of the Director of Finance, Municipal Services Building, Suite 1300, 1401 John F. Kennedy Boulevard, Philadelphia, PA 19102. The CAFR is also available online at [www.phila.gov/investor](http://www.phila.gov/investor), the City's website ("City Website" or "Website"). The City also expects to provide financial and other information from time to time to Moody's Investors Service, Standard & Poor's Ratings Services, a division of The McGraw-Hill Companies, Inc. and Fitch Ratings, in connection with the securities ratings assigned by those rating agencies to bonds or notes of the City.

The foregoing statement as to filing or furnishing of additional information reflects the City's current practices, but is not a contractual obligation to the holders of the City's bonds or notes.

The City Website contains information in addition to that set forth in the CAFR. The "Terms of Use" statement of the City Website, incorporated herein by this reference, provides, among other things, that the information contained therein is provided for the convenience of the user, that the City is not obligated to update such information, and that the information may not provide all information that may be of interest to investors.

### **Continuing Disclosure Undertaking**

In order to assist the successful bidders in complying with the requirements of Rule 15c2-12(b)(5) under the Securities and Exchange Act of 1934, as amended (the "Rule"), the City and Digital Assurance Certification, L.L.C., as dissemination agent for the benefit of the Registered Owners (as defined in such agreement) from time to time of the Notes, to be dated the date of original delivery and payment for the 2011 Bonds, the form of which is annexed hereto as Appendix C. The City is currently in compliance with all of its existing continuing disclosure obligations.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

In accordance with the Loan Authorization, this Official Statement has been duly executed and delivered by The City of Philadelphia.

THE CITY OF PHILADELPHIA

By: /s/Rob Dubow  
Rob Dubow  
Director of Finance

**APPENDIX A**

**CITY'S COMPREHENSIVE ANNUAL FINANCIAL REPORT  
FOR FISCAL YEAR ENDED JUNE 30, 2010**

[THIS PAGE INTENTIONALLY LEFT BLANK]

# City of Philadelphia

PENNSYLVANIA



Independence Hall

## Comprehensive Annual Report Fiscal Year Ended June 30, 2010

PAGE LEFT INTENTIONALLY BLANK

**City of Philadelphia**  
PENNSYLVANIA

**Comprehensive Annual Financial Report**

**Fiscal Year Ended June 30, 2010**



**Michael Nutter**  
Mayor

Prepared by:

**Office of the Director of Finance**

**Rob Dubow**  
Director of Finance

**Michael J. Kauffman**  
Accounting Director



## Table of Contents

### Introductory Section

Letter of Transmittal.....	1
GFOA Certificate of Achievement .....	6
Organizational Chart.....	7
List of Elected and Appointed Officials .....	8

### Financial Section

<b>Independent Auditor’s Report</b> .....	11
<b>Management’s Discussion and Analysis</b> .....	13
<b>Basic Financial Statements</b>	
<b>Government Wide Financial Statements</b>	
Exhibit I Statement of Net Assets .....	28
Exhibit II Statement of Activities .....	29
<b>Fund Financial Statements</b>	
<b>Governmental Funds Financial Statements</b>	
Exhibit III Balance Sheet .....	30
Exhibit IV Statement of Revenues, Expenditures and Changes in Fund Balances .....	31
Exhibit V Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	32
<b>Proprietary Funds Financial Statements</b>	
Exhibit VI Statement of Fund Net Assets .....	33
Exhibit VII Statement of Revenues, Expenses and Changes in Fund Net Assets .....	34
Exhibit VIII Statement of Cash Flows .....	35
<b>Fiduciary Funds Financial Statements</b>	
Exhibit IX Statement of Net Assets.....	36
Exhibit X Statement of Changes in Net Assets .....	37
<b>Component Units Financial Statements</b>	
Exhibit XI Statement of Net Assets.....	38
Exhibit XII Statement of Activities .....	39
Exhibit XIII <b>Notes to the Financial Statements</b> .....	41

### Required Supplementary Information Other than Management’s Discussion and Analysis

<b>Budgetary Comparison Schedules-Major Funds</b>	
Exhibit XIV General Fund.....	122
Exhibit XV HealthChoices Behavioral Health Fund .....	123
Exhibit XVI Grants Revenue Fund .....	124
Exhibit XVII Pension Plans and Other Post Employment Benefits	
– Schedule of Funding Progress.....	125
Exhibit XVIII Notes to Required Supplementary Information.....	126

**Financial Section(Continued)**

**Other Supplementary Information**

Schedule I	Combining Balance Sheet - Non-Major Governmental Funds .....	130
Schedule II	Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Non-Major Governmental Funds.....	132
Schedule III	Combining Statement of Fiduciary Net Assets – Pension Trust Funds.....	134
Schedule IV	Combining Statement of Changes in Fiduciary Net Assets–Pension Trust Funds .....	135
Schedule V	Combining Statement of Fiduciary Net Assets - Agency Funds.....	136
Schedule VI	Statement of Changes in Fiduciary Net Assets - Agency Funds.....	137
Schedule VII	City Related Schedule of Bonded Debt Outstanding.....	138
Schedule VIII	Budgetary Comparison Schedule - Water Operating Fund .....	140
Schedule IX	Budgetary Comparison Schedule - Water Residual Fund.....	141
Schedule X	Budgetary Comparison Schedule - County Liquid Fuels Tax Fund.....	142
Schedule XI	Budgetary Comparison Schedule - Special Gasoline Tax Fund .....	143
Schedule XII	Budgetary Comparison Schedule - Hotel Room Rental Tax Fund.....	144
Schedule XIII	Budgetary Comparison Schedule - Aviation Operating Fund .....	145
Schedule XIV	Budgetary Comparison Schedule - Community Development Fund .....	146
Schedule XV	Budgetary Comparison Schedule - Car Rental Tax Fund .....	147
Schedule XVI	Budgetary Comparison Schedule - Housing Trust Fund .....	148
Schedule XVII	Budgetary Comparison Schedule - General Capital Improvement Funds.....	149
Schedule XVIII	Budgetary Comparison Schedule – Acute Care Hospital Assessment Fund.....	150
Schedule XIX	Schedule of Budgetary Actual and Estimated Revenues and Obligations – General Fund .....	151
Schedule XX	Schedule of Budgetary Actual and Estimated Revenues and Obligations – Water Operating Fund .....	154
Schedule XXI	Schedule of Budgetary Actual and Estimated Revenues and Obligations – Aviation Operating Fund.....	155

**Statistical Section**

Table 1	Net Assets by Component .....	159
Table 2	Changes in Net Assets .....	160
Table 3	Fund Balances-Governmental Funds .....	162
Table 4	Changes in Fund Balances-Governmental Funds.....	163
Table 5	Comparative Schedule of Operations-Municipal Pension Fund .....	164
Table 6	Wage and Earnings Tax Taxable Income.....	165
Table 7	Direct and Overlapping Tax Rates.....	166
Table 8	Principal Wage and Earnings Tax Remitters .....	168
Table 9	Assessed Value and Estimated Value of Taxable Property .....	169
Table 10	Principal Property Tax Payers .....	170
Table 11	Real Property Taxes Levied and Collected .....	171
Table 12	Ratios of Outstanding Debt by Type .....	172
Table 13	Ratios of General Bonded Debt Outstanding .....	173
Table 14	Direct and Overlapping Governmental Activities Debt.....	174
Table 15	Legal Debt Margin Information.....	175
Table 16	Pledged Revenue Coverage .....	176
Table 17	Demographic and Economic Statistics .....	177
Table 18	Principal Employers .....	178
Table 19	Full Time Employees by Function.....	179
Table 20	Operating Indicators by Function .....	180
Table 21	Capital Assets Statistics by Function .....	181

Cover photo courtesy of B. Kirst, Greater Philadelphia Tourism Marketing Corp.



## City of Philadelphia

### OFFICE OF THE DIRECTOR OF FINANCE

1401 John F. Kennedy Blvd.  
Suite 1330, Municipal Services Bldg.  
Philadelphia, Pennsylvania 19102-1693

**ROB DUBOW**

Director of Finance

February 22, 2011

To the Honorable Mayor, Members of City Council and the People of the City of Philadelphia:

The Comprehensive Annual Financial Report of the City of Philadelphia for the fiscal year ended June 30, 2010 is hereby submitted. The financial statements were prepared in accordance with Generally Accepted Accounting Principles in the United States of America (GAAP). Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the City.

The Philadelphia Home Rule Charter (Charter) requires an annual audit of all City accounts by the City Controller, an independently elected official. The Charter further requires that the City Controller appoint a Certified Public Accountant in charge of auditing. These requirements have been complied with and the audit done in accordance with Generally Accepted Governmental Auditing Standards (GAGAS).

Management has provided a narrative to accompany the basic financial statements. This narrative is known as Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it.

### PROFILE OF THE GOVERNMENT

The City of Philadelphia was founded in 1682 and was merged with the County of Philadelphia in 1854. The City currently occupies an area of 129 square miles along the Delaware River, serves a population in excess of 1.5 million and is the hub of a five county metropolitan area including Bucks, Chester, Delaware and Montgomery Counties in southeast Pennsylvania. The City is governed largely under the Home Rule Charter, which was adopted by the Electors of the City of Philadelphia on April 17, 1951 and became effective on the first Monday of January, 1952. However, in some matters, including the issuance of short-term and long-term debt, the City is governed by the laws of the Commonwealth of Pennsylvania. The Charter provides for a strong mayoral form of government with the Mayor and the seventeen members of the City Council, ten (10) from districts and seven (7) from the City at large, elected every four years. Minority representation is assured by the requirement that no more than five (5) candidates may be elected for Council-at-large by any one party or political body. The Mayor is prohibited from serving more than two consecutive terms.

This report includes all the funds of the City as well as its component units. The Philadelphia Municipal Authority's and the Pennsylvania Intergovernmental Cooperation Authority's statements are blended with the City's statements. The Philadelphia Gas Works', the Redevelopment Authority of Philadelphia's, the Philadelphia Parking Authority's, the School District of Philadelphia's, the Community College of Philadelphia's, Community Behavioral Health, Inc.'s, the Pennsylvania Convention Center Authority's, the Delaware River Waterfront Corporation's, and the Philadelphia Authority for Industrial Development's statements are presented discretely. A component unit is considered to be part of the City's reporting entity when it is concluded that the City is financially accountable for the entity or that the nature and significance of the relationship between the City and the entity is such that exclusion would cause the City's financial statements to be misleading or incomplete. The relationship between the City and its component units is explained further in the *Notes to the Financial Statements*.

Reflected in this report is the extensive range of services provided by the City of Philadelphia. These services include police and fire protection, emergency medical services, sanitation services, streets maintenance, recreational activities and cultural events, and traditional county functions such as health and human services, as well as the activities of the previously mentioned public agencies and authorities. The City operates water and wastewater systems that service the citizens of Philadelphia and the City operates two airports, Philadelphia International Airport which handles in excess of 30 million passengers annually as well as cargo and Northeast Philadelphia Airport which handles private aircraft and some cargo.

City government is responsible for establishing and maintaining internal controls designed to protect the assets of the City from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with GAAP. This internal control is subject to periodic evaluation by management and the City Controller's Office in order to determine its adequacy. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

The City maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget proposed by the Mayor and approved by City Council for the fiscal year beginning July 1st. Activities of the General Fund, City Related Special Revenue Funds and the City Capital Improvement Funds are budgeted annually. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established by major class within an individual department and fund for the operating funds and by project within department and fund for the Capital Improvement Funds. The City also maintains an encumbrance accounting system for control purposes. Encumbered amounts that have not been expended at year-end are carried forward into the succeeding year but appropriations that have not been expended or encumbered at year-end are lapsed.

## **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in this report is best understood in the context of the environment in which the City of Philadelphia operates. A more comprehensive analysis of these factors is available in the City's Five-Year Financial Plan which is presented by the Mayor each year pursuant to the Pennsylvania Intergovernmental Cooperation Authority Act and can be obtained online at [www.phila.gov/finance/](http://www.phila.gov/finance/).

### **Local Economy**

Philadelphia is showing progress on several fronts, despite continued fiscal challenges that arise from the demographic and economic changes that have occurred over the last half century. After 50 years of losing residents to the suburbs, the City has experienced new investment in many of its neighborhoods spurred by the relative affordability of housing and the City's extensive array of cultural amenities. Still, significant challenges remain. While fewer people live and work here than in previous decades, social needs continue to grow just as the cost of providing services are rising considerably.

The City's tax base is under pressure as personal income levels remain relatively low in comparison to the region and poverty in the region has become increasingly concentrated in the City. These factors create an ongoing challenge to fund those public services required by a growing segment of our population with a revenue base that is unduly burdensome on the City and regional economy.

These challenges are only heightened in the current environment of a severe economic recession, which officially began in December 2007, and from which the nation and City are only beginning to emerge. The recession – the longest recession in the post WWII period – has been characterized by high unemployment, tight credit, decreased consumer spending and significant job loss. The erosion of the financial markets has in turn generated significant fiscal strain across the economy.

State and local governments have and continue to face large budget shortfalls primarily as a result of depressed tax collections and pension fund market losses. The City of Philadelphia had, at the close of fiscal year 2010, a negative fund balance of \$114 million. This negative fund balance occurred despite the City having solved for a \$1.7 billion shortfall over FY2010-FY2015 and a \$1.04 billion shortfall over FY2009-FY2014.

In response to projected deficits, the City implemented significant expenditure reductions and efficiency savings, improved delinquent tax collections and temporarily suspended scheduled wage and business tax rate reductions. In addition, the City implemented workforce reductions through layoffs and by leaving positions vacant. Exempt employees earning \$50,000 or above were subject to five furlough days each year for two years and some executive staff took up to 10% paycuts. The City also implemented temporary sales and property tax increases.

As a result of these efforts, by the end of the current fiscal year 2011, the city is projecting a modest surplus of \$29.6 million.

While the recession officially ended in June 2009, unemployment remains high and many economists anticipate a slow and long recovery. This is particularly relevant to state and local governments, whose tax revenues generally lag economic conditions.

The table below shows how Philadelphia's local economy has trended in the past five years, characterized by population increases, increases in total compensation and declining unemployment rates up until the impact of the recession in the last two years.

Calendar		Personal	Per Capita Personal	Unemployment
Year	Population	Income <i>(thousands of USD)</i>	Income <i>(USD)</i>	Rate
2005	1,517,628	44,933,858	29,608	6.7%
2006	1,520,251	47,550,937	31,278	6.2%
2007	1,530,031	50,052,562	32,713	6.0%
2008	1,540,351	52,549,456	34,115	7.1%
2009	1,547,297	55,170,909	35,656	10.0%

## Long Term Financial Planning

Long term financial planning for the City and for businesses and governments around the world has been made much more challenging with the sudden and dramatic rate of deterioration in the economy in the past two and a half years. As discussed above, the City has made significant changes to its budget and five-year plan to compensate for projected deficits and will continue to make those adjustments as necessary.

Some of the largest and fastest growing expenditures in the City's budget include employee health and pension benefits. Between fiscal year 2000 and fiscal year 2010 employee health benefits costs rose 119% and pension costs increased 109%, whereas total City revenues only increased 32%.

In order to address the challenges these long term structural costs present, the City is seeking changes to its health and pension benefits by reducing the cost to the City, implementing efficiency savings and seeking increased employee contributions and risk sharing. Some of these changes are already being made to the City-administered programs and those related to the Fraternal Order of Police (FOP) as a result of the December 18, 2009 Act 111 arbitration award. Additionally, the City was awarded similar pension changes in the October 12, 2010 Act 111 arbitration award with the International Association of Fire Fighters (IAFF). While the economic provisions of the award are being appealed by the City, the award's pension provisions are not under appeal by the City or the IAFF. The City is seeking similar changes with the remaining bargaining units whose contracts expired in July of 2009.

Despite the immediate economic challenges facing the City, some planned initiatives must take place if the City is to be positioned for economic recovery in the long run. Some of those initiatives include:

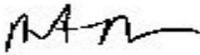
- **Greenworks Philadelphia.** The City is committed to becoming the greenest city in the U.S. by 2015. In order to achieve that goal the City has created a detailed work plan and begun implementation of Greenworks Philadelphia, which outlines those goals and initiatives the City will engage in to limit its environmental footprint and capitalize on its competitive advantages in the emerging green economy.
- **Healthy Philadelphia Initiative.** The City's Department of Public Health in conjunction with other City agencies, non profit organizations and academic institutions will implement a multi year plan for combating obesity by making healthy foods available to Philadelphians, decreasing the availability and consumption of non healthy foods and promoting physical activity in daily life.
- **PhillyGoes2College.** Improving educational outcomes is necessary in order to improve the overall well being of Philadelphia residents. As a way of increasing access to higher education the City has opened a new PhillyGoes2College office to assist residents to and through college as well as help them find scholarships to finance their education.
- **Investments in Technology.** Despite the significant budget cuts departments have endured over the course of the past two and a half years, the City is devoting resources to long-needed technology investments across government. These investments will help streamline operations and reduce costs in the long-term.
- **Jobs and Workforce Development.** Through Way to Work Philadelphia! The City and its partners leveraged federal stimulus dollars to provide wage subsidies for 14,000 part- and full-time jobs in Philadelphia - jobs for people who may otherwise have been unemployed. In addition, the City continues to work in partnership with economic development stakeholders to build work-readiness skills to youth ages 14-21, through paid summer job placements. In 2010 the program provided over 12,000 summer job opportunities.

### **AWARDS AND ACKNOWLEDGEMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded its prestigious Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2009. This was the thirtieth consecutive year that the City of Philadelphia has received this prestigious award. The City received this recognition by publishing a report that was well organized and readable and satisfied both generally accepted accounting principles and applicable legal requirements.

The preparation of the Comprehensive Annual Financial Report on a timely basis was made possible by the dedicated service of the entire staff of the Office of the Director of Finance as well as various City departments and component units. Each has my sincere appreciation for their valuable contributions.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'RD', is positioned above the printed name of the Director of Finance.

**ROB DUBOW**  
Director of Finance

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Philadelphia  
Pennsylvania

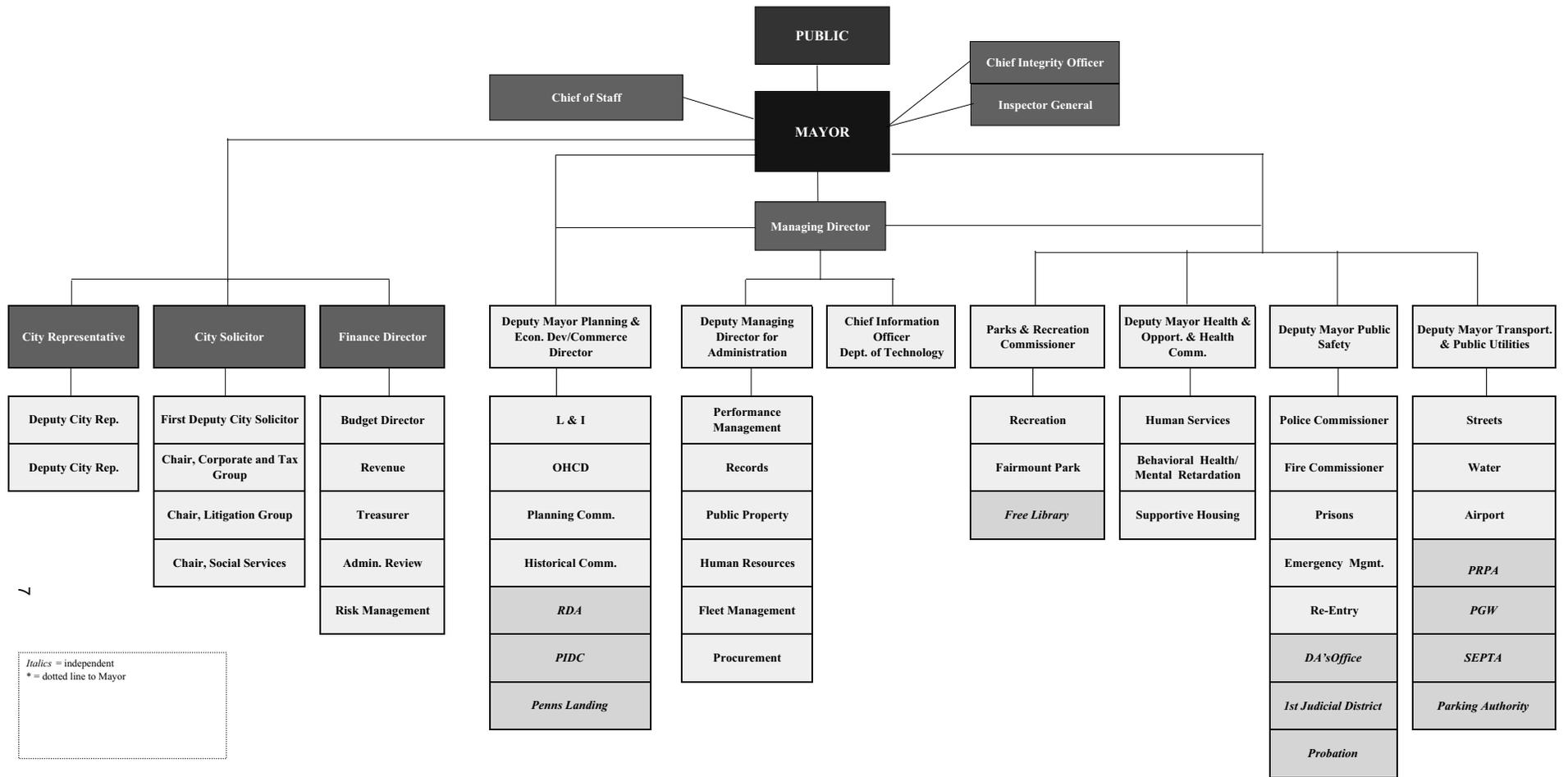
For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
June 30, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director





## Elected Officials

Mayor .....	Michael A. Nutter
<b>City Council</b>	
President, 2nd District .....	Anna Cibotti Verna
1st District .....	Frank DiCicco
3rd District .....	Jannie L. Blackwell
4th District .....	Curtis Jones, Jr.
5th District .....	Darrell L. Clarke
6th District .....	Joan L. Krajewski
7th District .....	Maria D. Quinones-Sanchez
8th District .....	Donna Reed Miller
9th District .....	Marian B. Tasco
10th District .....	Brian J. O'Neill
At-Large .....	Blondell Reynolds Brown
At-Large .....	W. Wilson Goode, Jr.
At-Large .....	William K. Greenlee
At-Large .....	Jack Kelly
At-Large .....	James F. Kenney
At-Large .....	Bill Green
At-Large .....	Frank Rizzo
District Attorney .....	Seth Williams
City Controller .....	Alan Butkovitz
<b>City Commissioners</b>	
Chairwoman .....	Margaret M. Tartaglione
Commissioner .....	Anthony Clark
Commissioner .....	Joseph Duda
Register of Wills .....	Ronald R. Donatucci
Sheriff .....	John Green
<b>First Judicial District of Pennsylvania</b>	
President Judge, Court of Common Pleas .....	Pamela P. Dembe
President Judge, Municipal Court .....	Marsha H. Neifield
President Judge, Traffic Court .....	Thomasine Tynes



## Appointed Officials

Managing Director .....	Camille Cates Barnett, Ph.D.
Director of Finance .....	Rob Dubow
City Solicitor .....	Shelley A. Smith
City Representative .....	Melanie Johnson
Chief of Staff .....	Clarence Armbrister
Deputy Mayor for Public Safety .....	Everett A. Gillison
Deputy Mayor for Health & Opportunity/Health Commissioner .....	Donald R. Schwarz, MD
Deputy Mayor for Planning & Economic Development/Commerce Director .....	Alan Greenberger
Chief Integrity Officer .....	Joan L. Markman
Inspector General .....	Amy L. Kurland
Chief Education Advisor to the Mayor .....	Lori A. Shorr, Ph.D.
Senior Advisor to the Mayor .....	Pauline Abernathy
Chief Information Officer .....	Allan Frank
Deputy Mayor for Economic Development .....	Alan Greenberger
City Treasurer .....	Rebecca Rhyhart
Revenue Commissioner .....	Keith Richardson
Procurement Commissioner .....	Hugh Ortman
Police Commissioner .....	Charles Ramsey
Prisons Commissioner .....	Louis Giorla
Streets Commissioner .....	Clarena Tolson
Fire Commissioner .....	Lloyd Ayers
Commissioner of Parks and Recreation .....	Michael DiBerardinis
Public Property Commissioner .....	Joan Schlotterbeck
Director of the Office of Behavioral Health .....	Arthur C. Evans, MD
Department of Human Services Commissioner .....	Anne Marie Ambrose
Licenses and Inspections Commissioner .....	Fran Burns
Water Commissioner .....	Bernard Brunwasser
Records Commissioner .....	Joan T. Decker
Human Resources Director .....	Albert L. D'Attilio
Executive Director of the Board of Pensions & Retirement .....	Francis X. Bielli
Executive Director of the Sinking Fund Commission .....	Carl P. Coin
Director of Aviation .....	Mark Gale
Director of the Office of Labor Relations .....	Joseph Tolan





# CITY OF PHILADELPHIA

OFFICE OF THE CONTROLLER  
1230 Municipal Services Building  
1401 John F. Kennedy Boulevard  
Philadelphia, PA 19102-1679  
(215) 686-6680 FAX (215) 686-3832

ALAN BUTKOVITZ  
City Controller

GERALD V. MICCIULLA  
Deputy City Controller

## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Honorable Members  
of the Council of the City of Philadelphia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Philadelphia, Pennsylvania, as of and for the year ended June 30, 2010, which collectively comprise the City of Philadelphia's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Philadelphia's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the entities whose percentage of assets and revenues are disclosed in Note I-1C. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts included for those entities, are based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Philadelphia, Pennsylvania, as of June 30, 2010, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

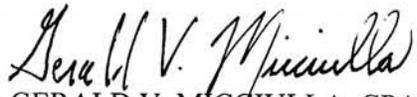
CITY OF PHILADELPHIA  
OFFICE OF THE CONTROLLER

As discussed in Note III.7.A.(6) to the financial statements, in 2010 the City of Philadelphia adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 53, Accounting and Financial Reporting for Derivative Instruments.

The management's discussion and analysis on pages 13 through 25, and the major funds budgetary comparison schedules, the pension plans and other post employment benefits-schedule of funding progress, and the related notes to required supplementary information, on pages 122 through 126, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Philadelphia's basic financial statements. The accompanying Introductory Section, Other Supplementary Information, and the Statistical Section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The 2010 financial information listed as Other Supplementary Information in the table of contents, has been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of other auditors, is fairly stated in all material respects in relation to the basic financial statements for the year ended June 30, 2010 taken as a whole. We also have previously audited, in accordance with auditing standards generally accepted in the United States, the City of Philadelphia's basic financial statements for the year ended June 30, 2009, which are not presented with the accompanying financial statements. In our report dated February 18, 2010, we expressed unqualified opinions on the respective 2009 financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information. In our opinion, the 2009 amounts included in the individual fund schedules of Budgetary Actual and Estimated Revenues and Obligations, on pages 151 through 155, are fairly stated in all material respects in relation to the basic financial statements for the year ended June 30, 2009, taken as a whole. The Introductory Section and Statistical Section as listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

February 22, 2011

  
GERALD V. MICCIULLA, CPA  
Deputy City Controller

# City of Philadelphia

P E N N S Y L V A N I A

## ***Management's Discussion & Analysis***

This narrative overview and analysis of the financial statements of the City of Philadelphia, Pennsylvania for the fiscal year ended June 30, 2010 has been prepared by the city's management. The information presented here should be read in conjunction with additional information contained in our letter of transmittal, which can be found beginning on page 1, and the city's financial statements immediately following this discussion and analysis.

### **Financial Highlights**

- At the end of the current fiscal year, the City of Philadelphia's *net liabilities* were \$197.7 million resulting from an excess of its liabilities over its assets. Its *unrestricted net assets* showed a deficit of \$2,164.7 million. This deficiency will have to be funded from resources generated in future years.
- During the current fiscal year the city's total net assets decreased by \$436.6 million. The governmental activities of the city experienced a decrease of \$483.4 million, while the business type activities had an increase of \$46.8 million.
- For the current fiscal year, the city's governmental funds reported a combined ending fund balance of \$541.9 million, a decrease of \$117.5 million from last year. Primarily, this was due to Other Governmental funds which experienced a decrease in Fund Balance of \$86.5 million. The *unreserved fund balance* of the governmental funds ended the fiscal year with a deficit of \$44.7 million, an increase of \$30.6 million from last year.
- The overall unreserved fund balance of the city's General fund ended the fiscal year with a deficit of \$251.8 million, an increase from last year of \$22.7 million. This is due to a decrease in expenditures of \$360.4 million, a 5.1% decrease over the previous year.
- On the legally enacted budgetary basis, the city's general fund ended the fiscal year with a deficit fund balance of \$114.0 million, as compared to a deficit of \$137.2 million last year. This increase of \$23.2 million was due to cost containment efforts which created an operating surplus of \$0.6 million and the cancellations of prior year obligations further increased the fund balance.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction and overview of the City of Philadelphia's basic financial statements. The city's basic financial statements are comprised of:

- Government-wide financial statements which provide both long-term and short-term information about the city's overall financial condition.
- Fund financial statements which provide a more detailed look at major individual portions, or funds, of the city.
- Notes to the financial statements which explain some of the information contained in the financial statements and provide more detailed data.
- Other supplementary information which further explains and supports the information in the financial statements.

**Government-wide financial statements.** The government-wide financial statements report information about the city as a whole using accounting methods similar to those used by a private-sector business. The two statements presented are:

The statement of net assets which includes all of the city's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets are an indicator of whether the city's financial position is improving or deteriorating.

The statement of activities presents revenues and expenses and their effect on the change in the city's net assets during the current fiscal year. These changes in net assets are recorded as soon as the underlying event giving rise to the change occurs, regardless of when cash is received or paid.

The government-wide financial statements of the city are reflected in three distinct categories:

• *Governmental activities* are primarily supported by taxes and state and federal grants. The governmental activities include general government; economic and neighborhood development; public health, welfare and safety; cultural and recreational; streets, highways and sanitation; and the financing activities of the city's two blended component units - the Pennsylvania Intergovernmental Cooperation Authority and Philadelphia Municipal Authority.

• *Business-type activities* are supported by user fees and charges which are intended to recover all or a significant portion of their costs. The city's water and waste water systems, airport and industrial land bank are all included as business type activities.

These two activities comprise the primary government of Philadelphia.

• *Component units* are legally separate entities for which the City of Philadelphia is financially accountable or has oversight responsibility. Financial information for these component units is reported separately from the financial information presented for the primary government. The city's government-wide financial statements contain nine distinct component units; the Philadelphia School District, Community College of Philadelphia, Community Behavioral Health, the Convention Center Authority, Gas Works, Parking Authority, Delaware River Waterfront Corporation, Philadelphia Authority for Industrial Development and the Redevelopment Authority.

**Fund financial statements.** The fund financial statements provide detailed information about the city's most significant funds, not the city as a whole. Funds are groupings of activities that enable the city to maintain control over resources that have been segregated for particular purposes or objectives. All of the funds of the City of Philadelphia can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

• **Governmental funds.** The governmental funds are used to account for the financial activity of the city's basic services, similar to those described for the governmental activities in the government-wide financial statements. However, unlike the government-wide statements which provide a long-term focus of the city, the fund financial statements focus on a short term view of the inflows and outflows of expendable resources, as well as on the balances of expendable resources available at the end of the fiscal year. The financial information presented for the governmental funds are useful in evaluating the city's short term financing requirements.

To help the readers of the financial statements better understand the relationships and differences between the long term view of the government-wide financial statements from the short term view of the fund financial statements, reconciliations are presented between the fund financial statements and the government-wide statements.

The city maintains twenty-two individual governmental funds. Financial information is presented separately for the general fund, grants revenue fund and health choices behavioral health fund, which are considered to be major funds. Data for the remaining nineteen are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is presented in the form of combining statements in the supplementary information section of this financial report.

•**Proprietary funds.** The proprietary funds are used to account for the financial activity of the city's operations for which customers are charged a user fee; they provide both a long and short term view of financial information. The city maintains three enterprise funds which are a type of proprietary funds - the airport, water and waste water operations, and industrial land bank. These enterprise funds are the same as the business-type activities in the government-wide financial statements, but they provide more detail and additional information, such as cash flows.

•**Fiduciary funds.** The City of Philadelphia is the trustee, or fiduciary, for its employees' pension plans. It is also responsible for the Gas Works' employees' retirement reserve assets. Both of these fiduciary activities are reported in separate *statements of fiduciary net assets* and *changes in fiduciary net assets*. They are not reflected in the government-wide financial statements because the assets are not available to support the city's operations.

The following chart summarizes the various components of the city's government-wide and fund financial statements, including the portion of the city government they cover, and the type of information they contain.

**Summary of the City of Philadelphia's Government-wide and Fund Financial Statements**

	Fund Statements			
	Government-wide Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
<b>Scope</b>	Entire city government (except fiduciary funds) and city's component units	Activities of the city that are not proprietary or fiduciary in nature, such as fire, police, refuse collection	Activities the city operates similar to private businesses. Airports, water/waste water system & the land bank.	Activities for which the city is trustee for someone else's assets, such as the employees' pension plan
<b>Required Financial Statements</b>	Statement of Net Assets Statement of Activities	Balance Sheet Statement of Revenues, Expenditures and Changes in Fund Balances	Statement of Net Assets Statement of Revenues, Expenses and Changes in Net Assets Statement of Cash Flows	Statement of Fiduciary Net Assets Statement of Changes in Fiduciary Net Assets
<b>Accounting basis/ measurement focus</b>	Accrual accounting Economic resources	Modified accrual accounting Current financial resources	Accrual accounting Economic resources	Accrual accounting Economic resources
<b>Type of asset and liability information</b>	All assets and liabilities, financial and capital, short and long term	Only assets expected to be used up and liabilities that come due during the current year or soon thereafter; no capital assets are included	All assets and liabilities, financial and capital, short and long term	All assets and liabilities, both short and long term; there are currently no capital assets, although there could be in the future
<b>Type of inflow and outflow information</b>	All revenues and expenses during the year, regardless of when cash is received or paid	Only revenues for which cash is received during the year or soon after the end of the year; only expenditures when goods or services are received and payment is due during the year or soon thereafter.	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data presented in the government-wide and fund financial statements. The notes can be found immediately following the basic financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents additional information in three separate sections: *required supplementary information, supplementary information and statistical information.*

- **Required supplementary information.** Certain information regarding pension plan funding progress for the city and its component units, as well as budgeted and actual revenues, expenditures and encumbrances for the city's major governmental funds is presented in this section. This required supplementary information can be found immediately following the notes to the financial statements.

- **Supplementary information.** Combining statements for non-major governmental and fiduciary funds, as well as additional budgetary schedules for the city's governmental and proprietary funds are presented in this section. This supplementary information can be found immediately following the required supplementary information.

- **Statistical information.** Long term trend tables of financial, economic, demographic and operating data are presented in the statistical section. This information is located immediately after the supplementary information.

### Government-wide Financial Analysis

**Net assets.** As noted earlier, net assets are useful indicators of a government's financial position. At the close of the current fiscal year, the City of Philadelphia's liabilities exceeded its assets by \$197.7 million.

Capital assets (land, buildings, roads, bridges and equipment), less any outstanding debt issued to acquire these assets, comprise a large portion of the City of Philadelphia's net assets, \$772.5 million. Although these capital assets assist the city in providing services to its citizens, they are generally not available to fund the operations of future periods.

A portion of the city's net assets, \$1,194.4 million, are subject to external restrictions as to how they may be used. The remaining component of net assets is unrestricted. Unrestricted net assets ended the fiscal year with a deficit of \$2,164.6 million. The governmental activities reported negative *unrestricted net assets* of \$2,421.9 million. Any deficits will have to be funded from future revenues. The business type activities reported an unrestricted net assets surplus of \$257.3 million.

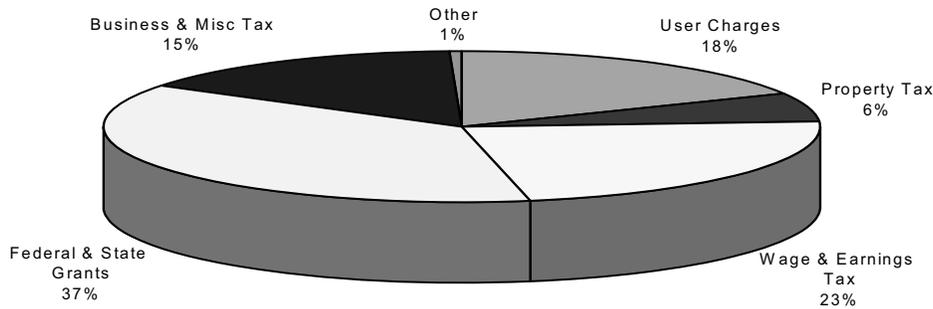
Following is a comparative summary of the city's assets, liabilities and net assets:

**City of Philadelphia's Net Assets**

(millions of USD)

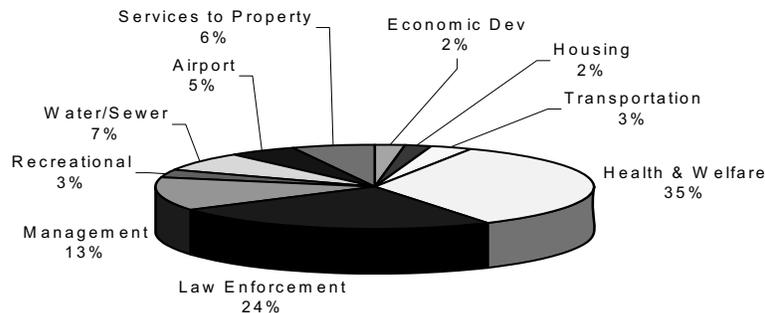
	Governmental			Business-type			Total		
	Activities		%	Activities		%	Primary Government		%
	2010	2009	Change	2010	2009	Change	2010	2009	Change
Current and other assets	1,914.9	2,206.1	-13.20%	1,181.4	1,298.6	-9.03%	3,096.3	3,504.7	-11.65%
Capital assets	2,151.3	2,157.1	-0.27%	3,493.5	3,322.8	5.14%	5,644.8	5,479.9	3.01%
<b>Total assets</b>	<b>4,066.2</b>	<b>4,363.2</b>	-6.81%	<b>4,674.9</b>	<b>4,621.4</b>	1.16%	<b>8,741.1</b>	<b>8,984.6</b>	-2.71%
Long-term liabilities	4,891.1	4,816.4	1.55%	2,832.6	2,940.4	-3.67%	7,723.7	7,756.8	-0.43%
Other liabilities	951.2	839.5	13.31%	263.9	149.5	76.52%	1,215.1	989.0	22.86%
<b>Total liabilities</b>	<b>5,842.3</b>	<b>5,655.9</b>	3.30%	<b>3,096.5</b>	<b>3,089.9</b>	0.21%	<b>8,938.8</b>	<b>8,745.8</b>	2.21%
<b>Net assets:</b>									
Invested in capital assets,									
net of related debt	(59.3)	(5.8)	-922.41%	831.8	750.6	10.82%	772.5	744.8	3.72%
Restricted	705.1	833.8	-15.44%	489.3	511.1	-4.27%	1,194.4	1,344.9	-11.19%
Unrestricted	(2,421.9)	(2,120.6)	-14.21%	257.3	269.8	-4.63%	(2,164.6)	(1,850.8)	-16.95%
<b>Total net assets</b>	<b>(1,776.1)</b>	<b>(1,292.6)</b>	-37.41%	<b>1,578.4</b>	<b>1,531.5</b>	3.06%	<b>(197.7)</b>	<b>238.9</b>	-182.75%

**Changes in net assets.** The city's total revenues this year, \$6,330.0 million, fell short of total costs of \$6,730.2 million by \$400.2 million. Approximately 29% of all revenue came from property and wage and earnings taxes. State, Federal and local grants account for another 37%, with the remainder of the revenue coming from user charges, fines, fees and various other sources. The City's expenses cover a wide range of services, of which approximately 65% are related to the health, welfare and safety of the general public.



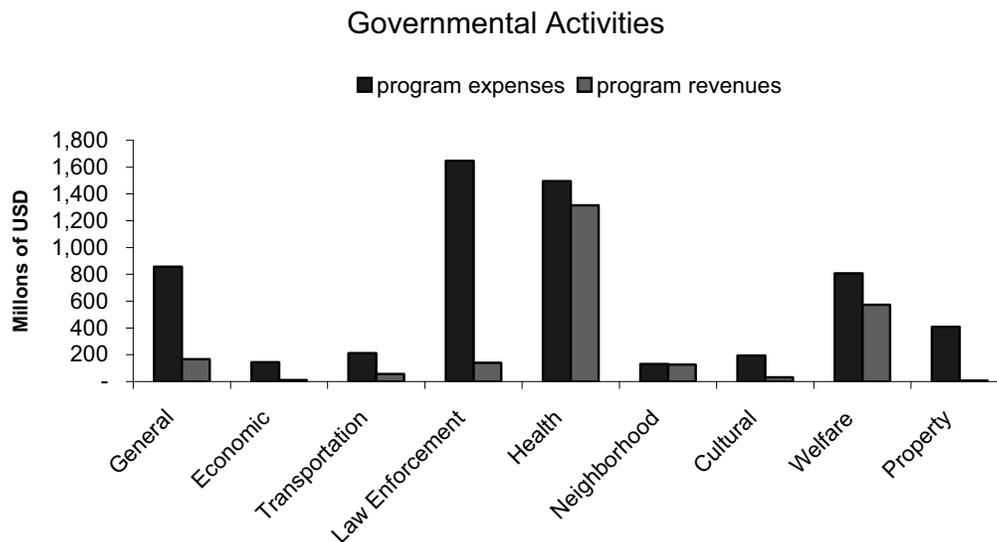
Overall, net assets for the city decreased by \$436.6 million. Total revenues decreased by \$234.5 million, total expenses decreased by \$360.4 million over last year. This resulted in the Change in Net Assets being \$125.9 million higher than in the previous year. Net assets were also decreased by \$36.4 million largely due to implementation of GASB 53 (47.2 million) and increased for implementation of GASB 51 (10.8 million) not previously recognized. Tax receipts increased by \$95.4 million largely attributable to increased real estate transfer tax collections. Grants & Contribution increased by \$63.6 million.

Expense decreases included \$243.9 million for Health Services, \$43.6 million for General Welfare, \$17.8 million for Housing & Neighborhood Development, and \$39.7 for Interest on Long Term Debt.



**Governmental Activities**

The governmental activities of the City resulted in a \$483.5 million decrease in net assets. The following chart reflects program expenses and program revenue. The difference (net cost) must be funded by Taxes, Grants & Contributions and Other revenues.



The following table summarizes the city's most significant governmental programs. Costs, program revenues and net cost are shown in the table. The net cost shows the financial burden that was placed on the city's taxpayers by each of these functions.

(millions of USD)	Program Costs			Program Revenues			Net Cost		
	2010	2009	% Change	2010	2009	% Change	2010	2009	% Change
	General Welfare	807.6	851.2	-5.1%	572.8	617.1	-7.2%	234.8	234.1
Judiciary & Law Enforcement	1,646.3	1,643.4	0.2%	139.6	127.8	9.2%	1,506.7	1,515.6	-0.6%
Public Health	1,494.5	1,738.4	-14.0%	1,314.1	1,530.0	-14.1%	180.4	208.4	-13.4%
General Governmental	858.2	898.7	-4.5%	166.1	269.4	-38.3%	692.1	629.3	10.0%
Services to Property	408.7	416.4	-1.8%	6.5	17.6	-63.1%	402.2	398.8	0.9%
Housing, Economic & Cultural	682.3	682.6	0.0%	224.3	244.5	-8.3%	458.0	438.1	4.5%
	<b>5,897.6</b>	<b>6,230.7</b>	<b>-5.3%</b>	<b>2,423.4</b>	<b>2,806.4</b>	<b>-13.6%</b>	<b>3,474.2</b>	<b>3,424.3</b>	<b>1.5%</b>

The cost of all governmental activities this year was \$5,897.6 million; the amount that taxpayers paid for these programs through tax payments was \$2,812.7 million. The federal and state governments and other charitable organizations subsidized certain programs with grants and contributions in the amount of \$2,097.3 million while those who benefited from the programs paid \$326.1 million through fees and charges. Unrestricted grants and contributions and other general types of revenues accounted for the balance of revenues in the amount of \$196.9 million. After prior year adjustments of -\$47.2 million, the difference of \$1,339.8 million will have to be funded from future resources.

The following table shows a more detailed breakdown of program costs and related revenues for both the governmental and business-type activities of the city:

**City of Philadelphia-Net Assets**

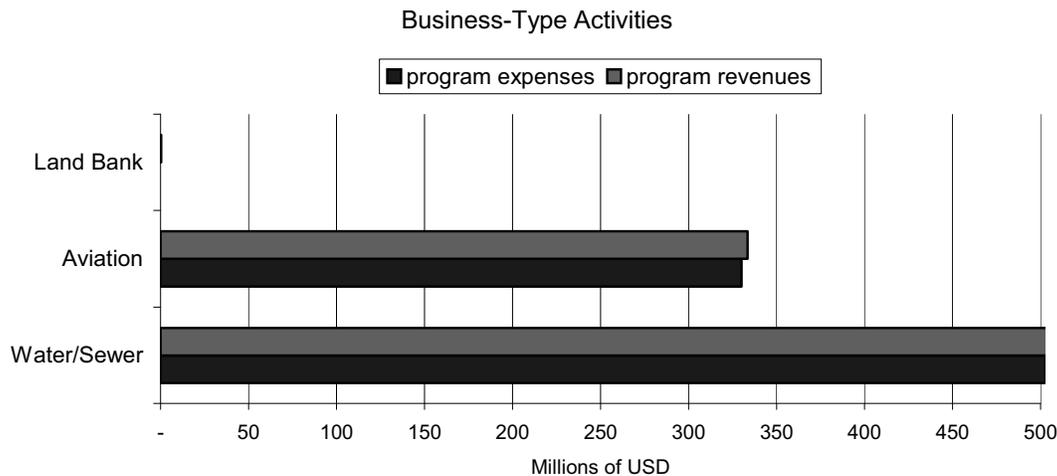
(millions of USD)

	Governmental Activities		Business-type Activities		Total		% Change
	2010	2009	2010	2009	2010	2009	
<b>Revenues:</b>							
Program revenues:							
Charges for services	326.1	333.4	792.6	751.9	1,118.7	1,085.3	3.1%
Operating grants and contributions	2,050.4	2,438.1	6.1	2.6	2,056.5	2,440.7	-15.7%
Capital grants and contributions	46.9	35.0	90.5	109.4	137.4	144.4	-4.8%
General revenues:							
Wage and earnings taxes	1,448.5	1,465.5	-	-	1,448.5	1,465.5	-1.2%
Property taxes	400.8	409.2	-	-	400.8	409.2	-2.1%
Other taxes	963.4	842.6	-	-	963.4	842.6	14.3%
Unrestricted grants and contributions	171.4	107.8	-	-	171.4	107.8	59.0%
Unrestricted Interest	25.5	46.1	7.7	22.9	33.3	69.0	-51.8%
<b>Total revenues</b>	<b>5,433.0</b>	<b>5,677.7</b>	<b>896.9</b>	<b>886.8</b>	<b>6,330.0</b>	<b>6,564.5</b>	<b>-3.6%</b>
<b>Expenses:</b>							
Economic development	145.0	116.0	-	-	145.0	116.0	25.0%
Transportation	212.1	209.6	-	-	212.1	209.6	1.2%
Judiciary & law enforcement	1,646.3	1,643.4	-	-	1,646.3	1,643.4	0.2%
Conservation of health	1,494.5	1,738.4	-	-	1,494.5	1,738.4	-14.0%
Housing & neighborhood development	131.3	149.1	-	-	131.3	149.1	-11.9%
Cultural & recreational	193.9	207.9	-	-	193.9	207.9	-6.7%
Improvement of the general welfare	807.6	851.2	-	-	807.6	851.2	-5.1%
Services to taxpayer property	408.7	416.4	-	-	408.7	416.4	-1.8%
General management	683.4	684.2	-	-	683.4	684.2	-0.1%
Interest on long term debt	174.9	214.6	-	-	174.9	214.6	-18.5%
Water & waste water	-	-	502.4	530.7	502.4	530.7	-5.3%
Airport	-	-	330.1	326.2	330.1	326.2	1.2%
Industrial land bank	-	-	0.1	3.0	0.1	3.0	-96.7%
<b>Total expenses</b>	<b>5,897.7</b>	<b>6,230.8</b>	<b>832.6</b>	<b>859.9</b>	<b>6,730.3</b>	<b>7,090.7</b>	<b>-5.1%</b>
Increase (decrease) in net assets before transfers & special items							
	(464.7)	(553.1)	64.3	26.9	(400.3)	(526.2)	
Transfers							
	28.3	4.2	(28.3)	(4.2)	-	-	
<b>Increase (decrease) in Net Assets</b>	<b>(436.3)</b>	<b>(548.9)</b>	<b>36.0</b>	<b>22.7</b>	<b>(400.3)</b>	<b>(526.2)</b>	
Net Assets - Beginning	(1,292.6)	(719.7)	1,531.5	1,502.1	238.9	782.4	-69.5%
Adjustment	(47.2)	(24.1)	10.8	6.8	(36.4)	(17.3)	
<b>Net Assets - End</b>	<b>(1,776.1)</b>	<b>(1,292.7)</b>	<b>1,578.3</b>	<b>1,531.6</b>	<b>(197.8)</b>	<b>238.9</b>	<b>-182.8%</b>

**Business-type Activities**

Business-type activities caused the city's net assets to increase by \$46.8 million. This increase was comprised of an increase in net assets for water/wastewater of \$39.3 million, an increase to aviation of \$7.3 million and an increase for industrial & commercial development operations of \$0.2 million. Some of the key reasons for these changes are:

- Increased airport rental concession income and an increase in passenger facility charges resulting from an increase in airline passenger traffic.
- Recording an intangible asset in the Aviation Fund
- Decreased employee benefits costs in the Water Fund, due to deferral of pension costs.

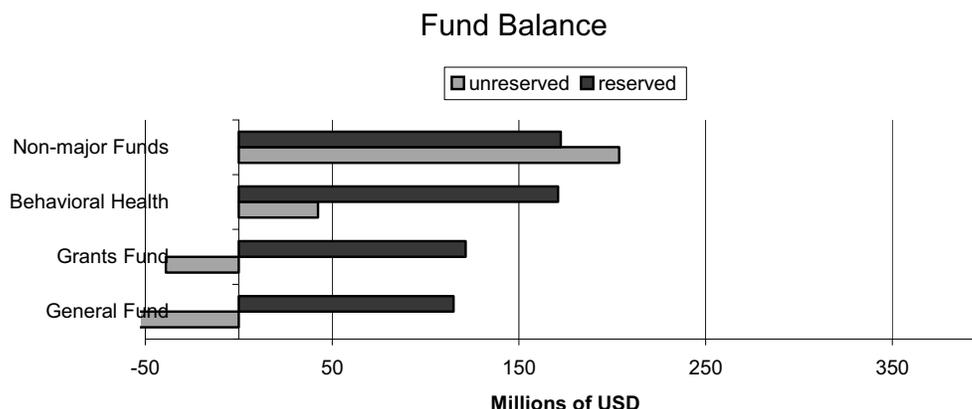


### Financial Analysis of the Government's Funds

**Governmental funds.** The purpose of the city's governmental funds is to provide financial information on the *short term inflow, outflow and balance* of resources. This information is useful in assessing the city's ability to meet its near-term financing requirements. *Unreserved fund balance* serves as a useful measure of the city's net resources available for spending at the end of the fiscal year.

At the end of the fiscal year the city's governmental funds reported a *combined fund balance* of \$541.9 million a decrease of \$117.5 million over last year. Of the total fund balance, \$586.5 million represents *reserved fund balance* which indicates that it is not available for new spending because it has already been committed to: contracts for goods and services (\$141.1 million); revitalize neighborhoods (\$73.1 million); pay debt service (\$78.5 million); support programs funded by independent agencies (\$44.2 million); fund a portion of the city's managed care programs (\$171.0 million); fund a portion of new sports stadiums (\$0.6 million); fund the 9-1-1 emergency phone system (\$40.4 million); fund a portion of the central library renovation project (\$2.3million), cultural and commercial corridor project (\$30.7million); and trusts (\$4.6 million). The difference between the combined fund balance and reserved fund balance is a deficit of \$44.7 million which constitutes *unreserved fund balance*, this deficit must be funded by future budgets.

The general fund, the primary operating fund of the city, reported an *unreserved fund balance deficit* of \$251.8 million at the end of the fiscal year. Ratios of the general fund's unreserved fund balance and total fund balance to its total expenditures can be useful indicators of the general fund's liquidity. These ratios for the year just ended were -7.0% and -3.81%, respectively.



Overall, the total fund balance (reserved and unreserved) of the general fund decreased by \$54.6 million during the current fiscal year. This decrease was due to an excess of expenditures over revenues and other financing uses for the fiscal year. Some of the key factors contributing to this change are:

Revenue:

- A decrease of \$57 million in Transfers In from PICA to the city during the current year.

Expenditures:

- Expenditures for Economic Development increased by 26.8 million for the year.

The Health Choices Behavioral Health fund ended the fiscal year with a total fund balance of \$213.4 million of which \$171.0 million is reserved for a contractually required equity reserve and reinvestment initiatives. The total fund balance increased during the fiscal year by \$30.1 million.

The Grants Revenue fund has a total fund balance in the amount of \$82.4 million which is comprised of a positive reserved fund balance of \$121.4 million (earmarked for neighborhood revitalization and emergency telephone system programs) and a deficit unreserved fund balance of \$39.0 million. Because most programs accounted for in the grants revenue fund are reimbursement based, it is not unusual for the grants revenue fund to end the fiscal year with a deficit unreserved fund balance. The overall fund balance of the grants revenue fund experienced a decrease of \$6.4 million during the current fiscal year due primarily to increases in health & housing and neighborhood development expenditures.

**Proprietary funds.** The city's proprietary funds provide the same type of financial information found in the government-wide financial statements, but in slightly more detail. The *total net assets* of the proprietary funds increased by \$46.8 million during the current fiscal year. This overall increase is attributable to the water/wastewater system which had a decrease of \$39.3 million, airport operations which experienced an increase of \$7.3 million, while industrial & commercial development operations experienced an increase of \$0.2 million.

The proprietary funds reported an *unrestricted nets assets* surplus of \$257.3 million, comprised of \$168.5 million for the water and waste water operations, \$70.7 million for the airport and \$18.1 million for the industrial & commercial development activities. These unrestricted net assets represent an overall decrease of \$12.5 million over the previous year, comprised of a decrease of \$5.7 million for the water and waste water operations, a decrease of \$7.0 million for the airport and an increase of \$0.2 million for the Land Bank. The change in the water unrestricted is the result of a decrease in interest earnings.

**General Fund Budgetary Highlights**

The following table shows the General Fund's year end fund balance for the five most recent years:

(millions of USD)

General Fund at June 30....	Fund Balance Available for Appropriation	Increase (Decrease)
2010	(114.0)	(23.2)
2009	(137.2)	(256.7)
2008	119.5	(178.4)
2007	297.9	43.4
2006	254.5	158.3

Differences between the original budget and the final amended budget resulted primarily from decreases in revenue estimates and increases to appropriations. These increases were required to support the following activities:

- \$18.0 million for Division of Technology contracted services
- \$ 6.8 million for Police Department payroll
- \$11.2 million for Streets Department contracted services

The general fund's budgetary unreserved fund balance deficit of \$114.0 million differs from the general fund's fund financial statement deficit of \$251.8 million by \$137.8 million due to business privilege tax receipts which are received prior to being earned but have no effect on budgeted cash receipts.

**Capital Asset and Debt Administration**

**Capital assets.** The City of Philadelphia's investment in capital assets for its governmental and business-type activities amounts to \$5.6 billion, net of accumulated depreciation, at the end of the current fiscal year. These capital assets include items such as roads, runways, bridges, water and sewer mains, streets and street lighting, land, buildings, improvements, sports stadiums, vehicles, commuter trains, machinery, computers and general office equipment. Major capital asset events for which capital expenditures have been incurred during the current fiscal year include the following:

- Infrastructure improvements of \$18.9 million for streets, highways and bridges and \$124.1 million for the water and waste water systems.
- Central Library renovations in the amount of \$10.1 million.
- City Hall exterior renovations in the amount of \$5.4 million.
- Surveillance camera video system \$9.5 million.
- Robin Hood Dell East improvements totaling \$4.2 million.
- Airport terminal and airfield improvements in the amount of \$163.3 million.

The following table shows the capital assets by category.

**City of Philadelphia's Capital Assets-Net of Depreciation**

(millions of USD)

	Governmental			Business-type			Total		Inc (Dec)
	activities		Inc	activities		Inc	2010	2009	
	2010	2009	(Dec)	2010	2009	(Dec)	2010	2009	(Dec)
Land	757.0	754.0	3.0	107.0	94.4	12.6	864.0	848.4	15.6
Buildings	725.0	738.9	(13.9)	1,672.0	1,581.7	90.3	2,397.0	2,320.6	76.4
Improvements other than buildings	97.3	95.3	2.0	124.0	122.2	1.8	221.3	217.5	3.8
Machinery & equipment	97.0	205.3	(108.3)	25.0	28.6	(3.6)	122.0	233.9	(111.9)
Infrastructure	450.0	353.5	96.5	1,242.5	1,196.2	46.3	1,692.5	1,549.7	142.8
Construction in progress	25.0	10.1	14.9	323.0	299.7	23.3	348.0	309.8	38.2
<b>Total</b>	<b>2,151.3</b>	<b>2,157.1</b>	<b>(5.8)</b>	<b>3,493.5</b>	<b>3,322.8</b>	<b>170.7</b>	<b>5,644.8</b>	<b>5,479.9</b>	<b>164.9</b>

The city's governmental activities experienced an overall decrease in capital assets of \$5.8 million (net of accumulated depreciation) during the current fiscal year. The decreases are a result of normal depreciation costs for the fiscal year.

More detailed information about the city's capital assets can be found in notes I.6 & III.5 to the financial statements.

**Long-term debt.** At year end the city had \$7.7 billion in long term debt outstanding. Of this amount, \$4.8 billion represents bonds outstanding (comprised of \$2.0 billion of debt backed by the full faith and credit of the city, and \$2.8 billion of debt secured solely by specific revenue sources) while \$2.9 billion represents other long term obligations. The following schedule shows a summary of all long term debt outstanding.

**City of Philadelphia's Long Term Debt Outstanding**

	Governmental		Business-type		Total	
	activities		activities		2010	2009
	2010	2009	2010	2009	2010	2009
<i>(millions of USD)</i>						
<b><u>Bonds Outstanding:</u></b>						
General obligation bonds	2,071.0	2,078.9	2.2	3.4	2,073.2	2,082.3
Revenue bonds	-	-	2,788.8	2,899.1	2,788.8	2,899.1
<b>Total Bonds Outstanding</b>	<b>2,071.0</b>	<b>2,078.9</b>	<b>2,791.0</b>	<b>2,902.5</b>	<b>4,862.0</b>	<b>4,981.4</b>
<b><u>Other Long Term Obligations:</u></b>						
Service agreements	2,200.1	2,232.4	-	-	2,200.1	2,232.4
Employee related obligations	540.0	466.3	34.2	31.7	574.2	498.0
Indemnities	47.7	37.6	4.7	4.4	52.4	42.0
Leases	31.1	-	-	-	31.1	-
Other	1.2	1.2	2.7	1.8	3.9	3.0
<b>Total Other Long Term Obligations</b>	<b>2,820.1</b>	<b>2,737.5</b>	<b>41.6</b>	<b>37.9</b>	<b>2,861.7</b>	<b>2,775.4</b>
<b>Total Long Term Debt Outstanding</b>	<b>4,891.1</b>	<b>4,816.4</b>	<b>2,832.6</b>	<b>2,940.4</b>	<b>7,723.7</b>	<b>7,756.8</b>

Significant events related to borrowing during the current fiscal year include the following:

- The City has statutory authorizations to negotiate temporary loans for periods not to extend beyond the fiscal year. The City borrows funds to pay debt service and required pension contributions due before the receipt of the real estate taxes. The City borrowed and repaid \$275.0 million in Tax and Revenue Anticipation Notes by June 2010 plus interest. In accordance with statute there are no temporary loans outstanding at year end.
- In August 2009, the City issued general obligation refunding bonds Series 2009A and 2009B in the amount of \$237.0 million and 100.0 million, respectively. The Series 2009A are fixed rate refunding bonds with interest rates ranging from 4.25% to 5.5% and mature in 2031. The Series 2009B are multi-modal refunding bonds and will bear interest at a weekly rate subject to conversion to a daily mode, term rate mode or fixed rate mode at the direction of the City. The bonds were issued for the purpose of refunding the 2007B general obligation bonds and for the payment of costs relating to the issuance of the 2009 general obligation bonds including the termination payment of a related swap.

Currently the city's bonds as rated by Moody's, Standard & Poor's and Fitch are as follows:

Bond Type	Moody's Investor Service	Standard & Poor's Corporation	Fitch IBCA
General Obligation Bonds	A1	BBB	A-
Water Revenue Bonds	A1	A	A+
Aviation Revenue Bonds	A2	A+	A

The City is subject to a statutory limitation established by the Commonwealth of Pennsylvania as to the amount of tax supported general obligation debt it may issue. The limitation is equal to 13% of the average assessed valuations of properties over the past ten years. As of July 1, 2010 the legal debt limit was \$1,523.4 million. There is \$1,407.0 million of outstanding tax supported debt leaving a legal debt margin of \$116.4 million.

More detailed information about the city's debt activity can be found in note III.7 to the financial statements.

### Economic Factors and Next Year's Budgets and Rates

The following factors have been considered in preparing the City of Philadelphia's budget for the 2011 fiscal year:

- Philadelphia entered FY11 with a negative fund balance of \$114.0 million despite having solved for a \$1.7 billion shortfall in the five year plan over FY2010-FY2015.
- The City suspended its planned wage and business tax reductions between FY10 and FY14 due to projected revenue shortfalls over the five-year plan.
- Workforce reductions were implemented throughout FY10 through the use of layoffs and by not replacing vacant positions. Spending on supplies and equipment was curtailed in FY 10.

- Union contracts for three of the City's four major bargaining units are still outstanding, despite having expired in July 2009. Any awarded or negotiated wage or benefit increases will increase costs for the City.
- The country entered its most recent recession in December 2007. It is the longest recession in the post-WWII period.
- Economists expect a slow and long recovery from the current recession. Philadelphia's recovery, like that of other local governments, is expected to take longer than the nation due to high urban unemployment and lagging tax revenue collections.

### **Requests for information**

The Comprehensive Annual Financial Report is designed to provide a general overview of the City of Philadelphia's finances for all interested parties. The City also publishes the *Supplemental Report of Revenues & Obligations* that provides a detailed look at budgetary activity at the legal level of compliance, the *Annual Report of Bonded Indebtedness* that details outstanding long term debt and the *Schedule of Financial Assistance* that reports on grant activity. All four reports are available on the City's website, [www.phila.gov/finance](http://www.phila.gov/finance). Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of the Director of Finance  
Suite 1340 MSB  
1401 John F. Kennedy Boulevard  
Philadelphia, PA 19102



**City of Philadelphia**  
PENNSYLVANIA

**Basic  
Financial  
Statements**

City of Philadelphia  
Statement of Net Assets  
June 30, 2010

Exhibit I

Amounts in thousands of USD

	Primary Government		Total	Component Units
	Governmental Activities	Business Type Activities		
<b>Assets</b>				
Cash on Deposit and on Hand	114,382	30	114,412	283,289
Equity in Pooled Cash and Investments	-	-	-	96,448
Equity in Treasurer's Account	576,794	192,851	769,645	-
Investments	114,623	-	114,623	131,117
Due from Component Units	8,479	-	8,479	-
Due from Primary Government	-	-	-	84,050
Amounts Held by Fiscal Agent	89,619	-	89,619	75,850
Notes Receivable - Net	-	-	-	37,516
Accounts Receivable - Net	317,503	149,960	467,463	284,353
Interest and Dividends Receivable	1,581	-	1,581	19,145
Due from Other Governments - Net	469,770	1,256	471,026	252,618
Inventories	16,431	27,396	43,827	150,858
Other Assets	3,283	-	3,283	306,704
Deferred Outflow - Derivative Instruments	46,700	60,821	107,521	71,622
Restricted Assets:				
Cash and Cash Equivalents	-	205,568	205,568	315,104
Other Assets	-	526,098	526,098	280,509
Net Pension Asset	155,804	17,371	173,175	-
Capital Assets:				
Land and Other Non-Depreciated Assets	782,163	428,599	1,210,762	1,033,079
Other Capital Assets (Net of Depreciation)	1,369,112	3,064,921	4,434,033	3,097,457
Total Capital Assets, Net	<u>2,151,275</u>	<u>3,493,520</u>	<u>5,644,795</u>	<u>4,130,536</u>
Total Assets	<u>4,066,244</u>	<u>4,674,871</u>	<u>8,741,115</u>	<u>6,519,719</u>
<b>Liabilities</b>				
Notes Payable	-	-	-	149,627
Vouchers Payable	131,017	29,948	160,965	59,770
Accounts Payable	193,198	94,385	287,583	183,091
Salaries and Wages Payable	87,046	6,707	93,753	66,876
Accrued Expenses	66,893	35,245	102,138	253,144
Due to Agency Funds	767	-	767	-
Due to Primary Government	-	-	-	38,648
Due to Component Units	56,411	-	56,411	-
Funds Held in Escrow	15,572	-	15,572	15,104
Due to Other Governments	1	-	1	26,975
Deferred Revenue	232,420	36,781	269,201	160,138
Overpayment of Taxes	108,247	-	108,247	9,358
Other Current Liabilities	-	-	-	70,767
Derivative Instrument Liability	59,558	60,821	120,379	111,227
Non-Current Liabilities:				
Due within one year	281,064	148,717	429,781	272,946
Due in more than one year	4,610,113	2,683,901	7,294,014	5,085,234
Total Liabilities	<u>5,842,307</u>	<u>3,096,505</u>	<u>8,938,812</u>	<u>6,502,905</u>
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	(59,331)	831,787	772,456	130,013
Restricted For:				
Capital Projects	190,167	127,296	317,463	8,488
Debt Service	78,754	216,323	295,077	199,326
Behavioral Health	213,469	-	213,469	-
Intergovernmental Finance	7,932	-	7,932	-
Neighborhood Revitalization	73,065	-	73,065	-
Stadium Financing	623	-	623	-
Central Library Project	2,329	-	2,329	-
Cultural & Commercial Corridor Project	30,753	-	30,753	-
Grant Programs	63,817	-	63,817	39,266
Rate Stabilization	-	145,693	145,693	-
Libraries & Parks:				
Expendable	2,768	-	2,768	-
Non-Expendable	1,931	-	1,931	-
Educational Programs	-	-	-	10,989
Other	39,582	-	39,582	691,149
Unrestricted(Deficit)	<u>(2,421,922)</u>	<u>257,267</u>	<u>(2,164,655)</u>	<u>(1,062,417)</u>
Total Net Assets	<u>(1,776,063)</u>	<u>1,578,366</u>	<u>(197,697)</u>	<u>16,814</u>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Statement of Activities  
For the Fiscal Year Ended June 30, 2010

Exhibit II

Amounts in thousands of USD

Functions	Program Revenues				Net (Expense) Revenue and Changes in Net Assets			Component Units
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total	
					Governmental Activities	Business Type Activities		
<b>Primary Government:</b>								
Governmental Activities:								
Economic Development	145,007	66	6,617	4,493	(133,831)		(133,831)	
Transportation:								
Streets & Highways	129,360	4,396	15,757	36,129	(73,078)		(73,078)	
Mass Transit	82,708	475	197	-	(82,036)		(82,036)	
Judiciary and Law Enforcement:								
Police	990,505	3,334	21,040	-	(966,131)		(966,131)	
Prisons	343,813	523	457	-	(342,833)		(342,833)	
Courts	312,008	53,398	60,834	-	(197,776)		(197,776)	
Conservation of Health:								
Emergency Medical Services	47,800	36,779	(845)	-	(11,866)		(11,866)	
Health Services	1,446,746	16,169	1,261,987	-	(168,590)		(168,590)	
Housing and Neighborhood Development:								
Development	131,254	20,786	104,842	-	(5,626)		(5,626)	
Cultural and Recreational:								
Recreation	77,045	(81)	12,019	5,386	(59,721)		(59,721)	
Parks	37,859	915	9	340	(36,595)		(36,595)	
Libraries and Museums	79,017	867	10,575	550	(67,025)		(67,025)	
Improvements to General Welfare:								
Social Services	718,795	14,380	514,185	-	(190,230)		(190,230)	
Education	65,379	-	-	-	(65,379)		(65,379)	
Inspections and Demolitions	23,412	43,911	359	-	20,858		20,858	
Service to Property:								
Sanitation	142,738	1,969	3,463	-	(137,306)		(137,306)	
Fire	265,980	301	722	-	(264,957)		(264,957)	
General Management and Support	683,265	127,895	38,220	-	(517,150)		(517,150)	
Interest on Long Term Debt	174,901	9	-	-	(174,892)		(174,892)	
Total Governmental Activities	<u>5,897,591</u>	<u>326,092</u>	<u>2,050,438</u>	<u>46,898</u>	<u>(3,474,163)</u>		<u>(3,474,163)</u>	
Business Type Activities:								
Water and Sewer	502,504	552,350	3,048	-	-	52,894	52,894	
Aviation	330,073	239,963	3,091	90,494	-	3,475	3,475	
Industrial and Commercial Development:								
Commercial Development	59	287	-	-	-	228	228	
Total Business Type Activities	<u>832,636</u>	<u>792,600</u>	<u>6,139</u>	<u>90,494</u>	<u>-</u>	<u>56,597</u>	<u>56,597</u>	
Total Primary Government	<u>6,730,227</u>	<u>1,118,692</u>	<u>2,056,577</u>	<u>137,392</u>	<u>(3,474,163)</u>	<u>56,597</u>	<u>(3,417,566)</u>	
<b>Component Units:</b>								
Gas Operations	924,470	919,768	21,913	-				17,211
Housing	73,183	1,072	81,563	-				9,452
Parking	205,874	212,985	-	-				7,111
Education	3,128,118	40,216	1,136,518	92				(1,951,292)
Health	758,324	-	758,049	-				(275)
Economic Development	204,578	45,041	419,353	196,267				456,083
Total Component Units	<u>5,294,547</u>	<u>1,219,082</u>	<u>2,417,396</u>	<u>196,359</u>				<u>(1,461,710)</u>
General Revenues:								
Taxes:								
Property Taxes					400,805	-	400,805	608,377
Wage & Earnings Taxes					1,448,463	-	1,448,463	-
Business Taxes					385,161	-	385,161	-
Other Taxes					578,273	-	578,273	176,178
Grants & Contributions Not Restricted to Specific Programs					171,400	-	171,400	1,145,046
Unrestricted Interest & Investment Earnings					25,540	7,715	33,255	9,824
Miscellaneous					-	-	-	2,452
Special Items					-	-	-	744
Transfers					28,315	(28,315)	-	28,884
Total General Revenues, Special Items and Transfers					<u>3,037,957</u>	<u>(20,600)</u>	<u>3,017,357</u>	<u>1,971,505</u>
Change in Net Assets					(436,206)	35,997	(400,209)	509,795
Net Assets - July 1, 2009					(1,292,646)	1,531,538	238,892	(448,063)
Adjustment					(47,211)	10,831	(36,380)	(44,918)
Net Assets Adjusted - July 1, 2009					<u>(1,339,857)</u>	<u>1,542,369</u>	<u>202,512</u>	<u>(492,981)</u>
Net Assets - June 30, 2010					<u>(1,776,063)</u>	<u>1,578,366</u>	<u>(197,697)</u>	<u>16,814</u>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Balance Sheet  
Governmental Funds  
June 30, 2010

Exhibit III

Amounts in thousands of USD

	General Fund	HealthChoices Behavioral Health Fund	Grants Revenue Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>					
Cash on Deposit and on Hand	9,987	-	75	104,320	114,382
Equity in Treasurer's Account	12,694	201,462	156,176	206,462	576,794
Investments	-	-	-	114,617	114,617
Due from Other Funds	17,077	-	-	-	17,077
Due from Component Units	8,479	-	-	-	8,479
Amounts Held by Fiscal Agent	33,705	-	55,914	-	89,619
Taxes Receivable	575,121	-	-	7,405	582,526
Accounts Receivable	371,904	-	2,228	6,355	380,487
Due from Other Governmental Units	295,292	66,082	76,030	32,366	469,770
Allowance for Doubtful Accounts	(647,012)	-	-	(803)	(647,815)
Interest and Dividends Receivable	161	1,279	1	140	1,581
Other Assets	-	-	-	446	446
Total Assets	<u>677,408</u>	<u>268,823</u>	<u>290,424</u>	<u>471,308</u>	<u>1,707,963</u>
<b>Liabilities and Fund Balances</b>					
Liabilities:					
Vouchers Payable	97,938	2,122	18,429	12,528	131,017
Accounts Payable	91,425	6,235	58,211	37,326	193,197
Salaries and Wages Payable	83,838	-	2,777	431	87,046
Due to Other Funds	761	-	-	17,083	17,844
Due to Component Units	-	46,997	9,342	72	56,411
Funds Held in Escrow	10,047	-	37	5,488	15,572
Due to Other Governmental Units	1	-	-	-	1
Deferred Revenue	415,401	-	119,215	22,138	556,754
Overpayment of Taxes	108,247	-	-	-	108,247
Total Liabilities	<u>807,658</u>	<u>55,354</u>	<u>208,011</u>	<u>95,066</u>	<u>1,166,089</u>
Fund Balances:					
Reserved for:					
Encumbrances	87,892	-	-	53,202	141,094
Neighborhood Revitalization	-	-	73,065	-	73,065
Behavioral Health	-	170,995	-	-	170,995
Intergovernmental Financing	-	-	-	36,151	36,151
Intergovernmentally Financed Programs	-	-	7,932	-	7,932
Public Safety Emergency Phone System	-	-	40,426	-	40,426
Debt Service	-	-	-	78,542	78,542
Trust Purposes	-	-	-	4,617	4,617
Central Library Project	2,329	-	-	-	2,329
Stadium Financing	623	-	-	-	623
Cultural & Commercial Corridor Project	30,753	-	-	-	30,753
Unreserved, reported in:					
General Fund	(251,847)	-	-	-	(251,847)
Special Revenue Funds	-	42,474	(39,010)	48,126	51,590
Debt Service Funds	-	-	-	600	600
Capital Projects Funds	-	-	-	152,236	152,236
Permanent Funds	-	-	-	2,768	2,768
Total Fund Balances	<u>(130,250)</u>	<u>213,469</u>	<u>82,413</u>	<u>376,242</u>	<u>541,874</u>
Total Liabilities and Fund Balances	<u>677,408</u>	<u>268,823</u>	<u>290,424</u>	<u>471,308</u>	

**Amounts reported for governmental activities in the statement of net assets are different because:**

a. Capital Assets used in governmental activities are not reported in the funds	2,151,275
b. Unearned Receivables are deferred in the funds	324,334
c. Long Term Liabilities, including bonds payable are not reported in the funds	(4,891,177)
d. Net Pension Asset is not reported in the funds	155,804
e. Derivatives are not reported in the funds	(12,858)
f. Other	(45,315)

Net Assets of Governmental Activities (1,776,063)

**City of Philadelphia**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Fiscal Year Ended June 30, 2010**

**Exhibit IV**

*Amounts in thousands of USD*

	General Fund	HealthChoices Behavioral Health Fund	Grants Revenue Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>					
Tax Revenue	2,316,271	-	-	496,002	2,812,273
Locally Generated Non-Tax Revenue	229,566	1,954	38,956	32,253	302,729
Revenue from Other Governments	785,904	825,185	590,471	121,859	2,323,419
Other Revenues	16,379	-	-	16,768	33,147
<b>Total Revenues</b>	<b>3,348,120</b>	<b>827,139</b>	<b>629,427</b>	<b>666,882</b>	<b>5,471,568</b>
<b>Expenditures</b>					
Current Operating:					
Economic Development	93,445	-	7,092	34,574	135,111
Transportation:					
Streets & Highways	61,961	-	556	28,612	91,129
Mass Transit	64,975	-	197	-	65,172
Judiciary and Law Enforcement:					
Police	869,488	-	13,242	-	882,730
Prisons	313,713	-	484	968	315,165
Courts	236,887	-	51,163	-	288,050
Conservation of Health:					
Emergency Medical Services	44,008	-	1,000	-	45,008
Health Services	151,186	797,002	386,949	101,360	1,436,497
Housing and Neighborhood Development					
	2,854	-	60,756	67,592	131,202
Cultural and Recreational:					
Recreation	50,714	-	7,721	-	58,435
Parks	20,441	-	55	6,451	26,947
Libraries and Museums	58,352	-	10,309	128	68,789
Improvements to General Welfare:					
Social Services	645,206	-	54,492	-	699,698
Education	65,008	-	371	-	65,379
Inspections and Demolitions	27,338	-	-	-	27,338
Service to Property:					
Sanitation	127,098	-	3,463	-	130,561
Fire	237,204	-	417	-	237,621
General Management and Support	511,953	-	14,223	88,791	614,967
Capital Outlay	-	-	-	148,852	148,852
Debt Service:					
Principal	-	-	-	89,709	89,709
Interest	-	-	-	96,740	96,740
Bond Issuance Cost	-	-	-	23,505	23,505
<b>Total Expenditures</b>	<b>3,581,831</b>	<b>797,002</b>	<b>612,490</b>	<b>687,282</b>	<b>5,678,605</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(233,711)	30,137	16,937	(20,400)	(207,037)
<b>Other Financing Sources (Uses)</b>					
Issuance of Debt	-	-	-	206,960	206,960
Issuance of Refunding Debt	-	-	-	337,025	337,025
Bond Issuance Premium	-	-	-	24,253	24,253
Bond Issuance Discount	-	-	-	(1,003)	(1,003)
Bond Defeasance	-	-	-	(504,044)	(504,044)
Transfers In	316,359	-	-	241,697	558,056
Transfers Out	(137,340)	-	(23,389)	(369,012)	(529,741)
<b>Total Other Financing Sources (Uses)</b>	<b>179,019</b>	<b>-</b>	<b>(23,389)</b>	<b>(64,124)</b>	<b>91,506</b>
Net Change in Fund Balance	(54,692)	30,137	(6,452)	(84,524)	(115,531)
Fund Balance - July 1, 2009	(75,558)	183,332	88,865	462,735	659,374
Adjustment	-	-	-	(1,969)	(1,969)
Fund Balance Adjusted - July 1, 2009	(75,558)	183,332	88,865	460,766	657,405
Fund Balance - June 30, 2010	(130,250)	213,469	82,413	376,242	541,874

The notes to the financial statements are an integral part of this statement.

**City of Philadelphia**  
**Reconciliation of the Statement of Revenues, Expenditures and**  
**Changes in Fund Balances of Governmental Funds to the Statement of Activities**  
**For the Fiscal Year Ended June 30, 2010**

**Exhibit V**

*Amounts in thousands of USD*

<b>Net Change in Fund Balances - Total Governmental Funds.....</b>	<b>(115,531)</b>
 <b>Amounts reported for governmental activities in the statement of activities are different because:</b>	
a. Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (137,422) exceeded depreciation (136,565) in the current period.....	857
b. Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.....	(32,193)
c. Proceeds from debt obligations provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount by which proceeds (67,132) exceeded repayments (177,478).....	110,346
d. The increase in the Net Pension Obligation reported in the statement of activities does not require the use of current financial resources and therefore is not reported as an expenditure in governmental funds.....	(254,207)
e. Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.....	(145,477)
 <b>Change in Net Assets of governmental activities.....</b>	 <b><u>(436,206)</u></b>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Statement of Fund Net Assets  
Proprietary Funds  
June 30, 2010

Exhibit VI

Amounts in thousands of USD

	Business Type Activities - Enterprise Funds			
	Water and Sewer	Aviation	Other Non-Major Industrial & Commercial Development	Total
<b>Assets</b>				
Current Assets:				
Cash on Deposit and on Hand	30	-	-	30
Equity in Treasurer's Account	69,795	118,364	4,692	192,851
Due from Other Governments	373	883	-	1,256
Accounts Receivable	225,170	14,870	1,975	242,015
Allowance for Doubtful Accounts	(90,980)	(1,075)	-	(92,055)
Inventories	12,913	3,085	11,398	27,396
Total Current Assets	<u>217,301</u>	<u>136,127</u>	<u>18,065</u>	<u>371,493</u>
Deferred Outflow - Derivative Instruments	29,227	31,594	-	60,821
Non-Current Assets:				
Restricted Assets:				
Equity in Treasurer's Account	290,282	235,816	-	526,098
Amounts Held by Fiscal Agent	-	30,806	-	30,806
Sinking Funds and Reserves	117,852	35,013	-	152,865
Grants for Capital Purposes	-	14,070	-	14,070
Receivables	898	6,929	-	7,827
Total Restricted Assets	<u>409,032</u>	<u>322,634</u>	<u>-</u>	<u>731,666</u>
Net Pension Asset	<u>17,371</u>	<u>-</u>	<u>-</u>	<u>17,371</u>
Capital Assets:				
Land	5,919	100,819	-	106,738
Infrastructure	1,983,922	586,508	-	2,570,430
Construction in Progress	204,591	117,270	-	321,861
Buildings and Equipment	1,497,507	2,013,978	-	3,511,485
Less: Accumulated Depreciation	<u>(1,880,592)</u>	<u>(1,136,402)</u>	<u>-</u>	<u>(3,016,994)</u>
Total Capital Assets, Net	<u>1,811,347</u>	<u>1,682,173</u>	<u>-</u>	<u>3,493,520</u>
Total Non-Current Assets	<u>2,237,750</u>	<u>2,004,807</u>	<u>-</u>	<u>4,242,557</u>
Total Assets	<u>2,484,278</u>	<u>2,172,528</u>	<u>18,065</u>	<u>4,674,871</u>
<b>Liabilities</b>				
Current Liabilities:				
Vouchers Payable	25,043	4,905	-	29,948
Accounts Payable	8,388	11,541	-	19,929
Salaries and Wages Payable	3,641	3,066	-	6,707
Construction Contracts Payable	33,113	41,343	-	74,456
Accrued Expenses	19,292	15,953	-	35,245
Deferred Revenue	8,016	28,765	-	36,781
Bonds Payable-Current	102,862	45,855	-	148,717
Total Current Liabilities	<u>200,355</u>	<u>151,428</u>	<u>-</u>	<u>351,783</u>
Derivative Instrument Liability	29,227	31,594	-	60,821
Non-Current Liabilities:				
Bonds Payable	1,555,568	1,186,845	-	2,742,413
Unamortized Discount and Loss	(81,322)	(18,768)	-	(100,090)
Other Non-Current Liabilities	25,256	16,322	-	41,578
Total Non-Current Liabilities	<u>1,499,502</u>	<u>1,184,399</u>	<u>-</u>	<u>2,683,901</u>
Total Liabilities	<u>1,729,084</u>	<u>1,367,421</u>	<u>-</u>	<u>3,096,505</u>
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	225,589	606,198	-	831,787
Restricted For:				
Capital Projects	97,580	29,716	-	127,296
Debt Service	117,852	98,471	-	216,323
Rate Stabilization	145,693	-	-	145,693
Unrestricted	<u>168,480</u>	<u>70,722</u>	<u>18,065</u>	<u>257,267</u>
Total Net Assets	<u>755,194</u>	<u>805,107</u>	<u>18,065</u>	<u>1,578,366</u>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Statement of Revenues, Expenses and Changes in Fund Net Assets  
Proprietary Funds  
For the Fiscal Year Ended June 30, 2010

Exhibit VII

Amounts in thousands of USD

	Business-Type Activities - Enterprise Funds			Totals
	Water and Sewer	Aviation	Other Non-Major Industrial & Commercial Development	
Operating Revenues:				
Charges for Goods and Services	546,361	74,670	-	621,031
Rentals and Concessions	-	161,375	-	161,375
Miscellaneous Operating Revenues	5,989	3,918	287	10,194
<b>Total Operating Revenues</b>	<b>552,350</b>	<b>239,963</b>	<b>287</b>	<b>792,600</b>
Operating Expenses:				
Personal Services	106,120	59,674	-	165,794
Purchase of Services	68,613	74,975	59	143,647
Materials and Supplies	35,429	6,235	-	41,664
Employee Benefits	71,634	34,031	-	105,665
Indemnities and Taxes	5,126	1,449	-	6,575
Depreciation	86,490	89,012	-	175,502
<b>Total Operating Expenses</b>	<b>373,412</b>	<b>265,376</b>	<b>59</b>	<b>638,847</b>
<b>Operating Income (Loss)</b>	<b>178,938</b>	<b>(25,413)</b>	<b>228</b>	<b>153,753</b>
Non-Operating Revenues (Expenses):				
Operating Grants	3,048	3,091	-	6,139
Passenger Facility Charges	-	61,195	-	61,195
Interest Income	6,015	1,694	6	7,715
Net Pension Obligation	(20,506)	(9,698)	-	(30,204)
Debt Service - Interest	(103,619)	(53,211)	-	(156,830)
Other Revenue (Expenses)	(4,967)	(1,788)	-	(6,755)
<b>Total Non-Operating Revenues (Expenses)</b>	<b>(120,029)</b>	<b>1,283</b>	<b>6</b>	<b>(118,740)</b>
Income (Loss) Before Contributions & Transfers	58,909	(24,130)	234	35,013
Transfers In/(Out)	(28,315)	-	-	(28,315)
Capital Contributions	-	29,299	-	29,299
<b>Change in Net Assets</b>	<b>30,594</b>	<b>5,169</b>	<b>234</b>	<b>35,997</b>
Net Assets - July 1, 2009	715,896	797,811	17,831	1,531,538
Adjustment	8,704	2,127	-	10,831
<b>Net Assets Adjusted - July 1, 2009</b>	<b>724,600</b>	<b>799,938</b>	<b>17,831</b>	<b>1,542,369</b>
<b>Net Assets - June 30, 2010</b>	<b>755,194</b>	<b>805,107</b>	<b>18,065</b>	<b>1,578,366</b>

The notes to the financial statements are an integral part of this statement.

**City of Philadelphia**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Fiscal Year Ended June 30, 2010**

**Exhibit VIII**

*Amounts in thousands of USD*

	Business Type Activities - Enterprise Funds			Totals
	Water and Sewer	Aviation	Other Non-Major Industrial & Commercial Development	
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from Customers	535,572	249,341	-	784,913
Payments to Suppliers	(89,110)	(77,075)	(59)	(166,244)
Payments to Employees	(175,309)	(89,346)	-	(264,655)
Internal Activity-Payments to Other Funds	-	(5,674)	-	(5,674)
Claims Paid	(4,915)	-	-	(4,915)
Other Receipts (Payments)	-	903	287	1,190
Net Cash Provided (Used)	<u>266,238</u>	<u>78,149</u>	<u>228</u>	<u>344,615</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Operating Grants Received	3,048	3,091	-	6,139
Operating Subsidies and Transfers from Other Funds	(28,315)	-	-	(28,315)
Net Cash Provided (Used)	<u>(25,267)</u>	<u>3,091</u>	<u>-</u>	<u>(22,176)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Proceeds from Debt Issuance	13,431	-	-	13,431
Contributions Received	-	28,759	-	28,759
Acquisition and Construction of Capital Assets	(136,316)	(160,865)	-	(297,181)
Interest Paid on Debt Instruments	(96,799)	(68,317)	-	(165,116)
Principal Paid on Debt Instruments	(99,919)	(38,510)	-	(138,429)
Passenger Facility Charges	-	61,698	-	61,698
Net Cash Provided (Used)	<u>(319,603)</u>	<u>(177,235)</u>	<u>-</u>	<u>(496,838)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Proceeds from Sale and Maturities of Investments	-	11,790	-	11,790
Interest and Dividends on Investments	4,560	2,955	5	7,520
Net Cash Provided (Used)	<u>4,560</u>	<u>14,745</u>	<u>5</u>	<u>19,310</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(74,072)	(81,250)	233	(155,089)
Cash and Cash Equivalents, July 1 (including \$377.7 mil for Water & Sewer and \$364.1 mil for Aviation reported in restricted accounts)	434,179	466,236	4,459	904,874
Cash and Cash Equivalents, June 30 (including \$290.3 mil for Water & Sewer and \$266.6 mil for Aviation reported in restricted accounts)	<u>360,107</u>	<u>384,986</u>	<u>4,692</u>	<u>749,785</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</b>				
Operating Income (Loss)	178,938	(25,413)	228	153,753
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:				
Depreciation Expense	86,490	89,012	-	175,502
Changes in Assets and Liabilities:				
Receivables, Net	(16,434)	(2,650)	-	(19,084)
Deferred Revenue	538	13,374	-	13,912
Inventories	(113)	(122)	-	(235)
Accounts and Other Payables	16,819	3,948	-	20,767
Net Cash Provided by Operating Activities	<u>266,238</u>	<u>78,149</u>	<u>228</u>	<u>344,615</u>

The notes to the financial statements are an integral part of this statement.

**City of Philadelphia**  
**Statement of Net Assets**  
**Fiduciary Funds**  
**June 30, 2010**

**Exhibit IX**

*Amounts in thousands of USD*

	Pension Trust <u>Funds</u>	Agency <u>Funds</u>
<b><u>Assets</u></b>		
Cash on Deposit and on Hand	-	136,315
Equity in Treasurer's Account	3,845,732	48,302
Investments	-	8,780
Securities Lending Collective Investment Pool	440,491	-
Allowance for Unrealized Loss	(3,899)	-
Accounts Receivable	4,334	-
Due from Brokers for Securities Sold	869,400	-
Interest and Dividends Receivable	11,668	-
Due from Other Governmental Units	4,777	-
Due from Other Funds	-	767
	<u>5,172,503</u>	<u>194,164</u>
Total Assets		
<b><u>Liabilities</u></b>		
Vouchers Payable	36	1,227
Accounts Payable	3,867	-
Salaries and Wages Payable	158	-
Payroll Taxes Payable	-	3,147
Funds Held in Escrow	365	189,790
Due on Return of Securities Loaned	446,772	-
Due to Brokers for Securities Purchased	847,061	-
Accrued Expenses	1,734	-
Deferred Revenue	2,071	-
Other Liabilities	513	-
	<u>1,302,577</u>	<u>194,164</u>
Total Liabilities		
Net Assets Held in Trust for Pension Benefits	<u><u>3,869,926</u></u>	<u><u>-</u></u>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Statement of Changes in Net Assets  
Fiduciary Funds  
For the Fiscal Year Ended June 30, 2010

Exhibit X

Amounts in thousands of USD

	Pension Trust Funds
<b><u>Additions:</u></b>	
Contributions:	
Employers' Contributions	335,655
Employees' Contributions	<u>51,570</u>
Total Contributions	<u>387,225</u>
Investment Income:	
Interest and Dividends	80,391
Net Gain in Fair Value of Investments	438,432
(Less) Investments Expenses	(18,509)
Securities Lending Revenue	2,927
Securities Lending Unrealized Loss	(3,899)
(Less) Securities Lending Expenses	<u>(1,063)</u>
Net Investment Gain	<u>498,279</u>
Miscellaneous Operating Revenues	712
Total Additions	<u>886,216</u>
<b><u>Deductions</u></b>	
Personal Services	3,815
Purchase of Services	1,952
Materials and Supplies	76
Employee Benefits	2,111
Pension Benefits	715,471
Refunds of Members' Contributions	4,520
Indemnities	-
Other Operating Expenses	<u>120</u>
Total Deductions	<u>728,065</u>
Change in Net Assets	158,151
Net Assets - July 1, 2009	<u>3,711,775</u>
Net Assets - June 30, 2010	<u><u>3,869,926</u></u>

The notes to the financial statements are an integral part of this statement.

City of Philadelphia  
Statement of Net Assets  
Component Units  
June 30, 2010

Exhibit XI

Amounts in thousands of USD

	Philadelphia Gas Works*	Philadelphia Redevelopment Authority	Philadelphia Parking Authority*	School District of Philadelphia	Community College of Philadelphia	Community Behavioral Health*	Pennsylvania Convention Center Authority	Delaware River Waterfront Corporation	Philadelphia Authority for Industrial Development*	Total
<b>Assets</b>										
Cash on Deposit and on Hand	13,744	82,199	67,297	761	11,411	31,363	59,180	7,816	9,518	283,289
Equity in Pooled Cash and Investments	-	-	-	96,448	-	-	-	-	-	96,448
Investments	-	-	90,800	-	40,129	-	-	188	-	131,117
Due from Primary Government	-	22,606	-	-	-	59,569	1,875	-	-	84,050
Amounts Held by Fiscal Agent	6	-	-	75,844	-	-	-	-	-	75,850
Notes Receivable	-	37,483	-	-	33	-	-	-	-	37,516
Taxes Receivable	-	-	-	144,857	-	-	-	-	-	144,857
Accounts Receivable-Net	105,496	1,072	944	3,881	5,809	543	1,107	1,817	18,827	139,496
Interest and Dividends Receivable	-	17,052	292	503	53	-	1,245	-	-	19,145
Due from Other Governments	-	164	-	104,311	2,327	-	122,000	-	23,816	252,618
Inventories	125,023	22,590	-	3,245	-	-	-	-	-	150,858
Other Assets	139,541	451	4,293	160,098	1,242	461	477	141	-	306,704
Deferred Outflow - Derivative Instruments	-	-	-	71,622	-	-	-	-	-	71,622
Restricted Assets:										
Cash and Cash Equivalents	-	10,462	-	287,678	-	-	-	-	16,964	315,104
Other Assets	175,534	29,281	-	-	49,281	-	-	-	26,413	280,509
Capital Assets:										
Land and Other Non-Depreciated Assets	36,548	-	15,980	451,993	60,152	-	458,715	4,850	4,841	1,033,079
Other Capital Assets (Net of Depreciation)	1,039,919	40	196,745	1,497,036	73,928	744	197,115	5,832	86,098	3,097,457
Total Capital Assets	1,076,467	40	212,725	1,949,029	134,080	744	655,830	10,682	90,939	4,130,536
Total Assets	1,635,811	223,400	376,351	2,898,277	244,365	92,680	841,714	20,644	186,477	6,519,719
<b>Liabilities</b>										
Notes Payable	-	21,670	23,407	-	104,550	-	-	-	-	149,627
Vouchers Payable	46,205	-	-	-	13,565	-	-	-	-	59,770
Accounts Payable	-	10,257	15,497	114,403	-	1,146	27,286	1,865	12,637	183,091
Salaries and Wages Payable	3,719	-	-	52,931	4,872	5,079	275	-	-	66,876
Accrued Expenses	161,458	11,670	832	-	1,607	77,055	-	522	-	253,144
Funds Held in Escrow	-	13,789	-	-	101	-	-	-	1,214	15,104
Due to Other Governments	-	-	8,989	3,127	2,699	-	-	-	12,160	26,975
Due to Primary Government	-	1,500	34,111	-	-	-	2,275	-	762	38,648
Deferred Revenue	14,427	53,365	2,733	26,306	2,503	9,400	3,015	6,444	41,945	160,138
Overpayment of Taxes	-	-	-	9,358	-	-	-	-	-	9,358
Other Current Liabilities	-	-	-	70,723	-	-	-	44	-	70,767
Derivative Instrument Liability	-	-	-	111,227	-	-	-	-	-	111,227
Non-Current Liabilities:										
Due within one year	46,045	1,455	7,435	216,397	1,614	-	-	-	-	272,946
Due in more than one year	1,120,338	34,816	189,783	3,544,730	20,936	-	122,000	2,392	50,239	5,085,234
Total Liabilities	1,392,192	148,522	282,787	4,149,202	152,447	92,680	154,851	11,267	118,957	6,502,905
<b>Net Assets</b>										
Invested in Capital Assets, Net of Related Debt	1,019	40	51,444	(24,418)	69,278	-	-	-	32,650	130,013
Restricted For:										
Capital Projects	-	-	6,233	-	2,255	-	-	-	-	8,488
Debt Service	112,820	9,695	-	76,811	-	-	-	-	-	199,326
Educational Programs	-	-	-	6,315	4,674	-	-	-	-	10,989
Grant Programs	-	-	-	-	-	-	-	-	39,266	39,266
Other	-	-	-	4,286	-	-	686,863	-	-	691,149
Unrestricted	129,780	65,143	35,887	(1,313,919)	15,711	-	-	9,377	(4,396)	(1,062,417)
Total Net Assets	243,619	74,878	93,564	(1,250,925)	91,918	-	686,863	9,377	67,520	16,814

\* The Philadelphia Gas Works is presented as of the close of their fiscal year, August 31, 2009. Community Behavioral Health and the Philadelphia Authority for Industrial Development are presented as of the close of their fiscal year, December 31, 2009. The Philadelphia Parking Authority is presented as of the close of their fiscal year, March 31, 2010.

City of Philadelphia  
Statement of Activities  
Component Units  
For the Fiscal Year Ended June 30, 2010

Exhibit XII

Amounts in thousands of USD

Functions	Program Revenues				Net (Expense) Revenue and Changes in Net Assets									Total
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Philadelphia Gas Works*	Philadelphia Redevelopment Authority	Philadelphia Parking Authority*	School District of Philadelphia	Community College of Philadelphia	Community Behavioral Health*	Philadelphia Convention Center Authority	Delaware River Waterfront Corporation	Philadelphia Authority for Industrial Development*	
<b>Gas Operations</b>														
Gas Works	924,470	919,768	21,913	-	17,211									17,211
<b>Housing</b>														
Redevelopment Authority	73,183	1,072	81,563	-		9,452								9,452
<b>Parking</b>														
Parking Authority	205,874	212,985	-	-			7,111							7,111
<b>Education</b>														
School District	2,982,470	8,958	1,078,223	92			(1,895,197)							(1,895,197)
Community College	145,648	31,258	58,295	-				(56,095)						(56,095)
<b>Total</b>	<b>3,128,118</b>	<b>40,216</b>	<b>1,136,518</b>	<b>92</b>										
<b>Health</b>														
Community Behavioral Health	758,324	-	758,049						(275)					(275)
<b>Economic Development</b>														
Convention Center Authority	90,712	8,420	376,423	196,267							490,398			490,398
Delaware River Waterfront Corp.	10,152	6,661	3,129	-								(362)		(362)
Authority for Ind. Development	103,714	29,960	39,801	-									(33,953)	(33,953)
<b>Total</b>	<b>204,578</b>	<b>45,041</b>	<b>419,353</b>	<b>196,267</b>										
<b>Total Component Units</b>	<b>5,294,547</b>	<b>1,219,082</b>	<b>2,417,396</b>	<b>196,359</b>										<b>(1,461,710)</b>
<b>General Revenues:</b>														
Property Taxes					-	-	-	608,377	-	-	-	-	-	608,377
Other Taxes					-	-	-	176,178	-	-	-	-	-	176,178
Grants & Contributions Not Restricted to Specific Programs					-	-	-	1,083,371	61,675	-	-	-	-	1,145,046
Unrestricted Interest & Investment Earnings					-	1,481	3,218	2,261	2,209	275	238	40	102	9,824
Miscellaneous					-	-	-	-	2,452	-	-	-	-	2,452
Special Item-Gain (Loss) on Sale of Capital Assets					-	-	-	(8)	-	-	-	-	752	744
Transfers					-	-	-	-	-	-	-	-	28,884	28,884
<b>Total General Revenue, Special items and Transfers</b>					-	1,481	3,218	1,870,179	66,336	275	238	40	29,738	1,971,505
<b>Change in Net Assets</b>					17,211	10,933	10,329	(25,018)	10,241	-	490,636	(322)	(4,215)	509,795
Net Assets - July 1, 2009					226,408	66,921	83,235	(1,183,966)	81,678	-	196,227	9,699	71,735	(448,063)
Adjustment					-	(2,976)	-	(41,941)	(1)	-	-	-	-	(44,918)
Net Assets Adjusted - July 1, 2009					226,408	63,945	83,235	(1,225,907)	81,677	-	196,227	9,699	71,735	(492,981)
Net Assets - June 30, 2010					243,619	74,878	93,564	(1,250,925)	91,918	-	686,863	9,377	67,520	16,814

\* The Philadelphia Gas Works is presented as of the close of their fiscal year, August 31, 2010. Community Behavioral Health and the Philadelphia Authority for Industrial Development are presented as of the close of their fiscal year, December 31, 2009. The Philadelphia Parking Authority is presented as of the close of their fiscal year, March 31, 2010.

The notes to the financial statements are an integral part of this statement.



*Notes to the Financial Statements*  
*FYE 06/30/2010*

Table of Contents

I.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES.....	42
1.	Reporting Entity .....	42
2.	Government Wide and Fund Financial Statements .....	44
3.	Basis of Accounting, Measurement Focus and Financial Statements .....	44
4.	Deposits and Investments .....	46
5.	Inventories .....	46
6.	Capital Assets.....	46
7.	Bonds and Related Premiums, Discounts and Issuance Costs .....	47
8.	Insurance.....	47
9.	Receivables and Payables .....	47
10.	Deferred Revenues .....	48
11.	Compensated Absences .....	48
12.	Claims and Judgements.....	48
II.	LEGAL COMPLIANCE.....	48
1.	Budgetary Information .....	48
III.	DETAILED NOTES ON ALL FUNDS AND ACCOUNTS.....	49
1.	Deposits and Investments .....	49
2.	Securities Lending .....	54
3.	Amounts Held by Fiscal Agent .....	55
4.	Interfund Receivables and Payables.....	55
5.	Capital Asset Activity .....	56
6.	Notes Payable .....	59
7.	Debt Payable .....	61
8.	Lease Commitments and Leased Assets.....	84
9.	Deferred Compensation Plans .....	87
10.	Fund Balance Reservations .....	87
11.	Interfund Transactions.....	88
12.	Reconciliation of Government-Wide and Fund Financial Statements.....	88
13.	Prior Period Adjustments.....	89
14.	Net Assets Restricted by Enabling Legislation.....	89
15.	Fund Deficits.....	90
16.	Advance Service Charge.....	90
IV.	OTHER INFORMATION .....	90
1.	Pension Plans.....	90
2.	Accumulated Unpaid Sick Leave.....	103
3.	Other Post Employment Benefits (OPEB).....	104
4.	Pennsylvania Intergovernmental Cooperation Authority .....	111
5.	Related Party Transactions .....	111
6.	Risk Management.....	112
7.	Commitments .....	113
8.	Contingencies.....	113
9.	Subsequent Events .....	119

## **I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Philadelphia have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

### **1. REPORTING ENTITY**

The City of Philadelphia was founded in 1682 and was merged with the county in 1854. Since 1951 the City has been governed largely under the Philadelphia Home Rule Charter. However, in some matters, including the issuance of short-term and long-term debt, the City is governed by the laws of the Commonwealth of Pennsylvania.

As required by GAAP, the financial statements of the City of Philadelphia include those of the primary government and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationships with the City. The financial statements of these component units have been included in the City's reporting entity either as blended component units or as discretely presented component units. Based on the criteria established by Governmental Accounting Standards Board Statement (GASBS) #14 as amended by GASBS #39, certain other organizations also did meet the criteria for inclusion, however they are not included in the City's financial statements because they are not significant to a fair representation of the City's reporting entity. **Individual financial statements can be obtained directly from their administrative offices by writing to the addresses provided.**

As used both on the face of the financial statements and in the footnotes, the term "Primary Government" includes both City funds and Blended Component Units while the term "Component Units" includes only Discretely Presented Component Units.

#### **A. BLENDED COMPONENT UNITS**

##### **Pennsylvania Intergovernmental Cooperation Authority (PICA) – 1500 Walnut St., Philadelphia, PA 19102**

PICA was established by act of the Commonwealth of Pennsylvania to provide financial assistance to cities of the first class and is governed by a five member board appointed by the Commonwealth. Currently, the City of Philadelphia is the only city of the first class. The activities of PICA are reflected in two of the governmental fund types (Special Revenue and Debt Service).

##### **Philadelphia Municipal Authority (PMA) – 1515 Arch St., Philadelphia, PA 19102**

PMA is governed by a five member board appointed by the City and was established to issue tax exempt bonds for the acquisition and use of certain equipment and facilities for the City. The activities of PMA are reflected in three of the governmental fund types (Special Revenue, Debt Service and Capital Improvement).

#### **B. DISCRETELY PRESENTED COMPONENT UNITS**

The component unit columns in the applicable combined financial statements include the combined financial data for the organizations discussed below. They are reported in a separate column to emphasize that they are legally separate from the City. However, in order to retain their identity, applicable combining statements have been included as part of this report.

##### **Community College of Philadelphia (CCP) – 1700 Spring Garden St., Philadelphia, PA 19130**

CCP was established by the City to provide two year post-secondary education programs for its residents. It is governed by a Board appointed by the City, receives substantial subsidies from the City, and its budgets must be submitted to the City for review and approval.

##### **Delaware River Waterfront Corp. (DRWC) – 121 N. Columbus Blvd., Philadelphia, PA 19106**

The 16 member board, is headed by the Mayors' Deputy Director for Economic Development and Planning, and is comprised of appointed City officials and private sector experts in design, finance, and real estate development. The group will focus on the development of the seven-mile stretch of water front property between Allegheny and Oregon Avenues.

**Pennsylvania Convention Center Authority (PCCA) – 1101 Arch St., Philadelphia, PA 19107**

PCCA was established to develop, promote and operate a convention center facility in the Philadelphia metropolitan area. Under a Lease & Service agreement, the City is obligated to pay an annual service fee sufficient to cover the debt service on PCCA's outstanding bonded debt. A voting majority of PCCA's governing board is not appointed by the City; however, PCCA meets the criteria of fiscal dependency and the significance of the City's relationship with PCCA is such that exclusion from the City's financial report would be misleading. Beginning FY2011 PCCA will become a component unit of the Commonwealth of Pennsylvania and all information will be removed from the City's CAFR.

**Philadelphia Parking Authority (PPA) – 3101 Market St., Philadelphia, PA 19104**

PPA was established by the City to coordinate a system of parking facilities and on-street parking on behalf of the City. Its fiscal year ends on March 31. The City has guaranteed debt payments for PPA. A voting majority of PPA's governing board is not appointed by the City however, the significance of the City's relationship with PPA is such that exclusion from the City's financial report would be misleading.

**Redevelopment Authority of the City of Philadelphia (RDA) – 1234 Market St., Philadelphia, PA 19107**

RDA was established to rehabilitate blighted sections of the City. It is governed by a five-member board appointed by the City and must submit its budgets to the City for review and approval.

**School District of Philadelphia (SDP) – 440 N. Broad St., Philadelphia, PA 19130**

SDP was established by the Educational Supplement to the Philadelphia Home Rule Charter to provide free public education for the City's residents. A voting majority of the SDP governing board is not appointed by the City, however, the significance of the City's relationship with SDP is such that exclusion from the City's financial report would be misleading.

**Community Behavioral Health (CBH) – 801 Market St., Philadelphia, PA 19107**

CBH is a not-for-profit organization established by the City's Department of Public Health to provide for and administer all behavioral health services required by the Commonwealth of Pennsylvania. Its board is made up of City officials and City appointees. Any change in funding would present a financial burden to the City.

**Philadelphia Authority for Industrial Development (PAID) – 2600 Centre Sq. West, Philadelphia, PA 19102**

PAID was formed under the Industrial Development Authority Law to issue debt to finance eligible industrial and commercial development projects. PAID is the delegate agency responsible for administration of certain state grants and acts in the City's behalf on major development projects in the City. The City appoints a voting majority of PAID's board and is responsible for funding PAID's debt service.

**Philadelphia Gas Works (PGW) – 800 W. Montgomery Ave., Philadelphia, PA 19122**

PGW was established by the City to provide gas service to residential and commercial customers within the City of Philadelphia. The City appoints a voting majority of PGW's board and has the ability to modify or approve their budget.

**C. AUDIT RESPONSIBILITY**

The financial statements of the above component units, except for the **SDP**, as well as the financial statements of the Municipal Pension Fund, the Gas Works Retirement Reserve Fund and the Fairmount Park Commission Departmental and Permanent Funds have been audited by auditors other than the Office of the Controller of the City of Philadelphia. The table below indicates the percentage of certain financial information that was subject to audit by those other auditors:

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Aggregate Discretely Presented Component Units</u>	<u>Major Funds</u>	<u>Aggregate Remaining Fund Information</u>
Total Assets	8%	0%	56%	0%	92%
Total Revenues	7%	0%	49%	0%	67%

**2. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The City's *government wide* financial statements (i.e. the Statement of Net Assets and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities* which are normally supported by taxes and intergovernmental revenues are reported separately from *business type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable. Interfund activity and balances have been eliminated from the statements to avoid duplication.

The Statement of Activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific program. *Program revenues* include: (1) charges to customers or applicants who purchase, use or directly benefit from services or privileges provided by a given program and (2) grants and contributions that are restricted to meeting operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate *fund* financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the *government wide* financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the *fund* financial statements.

**3. BASIS OF ACCOUNTING, MEASUREMENT FOCUS AND FINANCIAL STATEMENTS**

**A. PRIMARY GOVERNMENT**

The *government wide* financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund (except agency funds which only report assets and liabilities and cannot be said to have a measurement focus) financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of related cash flows. Real estate taxes are recognized as revenues in the year for which they are levied. Derived tax revenues such as wage, business privilege, and net profits and earnings taxes are recognized when the underlying exchange transaction has taken place. Grant and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

*Governmental fund* financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred as under accrual accounting. Debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. However, those expenditures may be accrued if they are to be liquidated with available resources.

Imposed non-exchange revenues such as real estate taxes are recognized when the enforceable legal claim arises and the resources are available. Derived tax revenues, such as wage, business privilege, net profits and earnings taxes, are recognized when the underlying exchange transaction has occurred and the resources are available. Grant revenues are recognized when all the applicable eligibility requirements have been met and the resources are available. All other revenue items are considered to be measurable and available only when cash is received by the City.

As a general rule, the effect of interfund activity has been eliminated from the *government wide* financial statements. Exceptions to this general rule are charges between the City's water and sewer function and various other programs of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various programs concerned.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Amounts reported as *program revenue* include: (1) charges to customers or applicants for goods received, services rendered or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program specific revenues. Accordingly general revenues include all taxes.

*The City reports the following major governmental funds:*

- The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in other funds.
- The Health Choices Behavioral Health Fund accounts for resources received from the Commonwealth of Pennsylvania. These resources are restricted to providing managed behavioral health care to Philadelphia residents.
- The Grants Revenue Fund accounts for the resources received from various federal, state and private grantor agencies. The resources are restricted to accomplishing the various objectives of the grantor agencies.

Additionally, the City reports on Permanent funds, which are used to account for resources legally held in trust for use by the park and library systems of the City. There are legal restrictions on the resources of the funds that hold that the principal remain intact and only the earnings are allowed to be used for the program.

*The City reports on the following fiduciary funds:*

- The Municipal Pension Fund accumulates resources to provide pension benefit payments to qualified employees of the City and certain other quasi-governmental organizations.
- The Philadelphia Gas Works Retirement Reserve Fund accumulates resources to provide pension benefit payments to qualified employees of the Philadelphia Gas Works.
- The Escrow Fund accounts for funds held in escrow for various purposes.
- The Employees Health & Welfare Fund accounts for funds deducted from employees' salaries for payment to various organizations.
- The Departmental Custodial Accounts account for funds held in custody by various City Departments.

The City reports the following major proprietary funds:

- The Water Fund accounts for the activities related to the operation of the City's water delivery and sewage systems.
- The Aviation Fund accounts for the activities of the City's airports.

Private sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government wide and the proprietary fund financial statements to the extent that they do not conflict or contradict guidance of the GASB. Governments also have the option of following subsequent private sector guidance for their business type activities and enterprise funds. The City has elected not to follow subsequent private sector guidelines.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's ongoing operations. The principal operating revenues of the Water Fund are charges for water and sewer service. The principal operating revenue of the Aviation fund is charges for the use of the airport. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**B. COMPONENT UNITS**

The **SDP** prepares their financial statements in a manner similar to the City and utilizes the full range of governmental and proprietary fund types.

The financial statements of the Community College of Philadelphia have been prepared in accordance with GASBS #35 - Basic Financial Statements - and Management's Discussion and Analysis - For Public Colleges and Universities. The remaining component units prepare their financial statements in a manner similar to that of proprietary funds.

**4. DEPOSITS AND INVESTMENTS**

---

The City utilizes a pooled Cash and Investments Account to provide efficient management of the cash of most City funds. In addition, separate cash accounts are maintained by various funds due to either legal requirements or operational needs. For Proprietary and Permanent Funds, all highly liquid investments (except for Repurchase Agreements) with a maturity of three months or less when purchased are considered to be cash equivalents.

The City reports investments at fair value. Short-term investments are reported at cost which approximates fair value. Securities traded on national or international exchanges are valued at the last reported sales price. The fair value of real estate investments is based on independent appraisals. Investments which do not have an established market are reported at estimated fair value.

Statutes authorize the City to invest in obligations of the Treasury, agencies, and instruments of the United States, repurchase agreements, collateralized certificates of deposit, bank acceptance or mortgage obligations, certain corporate bonds, and money market funds. The Pension Trust Fund is also authorized to invest in corporate bonds rated AA or better by Moody's Bond Ratings, common stocks and real estate.

From February to early June, deposits of the City significantly exceeded the amounts reported at year end. This was due to cyclical tax collections (billings for taxes are mailed in January and payable in March).

**5. INVENTORIES**

---

**A. PRIMARY GOVERNMENT**

Supplies of governmental funds are recorded as expenditures when purchased rather than capitalized as inventory. Accordingly, inventories for governmental funds are shown on the Statement of Net Assets but not on the Governmental Funds Balance Sheet. Inventories of proprietary funds are valued at moving average cost except for the following:

- **Industrial and Commercial Development Fund** inventory represents real estate held for resale and is valued at cost.

**B. COMPONENT UNITS**

All inventories are valued at moving average cost except for the following:

- **PGW** inventory consists primarily of fuel stock and gases which are stated at average cost.
- The **SDP** Food Services Fund inventories include food donated by the Federal Government which was valued at government cost or estimated value. All other food or supply inventories were valued at last unit cost and will be expensed when used.
- **RDA** inventory represents real estate held for resale and is recorded based on the estimated appraisal of values and cost basis of land inventories acquired.

**6. CAPITAL ASSETS**

---

**A. PRIMARY GOVERNMENT**

Capital Assets, which include property, plant, equipment and infrastructure assets (e.g. bridges, curbs and gutters, streets and sidewalks and lighting systems), are reported in the applicable governmental or business-type activities columns in the *government wide* financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of three years. Capital assets are recorded at cost. Costs recorded do not include interest incurred as a result

of financing asset acquisition or construction. Assets acquired by gift or bequest are recorded at their fair market value at the date of gift. Upon sale or retirement, the cost of the assets and the related accumulated depreciation, if any, are removed from the accounts. Maintenance and repair costs are charged to operations.

The City transfers Construction In Process to one or more of the major asset classes: (1) when project expenditures are equal to or have exceeded 90% of the estimated cost on new facilities (except for the Aviation Fund which uses 80% as the determining percentage), (2) when the expenditures are for existing facilities or (3) when they relate to specific identifiable items completed during the year which were part of a larger project.

Cost of construction for proprietary fund capital assets includes all direct contract costs plus overhead costs. Overhead costs include direct and indirect engineering costs and interest incurred during the construction period for projects financed with bond proceeds. Interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest on invested proceeds over the same period.

Depreciation on the capital assets for all City funds is provided on the straight-line method over their estimated useful lives: buildings - 20 to 50 years; equipment and storage facilities - 3 to 25 years; and transmission and distribution lines - 50 years.

Collections of art and historical treasures meet the definition of a capital asset and normally should be reported in the financial statements. However, the requirement for capitalization is waived for collections that meet certain criteria. The City has collections of art, historical treasures and statuary that are not capitalized as they meet all of the waiver requirements which are: (1) the collections are held solely for public exhibition, (2) the collections are protected, preserved and cared for and (3) should any items be sold, the proceeds are used only to acquire other items for the collections. Among the City's collections are historical artifacts at the Ryers Museum & Library, Loudoun Mansion, Fort Mifflin, Atwater Kent Museum and the Betsy Ross House. The city also has sculptures, paintings, murals and other works of art on display on public property and buildings throughout the City.

## **B. COMPONENT UNITS**

Depreciation on the capital assets for component units is provided on the straight-line method over their estimated useful lives: buildings - 15 to 50 years; equipment and storage facilities - 3 to 25 years; and transmission and distribution lines - 50 years.

## **7. BONDS AND RELATED PREMIUMS, DISCOUNTS & ISSUANCE COSTS**

---

In the *government-wide* financial statements and in the proprietary fund statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the life of the related debt.

In *governmental fund* financial statements, bond premiums, discounts and issuance costs are recognized in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt issuance expenditures.

## **8. INSURANCE**

---

The City, except for the Airport and certain other properties, is self-insured for most fire and casualty losses to its structures and equipment and provides statutory worker's compensation, unemployment benefits, and health and welfare to its employees through a self-insured plan.

## **9. RECEIVABLE AND PAYABLES**

---

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as due to/from other funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the *governmental-wide* financial statements as "internal balances".

All trade and property receivables in the *governmental wide* financial statements are shown net of allowance for un-collectibles. The real estate tax receivable allowance is equal to 39.7% of outstanding real estate taxes at June 30. Property taxes are levied on a calendar year basis. The City's property taxes, levied on assessed valuation as of January 1, are due and payable on or before March 31. Taxes levied are intended to finance the fiscal year in which they become due. Current real estate rates are \$8.264 on each \$100 assessment; \$4.959 for the SDP and \$3.305 for the City. Delinquent charges are assessed at 1.5% per month on all unpaid balances as of April 1. Real estate tax delinquents are subject to lien as of the following January 1. The City has established real estate improvement programs that abate, for limited periods, tax increases that result from higher assessments for improved properties. Certain incremental tax assessments are earmarked to repay loans from the City to developers who improve properties under Tax Increment Financing agreements.

## **10. DEFERRED REVENUES**

---

### **A. PRIMARY GOVERNMENT**

Deferred revenues as reported in the *fund* financial statements represent receivables which will be collected and included in revenues of future fiscal years or funds received in advance of being earned. In the General Fund, deferred revenues relate to property tax levies and self-assessed taxes receivable which are not available to pay liabilities of the current period and grants receivable for which the eligibility criteria has been met, but the resources are not available. Also included are business-privilege taxes which were received in advance of being earned. The deferred revenue in the Special Revenue and Capital Improvement Funds is primarily related to grants receivable and funds received in advance of being earned. In the Water and Aviation Funds, deferred revenues relate to overpayments from water/sewer customers and airlines, respectively.

### **B. COMPONENT UNITS**

Deferred revenue of the **RDA** generally represents cash received in advance from various sources to fund appropriate program expenditures. These advances are subject to various terms, including the obligation to return any unexpended funds upon completion or termination of the related project. Recognition of grants as revenues is deferred until funds have been expended or awarded as grants or loans.

Community College of Philadelphia student tuition and fees received prior to June 30 which are applicable to the Summer II and Fall terms have been deferred and will be included in revenue in the subsequent year.

## **11. COMPENSATED ABSENCES**

---

It is the City's policy to allow employees to accumulate earned but unused vacation benefits. Vacation pay is accrued when earned in the *government-wide* financial statements and in the proprietary and fiduciary-*fund* financial statements. Sick leave balances are not accrued in the financial statements because sick leave rights are non-vesting.

## **12. CLAIMS AND JUDGMENTS**

---

Pending claims and judgments are recorded as expenses in the *government wide* financial statements and in the proprietary and fiduciary fund financial statements when the City solicitor has deemed that a probable loss to the City has occurred. Claims and judgments are recorded as expenditures in the government fund financial statements when paid or when judgments have been rendered against the City.

## **II. LEGAL COMPLIANCE**

### **1. BUDGETARY INFORMATION**

---

The City's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). In accordance with the Philadelphia Home Rule Charter, the City has formally established budgetary accounting control for its operating and capital improvement funds.

The operating funds of the City, consisting of the General Fund, nine Special Revenue Funds (County Liquid Fuels Tax, Special Gasoline Tax, HealthChoices Behavioral Health, Hotel Room Rental Tax, Grants Revenue, Community Development, Car Rental Tax, Housing Trust, and Acute Care Hospital Assessment Funds) and two Enterprise Funds (Water and Aviation Funds), are subject to annual operating budgets adopted by City Council. Included with the Water Fund is the Water Residual Fund. These budgets appropriate funds for all City departments, boards and commissions by major class of expenditure within each department. Major classes are defined as: personal services; purchase of services; materials and supplies; equipment; contributions, indemnities and taxes; debt service; payments to other funds; and advances and other miscellaneous payments. The appropriation amounts for each fund are supported by revenue estimates and take into account the elimination of accumulated deficits and the re-appropriation of accumulated surpluses to the extent necessary. All transfers between major classes (except for materials and supplies and equipment, which are appropriated together) must have council approval. Appropriations that are not expended or encumbered at year end are lapsed. Comparisons of budget to actual activity at the legal level of compliance are located in the City's *Supplemental Report of Revenues and Obligations*, a separately published report.

The City Capital Improvement Fund budget is adopted annually by the City Council. The Capital Improvement budget is appropriated by project for each department. All transfers between projects exceeding twenty percent of each project's original appropriation must be approved by City Council. Any funds that are not committed or expended at year end are lapsed. Comparisons of departmental project actual activity to budget are located in the City's *Supplemental Report of Revenues and Obligations*.

The budgetary comparison schedules presented differ from the modified accrual basis of accounting. These schedules differ from the GAAP basis statements in that both expenditures and encumbrances are applied against the current budget, adjustments affecting activity budgeted in prior years are accounted for through fund balance or as reduction of expenditures and certain interfund transfers and reimbursements are budgeted as revenues and expenditures.

During the year, classification adjustments and supplementary appropriations were necessary for City funds. Therefore, budgeted appropriation amounts presented are as originally passed and as amended by the City Council. As part of the amendment process, budget estimates of City related revenues are adjusted and submitted to City Council for review. Changes in revenue estimates do not need City Council approval, but are submitted in support of testimony with regard to the appropriation adjustments. Revenue estimates are presented as originally passed and as amended.

### **III. DETAILED NOTES ON ALL FUNDS AND ACCOUNTS**

#### **1. DEPOSITS AND INVESTMENTS**

---

##### **Deposits**

State statutes require banks to collateralize City deposits at amounts equal to or in excess of the City's balance. Such collateral is to be held by the Federal Reserve Bank or the trust department of a commercial bank other than the pledging bank. At year-end, the carrying amount (book balance) of deposits for the City and the bank balances were \$303.4 million and \$303.4 million respectively. All of the collateralized securities were held in the City's name except for \$119.8 million which was collateralized but held in the pledging institutions name.

##### **Investments**

The City has established a comprehensive investment policy that covers all funds other than the Municipal Pension Fund and the Philadelphia Gas Works Retirement Reserve. Both of those funds have separate investment policies designed to meet the long-term goals of the fund. To minimize custodial credit risk, the city's policy is to select custodian banks that are members of the Federal Reserve System to hold its investments. Delivery of the applicable investment documents to the City's custodian is required for all investments.

As of June 30, 2010 the City's Investments consisted of:



sets of not less than \$100 million and has a Thompson's Bank Watch Service "Peer Group Rating" not lower than II. At the end of the fiscal year, the City did not have any investments of that nature.

**Derivative Investment Instrument**

As of June 30, 2010, **PAID's** basis swap was considered to be an investment derivative instrument.

(amounts in thousands)

	<u>Changes in Fair Value</u>		<u>Fair Value at June 30, 2010</u>		<u>Notional</u>
	<u>Classification</u>	<u>Amount</u>	<u>Classification</u>	<u>Amount</u>	
<b><u>Governmental Activities</u></b>					
Investment Derivatives:					
Basis Swap	Investment Revenue	202	Investment	(9,100)	193,520

**a. Philadelphia Authority for Industrial Development Basis Swap**

*Objective:* **PAID** entered into a basis swap that became effective on July 1, 2004, that provides **PAID** with ten equal payments of \$1.2 million with the first payment due on July 1, 2004. **PAID** executed the basis swap to create a benefit similar to entering into a synthetic refunding, using a swap based on a percentage of LIBOR, without having to issue bonds or eliminate future advance refunding opportunities. In July, 2006, a portion of the existing basis swap was restructured such that the variable rate received by **PAID** was converted from a percentage of one month LIBOR to a percentage of the five year LIBOR swap rate, on a forward starting basis. This provides for potentially significant long-term savings while also providing for a diversification of the City's variable rate index on its entire swap portfolio.

*Terms:* The original swap was executed with Merrill Lynch Capital Service Inc. ("MLCS") with payments based on an amortization schedule and an initial notional amount of \$298.5 million. The swap commenced on July 1, 2004 and matures on October 1, 2030. Under the swap, **PAID** pays a variable rate equal to the SIFMA Municipal Swap Index and receives a variable rate computed as 67% of one-month LIBOR + 20 basis points. **PAID**, also receives ten equal payments of \$1.2 million from MLCS starting on July 1, 2004. Payments under this swap are a lease rental obligation of the City.

The transaction was amended to \$105.0 million of the original notional amount with payments based on an amortization schedule. Under the amended portion of the swap, the variable payments received by **PAID** are computed as 62.89% of five year LIBOR + 20 basis points (replacing 67% of one month LIBOR + 20 basis points). The amended effective date was October 1, 2006, with variable payments made (as described above) through October 1, 2020. On December 1, 2009, **PAID** terminated that portion of the swap that was subject to the amendment and received a termination payment of \$3,049,000.

As of June 30, 2010, the notional amount on the portion of the swap that was not amended was \$193.5 million.

*Fair Value:* As of June 30, 2010, the swap had a negative fair value of (\$9.1 million). This means that **PAID** would have to pay this amount to terminate the swap.

*Risks:* As of June 30, 2010, **PAID** is not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swap become positive, **PAID** would be exposed to credit risk in the amount of the swaps' fair value. The swap includes an additional termination event based on credit ratings. The swap may be terminated by **PAID** if the ratings of MLCS's guarantor (Merrill Lynch & Co.) falls below Baa3 or BBB- or the swap may be terminated by MLCS if the City's rating falls below Baa3 or BBB-. There is a 3-day cure period to these termination events.

The swap exposes **PAID** to basis risk. The swap exposes **PAID** to the risk that the relationship between one month LIBOR and the SIFMA index may change from the historic pattern that existed when the swap was entered into. If SIFMA averages higher than 67% of one month LIBOR plus 20 bps, the anticipated savings of the swap will be reduced and may not materialize. This risk would be magnified in a flat or inverted yield curve environment.

**Municipal Pension Fund**

*Credit Risk:* Currently, the Municipal Pension Fund owns approximately 67.4% of all investments and is invested primarily in equity securities (68.2%). The fund's resources are put in the hands of investment managers with different investment styles who invest according to specific objectives developed for each manager. The Chief Investment Officer of the Municipal Pension Fund is charged with reviewing the portfolios for compliance with those objectives and guidelines. Of the fixed income type investments held by the pension fund, 44% had Standard & Poor ratings of AAA to A; 50% had ratings of BBB+ to B; and, 6% had ratings of CCC+ to CC. Moody's ratings for the same issues were: 54% had ratings of Aaa to A1; 38% had ratings of Baa1 to Ba1; and, 8% had ratings of Caa1 to Ca.

The investments are held by the managers in the Pension Fund's name. The investments are diversified with only the investment in the Lehman Aggregated Pooled Index Fund exceeding 5% of the total investment (7.3%). The fair value of the investment in the Lehman Aggregated Pooled Index Fund was \$252.2 million at fiscal year end. The fund's exposure to foreign currency risk derives from its position in foreign currency-denominated equity securities and fixed income investments. The foreign currency investment in equity securities is 22.8% of the total investment in equities.

**Municipal Pension Fund**  
**Equity Securities subject to Foreign Currency Risk**

<u>Currency</u>	<u>Fair Value</u>	
	(thousands of USD)	
Euro Currency	105,606	19.78%
Japanese Yen	76,186	14.27%
Pound Sterling	76,197	14.27%
Australian Dollar	27,259	5.11%
All others	<u>248,625</u>	46.57%
	<u><u>533,873</u></u>	

**Fixed Income Securities and Other Investments subject to Foreign Currency Risk**

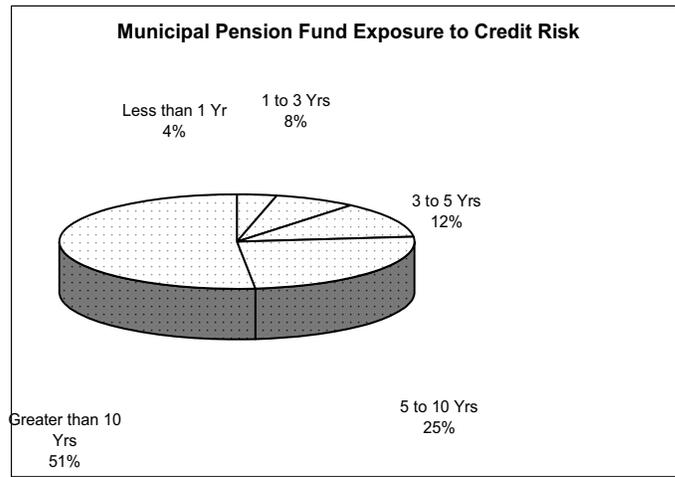
	<u>Currency</u>	<u>Fair Value</u>	<u>Maturities</u>
		(thousands of USD)	
Currency	Euro	10,518	
Currency	Japanese Yen	833	
Currency	All others	9,983	
Government Issues	Canadian Dollar	5,397	
Government Issues	All others	80,960	June 1, 2011
Limited Partnership Units	Euro	28,373	March 7, 2036
Real Estate Investment Trusts	Pounds Sterling	244	
Real Estate Investment Trusts	All others	<u>1,199</u>	
		<u><u>137,507</u></u>	

Statutes permit the Municipal Pension Fund to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The Pension Fund has contracted with a third-party securities lending agent to lend the Pension fund's securities portfolio. The agent lends securities of the type on loan at June 30 for collateral in the form of cash or other securities at 102% of the leaned securities market value plus accrued interest. The collateral for the loans is maintained at greater than 100%. Securities on loan as of June 30 are unclassified with regards to custodial credit risk.

At June 30, the Pension Fund has no credit risk exposure to borrowers because the amounts the Pension Fund owes the borrowers exceed the amounts the borrowers owe to the Pension Fund. The agent provides indemnification if the borrowers fail to return the underlying securities (and if the collateral is inadequate to replace the securities lent), or fail to pay income distributions on them. All open securities loans can be terminated on demand by either the Pension Fund or the borrower. All term securities loans can be terminated with five days notice by either the Pension Fund or the borrower. Cash collateral is invested in accordance with the investment guidelines of the Pension Fund. The Pension Fund cannot pledge or sell collateral securities received unless the bor-

rower defaults.

This chart details the exposure to interest rate changes based on maturity dates of the fixed income securities:



**Philadelphia Gas Works Retirement Reserve (PGWRR)**

*Credit Risk:* Currently, the **PGWRR** owns approximately 6.44% of all investments and is primarily invested in equity securities (55.9%). The long-term goals of the fund are to manage the assets to produce investment results which meet the Fund’s actuarially assumed rate of return and protect the assets from any erosion of inflation adjusted value. The fund’s resources are put in the hands of investment managers with different investment styles who invest according to specific objectives developed for each manager. The Chief Investment Officer of the **PGWRR** is charged with reviewing the portfolios for compliance with those objectives and guidelines. To protect against credit risk, the fund requires that all domestic bonds must be rated investment grade by at least two ratings agencies (Standard & Poor’s, Moody’s or Fitch). The portfolio managers’ Average Credit Quality ranges from AAA to AA.

The **PGWRR’s** fixed income investments are as follows:

Investment Type	Maturity length				
	less than 1 yr.	1-3 yrs	3-5 yrs	5-10 yrs	more than 10 yrs
Short-Term Investment Pools	6,932	-	-	-	-
U.S. Government Agency Securities	289	2,144	-	1,983	428
U.S. Government Securities	-	7,475	15,356	10,934	4,014
MTG Pass Thrus	-	2,872	1,919	2,069	630
Collateralized Mortgage Obligations	-	-	-	-	-
Municipal Securities	-	175	-	198	1,054
Asset Backed Securities	297	1,532	1,460	727	12,728
Corporate bonds	2,806	12,216	7,657	13,395	6,584
	<u>10,324</u>	<u>26,413</u>	<u>26,392</u>	<u>29,307</u>	<u>25,438</u>

**Blended Component Units**

**A. PICA**

The Authority may deposit funds in any bank that is insured by federal deposit insurance. To the extent that the deposits exceed federal insurance, the depositories must deposit (with their trust department or other custodian)

obligations of the US Government, the Commonwealth of Pennsylvania or any political subdivision of the Commonwealth. Investments must be made in accordance with a trust indenture that restricts investments to obligations of the City of Philadelphia, government obligations, repurchase agreements collateralized by direct obligations of or obligations the payments of principal and interest on which are unconditionally guaranteed as to full and timely payment by the United States of America, money market mutual fund shares issued by a fund having assets not less than \$100,000,000 or guaranteed investment contracts (GIC) with a bank insurance company or other financial institution that is rated in one of the three highest rating categories by the rating agencies and which GICs are either insured by municipal bond insurance or fully collateralized at all times.

At June 30, the carrying amount of **PICA**'s deposits with financial institutions (including certificates of deposit and shares in US government money market funds) and other short term investments was \$ 99.0 million. Statement balances were insured or collateralized as follows:

	(thousands of USD)	
Insured		4,143
Uninsured and uncollateralized		94,923
		<u>99,066</u>

**PICA**'s deposits include bank certificates of deposit with a remaining maturity of one year or less and shares in US government money market funds. **PICA** has \$30,458,127 of other investments that are uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent but not in **PICA**'s name.

**B. PHILADELPHIA MUNICIPAL AUTHORITY**

The authority does not have a formally adopted investment policy; however, the terms of their bond indentures limit the investments in which the trustee can deposit funds. These limited investments include US government obligations, repurchase agreements for government obligations, certificates of deposits and other time deposit arrangements with financial institutions. Investments at June 30 are summarized as follows:

	(thousands of USD)	<u>Fair Value</u>	<u>Cost</u>
Money Market Funds		78,162	78,162
U S Government Securities		415	415
Certificates of Deposit		100	100
		<u>78,677</u>	<u>78,677</u>

All investments were uninsured and collateralized with securities held by the pledging financial institution's trust department but not in the Authority's name at June 30.

The Authority does not have a formally adopted investment policy related to credit risk, but generally follows the practices of the City. As of June 30, the Authority's investment in U.S. government securities were rated AAA by S&P and the Authority's investments in money market funds and certificates of deposit were not rated. Depository cash accounts consisted of \$415,719 on deposit with two local banks. Amounts are insured by the FDIC up to \$250,000. Deposits in excess of the FDIC limit are collateralized with securities held by the pledging financial institution's trust department or agent in the Authority's name.

**2. SECURITIES LENDING**

The Board of Directors of the Municipal Pension Fund (Pension Fund) and the Sinking Fund Commission (on behalf of the Philadelphia Gas Works Retirement Reserve Fund (PGWRR)) have each authorized management of the respective funds to participate in securities lending transactions. Each fund has entered into a Securities Lending Agreement with its custodian bank to lend its securities to broker-dealers.

- **The Pension Fund** lends US Government and US Government Agency securities, domestic and international equity securities and international fixed income securities and receives cash and securities issued or guaranteed by the federal government as collateral for these loans. Securities received as collateral can not be pledged or sold except in the case of a borrower default. The market value of collateral must be at least 102% (in some cases 105%) of the underlying value of loaned securities. The Pension fund has no restriction on the amount of securities that can be lent. The Pension Fund's custodian bank indemnifies the Fund by agreeing to purchase replacement securities or return cash collateral if a borrower fails to return securities or pay distributions thereon. The maturity of investments made with cash collateral generally did not match the maturity of securities loaned during the year or at year-end. The Pension Fund experienced \$3.8 million in unrealized losses from securities transactions during the year and had no credit risk exposure at June 30.
- The **PGWRR** lends US Treasury, federal agency, and DTC-eligible corporate debt and equity securities and receives cash, US Treasury and federal agency securities and letters of credit as collateral for these loans. Securities received as collateral can not be pledged or sold except in the case of a borrower default. The market value of collateral must be 102% of the total of the market value of loaned securities plus any accrued interest. The **PGWRR** placed no restrictions on the amount of securities that could be lent. The **PGWRR's** custodian bank does not indemnify the **PGWRR** in the event of a borrower default except in cases involving gross negligence or willful misconduct on the custodian's part. Maturity of investments made with cash collateral is generally matched with maturity of loans. The **PGWRR** experienced no losses and had no credit risk exposure at June 30.

### **3. AMOUNTS HELD BY FISCAL AGENT**

---

Two of the City's component units (**PAID** and **RDA**) have issued debt that, in accordance with GASB Interpretation #2, is considered conduit debt. Therefore, no asset related to the bond proceeds or liability related to the bonds is shown on their respective financial statements. However, since the City, through various agreements is responsible for the debt, the proceeds of the issuance are shown as assets of the City.

#### **A. GOVERNMENTAL FUNDS**

General Fund - Consists of cash and investment balances related to the net proceeds of **PAID's** Sports Stadium Financing Lease Revenue Bonds Series A & B of 2007, **PAID's** Central Library Project Financing Lease Revenue Bonds Series 2005 and **PAID's** Cultural and Commercial Corridor Lease Revenue Bonds Series 2006.

Grants Revenue Fund - Consists of cash and investment balances related to the net proceeds of the **RDA's** City of Philadelphia Neighborhood Transformation Initiative Bonds.

#### **B. PROPRIETARY FUNDS**

Aviation Fund - cash and investment balances related to the net proceeds of **PAID's** Airport Revenue Bonds, Series 1998A and 2001A. The proceeds are held by a fiscal agent and disbursed at the City's direction to pay for airport related capital improvements.

### **4. INTERFUND RECEIVABLES AND PAYABLES**

---

#### **A. PRIMARY GOVERNMENT**

Interfund receivable and payable balances among Primary Government funds at year-end are the result of the time lag between the dates that interfund goods and services are provided, the date the transactions are recorded in the accounting system and the date payments between funds are made. All balances are expected to be settled during the subsequent year. Interfund receivable and payable balances within the Primary Government at year-end are as follows:

(Amounts in Thousands of USD)

	<b>Interfund Receivables Due to:</b>				
	<b>Non major</b>				<b>Total</b>
	<b>Governmental</b>				
<b>General</b>	<b>Special Revenue</b>	<b>Debt Service</b>	<b>Other Funds</b>		
<b>Interfund Payables Due From:</b>					
General	-	-	-	761	761
Non major Special Revenue Funds	17,077	-	-	6	17,083
Non major Debt Service Funds	-	-	-	-	-
<b>Total</b>	<b>17,077</b>	<b>-</b>	<b>-</b>	<b>767</b>	<b>17,844</b>

**B. COMPONENT UNITS**

Interfund receivables and payables between the Primary Government and its Component Units at year-end are the result of the time lag between the dates that interfund goods and services are provided, the date the transactions are recorded in the accounting system and the date payments between funds are made. All interfund balances are expected to be settled during the subsequent year. Interfund receivable and payable balances among the Primary Government and Component Units at year-end are as follows:

(Amounts in Thousands of USD)

	<b>Receivables Due to:</b>						<b>Timing Difference</b>	<b>Total</b>
	<b>General</b>	<b>Airport</b>	<b>PCCA</b>	<b>CBH</b>	<b>RDA</b>	<b>FPC</b>		
<b>Payables Due From:</b>								
Behavioral Health	-	-	-	46,997	-	-	-	46,997
Grants Revenue	-	-	-	-	9,343	-	-	9,343
Non-major Funds	-	-	-	-	2,070	72	-	2,142
PGW	-	-	-	-	-	-	-	-
PPA	8,479	20,396	-	-	-	-	5,236	34,111
PCCA	2,275	-	-	-	-	-	-	2,275
PAID	762	-	-	-	-	-	-	762
Timing Difference	(3,037)	(20,396)	1,875	12,572	11,393	-	-	2,407
<b>Total</b>	<b>8,479</b>	<b>-</b>	<b>1,875</b>	<b>59,569</b>	<b>22,806</b>	<b>72</b>	<b>5,236</b>	<b>98,037</b>

**5. CAPITAL ASSET ACTIVITY**

**A. PRIMARY GOVERNMENT**

Capital Asset activity for the year ended June 30 was as follows:

(Amounts In Millions of USD)

	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
<b>Governmental Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land	753	3	-	756
Fine Arts	1	-	-	1
Construction In Process	10	17	(2)	25
Total capital assets not being depreciated	<u>764</u>	<u>20</u>	<u>(2)</u>	<u>782</u>
<u>Capital assets being depreciated:</u>				
Buildings	1,767	44	-	1,811
Other Improvements	287	10	(1)	296
Equipment	472	22	(30)	464
Infrastructure	1,252	51	-	1,303
Transit	292	-	-	292
Total capital assets being depreciated	<u>4,070</u>	<u>127</u>	<u>(31)</u>	<u>4,166</u>
<u>Less accumulated depreciation for:</u>				
Buildings	(1,028)	(58)	-	(1,086)
Other Improvements	(191)	(8)	-	(199)
Equipment	(363)	(14)	10	(367)
Infrastructure	(899)	(43)	-	(942)
Transit	(196)	(7)	-	(203)
Total accumulated depreciation	<u>(2,677)</u>	<u>(130)</u>	<u>10</u>	<u>(2,797)</u>
Total capital assets being depreciated, net	<u>1,393</u>	<u>(3)</u>	<u>(21)</u>	<u>1,369</u>
Governmental activities capital assets, net	<u>2,157</u>	<u>17</u>	<u>(23)</u>	<u>2,151</u>

	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
<b>Business-type activities</b>				
<u>Capital assets not being depreciated:</u>				
Land	94	10	-	105
Intangible Assets	2	-	-	2
Construction In Process	300	317	(295)	322
Total capital assets not being depreciated	<u>397</u>	<u>327</u>	<u>(295)</u>	<u>429</u>
<u>Capital assets being depreciated:</u>				
Buildings	2,965	182	(12)	3,135
Other Improvements	248	13	-	261
Equipment	113	21	(19)	115
Intangible Assets	9	1	-	10
Infrastructure	2,460	108	(7)	2,561
Total capital assets being depreciated	<u>5,795</u>	<u>325</u>	<u>(38)</u>	<u>6,082</u>
<u>Less accumulated depreciation for:</u>				
Buildings	(1,379)	(92)	8	(1,463)
Other Improvements	(127)	(10)	-	(137)
Equipment	(85)	(7)	2	(90)
Intangible Assets	(2)	(1)	-	(3)
Infrastructure	(1,265)	(66)	7	(1,324)
Total accumulated depreciation	<u>(2,858)</u>	<u>(175)</u>	<u>16</u>	<u>(3,017)</u>
Total capital assets being depreciated, net	<u>2,937</u>	<u>150</u>	<u>(22)</u>	<u>3,065</u>
Business-type activities capital assets, net	<u>3,334</u>	<u>477</u>	<u>(317)</u>	<u>3,494</u>

Depreciation expense was charged to the programs of the primary government as follows:

(Amounts in Thousands of USD)

Governmental Activities:	
Economic Development	3,262
Transportation:	
Streets & Highways	35,182
Mass Transit	17,383
Judiciary and Law Enforcement:	
Police	8,190
Prisons	6,325
Courts	510
Conservation of Health:	
Health Services	2,424
Housing and Neighborhood Development	7
Cultural and Recreational:	
Recreation	10,836
Parks	9,554
Libraries and Museums	3,028
Improvements to General Welfare:	
Social Services	1,664
Inspections and Demolitions	108
Service to Property:	
Fire	6,156
General Management & Support	<u>31,922</u>
Total Governmental Activities	<u><u>136,551</u></u>
Business Type Activities:	
Water and Sewer	86,490
Aviation	<u>89,339</u>
Total Business Type Activities	<u><u>175,829</u></u>

**B. DISCRETELY PRESENTED COMPONENT UNITS**

The following schedule reflects the combined activity in capital assets for the discretely presented component units for the year ended June 30:

(Amounts In Millions of USD)

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Governmental Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land	119	-	-	119
Art	8	-	-	8
Construction In Process	388	105	(167)	326
Total capital assets not being depreciated	515	105	(167)	453
<u>Capital assets being depreciated:</u>				
Buildings	1,392	15	102	1,509
Other Improvements	975	5	65	1,045
Equipment	267	32	(16)	283
Infrastructure	1	-	-	1
Total capital assets being depreciated	2,635	52	151	2,838
<u>Less accumulated depreciation for:</u>				
Buildings	(531)	(26)	-	(557)
Other Improvements	(551)	(49)	-	(600)
Equipment	(174)	(25)	15	(184)
Infrastructure	(1)	-	-	(1)
Total accumulated depreciation	(1,257)	(100)	15	(1,342)
Total capital assets being depreciated, net	1,378	(48)	166	1,496
Capital assets, net	1,893	57	(1)	1,949
<b>Business-type Activities:</b>				
<u>Capital assets not being depreciated:</u>				
Land	34	(1)	-	34
Fine Arts	5	-	-	5
Construction In Process	234	369	(71)	532
Total capital assets not being depreciated	273	369	(71)	571
<u>Capital assets being depreciated:</u>				
Buildings	901	21	(17)	905
Other Improvements	36	3	-	39
Equipment	372	31	(4)	399
Infrastructure	1,337	72	(1)	1,408
Total capital assets being depreciated	2,646	127	(22)	2,751
<u>Less accumulated depreciation for:</u>				
Buildings	(352)	(22)	2	(372)
Other Improvements	(31)	(2)	(2)	(35)
Equipment	(105)	(17)	3	(119)
Infrastructure	(585)	(32)	3	(614)
Total accumulated depreciation	(1,073)	(73)	6	(1,140)
Total capital assets being depreciated, net	1,573	54	(16)	1,611
Capital assets, net	1,846	423	(87)	2,182

## 6. NOTES PAYABLE

**PGW**, pursuant to the provisions of certain ordinances and Resolutions, may sell short-term notes in a principal amount which, together with the interest thereon, will not exceed \$200 million outstanding at any one time. These notes are intended to provide additional working capital. They are supported by an irrevocable letter of credit and a subordinated security interest in the **PGW's** revenues. There were no notes outstanding at year-end (August 31, 2009).

**RDA** has issued a series of Mortgage Notes Payable with an outstanding balance at year-end of \$21.7 million related to various projects of the Authority. These notes have interest rates ranging from 0% to 8%. Aggregate minimum principal payments on these notes are as follows:

<u>Fiscal Year</u>	<u>Amount</u>
2011	\$ 3,200,304
2012	2,000,000
2013	-
2014	-
2015	-
2016-2020	4,922,956
2021-2025	8,597,000
2026-2030	1,000,000
2031-2035	-
2036-2040	<u>1,950,000</u>
Total	\$ <u>21,670,260</u>

In February 2010, **CCP** borrowed \$1.4 million under a loan agreement with the State Public School Building Authority. The loan has a fixed annual interest rate of 2.50% and will be repaid over a five-year period through 2015. The loan proceeds are being used to fund the completion of three capital projects at the college.

In prior years, **CCP** has entered into various loan agreements with the State Public School Building Authority and the Hospitals & Higher Education Facilities Authority for loans totaling approximately \$104.6 million. The loans have interest rates ranging from 3.00% to 6.25%, mature through 2028 and will be used for various capital projects, the upgrading of network infrastructures and various deferred maintenance cost.

The combined principal balance outstanding at year-end is as follows:

<u>Period</u>	<u>Amount</u>
2010 to 2011	\$ 7,451,221
2011 to 2012	7,744,495
2012 to 2013	8,066,215
2013 to 2014	7,633,038
2014 to 2015	5,355,031
2016 to 2020	26,475,000
2021 to 2025	26,365,000
2026 to 2030	<u>15,460,000</u>
Total	\$ <u>104,550,000</u>

During fiscal year 2010, **PPA** borrowed \$11.0 million. The loan will be repaid over a five year period and has a fixed interest rate of 4.377%. The monies will be used for the installation and costs of multi-space parking meters that are being placed in the Center City and University City Districts of the City of Philadelphia.

**PPA**, in prior years, borrowed a total of \$17.9 million in the form of bank notes ranging in maturity from 12-16 years and in interest rates from 4.06 to 6.5%. The proceed of these notes were used to finance various capital projects, the acquisition of capital assets, building improvements and the development of a records department.

The total outstanding principle balance of the notes payable at March 31, 2010 was \$23.4 million subject to the following repayment schedule:

<u>Fiscal Year</u>	<u>Amount</u>
2011	\$ 6,130,496
2012	5,729,430
2013	5,093,237
2014	4,279,044
2015	878,403
2016-2020	<u>1,296,360</u>
<b>Total</b>	<b>\$ <u>23,406,970</u></b>

**7. DEBT PAYABLE**

**A. PRIMARY GOVERNMENT LONG-TERM DEBT PAYABLE**

**(1) Governmental Debt Payable**

The City is subject to a statutory limitation established by the Commonwealth of Pennsylvania for bonded indebtedness (General Obligation Bonds) payable principally from property taxes. As of June 30, 2010 the statutory limit for the City is \$1.5 billion, the General Obligation Debt net of deductions authorized by law is \$1.4 billion, leaving a legal debt borrowing capacity of \$116.4 million. Termination Compensation costs and Worker's Compensation claims are paid by whichever governmental fund incurs them. Indemnity claims are typically paid by the General Fund.

The following schedule reflects the changes in long-term liabilities for the fiscal year:  
(Amounts In Millions of USD)

<u>Governmental Activity</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Bonds Payable</b>					
Term Bonds	809.9	207.0	(230.8)	786.1	39.2
Refunding Bonds	811.8	337.0	(329.5)	819.3	16.4
Serial Bonds	486.6	-	(33.5)	453.1	35.7
<b>Less Deferred Amounts</b>					
Unamortized Bond Premium	60.6	48.8	(4.8)	104.6	-
Unamortized Issuance Expenses	(36.3)	(7.1)	2.2	(41.2)	-
Unamortized Discount and Loss	(53.8)	(1.0)	3.9	(50.9)	-
<b>Total Bonds Payable</b>	<b>2,078.8</b>	<b>584.7</b>	<b>(592.5)</b>	<b>2,071.0</b>	<b>91.3</b>
<b>Obligations Under Lease &amp; Service Agreements</b>					
Pension Service Agreement	1,443.8	55.5	(71.0)	1,428.3	80.2
Neighborhood Transformation	259.3	-	(6.5)	252.8	6.9
One Parkway	48.2	-	(1.5)	46.7	1.6
Sports Stadia	342.0	-	(4.9)	337.1	5.6
Library	9.6	-	(0.5)	9.1	0.5
Cultural Corridor Bonds	129.5	-	(3.4)	126.1	3.3
Arbitrage	1.2	-	-	1.2	-
Indemnity Claims	37.6	43.6	(33.5)	47.7	15.6
Worker's Compensation Claims	251.8	99.9	(51.9)	299.8	37.6
Termination Compensation Payable	193.4	20.1	(16.6)	196.9	16.6
OPEB Obligation	21.2	22.1	-	43.3	14.4
Leases	-	31.1	-	31.1	7.4
<b>Governmental Activity Long-term Liabilities</b>	<b>4,816.4</b>	<b>857.0</b>	<b>(782.3)</b>	<b>4,891.1</b>	<b>281.0</b>

In addition, both blended component units have debt that is classified on their respective balance sheets as General Obligation debt payable. The following schedule summarizes the General Obligation Bonds outstanding for the City, the **PMA** and **PICA**:

(Amounts In Millions of USD)

	<b>Interest Rates</b>		<b>Principal</b>	<b>Due Dates</b>
Governmental Funds:				
City	4.00 %	to 7.125 %	1,270.0	Fiscal 2011 to 2039
PMA	2.00 %	to 7.50 %	254.6	Fiscal 2011 to 2039
PICA	2.50 %	to 5.00 %	533.9	Fiscal 2011 to 2023
			2,058.5	

- In May 2010, **PICA** issued Series 2010 Special Tax Revenue Refunding Bonds in the amount of \$207.0 million. The serial bonds have interest rates ranging from 4.0% to 5.0% and mature in 2022. The proceeds from the sale of the bonds were used to (1) provide for the current refunding of **PICA's** Series 2008 A & B Special Tax Revenue Bonds, (2) pay the costs of terminating an interest rate swap transaction relating to the Series 2008 A & B bonds and (3) pay the costs of issuing the Series 2010 bonds. The cash flows required by the new bonds is \$61,000. less than the cash flow required by the refunded bonds. The economic gain on the refunding (the adjusted present value of the decrease in cash out flows) is \$1.6 million.
- In August 2009, the City issued General Obligation Refunding Bonds Series 2009A and 2009B in the amounts of \$237.0 million and \$100.0 million respectively. The Series 2009A bonds are fixed-rate refunding bonds with interest rates ranging from 4.25% to 5.5% and mature in 2031. The Series 2009B bonds are multi-modal refunding bonds and will bear interest at a weekly rate subject to conversion to a daily mode, term rate mode, or fixed rate mode at the direction of the City and upon satisfaction of certain conditions described in the Board Committee Resolution. The bonds were issued simultaneously for the purpose of refunding the City's outstanding series 2007B general obligation multi-modal refunding bonds and for the payment of the costs relating to the issuance of the 2009 bonds, including the termination payment of \$15.5 million due with respect to a portion of a related swap. There was no gain or loss because the reacquisition price equaled the carrying amount of the old debt.

The City has General Obligation Bonds authorized and un-issued at year-end of \$188.2 million for Governmental Funds. The debt service through maturity for the Governmental GO Debt is as follows:

(Amounts In Millions of USD)

<b>Fiscal Year</b>	<b>City Fund</b>		<b>Blended Component Units</b>			
	<b>General Fund</b>		<b>PMA</b>		<b>PICA</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2011	36.5	65.2	15.6	19.3	39.2	27.3
2012	39.4	63.3	17.1	18.7	41.8	24.6
2013	46.6	61.2	18.0	18.4	43.7	22.6
2014	49.0	58.8	19.2	17.2	45.6	20.4
2015	51.7	56.1	20.1	16.3	47.7	18.1
2016-2020	276.9	240.0	82.6	35.2	226.7	54.5
2021-2025	288.7	167.3	13.3	24.8	89.2	8.3
2026-2030	279.1	90.9	18.0	20.1	-	-
2031-2035	156.7	30.6	24.6	13.4	-	-
2036-2040	45.4	6.8	26.1	4.4	-	-
Totals	1,270.0	840.2	254.6	187.8	533.9	175.8

The debt service through maturity for Lease and Service Agreements is as follows:

(Amounts In Millions of USD)

Lease & Service Agreements													
Fiscal Year	Pension Service Agreement		Neighborhood Transformation		One Parkway		Sports Stadium		Central Library		Cultural Corridors		
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
2011	80.2	34.5	6.9	13.0	1.6	2.2	5.6	13.7	0.5	0.4	3.3	5.9	
2012	80.4	39.3	7.2	12.7	1.6	2.1	5.9	13.4	0.5	0.3	3.4	5.8	
2013	79.6	45.1	7.6	12.3	2.1	2.0	11.5	13.0	0.5	0.3	3.6	5.6	
2014	75.6	50.5	8.0	11.9	2.1	1.9	12.0	12.4	0.5	0.3	3.8	5.4	
2015	74.4	56.6	8.4	11.5	2.2	1.9	12.4	11.8	0.5	0.3	3.9	5.3	
2016-2020	317.1	356.5	49.4	50.3	13.0	7.5	70.8	50.7	3.0	1.2	23.0	23.1	
2021-2025	227.6	445.9	64.0	35.7	16.4	4.1	87.2	35.1	3.6	0.5	29.6	16.6	
2026-2030	493.4	145.5	82.2	17.5	7.7	0.6	107.4	15.8	-	-	37.8	8.4	
2031-2035	-	-	19.0	1.0	-	-	24.3	0.5	-	-	17.7	0.8	
Totals	1,428.3	1,173.9	252.7	165.9	46.7	22.3	337.1	166.4	9.1	3.3	126.1	76.9	

**(2) Business Type Debt Payable**

The following schedule reflects changes in long-term liabilities for Business-Type Activities for the fiscal year:

Business-Type Activity	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds Payable					
General Obligation Bonds	3.4	-	(1.2)	2.2	1.2
Revenue Bonds	2,986.3	409.9	(507.3)	2,888.9	147.5
Less Deferred Amounts					
Unamortized Discounts and Loss	(87.2)	(12.9)	-	(100.1)	-
Total Bonds Payable	2,902.5	397.0	(508.5)	2,791.0	148.7
Indemnity Claims	4.4	5.9	(5.6)	4.7	-
Worker's Compensation Claims	15.5	7.1	(3.5)	19.1	-
Termination Compensation Payable	16.2	1.8	(2.9)	15.1	-
Net Pension Obligation	-	1.6	-	1.6	-
Arbitrage	1.8	-	(0.7)	1.1	-
Business-type Activity Long-term Liabilities	2,940.4	413.4	(521.2)	2,832.6	148.7

In addition, the Enterprise Funds have debt that is classified on their respective balance sheets as General Obligation debt payable which is summarized in the following schedule:

(Amounts In Millions of USD)

Enterprise Funds	Interest Rates	Principal	Due Dates
Water Fund	1.00 %	2.2	Fiscal 2011 to 2012
		<u>2.2</u>	

Also, the City has General Obligation Bonds authorized and un-issued at year end of \$303.6 million for the Enterprise Funds.

The debt service through maturity for Business-type General Obligation Debt is as follows:

(Amounts In Millions of USD)

<b>Fiscal Year</b>	<b>Water Fund</b>	
	<b>Principal</b>	<b>Interest</b>
2011	1.2	-
2012	1.0	-
<b>Totals</b>	<u>2.2</u>	<u>-</u>

Several of the City's Enterprise Funds have issued debt payable from the revenues of the particular entity. The following schedule summarizes the Revenue Bonds outstanding at year end:

(Amounts In Millions of USD)

	<b>Interest Rates</b>	<b>Principal</b>	<b>Due Dates</b>
Water Fund	0.23 % to 7.00 %	1,656.2	Fiscal 2011 to 2036
Aviation Fund	3.00 % to 5.75 %	<u>1,232.7</u>	Fiscal 2011 to 2037
<b>Total Revenue Debt Payable</b>		<u>2,888.9</u>	

- In April 2009, the City of Philadelphia Water Department received notice that the Pennsylvania State Infrastructure Investment Authority ("Pennvest") had approved funding for three water and sewer applications totaling \$184.9 million. The funding is through low interest loans of 1.193% during the construction period and for the first five years of amortization (interest only payment are due during the construction period up to three years) and 2.107% for the remaining fifteen years. Individual loan information is as follows:

<b>Date</b>	<b>Series</b>	<b>Maximum Loan Amount</b>	<b>Estimated Project Costs</b>	<b>Amt Requested thru 6/30/2010</b>	<b>Amt Rec'd Yes/No</b>	<b>Purpose</b>
Oct. 2009	2009B	42,886,030	33,195,803	3,039,859	No	water plant improvements
Oct. 2009	2009C	57,268,193	50,423,484	13,430,973	Yes	water main replacements
Mar. 2010	2009D	84,759,263	82,462,284	8,474,575	No	sewer projects
<b>Totals:</b>		<u>184,913,486</u>	<u>166,081,571</u>	<u>24,945,407</u>		

- In April 2010, the City issued Water & Wastewater Refunding Bonds Series 2010A in the amount of \$396.5 million. The bonds are serial bonds with interest rates ranging from 2% through 5% and mature in 2019. The proceeds of the bonds were used to (1) refund the Series 2003 Water & Wastewater Revenue Bonds issued in the amount of \$370.0 million, (2) fund a payment to terminate a 2003 swap, (3) fund the required deposit into the Debt Reserve Account of the sinking fund and (4) pay bond issuance costs. The cash flows required by the new bonds is \$16.2 million more than the cash flow required by the refunded bonds. The economic loss on the refunding (the adjusted present value of these reduced cash flows) was \$19.1 million. The early extinguishment of

debt resulted in an accounting loss of approx. \$2.1 million, representing the difference between the reacquisition price of \$396.5 million and the amount of debt extinguished of \$370.0 million (less \$2.1 million unamortized discount). The resulting loss will be amortized over the life of the refunded bonds at a rate of \$226,142 annually through June 2019.

- In July 2009, the outstanding balance of \$83.7 million of Water & Wastewater Revenue Refunding Bonds, Variable Rate Series 2005B was remarketed under an irrevocable direct pay letter of credit (LOC) from Bank of America. The LOC replaced a bond insurance policy from Financial Security Assurance, Inc. (FSA) and a liquidity facility for the 2005B Bonds provided by DEPFA Bank. The LOC will constitute both a credit facility and liquidity facility and Bank of America, N.A. a creditor provider and liquidity provider for the 2005B Bonds. The bonds continue to have a weekly interest rate, maturing in 2018.

The debt service through maturity for the Revenue Debt Payable is as follows:

(Amounts In Millions of USD)

<u>Fiscal Year</u>	<u>Water Fund</u>		<u>Aviation Fund</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2011	101.6	78.1	45.8	63.3
2012	108.9	70.6	48.6	60.5
2013	117.3	65.4	51.5	57.5
2014	123.8	59.5	54.5	54.6
2015	130.2	53.4	57.7	51.4
2016-2020	404.6	194.4	283.7	208.3
2021-2025	204.0	131.9	326.8	133.2
2026-2030	244.8	84.1	257.1	57.2
2031-2035	194.5	26.8	85.1	18.1
2036-2040	26.5	1.0	21.9	1.6
Totals	<u>1,656.2</u>	<u>765.2</u>	<u>1,232.7</u>	<u>705.7</u>

**(3) Defeased Debt**

As of the current fiscal year-end, the City had defeased certain bonds by placing the proceeds of new bonds in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the City's financial statements. At year end, bonds outstanding pertaining to the following funds are considered defeased.

(Amounts In Millions of USD)

<b>Governmental Funds:</b>	
General Obligation Bonds	195.7
<b>Enterprise Funds:</b>	
Water Fund Revenue Bonds	<u>170.9</u>
	<u>366.6</u>

**(4) Short -Term Borrowings**

The City has statutory authorizations to negotiate temporary loans for periods not to extend beyond the fiscal year. The City borrows funds to pay debt service and required pension contributions due before the receipt of the real estate taxes. The City borrowed and repaid \$275.0 million in Tax Revenue Anticipation Notes by June 2010 plus interest. In accordance with statute, there are no temporary loans outstanding at year-end.

(Amounts In Millions of USD)

**Tax Revenue Anticipation Notes:**

Balance July 1, 2009	-
Additions	275.0
Deletions	<u>(275.0)</u>
Balance June 30, 2010	<u><u>-</u></u>

**(5) Arbitrage Liability**

The City has several series of General Obligation and Revenue Bonds subject to federal arbitrage requirements. Federal tax legislation requires that the accumulated net excess of interest income on the proceeds of these issues over interest expense paid on the bonds be paid to the federal government at the end of a five-year period. At June 30, 2010, the General Fund, Aviation Fund and the Water Fund had recorded liabilities of \$1.2 million, \$1.0 million and \$.07 million respectively.

**(6) Derivative Instruments**

Beginning in FY 2010, the City of Philadelphia adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. The fair value balances and notional amounts of derivative instruments outstanding at June 30, 2010, classified by type, and the changes in fair value of such derivatives are as follows:

(amounts in thousands)

	<u>Changes in Fair Value</u>		<u>Fair Value at June 30, 2010</u>		<u>Notional</u>
	<u>Classification</u>	<u>Amount</u>	<u>Classification</u>	<u>Amount</u>	
<b><u>Governmental Activities</u></b>					
Cash Flow Hedges:					
Pay fixed interest rate swaps	Deferred Outflow	5,993	Debt	(10,600)	100,000
	Deferred Outflow	(12,465)	Debt	(27,100)	217,275
	Deferred Outflow	(4,154)	Debt	(9,000)	72,400
Investment Derivatives:					
Basis Caps	Investment Revenue	3,125	Investment	(2,191)	301,495
	Investment Revenue	1,208	Investment	(1,566)	119,750
<b><u>Business Type Activities:</u></b>					
Cash Flow Hedges:					
Pay fixed interest rate swaps	Deferred Outflow	(3,014)	Debt	(31,594)	168,600
	Deferred Outflow	(1,662)	Debt	(14,133)	83,275
	Deferred Outflow	(8,185)	Debt	(15,094)	90,000

As of June 30, 2010, the City determined that the Basis Caps listed as investment derivatives do not meet the criteria for effectiveness as a hedging instrument. They are therefore reported within the investment revenue classification.

The following table displays the objective and terms of the City's hedging derivative instruments outstanding at June 30, 2010, along with the credit rating of the associated counterparty.

(amounts in thousands)

<u>Agency</u>	<u>Type</u>	<u>Objective</u>	<u>Notional Amount</u>	<u>Effective Date</u>	<u>Maturity Date</u>	<u>Terms</u>	<u>Counterparty Credit Rating</u>
City GO (a)	Pay Fixed Interest Rate Swap	Hedge changes in cash flow on the 2009 Series B bonds	100,000	12/20/2007	8/1/2031	City pays 3.829%; receives SIFMA Municipal Swap Index	Aaa/AA-
City Lease PAID (b)	Pay Fixed Interest Rate Swap	Hedge changes in cash flow on the 2007 Series B bonds	217,275	10/25/2007	10/1/2030	City pays 3.9713%; receives SIFMA Municipal Swap Index	Aa1/AA-
City Lease PAID (b)	Pay Fixed Interest Rate Swap	Hedge changes in cash flow on the 2007 Series B bonds	72,400	10/25/2007	10/1/2030	City pays 3.9713%; receives SIFMA Municipal Swap Index	A2/A
Airport (c)	Pay Fixed Interest Rate Swap	Hedge changes in cash flow on the 2005 Series C bonds	168,600	6/15/2005	6/15/2025	Airport pays multiple fixed swap rates; receives SIFMA Municipal Swap Index	Aa1/AA-
Water (d)	Pay Fixed Interest Rate Swap	Hedge changes in cash flow on the 2005 Series bonds	83,275	5/4/2005	8/1/2018	City pays 4.53%; receives bond rate/68.5% 1 Month LIBOR	A3/A
Water (e)	Pay Fixed Interest Rate Swap	Forward starting Swaps	90,000	8/1/2010	1/1/2037	City pays 4.52275%; receives SIFMA Municipal Swap Index	Aa2/AA

**a. City of Philadelphia 2009B General Obligation Bond Swap**

*Objective:* In December, 2007, the City entered into a swap to synthetically refund all or a portion of several series of outstanding bonds. The swap structure was used as a means to increase the City's savings when compared with fixed-rate bonds at the time of issuance. The intention of the swap was to create a synthetic fixed-rate structure. On July 23, 2009, the City terminated approximately \$213.5 million of the swap, fixed out the bonds related to that portion and kept the remaining portion of the swap, as well as, the related bonds as variable rate bonds backed with a letter of credit. The City paid a swap termination payment of \$15.5 million to RBC.

*Terms:* The swap, was originally executed with Royal Bank of Canada (RBC), commenced on December 20, 2007, and will terminate on August 1, 2031. Under the swap, the City pays a fixed rate of 3.829% and receives the SIFMA Municipal Swap Index. The payments are based on an amortizing notional schedule (with an original notional amount of \$ 313.5 million). The swap confirmation was amended and restated as of August 13, 2009 to reflect the principal amount of the 2009B bonds, with all other terms remaining the same. As of June 30, 2010, the swap had a notional amount of \$100 million and the associated variable rate bonds had a \$100 million principal amount. The bonds mature in August, 2031.

*Fair Value:* As of June 30, 2010, the swap had a negative fair value of (\$ 10.6 million). This means that the City would have to pay this amount to terminate the swap.

*Risk:* As of June 30, 2010, the City was not exposed to credit risk because the swap has a negative fair value. Should interest rates change and the fair value of the swap become positive, the City would be exposed to credit risk in the amount of the swap's fair value. The City is exposed to traditional basis risk should the relationship

between SIFMA and the bonds change; if SIFMA resets at a rate below the variable rate bond coupon payments, the synthetic interest rate on the bonds will increase.

The swap includes an additional termination event based on credit ratings. The swap may be terminated by the City if the rating of RBC falls below Baa3 or BBB- or by RBC if the rating of the City falls below Baa3 or BBB-. There are 30-day cure periods to these termination events. However, because the City's swap payments are insured by Assured Guaranty Municipal Corp. (formerly FSA), no termination event based on the City's ratings can occur as long as Assured is rated at least A3 and A-.

As of June 30, 2010, the rates were:

<u>Terms</u>	<u>Rates</u>		
Interest Rate Swap			
Fixed payment to RBC under swap	Fixed	3.82900	%
Variable payment from RBC under swap	SIFMA	(0.25000)	%
Net interest rate swap payments		3.57900	%
Variable Rate bond coupon payments	Weekly resets	0.28000	%
Synthetic interest rate on bonds		3.859	%

*Swap payments and associated debt:* As of June 30, 2010, debt service requirements of the variable-rate debt and net swap payments for their term, assuming current interest rates remain the same, were as follows:

Fiscal Year Ending June 30	<u>Variable Rate Bonds</u>		<u>Interest Rate</u>	<u>Total Interest</u>
	<u>Principal</u>	<u>Interest</u>	<u>Swaps Net</u>	
2011	\$ -	\$ 280,000	\$ 3,579,000	\$ 3,859,000
2012	-	280,000	3,579,000	3,859,000
2013	-	280,000	3,579,000	3,859,000
2014	-	280,000	3,579,000	3,859,000
2015	-	280,000	3,579,000	3,859,000
2016 - 2020	-	1,400,000	17,895,000	19,295,000
2021 - 2025	-	1,400,000	17,895,000	19,295,000
2026 - 2030	63,885,000	1,183,252	15,124,496	16,307,748
2031 - 2032	36,115,000	152,684	1,951,629	2,104,313
Total:	<u>100,000,000</u>	<u>5,535,936</u>	<u>70,761,125</u>	<u>76,297,061</u>

**b. Philadelphia Authority for Industrial Development (PAID) 2007B Swaps**

*Objective:* In December, 2007, PAID entered into two swaps to synthetically refund PAID's outstanding Series 2001B bonds. The swap structure was used as a means to increase PAID's savings when compared with fixed-rate bonds at the time of issuance. The intention of the swaps was to create a synthetic fixed-rate structure.

*Terms:* The total original notional amount of the two swaps was \$289.7 million which matched the principal amount of the 2007B bonds issued (\$289.7 million). One swap, with a notional amount of \$217.3 million, was executed with JP Morgan Chase Bank. The other swap, with a notional amount of \$72.4 million was executed with Merrill Lynch Capital Services, Inc. Both swaps commenced on October 25, 2007 and will terminate on October 1, 2030. Under the swaps, PAID pays a fixed rate of 3.9713% and receives the SIFMA Municipal Swap Index. The payments are based on an amortizing notional schedule. As of June 30, 2010, the swaps together

had a notional amount of \$289.7 million which matched the principal amount of the associated variable rate bond deal. Payments under these swaps are lease rental obligations of the City.

*Fair Value:* As of June 30, 2010, the swap with JP Morgan Chase Bank had a negative fair value of (\$27.1 million) and the swap with Merrill Lynch Capital Services, Inc. has a negative fair value of (\$9.0 million). This means that **PAID** would have to pay these amounts to terminate the swaps.

*Risks:* As of June 30, 2010, **PAID** was not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swaps become positive, **PAID** would be exposed to credit risk in the amount of the swaps' fair value. The City is subject to traditional basis risk should the relationship between SIFMA and the bonds change; if SIFMA resets at a rate below the variable rate bond coupon payments, the synthetic interest rate on the bonds will increase.

The swaps include an additional termination event based on credit ratings. The swaps may be terminated by **PAID** if the rating of the respective counterparty on the swaps falls below Baa3 or BBB- or by the respective counterparties if the underlying rating on the associated bonds falls below Baa3 or BBB-. There are 30-day cure periods to these termination events. The City's swap payments are insured by FGIC.

As of June 30, 2010, the rates were:

<u>Terms</u>	<u>Rates</u>	
Fixed payment to Merrill Lynch under Swap	Fixed	3.97130 %
Variable payment from Merrill Lynch under Swap	SIFMA	(0.25000) %
Net interest rate swap payments		3.72130 %
Variable Rate bond coupon payments	Weekly resets	0.27000 %
Synthetic interest rate on bonds		3.9913 %

*Swap payments and associated debt:* As of June 30, 2010, debt service requirements of the variable-rate debt and net swap payments for their term, assuming the current interest rates remain the same, were as follows:

Fiscal Year Ending	<u>Variable Rate Bonds</u>		<u>Interest Rate</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Swaps Net</u>	<u>Total Interest</u>
June 30				
2011	\$ -	\$ 782,123	\$ 10,779,676	\$ 11,561,799
2012	-	782,123	10,779,676	11,561,799
2013	-	782,123	10,779,676	11,561,799
2014	-	782,123	10,779,676	11,561,799
2015	-	782,123	10,779,676	11,561,799
2016 - 2020	70,750,000	3,544,520	48,852,668	52,397,188
2021 - 2025	87,190,000	2,504,304	34,515,802	37,020,106
2026 - 2030	107,425,000	1,222,533	16,849,674	18,072,207
2031	24,310,000	65,637	904,648	970,285
Total:	<u>289,675,000</u>	<u>11,247,609</u>	<u>155,021,172</u>	<u>166,268,781</u>

**c. Philadelphia Airport Swap**

*Objective:* In April 2002, the City entered into a swaption that provided the City's Aviation Department (the Philadelphia Airport) with an up-front payment of \$6.5 million. As a synthetic refunding of its 1995 Bonds, this

payment approximated the present-value savings as of April, 2002, of refunding on June 15, 2005, based upon interest rates in effect at the time. The swaption gave JP Morgan Chase Bank the option to enter into an interest rate swap with the Airport whereby JP Morgan would receive fixed amounts and pay variable amounts.

*Terms:* JP Morgan exercised its option to enter into a swap on June 15, 2005, and the swap commenced on that date. Under the swap, the Airport pays multiple fixed swap rates (starting at 6.466% and decreasing over the life of the swap to 1.654%). The payments are based on an amortizing notional schedule (with an initial notional amount of \$189.5 million) and when added to an assumption for remarketing, liquidity costs and cost of issuance were expected to approximate the debt service of the refunded bonds at the time the swaption was entered into. The swap's variable payments are based on the SIFMA Municipal Swap Index. If the rolling 180-day average of the SIFMA Municipal Swap Index exceeds 7.00%, JP Morgan Chase has the option to terminate the swap.

As of June 30, 2010, the swap had a notional amount of \$168.6 million and the associated variable-rate bonds had a \$168.6 million principal amount. The bonds' variable-rate coupons are not based on an index but on remarketing performance. The bonds mature on June 15, 2025. The swap will terminate on June 15, 2025 if not previously terminated by JP Morgan Chase.

*Fair Value:* As of June 30, 2010, the swap had a negative fair value of (\$31.6 million). This means that if the swap terminated today, the Airport would have to pay this amount to JP Morgan Chase.

*Risk:* As of June 30, 2010, the Airport was not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swap become positive, the Airport would be exposed to credit risk in the amount of the swap's fair value. In addition, the Airport is subject to basis risk should the relationship between SIFMA and the bonds change; if SIFMA resets at a rate below the variable bond rate, the synthetic interest rate will be greater than anticipated. The swap includes an additional termination event based on downgrades in credit ratings. The swap may be terminated by the Airport if JP Morgan's ratings fall below A- or A3, or by JP Morgan Chase if the Airport's ratings fall below BBB or Baa2. No termination event based on the Airport's ratings can occur as long as National Public Finance Guarantee Corporation (formerly MBIA) is rated at least A- or A3.

As of June 30, 2010, the rates were:

<u>Terms</u>	<u>Rates</u>	
Interest Rate Swap		
Fixed payment to JPMorgan under swap	Fixed	5.64975 %
Variable payment from JPMorgan under swap	SIFMA	(0.25000) %
Net interest rate swap payments		5.39975 %
Variable Rate bond coupon payments	Weekly resets	0.22 %
Synthetic interest rate on bonds		5.61975 %

*Swap payments and associated debt:* As of June 30, 2010, debt service requirements of the variable-rate debt and net swap payments for their term, assuming current interest rates remain the same, were as follows.

Fiscal Year Ending June 30	Variable Rate Bonds		Interest Rate Swaps Net	Total Interest
	Principal	Interest		
2011	\$ 6,000,000	\$ 370,920	\$ 9,103,976	\$ 9,474,896
2012	6,700,000	357,720	8,779,991	9,137,711
2013	7,500,000	342,980	8,418,208	8,761,188
2014	8,200,000	326,480	8,013,227	8,339,707
2015	9,000,000	308,440	7,570,447	7,878,887
2016 - 2020	57,100,000	1,209,340	29,682,418	30,891,758
2021 - 2025	74,100,000	500,720	12,289,828	12,790,548
Total:	<u>168,600,000</u>	<u>3,416,600</u>	<u>83,858,095</u>	<u>87,274,695</u>

**d. City of Philadelphia, 2005 Water & Sewer Swap**

*Objective:* In December, 2002, the City entered into a swaption that provided the City with an up-front payment of \$4.0 million. As a synthetic refunding of all or a portion of its 1995 Bonds, this payment approximated the present value savings, as of December 2002, of a refunding on May 4, 2005. The swaption gave Citigroup (formerly of Salomon Brothers Holding Company, Inc), the option to enter into an interest rate swap to receive fixed amounts and pay variable amounts.

*Terms:* Citigroup exercised its option to enter into a swap May 4, 2005, and the swap commenced on that date. Under the terms of the swap, the City pays a fixed rate of 4.53% and receives a variable payment computed as the actual bond rate or alternatively, 68.5% of one month LIBOR, in the event the average rate on the Bonds as a percentage of the average of one month LIBOR has exceeded 68.5% for a period of more than 180 days. Citigroup exercised its option during this fiscal year to pay 68.5% of one month LIBOR under the swap. The payments are based on an amortizing notional schedule (with an initial notional amount of \$86.1 million), and when added to an assumption for remarketing, liquidity costs and cost of issuance were expected to approximate the debt service of the refunded bonds at the time the swaption was entered into.

As of June 30, 2010, the swap had a notional amount of \$83.3 million and the associated variable-rate bond had an \$83.3 million principal amount. The bonds' variable-rate coupons are not based on an index but on remarketing performance. The bonds mature on August 1, 2018 and the related swap agreement terminates on August 1, 2018.

*Fair value:* As of June 30, 2010, the swap had a negative fair value of (\$ 14.1 million). This means that the Water Department would have to pay this amount if the swap terminated.

*Risk:* As of June 30, 2010 the City is not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swap become positive, the City would be exposed to credit risk in the amount of the swap's fair value. Since the City is now receiving 68.5% of one month LIBOR, the City is exposed to (i) basis risk, as reflected by the relationship between the variable-rate bond coupon payments and 68.5% of one month LIBOR received on the swap, and (ii) tax risk, a form of basis risk, where the City is exposed to a potential additional interest cost in the event that changes in the federal tax system or in marginal tax rates cause the rate paid on the outstanding bonds to be greater than the 68.5% of LIBOR received on the swap. The swap includes an additional termination event based on credit ratings. The swap may be terminated by the City if the ratings of Citigroup or its Credit Support Provider fall below A3 and A-, or by Citigroup if the rating of the City's water and wastewater revenue bonds falls below A3 or A-. There are 30-day cure periods to these termination events. However, because the City's swap payments are insured by Assured Guaranty Municipal Corporation (formerly FSA), no termination event based on the City's water and wastewater revenue bond ratings can occur as long as Assured is rated at least A or A2.

As of June 30, 2010, rates were as follows:

<u>Terms</u>	<u>Rates</u>	
Fixed payment to Citigroup under swap	Fixed	4.53000 %
Variable payment from Citigroup under swap	68.5% of one month LIBOR	(0.23868) %
Net interest rate swap payments		4.29132 %
Variable Rate bond coupon payments	Weekly resets	0.21 %
Synthetic interest rate on bonds		4.50132 %

Swap payments and associated debt: As of June 30, 2010, debt service requirements of the variable-rate debt and net swap payments for their term, assuming current interest rates remain the same, were as follows:

<u>June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Swaps Net</u>	<u>Total Interest</u>
2011	405,000	174,878	3,573,597	3,748,475
2012	425,000	174,027	3,556,217	3,730,244
2013	450,000	173,135	3,537,979	3,711,114
2014	14,820,000	172,190	3,518,668	3,690,858
2015	15,535,000	141,068	2,882,694	3,023,762
2016 - 2020	<u>51,640,000</u>	<u>221,151</u>	<u>4,519,189</u>	<u>4,740,340</u>
Total:	<u><u>83,275,000</u></u>	<u><u>1,056,449</u></u>	<u><u>21,588,344</u></u>	<u><u>22,644,793</u></u>

**e. City of Philadelphia Forward-Starting Water & Wastewater Swap**

*Objective:* In February, 2007, the City entered into two forward starting swaps to take advantage of the current low interest rate environment in advance of the issuance of water and wastewater revenue bonds expected to be issued by the City in 2008. The notional amount was evenly split between two counterparties, Merrill Lynch Capital Services, Inc. and Wachovia Bank, N.A. On June 30, 2010, the swap with Merrill Lynch was terminated. The City paid a termination payment of \$15.2 million to Merrill Lynch. The swap with Wachovia was subsequently terminated on July 27, 2010.

*Terms:* The swap confirmation was amended in December 2007, to move the swap start date from February 2008 to February 2009, as the bond issuance had been delayed. In February 2009, the swap confirmation was amended again to move the swap start date from February 2009 to August 2010, as the bond issuance had been delayed. The termination date is January 2037. The swap was priced based on an amortizing notional schedule with a \$90 million initial notional amount. Under the swap, the City would pay a fixed rate of 4.52275% and will receive a variable rate equal to the SIFMA Municipal Swap Index.

*Fair value:* As of June 30, 2010, the swap had a negative fair value of (\$15.1 million). This means that the Water and Sewer Department would have to pay this amount to terminate the swap.

*Risk:* As of June 30, 2010, the City is not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swap become positive, the City would be exposed to credit risk in the amount of the swap's fair value. The City is subject to traditional basis risk should the relationship between SIFMA and the bonds change, if SIFMA resets at a rate below the variable-rate bond coupon payments, the synthetic interest rate on the bonds will increase. The swap included additional termination events based on credit ratings. The swap may be terminated by the City if Wachovia fails to have a rating of at least Baa2 or higher or BBB or higher, or by Wachovia if the City fails to have a rating of at least Baa2 or higher or BBB or higher.

**f. PICA Series 1993A, 1996 & 1999 Swaption**

*Objective of the swaptions:* During the fiscal year ended June 30, 2002, **PICA** (the Authority) entered into three swaption agreements with JP Morgan Chase Bank (JP Morgan). JP Morgan paid the Authority upfront premium payments totaling \$26.2 million (\$10.7 million for the 1993A issuance, \$5.8 million for the 1996 issuance and \$9.7 million for the 1999 issuance). These swaption agreements were entered into in order to affect a synthetic refunding of the Authority's 1993A, 1996, and 1999 bond issuances at some point in the future (generally, the first call date for each bond issuance). The premium payments, which were recorded as deferred revenue in fiscal year 2002, represented the risk-adjusted, present value savings of a refunding at the specified call date without issuing refunding bonds at the time the swaption agreements were executed. The swaptions give the counterparty the option to require the Authority enter into pay-fixed, receive-variable interest rate swaps. If the options were exercised, the Authority would then expect to issue variable-rate refunding bonds.

*Terms:* The premium payments were based on a notional amount representing the outstanding bonds for each issuance, and at the time any of the related swap agreements are to take effect the notional amounts will represent the outstanding bonds at that time. The counterparty has the option to exercise the agreements at the first call date of each related bond issuance and the related swap will commence on that same date. The fixed swap rates (ranging from approximately 5.0 – 5.5%) were set at rates that, when added to an assumption for remarketing and liquidity costs, would approximate the coupons of the "refunded" bonds. The swap's variable payment would be a predetermined percentage (ranging from 62% - 67%) of the London Interbank Offered Rate ("LIBOR"). Both the Authority and the counterparty had the ability to terminate the swaptions, with monetary consequences, before the interest rate swaps were set to begin.

In May 2010, concurrent with the Authority's Series 2010 Refunding Bond issuance, the \$10,720,000 (1993A) and \$5,815,000 (1996) swap agreements were terminated. As such, the revenue from this premium, previously deferred, was recognized as income in the statement of activities. In connection with the termination of this agreement, PICA paid a termination fee to a counterparty of \$39,678,000, which is included in investment expenses.

**g. PICA Series of 2003 and 1999 Basis Cap Agreements**

In June 2003 and 2004, the Authority entered into basis cap transactions with the counterparty as follows:

2003 Basis Cap

Beginning July 15, 2003, the counterparty pays the Authority a fixed rate each month of .40% per year and the Authority will pay to the counterparty a variable rate based on the greater of (a) the average of the BMA for the month divided by the one-month LIBOR, less 70% multiplied by the one-month LIBOR, times the notional amount times the day count fraction or (b) zero. The notional amount and term of this agreement equals the notional amount and term of the interest rate swap noted above.

1999 Basis Cap

Beginning July 15, 2009, the counterparty pays the Authority a fixed rate each month of .46% per year and the Authority will pay to the counterparty a variable rate based on the greater of (a) the average of BMA for the month divided by the one-month LIBOR, less 70%, multiplied the one-month LIBOR, times the notional amount times the day count fraction or (b) zero. The notional amount and term of this agreement equals the notional amount and term of the interest rate swap noted above.

Fair Value

Derivative instruments are summarized as follows:

(amounts in thousands)

	<u>Changes in Fair Value</u>		<u>Fair Value at June 30, 2010</u>		<u>Notional</u>
	<u>Classification</u>	<u>Amount</u>	<u>Classification</u>	<u>Amount</u>	
<b><u>Governmental Activities</u></b>					
Investment Derivatives:					
Basis Caps	Investment Revenue	(4,334)	Investment	(3,758)	490,050

**h. City of Philadelphia 2003 Water & Sewer Swap**

*Objective:* In December 2002, the City entered into a swaption that provided the City's Water and Sewer Department with an up-front payment of \$25.0 million. The original notional amount was \$381.3 million. As a synthetic refunding of all or a portion of its 1993 Bonds, this payment approximated the present value savings, as of December 2002 of a refunding on March 18 2003, based upon interest rates in effect at the time. The swaption gave Citigroup (formerly Salomon Brothers Holding Company, Inc), the option to enter into an interest rate swap to receive fixed amounts and pay variable amounts. On April 8, 2010, the City terminated the swap and refunded the underlying bonds to fixed rate. The City paid a swap termination payment of \$48.8 million to Citigroup.

**(7) Pension Service Agreement**

In Fiscal 1999, the Philadelphia Authority for Industrial Development issued \$1.3 billion in Pension Funding Bonds. These bonds were issued pursuant to the provisions of the Pennsylvania Economic Development Financing Law and the Municipal Pension Plan Funding Standard and Recovery Act (Act 205). The bonds are special and limited obligations of **PAID**. The City entered into a Service Agreement with **PAID** agreeing to make yearly payments equal to the debt service on the bonds. **PAID** assigned its interest in the service agreement to the parties providing the financing and in accordance with GASB Interpretation #2, **PAID** treats this as conduit debt and does not include conduit debt transactions in its financial statements. The Pension Service Agreement of \$1.4 billion is reflected in the City's financial statements in Other Long Term Obligations. The net proceeds of the bond sale of \$1.3 billion were deposited with the Municipal Pension Fund. The deposit of the proceeds reduced the Unfunded Actuarial Accrued Liability by that same amount. The deposit resulted in reductions to the City's actuarially determined pension plan payments.

**(8) Neighborhood Transformation Initiative Service Agreement**

In Fiscal 2002, **RDA** issued \$142.6 million in City of Philadelphia Neighborhood Transformation Initiative (NTI) Bonds. These bonds were issued to finance a portion of the initiative undertaken by the Authority and the City to revitalize, renew and redevelop blighted areas of the City. The bonds are obligations of **RDA**. The City entered into a service agreement with **RDA**, agreeing to make yearly payments equal to the debt service on the bonds. **RDA** assigned its interest in the service agreement to the parties providing the financing and in accordance with GASB Interpretation #2; **RDA** treats this as conduit debt and therefore does not include these transactions on its financial statements.

In Fiscal 2004, **RDA** issued a \$30.0 million City of Philadelphia NTI Taxable Revenue Bond. The **RDA** and the City plan to borrow a taxable bank line of credit (the 2003 Bond) to fund certain costs of the NTI related to the acquisition of property. The line of credit is being issued in anticipation of future long term financing. This will allow the City and **RDA** to better manage the carrying costs of unspent loan proceeds and to possibly issue a portion of the take out financing as tax exempt bonds after obtaining certain state approvals.

In March, 2005, **RDA** issued additional City of Philadelphia Neighborhood Transformation Initiative (NTI) bonds to finance a portion of the initiative previously undertaken by the Authority and the City. Taxable Revenue Bonds Series 2005A issued in the amount of \$25.5 million are term bonds with interest rates ranging from 4.150% to 4.680% maturing through 2016. Qualified Revenue Bonds Series 2005B were issued in the amount of \$ 44.0 million, with interest rates ranging from 4.75 through 5% and mature through 2027. Revenue Bonds Series 2005C with an interest rate of 5% were issued for \$81.3 million and mature through 2031. The fiscal year 2010 NTI Service Agreement liability of \$252.7 million is reflected in the City's financial statements as another Long Term Obligation.

**(9) Sports Stadium Financing Agreement**

In FY 2002, **PAID** issued \$346.8 million in Lease Revenue Bonds Series A and B of 2001 to be used to help finance the construction of two new sports stadiums. The bonds are special limited obligations of **PAID**. The City entered into a series of lease agreements as lessee to the Authority. The lease agreements are known as (1) the Veterans Stadium Sublease, (2) the Phillies' Prime Lease and (3) the Eagles Prime Lease. **PAID** assigned its interest in the lease agreements to the parties providing the financing and in accordance with GASB Interpretation #2, **PAID** treats this as conduit debt and therefore does not include these transactions on its financial statements.

In October, 2007 **PAID** issued Lease Revenue Refunding Bonds Series A and B of 2007. The proceeds from the bonds were used to refund the Series 2001B Stadium Bonds. **PAID** assigned its interest in the lease agreements to the parties providing the financing and in accordance with GASB Interpretation #2, **PAID** treats this as conduit debt and therefore does not include these transactions on its financial statements. In fiscal 2010, the

Sports Stadium Financing Agreement liability of \$337.1 million is reflected in the City's financial statements as Other Long Term Liabilities.

**(10) Cultural and Commercial Corridors Program Financing Agreement**

In December, 2006, **PAID** issued \$135.5 million in Revenue Bonds, Series A and B. The proceeds from the bonds will be used to finance a portion of the cost of various commercial and cultural infrastructure programs and administrative and bond issuance cost. The City and **PAID** signed a service agreement, whereby **PAID** manages a portion of the funds and the City makes payments equal to the yearly debt service. **PAID** will distribute some of the proceeds and some will flow through the City's capital project fund. In accordance with GASB Interpretation #2, **PAID** treats this as conduit debt, and therefore, does not include these transactions in its statements. In fiscal 2010 the liability of \$126.2 million is reflected in the City's financial statements as Other Long Term Liabilities.

**(11) Forward Purchase Agreements**

On June 6, 2000, **PICA** entered into two debt service reserve forward delivery agreements, one of which began on August 1, 2003 and expired on June 15, 2010 whereby **PICA** received a premium of \$4,450,000 on December 1, 2002 and one of which began on June 15, 2010 and expires on June 15, 2023, whereby **PICA** received a premium of \$1,970,000 on June 6, 2000 for the debt service reserve fund in exchange for the future earnings from the debt service reserve fund investments. The premium amounts were deferred and are being recognized ratably as revenue over the term of the respective agreements.

**(12) Other Long Term Debt**

In July 2009, the City entered into a four-year Lease Purchase Agreement with PNC Equipment Finance, LLC, for \$31.1 million, in connection with the purchase and installation of certain equipment and related software to upgrade the City's 800 MHz trunked radio communications system to an ASTRO 25 Internet Protocol based system. The total outstanding balance at June 2010 is \$31.1 million.

**B. COMPONENT UNIT LONG-TERM DEBT PAYABLE**

**(1) Governmental Debt Payable**

The **SDP** has debt that is classified as General Obligation debt payable. The General Obligation Bonds outstanding at year end total \$2,994.4 million in principal, with interest rates from 1.5% to 6.765 % and have due dates from 2011 to 2040. The following schedule reflects the changes in long-term liabilities for the **SDP**:

(Amounts in Millions of USD)

<b>Governmental Activities</b>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due Within One Year</b>
Bonds Payable	2,825.2	598.7	(429.5)	2,994.4	84.0
Add: Bond Premium	79.0	35.4	(5.3)	109.1	7.9
Less: Bond Discounts	(11.4)	(0.1)	0.5	(11.0)	(0.6)
Total Bonds Payable	<u>2,892.8</u>	<u>634.0</u>	<u>(434.3)</u>	<u>3,092.5</u>	<u>91.3</u>
Termination Compensation Payable	295.6	24.0	(28.1)	291.5	27.3
Severance Payable	168.9	27.5	(11.7)	184.7	8.9
Other Liabilities	144.1	29.2	(35.9)	137.4	37.9
Lease Purchase Agreements	-	-	-	-	-
Deferred Reimbursement	56.0	-	(5.3)	50.7	50.7
Arbitrage Liability	4.3	-	(0.2)	4.1	0.1
Early Retirement Incentive	0.4	-	(0.2)	0.2	0.2
<b>Total</b>	<u><u>3,562.1</u></u>	<u><u>714.7</u></u>	<u><u>(515.7)</u></u>	<u><u>3,761.1</u></u>	<u><u>216.4</u></u>

Debt service to maturity on the **SDP's** general obligation bonds and lease rental debt at year end is summarized as follows:

(Amounts In Millions of USD)

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>
2011	75.9	130.6
2012	89.0	125.5
2013	93.6	121.2
2014	95.8	117.2
2015	85.3	113.7
2016-2020	501.7	499.9
2021-2025	487.2	378.7
2026-2030	451.6	263.4
2031-2035	592.0	127.5
2036-2040	156.6	23.5
Totals	<u>2,628.8</u>	<u>1,901.3</u>

- On April 6, 2010, the School District issued Series A of 2010 and Series B of 2010 fixed rate general obligation bonds in the aggregate amount of \$249.3 million for the Capital Improvement Program. Bond proceeds of \$1.9 million were utilized for underwriting fees, and other bond issuance costs. The Series B bonds were designated as federally taxable Build America Bonds, in accord with The American Recovery and Reinvestment Act of 2009. The School District is entitled to receive a cash subsidy from the United States Treasury equal to 35% of the interest payable on the Series B Bonds on each interest payment date. The eligibility of this federal subsidy begins during fiscal year 2011.
- On April 6, 2010, the School District issued Series C of 2010 fixed rate general obligation bonds (GOB) in the aggregate amount of \$300.0 million to refund certain maturities of the outstanding Series A, B, C, and D of 2008, terminate the related Swap Agreements, and pay the associated swap termination payments. Bond proceeds of \$1.9 million were utilized for underwriting fees, and other issuance costs.

Securities for the issues were deposited in a separate irrevocable trust with an escrow agent to provide for all future debt service payments for the refunded bonds. The net proceeds were used by the escrow agent to purchase State Local Government Securities (SLG) of \$303.8 million which were used to retire the subseries A-3, B-4, C-1, C-2, and D-1 of 2008.

- On April 6, 2010, the School District issued Series D of 2010 fixed rate general obligation bonds (GOB) in the aggregate amount of \$49.4 million to refund certain maturities of the outstanding Series of A of 1999. Bond proceeds of \$0.3 million were utilized for underwriting fees, and other issuance costs.

Securities for the issue were deposited in a separate irrevocable trust with an escrow agent to provide for all future debt service payments for the refunded bonds. The net proceeds were used by the escrow agent to purchase State Local Government Securities (SLG) of \$52.6 million which were used to retire the Series of A of 1999.

For accounting purposes, these advance refundings resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$52.0 million. This difference is being amortized through the operations in the District-wide statements until the year 2023.

An analysis was completed to determine the cash flow difference between the old debt and new debt. This analysis indicates a cash flow of \$10.1 million less over the life of the issue than the cash flow required to service the old debt. In addition, there was an economic loss (difference between the present value of the debt service payments on the old and new debt) of \$9.7 million to the School District.

**(2) Business Type Debt Payable**

Several of the City's Proprietary Type Component Units have issued debt payable from the revenues of the particular entity. The following schedule summarizes the Revenue Bonds outstanding at year end:

(Amounts In Millions of USD)

	<u>Interest Rates</u>	<u>Principal</u>	<u>Due Dates</u>
PCCA	2.567 % to 6.532 %	281.1	Fiscal 2011 to 2039
PPA	3.000 % to 5.250 %	193.0	Fiscal 2011 to 2029
PGW	3.850 % to 6.800 %	1,138.1	Fiscal 2012 to 2038
RDA	4.550 % to 4.750 %	<u>18.4</u>	Fiscal 2017 to 2028
Total Revenue Debt Payable		<u>1,630.6</u>	

- On June 3, 2009, the Mayor signed a bill into law authorizing the City to issue revenue bonds. The bill signed by the Mayor constituted the Ninth Supplemental Ordinance to the General Gas Works Revenue Bond Ordinance of 1998 (the 1998 General Ordinance). This ordinance authorizes the City to issue revenue bonds for the following purposes: (a) to pay the cost of refunding or redeeming all or a portion of the outstanding Gas Works Revenue Bonds, Sixth Series (1998 Ordinance) and other Project Costs; (b) authorizing the City to obtain credit enhancement and liquidity for all or a portion of the Eighth Series Bonds, enter into or amend one or more Qualified Swap Agreements or to relate all or a portion of an existing Qualified Swap Agreement to all or a portion of a different series of outstanding Gas Works Revenue Bonds, and authorizing covenants and actions in order that the Eighth Series Bonds shall not be arbitrage bonds; and (c) making certain determinations and covenants relating to Gas Works Revenues and payment of interest and principal.
- On August 20, 2009, the Company issued \$313,285,000 of Eighth Series Bonds for the purpose of refunding the outstanding Sixth Series Bonds previously issued under the 1998 Ordinance, paying the costs of terminating a portion of the Swap Agreement, and issuing the bonds and any required deposits to the Sinking Fund Reserve established under the 1998 General Ordinance. The Eighth Series Bonds consist of \$58,285,000 of serial bonds with an interest rate that ranges from 4.0% to 5.25% and have maturity dates through 2017. The Eighth Series Bonds also consist of four serial bonds totaling \$255,000,000 that have variable rates set through a weekly reset mode, are paid monthly, and are secured with a letter of credit which expires August 19, 2011. These bonds mature at various dates from 2017 to 2031. The loss on refunding the Sixth Series Bonds and issuing the Eighth Series Bonds of \$55,344,000, including \$26,311,000 related to the elimination of the deferred outflow of resources upon termination of the Sixth Series hedging relationship was deferred and will be amortized over the life of the Eighth Series Bonds.

Interest rates and maturities of the outstanding Revenue Bonds are detailed as follows (thousands of dollars):

<u>Description</u>	<u>Interest rates</u>	<u>Maturity date (fiscal year)</u>	<u>Balance outstanding</u>	
			<u>August 31, 2009</u>	<u>August 31, 2008</u>
Series 11C	6.80%	2012	\$ 21,882	20,379
1st Series A	4.50% – 5.50%	2026	84,995	95,815
1st Series C	3.85% – 5.00%	2014	8,615	10,115
16th Series	4.00% – 5.50%	2015	16,915	25,905
2nd Series	4.63% – 5.38%	2012	8,370	10,905
3rd Series	4.25% – 5.50%	2012	8,515	11,105
4th Series	4.00% – 5.25%	2032	92,585	95,125
17th Series	4.00% – 5.38%	2026	140,225	148,875
5th Series	4.00% – 5.25%	2034	120,000	120,000
5th Series A-2	Variable	2035	30,000	30,000

Description	Interest rates	Maturity date (fiscal year)	Balance outstanding	
			August 31, 2009	August 31, 2008
18th Series	5.00% – 5.25%	2021	50,470	52,580
6th Series	Variable	2031	—	311,615
19th Series	5.00%	2024	14,450	14,450
7th Series	4.00% – 5.00%	2038	196,955	200,000
7th Series Refunding	5.00%	2029	30,900	30,900
8th Series A	4.00% – 5.25%	2017	58,285	—
8th Series B	Variable	2031	105,000	—
8th Series C	Variable	2031	50,000	—
8th Series D	Variable	2031	50,000	—
8th Series E	Variable	2031	50,000	—
			<u>\$ 1,138,162</u>	<u>1,177,769</u>

- In April 2010, **PCCA** issued \$281.1 million in revenue bonds through Pennsylvania Economic Development Finance Authority (“PEDFA”) for the Convention Center Project. The Series 2010A bonds were issued in the amount of \$32.3 million and are tax-exempt serial bonds with interest rates ranging from 4.0% to 5.0%, maturing in 2015. The Series 2010B bonds are federally taxable Build America Bonds. Serial bonds were issued in the amount of \$53.3 million and have interest rates ranging from 2.567% to 5.5019% and mature in 2023. Term bonds were issued in the amount of (1) \$27.6 million with an interest rate of 6.412% and mature in 2030; (2) \$167.9 million with an interest rate of 6.532% and mature in 2039. The proceeds of the bonds, together with other available funds will be used to finance the acquisition of the existing Pennsylvania Convention Center (PCC) in Pennsylvania, finance a portion of the costs of construction, installing and equipping the expansion of PCC, funding of the debt service reserve fund and payment of bonds issuance costs.
- In December 2009, **PPA** issued \$131.1 million Series of 2009 Airport Parking Revenue Bonds with interest rates ranging from 3.00% to 5.25% for the purpose of refunding \$135.1 million of outstanding Series 1999 Airport Revenue Bonds. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$4.8 million. This difference is being charged to operations through 2030. **PPA** completed the refunding to reduce its total debt service payments over the next 20 years by \$15.3 million and to obtain an economic gain (difference between present values of the old and new debt service payments) of \$5.1 million.

The debt service through maturity for the Revenue Debt Payable of Component Units is as follows:

(Amounts in Millions of USD)

Fiscal Year	Pennsylvania Convention Center Authority		Philadelphia Parking Authority ‡		Philadelphia Gas Works †		Philadelphia Redevelopment Authority	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
	2011	4.6	19.3	7.4	9.4	46.0	43.1	-
2012	9.7	16.5	8.0	9.1	46.6	40.9	-	0.9
2013	9.4	16.1	10.5	8.6	42.9	39.2	-	0.9
2014	9.2	15.9	11.0	8.1	45.1	37.5	-	0.9
2015	8.7	15.4	11.4	7.5	47.2	35.3	-	0.9
2016-2020	25.9	72.5	65.2	28.6	234.1	140.0	2.2	4.0
2021-2025	18.0	65.7	63.3	11.9	247.4	93.6	4.3	3.7
2026-2030	27.6	62.2	16.2	2.1	229.8	57.1	11.9	1.8
2031-2035	78.9	45.5	-	-	122.4	27.6	-	-
2036-2040	89.0	14.8	-	-	76.6	5.1	-	-
2041-2045	-	-	-	-	-	-	-	-
Totals	<u>281.0</u>	<u>343.9</u>	<u>193.0</u>	<u>85.3</u>	<u>1,138.1</u>	<u>519.4</u>	<u>18.4</u>	<u>14.0</u>

† - Gas Works amounts are presented as of its fiscal year ended August 31, 2009

‡ - Parking Authority amounts are presented as of its fiscal year ended March 31, 2010

### (3) Defeased Debt

At year end, defeased bonds are outstanding from the following Component Units of the City as shown below:

(Amounts In Millions of USD)

Pennsylvania Convention Center Authority	356.9
Philadelphia Gas Works †	175.4
Community College of Philadelphia	29.5
School District of Philadelphia	<u>1,108.7</u>
Total	<u>1,670.5</u>

† - Gas Works amounts are presented as of August 31, 2009

- In April 2010, the Lease and Service Agreement (“LSA”) between the City of Philadelphia (the City) and the Pennsylvania Convention Center Authority (**PCCA**) was terminated concurrent with the defeasance of the Series 2005 bonds. With the termination of LSA, the City, Commonwealth of Pennsylvania (Commonwealth) and **PCCA** entered into an Operating Agreement which requires the Commonwealth to fund **PCCA’s** net operating deficits, reserve fund requirements and debt service related to the expansion project and defeasance of the **PCCA** bonds. The City is required to pay an annual \$15.0 million service fee and to remit **PCCA’s** portion of hotel tax receipts to the Commonwealth. In FY2010, the initial year of the Operating Agreement, the City was obligated to pay the lease and service fee through the end of the month in which the bonds were defeased (April 2010) and a pro-rated portion of the \$15.0 million service fee. The Commonwealth was obligated to pay **PCCA’s** net operating deficit and reserve requirements less hotel tax revenues for the remaining months of the fiscal year (May & June 2010), in addition to a one-time payment of the pro-rated portion of the debt service already paid by the City in that fiscal year.
- During FY 2009 **PGW** issued \$313,285,000 of Eighth Series Bonds during FY 2009. The Eighth Series A fixed rate bonds were issued in the amount of \$58,285,000 and the Eighth Series B, Eighth Series C, Eighth Series D and the Eighth Series E variable rates bonds were issued in the amounts of \$105,000,000,

\$50,000,000, \$50,000,000 and \$50,000,000, respectively. The proceeds of the sale were utilized to currently refund Sixth Series variable rate bonds in the amount of \$311,615,000. The refunding of this existing debt resulted in an accounting loss of \$29,033,000. This loss is being deferred and amortized as interest expense over the life of the new bond.

**(4) Arbitrage**

Federal arbitrage regulations are applicable to any issuer of tax-exempt bonds. Rebate-able arbitrage earnings occur when the investment earnings on the bond proceeds from the sale of tax-exempt securities exceeds the bond yield paid to investors. As of June 30, 2010, the arbitrage rebate calculation for **SDP** indicated a liability for 98% of the total in 2011 (based on current market conditions which could change when actually due and payable) totaling \$4.3 million.

**(5) Derivative Instruments**

**a. PGW Interest Rate Swap Agreement**

*Objective and Terms* – In January 2006, the City entered into a swap to create a synthetic fixed rate for the Sixth Series Bonds. The swap structure was used as a means to increase the City's savings, when compared with fixed-rate bonds at the time of issuance.

The swap was originally executed with the counterparty on January 26, 2006 and will mature on August 1, 2031. Under the swap, the City pays a fixed rate of 3.6745% and receives a variable rate computed as the lesser of (i) the actual bond rate and (ii) the SIFMA Municipal Swap Index until September 1, 2011 on which date the variable interest rate received will switch to 70.0% of one month LIBOR until maturity.

In August 2009, the City terminated approximately \$54,800,000 of the notional amount of the swap, issued fixed rate refunding bonds related to that portion and kept the remaining portion of the swap to hedge variable rate refunding bonds backed with letters of credit. The Company paid a swap termination payment of \$3,791,000 to the counterparty to partially terminate the swap.

The swap confirmation was amended and restated on August 12, 2009 to reflect the principal amount of the Eighth Series B Bonds, with all other terms remaining the same. Separate trade confirmations with the same terms as the original swap were executed with the counterparty for the Eighth Series C through E.

As of August 31, 2009, the swap had a notional amount of \$255,000,000 and the associated variable rate debt had a \$255,000,000 principal amount, broken down by series as follows:

- The Series B swap had a notional amount of \$105,000,000 and the associated variable rate bonds had a \$105,000,000 principal amount.
- The Series C swap had a notional amount of \$50,000,000 and the associated variable rate bonds had a \$50,000,000 principal amount.
- The Series D swap had a notional amount of \$50,000,000 and the associated variable rate bonds had a \$50,000,000 principal amount.
- The Series E swap had a notional amount of \$50,000,000 and the associated variable rate bonds had a \$50,000,000 principal amount.

The final maturity date is on August 1, 2031.

*Fair value* – As of August 31, 2009, the swaps had a combined negative fair value for all series of \$27,555,000. The fair values of the interest rate swaps were estimated using the zero coupon method. That method calculates the future net settlement payments required by the swap, assuming current forward rates are implied by the current yield curve for hypothetical zero coupon bonds due on the date of each future net settlement on the swaps.

*Risks* - As of August 31, 2009, the City is not exposed to credit risk because the swap had a negative fair value. Should interest rates change and the fair value of the swap become positive, the City would be exposed to credit risk in the amount of the swaps' fair value. The swaps include an additional termination event based on credit ratings. The swaps may be terminated by the City if the rating of the counterparty falls below A3 or A- (Moody's/S&P), unless the counterparty has: (i) assigned or transferred the swap to a party acceptable to the City; (ii) provided a credit support provider acceptable to the City whose obligations are pursuant to a credit support document acceptable to the City; or (iii) executed a credit support annex, in form and substance acceptable to the City, providing for the collateralization by the counterparty of its obligations under the swaps.

The swaps may be terminated by the counterparty if the rating on the Company's bonds falls below Baa2 or BBB (Moody's/S&P). However, because the City's swap payments are insured by FSA, as long as FSA is rated at or above A2 or A (Moody's/S&P), the termination event based on the City's ratings is stayed.

The City is subject to traditional basis risk should the relationship between SIFMA and the bonds change; if SIFMA resets at a rate below the variable rate bond coupon payments, the synthetic interest rate on the bonds will increase. In addition, after September 1, 2011, the City would be exposed to (i) basis risk, as reflected by the relationship between the rate payable on the bonds and 70.0% of one month LIBOR received on the swap, and (ii) tax risk, a form of basis risk, where the City is exposed to a potential additional interest cost in the event that changes in the federal tax system or in marginal tax rates cause the rate paid on the outstanding bonds to be greater than the 70.0% of one month LIBOR received on the swap.

The impact of the interest rate swap on the financial statements for the year ended August 31, 2009 is as follows (thousands of dollars):

	<u>Interest rate swap liability</u>	<u>Deferred outflow of resources</u>
Balance August 31, 2008	\$ 13,790	13,790
Change in fair value through August 20, 2009 (refunding of Sixth Series Bonds)	16,771	16,771
Termination of a portion of swap	(4,250)	(4,250)
Termination of hedge upon refunding Sixth Series Bonds	—	(26,311)
Change in fair value from initiation of hedge related to Eighth Series Bonds to year end	<u>1,244</u>	<u>1,244</u>
Balance August 31, 2009	<u>\$ 27,555</u>	<u>1,244</u>

The interest rate swap liability is included in other liabilities and deferred credits, and the deferred outflow of resources is included in other assets and deferred debits on the balance sheet.

**b. School District of Philadelphia Swap Agreements**

The School District adopted, in Fiscal Year 2010, the provisions of Governmental Accounting Standards Board (GASB) Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. The fair value balances and notional amounts of derivative instruments outstanding at June 30, 2010, classified by type, and the changes in fair value of such derivative instruments for the year then ended as reported in the 2010 financial statements are as follows (amounts in thousands; debit (credit)):

	<u>Change in Fair Value</u>		<u>Fair Value at June 30, 2010</u>		
	<u>Classification</u>	<u>Amount</u>	<u>Classification</u>	<u>Amount</u>	<u>Notional</u>
<u>Governmental Activities</u>					
Cash flow hedges:					
Pay-fixed interest rate Swaps	Deferred outflow	\$ (16,818)	Debt	\$ (71,622)	\$ 362,675
Investment derivatives:					
Pays-variable interest rate swaps	Investment revenue	\$ 2,261	Investment	<u>\$ (39,605)</u>	\$ 500,000
				<u>\$ (111,227)</u>	

As of June 30, 2010, the School District determined that the pay variable interest rate swaps listed as investment derivatives do not meet the criteria for effectiveness as a hedging instrument. It is therefore reported within the investment revenue classification.

Objective and Terms:

The following table displays the objective and terms of the School District's hedging derivative instruments outstanding at June 30, 2010, along with the credit rating of the associated counterparty (amounts in thousands).

<u>Type</u>	<u>Objective</u>	<u>Notional Amount</u>	<u>Effective Date</u>	<u>Maturity Date</u>	<u>Terms</u>	<u>Counterparty Credit Rating</u> <u>Moody's/S&amp;P/Fitch</u>
Pay-fixed interest rate swap	Hedge of cash flows on 2008 Series B-1 Bonds	\$60,000	6/29/2004	9/1/2030	Pay 3.767%, receive 58.5% of LIBOR + .27%	Aa2/AA/AA-
Pay-fixed interest rate swap	Hedge of cash flows on 2008 Series B-2 Bonds	\$54,200	6/29/2004	9/1/2030	Pay 3.767%, receive 58.5% of LIBOR + .27%	Aa2/AA/AA-
Pay-fixed interest rate swap	Hedge of cash flows on 2008 Series B-3 Bonds	\$64,900	6/19/2004	9/1/2030	Pay 3.767%, receive 58.5% of LIBOR + .27%	Aa2/AA/AA-
Pay-fixed interest rate swap	Hedge of cash flows on 2008 Series A-1 Bonds	\$95,000	6/29/2004	9/1/2030	Pay 3.815%, receive 58.5% of LIBOR + .27%	A2/A/A
Pay-fixed interest rate swap	Hedge of cash flows on 2008 Series A-2 Bonds	\$78,475	6/29/2004	9/1/2030	Pay 3.761%, receive 58.5% of LIBOR + .27%	Aa3/A/A+
Pay-fixed interest rate swap	Hedge of cash flows on 2008 Series D-2 Bonds	\$10,100	6/29/2004	9/1/2011	Pay 3.24%, receive 58.5% of LIBOR + .27%	A2/A/A+

Discussion of Risks:

**Credit Risk** - In compliance with the applicable requirements of the Local Government Unit Debt Act (53 Pa. Cons. Stat. §8281) (the "Debt Act"), amended in September of 2003, the School District adopted a written interest rate management plan pursuant to a resolution of the School Reform Commission, authorized on February 2, 2004, to monitor the credit rating of each counterparty and credit enhancer, if any, insuring qualified interest rate management agreement payments. The School District entered into the fixed-to-floating swaps with counterparties having at least one rating of "AA" or higher from Standard & Poor's or "Aa" or higher from Moody's at the time of execution.

As of June 30, 2010, the School District was not exposed to credit risk on any of its outstanding swaps because the swaps had negative fair values of \$71.6 million. The fair values take into consideration the prevailing interest rate environment and the specific terms and conditions of each swap. All fair values were estimated using the zero-coupon discounting method. This method calculates the future payments required by the swap, assuming that the current forward rates implied by the yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement payment on the swaps.

The swap agreements contain varying collateral agreements with the counterparties. The swaps require collateralization of the fair value of the swap should the counterparty's credit rating fall below the applicable thresholds.

Interest rate risk - The School District is exposed to interest rate risk on its interest rate swaps. Should the LIBOR interest rates fall, the School District's net payment increases. As the fair values of the swaps become positive, the School District would be exposed to interest rate risk in the amount of the derivatives' fair value.

Basis risk - The basis risk on the fixed-to-floating swaps is the risk that the interest rate paid by the School District on a series of related variable rate bonds to bondholders differs from the variable swap rate received from the applicable counterparty on the related swap. The School District bears basis risk on each of its fixed-to-floating swaps since the School District receives a percentage of LIBOR to offset the actual variable bond rate the School District pays on its bonds. The School District is exposed to basis risk should the floating rate that it receives on a swap be less than the actual variable rate the School District pays on the bonds. Depending on the magnitude and duration of any basis risk shortfall, the expected cost savings from the swap may not be realized.

Termination risk - The School District can terminate a swap at any time at the fair market value; the counterparty to a swap may, as provided therein, only terminate the swap upon certain termination events under the terms thereof. If a fixed-to-floating swap is terminated, the related variable-rate bonds would no longer be hedged to a fixed rate. If at the time of termination, the swap has a negative fair value, the School District would be liable to the counterparty for a payment equal to the swap's fair value.

Other Risks - The School District is not exposed to any rollover risk, market-access risk, or foreign currency risk.

Terminated Hedges

in addition to the interest rate swaps listed above, the School District had also previously entered into similar agreements related to its Series A-3, B-4, C-1, and D-1 2008 Bonds. On March 9, 2010, the School District executed four confirmations, each effective on April 6, 2010, providing for the termination of the Tax-Exempt Advance Refunding Agreements with (1) Morgan Stanley Capital Services Inc. ("Morgan Stanley") relating to the 2008 Bonds Sub-series C-1 in the current notional amount of \$91,000,000 and (ii) Goldman Sachs Bank USA ("Goldman") relating to the 2008 Bonds Sub-series A-3 in the current notional amount of \$80,000,000, the 2008 Bonds Sub-series B-4 in the current notional amount of \$70,000,000 and the 2008 Bonds Sub-series D-1 in the current notional amount of \$58,875,000 (collectively, the "Terminated 2008 Swap Agreements"). On April 6, 2010, the School District made termination payments to the counterparties of the Terminated 2008 Swap Agreements in the aggregate amount of \$26,569,000. Such termination payments were funded with a portion of the proceeds of the School District's General Obligation Refunding Bonds, Series C of 2010, which were issued to refund the 2008 Bonds related to the Terminated 2008 Swap Agreements.

Swap payments and associated debt

Using rates as of June 30, 2010, debt service requirements on the School District's swap-related variable rate debt and net swap payments are as follows. As rates vary, variable rate bond interest payments and net swap payments will vary (dollars in thousands).

<u>Year Ending June 30</u>	<u>Variable Rate Bonds</u>		<u>Interest Rate</u>	
	<u>Principle</u>	<u>Interest(1)</u>	<u>Swap, Net(2)</u>	<u>Total</u>
2011	\$ 8,055	\$16,181	\$12,447	\$36,683
2012	2,260	16,014	12,304	30,578
2013	110	15,985	12,275	28,370
2014	115	15,980	12,275	28,370
2015	120	15,974	12,275	28,369
2016-2020	640	79,789	61,374	141,803
2021-2025	104,005	71,222	55,918	231,145
2026-2030	217,985	32,604	27,339	277,928
2031-2035	<u>32,330</u>	<u>364</u>	<u>607</u>	<u>33,301</u>
	<u>365,620</u>	<u>264,113</u>	<u>206,814</u>	<u>836,547</u>

- (1) Based on assumed interest rate of 4.5% at year end June 30<sup>th</sup>.
- (2) Variable rate receipts based on LIBOR rate plus basis point at year end June 30<sup>th</sup>.

**c. School District of Philadelphia General Obligation and Refunding Bonds**

General Obligation Bonds:

On April 6, 2010, the School District issued Series A of 2010 and Series B of 2010 fixed rate general obligation bonds in the aggregate amount of \$249.3 million for the Capital Improvement Program. Bond proceeds of \$1.9 million were utilized for underwriting fees, and other bond issuance costs. The Series B bonds were designated as federally taxable Build America Bonds, in accord with The American Recovery and Reinvestment Act of 2009. The School District is entitled to receive a cash subsidy from the United States Treasury equal to 35% of the interest payable on the Series B Bonds on each interest payment date. The eligibility of this federal subsidy begins during fiscal year 2011.

Refunding Bonds:

(1) On April 6, 2010, the School District issued Series C of 2010 fixed rate general obligation bonds (GOB) in the aggregate amount of \$300.0 million to refund certain maturities of the outstanding Series A, B, C, and D of 2008, terminate the related Swap Agreements, and pay the associated swap termination payments. Bond proceeds of \$1.9 million were utilized for underwriting fees, and other issuance costs.

Securities for the issues were deposited in a separate irrevocable trust with an escrow agent to provide for all future debt service payments for the refunded bonds. The net proceeds were used by the escrow agent to purchase State Local Government Securities (SLG) of \$303.8 million which were used to retire the subseries A-3, B-4, C-1, C-2, and D-1 of 2008.

(2) On April 6, 2010, the School District issued Series D of 2010 fixed rate general obligation bonds (GOB) in the aggregate amount of \$49.4 million to refund certain maturities of the outstanding Series of A of 1999. Bond proceeds of \$0.3 million were utilized for underwriting fees, and other issuance costs.

Securities for the issue were deposited in a separate irrevocable trust with an escrow agent to provide for all future debt service payments for the refunded bonds. The net proceeds were used by the escrow agent to purchase State Local Government Securities (SLG) of \$52.6 million which were used to retire the Series of A of 1999.

(3) For accounting purposes, these advance refundings resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$52.0 million. This difference is being amortized through the operations in the District-wide statements until the year 2023.

(4) An analysis was completed to determine the cash flow difference between the old debt and new debt. This analysis indicates a cash flow of \$10.1 million less over the life of the issue than the cash flow required to service the old debt. In addition, there was an economic loss (difference between the present value of the debt service payments on the old and new debt) of \$9.7 million to the School District.

---

**8. LEASE COMMITMENTS AND LEASED ASSETS**

**A. CITY AS LESSOR**

The City's operating leases consist of leases of airport facilities, recreation facilities, certain transit facilities and various other real estate and building sites. Rental income for all operating leases for the year was:

(Amounts In Thousands of USD)	<b>Primary Government</b>		<b>Component Units</b>
	Governmental <u>Funds</u>	Proprietary <u>Funds</u>	
Minimum Rentals	5,990	25,821	3,650
Additional Rentals	-	144,485	170
Sublease	<u>10,998</u>	<u>-</u>	<u>411</u>
Total Rental Income	<u>16,988</u>	<u>170,306</u>	<u>4,231</u>

Future minimum rentals receivable under non-cancelable operating leases are as follows:

Fiscal Year Ending <u>June 30</u>	<b>Primary Government</b>		<b>Component Units</b>
	Governmental <u>Funds</u>	Proprietary <u>Funds</u>	
2011	4,082	15,680	5,134
2012	4,173	13,561	4,083
2013	4,266	13,365	2,946
2014	4,363	7,044	2,324
2015	4,462	7,016	1,888
2016-2020	23,897	29,769	5,557
2021-2025	26,844	16,151	2,599
2026-2030	30,245	11,922	1,634
2031-2035	34,172	6,640	871
2036-2040	-	-	944
2041-2045	-	-	944
2046-2050	-	-	808
2051-2055	-	-	808
2056-2060	-	-	808
2061-2065	-	-	808
2066-2070	-	-	808
2071-2075	-	-	808
2076-2080	-	-	808
2081-2085	-	-	772
2086-2090	-	-	571
Total	<u>136,504</u>	<u>121,148</u>	<u>35,923</u>

**B. CITY AS LESSEE**

**1) OPERATING LEASES**

The City's operating leases consist principally of leases for office space, data processing equipment, duplicating equipment and various other items of property and equipment to fulfill temporary needs. Rental expense for all operating leases for the year was as follows:

(Amounts In Thousands of USD)

	<b>Primary Government</b>		<b>Component Units</b>
	Governmental Funds	Proprietary Funds	
Minimum Rentals	134,411	21,718	13,861
Additional	-	-	73
Sublease	<u>463</u>	<u>-</u>	<u>-</u>
Total Rental Expense	<u><u>134,874</u></u>	<u><u>21,718</u></u>	<u><u>13,934</u></u>

As of year end, future minimum rental commitments for operating leases having an initial or remaining non-cancelable lease term in excess of one year are as follows:

(Amounts In Thousands of USD)

<b>Fiscal Year Ending June 30</b>	<b>Primary Government</b>		<b>Component Units</b>
	Governmental Funds	Proprietary Funds	
2011	31,170	775	13,354
2012	30,958	758	11,197
2013	29,143	481	8,954
2014	24,882	93	9,011
2015	24,101	47	5,376
2016-2020	93,456	-	7,973
2021-2025	32,131	-	-
2026-2030	17,895	-	-
2031-2035	17,449	-	-
2036-2040	-	-	-
2041-2045	<u>-</u>	<u>-</u>	<u>-</u>
Total	<u><u>301,185</u></u>	<u><u>2,154</u></u>	<u><u>55,865</u></u>

**2) CAPITAL LEASES**

Capital leases consist of leased real estate and equipment from various component units. Future minimum rental commitments are as follows:

(Amounts In Thousands of USD)

<b>Fiscal Year Ending</b>	<b>Component Units</b>
<b><u>June 30</u></b>	
2011	1,615
2012	1,301
2013	991
2014	900
2015	670
2016 -2020	2,813
2021 -2025	1,247
Future Minimum Rental Payments	<u>9,537</u>
Interest Portion of Payments	<u>(1,932)</u>
Obligation Under Capital Leases	<u><u>7,606</u></u>

## **9. DEFERRED COMPENSATION PLANS**

### **A. PRIMARY GOVERNMENT**

The City offers its employees a deferred compensation plan in accordance with Internal Revenue Code section 457. As required by the Code and Pennsylvania laws in effect at June 30, 2010, the assets of the plan are held in trust for the exclusive benefit of the participants and their beneficiaries. In accordance with GASBS #32, *Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, the City does not include the assets or activity of the plan in its financial statements.

### **B. COMPONENT UNITS**

**PGW** offers its employees a deferred compensation plan in accordance with Internal Revenue Code section 457. As of the Gas Works' fiscal year ended August 31, 1999 the Plan was amended to comply with subsection (g) of the code through the creation of a trust in which all assets and income of the Plan are to be held for the exclusive benefit of participants and their beneficiaries. As a result, the company no longer owns the assets of the Plan nor has a contractual liability to Plan participants.

## **10. FUND BALANCE RESERVATIONS**

The City has reserved portions of several funds' Fund Balances. Following is a description of all such reservations followed by a summary of the major funds at year end for the Primary Government:

**Reserved for Encumbrances** - An account used to segregate a portion of Fund Balance for expenditure upon vendor performance

**Reserved for Intergovernmental Financed Programs** - An account used to segregate a portion of Fund Balance legally restricted to programs to improve the City's financial status.

**Reserved for Behavioral Health** - An account used to segregate a portion of Fund Balance that is required to be held in reserve to ensure adequate funding for costs of managed behavioral health care.

**Reserved for Stadium Financing**- An account used to segregate a portion of Fund Balance that represents amounts that were restricted for debt service for Stadium Financing.

**Reserved for Neighborhood Revitalization** - An account used to segregate a portion of Fund Balance for the purpose of revitalizing various neighborhoods in the City of Philadelphia.

**Reserved for Public Safety Emergency Phone System** - An account used to segregate a portion of Fund Balance legally restricted for the improvement of the emergency phone system.

**Reserved for Central Library Project** - An account used to segregate a portion of Fund Balance for the amount held by the fiscal agent for the purpose of renovating the central library.

**Reserved for Cultural and Commercial Corridor Financing:** An account used to segregate a portion of fund balance for the amount held by the fiscal agent for the purpose of funding cultural and commercial corridor improvements.

(Amounts In Millions of USD)	Health Choices			<u>Total</u>
	<u>General Fund</u>	<u>Behavioral Health Fund</u>	<u>Grants Revenue Fund</u>	
Reserved Fund Balance:				
Reserved for Encumbrances	87.9	-	-	87.9
Reserved for Neighborhood Revitalization	-	-	73.1	73.1
Reserved for Behavioral Health	-	171.0	-	171.0
Reserved for Intergov Financed Programs	-	-	7.9	7.9
Reserved for Emergency Phone System	-	-	40.4	40.4
Reserved for Central Library Project	2.3	-	-	2.3
Reserved for Stadium Financing	0.6	-	-	0.6
Reserved for CCC Project	30.8	-	-	30.8
<b>Total Reserved Fund Balance</b>	<u>121.6</u>	<u>171.0</u>	<u>121.4</u>	<u>414.0</u>

**11. INTERFUND TRANSACTIONS**

During the course of normal operations the City has numerous transactions between funds. These transactions are recorded as operating transfers and are reported as other financial sources (uses) in the Governmental Funds and as transfers in the Proprietary Funds. Some of the more significant transfers are: the PICA administrative fund collects a portion of the wage tax paid by City residents and transfers funds that are not needed for debt service and administrative costs to the general fund. Also, the general fund and the PICA administrative fund make transfers to the debt service funds for principal and interest payments.

Transfers between fund types during the year were:

(Amounts in Thousands of USD)	<u>Governmental</u>	<u>Transfers To:</u>			<u>Total</u>
		<u>Non major Governmental</u>			
<u>Transfers From:</u>	<u>General</u>	<u>Special Revenue</u>	<u>Debt Service</u>	<u>Capital Improvement</u>	
<b>General</b>	-	298	134,734	1,039	136,071
<b>Grants</b>	13,262	-	954	9,173	23,389
<b>Non major Special Revenue Funds</b>	300,793	-	59,913	9,575	370,281
<b>Water Fund</b>	2,304	-	26,011	-	28,315
<b>Total</b>	<u>316,359</u>	<u>298</u>	<u>221,612</u>	<u>19,787</u>	<u>558,056</u>

**12. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The government fund balance sheet (Exhibit III) includes reconciliation to the Net Assets of Governmental Activities. One element of that reconciliation states that "Long Term Liabilities, including bonds payable, are not reported in the funds". The details of this difference are as follows:

(Amounts in Millions of USD)

Bonds Payable	2,071.0
Service Agreements	2,200.1
Employee Related Obligations	540.1
Indemnities	47.7
Arbitrage	1.2
Leases	31.1
Total Adjustment	<u><u>4,891.2</u></u>

**13. PRIOR PERIOD ADJUSTMENTS**

---

**A. PRIMARY GOVERNMENT**

- The Water Fund's Net Assets beginning balance was increased by \$8.7 million representing the net effect of corrections made to Capital Assets accounts in the amount of \$1.8 million and an increase of \$6.9 million for the capitalization of the Water billing system to record Intangible Assets.
- The Aviation Fund's Net Assets beginning balance was increased by \$2.1 million representing the net effect of corrections made to Capital Assets accounts to record Intangible Assets.
- **PICA's** July 1, 2009 net assets beginning balance was decreased by (\$2.0) million. The restatement was the result of fees recognized as income in a prior year rather than being deferred. Fees received from debt service forward delivery agreements should be amortized over the term of the agreement and reported as investment income as they become recognized. In addition, the cumulative effect of adopting GASB 53 was an increase of \$45.2 million to the July 1, 2009 deficit in net assets.

**B. COMPONENT UNITS**

- District-wide net assets beginning balances were decreased by \$41,940,887. This adjustment involved Capital Assets and Derivative Instruments. For Capital Assets, this adjustment involved correction for an understatement of accumulated depreciation of Buildings and Improvements in the amount of \$22,126 and \$53,380, respectively. Also a reclassification was made between Buildings and Improvements in the amount of \$2,212,600. In addition, the School District implemented Governmental Accounting Standard Board Statement No. 53 which required an adjustment of the beginning net asset balance of \$41,865,381 to reflect deferred outflows under the investment derivative for variable interest rate swaps that did not meet hedging instrument effectiveness criteria at June 30, 2009.
- The RDA decreased its net assets beginning balance at June 30, 2008 by \$2,976,772 as a result of closing inactive projects

**14. NET ASSETS RESTRICTED BY ENABLING LEGISLATION**

---

The government-wide statement of net assets reports \$1,194.5 million of restricted net assets, of which \$54.7 million is restricted by enabling legislation as follows:

(Amounts in Thousands of USD)	Restricted Net Assets	Restricted by Enabling Legislation
Capital Projects	317,463	-
Debt Service	295,077	-
Behavioral Health	213,469	-
Intergovernmental Finance	7,932	-
Neighborhood Revitalization	73,065	-
Stadium Financing	623	-
Central Library Project	2,329	-
CCC Project	30,753	-
Grant Programs	63,817	15,242
Rate Stabilization	145,693	-
Libraries & Parks:		
Expendable	2,768	-
Non-Expendable	1,931	-
Education Programs	-	
Other	39,582	39,418
<b>Total</b>	<b>1,194,502</b>	<b>54,660</b>

#### **15. FUND DEFICITS**

- The General Fund has a Fund Balance Deficit at year end of \$130.3 million
- The Community Development Fund, which is a Special Revenue fund, has a Fund Balance Deficit at year end of \$4.0 million.

#### **16. ADVANCE SERVICE CHARGE**

The City's Water Fund Regulations provide for the assessment of an "Advance Service Charge" (ASC) at the time a property is initially connected to the system. The initial charge is calculated to be the equivalent of three (3) monthly service charges. This long-standing practice of assessing an initial charge equivalent to the average of three monthly service charges has been consistent whether the billing period was semi-annually (through 1979), quarterly (1979-1994) or monthly (1994-current). The Fund includes these charges in current revenues at the time they are received. Fund regulations also provide for a refund of any advance service charges upon payment of a \$100 fee and permanent disconnection from the system.

During the current fiscal year 334 disconnection permits were issued resulting in a refund or final credit of approximately \$329,500 and 960 new connection permits were issued resulting in additional advance service charges of approximately \$338,200.

### **IV. OTHER INFORMATION**

#### **1. PENSION PLANS**

The City maintains two single employer defined benefit plans for its employees and several of its component units. One blended component unit, **PICA**, and three discretely presented component units - the **SDP**, **PCCA**, and **CCP** - participate in state administered cost-sharing multiple employer plans. In addition, one discretely presented component unit - **RDA** - maintains its own single employer defined benefit plans.

**A. SINGLE EMPLOYER PLANS**

The two plans maintained by the City are the Municipal Pension Plan (City Plan) and the Gas Works Plan (PGW Plan). The plan maintained by the City's component unit is the Redevelopment Authority of the City of Philadelphia Retirement Plan (RDA Plan).

Financial statements for the City and PGW pension plans are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues when due, pursuant to formal commitments, as well as statutory or contractual requirements.

Required Supplementary Information calculated in accordance with GASB Statement No. 25 is presented in audited financial statements of the respective pension plans. Copies of these financial statements may be obtained by contacting the Director of Finance of the City of Philadelphia.

**(1) City Plan**

**a. Plan Description**

The Philadelphia Home Rule Charter (the Charter) mandates that the City maintain an actuarially sound pension and retirement system. To satisfy that mandate, the City's Board of Pensions and Retirement maintains the single-employer Municipal Pension Plan (the Plan). The plan covers all officers and employees of the City and officers and employees of five other governmental and quasi-governmental organizations. By authority of two Ordinances and related amendments passed by City Council, the Plan provides retirement benefits as well as death and disability benefits. Benefits vary by the class of employee. The plan has two major classes of members - those covered under the 1967 Plan and those covered under the 1987 Plan. Each of these two plans has multiple divisions.

**Retirement Benefits**

An employee who meets the age and service requirements of the particular division in which he participates is entitled to an annual benefit, payable monthly for life, equal to the employee's average final compensation multiplied by a percentage that is determined by the employee's years of credited service. The formula for determining the percentage is different for each division. If fund earnings exceed the actuarial assumed rate by a sufficient amount, an enhanced benefit distribution to retirees, their beneficiaries, and their survivors shall be considered. A deferred vested benefit is available to an employee who has 10 years of credited service, has not withdrawn contributions to the system and has attained the appropriate service retirement age. Members of both plans may opt for early retirement with a reduced benefit. The **Deferred Retirement Option Plan (DROP)** was initiated on October 1, 1999. Under this plan employees that reach retirement age may accumulate their monthly service retirement benefit in an interest bearing account at the Board of Pensions for up to four (4) years and continue to be employed by the City of Philadelphia.

**Death Benefits**

If an employee dies from the performance of duties, his/her spouse, children or dependent parents may be eligible for an annual benefit ranging from 15% to 80% of the employee's final average compensation. Depending on age and years of service, the beneficiary of an employee who dies other than from the performance of duties will be eligible for either a lump sum benefit only or a choice between a lump sum or an annual pension.

**Disability Benefits**

Employees disabled during the performance of duties are eligible for an immediate benefit equal to contributions plus a yearly benefit. If the employee subsequently becomes employed, the benefit is reduced by a percentage of the amount earned. Certain employees who are disabled other than during the performance of duties are eligible for an ordinary disability payment if they apply for the benefit within one year of termination. If the employee subsequently becomes employed, the benefit is reduced by a percentage of the amount earned.

**Membership**

Membership in the plan as of July 1, 2009 was as follows:

Retirees and beneficiaries currently receiving benefits	35,694
Terminated members entitled to benefits but not yet receiving them	1,336
Active members	<u>28,632</u>
Total Members	<u><u>65,662</u></u>

The Municipal Pension Fund issues a separate annual financial report. To obtain a copy, contact the Director of Finance of the City of Philadelphia.

**b. Funding Policy**

Employee contributions are required by City Ordinance. For Plan 67 members, employees contribute 3¼% of their total compensation that is subject to FICA and 6% of compensation not subject to FICA. Plan 87 contribution rates are defined for the membership as a whole by Council ordinance. Rates for individuals are then determined annually by the actuary so that total individual contributions satisfy the overall rate set by Council.

The City is required to contribute the remaining amounts necessary to fund the Plan, using an acceptable actuarial basis as specified by the Home Rule Charter, City Ordinance and State Statute. Court decisions require that the City’s annual employer contributions are sufficient to fund:

- The accrued actuarially determined normal costs
- Amortization of the unfunded actuarial accrued liability determined as of July 1, 1985. The portion of that liability attributable to a class action lawsuit by pension fund beneficiaries (the Dombrowski suit) is amortized in level installments, including interest, over 40 years through June 30, 2009. The remainder of the liability is amortized over 34 years with increasing payments expected to be level as a percentage of each year’s aggregate payroll.
- Amortization in level dollar payments of the changes to the July 1, 1985 liability due to the following causes over the stated period:
  - non active member’s benefit modifications (10 years)
  - experience gains and losses (15 years)
  - changes in actuarial assumptions (20 years)
  - active members’ benefit modifications (20 years )

Under the City’s current funding policy, the total required employer contribution for the current year amounted to \$566.0 million or 40.0% of the covered payroll of \$1,423.0 million. The City’s actual contribution was \$297.4 million. The City’s contribution did not meet the Minimum Municipal Obligation (MMO) as required by the Commonwealth of Pennsylvania’s Acts 205 and 189.

In Fiscal Year 2010 the City made several changes to the pension plan based on Act 44, which provided a new method of determining municipal distress levels and alternative funding relief in response to the 2008/2009 market decline. The City adopted fresh start amortization, alternating to 30 years and lowered the assumed rate of interest from 8.75% to 8.25% assuming a partial deferral of the pension payments in fiscal years 2010 and 2011 of \$150 million and \$90 million respectively, which must be repaid by fiscal year 2014. The change in amortization period and the partial deferral were approved by the Commonwealth of Pennsylvania General Assembly.

The Annual Pension Cost and related percentage contributed for the three most recent fiscal years are as follows:

(Millions of USD)

Fiscal Year Ended June 30	Annual Pension Cost	Percentage Contributed	Net Pension Obligation
2008	561.0	76.10%	(559.5)
2009	559.0	81.47%	(456.0)
2010	597.0	52.36%	(171.6)

The actuarial valuation used to compute the current year's required contribution was performed as of July 1, 2009. Methods and assumptions used for that valuation include:

- the individual entry age actuarial cost method
- a ten-year smoothed market value method for valuing investments
- a level percentage closed method for amortizing the unfunded liability
- an annual investment rate of return of 8.25%
- projected annual salary increases of 5% (including inflation)
- annual inflation of 2.75%
- no post-retirement benefit increases

Administrative costs of the Plan are paid out of the Plan's assets.

**c. Funding Status**

The following schedule shows the funding status based on the latest actuary report. The schedule of funding progress, which presents multiyear trend information about whether the actuarial value of plan assets is decreasing over time relative to the actuarial accrued liability for benefits, can be found in the Required Supplementary Information section immediately following the Notes to the Financial Statements.

(Millions of USD)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percent of Covered Payroll (b - a) / c
07/01/2009	4,042.1	8,975.0	4,932.9	45.04%	1,463.3	337.11%

**d. Net Pension Obligation**

The City and other employers' annual pension cost and net pension obligation (NPO) for the Municipal Pension Plan for the current year were as follows:

(Thousands of USD)

Annual Required Contribution (ARC)	581,123
Interest on Net Pension Obligation (NPO)	(39,899)
Adjustment to ARC	<u>55,744</u>
Annual Pension Cost	596,968
Contributions Made	<u>(312,556)</u>
Increase in NPO	284,412
NPO at beginning of year	<u>(455,988)</u>
NPO at end of year	<u><u>(171,576)</u></u>
Interest Rate	8.75%
15 Year amortization Factor (EOY)	8.18%

**e. Derivative Instruments**

In 2010 the City of Philadelphia adopted GASB Statement No. 53 which addresses the recognition, measurement, and disclosure of information regarding derivative instruments entered into by state and local governments. Derivative instruments such as swaps, options, futures and forwards are often complex financial arrangements used by governments to manage specific risks or to make investments. By entering into these arrangements, governments receive and make payments based on market prices without actually entering into the related financial or commodity transactions. Derivative instruments associated with changing financial and commodity prices result in changing cash flows and fair values that can be used as effective risk management or investment tools. Derivative instruments, however, also can expose governments to significant risks and liabilities.

The City of Philadelphia Municipal Pension Fund (Pension Fund) enters into a variety of financial contracts which include options, futures, forwards and swap agreements to gain exposure to certain sectors of the equity and fixed income markets; collateralized mortgage obligations (CMO's); other forward contracts, and U.S. Treasury strips. The contracts are used primarily to enhance performance and reduce volatility of the portfolio. The Pension Fund is exposed to credit risk in the event of non performance by counterparties to financial instruments. The Pension Fund generally enters into transactions only with high quality institutions. Legal risk is mitigated through selection of executing brokers and review of all documentation. The Pension Fund is exposed to market risk, the risk that future changes in market conditions may make an instrument less valuable. Exposure to market risk is managed in accordance with risk limits set by senior management, through buying or selling instruments or entering into offsetting positions. The notional or contractual amounts of derivatives indicate the extent of the Pension Fund's involvement in the various types and used of derivative financial instruments and do not measure the Pension Fund's exposure to credit or market risks and do not necessarily represent amounts exchanged by the parties. The amounts exchanged are determined by reference to the notional amounts and the other terms of the derivatives. The following table summarizes the aggregate notional or contractual amounts for the Pension Fund's derivative financial instruments at June 30, 2010.

**Derivative Instruments**

**List of Derivatives Aggregated by Investment Type**

	<u>Changes in Fair Value</u>		<u>Fair Value at June 30, 2010</u>		
	Classification	Amount	Classification	Amount	Notional
Credit Default Swaps Bought	Investment Revenue	\$ 7,637.27	Swaps	\$ 45,630.00	\$ 507,000.00
Credit Default Swaps Written	Investment Revenue	1,461,516.94	Swaps	(280,318.98)	4,344,485.53
FX Forwards	Investment Revenue	2,911,239.94	Long Term Instruments	6,454,533.77	0.00
Index Futures Long	Investment Revenue	23,238,058.28	Futures	(3,080,040.90)	152,030.00
Pay Fixed Interest Rate Swaps	Investment Revenue	(423,746.11)	Swaps	(423,746.11)	5,407,000.00
Receive Fixed Interest Rate Swaps	Investment Revenue	14,315.48	Swaps	0.00	0.00
Rights	Investment Revenue	71,224.69	Common Stock	167,463.12	816,539.00
TBA Transactions Long	Investment Revenue	567,276.44	Long Term Instruments	50,564.32	8,700,000.00
Total Return Swaps Bond	Investment Revenue	69,728.42	Swaps	0.00	0.00
Warrents	Investment Revenue	17,296.33	Common Stock	12,614,381.98	12,287,869.00
Grand Totals		\$ 27,934,547.68		\$ 15,548,467.20	

A Derivatives Policy Statement identifies and allows common derivative investments and strategies, which are consistent with the Investment Policy Statement of the Pension Fund. The guidelines identify transaction-level and portfolio-level risk control procedures and documentation requirements. Managers are required to measure and monitor exposure to counterparty credit risk. All counterparties must have credit ratings available from nationally recognized rating institutions such as Moody, Fitch and S&P. The following tables show the details of counter parties and their rating information as follows:

The details of other risks and financial instruments in which the municipal pension fund of Philadelphia is involved are described below:

<u>Counterparty Name</u>	<u>Percentage of Net Exposure</u>	<u>S&amp;P Rating</u>	<u>Fitch Rating</u>	<u>Moody's Rating</u>
Royal Bank of Scotland PLC	33%	A+	AA-	Aa3
UBS AG	32%	A+	A+	Aa3
Citibank N.A.	20%	A+	A+	A1
Barclays Bank PLC Wholesale	6%	AA-	AA-	Aa3
HSBC Bank USA	2%	AA	AA	Aa3
UBS AG London	2%	A+	A+	Aa3
HSBC Bank PLC	1%	AA	AA	Aa3
JPMorgan Chase Bank N.A.	1%	AA-	AA-	Aa1
Morgan Stanley & Co. International PLC	1%	A	A	A2
BNP Paribas SA	0%	AA	AA-	Aa2
Credit Suisse London Branch (GFX)	0%	A+	A-	Aa1
Brown Brothers Harriman + Co	0%	NR	A+	NR
Deutsche Bank AG London	0%	A+	A-	Aa3
State Street Bank London	0%	A+	A+	A1
Bank of America Securities LLC	0%	A	A+	A2
Royal Bank of Canada (UK)	0%	A-	AA	Aaa
Societe Generrale	0%	A+	A+	Aa2
Goldman Sachs + Co.	0%	A	A+	A1
Goldman Sachs International	0%	A	A+	A1
JPMorgan Securities Inc.	0%	A+	AA-	Aa3
Westpac Banking Corporation	0%	AA	AA	Aa1
Morgan Stanley Capital Services Inc.	0%	A	A	A2

**Credit Risk:** The Pension Fund is exposed to credit risk on hedging derivative instruments that are in asset positions. To minimize its exposure to loss related to credit risk, it is the Pension Fund's policy to require counterparty collateral posting provisions in its non-exchange-traded hedging derivative instruments. These terms require full collateralization of the fair value of hedging derivative instruments in asset positions (net of the effect of applicable netting arrangements) should the counterparty's credit rating fall below AA as issued by Fitch Ratings and Standard & Poor's or Aa as issued by Moody's Investors Service. Collateral posted is to be in the form of U.S. Treasury securities held by a third-party custodian. The city has never failed to access collateral when required.

It is the Pension Fund's policy to enter into netting arrangements whenever it has entered into more than one derivative instrument transaction with counterparty. Under the terms of these arrangements, should one party become insolvent or otherwise default on its obligations, close-out netting provisions permit the non-defaulting party to accelerate and terminate all outstanding transactions and net the transactions' fair values so that a single sum will be owed by, or owed to, the non-defaulting party.

The aggregate fair value of hedging derivative instruments in asset positions at June 30, 2010, was \$27.9 million. This represents the maximum loss that would be recognized at the reporting date if all counterparties failed to perform as contracted. This maximum exposure is reduced by \$2.6 million of collateral or liabilities included in netting arrangements with those counterparties, resulting in a net exposure to credit risk of \$25.4 million.

**Interest Rate Swap agreements** provide for periodic payments at predetermined future dates between parties based on the change in value of underlying securities, indexes or interest rates. During the year ended June 30, 2010 the Pension Fund entered into interest rate swaps. Under the receive fixed interest rate type swap agreements, the Pension Fund receives the fixed interest rate on certain equity or debt securities or indexes in exchange for a fixed charge. The total received fixed interest rate Swaps were \$14,315.48. On its pay-variable, received-fixed interest rate swap, as LIBOR increases, the Pension Fund's net payment on the swap increases. Alternatively, on its pay-fixed, receive-variable interest rate swap, as LIBOR or the SIFMA swap index decreases, the Pension Fund's net payment on the swap increases. The pay fixed interest rate Swaps were (\$423,746.11).

The following table show the interest rate swaps including reference rates and interest rate risk disclosure for June 30, 2010.

<u>Asset ID</u>	<u>Asset Description</u>	<u>Fair Value</u>	<u>Notional</u>
Pay Fixed Interest Rate Swaps			
OWP158397	OWP158397 IRS USD R V 03MLIBOR/ OWP158397 IRS USD P F .00000	\$ (35,445.39)	\$ 460,000.00
OWP158470	OWP158470 IRS USD R V 03MLIBOR/ OWP158470 IRS USD P F .00000	(48,464.78)	590,000.00
OWP158538	OWP158538 IRS USD R V 03MLIBOR/ OWP158538 IRS USD P F .00000	(90,705.24)	1,140,000.00
OWP158611	OWP158611 IRS USD R V 03MLIBOR/ OWP158611 IRS USD P F .00000	(92,038.52)	1,197,000.00
OWP159155	OWP159155 IRS USD R V 03MLIBOR/ OWP159155 IRS USD P F .00000	(37,576.84)	460,000.00
OWP159478	OWP159478 IRS USD R V 04MLIBOR/ OWP159478 IRS USD P F .00000	(119,515.34)	1,560,000.00
Total Pay Fixed Interest Rate Swaps:		\$ <u>(423,746.11)</u>	<u>5,407,000.00</u>

**Future Contracts** are types of contracts in which the buyer agrees to purchase and the seller agrees to make a delivery of a specific financial instrument at a predetermined date and price. Gains and losses on future contracts are settled daily based on a notional (underlying) principal value and do not involve an actual transfer of the specific instrument. Futures contracts are standardized and are traded on exchanges. The exchange assumes the risk that counterparty will not pay and generally requires margin payments to minimize such risk. In addition, the Pension Fund enters into short sales, sales of securities it does not presently own, to neutralize the market risk of certain equity positions. Initial margin requirements on futures contracts and collateral for short sales are provided by investment securities pledged as collateral and by cash held by various brokers. Although the Pension Fund has the right to access individual pledged securities, it must maintain the amount pledged by substituting other securities for those accessed. The value of securities pledged and the amount of cash held at June 30, 2010 of \$23.2 million represent a restriction on the amount of assets available as of year-end for other purposes.

**Forward contracts:** The Pension Fund is exposed to basis risk on its forward contract because the expected funds purchase being hedged will price based on a pricing point different than the pricing point at which the forward contract is expected to settle. At June 30, 2010, the FX Forwards had a fair value of \$2.9 million.

**Termination risk:** The Pension Fund or its counterparties may terminate a derivative instrument if the other party fails to perform under the terms of the contract. In addition, the Pension Fund is exposed to termination risk on its receive-fixed interest rate swap. The Pension Fund is exposed to termination risk on its rate cap because the counterparty has the option to terminate the contract if the SIFMA swap index exceeds 12 percent. If at the time of termination, a hedging derivative instrument is in a liability position, the City would be liable to the counterparty for a payment equal to the liability subject to netting arrangements. The total credit default swaps bought at fair market value were \$7,637.27 and the total credit default swaps written were \$1.5 million.

**Rollover Risk:** The Pension Fund is exposed to rollover risk on hedging derivative instruments that are hedges of debt that mature or may be terminated prior to the maturity of the hedged debt. When these hedging derivative instruments terminate, or in the case of a termination option, it the counterparty ex-

ercises its option, the Pension Fund will be re-exposed to the risks being hedged by the hedging derivative instrument.

In addition, the Pension Fund also was involved in other financial instruments such as rights that were worth \$71,224.69 and warrants that were \$17,296.33.

**f. Summary of Significant Accounting Policies**

Financial statements of the Plan are prepared using the accrual basis of accounting. Contributions are recognized as revenues when due, pursuant to formal commitments, as well as statutory or contractual requirements. Benefits and refunds paid are recognized when due and payable in accordance with the terms of the plan. Investments are valued as described in Footnote I.4.

**(2) Gas Works Plan**

**a. Plan Description**

**PGW** sponsors a public employee retirement system (PERS), a single-employer defined benefit plan to provide benefits for all its employees. The **PGW** Pension Plan provides retirement benefits as well as death and disability benefits. Retirement benefits vest after 5 years of credited service. Employees who retire at or after age 65 are entitled to receive an annual retirement benefit, payable monthly, in an amount equal to the greater of:

- 1.25% of the first \$6,600 of Final Average Earnings plus 1.75% of the excess of Final Average Earnings over \$6,600, times years of credited service, with a maximum of 60% of the highest annual earnings during the last 10 years of credited service, applicable to all participants

OR

- 2% of total earnings received during the period of credited service plus 22.5% of the first \$1,200 of such amount, applicable only to participants who were employees on or prior to March 24, 1967.

Final-average earnings is the employees' average pay, over the highest 5 years of the last 10 years of credited service. Employees with 15 years of credited service may retire at or after age 55 and receive a reduced retirement benefit. Employees with 30 years of service may retire without penalty for reduced age.

At September 1, 2009 the beginning of the Plan Year of the last actuarial valuation, the Pension Plan membership consisted of:

Retirees and beneficiaries currently receiving benefits and terminated members entitled to benefits but not yet receiving them	2,232
Current Employees	<u>1,653</u>
Total Members	<u><u>3,885</u></u>

**b. Funding Policy**

Benefit and contribution provisions are established by City ordinance and may be amended only as allowed by City ordinance. Covered employees are not required to contribute to the PGW Pension Plan. The Gas Works is required by statute to contribute the amounts necessary to finance the Plan.

The funding policy of the **PGW** Plan provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are sufficient to accumulate assets to pay benefits when due. Level percentage of employer contribution rates are based on the actuarial accrued liability as determined by using the Projected Unit Credit actuarial funding method. The actuarial asset value is equal to the value of fund assets. The unfunded actuarial accrued liability is being amortized using the open method. Contributions of \$15.2 million (approximately 2.0% of covered payroll) were made to the PGW Plan during the year.

Historically, payments to beneficiaries of the **PGW** Plan are made by the Fund and not from the assets of the Plan. During the year, payments to beneficiaries exceeded the Fund's actuarially computed pension contribution and a withdrawal of \$16.8 million from the pension assets was necessary to meet beneficiary payment obligations.

**c. Funding Status**

The funded status of the **PGW** plan as of September 1, 2009 the most recent actuarial valuation is as follows (amounts in thousands):

(Amounts In Thousands)

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets</u> (a)	<u>Actuarial Accrued Liability (AAL)-Entry Age</u> (b)	<u>Unfunded/ (Over Funded) AAL (UAAL)</u> (b - a)	<u>Funded Ratio</u> (a / b)	<u>Covered Payroll</u> (c)	<u>UAAL as a Percent of Covered Payroll</u> (b - a) / c
09/01/2009	\$355,499	\$519,773	\$164,274	68.4%	\$108,474	151.4%

The analysis of pension funding progress presented as required supplementary information (RSI) following the notes to the financial statements, present multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the AALs for benefits.

Amortization Method	Level percent open
Remaining Amortization Period	20 years

**d. Annual Pension Cost**

**PGW's** annual pension cost for the current year was \$15,425,000 equal to its required contribution. The annual required contribution for the current year was determined based on an actuarial study or updates thereto, using the projected unit credit method. Significant actuarial assumptions used include an annual rate of return on investments of 8.25%, compounded annually, projected salary increases of 3.00% of the salary at the beginning of the next three years, then 4.25% of the salary at the beginning of the fourth and subsequent year, and retirements that are assumed to occur prior to age 62, at a rate of 10% at 55 to 61 and 100% at age 62. The assumptions did not include post retirement benefit increases.

The Annual Pension Cost and related percentage contributed for the three most recent fiscal years is as follows:

(Amounts in Millions of USD)

<u>Fiscal Year Ended August 31</u>	<u>Annual Required Contribution</u>	<u>Percentage Contributed</u>
2007	15.2	100%
2008	14.3	100%
2009	15.4	100%

**e. Summary of Significant Accounting Policies**

The financial statements of the Plan are prepared on the accrual basis of accounting. Employer contributions are recognized as revenues when due, pursuant to formal commitments, as well as statutory or contractual requirements. Investment income is recognized as earned. Gains and losses on sales and exchanges are recognized on the transaction date. Plan investments are reported at fair value based on quoted market price for those similar investments.

**(3) Component Unit - Redevelopment Authority Plan**

**a. Plan Description**

The **RDA** contributes to the Redevelopment Authority of the City of Philadelphia Retirement Plan (the Plan) which is a single-employer defined benefit pension plan. **RDA** does not issue separate financial statements for its pension plan.

Substantially all full time **RDA** employees are eligible to participate in the Plan after six months of service. Benefits vest after five years of service. **RDA** employees who retire at or after age 55 with five years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.5% of their final monthly salary multiplied by the number of months of credited service up to 20 years plus 2% of final monthly compensation multiplied by months of credited service in excess of 20 years up to a maximum of 35 years. The Plan also provides death and disability benefits which are determined in a manner similar to the retirement benefits.

**b. Funding Policy**

The plan's funding policy provides for actuarially determined periodic employer contributions which account for benefits that increase gradually over time so that sufficient assets will be available to pay benefits when due. The rate for the **RDA's** employee group as a whole has tended to remain level as a percentage of annual covered payroll. **RDA** employees are required to contribute 6% of their salary to the Plan. The **RDA** is required to contribute the remaining amounts necessary to fund the Plan as defined under Act 205 of the Commonwealth of Pennsylvania Code.

**c. Annual Pension Cost**

The contribution for the Plan for Fiscal 2010 of \$1.8 million (approximately 46% of covered payroll, representing normal cost) was determined in accordance with actuarially determined requirements computed through the actuarial valuation performed as of January 1, of each respective year using the aggregate cost method. The **RDA** contributed \$1,564,208 and the employees contributed \$251,917 (approximately 7% of current covered payroll).

Significant actuarial assumptions include a 7.75% rate of return on investment assets, projected salary increases of 6% per year (4% for merit and promotion, 2% for inflation) and no post-retirement benefit increases.

The actuarial value of assets was determined based on contractual value, which approximated fair value. As of the latest actuarial valuations, performed as of January 1, 2010 the actuarial accrued liability was \$50.3 million and the actuarial value of assets was \$43.1 million. The Unfunded Actuarial Accrued Liability (UAAL) over the actuarial value of asset is \$7.2 million. The UAAL is being amortized over the average lifetime of active plan participants. The portion of the UAAL arising from actuarial gains and losses is amortized over a 15-year period.

The Net Pension (Benefit) Obligation as of June 30, 2010 is as follows:

	Amounts in Thousands
Annual Required Contribution	1,508.2
Interest On Net Pension Obligation	49.0
Adjustment to Annual Required Contribution	718.2
Annual Pension Cost	<u>2,275.5</u>
Contributions Made	<u>(1,564.2)</u>
Increase In Net Pension Obligation	711.3
Net Pension Obligation - Beginning of Year	<u>183.9</u>
Net Pension Obligation - End of Year	<u><u>895.2</u></u>

The RDA's actuarially required contributions and percentage contributed for the last three years are summarized below:

(Amounts in Thousands of USD)

<u>Fiscal Year Ended June 30</u>	<u>Annual Pension Cost (APC)</u>	<u>Percent of APC Contributed</u>	<u>Net Pension Obligation</u>
2008	896.1	101%	(606.2)
2009	2,467.3	100%	183.9
2010	1,478.3	100%	895.2

**d. Funding Status and Funding Progress**

The funding status of the pension plan as of January 1, 2010, the most recent actuarial valuation date, is as follows (dollar amounts in thousands):

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets</u>	<u>Actuarial Liability (AAL) Entry Age Normal Cost Method</u>	<u>Unfunded Actuarial Liability (UAAL)</u>	<u>Funded Ratio</u>	<u>Covered Payroll</u>	<u>UAAL as a Percent of Covered Payroll</u>
	(a)	(b)	(b - a)	(a / b)	(c)	(b - a) / c
01/01/2010	\$43,112	\$50,278	\$7,166	85.75%	\$3,532	202.89%
01/01/2009	\$34,850	\$50,256	\$15,406	69.34%	\$3,384	455.26%
01/01/2008	\$48,014	\$49,915	\$1,901	96.19%	\$3,364	56.51%

The aggregate actuarial cost method does not identify or separately amortize unfunded actuarial liability. The information about the Plan's funded status and funded progress disclosed above has been prepared using the entry age actuarial cost method for that purpose, and the information presented is intended to serve as a surrogate for the funded status and funded progress of the Plan.

**B. MULTIPLE EMPLOYERS PLANS**

One of the City's blended component units and three of its discretely presented component units participate in two defined benefit plans (PSERS and SERS) and one, CCP, participates in two defined contribution plans (TIAA-CREF and Fidelity Investments) as described below.

The payroll for CCP employees covered by any of the four multiple employer plans was \$60.4 million and the total payroll was \$73.5 million. Contributions to the four plans by the CCP during the fiscal year totaled approximately \$5.1 million representing 8.53% of covered payroll. CCP employees contributed approximately \$4.4 million.

**1) Public School Employee Retirement System (PSERS)**

**a) Plan Description**

School Districts and Community Colleges in the Commonwealth of Pennsylvania participate in the State administered Public School Employees Retirement System (PSERS) which is a cost-sharing multiple-employer defined benefit plan. PSERS provides retirement and disability benefits, legislatively man-

dated ad hoc cost-of-living adjustments and health care insurance premium assistance to qualifying annuitants. Authority to establish and amend benefit provisions rests in the Public School Employees' Retirement Code (the Code).

PSERS issues a comprehensive annual financial report which includes financial statements and required supplementary information for the plan. A copy of the report can be obtained by writing to:

Public School Employees' Retirement System  
PO Box 125  
Harrisburg, PA 17108-0125

**b) Funding Policy**

Contribution policy is established by the Code and requires contributions from active members, employers and the Commonwealth. Most active members contribute at 5.25% of qualifying compensation. Members joining the PSERS on or after July 22, 1983 contribute at 6.25% (class TC) or 7.50% (class TD). The employer rate is actuarially determined. The rate for fiscal year 2010 was 4.78%, and is composed of a pension contribution rate of 4.00% for pension benefits and .78% for health insurance premium assistance. The **SDP's** contributions for the last three years are as follows:

(Amounts in Millions of USD)

Fiscal Year Ended <u>June 30</u>	Annual Required <u>Contribution</u>	Percentage <u>Contributed</u>
2008	78.2	100%
2009	58.4	100%
2010	58.4	100%

**2) State Employees Retirement System (SERS)**

**a) Plan Description**

**PICA** and **PCCA** employees and certain **CCP** employees are eligible to participate in the Pennsylvania State Employees Retirement System (SERS) which is a cost sharing multiple employer plan. The SERS provides pension, death and disability benefits. Retirement benefits vest after 5 years of credited service. Employees, who retire at age 60 after 3 years of service or with 35 years of service if under age 60, are entitled to a normal annual retirement benefit. The general annual benefit is 2% to 2.5% of the member's highest three year average salary times years of service. The General Assembly has the authority to establish and amend benefits of the SERS. Ad hoc cost-of-living adjustments are provided at the discretion of the General Assembly.

**b) Funding Policy**

The SERS funding policy is set by the SERS Board. Active members are required to contribute periodically at statutory rates, generally 5 to 6.25% of gross pay. The amount is recorded in an individually identified account that accumulates interest at 4% per year as mandated by statute. Accumulated employee contributions and credited interest vest immediately and are returned to the employee upon termination of service if the employee is not eligible for other benefits.

Employer contributions are an actuarially determined percentage of payroll such that they, along with employee contributions and an actuarially determined investment rate of return, are adequate to accumulate assets to pay benefits when due.

In May 2001, the **PCCA** initiated Act 2001-9 which created a new Class AA membership, changed the vesting requirements of all members from 10 to 5 years, increased the member contribution rate from 5% to 6.25% and increased the benefit formula to 2.5% of final average salary. New members are

automatically enrolled as Class AA. However, election for current members at the time of enactment was voluntary. Contributions of the **PCCA** for the last three years were as follows:

(Amounts in Thousands of USD)

<b>Fiscal Year Ended June 30</b>	<b>Annual Required Contribution</b>	<b>Percentage Contributed</b>
2008	172.7	100%
2009	191.9	100%
2010	163.5	100%

**PICA** has not been required to contribute over the past three years.

According to the retirement code, all obligations of the SERS will be assumed by the Commonwealth should the SERS terminate. During the year and as of year end, the SERS did not hold securities issued by the City or other related parties.

The SERS issues a publicly available financial report that includes financial statements and required supplementary information which may be obtained by writing to:

State Employees' Retirement Board  
 Commonwealth of Pennsylvania  
 30 North Third Street  
 Harrisburg, PA 17108-1147

**3) Teacher's Insurance and Annuity Association-College Retirement Equities Fund (TIAA-CREF) and Fidelity Investments**

**a) Plan Description**

Community College employees are also eligible to participate in the Teacher's Insurance and Annuity Association - College Retirement Equities Fund (TIAA-CREF). TIAA-CREF is a defined contribution plan and, as such, benefits depend solely on amounts contributed to the plan plus investment earnings. Full-time faculty and administrative employees are eligible to participate from the date of employment, and clerical employees have a one year waiting period. Part-time faculty may participate after earning four (4) seniority units, as defined in the Collective Bargaining Agreement. College policy and collective bargaining agreements require that both the employee and the college contribute amounts, as set forth below, based on the employees earnings.

The **CCP** contributions for each employee (and interest allocated to the employee's account), are fully vested. Death benefits in the amount of the full present value of accumulation are provided to the beneficiary of participants who die prior to retirement. There are a variety of payments available. The **CCP** has 1,170 employees participating in this plan.

**b) Funding Policy**

The employer's contribution requirement for full-time faculty and administrators and other staff is 10% of the base contract amount. For visiting lecturers, the rate is 5% of the base contract. For part-time faculty, the rate is 5% of all earnings. For all employees, the employee's contribution requirement is 5% of base salary.

**2. ACCUMULATED UNPAID SICK LEAVE**

City and certain component unit employees are credited with varying amounts of sick leave according to type of employee and/or length of service. City employees may accumulate unused sick leave to predetermined bal-

ances. **SDP** employees have an unlimited maximum accumulation and Gas Works' employees' sick leave is non-cumulative. Non-uniformed employees (upon retirement only) and uniformed employees (upon retirement or in case of death while on active duty) are paid varying amounts ranging from 25% to 50% of unused sick time, not to exceed predetermined amounts. Employees, who separate for any reason other than indicated above, forfeit their entire sick leave. The City budgets for and charges the cost of sick leave as it is taken.

**3. OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**A. PRIMARY GOVERNMENT**

**Plan description:** The City of Philadelphia self-administers a single employer, defined benefit plan and provides health care for five years subsequent to separation for eligible retirees. Certain union represented employees may defer their coverage until a later date but the amount that the City pays for their health care is limited to the amount that the City would have paid at the date of their retirement. The City also provides lifetime insurance coverage for all eligible retirees. Firefighters are entitled to \$7,500 coverage and all other employees receive \$6,000 in coverage. The plan does not issue stand alone financial statements, and the accounting for the plan is reported within the financial statements of the City of Philadelphia.

**Funding Policy:** The City funds its retiree benefits on a pay-as-you-go basis. To provide health care coverage, the City pays a negotiated monthly premium for retirees covered by union contracts and is self insured for non-union employees. For fiscal year 2010, the City paid \$71.7 million for retiree healthcare.

**Annual OPEB Cost and Net OPEB Obligation:** The City's annual other post employment benefit (OPEB) expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding, which if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty (30) years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan and changes in the net OPEB obligation (dollar amount in thousands)

City of Philadelphia OPEB

	(Amounts in Thousands)
Annual required contribution	93,602
Interest on net OPEB obligation	1,057
Adjustment to ARC	(815)
Annual OPEB cost	<u>93,844</u>
Payments made	<u>(71,693)</u>
Increase/(Decrease) in net OPEB Obligation	22,151
Net OPEB obligation - beginning of year	<u>21,150</u>
Net OPEB obligation - end of year	<u><u>43,301</u></u>

The City of Philadelphia's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for the fiscal year ended June 30, 2010 was as follows:

amounts in thousands USD				
Fiscal Year		Annual	Percentage of	
Ended		OPEB	Annual OPEB	Net OPEB
		Cost	Contributed	Obligation
6/30/2010	\$	93,844	76%	\$ 43,301
6/30/2009	\$	98,733	82%	\$ 21,150
6/30/2008	\$	83,373	96%	\$ 3,668

**Funded Status and Funding Progress:** As of July 1, 2009, the most recent actuarial valuation date, the City is funding OPEB on a pay as you go basis and accordingly, the unfunded actuarial accrued liability for benefits was \$1.1 billion. The covered annual payroll was \$ 1.463 billion and the ratio of the UAAL to the covered payroll was 79.0 percent.

The required schedule of funding progress immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

The projections of future benefit payments for an ongoing plan obligation involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the funded status of the obligation and the contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**Actuarial Methods and Assumptions:** Projections of costs for financial reporting purposes are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing costs between the employer and plan members to that point.

Costs were determined according to the individual entry age actuarial cost method with the attribution period ending at each decrement age. This is consistent with the cost method used for the City of Philadelphia Municipal Retirement System. The city uses a level percent open approach as its method of amortization. Unfunded liabilities are funded over a 30 year period as a level percentage of payroll, which is assumed to increase at a compound annual rate of 4% per year. The actuarial assumption included a 5.0% compound annual interest rate on the City's general investments. The current plan incorporates the following assumptions: no post-retirement benefit increases since last year; a 5% Investment Rate of Return, a 4% Rate of Salary increases; and, a 5% Ultimate Rate of Medical Inflation.

## **B. COMPONENT UNITS**

### **School District of Philadelphia (SDP) OPEB**

From an accrual accounting perspective, the cost of post-employment life insurance benefits, like the cost of pension benefits, generally should be associated with the periods in which the costs occurs, rather than in the future when it will be paid. In adopting the requirements of GASB Statement No. 45, during the year ended June, 2008, **SDP** recognizes the costs of post-employment life insurance in the year when the employee services are received, reports the accumulated liability from prior years, and provide information useful in assessing potential demands of the **SDP's** future cash flows. Recognition of the liability accumulated from prior years will be phased in over 30 years, commencing in 2008.

**Plan description:** **SDP** provides up to \$2,000 of life insurance coverage for retired and disabled employees. A retired employee is eligible for this benefit if covered for 10 years as an active employee and retired at age 60 with 30 years of service or age 62 with 10 years of service or 35 years of service regardless of age. Disabled employees' eligibility is determined by the insurance company providing the coverage. An un-audited copy of the life insurance benefit plan can be obtained by writing to the School District of Philadelphia, 440 North Broad Street, Philadelphia, PA. 19130; Attention: Benefits Management.

**Funding Policy:** **SDP** is not required by law or contractual agreement to provide funding for the life insurance benefits other than the pay-as-you-go amount necessary to provide current benefits to retirees and eligible disabled employees. The number of eligible participants enrolled to receive such benefits as of June 30, 2008, the effective date of the bi-annual OPEB valuation is below. There have been no significant changes in the number covered or the type of coverage since that date.

	Number of Employees	Average Age
Active		
Represented	16,308	45.5
Non-Represented	1,223	48.6
Retirees	8,918	76.2
Disabled	135	58.2
	26,584	56.0

**Annual OPEB Cost and Net OPEB Obligation:** The **SDP's** annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount that was actuarially determined by the Entry Age Normal Cost Method. Under this method, a contribution is determined that consists of the normal cost and the unfunded actuarial liability payment. The normal cost for each employee is derived as a level contribution from entry age to assumed retirement age. The accumulation of normal costs for service already completed is the Actuarial Accrued Liability, which under GASB Statement No. 45 may be amortized over no more than 30 years. The following table shows the elements of **SDP's** annual OPEB cost for the year, the amount paid in behalf of the plan, and changes in **SDP's** net OPEB obligation to the plan for the year ended June 30, 2009.

	(USD)
Annual required contribution	659,317
Interest on net OPEB obligation	-
Annual OPEB cost/(expense)	659,317
Payments made	(659,317)
Increase/(Decrease) in net OPEB obligation	-
Net OPEB obligation - beginning of year	-
Net OPEB obligation - end of year	-

The schedule of funding progress presents the results of Other Post-employment Benefits (OPEB) valuation as of July 1, 2008 for the fiscal year ending June 30, 2008. Looking forward, the schedule will eventually provide multi-year trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Valuation Date	Actuarial Value of Assets	Accrued Liability (AAL)	Actuarial Unfunded/ AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percent of Covered Payroll
06/30/2010	\$0	\$14,533,000	\$14,533,000	0.0%	N/A	N/A
06/30/2008	\$0	\$13,862,000	\$13,862,000	0.0%	N/A	N/A

Note: As of June 30, 2010, the plan is not funded and therefore there are no assets. Payroll is assumed to increase at an average rate of 4.00% per year. (N/A = not applicable – life insurance benefit is not based upon payroll)

**SDP's** annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2010 was as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Paid	Net OPEB Obligation
6/30/2010	\$ 659,317	100%	\$ -
6/30/2009	\$ 640,650	100%	\$ -
6/30/2008	\$ 591,379	100%	\$ -

**Basis of Accounting:** As defined by GASB #45, if the amount of expenditures recognized during the current year is not equal to the annual OPEB cost, the difference is added or subtracted to the net obligation. **SDP's** policy is to recognize an expense equal to what is contributed as long as it satisfies the requirement for GASB Statement #45.

**Funded Status and Funding Progress:** As of June 30, 2010, the most recent (initial) actuarial valuation date, the Plan was 0% funded. The actuarial accrued liability of \$14.5 million and the actuarial value of assets was \$0, resulting in an unfunded actuarial liability (UAAL) of \$14.5 million.

Active	\$ 3,411,000
Inactive	<u>11,122,000.0</u>
Total	<u>\$ 14,533,000</u>

**Actuarial Methods and Assumptions:** The actuarial assumptions used in the June 30, 2008 OPEB actuarial valuations are those specific to the OPEB valuations:

- Investment return (discount rate) not fully funded: 4.00%
- Mortality for healthy and disabled participants: The Uninsured Pensioner 1994 Mortality Table (UP94) projected for 10 years, with an age set back one year for males and females.
- Payroll increases: Payroll is assumed to increase at an average rate of 4.00% per year.
- No actuarial liability is included for non-vested participants who terminated prior to the valuation date.
- Withdrawal: During the first 5 years of service withdrawal rates were assumed ranging from 24.49% to 10.88%.
- After 5 years of service retirement rates ranged from 11.31% at age 55 through 100% at ages 70 and above.
- Disability incidents were as follows:

Attained Age	Withdrawal	Percentage Disability Incidence	
		Male	Female
25	24.75%	0.016%	0.027%
30	18.01%	0.016%	0.027%
35	10.98%	0.067%	0.053%
40	7.91%	0.120%	0.087%
45	6.71%	0.120%	0.120%
50	4.03%	0.187%	0.167%
55	3.81%	0.287%	0.320%
60	6.40%	0.387%	0.320%
65	13.63%	0.067%	0.107%

- Accelerated death benefit: This benefit was assumed as an immaterial value.

**Philadelphia Gas Works (PGW) OPEB**

**Plan description:** PGW provides certain health care and life insurance benefits for approximately 1,936 retired employees and their dependents. PGW recognizes the cost of providing these benefits by charging the annual insurance premiums to expense.

**Funding Policy:** PGW pays 100% of premiums for basic medical, hospitalization, and prescription drugs incurred by retirees and their dependents. The company also pays a portion of the premium for life insurance for each eligible retiree. PGW currently provides for the cost of healthcare and life insurance benefits for retirees and their beneficiaries on a pay-as-you-go basis. Total expenses incurred for health care amounted to \$37.1 million, of which approximately 50.7% relates to retirees and their dependents. Total premiums for group life insurance amounted to \$1.8 million of which approximately 76.0% relates to retirees.

**Actuarial Valuation and Assumptions:** PGW engaged an actuarial consulting firm to provide an actuarial valuation of its OPEB obligations as of August 31, 2009. The actuarial valuations involve estimates of the value reported amounts and the assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision, as actual results are compared to past expectations, and new estimates are made about the future. The calculations were based on the types of benefits provided under the terms of the substantive plan at the time of the valuation.

PGW's annual other post employment benefit (OPEB) expense is calculated based on the projected unit cost method. Under this method of calculation the present value of benefits is allocated uniformly over the employee's expected working lifetime. The actuarial accrued liability is that portion of the present value of projected benefits, which has been accrued during the employees' working lifetime from hire to valuation date. The normal cost represents the amount charged for services earned during the current reporting period. The normal cost is calculated by dividing the present value of projected benefits for an employee by the total service.

The valuation was prepared utilizing certain assumptions, including the following:

- Economic Assumptions – the discount rate and healthcare cost trends rates

Healthcare costs trend rates

Year	Medical	Prescription	Dental
1	9.0%	9.0%	4.5%
2	8.0%	8.0%	4.5%
3	7.0%	7.0%	4.5%
4	6.0%	6.0%	4.5%
5	5.0%	5.0%	4.5%
6	4.5%	4.5%	4.5%
7	4.5%	4.5%	4.5%
8	4.5%	4.5%	4.5%
9	4.5%	4.5%	4.5%
10 & beyond	4.5%	4.5%	4.5%

- Benefit Assumption – the initial per capita cost rates for medical coverage, and the face amount of PGW paid life insurance.
- Demographic Assumptions – including the probabilities of retiring, dying, terminating (without a benefit), becoming disabled, election (participation rates), and coverage levels.

**Annual OPEB Cost and Net OPEB Obligation:** In FY2009 PGW paid retiree benefits in the amount of \$20.1 million, which consisted of \$18.8 million in healthcare expenses and \$1.3 million in life insurance expenses. The difference between the ARC and the expenses paid resulted in an increase in the OPEB liability of \$26.0 million. As of August 2009, the actuarial accrued liability for benefits was \$635.8 million, all of which was unfunded and the ratio of the unfunded actuarial accrued liability to the covered payroll was 589.1%

The following table shows the calculation of **PGW's** OPEB liability for FY2009. This amount has been recorded in other liabilities and deferred credits and has been expensed in FY2009.

(Amounts in Thousands)	
Annual required contribution	46,795
Interest on net OPEB obligation	2,613
Adj to annual required contribution	<u>(3,399)</u>
Annual OPEB cost	46,009
Payments made	<u>(20,057)</u>
Increase/(Decrease) in net OPEB obligation	25,952
Net OPEB obligation - beginning of year	<u>52,255</u>
Net OPEB obligation - end of year	<u><u>78,207</u></u>

PGW's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for FY2009 and the preceding years is as follows:

(Amounts in Thousands)			
Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Contributed	Net OPEB Obligation
6/30/2009	\$ 46,009	43.59%	\$ 78,207
6/30/2008	44,114	41.44%	52,255
6/30/2007	45,237	41.60%	26,421

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

#### **Redevelopment Authority (RDA) OPEB**

**Plan description:** RDA self-administers its single-employer, retiree medical and life insurance defined benefits plan. The plan does not issue stand-alone financial statements, and the accounting for the plan is reported within the financial statements of RDA. Eligibility begins upon the earlier of age 50 and five years of credited service or the attainment of age 55. Retirees and spouses receive medical benefits for a minimum of five years. If the employee had over 20 years of service at the time of retirement, the benefit will continue for an additional five years but not beyond age 65. Retirees only are eligible for basic life insurance coverage for five years after their retirement.

**Funding Policy:** Starting in FY2008 RDA's financial statements reflect the accrual of expenses in accordance with GASB Statement #45. Formerly, RDA accounted for, and financed expenses on a pay-as-you-go basis. For the year ended June 30, 2010, \$533,791 was actually paid on behalf of a total of 47 retirees.

Certain retirees are required to contribute nominal amounts towards health insurance. The remainder of the post-employment benefits cost is funded by RDA on a pay-as-you-go basis. A group of retirees who retired during the fiscal years 1969 through 1975 receive benefits of life and health insurance for which the retirees contribute approximately 96% of the total benefit cost. The remainder is funded on a pay-as-you-go basis, and the benefits are provided until the death of the retiree.

**Annual OPEB Cost and Net OPEB Obligation:** RDAs' OPEB expenses are calculated based on the annual required contribution of the employer (ARC). The ARC and related information was actuarially determined using the entry age normal cost method. The ARC represents a level of funding that, if paid on an ongoing basis, is

projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The net OPEB obligation as of June 30, 2010, is included in the OPEB liability in **RDA's** Statement of Net Assets.

The following table shows the components of the **RDA's** annual OPEB cost for the year, the amount actually contributed to the plan, and changes in **RDA's** net OPEB obligation to the Retiree Health Plan:

<u>RDA OPEB</u>		(USD)
Normal Cost		413,287
UAAL Amortization		528,294
Adjustment to ARC		<u>(9,609)</u>
Total Annual OPEB Cost		931,972
Contributions Made (pay-as-you-go expds)		<u>(533,791)</u>
Increase in net OPEB obligation		398,181
Net OPEB obligation - beginning of year		<u>638,415</u>
Net OPEB obligation - end of year		1,036,596

**RDA's** annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the changes in **RDA's** net OPEB obligation to the Retiree Health Plan for fiscal year 2010 were as follows:

amounts in thousands USD

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Contributed	Net OPEB Obligation
6/30/2010	\$ 931,972	57%	\$ 1,036,596
6/30/2009	\$ 898,531	69%	\$ 629,265
6/30/2008	\$ 820,597	56%	\$ 363,179

**Funded Status and Funding Progress:** As of June 30, 2010, the actuarial accrued liability for benefits was \$7.9 million, all of which was unfunded. Actuarial value of assets was \$0, resulting in a UAAL of \$7.9 million.

The projections of future benefit payments for an ongoing plan's ongoing obligation involve estimates of the value reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the obligation and the contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**Actuarial Methods and Assumptions:** Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members), and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefits costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Assumptions include a retirement rate of 100% at the age of 56, mortality rates RP-2000 Combined Mortality Table, and a payroll growth rate with projected salary increases of 6.00% per year. The healthcare claims costs were determined based on premium information supplied by the RDA, with pre 65 premiums being adjusted to reflect retiree-specific experience and a standard turnover assumption was based on GASB 45 paragraph 35b. Healthcare costs are expected to increase at the following rates:

Year	Trend
2010	9.0%
2011	8.0%
2012	7.0%
2013	6.0%
2014+	5.0%

Based on the historical and expected returns of **RDA's** short-term investment portfolio, a discount rate of 5% was used. The amortization cost for the initial UAAL is a level dollar amount for a period of 30 years. The remaining amortization period at June 30, 2010, was 27 years.

**4. PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY**

**PICA**, a body corporate and politic, was organized in June 1991 and exists under and by virtue of the Pennsylvania Intergovernmental Cooperation Authority Act for Cities of the First Class (the Act). Pursuant to the Act, **PICA** was established to provide financial assistance to cities of the first class. The City currently is the only city of the first class in the Commonwealth of Pennsylvania. Under the Act, **PICA** is administered by a governing Board consisting of five voting members and two ex officio non voting members. The Governor of Pennsylvania, the President Pro Tempore of the Pennsylvania Senate, the Minority Leader of the Pennsylvania Senate, the Speaker of the Pennsylvania House of Representatives and the Minority Leader of the Pennsylvania House of Representatives each appoints one voting member to the Board.

The Act provides that, upon **PICA's** approval of a request of the City to **PICA** for financial assistance, **PICA** shall have certain financial and oversight functions. First, **PICA** shall have the power to issue bonds and grant or lend the proceeds thereof to the City. Second, **PICA** also shall have the power, in its oversight capacity, to exercise certain advisory and review powers with respect to the City's financial affairs, including the power to review and approve five-year financial plans prepared at least annually by the City and to certify noncompliance by the City with its current five-year financial plan (which certification would require the Secretary of the Budget of the Commonwealth of Pennsylvania to cause certain Commonwealth payments due to the City to be withheld).

**PICA** bonds are payable from the proceeds of a **PICA** tax on the wages and income earned by City residents. The City has reduced the amount of wage and earnings tax that it levies on City residents by an amount equal to the **PICA** tax so that the total tax remains the same. **PICA** returns to the City any portion of the tax not required to meet their debt service and operating expenses. In Fiscal 2010 this transfer amounted to \$274.5 million.

**5. RELATED PARTY TRANSACTIONS**

The City is associated, through representation on the respective Board of Directors, with several local governmental organizations and certain quasi-governmental organizations created under the laws of the Commonwealth of Pennsylvania. These organizations are separate legal entities having governmental character and sufficient autonomy in the management of their own affairs to distinguish them as separate independent governmental entities. A list of such related party organizations and a description of significant transactions with the City, where applicable, is as follows:

**A. SOUTHEASTERN PENNSYLVANIA TRANSPORTATION AUTHORITY (SEPTA)**

During the year the City provided an operating subsidy of \$64.2 million to SEPTA.

**B. OTHER ORGANIZATIONS**

The City provides varying levels of subsidy and other support payments (which totaled \$119.6 million during the year) to the following organizations:

- Philadelphia Commercial Development Corporation

- Philadelphia Health Management Corporation
- Philadelphia Industrial Development Corporation
- Fund For Philadelphia Incorporated
- Philadelphia Housing Authority

**6. RISK MANAGEMENT**

**A. PRIMARY GOVERNMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City (except for Aviation Fund operations, the Municipal Authority and PICA) is self-insured for fire damage, casualty losses, public liability, Worker's Compensation and Unemployment Compensation. The Aviation Fund is self-insured for Workers' Compensation and Unemployment Compensation and insured through insurance carriers for other coverage.

The City covers all claim settlements and judgments, except for those discussed above, out of the resources of the fund associated with the claim. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. These losses include: an estimate of claims that have been incurred but not reported; the effects of specific, incremental claims adjustment expenditures, salvage, and subrogation; and unallocated claims adjustment expenditures.

At June 30, the amount of these liabilities was \$371.3 million for the Primary Government. This liability is the City's best estimate based on available information. Changes in the reported liability since June 30, 2009 resulted from the following:

(Amounts in Millions of USD)

	<b>Beginning Liability</b>	<b>Current Year Claims and Changes In Estimates</b>	<b>Claim Payments</b>	<b>Ending Liability</b>
Fiscal 2009	261.1	144.4	(96.2)	309.3
Fiscal 2010	309.3	156.5	(94.5)	371.3

The City's Unemployment Compensation and Workers' Compensation coverages are provided through its General Fund. Unemployment Compensation and Workers' Compensation coverages are funded by a pro rata charge to the various funds. Payments for the year were \$6.0 million for Unemployment Compensation claims and \$55.4 million for Workers' Compensation claims.

The City's estimated outstanding workers' compensation liabilities are \$318.9 million discounted at 3.5%. On an undiscounted basis, these liabilities total \$443.4 million. These liabilities include provisions for indemnity, medical and allocated loss adjustment expense (ALAE). Excluding the ALAE, the respective liabilities for indemnity and medical payments relating to workers' compensation total \$292.1 million (discounted) and \$329.6 million (undiscounted).

During the last three (3) fiscal years, no claim settlements have exceeded the level of insurance coverage for operations using third party carriers. None of the City's insured losses have been settled with the purchase of annuity contracts.

**B. COMPONENT UNITS**

The City's Component Units are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The SDP is self-insured for most of its risks including casualty losses, public liability, unemployment and weekly indemnity. Workers' Compensation is covered by excess insurance over a \$5.0 million self-insured retention. SDP does purchase certain other insurance. Most Component Units are principally insured through insurance carriers. Each entity has coverage considered by management to be sufficient to satisfy loss claims. These losses include: an estimate of claims that have been incurred but not reported; the effects of specific, incremental claims adjustment expenditures, salvage, and subrogation; and unallocated claims adjustment expenditures.

At June 30, the combined amount of these liabilities was \$157.0 million for the City's Component Units. This liability is the best estimate based on available information. Changes in the reported liability since June 30, 2009 resulted from the following:

(Amounts in Millions of USD)

	<b>Beginning Liability</b>	<b>Current Year Claims and Changes In Estimates</b>	<b>Claim Payments</b>	<b>Ending Liability</b>
Fiscal 2009	153.8	52.7	(40.9)	165.6
Fiscal 2010	165.6	34.1	(42.7)	157.0

The **SDP** Weekly Indemnity, Unemployment Compensation and Workers' Compensation coverages are provided through its General Fund. The cost of Weekly Indemnity coverage is shared equally by **SDP** and covered employees. Unemployment Compensation coverage is funded by a pro rata charge to the various funds. Payments for the year were \$11.9 million for Weekly Indemnity, \$3.7 million for Unemployment Compensation claims and \$30.1 million for Workers' Compensation claims. Amounts collected in excess of claims incurred for **SDP's** Weekly Indemnity Plan are included in **SDP's** General Fund as a Reservation of Fund Balance.

During the last three (3) fiscal years, no claim settlements have exceeded the level of insurance coverage for those components using third party carriers. None of the losses of any of the Component Units have been settled with the purchase of annuity contracts.

**7. COMMITMENTS**

**COMPONENT UNITS**

- The **SDP's** outstanding contractual commitments at year end for construction of new facilities, purchase of new equipment, and various alterations and improvements to facilities totaled \$90.5 million.
- **SDP** is also an Intermediate Unit (IU) established by the Commonwealth to provide programs for special education and certain non-public school services. Conceptually, the cost of operating an IU for a fiscal year is partially financed by Commonwealth appropriation. In certain instances (transportation) **SDP** reimburses the Commonwealth for the funds advanced in the previous year. The amount advanced for transportation of special education students is reimbursed in full less the Commonwealth's share of such cost as determined by a formula based on the number of students transported, route distances, and efficiency of vehicle utilization. **SDP** owes the Commonwealth \$56.0 million. Of that amount, the Commonwealth has agreed to continue to defer amounts due from prior years totaling \$45.3 million for reimbursement of advanced funds provided for special education transportation costs through fiscal year 2011. Of the \$16.7 million incurred in 2008, \$5.3 million was still outstanding at June 30<sup>th</sup> 2010 and has been deferred by the Commonwealth for reimbursement for fiscal year 2011.

**8. CONTINGENCIES**

**A. PRIMARY GOVERNMENT**

**1) Claims and Litigation**

Generally, claims against the City are payable out of the General Fund, except claims against the City Water Department, City Aviation Division, or Component Units which are paid out of their respective funds and only secondarily out of the General Fund which is then reimbursed for the expenditure. Unless specifically noted otherwise, all claims hereinafter discussed are payable out of the General Fund or the individual Enterprise Fund. The Act of October 5, 1980, P.L. 693, No. 142, known as the "Political Subdivision Tort Claims Act", established a \$500,000 aggregate limitation on damages arising from the same cause of action or transaction or occurrence or series of causes of action, transactions or occurrences with respect to governmental

units in the Commonwealth such as the City. The constitutionality of that aggregate limitation has been upheld by the United States Supreme Court. There is no such limitation under federal law.

Various claims have been asserted against the City and in some cases lawsuits have been instituted. Many of these claims are reduced to judgment or otherwise settled in a manner requiring payment by the City. The aggregate estimate of loss deemed to be probable is approximately \$371.3 million. Of this amount, \$23.8 million is charged to current operations of the Enterprise Funds. The remaining \$347.5 million pertaining to the General Fund is reflected in the Government Wide Statements.

In addition to the above, there are certain lawsuits against the City for which an additional loss is reasonably possible. These lawsuits relate to General Fund and Enterprise Fund operations. The aggregate estimates of the loss which could result if unfavorable legal determinations were rendered against the City with respect to those lawsuits is approximately \$91.8 million to the General Fund and \$6.2 million to the Enterprise Funds.

Significant cases included in the current litigation against the City are as follows:

- Lower Darby Creek Area Superfund Site - In 2001, the U. S. Environmental Protection Agency (EPA) added the Lower Darby Creek Area (Site) to the National Priority List, EPA's list of the most serious uncontrolled or abandoned hazardous waste sites. The Site includes two former municipal landfills: the Folcroft Landfill and the Clearview Landfill. In 2002, EPA sent the City a letter alleging that the city is a Potentially Responsible Party (PRP) at the Clearview Landfill site. Designation as a PRP means the City may be jointly and severally liable with other PRPs for the site's clean-up costs. EPA has concluded that the City owns the Recreation Property and streets adjacent to the Clearview Landfill and alleges that there is a reasonable basis to believe that there may be or has been a release or threat of release of hazardous substances, pollutants or contaminants at or from the City's property. Additionally, EPA alleges that the City "arranged" for the disposal of hazardous substances at the Clearview Landfill. The City received and responded to two separate requests from EPA for additional information. EPA anticipates completing the Remedial Investigation for the Clearview Landfill by the end of 2010 and completing the Feasibility study in 2011. After completing the Feasibility Study, EPA will issue a Record of Decision. The city denies any liability for Clearview, Folcroft and Folcroft Annex. Insufficient information is available to the City at this time to assess whether the potential loss or exposure to the City in the event of an unfavorable outcome would exceed the reporting threshold.
- McKenna et al v. City of Philadelphia – Plaintiffs, three former police officers alleged retaliation in violation of Title VII of the Civil Rights Act of 1964. They secured a jury verdict in May 2008 in the aggregate amount of \$10 million, which was reduced to \$1.5 million by the district court, based primarily on a statutory damages cap. The district court denied both sides' post-judgment motions, and both sides are appealing. Plaintiffs also seek substantial attorneys' fees, as the prevailing parties.
- Waterfront Renaissance Associates (WRA) v. City, et. Al., E.D. Pa. No.07 cv 1045 - WRA, proposed developer of a "Work Trade Center" project at 400-456 Christopher Columbus Boulevard, sued the City, City Council, City Planning Commission, Brian Abernathy (then legislative aid to Councilman DiCicco), and certain civic associations and their officers. In short, WRA alleged that the zoning overlay amendment to the Old City Residential Area Special District Controls, through a 65 foot maximum height restriction, effectively prevented or rendered impossible completion of its project.

WRA further alleged a nearly 20 year history of support, encouragement, assistance, and other favorable representations for the project by the City, its officials and representatives, and others. WRA complained that it had spent nearly \$20 million in reliance upon City's "supportive" actions for site-acquisitions and pre-development, promotional, and other soft and hard costs.

WRA sought declaratory and injunctive relief and damages in excess of \$20 million. WRA claimed that the Ordinance facially violated its constitutional rights to procedural and substantive due process and equal protection of laws by depriving it of property through wholly arbitrary action and/or without reasonable notice and that the Court should enjoin and declare the Ordinance as unenforceable based on promissory estoppel, detrimental reliance, or unjust enrichment.

City Defendants filed motions to dismiss. The Court dismissed all City defendants except the City. The Court also dismissed the procedural due process and as-applied substantive due process claims. The following claims against City survived: promissory estoppel, detrimental reliance; unjust enrichment; facial violation of equal protection; and facial violation of substantive due process.

In addition, Plaintiffs were granted leave (despite the City's opposition) to amend the Complaint. WRA added a count for violation of substantive due process seeking injunctive relief and alleging that the Ordinance delegates land use and planning powers to neighborhood associations allowing for ad hoc changes and concessions regarding high-rise development through a compulsory variance process, contrary to the master planning concept of Pennsylvania zoning law the Philadelphia zoning code. The Court denied the City's Motion to Dismiss Count XV of the Second Amended Complaint.

In the wake of that ruling, Plaintiffs have asked the Court to reopen fact discovery for seventy-five days so that Plaintiffs' can engage in further discovery related to the allegations of that claim. The City opposed that motion. The City also recently moved to dismiss WRA's constitutional claims on mootness grounds on the basis that a recent amendment to the City's zoning laws removed the height restriction from WRA's property. The Court received briefing and supplemental briefing on the mootness issue and will decide that issue. If the Court dismisses WRA's constitutional claims on mootness grounds, then WRA's motion to reopen discovery will likely be moot as well, at least as it applies to those claims.

WRA also has recently moved to supplement its Complaint to add new claims concerning the Central Delaware Riverfront Ordinance. The City opposed the motion contending the new claims are not an appropriate addition to the lawsuit. In the event the Court permits the new claims, WRA has asked for another six months of fact discovery followed by new dates for completion of expert discovery, filing of dispositive motions, and ultimately scheduling of trial if necessary.

The City intends to mount vigorous defenses to defeat the claims. The City's lawyers reasonably believe that the plaintiffs are not likely to succeed on their claims or in the damage amount sought against the City and that City defenses have merit.

- *Condemnation of Tract of Land k/a Parcel C (within Eastwick Urban Renewal Area)*: in November 2003, the City condemned certain property known as Parcel C within the Eastwick Urban Renewal Area Plan of 1958 for the benefit of Philadelphia International Airport. The Redevelopment Authority of the City of Philadelphia ("RDA") was the record title holder of the property. The City deposited in court in April 2006 estimated just compensation in the amount of \$7,714,000. November Term, 2003, No. 2285 (C.C.P. Phila.). In 2007, Eastwick Development Joint Venture IX, L.P. and New Eastwick Corporation, petitioned the Court for appointment of a Board of Viewers and the Court appointed a Board of View to ascertain and award just compensation. Eastwick alleged they owned or held equitable interest in and certain development rights to the condemned property. After a view of the premises and a hearing in July 2009, the Board filed a report with the Court in October 2009. BV #3421. The Board made an award of just compensation for the property of \$13,500,500 (including attorney fees), subject to credit for the \$7,714,000 already paid and distributed. In addition, the Board awarded delay damages from the date of taking (11/18/03) until July 31, 2009 in the amount of \$3,298,200, and accruing thereafter until payment at the rate of 4.25% per year through 2009, and at rates not yet fixed for subsequent years. BV #3421.

The City filed its appeal to the Court of Common Pleas in November 2009, requesting a jury trial de novo. The City objected, among other things, to the award of any compensation amount beyond that amount already paid into court, to evidentiary, procedural and substantive errors in the Board of View proceeding and award, and to the delay damage computation and award. Eastwick Development filed a separate appeal from the Board of View Report to the Court of Common Pleas in November 2009. Eastwick Development sought a jury trial de novo and objected to the sufficiency of the amount of compensation awarded. The Court scheduled a case management conference for the cases in February 2010.

The City vigorously contests the award. At this time, the City's attorneys are unable in their professional judgment to evaluate the likelihood of unfavorable outcome in terms of probability and the range or amount of any loss assuming an unfavorable outcome. Any ultimate judgment would be paid from the City's Aviation Fund.

- *G&T Conveyor Co., Inc. v. Ernest Bock & Sons, Inc et al v. City et al., CCP Phila. No. 091103117*: G&T has commenced and pursued a civil action for declaratory and monetary relief against Bock, and Liberty Mutual Insurance Company ("Liberty") and Fidelity and Deposit Company of Maryland ("Fidelity"), issuers of a payment bond on behalf of Bock. G&T sued Bock for, among other things, about \$1.3 million in damages for work performed but unpaid by Bock; and for nearly \$7 million in additional costs incurred as a result of construction delays G&T attributed to Bock.

Bock had successfully bid to perform general contractor work on the Airport Terminal D&E expansion and modernization project for baggage system (Bid #6851; Contract #084002). G&T subcontracted with Bock to

supply all necessary labor, supervision, material and equipment to furnish the baggage handling equipment. Bock's Purchase Order (subcontract) with G&T required that G&T perform and complete work in strict accordance with the Plans and Specifications, and eleven addenda and other terms and conditions prepared by DDI, and in Compliance with certain milestones and deadlines.

G&T alleged that, by early 2010, the project was over 660 days behind schedule and its attempts to address and resolve delay and other problems with Bock had failed. Bock answered the Complaint, denying responsibility, asserting affirmative defenses and counterclaiming against G&T for damages caused by G&T's alleged breach of its contract obligations. Bock also filed a "third party" complaint against City and others, particularly Chisom Electrical (reportedly a defunct entity).

Bock contended City was solely liable or liable with Bock to G&T on the "delay damages" claims made by G&T, pursuant to common law theories of indemnification and contribution. Bock also claimed City was liable to Bock for damages caused by City's material breaches of its contract with Bock.

City filed preliminary objections to the Third Party Complaint, challenging its propriety and sufficiency but the Court overruled the objections and ordered the filing of an Answer. City filed an Answer to Bock's third party complaint, asserting its defenses, counterclaims against Bock for indemnity and breach of contract and bonding companies for indemnity. City also has filed a complaint joining the designer of the project, Daroff Design Inc. and asserting claims for contractual and common law indemnification and/or contribution.

The parties have engaged in voluminous document discovery and exchanges and have commenced with depositions. Under Case Management Order, fact discovery is scheduled to close in July 2011 and a trial date is set for November 2011. The City intends to mount vigorous defenses to defeat the claims. The City's lawyers reasonably believe that the third party plaintiffs will not likely succeed on their claims or for the amount of damages sought and that the City's defenses have merit.

- *Brett Mandel et al v. The City of Phila., CCP Phila. Co., No. 1101-03848*: A total of 18 taxpayers have brought suit against the City in the Court of Common Pleas for the First Judicial District, challenging the City's system for the assessment of real estate taxes for itself and the School District of Philadelphia under the Uniformity Clause of the Pennsylvania Constitution, the First Class County Assessment Law, 72 P.S. §§ 5341.1-5341.21, and the Equal Protection Clause of the United States Constitution.

Plaintiffs' requested remedies include: (1) a declaration that the City's tax assessment system violates these provisions, and an order requiring the City to implement new assessment policies and procedures that will ensure uniformity; (2) a declaration that the City's 2011 and 2012 real estate tax increase is unconstitutional, and an order requiring the City to refund any revenues received pursuant to that increase; (3) an order prohibiting the City from enforcing any property tax liens and, relatedly, prohibiting the City from proceeding with any Sheriff's sales premised upon unpaid property taxes; and (4) an award of attorneys' fees.

The City has not yet responded to the complaint, but expects to contest the case vigorously. Plaintiffs' first requested form of relief -- the order requiring the implementation of new assessment policies and procedures -- does not appear to be substantially different from the City's already existing plans for reforming assessment practices, but it is too early to tell whether a settlement will be possible.

Regarding the other requested forms of relief, Plaintiffs' claims could cost the City well over \$100 million if successful, but we have strong defenses to these assertions.

**2) Guaranteed Debt**

The City has guaranteed certain debt payments of two of its component units. As such, the City's General Fund has a potential financial obligation toward the extinguishment of this debt, either by replacing the various reserve funds, if used, or the actual payment of principal or interest. At June 30, principal balances outstanding were as follows:

(Amounts In Thousands of USD)

Philadelphia Authority for Industrial Development	3,360
Philadelphia Parking Authority	<u>15,885</u>
	<u><u>19,245</u></u>

**3) Single Audit**

The City receives significant financial assistance from numerous federal, state and local governmental agencies in the form of grants and entitlements. The disbursement of funds received under these programs generally requires compliance with terms and conditions as specified in the grant agreements, and is subject to audit. Any disallowed claims resulting from such audits and relating to the City or its component units could become a liability of the General Fund or other applicable funds. In the opinion of City officials the only significant contingent liabilities related to matters of compliance are the unresolved and questioned costs in the City's Schedule of Financial Assistance to be issued for the fiscal year ended June 30, 2010, which amounted to \$523.3 million for all open program years as of December 17, 2010. Of this amount, \$483.4 million represents unresolved cost due to the inability to obtain audit reports from sub-recipients for the year ended June 30, 2010 due to timing differences in audit requirements, \$28.0 million represents questioned costs due to the inability to obtain sub recipient audit reports for the fiscal years June 30, 2009 and prior and \$11.8 million represents questioned costs related to specific compliance requirements which have yet to be resolved.

**4) HUD Section 108 Loans**

As of the end of the fiscal year, the Federal Department of Housing and Urban Development (HUD) had disbursed \$199.6 million in loans to the Philadelphia Industrial Development Corporation (PIDC). The funds, which were used to establish a loan pool pursuant to a contract between the City and HUD, are being accounted for and administered by PIDC on behalf of the City. Pool funds are loaned to businesses for economic development purposes. Loan repayments and investment proceeds from un-loaned funds are used to repay HUD. Collateral for repayment of the funds includes future Community Development Block Grant entitlements due to the City from HUD. The total remaining principal to be repaid to HUD for all loans at the end of the year was \$114.9 million.

**B. COMPONENT UNITS**

**1) Claims and Litigation**

- **Special Education and Civil Rights Claims** – There are three hundred seventy-four (374) various claims against the School District, by or on behalf of students, which aggregate to a total potential liability of \$4.3 million.

Of those, three-hundred fifty-seven (357) are administrative due process hearings and appeals to the state appeals panel pending against the School District. These appeals are based on alleged violations by the School District to provide a free, appropriate public education to students under federal and state civil rights, special education or the Rehabilitation Act and anti-discrimination laws. In the opinion of the General Counsel of the School District, two hundred twelve (212) unfavorable outcomes are deemed probable and a hundred (100) are considered reasonably possible in the aggregate amounts of approximately \$1.3 million and \$0.4 million respectively.

There are twelve (12) lawsuits pending against the School District asserting claims in violation of §1983 of the Civil Rights Act. In the opinion of the General Counsel of the School District, unfavorable outcomes of ten (10) are deemed reasonably possible in the aggregate amounts of approximately \$0.3 million.

There are three (3) suits in federal court by parents of special education students for reimbursement for attorneys' fees and costs in administrative proceedings and appeals to court in which the parents were prevailing parties. In the opinion of the General Counsel of the School District, unfavorable outcomes are deemed probable and reasonably possible in the aggregate amounts of approximately \$0.12 million and \$0.06 million respectively.

- **Other Matters** - The School District is a party to various claims, legal actions, arbitrations and complaints in the ordinary course of business, which aggregate to a total potential liability of \$14.4 million. In the opinion of the General Counsel of the School District, it is unlikely that final judgments or compromised settlements will approach the total potential liability, however. Nevertheless, the School District annually budgets an amount that management believes is adequate, based on past experience, to provide for these claims when they become fixed and determinable in amount. More particularly, compromised settlements or unfavorable outcomes are deemed probable or reasonably possible in the amounts of \$1.1 million and \$0.2 million, respectively, in connection with disputed contracts and labor and employment matters. Likewise, compromised settlements or unfavorable verdicts are deemed probable or reasonably possible in the aggregate amounts

of \$2.0 million and \$3.3 million, respectively, arising from personal injury and property damage claims and lawsuits.

- **Education Audits** - The School District receives basic education subsidies from the Commonwealth based primarily on student enrollment. In July of 1995, the Pennsylvania Department of Education ("PDE") notified the School District that the results of an audit conducted by the Auditor General for the fiscal years ending in 1991, 1992 and 1993 indicated School District over-reporting of student enrollment in Fiscal Year 1991, the year established by the Commonwealth as the base for all subsidies through Fiscal Year 1999. Consequently, a claim for reimbursement due was initially estimated at approximately \$40.0 million through Fiscal Year 1999 and, subsequently, reduced by half to \$20.0 million based on additional reviews and documentation. On May 13, 1999, the School District of Philadelphia appealed the entire finding to the Secretary of Education. The matter remains pending.

As a result of a subsequent audit of school years 1994-95 through 1996-97, PDE claimed that an additional \$20.0 million during the audit period was due from the School District for alleged over-reporting of enrollment. The District denied the claim and produced documentation. Both matters remain pending. Though discussions with state representatives regarding relief from this potential liability are ongoing, no final determination of forgiveness has been made to date. However, there still remains a reasonably possible loss in this category in the total amount of \$40.0 million.

- **Federal Audit** - The School District was the subject of an audit by the National Science Foundation ("NSF") Office of Inspector General ("OIG") of two grant awards from NSF covering the period from July 1, 1999 through August 31, 2005. The NSF OIG auditors issued a final audit report in May 2008 questioning \$3,346,652 in federal funds expended under the awards. On April 14, 2009, the NSF OIG issued its decision to allow \$834,406 and disallow the remaining \$2,512,246 which NSF would seek to recover. In the opinion of the General Counsel of the School District unfavorable outcomes are deemed reasonably possible for \$757,296 of the total. NSF has not initiated any proceedings to recover funds from the School District.

The U.S. Department of Education ("DOE") Office of Inspector General ("OIG") conducted an audit from May 2007 to May 2009 of significant federal grants which the School District received for fiscal year 2006. A final audit report was issued by the OIG in January 2010. The report questioned \$138.8 million of costs which included \$121.1 million considered inadequately supported with documentation and \$17.7 million considered unallowable costs. The matter is not resolved at this time as the OIG is not an enforcement or decision making authority within DOE. There are several levels of resolution within DOE – the School District will be able to discuss the findings with the DOE program officials, and then request a hearing before an Administrative Law Judge. The final agency decision will be made by the Secretary of Education and that decision can then be appealed to federal court. Therefore, in the opinion of the General Counsel of the School District, no assurance can be given as to the final resolution of the audit, the amounts, if any, which may be required to be repaid by the School District or whether such repayments could have a material adverse effect on the financial condition of the School District.

- **The School District of Philadelphia 403(b) Plan and 457(b) Deferred Compensation Plan** - Pursuant to resolutions of the School Reform Commission, the School District implemented a new 403(b) Plan and a 457(b) Deferred Compensation Plan (collectively, the "Plans") in fiscal years 2005 and 2006. The School District obtained advice from outside legal counsel on the creation of the Plans and on the appropriate tax treatment of automatic and mandatory employer contributions of termination pay to the Plans for employees retiring during or after the calendar year in which they attain age 55. Termination pay is the accrued and unpaid amounts of vacation, personal and sick leave for a resigning or retiring employee. Prior to July 1, 2005, the School District would pay termination pay owed to a resigning or retiring employee in cash or, at the direction of the employee, would deposit such termination pay into the retiring or resigning employee's 403(b) account up to the annual contribution limit for section 403(b) accounts. For employees retiring after June 1, 2005, the School District eliminated payment of termination pay in cash and replaced it with an automatic and mandatory employer contribution of termination pay to the Plans up to the annual contribution limits for such Plans for employees who retire during or after the calendar year in which they attain age 55. Based on the advice of legal counsel, the School District has treated its termination pay contributions to the 403(b) Plan as employer contributions to a retirement plan, which are not included in employee wages and are not subject to FICA, Pennsylvania Personal Income Tax or Philadelphia Wage Tax. Since employer contributions to a 457(b) Plan are considered wages for FICA purposes, the School District has withheld those taxes from its termination payments made to the 457(b) Plan. Employer contributions to 457(b) Plan are not subject to Pennsylvania Personal Income Tax or Philadelphia Wage Tax. For that reason, the School District has not withheld those taxes from its termination pay contributions to the 457(b) Plan. No taxing authorities have challenged the tax treatment accorded these termination payments, and the School District has no reason to believe that any such challenge, if brought, would be successful. Outside legal counsel advised on

the arrangement and has provided an opinion as to its proper tax treatment. Furthermore, on June 30, 2008, the School District submitted an initial request for a Private Letter Ruling ("PLR") from the Internal Revenue Service to further confirm the School District's determination. The School District is seeking this PLR without prejudice to the School District's position that no such ruling is necessary under these circumstances. School District management believes that if it were finally determined that any liability for state or Federal taxes (including interest and penalties) relating to these plans existed at June 30, 2010, such liability would not be material to the School District's financial position or results of operations for the fiscal year ended June 30, 2010.

## **9. SUBSEQUENT EVENTS**

---

### **A. PRIMARY GOVERNMENT**

- 1) In October 2010, the City issued Airport Revenue Bond Series 2010 in the amount of \$624.7 million. The Series 2010 A bonds (Non-AMT) were issued as serial and term bonds. Insured serial bonds were issued in the amount of \$16.5 million with interest rates ranging from 3% to 4.5% and mature in 2035 and uninsured serial bonds were issued in the amount of \$113.0 million, with interest rates ranging from 2% to 5.250% and mature in 2030. Insured term bonds were issued in the amounts of \$25 million, and \$48 million with an interest rate of 5% and mature in 2035 and 2040 respectively. Uninsured term bonds were issued in amounts of \$37.8 million and 32.8 million with an interest rate of 5% and mature in 2035 and 2040 respectively. Series 2010B (Non-AMT) for \$24.4 million and 2010C (AMT) for \$54.7 million were uninsured and issued as serial bonds and will mature in 2015 and 2018 respectively. The series 2010B and 2010C bonds have interest rates ranging from 2% to 5%. The insured 2010D (AMT) serial bonds were issued in the amount of \$1.9 million with interest rates ranging from 4% to 4.5% and mature in 2024. The uninsured 2010D serial bonds were issued in the amount of \$270.7 million with interest rates ranging from 2% to 5.25% and mature in 2028. The proceeds from the bonds together with other available funds will be used to (1) pay or reimburse for the costs of the 2010 Project, (2) provide for capitalized interest on the 2010A bonds during construction of the 2010 Project, (3) currently refund all of the City's outstanding Airport Revenue Refunding Bonds, Series 1997A; (4) currently refund a portion of the City's outstanding Airport Revenue Refunding Bonds, Series 1998A; (5) currently refund a portion of the City's outstanding Airport Revenue Bonds Series 1998B; (6) fund a deposit to the Parity Sinking Fund Reserve Account; and (7) pay the costs of issuance of the 2010 bonds. Any prepayment of the 1998B bond shall be in an amount that is sufficient and used to pay a like amount of the Philadelphia Authority for Industrial Development (PAID) Airport Revenue Bonds, Series 1998A and together with the 1998B bond sometimes hereinafter referred to, collectively as the International Terminal Bonds.
- 2) In July 2010, the City issued \$285.0 million of Tax and Revenue Anticipation Notes (TRAN) to supplement the receipts of the General Fund of the City for the purpose of paying general expenses of the City prior to the receipt of taxes and other revenues to be received in the current fiscal year. The proceeds will be invested until needed and repaid by June 30, 2011.
- 3) In July 2010, the City issued Water & Wastewater Revenue Bonds Series 2010 C in the amount of \$185.0 million. Serial bonds were issued in the amount of \$116.8 million with interest rates ranging from 3.0% to 5.0%, and have a maturity date of 2030. Term bonds were issued in the following amounts (1) \$5.2 million with an interest rate of 4.750% and mature in 2035; (2) \$24.6 million with an interest rate of 5.0% and mature in 2035; (3) \$38.4 million with an interest rate of 5.0% and mature in 2040. The proceeds of the bonds together with other available funds of the water department will be used to fund capital improvements to the City's water & wastewater system, fund payments to terminate a portion of the 2007 swap agreement (\$15 million), fund the required deposit into the Debt Reserve account of the Sinking Fund and pay various bond issuance costs.
- 4) In July 2010, the City of Philadelphia Water Department received approval for funding of "green infrastructure" projects from the Pennsylvania State Infrastructure Financing Authority ("Pennvest"). The maximum amount of the loan, as well as, the estimated project costs are \$30.0 million. No project draws have been requested to date.

### **B. COMPONENT UNITS**

- 1) In August 2010 **PGW** issued Gas Works Revenue Bonds (1998 Ordinance) Ninth Series Uninsured Serial bonds in the amount of \$14.2 million with interest rates ranging from 2.0% to 5.0%, bonds mature starting in 2011 with the last on maturing in 2015. Insured serial bonds were issued in the amount of

\$38.9 million, with interest rates ranging from 3.0% to 5.0% and mature in 2025. Uninsured term bonds were issued in the amounts of \$27.1 million and \$69.8 million, have interest rates of 5.0% and 5.25%, and mature in 2030 and 2040 respectively. The proceeds from the bonds will be used to fund Gas Works capital projects and various bond issuance costs.

- 2) In July 2010, the **SDP** issued \$425.0 million in Tax and Revenue Anticipation Notes, Series A 2010-2011. The proceeds from the notes are for cash flow purposes and will be invested until needed and repaid by June 30, 2011.
- 3) On December 8, 2010 the School Reform Commission authorized the restructuring of certain portions of the School District's debt through a refunding and terminated \$355.4 million of its remaining interest rate management agreements known as swaps to reduce its exposure to hedged debt and to provide debt service savings. The par amount of Series E of 2010 is \$125,880,000 and advance refunded a portion of the School District's Series D of 2005 and the Series A of 2010 Bonds and currently refunded a portion of the Series 2002A, 2005B, 2008A-1, A-2 and A-4, and 2008B-1, B-2, B-3 and B-5 General Obligation Bonds. The Series E bonds converted \$52.5 million of variable rate debt to a fixed rate mode and issued bonds to cover the costs of terminating the qualified interest rate management agreements of \$63 million and the costs of issuance.

Simultaneously with the issuance of the Series E Bonds, the School District issued the Series F and G General Obligation Refunding Bonds in the total aggregate amount of \$300,000,000. The Series F Bonds of \$150,000,000 are enhanced by a three-year letter of credit issued by Barclays Bank, plc and the Series G Bonds of \$150,000,000 are enhanced by a three-year letter of credit issued by Wells Fargo Bank, National Association. The Series F and G Bonds are in the variable rate mode and will reset weekly.

Both bond issues closed on January 3, 2011.

**City of Philadelphia**  
PENNSYLVANIA

**Required  
Supplementary  
Information**

**(Other than Management's Discussion and Analysis)**

City of Philadelphia  
Required Supplementary Information  
Budgetary Comparison Schedule  
General Fund  
For the Fiscal Year Ended June 30, 2010

Exhibit XIV

Amounts in thousands of USD

	Budgeted Amounts		Actual*	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Tax Revenue	2,339,328	2,334,647	2,316,641	(18,006)
Locally Generated Non-Tax Revenue	275,972	247,290	229,359	(17,931)
Revenue from Other Governments	1,171,136	1,168,941	1,076,381	(92,560)
Revenue from Other Funds	28,134	33,003	31,945	(1,058)
Total Revenues	3,814,570	3,783,881	3,654,326	(129,555)
<b>Expenditures and Encumbrances</b>				
Personal Services	1,358,423	1,378,758	1,358,456	20,302
Pension Contributions	332,175	346,730	346,730	-
Other Employee Benefits	480,600	488,753	484,670	4,083
Sub-Total Employee Compensation	2,171,198	2,214,241	2,189,856	24,385
Purchase of Services	1,149,555	1,169,864	1,111,393	58,471
Materials and Supplies	65,603	66,174	59,894	6,280
Equipment	12,719	15,438	8,800	6,638
Contributions, Indemnities and Taxes	117,875	128,105	128,042	63
Debt Service	121,867	108,867	105,513	3,354
Payments to Other Funds	30,012	30,012	26,056	3,956
Advances, Subsidies, Miscellaneous	25,000	25,000	24,172	828
Total Expenditures and Encumbrances	3,693,829	3,757,701	3,653,726	103,975
Operating Surplus (Deficit) for the Year	120,741	26,180	600	(25,580)
Fund Balance Available for Appropriation, July 1, 2009	(59,979)	(137,187)	(137,188)	(1)
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	24,500	24,500	22,154	(2,346)
Prior Period Adjustments	-	-	406	406
Adjusted Fund Balance, July 1, 2009	(35,479)	(112,687)	(114,628)	(1,941)
Fund Balance Available for Appropriation, June 30, 2010	85,262	(86,507)	(114,028)	(27,521)

\* Refer to the notes to required supplementary information.

City of Philadelphia  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 HealthChoices Behavioral Health Fund  
 For the Fiscal Year Ended June 30, 2010

Exhibit XV

Amounts in thousands of USD

	Budgeted Amounts			Final Budget to Actual Positive (Negative)
	Original	Final	Actual*	
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	10,000	4,959	1,954	(3,005)
Revenue from Other Governments	840,638	789,391	825,185	35,794
Total Revenues	850,638	794,350	827,139	32,789
<b>Other Sources</b>				
Increase in Unreimbursed Commitments	-	-	2,698	2,698
Decrease in Financed Reserves	-	-	17,716	17,716
Total Revenues and Other Sources	850,638	794,350	847,553	53,203
<b>Expenditures and Encumbrances</b>				
Purchase of Services	897,959	897,959	805,031	92,928
Equipment	100	100	-	100
Payments to Other Funds	1,580	1,580	919	661
Total Expenditures and Encumbrances	899,639	899,639	805,950	93,689
Operating Surplus (Deficit) for the Year	(49,001)	(105,289)	41,603	146,892
Fund Balance Available for Appropriation, July 1, 2009	-	(5,379)	(5,379)	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	-	-	6,250	6,250
Funding for Future Obligations	-	5,379	-	(5,379)
Other Adjustments	49,001	54,000	-	(54,000)
Adjusted Fund Balance, July 1, 2009	49,001	54,000	871	(53,129)
Fund Balance Available for Appropriation, June 30, 2010	-	(51,289)	42,474	93,763

\* Refer to the notes to required supplementary information.

**City of Philadelphia**  
**Required Supplementary Information**  
**Budgetary Comparison Schedule**  
**Grants Revenue Fund**  
**For the Fiscal Year Ended June 30, 2010**

**Exhibit XVI**

*Amounts in thousands of USD*

	<u>Budgeted Amounts</u>		<u>Actual*</u>	<u>Final Budget to Actual Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b><u>Revenues</u></b>				
Locally Generated Non-Tax Revenue	60,437	75,016	38,956	(36,060)
Revenue from Other Governments	<u>1,327,486</u>	<u>748,867</u>	<u>533,277</u>	<u>(215,590)</u>
Total Revenues	1,387,923	823,883	572,233	(251,650)
<b><u>Other Sources</u></b>				
Increase in Unreimbursed Commitments	-	-	37,343	37,343
Decrease in Financed Reserves	<u>-</u>	<u>-</u>	<u>4,154</u>	<u>4,154</u>
Total Revenues and Other Sources	<u>1,387,923</u>	<u>823,883</u>	<u>613,730</u>	<u>(210,153)</u>
<b><u>Expenditures and Encumbrances</u></b>				
Personal Services	108,481	113,983	82,731	31,252
Pension Contributions	10,329	12,378	9,625	2,753
Other Employee Benefits	<u>17,014</u>	<u>22,173</u>	<u>15,788</u>	<u>6,385</u>
Sub-Total Employee Compensation	135,824	148,534	108,144	40,390
Purchase of Services	889,774	950,823	494,447	456,376
Materials and Supplies	17,534	22,760	14,717	8,043
Equipment	19,896	14,808	4,275	10,533
Contributions, Indemnities and Taxes	-	210	210	-
Payments to Other Funds	24,895	31,886	22,551	9,335
Advances, Subsidies, Miscellaneous	<u>300,000</u>	<u>149,529</u>	<u>-</u>	<u>149,529</u>
Total Expenditures and Encumbrances	<u>1,387,923</u>	<u>1,318,550</u>	<u>644,344</u>	<u>674,206</u>
Operating Surplus (Deficit) for the Year	<u>-</u>	<u>(494,667)</u>	<u>(30,614)</u>	<u>464,053</u>
Fund Balance Available for Appropriation, July 1, 2009	-	(36,712)	(36,712)	-
<b><u>Operations in Respect to Prior Fiscal Years</u></b>				
Commitments Cancelled - Net	-	-	43,177	43,177
Revenue Adjustments - Net	-	-	(14,861)	(14,861)
Other Adjustments	<u>-</u>	<u>36,712</u>	<u>-</u>	<u>(36,712)</u>
Adjusted Fund Balance, July 1, 2009	<u>-</u>	<u>-</u>	<u>(8,396)</u>	<u>(8,396)</u>
Fund Balance Available for Appropriation, June 30, 2010	<u>-</u>	<u>(494,667)</u>	<u>(39,010)</u>	<u>455,657</u>

\* Refer to the notes to required supplementary information.

**City of Philadelphia**  
**Required Supplementary Information**  
**Pension Plans and Other Post Employment Benefits - Schedule of Funding Progress**

**Exhibit XVII**

*Amounts in millions of USD*

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets</u> (a)	<u>Actuarial Accrued Liability (AAL)</u> (b)	<u>Unfunded AAL (UAAL)</u> (b - a)	<u>Funded Ratio</u> (a / b)	<u>Covered Payroll</u> (c)	<u>UAAL as a Percent of Covered Payroll</u> (b - a) / c
<b><u>City of Philadelphia Municipal Pension Plan</u></b>						
07/01/2004	4,333.1	7,247.7	2,914.6	59.79%	1,266.0	230.22%
07/01/2005	4,159.5	7,851.5	3,692.0	52.98%	1,270.7	290.55%
07/01/2006	4,168.5	8,083.7	3,915.2	51.57%	1,319.4	296.74%
07/01/2007	4,421.7	8,197.2	3,775.5	53.94%	1,351.8	279.29%
07/01/2008	4,623.6	8,402.2	3,778.6	55.03%	1,456.5	259.43%
07/01/2009	4,042.1	8,975.0	4,932.9	45.04%	1,463.3	337.11%
<b><u>City of Philadelphia Other Post Employment Benefits</u></b>						
07/01/2007	-	1,136.7	1,136.7	0.00%	1,351.8	84.09%
07/01/2008	-	1,156.0	1,156.0	0.00%	1,456.5	79.37%
07/01/2009	-	1,119.6	1,119.6	0.00%	1,461.7	76.60%
<b><u>Philadelphia Gas Works Pension Plan</u></b>						
09/01/2003	356.0	427.0	71.0	83.37%	101.2	70.16%
09/01/2004	366.8	436.3	69.5	84.07%	102.5	67.80%
09/01/2005	383.5	450.8	67.3	85.07%	102.5	65.66%
09/01/2006	411.9	474.3	62.4	86.84%	106.0	58.87%
09/01/2007	416.2	482.4	66.2	86.28%	103.0	64.27%
09/01/2008	430.4	495.2	64.8	86.92%	107.9	60.01%
09/01/2009	355.5	519.8	164.3	68.39%	108.5	151.43%

**I. BASIS OF BUDGETING**

The budgetary comparison schedules presented differ from the GAAP basis statements in that both expenditures and encumbrances are applied against the current budget, adjustments affecting activity budgeted in prior years are accounted for through fund balance or as reduction of expenditures and certain interfund transfers and reimbursements are budgeted as revenues and expenditures. In accordance with the Philadelphia Home Rule Charter, the City has formally established budgetary accounting control for its operating and capital improvement funds.

The major funds presented as Required Supplementary Information are subject to annual operating budgets adopted by City Council. These budgets appropriate funds by major class of expenditure within each department. Major classes are defined as: personal services; purchase of services; materials and supplies & equipment; contributions, indemnities & taxes; debt service; payments to other funds; and advances & other miscellaneous payments. The appropriation amounts for each fund are supported by revenue estimates and take into account the elimination of accumulated deficits and the re-appropriation of accumulated surpluses to the extent necessary. All transfers between major classes must have council approval.

Appropriations that are not expended or encumbered at year end are lapsed. Comparisons of budget to actual activity at the legal level of compliance are reported in the City's "Supplemental Report of Revenues & Obligations", a separately published report.

During the year, classification adjustments and supplementary appropriations were necessary for City funds. Therefore, budgeted appropriation amounts presented are as originally passed and as amended by the City Council. As part of the amendment process, budget estimates of City related revenues are adjusted and submitted to City Council for review. Changes in revenue estimates do not need City Council approval, but are submitted in support of testimony with regard to the appropriation adjustments. Revenue estimates are presented as originally passed and as amended.

**II. BASIS OF BUDGETING TO GAAP BASIS RECONCILIATION**

	General Fund	HealthChoices Behavioral Health Fund	Grants Revenue Fund
<b>Revenues</b>			
Budgetary Comparison Schedule	3,654,326	827,139	572,233
Transfers	(316,359)	-	-
Program Income	-	-	72,055
Adjustments applicable to Prior Years Activity	-	-	115
Change in Amount Held by Fiscal Agent	288	-	-
Change in BPT Adjustment	(452)	-	-
Other	10,317	-	(14,976)
	<u>3,348,120</u>	<u>827,139</u>	<u>629,427</u>
Statement of Revenues, Expenditures & Changes in Fund Balance	<u>3,348,120</u>	<u>827,139</u>	<u>629,427</u>
<b>Expenditures and Encumbrances</b>			
Budgetary Comparison Schedule	3,653,726	805,950	644,344
Transfers	(137,340)	-	(23,389)
Bond Issuance Costs	-	-	-
Expenditures applicable to Prior Years Budgets	51,808	(9,264)	9,193
Program Income	-	-	72,055
Other	10,316	-	-
Change in Amount Held by Fiscal Agent	62,817	-	-
Current Year Encumbrances	(59,496)	316	(89,713)
	<u>3,581,831</u>	<u>797,002</u>	<u>612,490</u>
Statement of Revenues, Expenditures & Changes in Fund Balance	<u>3,581,831</u>	<u>797,002</u>	<u>612,490</u>

**Other  
Supplementary  
Information**

## NON-MAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted by law or administrative action to specific purposes.

**COUNTY LIQUID FUELS TAX** - Established to account for funds made available by Public Law No. 149.

**SPECIAL GASOLINE TAX** - Established to account for funds made available by Public Law No. 588.

**HOTEL ROOM RENTAL TAX** - Established to account for the tax levied to promote tourism.

**COMMUNITY DEVELOPMENT** - Established to account for revenues received from the Department of Housing and Urban Development, restricted to accomplishing the objectives of the CDBG Program, within specific target areas.

**CAR RENTAL TAX** - Established to account for the tax levied to retire new municipal stadium debt.

**HOUSING TRUST** - Established to account for the funds to be used under Chapter 1600 of Title 21 of the Philadelphia Code to assist low income homeowners.

**ACUTE CARE HOSPITAL ASSESSMENT** - Established in FY 2009 to account for the assessment of certain net operating revenues of certain acute care hospitals.

**RIVERVIEW RESIDENTS** - Established to maintain a commissary and provide other benefits for the residents.

**PHILADELPHIA PRISONS** - Established to operate a workshop and to provide benefits for the prison inmates.

**ARBITRATION APPEALS** - Established to account for certain court fees and provide funds for the arbitration board.

**DEPARTMENTAL** - Established to account for various activities of the Free Library and Fairmount Park.

**MUNICIPAL AUTHORITY ADMINISTRATIVE** - Established to account for all financial transactions of the Municipal Authority not accounted for in other funds.

**PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY ADMINISTRATIVE** - Established to account for PICA revenues from taxes and deficit financing transactions.

## NON-MAJOR GOVERNMENTAL FUNDS (Cont'd)

### DEBT SERVICE FUNDS

Debt Service Funds are used for the purpose of accumulating resources for the payment of principal on general obligation term bonds and to function as a conduit for the debt service payments to fiscal agents.

**CITY** - Established to account for the debt service activities of the City not reflected in proprietary funds operations.

**MUNICIPAL AUTHORITY** - Established to account for the debt service activities related to the equipment and facilities financed through the Philadelphia Municipal Authority.

**PENNSYLVANIA INTERGOVERNMENTAL COOPERATION AUTHORITY DEBT SERVICE** - Established to account for the debt service activities related to the deficit financing provided by PICA.

### CAPITAL IMPROVEMENT FUNDS

Capital Improvement Funds are used to account for financial resources to be used for the acquisition or construction of the major capital facilities other than those financed by proprietary fund operations.

**CITY** - Established to account for capital additions and improvements to the City's facilities and infrastructure and financed through general obligation bond issues and grants from federal, state and local agencies.

**MUNICIPAL AUTHORITY** - Established to account for the acquisition of vehicles and the construction of major facilities for the city.

### PERMANENT FUNDS

Permanent Funds are used to account for financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the government's programs.

**LIBRARIES & PARKS** - Established to account for trust of the Free Library and Fairmount Park.

City of Philadelphia  
 Combining Balance Sheet  
 Non-Major Governmental Funds  
 June 30, 2010

Schedule I

Amounts in thousands of USD

	Special Revenue													Total
	County Liquid Fuels Tax	Special Gasoline Tax	Hotel Room Rental Tax	Community Development	Car Rental Tax	Housing Trust	Acute Care Hospital Assessment	Riverview Residents	Philadelphia Prisons	Arbitration Appeals	Departmental	Municipal Authority Administrative	PICA Administrative	
<b>Assets</b>														
Cash on Deposit and on Hand	-	-	-	-	-	-	-	-	-	-	4,736	416	49,864	55,016
Equity in Treasurer's Account	2,167	19,431	6,006	-	4,737	17,998	11,315	39	3,800	-	247	-	-	65,740
Investments	-	-	-	-	-	-	-	-	-	-	858	100	-	958
Taxes Receivable	-	-	5,459	-	678	-	-	-	-	-	-	-	1,268	7,405
Accounts Receivable	-	-	-	2,381	-	-	-	-	-	-	-	3,969	-	6,350
Due from Other Governmental Units	-	-	-	13,230	-	-	-	-	-	-	-	-	-	13,230
Allowance for Doubtful Accounts	-	-	(704)	-	(99)	-	-	-	-	-	-	-	-	(803)
Interest and Dividends Receivable	-	-	-	-	3	11	-	-	-	-	-	-	12	26
Other Assets	-	-	-	-	-	-	-	-	-	-	415	-	31	446
<b>Total Assets</b>	<b>2,167</b>	<b>19,431</b>	<b>10,761</b>	<b>15,611</b>	<b>5,319</b>	<b>18,009</b>	<b>11,315</b>	<b>39</b>	<b>3,800</b>	<b>-</b>	<b>6,256</b>	<b>4,485</b>	<b>51,175</b>	<b>148,368</b>
<b>Liabilities and Fund Balances</b>														
<b>Liabilities:</b>														
Vouchers Payable	3	668	-	2,887	-	1,860	81	1	215	-	118	-	-	5,833
Accounts Payable	-	4,143	4,075	2,685	-	907	440	-	-	-	851	4,255	106	17,462
Salaries and Wages Payable	-	-	-	250	-	-	-	-	-	-	-	-	109	359
Due to Other Funds	-	-	-	9,790	-	-	-	-	6	-	-	-	7,287	17,083
Due to Component Units	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Funds Held in Escrow	-	-	-	-	-	-	-	-	448	-	765	-	-	1,213
Deferred Revenue	-	-	152	4,019	13	-	-	-	-	-	-	-	-	4,184
<b>Total Liabilities</b>	<b>3</b>	<b>4,811</b>	<b>4,227</b>	<b>19,631</b>	<b>13</b>	<b>2,767</b>	<b>521</b>	<b>1</b>	<b>669</b>	<b>-</b>	<b>1,734</b>	<b>4,255</b>	<b>7,502</b>	<b>46,134</b>
<b>Fund Balances:</b>														
<b>Reserved for:</b>														
Encumbrances	176	537	1,316	-	-	12,523	-	-	645	-	74	-	-	15,271
Intergovernmental Financing	-	-	-	-	-	-	-	-	-	-	-	-	36,151	36,151
Debt Service Principal & Interest	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Trust Purposes	-	-	-	-	-	-	-	-	2,486	-	200	-	-	2,686
<b>Unreserved:</b>														
Designated for Trust Purposes	-	-	-	-	-	-	-	38	-	-	4,248	-	-	4,286
Undesignated	1,988	14,083	5,218	(4,020)	5,306	2,719	10,794	-	-	-	-	230	7,522	43,840
<b>Total Fund Balances</b>	<b>2,164</b>	<b>14,620</b>	<b>6,534</b>	<b>(4,020)</b>	<b>5,306</b>	<b>15,242</b>	<b>10,794</b>	<b>38</b>	<b>3,131</b>	<b>-</b>	<b>4,522</b>	<b>230</b>	<b>43,673</b>	<b>102,234</b>
<b>Total Liabilities and Fund Balances</b>	<b>2,167</b>	<b>19,431</b>	<b>10,761</b>	<b>15,611</b>	<b>5,319</b>	<b>18,009</b>	<b>11,315</b>	<b>39</b>	<b>3,800</b>	<b>-</b>	<b>6,256</b>	<b>4,485</b>	<b>51,175</b>	<b>148,368</b>

City of Philadelphia  
 Combining Balance Sheet  
 Non-Major Governmental Funds(Continued)  
 June 30, 2010

Schedule I

Amounts in thousands of USD

	Debt Service				Capital Improvement			Permanent	Total
	City	Municipal Authority	PICA	Total	City	Municipal Authority	Total	Libraries & Parks	Non-Major Governmental Funds
<b>Assets</b>									
Cash on Deposit and on Hand	-	-	49,202	49,202	-	-	-	102	104,320
Equity in Treasurer's Account	1,502	-	-	1,502	139,220	-	139,220	-	206,462
Investments	-	11	30,394	30,405	-	78,566	78,566	4,688	114,617
Taxes Receivable	-	-	-	-	-	-	-	-	7,405
Accounts Receivable	-	-	-	-	-	4	4	1	6,355
Due from Other Governmental Units	-	-	-	-	19,136	-	19,136	-	32,366
Allowance for Doubtful Accounts	-	-	-	-	-	-	-	-	(803)
Interest and Dividends Receivable	-	-	3	3	111	-	111	-	140
Other Assets	-	-	-	-	-	-	-	-	446
<b>Total Assets</b>	<b>1,502</b>	<b>11</b>	<b>79,599</b>	<b>81,112</b>	<b>158,467</b>	<b>78,570</b>	<b>237,037</b>	<b>4,791</b>	<b>471,308</b>
<b>Liabilities and Fund Balances</b>									
<b>Liabilities:</b>									
Vouchers Payable	-	-	-	-	6,695	-	6,695	-	12,528
Accounts Payable	-	-	-	-	18,366	1,498	19,864	-	37,326
Salaries and Wages Payable	-	-	-	-	52	-	52	20	431
Due to Other Funds	-	-	-	-	-	-	-	-	17,083
Due to Component Units	-	-	-	-	-	-	-	72	72
Funds Held in Escrow	-	-	-	-	4,275	-	4,275	-	5,488
Deferred Revenue	-	-	1,970	1,970	15,984	-	15,984	-	22,138
<b>Total Liabilities</b>	<b>-</b>	<b>-</b>	<b>1,970</b>	<b>1,970</b>	<b>45,372</b>	<b>1,498</b>	<b>46,870</b>	<b>92</b>	<b>95,066</b>
<b>Fund Balances:</b>									
<b>Reserved for:</b>									
Encumbrances	-	-	-	-	37,931	-	37,931	-	53,202
Intergovernmental Financing	-	-	-	-	-	-	-	-	36,151
Debt Service Principal & Interest	1,502	11	77,029	78,542	-	-	-	-	78,542
Trust Purposes	-	-	-	-	-	-	-	1,931	4,617
<b>Unreserved:</b>									
Designated for Trust Purposes	-	-	-	-	-	-	-	2,768	7,054
Undesignated	-	-	600	600	75,164	77,072	152,236	-	196,676
<b>Total Fund Balances</b>	<b>1,502</b>	<b>11</b>	<b>77,629</b>	<b>79,142</b>	<b>113,095</b>	<b>77,072</b>	<b>190,167</b>	<b>4,699</b>	<b>376,242</b>
<b>Total Liabilities and Fund Balances</b>	<b>1,502</b>	<b>11</b>	<b>79,599</b>	<b>81,112</b>	<b>158,467</b>	<b>78,570</b>	<b>237,037</b>	<b>4,791</b>	<b>471,308</b>

City of Philadelphia  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
 Non-Major Governmental Funds  
 For the Fiscal Year Ended June 30, 2010

Schedule II

Amounts in thousands of USD

	Special Revenue													Total
	County Liquid Fuels Tax	Special Gasoline Tax	Hotel Room Rental Tax	Community Development	Car Rental Tax	Housing Trust	Acute Care Hospital Assessment	Riverview Residents	Philadelphia Prisons	Arbitration Appeals	Departmental	Municipal Authority Administrative	PICA Administrative	
<b>Revenues</b>														
Tax Revenue	-	-	40,513	-	4,674	-	108,154	-	-	-	-	-	342,661	496,002
Locally Generated Non-Tax Revenue	-	32	595	12,434	5	8,030	-	-	1,627	377	4,238	2,726	235	30,299
Revenue from Other Governments	4,724	23,861	-	44,835	-	-	-	-	-	-	-	-	-	73,420
Other Revenues	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Total Revenues</b>	<b>4,724</b>	<b>23,893</b>	<b>41,108</b>	<b>57,269</b>	<b>4,679</b>	<b>8,030</b>	<b>108,154</b>	<b>-</b>	<b>1,627</b>	<b>377</b>	<b>4,238</b>	<b>2,726</b>	<b>342,896</b>	<b>599,721</b>
<b>Expenditures</b>														
Current Operating:														
Economic Development	-	-	34,574	-	-	-	-	-	-	-	-	-	-	34,574
Transportation:														
Streets & Highways	4,314	24,298	-	-	-	-	-	-	-	-	-	-	-	28,612
Judiciary and Law Enforcement:														
Prisons	-	-	-	-	-	-	-	-	968	-	-	-	-	968
Conservation of Health:														
Health Services	-	-	-	-	-	-	101,360	-	-	-	-	-	-	101,360
Housing and Neighborhood Development	-	-	-	56,246	-	11,346	-	-	-	-	-	-	-	67,592
Cultural and Recreational:														
Parks	-	-	-	-	-	-	-	-	-	-	4,280	-	-	4,280
Libraries and Museums	-	-	-	-	-	-	-	-	-	-	128	-	-	128
Improvements to General Welfare:														
Service to Property:														
General Management and Support	-	-	-	-	5,000	-	-	60	618	377	391	39,322	864	46,632
Capital Outlay	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Debt Service:														
Principal	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Bond Issuance Cost	-	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>4,314</b>	<b>24,298</b>	<b>34,574</b>	<b>56,246</b>	<b>5,000</b>	<b>11,346</b>	<b>101,360</b>	<b>60</b>	<b>1,586</b>	<b>377</b>	<b>4,799</b>	<b>39,322</b>	<b>864</b>	<b>284,146</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	410	(405)	6,534	1,023	(321)	(3,316)	6,794	(60)	41	-	(561)	(36,596)	342,032	315,575
<b>Other Financing Sources (Uses)</b>														
Issuance of Debt	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Issuance of Refunding Bonds	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Bond Issuance Premium	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Bond Issuance Discount	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Bond Defeasance	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Transfers In	-	-	-	-	-	-	-	-	-	-	298	36,614	-	36,912
Transfers Out	-	-	-	-	-	-	-	-	-	-	-	-	(368,964)	(368,964)
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>298</b>	<b>36,614</b>	<b>(368,964)</b>	<b>(332,052)</b>
<b>Net Change in Fund Balances</b>	<b>410</b>	<b>(405)</b>	<b>6,534</b>	<b>1,023</b>	<b>(321)</b>	<b>(3,316)</b>	<b>6,794</b>	<b>(60)</b>	<b>41</b>	<b>-</b>	<b>(263)</b>	<b>18</b>	<b>(26,932)</b>	<b>(16,477)</b>
Fund Balance - July 1, 2009	1,754	15,025	-	(5,043)	5,627	18,558	4,000	98	3,090	-	4,785	212	70,605	118,711
Adjustment	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Fund Balance Adjusted - July 1, 2009	1,754	15,025	-	(5,043)	5,627	18,558	4,000	98	3,090	-	4,785	212	70,605	118,711
Fund Balance - June 30, 2010	2,164	14,620	6,534	(4,020)	5,306	15,242	10,794	38	3,131	-	4,522	230	43,673	102,234

City of Philadelphia  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
 Non-Major Governmental Funds(Continued)  
 For the Fiscal Year Ended June 30, 2010

Schedule II

Amounts in thousands of USD

	Debt Service				Capital Improvement			Permanent	Total
	City	Municipal Authority	PICA	Total	City	Municipal Authority	Total	Libraries & Parks	Non-Major Governmental Funds
<b>Revenues</b>									
Tax Revenue	-	-	-	-	-	-	-	-	496,002
Locally Generated Non-Tax Revenue	129	-	1,263	1,392	-	66	66	496	32,253
Revenue from Other Governments	-	-	-	-	48,439	-	48,439	-	121,859
Other Revenues	-	-	4,450	4,450	12,318	-	12,318	-	16,768
<b>Total Revenues</b>	<b>129</b>	<b>-</b>	<b>5,713</b>	<b>5,842</b>	<b>60,757</b>	<b>66</b>	<b>60,823</b>	<b>496</b>	<b>666,882</b>
<b>Expenditures</b>									
Current Operating:									
Economic Development	-	-	-	-	-	-	-	-	34,574
Transportation:									
Streets & Highways	-	-	-	-	-	-	-	-	28,612
Judiciary and Law Enforcement:									
Prisons	-	-	-	-	-	-	-	-	968
Conservation of Health:									
Health Services	-	-	-	-	-	-	-	-	101,360
Housing and Neighborhood Development:									
Development	-	-	-	-	-	-	-	-	67,592
Cultural and Recreational:									
Parks	-	-	-	-	-	-	-	2,171	6,451
Libraries and Museums	-	-	-	-	-	-	-	-	128
Improvements to General Welfare:									
Service to Property:									
General Management and Support	-	-	42,035	42,035	-	124	124	-	88,791
Capital Outlay	-	-	-	-	137,913	10,939	148,852	-	148,852
Debt Service:									
Principal	34,485	15,008	40,216	89,709	-	-	-	-	89,709
Interest	62,047	13,888	20,805	96,740	-	-	-	-	96,740
Bond Issuance Cost	22,517	-	988	23,505	-	-	-	-	23,505
<b>Total Expenditures</b>	<b>119,049</b>	<b>28,896</b>	<b>104,044</b>	<b>251,989</b>	<b>137,913</b>	<b>11,063</b>	<b>148,976</b>	<b>2,171</b>	<b>687,282</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(118,920)	(28,896)	(98,331)	(246,147)	(77,156)	(10,997)	(88,153)	(1,675)	(20,400)
<b>Other Financing Sources (Uses)</b>									
Issuance of Debt	-	-	206,960	206,960	-	-	-	-	206,960
Issuance of Refunding Bonds	337,025	-	-	337,025	-	-	-	-	337,025
Bond Issuance Premium	-	-	24,253	24,253	-	-	-	-	24,253
Bond Issuance Discount	(1,003)	-	-	(1,003)	-	-	-	-	(1,003)
Bond Defeasance	(313,505)	-	(190,539)	(504,044)	-	-	-	-	(504,044)
Transfers In	96,191	28,896	59,912	184,999	19,786	-	19,786	-	241,697
Transfers Out	-	-	-	-	-	-	-	(48)	(369,012)
<b>Total Other Financing Sources (Uses)</b>	<b>118,708</b>	<b>28,896</b>	<b>100,586</b>	<b>248,190</b>	<b>19,786</b>	<b>-</b>	<b>19,786</b>	<b>(48)</b>	<b>(64,124)</b>
Net Change in Fund Balances	(212)	-	2,255	2,043	(57,370)	(10,997)	(68,367)	(1,723)	(84,524)
Fund Balance - July 1, 2009	1,714	11	77,343	79,068	170,465	88,069	258,534	6,422	462,735
Adjustment	-	-	(1,969)	(1,969)	-	-	-	-	(1,969)
Fund Balance Adjusted - July 1, 2009	1,714	11	75,374	77,099	170,465	88,069	258,534	6,422	460,766
Fund Balance - June 30, 2010	1,502	11	77,629	79,142	113,095	77,072	190,167	4,699	376,242

City of Philadelphia  
Combining Statement of Fiduciary Net Assets  
Pension Trust Funds  
June 30, 2010

Schedule III

Amounts in thousands of USD

	Gas Works Retirement Reserve Fund	Municipal Pension Fund	Total
<b><u>Assets</u></b>			
Equity in Treasurer's Account	373,825	3,471,907	3,845,732
Securities Lending Collective Investment Pool	-	440,491	440,491
Allowance for Unrealized Loss	-	(3,899)	(3,899)
Accounts Receivable	-	4,334	4,334
Due from Brokers for Securities Sold	2,445	866,955	869,400
Interest and Dividends Receivable	1,236	10,432	11,668
Due from Other Governmental Units	-	4,777	4,777
	<u>377,506</u>	<u>4,794,997</u>	<u>5,172,503</u>
Total Assets			
<b><u>Liabilities</u></b>			
Vouchers Payable	-	36	36
Accounts Payable	566	3,301	3,867
Salaries and Wages Payable	-	158	158
Funds Held in Escrow	-	365	365
Due on Return of Securities Loaned	6,281	440,491	446,772
Due to Brokers for Securities Purchased	2,335	844,726	847,061
Accrued Expenses	-	1,734	1,734
Deferred Revenue	-	2,071	2,071
Other Liabilities	-	513	513
	<u>9,182</u>	<u>1,293,395</u>	<u>1,302,577</u>
Total Liabilities			
Net Assets Held in Trust for Pension Benefits	<u><u>368,324</u></u>	<u><u>3,501,602</u></u>	<u><u>3,869,926</u></u>

**City of Philadelphia**  
**Combining Statement of Changes in Fiduciary Net Assets**  
**Pension Trust Funds**  
**For the Fiscal Year Ended June 30, 2010**

**Schedule IV**

*Amounts in thousands of USD*

	Gas Works Retirement Reserve <u>Fund</u>	Municipal Pension <u>Fund</u>	<u>Total</u>
<b><u>Additions</u></b>			
Contributions:			
Employer's Contributions	23,099	312,556	335,655
Employees' Contributions	-	51,570	51,570
Total Contributions	<u>23,099</u>	<u>364,126</u>	<u>387,225</u>
Investment Income:			
Interest and Dividends	9,853	70,538	80,391
Net Gain in Fair Value of Investments	37,189	401,243	438,432
(Less) Investments Expenses	(2,520)	(15,989)	(18,509)
Securities Lending Revenue	75	2,852	2,927
Securities Lending Unrealized Loss	-	(3,899)	(3,899)
(Less) Securities Lending Expenses	(30)	(1,033)	(1,063)
Net Investment Gain	<u>44,567</u>	<u>453,712</u>	<u>498,279</u>
Miscellaneous Operating Revenues	-	712	712
Total Additions	<u>67,666</u>	<u>818,550</u>	<u>886,216</u>
<b><u>Deductions</u></b>			
Personal Services	-	3,815	3,815
Purchase of Services	-	1,952	1,952
Materials and Supplies	-	76	76
Employee Benefits	-	2,111	2,111
Pension Benefits	35,349	680,122	715,471
Refunds of Members' Contributions	-	4,520	4,520
Other Operating Expenses	-	120	120
Total Deductions	<u>35,349</u>	<u>692,716</u>	<u>728,065</u>
Change in Net Assets	32,317	125,834	158,151
Net Assets - July 1, 2009	<u>336,007</u>	<u>3,375,768</u>	<u>3,711,775</u>
Net Assets - June 30, 2010	<u><u>368,324</u></u>	<u><u>3,501,602</u></u>	<u><u>3,869,926</u></u>

**City of Philadelphia**  
**Combining Statement of Fiduciary Net Assets**  
**Agency Funds**  
**June 30, 2010**

**Schedule V**

*Amounts in thousands of USD*

	<u>Escrow Fund</u>	<u>Employee Health &amp; Welfare Fund</u>	<u>Departmental Custodial Accounts</u>	<u>Total</u>
<b><u>Assets</u></b>				
Cash on Deposit and on Hand	-	-	136,315	136,315
Equity in Treasurer's Account	34,032	14,270	-	48,302
Investments	-	-	8,780	8,780
Due from Other Funds	-	-	767	767
	<u>34,032</u>	<u>14,270</u>	<u>145,862</u>	<u>194,164</u>
Total Assets				
<b><u>Liabilities</u></b>				
Vouchers Payable	37	1,190	-	1,227
Payroll Taxes Payable	-	3,147	-	3,147
Funds Held in Escrow	33,995	9,933	145,862	189,790
	<u>34,032</u>	<u>14,270</u>	<u>145,862</u>	<u>194,164</u>
Total Liabilities				
Net Assets	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>

City of Philadelphia  
Statement of Changes in Fiduciary Net Assets  
Agency Funds  
For the Fiscal Year Ended June 30, 2010

Schedule VI

Amounts in thousands of USD

	Balance 7-1-2009	Additions	Deductions	Balance 6-30-2010
<b><u>Escrow Fund</u></b>				
<b><u>Assets</u></b>				
Equity in Treasurer's Account	7,200	383,448	356,616	34,032
<b><u>Liabilities</u></b>				
Funds Held in Escrow	7,056	383,448	356,509	33,995
Vouchers Payable	144	1,336	1,443	37
<b>Total Liabilities</b>	<b>7,200</b>	<b>384,784</b>	<b>357,952</b>	<b>34,032</b>
<b><u>Employee Health and Welfare Fund</u></b>				
<b><u>Assets</u></b>				
Equity in Treasurer's Account	14,712	823,657	824,099	14,270
<b><u>Liabilities</u></b>				
Vouchers Payable	393	7,983	7,186	1,190
Payroll Taxes Payable	5,247	737,423	739,523	3,147
Funds Held in Escrow	9,072	86,233	85,372	9,933
<b>Total Liabilities</b>	<b>14,712</b>	<b>831,639</b>	<b>832,081</b>	<b>14,270</b>
<b><u>Departmental Custodial Accounts</u></b>				
<b><u>Assets</u></b>				
Cash on Deposit and on Hand	130,990	156,285	150,960	136,315
Investments	12,254	6,168	9,642	8,780
Due from Other Funds	811	-	44	767
<b>Total Assets</b>	<b>144,055</b>	<b>162,453</b>	<b>160,646</b>	<b>145,862</b>
<b><u>Liabilities</u></b>				
Funds Held in Escrow	144,055	162,453	160,646	145,862
<b><u>Totals - Agency Funds</u></b>				
<b><u>Assets</u></b>				
Cash on Deposit and on Hand	130,990	156,285	150,960	136,315
Equity in Treasurer's Account	21,912	1,207,105	1,180,715	48,302
Investments	12,254	6,168	9,642	8,780
Due from Other Funds	811	-	44	767
<b>Total Assets</b>	<b>165,967</b>	<b>1,369,558</b>	<b>1,341,361</b>	<b>194,164</b>
<b><u>Liabilities</u></b>				
Vouchers Payable	537	9,319	8,629	1,227
Payroll Taxes Payable	5,247	737,423	739,523	3,147
Funds Held in Escrow	160,183	632,134	602,527	189,790
<b>Total Liabilities</b>	<b>165,967</b>	<b>1,378,876</b>	<b>1,350,679</b>	<b>194,164</b>

City of Philadelphia  
City Related Schedule of Bonded Debt Outstanding  
June 30, 2010

Schedule VII

Amounts in USD

	Original Authorization	Date of Issuance	Issued	Fiscal 2010 Outstanding	Maturities	Interest Rates	FY 2011 Debt Service Requirements	
							Interest	Principal
<b>General Obligation Bonds:</b>								
Term Bonds	97,493,541	07/27/2006	531,988	531,988	8/2030 to 8/2031	5.00	26,599	-
	7,222,518	07/27/2006	7,222,518	7,222,518	8/2030 to 8/2031	5.00	361,126	-
	11,024,437	07/27/2006	11,024,437	11,024,437	8/2030 to 8/2031	5.00	551,222	-
	10,131,057	07/27/2006	10,131,057	10,131,057	8/2030 to 8/2031	5.00	506,553	-
	113,608,890	01/06/2009	113,608,890	113,608,890	7/2013 to 7/2038	5.25 to 7.125	7,865,987	-
	30,926,110	01/06/2009	30,926,110	30,926,110	7/2013 to 7/2038	5.25 to 7.125	2,141,244	-
<b>Total Term Bonds</b>	<b>270,406,553</b>		<b>173,445,000</b>	<b>173,445,000</b>			<b>11,452,731</b>	<b>-</b>
Refunding Issues	178,240,000	12/01/1998	178,240,000	108,925,000	05/2011 to 05/2020	4.75 to 5.125	5,398,938	12,340,000
	188,910,000	12/20/2007	188,910,000	179,285,000	08/2010 to 08/2019	4.50 to 5.25	8,988,338	4,000,000
	195,170,000	5/01/2008	195,170,000	194,090,000	12/2010 to 12/2032	4.00 to 5.25	10,067,337	70,000
	237,025,000	8/13/2009	237,025,000	237,025,000	08/2019 to 08/2031	4.25 to 5.50	12,030,260	-
	100,000,000	8/13/2009	100,000,000	100,000,000	08/2027 to 08/2031	3.829	3,829,000	-
<b>Total Refunding Bonds</b>	<b>899,345,000</b>		<b>899,345,000</b>	<b>819,325,000</b>			<b>40,313,873</b>	<b>16,410,000</b>
Serial Bonds	20,000,000	NA	20,000,000	2,228,054	07/2010 to 06/2013	1.00	16,744	1,210,238
	50,781,553	01/01/2001	50,781,553	19,393,976	09/2010 to 09/2021	4.2 to 5.50	889,241	2,244,689
	99,400,449	01/01/2001	95,928,447	36,636,024	09/2010 to 09/2021	4.2 to 5.50	1,679,814	4,240,311
		07/27/2006	3,472,002	3,210,607	8/2010 to 8/2029	4.50 to 5.125	156,639	96,240
	12,165,000	12/02/2003	12,165,000	6,829,430	02/2011 to 02/2015	5 to 5.25	351,215	1,515,759
	84,972,482	12/02/2003	37,835,000	21,240,570	02/2011 to 02/2015	5 to 5.25	1,092,334	4,714,241
		07/27/2006	47,137,482	43,588,680	8/2010 to 8/2029	4.50 to 5.125	2,126,602	1,306,599
	71,950,563	07/27/2006	71,950,563	66,533,679	8/2010 to 8/2029	4.50 to 5.125	3,246,041	1,994,389
	66,119,953	07/27/2006	66,119,953	61,142,034	8/2010 to 8/2029	4.50 to 5.125	2,982,994	1,832,772
	16,086,110	01/06/2009	16,086,110	14,679,116	7/2010 to 7/2018	4.00 to 6.00	706,612	1,686,035
	4,378,890	01/06/2009	4,378,890	3,995,884	7/2010 to 7/2018	4.00 to 6.00	192,351	458,965
<b>Total Serial Bonds</b>	<b>425,855,000</b>		<b>425,855,000</b>	<b>279,478,054</b>			<b>13,440,587</b>	<b>21,300,238</b>
<b>Total General Obligation Bonds</b>	<b>1,595,606,553</b>		<b>1,498,645,000</b>	<b>1,272,248,054</b>			<b>65,207,191</b>	<b>37,710,238</b>
<b>Revenue Bonds:</b>								
Water and Sewer Revenue Bonds:								
Series 1993	1,157,585,000	08/01/1993	1,010,025,000	73,685,000	06/2011	7.00	5,157,950	73,685,000
Series 1995	221,630,000	04/15/1995	221,630,000	38,240,000	08/2010 to 08/2018	6.25	2,016,250	11,960,000
Series 1997 B	100,000,000 <sup>2</sup>	11/25/1997	100,000,000	75,800,000	08/2010 to 08/2027	Variable rates	168,499	2,800,000
Series 1998	135,185,000	12/25/1998	135,185,000	135,185,000	12/2011 to 12/2014	5.25	7,097,213	-
Series 1999 A	6,700,000	N.A.	6,700,000	710,940	07/2010 to 04/2019	2.73	18,503	72,162
Series 2001 A and B	285,920,000	11/15/2001	285,920,000	137,875,000	11/2011 to 11/2028	3.8 to 5.50	7,069,482	-
Series 2005 A	250,000,000	05/04/2005	250,000,000	235,000,000	07/2010 to 07/2035	3.30 to 5.25	11,682,438	4,610,000
Series 2005 B	86,105,000 <sup>2</sup>	05/04/2005	86,105,000	83,275,000	08/2010 to 08/2018	Variable rates	3,763,184	405,000
Series 2007 A	191,440,000	11/16/2006	191,440,000	179,845,000	8/2010 to 8/2027	4.00 to 5.00	8,553,000	4,665,000
Series 2007 B	153,595,000	11/16/2006	153,595,000	153,110,000	11/2010 to 11/2031	4.00 to 5.00	6,959,375	210,000
Series 2009 A	325,000,000	05/21/2009	140,000,000	140,000,000	01/2017 to 01/2033	4.00 to 5.75	7,294,037	-
Pennvest Series 2009	214,913,486	06/16/2010	13,430,973	13,430,973	07/2013 to 07/2033	1.193	153,555	-
Series 2010A	396,460,000	4/15/2010	396,460,000	390,045,000	06/2011 to 6/2019	2.00 to 5.00	18,159,385	3,245,000
<b>Total Water Revenue Bonds</b>	<b>3,524,533,486</b>		<b>2,990,490,973</b>	<b>1,656,201,913</b>			<b>78,092,871</b>	<b>101,652,162</b>

**City of Philadelphia**  
**City Related Schedule of Bonded Debt Outstanding**  
**June 30, 2010**

**Schedule VII**

Amounts in USD

	Original Authorization	Date of Issuance	Issued	Fiscal 2010 Outstanding	Maturities	Interest Rates	FY 2011 Debt Service Requirements	
							Interest	Principal
Aviation Revenue Bonds:								
Series 1997 A	222,265,000	07/01/1997	222,265,000	26,130,000	06/2011 to 06/2027	5.125 to 5.75	1,382,575	4,695,000
Series 1998 A	123,405,000	03/17/1998	123,405,000	65,540,000	06/2011 to 06/2018	5.375 to 5.5	3,546,588	6,770,000
Series 1998 B	443,700,000	07/01/1998	443,700,000	366,610,000	07/2010 to 07/2028	5.00 to 5.375	18,488,561	11,805,000
Series 2001 A	187,680,000	07/01/2001	187,680,000	159,555,000	07/2010 to 07/2028	5.125 to 5.50	8,385,982	5,000,000
Series 2001 B	40,120,000	07/01/2001	40,120,000	34,560,000	06/2011 to 06/2031	5.00 to 5.50	1,823,744	935,000
Series 2005 C	189,500,000 <sup>2</sup>	06/02/2005	189,500,000	168,600,000	06/2011 to 06/2025	Variable rates	9,525,476	6,000,000
Series 2005 A	124,985,000	08/04/2005	124,985,000	120,185,000	06/2011 to 06/2035	4.20 to 5.50	5,739,705	2,580,000
Series 2007 A	172,470,000	08/16/2007	172,470,000	172,470,000	06/2011 to 06/2037	5	8,623,500	3,155,000
Series 2007 B	82,915,000	08/16/2007	82,915,000	73,345,000	06/2011 to 06/2027	5	3,667,250	3,260,000
Series 2009 A	45,715,000	04/14/2009	45,715,000	45,705,000	06/2011 to 06/2029	3.00 to 5.375	2,094,316	1,655,000
<b>Total Aviation Revenue Bonds</b>	<b>1,632,755,000</b>		<b>1,632,755,000</b>	<b>1,232,700,000</b>			<b>63,277,697</b>	<b>45,855,000</b>
<b>Total Revenue Bonds</b>	<b>5,157,288,486</b>		<b>4,623,245,973</b>	<b>2,888,901,913</b>			<b>141,370,568</b>	<b>147,507,162</b>
<b>Total All Bonds</b>	<b>6,752,895,039</b>		<b>6,121,890,973</b>	<b>4,161,149,967 <sup>4</sup></b>			<b>206,577,759</b>	<b>185,217,400</b>

**NOTES:**

<sup>1</sup> These General Obligation Authorizations were issued as both Term and Serial Bonds.

<sup>2</sup> Based on latest available estimated rates.

<sup>3</sup> A summary of all Bonds Outstanding is as follows:

	General Obligation Bonds	Revenue Bonds	Total
General Fund Types:			
General Fund	1,270,020,000	-	1,270,020,000
Proprietary Fund Types:			
Water Fund	2,228,054	1,656,201,913	1,658,429,967
Aviation Fund	-	1,232,700,000	1,232,700,000
<b>Total Proprietary Funds</b>	<b>2,228,054</b>	<b>2,888,901,913</b>	<b>2,891,129,967</b>
<b>Total All Funds</b>	<b>1,272,248,054</b>	<b>2,888,901,913</b>	<b>4,161,149,967</b>

City of Philadelphia  
 Budgetary Comparison Schedule  
 Water Operating Fund  
 For the Fiscal Year Ended June 30, 2010

Schedule VIII

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	528,141	513,029	516,378	3,349
Revenue from Other Governments	4,000	3,000	2,631	(369)
Revenue from Other Funds	81,469	58,696	27,734	(30,962)
Total Revenues	613,610	574,725	546,743	(27,982)
<b>Expenditures and Encumbrances</b>				
Personal Services	111,393	111,417	101,754	9,663
Pension Contributions	39,986	38,686	27,493	11,193
Other Employee Benefits	40,420	41,720	39,974	1,746
Sub-Total Employee Compensation	191,799	191,823	169,221	22,602
Purchase of Services	123,152	123,127	106,002	17,125
Materials and Supplies	53,025	53,038	41,991	11,047
Equipment	6,320	6,308	2,435	3,873
Contributions, Indemnities and Taxes	6,513	6,513	4,897	1,616
Debt Service	200,123	200,123	196,917	3,206
Payments to Other Funds	49,678	49,678	47,987	1,691
Total Expenditures and Encumbrances	630,610	630,610	569,450	61,160
Operating Surplus (Deficit) for the Year	(17,000)	(55,885)	(22,707)	33,178
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	17,000	17,000	22,707	5,707
Adjusted Fund Balance, July 1, 2009	17,000	17,000	22,707	5,707
Fund Balance Available for Appropriation, June 30, 2010	-	(38,885)	-	38,885

City of Philadelphia  
 Budgetary Comparison Schedule  
 Water Residual Fund  
 For the Fiscal Year Ended June 30, 2010

Schedule IX

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	-	1,900	253	(1,647)
Revenue from Other Funds	19,250	19,250	21,224	1,974
Total Revenues	19,250	21,150	21,477	327
<b>Expenditures and Encumbrances</b>				
Payments to Other Funds	19,250	19,250	18,772	478
Total Expenditures and Encumbrances	19,250	19,250	18,772	478
Operating Surplus (Deficit) for the Year	-	1,900	2,705	805
Fund Balance Available for Appropriation, July 1, 2009	1,231	18,184	18,184	-
Fund Balance Available for Appropriation, June 30, 2010	1,231	20,084	20,889	805

City of Philadelphia  
 Budgetary Comparison Schedule  
 County Liquid Fuels Tax Fund  
 For the Fiscal Year Ended June 30, 2010

Schedule X

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	9	3	-	(3)
Revenue from Other Governments	5,049	4,715	4,724	9
Total Revenues	5,058	4,718	4,724	6
<b>Expenditures and Encumbrances</b>				
Personal Services	3,734	3,734	3,734	-
Purchase of Services	861	856	205	651
Materials and Supplies	260	265	264	1
Equipment	80	76	-	76
Payments to Other Funds	15	19	19	-
Total Expenditures and Encumbrances	4,950	4,950	4,222	728
Operating Surplus (Deficit) for the Year	108	(232)	502	734
Fund Balance Available for Appropriation, July 1, 2009	825	1,416	1,416	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	50	50	70	20
Adjusted Fund Balance, July 1, 2009	875	1,466	1,486	20
Fund Balance Available for Appropriation, June 30, 2010	983	1,234	1,988	754

City of Philadelphia  
 Budgetary Comparison Schedule  
 Special Gasoline Tax Fund  
 For the Fiscal Year Ended June 30, 2010

Schedule XI

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	120	15	32	17
Revenue from Other Governments	24,761	23,701	23,861	160
Total Revenues	24,881	23,716	23,893	177
<b>Expenditures and Encumbrances</b>				
Personal Services	3,000	3,000	3,000	-
Pension Contributions	500	500	500	-
Other Employee Benefits	500	500	500	-
Sub-Total Employee Compensation	4,000	4,000	4,000	-
Purchase of Services	15,648	16,279	15,263	1,016
Materials and Supplies	3,595	3,554	3,543	11
Equipment	590	-	-	-
Contributions, Indemnities and Taxes	31	31	15	16
Total Expenditures and Encumbrances	23,864	23,864	22,821	1,043
Operating Surplus (Deficit) for the Year	1,017	(148)	1,072	1,220
Fund Balance Available for Appropriation, July 1, 2009	12,034	12,507	12,507	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	120	120	504	384
Adjusted Fund Balance, July 1, 2009	12,154	12,627	13,011	384
Fund Balance Available for Appropriation, June 30, 2010	13,171	12,479	14,083	1,604

**City of Philadelphia**  
**Budgetary Comparison Schedule**  
**Hotel Room Rental Tax Fund**  
**For the Fiscal Year Ended June 30, 2010**

**Schedule XII**

*Amounts in thousands of USD*

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Taxes	39,500	40,900	40,512	(388)
Locally Generated Non-Tax Revenue	30	82	596	514
Total Revenues	39,530	40,982	41,108	126
<b>Expenditures and Encumbrances</b>				
Personal Services	80	80	80	-
Contributions, Indemnities and Taxes	39,450	39,450	35,810	3,640
Total Expenditures and Encumbrances	39,530	39,530	35,890	3,640
Operating Surplus (Deficit) for the Year	-	1,452	5,218	3,766
Fund Balance Available for Appropriation, July 1, 2009	-	-	-	-
Fund Balance Available for Appropriation, June 30, 2010	-	1,452	5,218	3,766

City of Philadelphia  
 Budgetary Comparison Schedule  
 Aviation Operating Fund  
 For the Fiscal Year Ended June 30, 2010

Schedule XIII

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	355,000	293,740	285,016	(8,724)
Revenue from Other Governments	7,800	2,000	3,091	1,091
Revenue from Other Funds	2,000	1,000	2,063	1,063
Total Revenues	364,800	296,740	290,170	(6,570)
<b>Expenditures and Encumbrances</b>				
Personal Services	66,066	66,066	56,628	9,438
Pension Contributions	20,978	20,978	14,946	6,032
Other Employee Benefits	19,305	19,305	17,993	1,312
Sub-Total Employee Compensation	106,349	106,349	89,567	16,782
Purchase of Services	110,515	110,515	79,954	30,561
Materials and Supplies	8,526	8,526	8,135	391
Equipment	12,846	12,846	3,835	9,011
Contributions, Indemnities and Taxes	6,032	6,032	1,449	4,583
Debt Service	107,650	107,650	95,343	12,307
Payments to Other Funds	24,627	24,627	5,674	18,953
Total Expenditures and Encumbrances	376,545	376,545	283,957	92,588
Operating Surplus (Deficit) for the Year	(11,745)	(79,805)	6,213	86,018
Fund Balance Available for Appropriation, July 1, 2009	57,183	55,128	55,128	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	15,000	15,000	12,281	(2,719)
Adjusted Fund Balance, July 1, 2009	72,183	70,128	67,409	(2,719)
Fund Balance Available for Appropriation, June 30, 2010	60,438	(9,677)	73,622	83,299

City of Philadelphia  
 Budgetary Comparison Schedule  
 Community Development Fund  
 For the Fiscal Year Ended June 30, 2010

Schedule XIV

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	500	500	12,434	11,934
Revenue from Other Governments	127,470	107,470	39,517	(67,953)
Total Revenues	127,970	107,970	51,951	(56,019)
<b>Other Sources</b>				
Decrease in Unreimbursed Commitments	-	-	(16,301)	(16,301)
Total Revenues and Other Sources	127,970	107,970	35,650	(72,320)
<b>Expenditures and Encumbrances</b>				
Personal Services	7,416	7,416	5,205	2,211
Pension Contributions	2,880	2,901	1,204	1,697
Other Employee Benefits	2,002	1,981	1,349	632
Sub-Total Employee Compensation	12,298	12,298	7,758	4,540
Purchase of Services	95,032	94,950	50,139	44,811
Materials and Supplies	400	352	263	89
Equipment	210	340	241	99
Payments to Other Funds	30	30	26	4
Advances, Subsidies, Miscellaneous	20,000	20,000	-	20,000
Total Expenditures and Encumbrances	127,970	127,970	58,427	69,543
Operating Surplus (Deficit) for the Year	-	(20,000)	(22,777)	(2,777)
Fund Balance Available for Appropriation, July 1, 2009	-	(5,043)	(5,043)	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	-	-	23,800	23,800
Prior Period Adjustments	-	5,043	-	(5,043)
Adjusted Fund Balance, July 1, 2009	-	-	18,757	18,757
Fund Balance Available for Appropriation, June 30, 2010	-	(20,000)	(4,020)	15,980

**City of Philadelphia**  
**Budgetary Comparison Schedule**  
**Car Rental Tax Fund**  
**For the Fiscal Year Ended June 30, 2010**

**Schedule XV**

*Amounts in thousands of USD*

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Taxes	4,500	4,700	4,674	(26)
Locally Generated Non-Tax Revenue	100	25	5	(20)
Total Revenues	4,600	4,725	4,679	(46)
<b>Expenditures and Encumbrances</b>				
Purchase of Services	5,000	5,000	5,000	-
Total Expenditures and Encumbrances	5,000	5,000	5,000	-
Operating Surplus (Deficit) for the Year	(400)	(275)	(321)	(46)
Fund Balance Available for Appropriation, July 1, 2009	5,342	5,627	5,627	-
Fund Balance Available for Appropriation, June 30, 2010	4,942	5,352	5,306	(46)

City of Philadelphia  
 Budgetary Comparison Schedule  
 Housing Trust Fund  
 For the Fiscal Year Ended June 30, 2010

Schedule XVI

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	10,000	9,100	8,030	(1,070)
Revenue from Other Funds	1,500	-	-	-
Total Revenues	11,500	9,100	8,030	(1,070)
<b>Expenditures and Encumbrances</b>				
Personal Services	600	600	413	187
Purchase of Services	16,800	22,300	18,488	3,812
Total Expenditures and Encumbrances	17,400	22,900	18,901	3,999
Operating Surplus (Deficit) for the Year	(5,900)	(13,800)	(10,871)	2,929
Fund Balance Available for Appropriation, July 1, 2009	900	7,144	7,144	-
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	5,000	4,000	6,446	2,446
Adjusted Fund Balance, July 1, 2009	5,900	11,144	13,590	2,446
Fund Balance Available for Appropriation, June 30, 2010	-	(2,656)	2,719	5,375

City of Philadelphia  
 Budgetary Comparison Schedule  
 General Capital Improvement Funds  
 For the Fiscal Year Ended June 30, 2010

Schedule XVII

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Locally Generated Non-Tax Revenue	397,216	397,216	12,443	(384,773)
Revenue from Other Governments	337,014	345,414	58,013	(287,401)
Revenue from Other Funds	-	-	10,087	10,087
Total Revenues	734,230	742,630	80,543	(662,087)
<b>Other Sources (Uses)</b>				
Increase in Unreimbursed Commitments	-	-	3,181	3,181
Total Revenues and Other Sources	734,230	742,630	83,724	(658,906)
<b>Expenditures and Encumbrances</b>				
Capital Outlay	734,230	742,630	125,138	617,492
Operating Surplus (Deficit) for the Year	-	-	(41,414)	(41,414)
Fund Balance Available for Appropriation, July 1, 2009	-	-	107,986	107,986
<b>Operations in Respect to Prior Fiscal Years</b>				
Commitments Cancelled - Net	-	-	8,435	8,435
Revenue Adjustments - Net	-	-	157	157
Adjusted Fund Balance, July 1, 2009	-	-	116,578	116,578
Fund Balance Available for Appropriation, June 30, 2010	-	-	75,164	75,164

City of Philadelphia  
 Budgetary Comparison Schedule  
 Acute Care Hospital Assessment Fund  
 For the Fiscal Year Ended June 30, 2010

Schedule XVIII

Amounts in thousands of USD

	Budgeted Amounts		Actual	Final Budget to Actual Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Tax Revenue	126,500	124,430	108,154	(16,276)
Total Revenues	126,500	124,430	108,154	(16,276)
<b>Other Sources</b>				
Increase in Unreimbursed Commitments	-	-	10	10
Total Revenues and Other Sources	126,500	124,430	108,164	(16,266)
<b>Expenditures and Encumbrances</b>				
Personal Services	5,845	5,845	-	5,845
Pension Contributions	1,039	1,039	-	1,039
Other Employee Benefits	1,006	1,006	-	1,006
Sub-Total Employee Compensation	7,890	7,890	-	7,890
Purchase of Services	117,705	117,705	101,370	16,335
Materials and Supplies	900	240	-	240
Equipment	5	665	-	665
Total Expenditures and Encumbrances	126,500	126,500	101,370	25,130
Operating Surplus (Deficit) for the Year	-	(2,070)	6,794	8,864
Fund Balance Available for Appropriation, July 1, 2009	-	-	4,000	4,000
Adjusted Fund Balance, July 1, 2009	-	-	4,000	4,000
Fund Balance Available for Appropriation, June 30, 2010	-	(2,070)	10,794	12,864

**City of Philadelphia**  
**Schedule of Budgetary Actual and Estimated Revenues and Obligations**  
**General Fund**  
**For the Fiscal Year Ended June 30, 2010 (with comparative actual amounts for the Fiscal Year Ended June 30, 2009)**

**Schedule XIX**

*Amounts in thousands of USD*

	Budgeted Amounts		FY 2010 Actual	Final Budget to Actual Positive (Negative)	FY 2009 Actual	Increase (Decrease)
	Original	Final				
<b>Revenue</b>						
<b>Taxes</b>						
Real Property Tax:						
Current	378,242	371,420	364,313	(7,107)	365,637	(1,324)
Prior Years	42,000	42,000	37,874	(4,126)	34,420	3,454
Total Real Property Tax	420,242	413,420	402,187	(11,233)	400,057	2,130
Wage and Earnings Taxes:						
Current	1,133,993	1,092,993	1,102,285	9,292	1,105,871	(3,586)
Prior Years	12,000	24,000	11,918	(12,082)	11,170	748
Total Wage and Earnings Taxes	1,145,993	1,116,993	1,114,203	(2,790)	1,117,041	(2,838)
Business Taxes:						
Business Privilege Taxes:						
Current	323,688	349,638	329,275	(20,363)	367,074	(37,799)
Prior Years	25,000	27,000	35,428	8,428	18,916	16,512
Total Business Privilege Tax	348,688	376,638	364,703	(11,935)	385,990	(21,287)
Net Profits Tax:						
Current	8,381	8,381	12,058	3,677	9,472	2,586
Prior Years	4,000	6,000	2,448	(3,552)	2,727	(279)
Total Net Profits Tax	12,381	14,381	14,506	125	12,199	2,307
Total Business Taxes	361,069	391,019	379,209	(11,810)	398,189	(18,980)
Other Taxes:						
Sales Tax	234,660	199,801	207,113	7,312	128,233	78,880
Amusement Tax	18,894	20,894	21,850	956	21,379	471
Real Property Transfer Tax	84,745	118,745	119,236	491	115,133	4,103
Parking Lot Tax	70,725	70,725	70,453	(272)	70,380	73
Miscellaneous Taxes	3,000	3,050	2,390	(660)	2,406	(16)
Total Other Taxes	412,024	413,215	421,042	7,827	337,531	83,511
Total Taxes	2,339,328	2,334,647	2,316,641	(18,006)	2,252,818	63,823
<b>Locally Generated Non-Tax Revenue</b>						
Rentals from Leased City Properties	5,943	5,073	4,696	(377)	7,378	(2,682)
Licenses and Permits	49,564	39,917	43,346	3,429	39,286	4,060
Fines, Forfeits, Penalties, Confiscated Money and Property	22,672	20,997	17,727	(3,270)	17,665	62
Interest Income	13,375	12,776	8,264	(4,512)	15,815	(7,551)
Service Charges and Fees	133,328	126,017	113,972	(12,045)	100,118	13,854
Other	51,090	42,510	41,354	(1,156)	76,027	(34,673)
Total Locally Generated Non-Tax Revenue	275,972	247,290	229,359	(17,931)	256,289	(26,930)
<b>Revenue from Other Governments</b>						
United States Government:						
Grants and Reimbursements	202,801	192,170	140,347	(51,823)	128,655	11,692
Commonwealth of Pennsylvania:						
Grants and Other Payments	595,678	635,110	605,896	(29,214)	519,487	86,409
Other Governmental Units	372,657	341,661	330,138	(11,523)	345,294	(15,156)
Total Revenue from Other Governments	1,171,136	1,168,941	1,076,381	(92,560)	993,436	82,945
<b>Revenue from Other Funds</b>						
	28,134	33,003	31,945	(1,058)	135,338	(103,393)
Total Revenues	3,814,570	3,783,881	3,654,326	(129,555)	3,637,881	16,445

**City of Philadelphia**  
**Schedule of Budgetary Actual and Estimated Revenues and Obligations**  
**General Fund**

**Schedule XIX**

*Amounts in thousands of USD*

**For the Fiscal Year Ended June 30, 2010 (with comparative actual amounts for the Fiscal Year Ended June 30, 2009)**

	Budgeted Amounts		FY 2010 Actual	Final Budget	FY 2009 Actual	Increase (Decrease)
	Original	Final		to Actual Positive (Negative)		
<b>Obligations</b>						
<b>General Government</b>						
City Council	16,049	16,139	13,464	2,675	14,696	(1,232)
Mayor's Office:						
Mayor's Office	4,359	5,022	4,263	759	9,435	(5,172)
Scholarships	200	200	193	7	200	(7)
Mural Arts Program	1,000	1,000	973	27	763	210
Labor Relations	485	539	523	16	535	(12)
MDO Office of Technology	21,744	42,733	38,521	4,212	36,397	2,124
Capital Program Office	-	-	-	-	3,020	(3,020)
Mayor's Office of Community Services	-	30	30	-	8	22
Transportation	500	500	482	18	411	71
Law	20,768	20,844	17,965	2,879	19,260	(1,295)
Board of Ethics	810	810	706	104	763	(57)
Youth Commission	100	100	85	15	51	34
Inspector General	1,310	1,310	1,146	164	-	1,146
City Planning Commission	2,728	2,904	2,904	-	3,054	(150)
Commission on Human Relations	2,084	2,084	1,983	101	2,076	(93)
Zoning Code Commission	500	500	468	32	382	86
Arts & Culture	3,935	3,949	3,943	6	-	3,943
Board of Revision of Taxes	7,816	7,816	7,463	353	8,789	(1,326)
<b>Total General Government</b>	<b>84,388</b>	<b>106,480</b>	<b>95,112</b>	<b>11,368</b>	<b>99,840</b>	<b>(4,728)</b>
<b>Operation of Service Departments</b>						
Housing	2,800	2,800	2,800	-	4,000	(1,200)
Managing Director	18,787	18,891	16,576	2,315	20,143	(3,567)
Police	522,478	541,956	541,606	350	544,120	(2,514)
Streets	117,124	139,031	134,903	4,128	140,411	(5,508)
Fire	188,656	190,698	190,051	647	191,222	(1,171)
Public Health	116,937	117,035	111,198	5,837	116,409	(5,211)
Office-Behavioral Health/Mental Retardation	14,272	14,272	14,239	33	14,260	(21)
Recreation	33,619	34,716	33,699	1,017	37,987	(4,288)
Fairmount Park Commission	12,590	13,337	13,251	86	14,876	(1,625)
Atwater Kent Museum	249	298	298	-	276	22
Camp William Penn	100	100	100	-	98	2
Public Property	177,712	167,629	164,793	2,836	169,732	(4,939)
Department of Human Services	590,878	592,522	562,731	29,791	600,655	(37,924)
Philadelphia Prisons	248,835	246,592	240,571	6,021	242,698	(2,127)
Office of Supportive Housing	38,474	38,478	38,387	91	39,437	(1,050)
Office of Fleet Management	52,254	52,839	47,331	5,508	54,601	(7,270)
Licenses and Inspections	24,103	24,975	23,069	1,906	26,783	(3,714)
Board of L & I Review	156	156	127	29	207	(80)
Board of Building Standards	72	72	61	11	91	(30)
Zoning Board of Adjustment	378	378	311	67	359	(48)
Records	5,335	5,361	5,195	166	6,873	(1,678)
Philadelphia Historical Commission	413	437	387	50	377	10
Art Museum	2,300	2,343	2,343	-	3,000	(657)
Philadelphia Free Library	32,968	33,239	32,752	487	37,533	(4,781)
<b>Total Operations of Service Departments</b>	<b>2,201,490</b>	<b>2,238,155</b>	<b>2,176,779</b>	<b>61,376</b>	<b>2,266,148</b>	<b>(89,369)</b>
<b>Financial Management</b>						
Office of Director of Finance	35,953	40,326	11,176	29,150	19,830	(8,654)
Department of Revenue	16,415	19,035	16,420	2,615	17,038	(618)
Sinking Fund Commission	215,531	202,531	185,464	17,067	186,963	(1,499)
Procurement	3,775	4,397	4,397	-	4,866	(469)
City Treasurer	751	751	648	103	632	16
Audit of City Operations	7,425	7,545	7,408	137	7,885	(477)
<b>Total Financial Management</b>	<b>279,850</b>	<b>274,585</b>	<b>225,513</b>	<b>49,072</b>	<b>237,214</b>	<b>(11,701)</b>

City of Philadelphia  
 Schedule of Budgetary Actual and Estimated Revenues and Obligations  
 General Fund  
 For the Fiscal Year Ended June 30, 2010 (with comparative actual amounts for the Fiscal Year Ended June 30, 2009)

Schedule XIX

Amounts in thousands of USD

	Budgeted Amounts		FY 2010 Actual	Final Budget to Actual Positive (Negative)	FY 2009 Actual	Increase (Decrease)
	Original	Final				
<b>Obligations (Continued)</b>						
<b>City-Wide Appropriations Under the Director of Finance</b>						
Fringe Benefits	789,250	811,848	831,698	(19,850)	973,223	(141,525)
PGW Rental Reimbursement	18,000	18,000	18,000	-	18,000	-
Community College of Philadelphia	26,468	26,468	26,468	-	26,468	-
Legal Services	35,941	35,941	35,941	-	37,339	(1,398)
Hero Award	25	43	43	-	35	8
Refunds	250	8	1	7	-	1
Indemnities	24,501	39	1	38	31	(30)
Office of Risk Management	2,312	2,175	2,891	(716)	-	2,891
Witness Fees	172	172	104	68	117	(13)
Contribution to School District	38,540	38,540	38,540	-	38,490	50
Total City-Wide Under Director of Finance	935,459	933,234	953,687	(20,453)	1,093,703	(140,016)
<b>Promotion and Public Relations</b>						
City Representative	1,137	1,137	906	231	4,648	(3,742)
Commerce	28,554	28,554	27,321	1,233	27,761	(440)
	29,691	29,691	28,227	1,464	32,409	(4,182)
<b>Personnel</b>						
Civic Service Commission	170	170	154	16	165	(11)
Personnel Director	4,568	4,573	4,052	521	4,523	(471)
Total Personnel	4,738	4,743	4,206	537	4,688	(482)
<b>Administration of Justice</b>						
Clerk of Quarter Sessions	4,915	4,915	4,510	405	4,968	(458)
Register of Wills	3,399	3,399	3,209	190	3,598	(389)
District Attorney	28,942	30,151	30,153	(2)	30,882	(729)
Sheriff	13,067	15,785	15,785	-	15,706	79
First Judicial District	97,754	105,746	105,746	-	114,971	(9,225)
Total Administration of Justice	148,077	159,996	159,403	593	170,125	(10,722)
<b>City-Wide Appropriations Under the First Judicial District</b>						
Juror Fees	1,342	1,599	1,599	-	1,444	155
<b>Conduct of Elections</b>						
City Commissioners	8,794	9,218	9,200	18	9,717	(517)
Total Obligations	3,693,829	3,757,701	3,653,726	103,975	3,915,288	(261,562)
<b>Operating Surplus (Deficit) for the Year</b>	<b>120,741</b>	<b>26,180</b>	<b>600</b>	<b>(25,580)</b>	<b>(277,407)</b>	<b>278,007</b>

City of Philadelphia  
 Schedule of Budgetary Actual and Estimated Revenues and Obligations  
 Water Operating Fund  
 For the Fiscal Year Ended June 30, 2010 (with comparative actual amounts for the Fiscal Year Ended June 30, 2009)

Schedule XX

Amounts in thousands of USD

	Budgeted Amounts		FY 2010 Actual	Final Budget	FY 2009 Actual	Increase (Decrease)
	Original	Final		to Actual Positive (Negative)		
<b>Revenue</b>						
<b>Locally Generated Non-Tax Revenue</b>						
Sales and Charges - Current	425,795	421,350	429,760	8,410	414,381	15,379
Sales and Charges - Prior Years	43,008	38,257	31,431	(6,826)	11,273	20,158
Fire Service Connections	1,920	925	1,593	668	1,370	223
Surcharges	4,942	5,013	4,576	(437)	4,484	92
Fines and Penalties	1,038	1,002	1,206	204	824	382
Miscellaneous Charges	1,376	946	1,645	699	976	669
Charges to Other Municipalities	31,551	31,551	37,357	5,806	28,982	8,375
Licenses and Permits	2,000	2,024	2,226	202	2,208	18
Interest Income	9,181	5,720	851	(4,869)	10,050	(9,199)
Fleet Management - Sale of Vehicles & Equipment	195	245	287	42	295	(8)
Contributions from Sinking Fund Reserve	2,782	2,718	2,648	(70)	7,059	(4,411)
Reimbursement of Expenditures	193	218	59	(159)	94	(35)
Repair Loan Program	2,644	2,340	2,116	(224)	2,120	(4)
Other	1,516	720	623	(97)	422	201
Total Locally Generated Non-Tax Revenue	528,141	513,029	516,378	3,349	484,538	31,840
<b>Revenue from Other Governments</b>						
State	2,000	1,000	726	(274)	401	325
Federal	2,000	2,000	1,905	(95)	273	1,632
Total Revenue from Other Governments	4,000	3,000	2,631	(369)	674	1,957
<b>Revenue from Other Funds</b>	81,469	58,696	27,734	(30,962)	58,263	(30,529)
Total Revenues	613,610	574,725	546,743	(27,982)	543,475	3,268
<b>Obligations</b>						
Mayor's Office of Information Services	1,730	2,649	1,907	742	2,372	(465)
Managing Director	-	-	-	-	-	-
Public Property	4,533	3,614	3,614	-	3,613	1
Police Department	-	-	-	-	-	-
Office of Fleet Management	8,543	8,543	7,211	1,332	7,189	22
Water Department	303,228	308,125	271,671	36,454	266,273	5,398
Office of the Director of Finance	-	-	-	-	108	(108)
City-Wide Appropriation Under the Director of Finance:						
Pension Contributions	39,986	38,686	27,494	11,192	38,364	(10,870)
Other Employee Benefits	40,420	41,720	39,974	1,746	39,346	628
Contributions, Indemnities and Taxes	6,500	1,603	-	1,603	-	-
Department of Revenue	22,157	22,157	17,678	4,479	17,540	138
Sinking Fund Commission	200,123	200,123	196,717	3,406	184,253	12,464
Procurement Department	69	69	69	-	66	3
Law	3,321	3,321	3,115	206	3,071	44
Total Obligations	630,610	630,610	569,450	61,160	562,195	7,255
<b>Operating Surplus (Deficit) for the Year</b>	<b>(17,000)</b>	<b>(55,885)</b>	<b>(22,707)</b>	<b>33,178</b>	<b>(18,720)</b>	<b>(3,987)</b>

City of Philadelphia  
Schedule of Budgetary Actual and Estimated Revenues and Obligations  
Aviation Operating Fund  
For the Fiscal Year Ended June 30, 2010 (with comparative actual amounts for the Fiscal Year Ended June 30, 2009)

Schedule XXI

Amounts in thousands of USD

	Budgeted Amounts		FY 2010 Actual	Final Budget	FY 2009 Actual	Increase (Decrease)
	Original	Final		to Actual Positive (Negative)		
<b><u>Revenue</u></b>						
<b><u>Locally Generated Non-Tax Revenue</u></b>						
Concessions	32,000	20,000	27,442	7,442	26,422	1,020
Space Rentals	117,270	102,500	103,250	750	101,474	1,776
Landing Fees	65,700	53,000	50,218	(2,782)	49,708	510
Parking	36,000	26,000	23,733	(2,267)	31,240	(7,507)
Car Rentals	25,000	18,000	16,743	(1,257)	18,629	(1,886)
Interest Earnings	2,000	2,000	326	(1,674)	2,163	(1,837)
Sale of Utilities	5,000	4,000	3,850	(150)	4,505	(655)
Passenger Facility Charge	33,000	33,000	33,133	133	32,925	208
Overseas Terminal Facility Charges	-	-	10	10	11	(1)
International Terminal Charge	24,000	20,000	19,755	(245)	19,733	22
Other	15,030	15,240	6,557	(8,683)	4,472	2,085
Total Locally Generated Non-Tax Revenue	355,000	293,740	285,017	(8,723)	291,282	(6,265)
<b><u>Revenue from Other Governments</u></b>						
State	1,300	-	194	194	-	194
Federal	6,500	2,000	2,896	896	1,934	962
Total Revenue from Other Governments	7,800	2,000	3,090	1,090	1,934	1,156
<b><u>Revenue from Other Funds</u></b>						
	2,000	1,000	2,063	1,063	887	1,176
Total Revenue	364,800	296,740	290,170	(6,570)	294,103	(3,933)
<b><u>Obligations</u></b>						
Mayor's Office of Information Services	-	694	393	301	434	(41)
Police	13,543	13,553	13,029	524	13,069	(40)
Fire	6,203	6,203	5,109	1,094	5,478	(369)
Public Property	27,594	26,900	13,900	13,000	17,000	(3,100)
Office of Fleet Management	8,134	8,134	5,287	2,847	4,504	783
City-Wide Appropriation Under the Director of Finance:						
Pension Contributions	20,978	20,978	14,946	6,032	20,852	(5,906)
Other Employee Benefits	19,305	19,305	17,993	1,312	18,656	(663)
Purchase of Services	4,146	4,146	2,732	1,414	2,851	(119)
Contributions, Indemnities and Taxes	2,512	1,630	-	1,630	-	-
Sinking Fund Commission	107,650	107,650	95,343	12,307	99,676	(4,333)
Procurement	-	-	-	-	42	(42)
Commerce	164,576	165,448	113,665	51,783	118,196	(4,531)
Law	1,904	1,904	1,560	344	1,721	(161)
Total Obligations	376,545	376,545	283,957	92,588	302,479	(18,522)
<b>Operating Surplus (Deficit) for the Year</b>	<b>(11,745)</b>	<b>(79,805)</b>	<b>6,213</b>	<b>86,018</b>	<b>(8,376)</b>	<b>14,589</b>



## Statistical Section

### Financial Trends

*These tables contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.*

Table 1	Net Assets by Component .....	159
Table 2	Changes in Net Assets .....	160
Table 3	Fund Balances-Governmental Funds .....	162
Table 4	Changes in Fund Balances-Governmental Funds.....	163
Table 5	Comparative Schedule of Operations-Municipal Pension Fund.....	164

### Revenue Capacity

*These tables contain information to help the reader assess the City's most significant local revenue source, the wage and earnings tax. Property tax information is also presented.*

Table 6	Wage and Earnings Tax Taxable Income .....	165
Table 7	Direct and Overlapping Tax Rates .....	166
Table 8	Principal Wage and Earnings Tax Remitters.....	168
Table 9	Assessed Value and Estimated Value of Taxable Property .....	169
Table 10	Principal Property Tax Payers .....	170
Table 11	Real Property Taxes Levied and Collected .....	171

### Debt Capacity

*These tables present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt.*

Table 12	Ratios of Outstanding Debt by Type.....	172
Table 13	Ratios of General Bonded Debt Outstanding .....	173
Table 14	Direct and Overlapping Governmental Activities Debt .....	174
Table 15	Legal Debt Margin Information .....	175
Table 16	Pledged Revenue Coverage.....	176

### Demographic & Economic Information

*These tables offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.*

Table 17	Demographic and Economic Statistics .....	177
Table 18	Principal Employers .....	178

### Operating Information

*These tables contain service and infrastructure information data to help the reader understand how the information in the City's financial report relates to the services the city provides and the activities it performs.*

Table 19	Full Time Employees by Function.....	179
Table 20	Operating Indicators by Function.....	180
Table 21	Capital Assets Statistics by Function.....	181

*The City of Philadelphia implemented GASB Statement #34 in FY2002. Tables presenting government-wide information include information beginning in that year.*



City of Philadelphia  
Net Assets by Component  
For the Fiscal Years 2003 Through 2010

Table 1

Amounts in millions of USD

(full accrual basis of accounting)

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
<b><u>Governmental Activities</u></b>								
Invested in Capital Assets, Net of Related Debt	286.4	175.0	241.3	248.6	161.4	206.4	(5.8)	(59.3)
Restricted	426.8	484.1	516.5	471.5	689.7	641.0	833.8	516.1
Unrestricted	<u>(453.8)</u>	<u>(707.0)</u>	<u>(1,028.6)</u>	<u>(1,010.9)</u>	<u>(1,220.5)</u>	<u>(1,567.1)</u>	<u>(2,120.6)</u>	<u>(2,239.5)</u>
Total Governmental Activities Net Assets	<u>259.4</u>	<u>(47.9)</u>	<u>(270.8)</u>	<u>(290.8)</u>	<u>(369.4)</u>	<u>(719.7)</u>	<u>(1,292.6)</u>	<u>(1,782.7)</u>
<b><u>Business-Type Activities</u></b>								
Invested in Capital Assets, Net of Related Debt	478.6	541.0	548.4	537.4	544.0	591.8	750.6	831.8
Restricted	642.1	504.0	472.0	551.9	635.1	644.1	511.2	489.3
Unrestricted	<u>(12.7)</u>	<u>91.3</u>	<u>269.7</u>	<u>273.9</u>	<u>257.3</u>	<u>266.2</u>	<u>269.8</u>	<u>257.3</u>
Total Business-Type Activities Net Assets	<u>1,108.0</u>	<u>1,136.3</u>	<u>1,290.1</u>	<u>1,363.2</u>	<u>1,436.4</u>	<u>1,502.1</u>	<u>1,531.6</u>	<u>1,578.4</u>
<b><u>Primary Government</u></b>								
Invested in Capital Assets, Net of Related Debt	765.0	716.0	789.7	786.0	705.4	798.2	744.8	772.5
Restricted	1,068.9	988.1	988.5	1,023.4	1,324.8	1,285.1	1,345.0	1,005.4
Unrestricted	<u>(466.5)</u>	<u>(615.7)</u>	<u>(758.9)</u>	<u>(737.0)</u>	<u>(963.2)</u>	<u>(1,300.9)</u>	<u>(1,850.8)</u>	<u>(1,982.2)</u>
Total Primary Government Net Assets	<u>1,367.4</u>	<u>1,088.4</u>	<u>1,019.3</u>	<u>1,072.4</u>	<u>1,067.0</u>	<u>782.4</u>	<u>239.0</u>	<u>(204.3)</u>

(full accrual basis of accounting)

	2003	2004	2005	2006	2007	2008	2009	2010
<b>Expenses</b>								
<b>Governmental Activities:</b>								
Economic Development	127.9	127.4	89.5	89.8	92.6	116.4	116.0	145.0
Transportation:								
Streets & Highways	99.8	109.9	119.0	116.0	116.6	117.7	119.1	129.4
Mass Transit	85.9	81.3	84.9	84.5	85.1	88.3	90.5	82.7
Judiciary and Law Enforcement:								
Police	755.2	793.8	817.1	836.0	921.4	1,002.9	985.6	990.5
Prisons	223.4	237.1	250.2	268.7	293.2	311.4	339.1	343.8
Courts	253.8	277.2	284.9	287.1	304.1	321.6	318.7	312.0
Conservation of Health:								
Emergency Medical Services	29.0	30.6	34.2	35.6	36.0	37.2	36.9	47.8
Health Services	1,196.5	1,174.6	1,275.0	1,411.9	1,442.6	1,572.6	1,701.5	1,446.7
Housing and Neighborhood Development	125.2	119.0	123.0	149.5	111.2	142.1	149.1	131.3
Cultural and Recreational:								
Recreation	109.5	118.4	68.3	73.3	73.4	86.2	77.3	77.0
Parks	26.2	32.6	30.2	28.9	32.6	36.6	37.7	37.9
Libraries and Museums	63.0	67.5	80.7	68.6	90.3	87.0	92.8	79.0
Improvements to General Welfare:								
Social Services	641.5	691.2	697.6	702.0	765.5	794.1	756.3	718.8
Education	57.1	58.6	61.6	59.9	64.0	65.5	67.2	72.0
Inspections and Demolitions	44.3	81.3	79.0	55.3	64.3	47.3	27.8	23.4
Service to Property:								
Sanitation	114.8	121.0	126.0	128.8	134.4	138.0	137.8	142.7
Fire	190.2	215.4	229.6	236.1	285.3	284.8	278.6	266.0
General Management and Support	524.8	576.9	519.9	574.8	568.7	636.9	684.1	683.3
Interest on Long Term Debt	130.2	98.3	138.2	136.9	149.5	95.1	214.6	174.9
<b>Total Governmental Activities Expenses</b>	<b>4,798.3</b>	<b>5,012.1</b>	<b>5,108.9</b>	<b>5,343.7</b>	<b>5,630.8</b>	<b>5,981.7</b>	<b>6,230.7</b>	<b>5,904.2</b>
<b>Business-Type Activities:</b>								
Water and Sewer	412.9	416.9	442.3	455.4	476.2	504.3	530.8	502.5
Aviation	244.5	261.0	269.5	303.1	314.3	323.1	326.2	330.1
Industrial and Commercial Development	2.2	2.5	4.7	2.1	3.7	2.1	3.0	0.1
<b>Total Business-Type Activities Expenses</b>	<b>659.6</b>	<b>680.4</b>	<b>716.5</b>	<b>760.6</b>	<b>794.2</b>	<b>829.5</b>	<b>860.0</b>	<b>832.7</b>
<b>Total Primary government Expenses</b>	<b>5,457.9</b>	<b>5,692.5</b>	<b>5,825.4</b>	<b>6,104.3</b>	<b>6,425.0</b>	<b>6,811.2</b>	<b>7,090.7</b>	<b>6,736.9</b>
<b>Program Revenues</b>								
<b>Governmental Activities:</b>								
<b>Charges for Services:</b>								
Economic Development	0.2	6.9	0.1	-	-	-	0.3	0.1
Transportation:								
Streets & Highways	1.1	1.5	1.9	2.2	3.5	3.9	2.8	4.4
Mass Transit	0.6	0.5	0.5	0.6	0.6	0.5	0.4	0.5
Judiciary and Law Enforcement:								
Police	2.2	2.4	2.2	7.2	1.7	4.3	5.0	3.3
Prisons	0.4	0.5	0.4	0.4	0.3	0.3	0.4	0.5
Courts	50.9	52.5	48.4	51.5	51.5	52.7	51.8	53.4
Conservation of Health:								
Emergency Medical Services	20.1	20.7	23.1	25.0	27.7	27.6	37.5	36.8
Health Services	10.2	11.6	13.5	14.0	12.6	15.3	14.4	16.2
Housing and Neighborhood Development	18.9	12.0	10.0	22.3	45.2	25.2	31.3	20.8
Cultural and Recreational:								
Recreation	14.3	13.0	0.8	0.4	0.2	0.3	3.2	(0.1)
Parks	1.9	1.7	0.9	0.4	0.5	1.5	0.6	0.9
Libraries and Museums	0.3	0.4	0.5	0.9	0.9	0.8	1.3	0.9
Improvements to General Welfare:								
Social Services	8.8	6.9	7.6	7.4	7.3	6.4	7.6	14.4
Education	-	-	-	-	-	-	1.1	-
Inspections and Demolitions	0.5	0.8	0.7	0.7	44.4	44.9	40.3	43.9
Service to Property:								
Sanitation	1.8	2.0	2.1	1.8	-	3.1	2.9	2.0
Fire	0.1	0.1	0.5	0.4	0.7	0.2	0.7	0.3
General Management and Support	150.7	138.2	130.8	179.1	107.5	110.6	131.9	203.0
<b>Operating Grants and Contributions</b>	<b>1,907.2</b>	<b>1,958.7</b>	<b>2,067.2</b>	<b>2,142.1</b>	<b>2,204.9</b>	<b>2,339.9</b>	<b>2,438.1</b>	<b>2,050.4</b>
<b>Capital Grants and Contributions</b>	<b>17.3</b>	<b>19.6</b>	<b>9.1</b>	<b>21.4</b>	<b>15.8</b>	<b>10.0</b>	<b>35.0</b>	<b>46.9</b>
<b>Total Governmental Activities Program Revenues</b>	<b>2,207.5</b>	<b>2,250.0</b>	<b>2,320.3</b>	<b>2,477.8</b>	<b>2,525.3</b>	<b>2,647.5</b>	<b>2,806.6</b>	<b>2,498.6</b>

(full accrual basis of accounting)

	2003	2004	2005	2006	2007	2008	2009	2010
<b>Business-Type Activities:</b>								
<b>Charges for Services:</b>								
Water and Sewer	385.4	401.6	450.6	470.8	493.6	503.3	499.7	552.4
Aviation	230.5	251.9	278.4	295.0	309.2	303.2	251.7	240.0
Industrial and Commercial Development	1.2	1.2	1.1	1.2	1.5	1.5	0.5	0.3
<b>Operating Grants and Contributions</b>	8.9	4.8	2.0	2.5	2.8	5.4	2.6	6.1
<b>Capital Grants and Contributions</b>	17.8	21.0	20.7	25.3	22.4	36.6	109.4	90.5
Total Business-Type Activities Program Revenues	643.8	680.5	752.8	794.8	829.5	850.0	863.9	889.3
Total Primary Government Revenues	2,851.3	2,930.5	3,073.1	3,272.6	3,354.8	3,497.5	3,670.5	3,387.9
<b>Net (Expense)/Revenue</b>								
Governmental Activities	(2,590.8)	(2,762.1)	(2,788.6)	(2,865.9)	(3,105.5)	(3,334.2)	(3,424.1)	(3,405.6)
Business-Type Activities	(15.8)	0.1	36.3	34.2	35.3	20.5	3.9	56.6
Total Primary Government Net Expense	(2,606.6)	(2,762.0)	(2,752.3)	(2,831.7)	(3,070.2)	(3,313.7)	(3,420.2)	(3,349.0)
<b>General Revenues and Other Changes in Net Assets</b>								
<b>Governmental Activities:</b>								
Taxes:								
Property Taxes	362.7	374.4	381.8	386.3	399.2	401.3	409.2	400.8
Wage & Earnings Taxes	1,301.9	1,345.9	1,373.0	1,424.9	1,498.5	1,524.5	1,465.5	1,448.5
Business Taxes	306.9	319.2	367.9	430.2	453.7	414.5	407.6	385.2
Other Taxes	294.7	342.1	406.4	457.7	460.3	457.0	435.0	503.2
Unrestricted Grants & Contributions	61.2	47.1	84.3	81.7	104.1	104.7	107.8	171.4
Interest & Investment Earnings	57.5	26.0	32.9	60.2	81.8	65.3	46.1	25.5
Special Items	(99.3)	-	-	-	-	-	-	-
Transfers	4.1	-	4.4	5.0	4.9	4.9	4.2	28.3
Total Governmental Activities	2,289.7	2,454.7	2,650.7	2,846.0	3,002.5	2,972.2	2,875.4	2,962.9
<b>Business-Type Activities:</b>								
Interest & Investment Earnings	33.5	6.6	15.8	43.8	45.7	48.7	22.9	7.7
Transfers	(4.1)	-	(4.4)	(4.9)	(4.9)	(4.9)	(4.2)	(28.3)
Total Business-Type Activities	29.4	6.6	11.4	38.9	40.8	43.8	18.7	(20.6)
Total Primary Government	2,319.1	2,461.3	2,662.1	2,884.9	3,043.3	3,016.0	2,894.1	2,942.3
<b>Change in Net Assets</b>								
Governmental Activities	(301.1)	(307.4)	(137.9)	(19.9)	(103.0)	(362.0)	(548.7)	(442.7)
Business-Type Activities	13.6	6.7	47.7	73.1	76.1	64.3	22.6	36.0
Total Primary Government	(287.5)	(300.7)	(90.2)	53.2	(26.9)	(297.7)	(526.1)	(406.7)

City of Philadelphia  
Fund Balances  
Governmental Funds  
For the Fiscal Years 2003 Through 2010

Table 3

Amounts in millions of USD

(modified accrual basis of accounting)

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
<b>General Fund</b>								
Reserved	240.9	152.2	190.7	193.3	335.2	258.8	199.0	115.0
Unreserved	<u>(7.9)</u> <sup>1</sup>	<u>(148.1)</u>	<u>(36.4)</u>	<u>111.2</u>	<u>152.7</u>	<u>(24.3)</u>	<u>(274.6)</u>	<u>(251.8)</u>
Total General Fund	<u>233.0</u>	<u>4.1</u>	<u>154.3</u>	<u>304.5</u>	<u>487.9</u>	<u>234.5</u>	<u>(75.6)</u>	<u>(136.8)</u>
<b>All Other Governmental Funds</b>								
Reserved	455.7	378.0	487.5	585.1	557.5	515.2	535.7	464.9
Unreserved, reported in:								
Special Revenue Funds	64.8	98.9	100.8	(52.0)	30.0	52.5	(0.9)	51.6
Debt Service funds	1.7	1.6	1.7	1.7	1.5	1.6	1.4	0.6
Capital Projects Funds	(98.1)	80.9	(6.3)	(67.1)	103.0	21.0	196.1	152.2
Permanent Funds	<u>3.1</u>	<u>3.2</u>	<u>3.4</u>	<u>3.7</u>	<u>4.3</u>	<u>3.9</u>	<u>2.7</u>	<u>2.8</u>
Total All Other Governmental Funds	<u>427.2</u>	<u>562.6</u>	<u>587.1</u>	<u>471.4</u>	<u>696.3</u>	<u>594.2</u>	<u>735.0</u>	<u>672.1</u>

<sup>1</sup> Effective April 15, 2003, the City implemented a change to the basis on which the Business Privilege Tax is collected requiring an estimated payment applicable to the next year's tax liability. A portion of these estimated tax payments are deferred in the general fund beginning in FY2003 because the underlying events had not occurred.

**City of Philadelphia  
Changes in Fund Balances  
Governmental Funds  
For the Fiscal Years 2003 Through 2010**

**Table 4**

*Amounts in millions of USD*

*(modified accrual basis of accounting)*

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
<b>Revenues</b>								
Tax Revenue	2,253.8	2,379.0	2,535.2	2,708.5	2,805.1	2,781.8	2,705.2	2,812.3
Locally Generated Non-Tax Revenue	339.8	280.0	265.2	354.5	381.7	349.7	349.3	302.7
Revenue from Other Governments	2,049.5	1,922.3	2,242.0	2,223.2	2,376.6	2,468.4	2,564.9	2,323.4
Other Revenues	17.3	18.5	16.7	15.3	17.1	17.9	49.6	33.1
Total Revenues	<u>4,660.4</u>	<u>4,599.8</u>	<u>5,059.1</u>	<u>5,301.5</u>	<u>5,580.5</u>	<u>5,617.8</u>	<u>5,669.0</u>	<u>5,471.5</u>
<b>Expenditures</b>								
Current Operating:								
Economic Development	170.4	157.0	92.7	81.5	85.5	112.3	107.0	135.1
Transportation:								
Streets & Highways	78.1	75.9	77.7	78.8	89.2	89.7	89.9	91.1
Mass Transit	57.5	52.9	56.6	56.7	58.1	61.7	63.7	65.2
Judiciary and Law Enforcement:								
Police	727.3	752.0	770.9	798.0	860.2	951.9	933.9	882.7
Prisons	214.3	224.5	241.3	256.6	278.1	298.2	326.9	315.2
Courts	246.5	267.8	276.9	278.2	292.3	311.1	310.5	288.1
Conservation of Health:								
Emergency Medical Services	28.4	29.7	33.3	34.8	34.9	36.0	36.2	45.0
Health Services	1,192.7	1,170.3	1,271.1	1,407.7	1,436.8	1,567.6	1,695.0	1,436.5
Housing and Neighborhood Development	120.7	119.0	122.9	147.9	109.2	141.9	148.4	131.2
Cultural and Recreational:								
Recreation	94.0	65.7	58.3	59.8	62.2	74.3	65.1	58.4
Parks	24.2	23.8	23.7	23.4	26.3	28.9	31.8	26.9
Libraries and Museums	64.4	61.1	68.2	70.2	83.2	84.2	81.0	68.8
Improvements to General Welfare:								
Social Services	636.1	683.4	689.1	695.9	756.7	778.2	743.1	699.7
Education	57.1	58.6	61.5	59.9	64.0	65.5	67.2	65.4
Inspections and Demolitions	46.6	83.6	81.2	59.8	63.0	46.3	33.1	27.3
Service to Property:								
Sanitation	111.5	117.8	122.0	125.6	129.5	132.9	134.6	130.6
Fire	188.0	203.0	217.8	225.8	267.6	276.4	266.9	237.6
General Management and Support	450.9	472.4	477.1	537.5	563.7	618.4	693.8	615.0
Capital Outlay	162.2	126.0	103.1	97.9	92.3	105.8	126.9	148.9
Debt Service:								
Principal	106.8	105.7	95.8	86.2	91.5	94.1	87.6	89.7
Interest	112.3	101.6	101.0	99.9	103.4	100.0	105.7	96.7
Bond Issuance Cost	-	9.2	3.9	-	5.0	24.2	8.5	23.5
Total Expenditures	<u>4,890.0</u>	<u>4,961.0</u>	<u>5,046.1</u>	<u>5,282.1</u>	<u>5,552.7</u>	<u>5,999.6</u>	<u>6,156.8</u>	<u>5,678.6</u>
Excess of Revenues Over (Under) Expenditures	(229.6)	(361.2)	13.0	19.4	27.8	(381.8)	(487.8)	(207.1)
<b>Other Financing Sources (Uses)</b>								
Issuance of Debt	165.5	487.7	157.3	10.0	353.1	1,303.8	262.9	207.0
Issuance of Refunding Debt	-	-	-	-	-	-	354.9	337.0
Bond Issuance Premium	-	4.8	-	-	13.8	31.1	26.7	24.3
Proceeds from Lease & Service Agreements	-	10.9	-	-	-	-	(3.1)	(1.0)
Bond Defeasance	(165.4)	(233.1)	-	-	-	(1,313.7)	(326.9)	(504.0)
Transfers In	449.4	442.9	581.4	433.1	460.1	465.2	574.5	558.1
Transfers Out	(445.2)	(442.9)	(577.0)	(428.1)	(455.1)	(460.2)	(570.3)	(529.7)
Total Other Financing Sources (Uses)	<u>4.3</u>	<u>270.3</u>	<u>161.7</u>	<u>15.0</u>	<u>371.9</u>	<u>26.2</u>	<u>318.7</u>	<u>91.7</u>
<b>Special Items</b>								
Business Privilege Tax Adjustment	(99.3) <sup>1</sup>	-	-	-	-	-	-	-
Net Change in Fund Balances	<u>(324.6)</u>	<u>(90.9)</u>	<u>174.7</u>	<u>34.4</u>	<u>399.7</u>	<u>(355.6)</u>	<u>(169.1)</u>	<u>(115.4)</u>
Debt Service as a Percentage of Non-capital Expenditures	4.7%	4.3%	4.0%	3.6%	3.6%	3.3%	3.2%	3.4%

<sup>1</sup> Effective April 15, 2003, the City implemented a change to the basis on which the Business Privilege Tax is collected requiring an estimated payment applicable to the next year's tax liability. \$99.3 million of these estimated tax payments were deferred in the general fund in FY2003 because the underlying events had not occurred.

City of Philadelphia  
Comparative Schedule of Operations  
Municipal Pension Fund  
For the Fiscal Years 2001 through 2010

Table 5

Amounts in millions of USD

	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
<b>Additions:</b>										
<b>Contributions:</b>										
Employee Contributions	49.3	50.1	52.5	50.5	49.3	48.9	49.2	51.7	54.0	51.6
<b>Employer's:</b>										
City of Philadelphia	163.5	174.2	174.6	196.6	290.6	321.3	419.2	412.4	440.0	297.4
Quasi-Governmental Agencies	4.1	4.0	5.2	6.2	8.6	10.4	13.1	14.5	15.4	15.1
<b>Total Employer's Contributions</b>	167.6	178.2	179.8	202.8	299.2	331.7	432.3	426.9	455.4	312.5
<b>Total Contributions</b>	216.9	228.3	232.3	253.3	348.5	380.6	481.5	478.6	509.4	364.1
Interest & Dividends	133.8	109.3	74.4	68.4	74.6	65.1	80.3	97.1	75.6	70.5
Net Gain (Decline) in Fair Value of Investments	(422.8)	(359.6)	(3.9)	526.6	306.2	386.4	684.7	(322.0)	(945.6)	381.2
Net Securities Lending Revenue	2.0	2.2	1.0	0.8	0.9	0.7	1.1	7.4	5.7	1.9
<b>Net Investment Income (Loss)</b>	(287.0)	(248.1)	71.5	595.8	381.7	452.2	766.1	(217.5)	(864.3)	453.6
Miscellaneous Operating Revenue	0.6	0.7	2.4	1.3	0.4	2.1	2.1	1.1	1.0	0.7
<b>Total Additions</b>	(69.5)	(19.1)	306.2	850.4	730.6	834.9	1,249.7	262.2	(353.9)	818.4
<b>Deductions:</b>										
Pension Benefits	456.8	450.2	462.3	657.5	590.6	608.6	655.8	725.7	681.1	680.1
Refunds to Members	4.7	7.1	4.9	4.1	4.6	4.8	4.5	4.2	4.8	4.5
Administrative Costs	5.3	5.2	6.6	6.4	6.8	6.7	6.7	7.6	8.4	8.1
<b>Total Deductions</b>	466.8	462.5	473.8	668.0	602.0	620.1	667.0	737.5	694.3	692.7
<b>Net Increase (Decrease)</b>	(536.3)	(481.6)	(167.6)	182.4	128.6	214.8	582.7	(475.3)	(1,048.2)	125.7
<b>Net Assets: Adjusted Opening</b>	4,976.4	4,440.1	3,958.5	3,790.8	3,973.2	4,101.8	4,316.6	4,899.3	4,424.0	3,375.9
Closing	4,440.1	3,958.5	3,790.8	3,973.2	4,101.8	4,316.6	4,899.3	4,424.0	3,375.9	3,501.6
<b>Ratios:</b>										
Pension Benefits Paid as a Percent of:										
Net Members Contributions	1024.22%	1046.98%	971.22%	1417.03%	1321.25%	1380.05%	1467.11%	1527.79%	1383.30%	1443.95%
Closing Net Assets	10.29%	11.37%	12.20%	16.55%	14.40%	14.10%	13.39%	16.40%	20.18%	19.42%
Coverage of Additions over Deductions	-14.89%	-4.13%	64.63%	127.31%	121.36%	134.64%	187.36%	35.55%	-50.97%	118.15%
Investment Earnings as % of Pension Benefits	-62.83%	-55.11%	15.47%	90.62%	64.63%	74.30%	116.82%	-29.97%	-126.90%	66.70%

<sup>1</sup> Includes \$1,250 million from the sale of Pension Obligation Bonds

**City of Philadelphia**  
**Wage and Earnings Tax Taxable Income**  
**For the Calendar Years 2000 Through 2009**

**Table 6**

*Amounts in millions of USD*

Year	City Residents			Non-City Residents			Total Taxable Income	Total Direct Rate
	Taxable Income	% of Total	Direct Rate <sup>1,2</sup>	Taxable Income	% of Total	Direct Rate <sup>1,2</sup>		
2000	16,759.8	59.07%	4.58850%	11,611.4	40.93%	3.98920%	28,371.2	4.34323%
2001	17,478.3	59.25%	4.55100%	12,020.4	40.75%	3.95670%	29,498.7	4.30883%
2002	17,615.6	59.54%	4.51930%	11,969.4	40.46%	3.92950%	29,585.0	4.28068%
2003	18,073.7	58.86%	4.48130%	12,635.0	41.14%	3.89640%	30,708.7	4.24064%
2004	18,428.5	58.31%	4.46250%	13,175.0	41.69%	3.88010%	31,603.5	4.21971%
2005	19,177.8	58.14%	4.33100%	13,805.0	41.86%	3.81970%	32,982.8	4.11699%
2006	20,194.0	57.85%	4.30100%	14,715.3	42.15%	3.77160%	34,909.3	4.07784%
2007	20,942.9	57.03%	4.26000%	15,782.7	42.97%	3.75570%	36,725.6	4.04328%
2008	21,967.0	57.07%	4.09950%	16,522.2	42.93%	3.63170%	38,489.2	3.89869%
2009	21,777.4	57.33%	3.92980%	16,207.4	42.67%	3.49985%	37,984.9	3.74635%

Note:

The Wage and Earnings Tax is a tax on salaries, wages and commissions and other compensation paid to an employee who is employed by or renders services to an employer. All Philadelphia residents owe this tax regardless of where they perform services. Non-residents who perform services in Philadelphia must also pay this tax.

<sup>1</sup> For the years 2000 through 2003 the rate changed on July 1st. For those years the direct rate is an average of the two rates involved during the calendar year.

<sup>2</sup> In 2008 and 2009, the rate changed on January 1st and July 1st. The direct rate is an average of the two rates involved during that calendar year.

City of Philadelphia  
 Direct and Overlapping Tax Rates  
 For the Ten Fiscal Years 2001 through 2010

Table 7

	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
<b>Tax Classification</b>										
<b>Wage and Earnings Tax:</b>										
<sup>a</sup> City Residents	4.5635%	4.5385%	4.5000%	4.4625%	4.3310% <sup>b</sup>	4.3010% <sup>b</sup>	4.2600% <sup>b</sup>	4.2190% <sup>b</sup>	3.9300% <sup>b</sup>	3.9296%
Non-City Residents	3.9672%	3.9462%	3.9127%	3.8801%	3.8197% <sup>b</sup>	3.7716% <sup>b</sup>	3.7557% <sup>b</sup>	3.7242% <sup>b</sup>	3.5000% <sup>b</sup>	3.4997%

Wage and Earnings Tax is a tax on salaries, wages and commissions and other compensation paid to an employee who is employed by or renders services to an employer  
 All Philadelphia residents owe this tax regardless of where they perform services. Non-residents who perform services in Philadelphia must also pay this tax

<sup>d</sup> **Real Property: (% on Assessed Valuation)**

City	3.745%	3.745%	3.474%	3.474%	3.474%	3.474%	3.474%	3.305%	3.305%	3.305%
School District of Philadelphia	4.519%	4.519%	4.790%	4.790%	4.790%	4.790%	4.790%	4.959%	4.959%	4.959%
Total Real Property Tax	8.264%	8.264%	8.264%	8.264%	8.264%	8.264%	8.264%	8.264%	8.264%	8.264%
<sup>e</sup> Assessment Ratio	30.32%	30.33%	30.12%	30.02%	29.70%	29.69%	29.24%	29.22%	28.86%	28.46%
Effective Tax Rate (Real Property Rate x Assessment Ratio)	2.506%	2.506%	2.489%	2.481%	2.454%	2.454%	2.416%	2.415%	2.385%	2.352%

The City and the School District impose a tax on all real estate in the City. Real Estate Tax bills are sent out in December and are due and payable March 31st without penalty or interest  
 If you pay your bill on or before the last day of February, you receive a 1% discount.

**Real Property Transfer Tax**

City	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%
Commonwealth of Pennsylvania	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%
Total Real Property Transfer Tax	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%

Realty Transfer Tax is levied on the sale or transfer of real estate located in Philadelphia. The tax also applies to the sale or transfer of an interest in a corporation or partnership that owns real estate  
 Certain long term leases are also subject to this tax.

**Business Privilege Taxes**

(% on Gross Receipts)	0.2525%	0.2400%	0.2400% <sup>c</sup>	0.2300% <sup>c</sup>	0.2100% <sup>c</sup>	0.1900% <sup>c</sup>	0.1665% <sup>c</sup>	0.1540% <sup>c</sup>	0.1415% <sup>c</sup>	0.1415%
<sup>f</sup> (% on Net Income)	6.5000%	6.5000%	6.5000% <sup>c</sup>	6.4500% <sup>c</sup>	6.4500%					

Every individual, partnership, association and corporation engaged in a business, profession or other activity for profit within the City of Philadelphia must file a BPT Return

<sup>c</sup> **Net Profits Tax:**

<sup>a</sup> City Residents	4.5635%	4.5385%	4.5000%	4.4625%	4.4625%	4.3310%	4.3010%	4.2600%	3.9800%	3.9296%
Non-City Residents	3.9672%	3.9462%	3.9127%	3.8801%	3.8801%	3.8197%	3.7716%	3.7557%	3.5392%	3.4997%

Net Profits Tax is levied on the net profits from the operation of a trade, business, profession, enterprise or other activity conducted by individuals, partnerships, associations or estates and trusts.

City of Philadelphia  
 Direct and Overlapping Tax Rates  
 For the Ten Fiscal Years 2001 through 2010

Table 7

<b>Tax Classification</b>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
<b>Sales Tax</b>										
City	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	2.0%
Commonwealth of Pennsylvania	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%
Total Sales Tax	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	8.0%
<b>Amusement Tax</b>	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%
Imposed on the admission fee charged for attending any amusement in the City. Included are concerts, movies, athletic contests, night clubs and convention shows for which admission is charged										
<b>Parking Lot Tax</b>	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	15.0%	20.0%	20.0%
Parking Tax is levied on the gross receipts from all financial transactions involving the parking or storing of automobiles or other motor vehicles in outdoor or indoor parking lots and garages in the City										
<b>Hotel Room Rental Tax</b>	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	6.0%	7.2%	8.2%
<b>Rate of Tourism &amp; Marketing Tax</b>	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%
	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	8.2%	9.2%
Imposed on the rental of a hotel room to accommodate paying guests. The term "hotel" includes an apartment, hotel, motel, inn, guest house, bed and breakfast or other building located within the City which is available to rent for overnight lodging or use of facility space to persons seeking temporary accommodations.										
<b>Vehicle Rental Tax</b>	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%
Imposed on any person acquiring the custody or possession of a rental vehicle in the City under a rental contract for money or other consideration										

<sup>a</sup> Pursuant to an agreement with the Pennsylvania Intergovernmental Cooperation Authority (PICA), PICA's share of the Wage, Earnings and Net Profits Tax is 1.5% of City residents portion only.

<sup>b</sup> Effective January 1 of the fiscal year cited, the previous fiscal year's rate was in effect from July 1 through December 31. For FY 2010, from July 1 through December 31, 2009 the rates were 3.930 % and 3.500%.

<sup>c</sup> Rates apply to the tax year (previous calendar year) and the tax is due April 15th in the fiscal year cited.

<sup>d</sup> Rates apply to the tax year (current calendar year) and the tax is due March 31st in the fiscal year cited.

<sup>e</sup> The State Tax Equalization Board (STEB) annually determines a ratio of assessed valuation to true value for each municipality in the Commonwealth of Pennsylvania. The ratio is used for the purpose of equalizing certain state school aid distribution.

<sup>f</sup> 60% of the Net Income portion of the Business Privilege Tax is allowed to be credited against the Net Profits Tax

**City of Philadelphia**  
**Principal Wage and Earnings Tax Remitters <sup>1</sup>**  
**Current Calendar Year and Nine Years Ago**

**Table 8**

*Amounts in millions of USD*

Remittance Range	2009			2000		
	# of Remitters (Employers)	Total Amount Remitted	Percentage of Total Remitted	# of Remitters (Employers)	Total Amount Remitted	Percentage of Total Remitted
Greater than \$10 million	13	\$330.8	23.24%	11	\$251.6	20.42%
Between \$1 million & \$10 million	150	383.5	26.95%	115	308.4	25.02%
Between \$100,000 & \$1 million	1,470	379.8	26.69%	1,312	347.2	28.18%
Between \$10,000 & \$100,000	8,292	244.5	17.18%	8,204	242.8	19.71%
Less than \$10,000	36,522	84.5	5.94%	36,494	82.2	6.67%
Total	46,447	\$1,423.0	100.00%	46,136	\$1,232.2	100.00%

<sup>1</sup> Wage & Earnings information for individual remitters is confidential

City of Philadelphia  
Assessed Value and Estimated Value of Taxable Property  
For the Calendar Years 2001 through 2010

Table 9

Amounts in millions of USD

Calendar Year of Levy <sup>1</sup>	Assessed Value <sup>3</sup>	Less: Tax-Exempt Property <sup>2,3</sup>	Total Taxable Assessed Value	Total Direct Tax Rate <sup>4</sup>	STEB Ratio <sup>5</sup>	Estimated Actual Taxable Value (STEB)	Sales Ratio <sup>6</sup>	Estimated Actual Taxable Value (Sales)
2001	13,254	3,513	9,741	3.745%	30.32%	32,127	25.46%	38,260
2002	13,762	3,603	10,159	3.745%	30.33%	33,495	25.18%	40,346
2003	14,326	3,705	10,621	3.474%	30.12%	35,262	22.58%	47,037
2004	14,813	3,867	10,946	3.474%	30.02%	36,462	24.21%	45,213
2005	15,072	4,040	11,032	3.474%	29.70%	37,145	23.73%	46,490
2006	15,803	4,372	11,431	3.474%	29.69%	38,501	17.42%	65,620
2007	16,243	4,628	11,615	3.474%	29.24%	39,723	17.94%	64,744
2008	16,974	4,799	12,175	3.305%	29.22%	41,667	16.44%	74,057
2009	17,352	5,146	12,206	3.305%	28.86%	42,294	24.64%	49,537
2010	17,615	5,339	12,276	3.305%	28.46%	43,134	NA	NA

<sup>1</sup> Real property tax bills are sent out in November and are payable at one percent (1%) discount until February 28th, otherwise the face amount is due by March 31 without penalty or interest.

<sup>2</sup> Bill #1130, approved February 8, 1978, provides relief from real estate taxes on improvements to deteriorated industrial, commercial or other business property for a period of five years. Bill #982, approved July 9, 1990, changed the exemption period from five years to three years. Bill #225, approved October 4, 2000, extended the exemption period from three years to ten years.

Bill #1456A, approved January 28, 1983, provides for a maximum three year tax abatement for owner-occupants of newly constructed residential property. Bill #226, approved September 12, 2000, extended the exemption period from three years to ten years.

Legislative Act #5020-205 as amended, approved October 11, 1984, provides for a maximum thirty month tax abatement to developers of residential property.

Bill #274, approved July 1, 1997, provides a maximum ten year tax abatement for conversion of eligible deteriorated commercial or other business property to commercial non-owner occupied residential property.

Bill #788A, approved December 30, 1998, provides a maximum twelve year tax exemption, abatement or credit of certain taxes within the geographical area designated as the Philadelphia Keystone Opportunity Zone.

<sup>3</sup> Source: Board of Revision of Taxes

<sup>4</sup> per \$1,000.00 of assessed value

<sup>5</sup> The State Tax Equalization Board (STEB) annually determines a ratio of assessed valuation to true value for each municipality in the Commonwealth of Pennsylvania. See Table 13

<sup>6</sup> This ratio is compiled by the Board of Revision of Taxes based on sales of property during the year.

City of Philadelphia  
Principal Property Tax Payers  
Current Year and Nine Years Ago

Table 10

Amounts in millions of USD

Taxpayer	2010			2001		
	Assessment <sup>1</sup>	Rank	Percentage of Total Assessments	Assessment <sup>1</sup>	Rank	Percentage of Total Assessments
Franklin Mills Associates	57.6	1	0.47	48.1	4	0.49
Phila Liberty Pla E Lp	54.4	2	0.44	59.2	2	0.61
Nine Penn Center Associates	54.1	3	0.44	52.0	3	0.53
HUB Properties Trust	43.8	4	0.36	-		-
Bell Atlantic	40.6	5	0.33	42.7	6	0.44
PRU 1901 Market LLC	35.2	6	0.29	31.6	9	0.32
Maguire/Thomas	33.9	7	0.28	31.6	10	0.32
Commerce Square Partners	33.3	8	0.27	31.9	8	0.33
Phila Shipyard Development Corp	30.3	9	0.25	-		-
Philadelphia Market Street	28.8	10	0.23	32.0	7	0.33
C S F Partnership	-		-	59.5	1	0.61
LP Associates	-		-	44.8	5	0.46
	<u>412.0</u>		<u>3.36</u>	<u>433.4</u>		<u>4.45</u>
Total Taxable Assessments	<u>12,276.0</u>		<u>100.00</u>	<u>9,741.0</u>		<u>100.00</u>

<sup>1</sup> Source: Board of Revision of Taxes

City of Philadelphia  
Real Property Taxes Levied and Collected  
For the Calendar Years 2001 through 2010

Table 11

Amounts in millions of USD

Calendar Year of Levy <sup>1</sup>	Taxes Levied for the Year	Collected within the Year of the Levy		Collected in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount <sup>2</sup>	Percentage of Levy
2001	356.6	326.7	91.6%	25.8	352.5	98.9%
2002	368.2	340.4	92.4%	26.0	366.4	99.5%
2003	359.4	326.8	90.9%	26.8	353.6	98.4%
2004	372.5	340.9	91.5%	25.3	366.2	98.3%
2005	373.5	350.3	93.8%	20.8	371.1	99.4%
2006	385.6	339.6	88.1%	21.1	360.7	93.5%
2007	391.7	347.5	88.7%	20.3	367.8	93.9%
2008	390.2	346.4	88.8%	18.9	365.3	93.6%
2009	396.5	315.4 <sup>3</sup>	79.6%	29.7	345.1	87.0%
2010	405.8	353.7 <sup>3</sup>	87.2%	n/a	353.7	87.2%

<sup>1</sup> Real property tax bills are sent out in November and are payable at one percent (1%) discount until February 28th, otherwise the face amount is due by March 31 without penalty or interest.

<sup>2</sup> Includes collections through June 30, 2010

<sup>3</sup> Includes collections through June 30, 2010. It is estimated that approximately 91% of the amount levied for 2010 will be collected within the year of levy.

City of Philadelphia  
Ratios of Outstanding Debt by Type  
For the Fiscal Years 2001 through 2010

Table 12

Amounts in millions of USD (except per capita)

Fiscal Year	Governmental Activities								Business-Type Activities				Total Primary Government	% of Personal Income <sup>1</sup>	Per Capita
	General Obligation Bonds	Pension Service Agreement	Neighborhood Transformation Initiative	One Parkway Agreement	Sports Stadia Agreement	Central Library Project	Cultural & Commercial Corridor	Total Governmental Activities	General Obligation Bonds	Water Revenue Bonds	Airport Revenue Bonds	Total Business-Type Activities			
2001	2,137.6	1,296.8	-	-	-	-	-	3,434.4	24.5	1,679.5	943.0	2,647.0	6,081.4	0.2	4,016.8
2002	2,009.5	1,386.6	142.6	55.8	346.8	-	-	3,941.3	19.2	1,722.2	1,123.0	2,864.4	6,805.7	0.2	4,498.2
2003	1,903.3	1,394.6	139.2	54.7	342.0	-	-	3,833.8	15.5	1,670.8	1,104.8	2,791.1	6,624.9	0.2	4,384.5
2004	2,047.1	1,416.4	146.5	53.5	341.9	-	-	4,005.4	11.6	1,614.7	1,073.1	2,699.4	6,704.8	0.2	4,440.3
2005	1,950.8	1,429.7	285.3	52.2	341.1	-	-	4,059.1	8.1	1,815.4	1,077.4	2,900.9	6,960.0	0.2	4,594.1
2006	1,863.8	1,439.2	279.8	50.9	339.6	10.1	-	3,983.4	7.0	1,747.3	1,168.8	2,923.1	6,906.5	0.2	4,549.7
2007	1,993.7	1,444.9	273.9	49.6	334.0	9.7	139.6	4,245.4	5.8	1,674.3	1,141.0	2,821.1	7,066.5	0.1	4,649.0
2008	1,899.1	1,446.6	267.8	47.7	328.8	9.3	136.6	4,135.9	4.6	1,590.0	1,282.2	2,876.8	7,012.7	0.1	4,583.5
2009	2,093.8	1,443.8	261.5	46.3	323.6	8.9	133.3	4,311.2	3.4	1,648.7	1,250.4	2,902.5	7,213.7	0.1	4,684.2
2010	2,085.1	1,428.3	254.8	44.9	319.6	8.5	129.9	4,271.1	2.2	1,574.9	1,213.9	2,791.0	7,062.1	0.1	4,565.0

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>1</sup> See Table 17 for Personal Income and Population Amounts

City of Philadelphia  
Ratios of General Bonded Debt Outstanding  
For the Fiscal Years 2001 through 2010

Table 13

Amounts in millions of USD (except per capita)

Fiscal Year	General Obligation Bonds	Assessed Taxable Value of Property <sup>1</sup>	Assessed Ratio <sup>2</sup>	Actual Taxable Value of Property	% of Actual Taxable Value of Property	Per Capita <sup>3</sup>
2001	2,137.6	9,740.8	30.32%	32,126.6	6.65%	1,411.89
2002	2,009.5	10,158.6	30.33%	33,493.6	6.00%	1,340.56
2003	1,903.3	10,621.1	30.12%	35,262.6	5.40%	1,279.96
2004	2,047.1	10,945.9	30.02%	36,462.0	5.61%	1,387.86
2005	1,950.8	11,031.8	29.70%	37,144.1	5.25%	1,327.98
2006	1,863.8	11,430.6	29.69%	38,499.8	4.84%	1,276.58
2007	1,993.7	11,615.0	29.24%	39,723.0	5.02%	1,372.13
2008	1,899.1	12,175.2	29.22%	41,667.4	4.56%	1,309.72
2009	2,093.8	12,205.6	28.86%	42,292.4	4.95%	1,359.61
2010	2,085.1	12,276.3	28.46%	43,135.3	4.83%	1,347.83

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statement.

<sup>1</sup> Source: Board of Revision of Taxes

<sup>2</sup> The State Tax Equalization Board (STEB) annually determines a ratio of assessed valuation to true value for each municipality in the Commonwealth of Pennsylvania. The ratio is used for the purpose of equalizing certain state school aid distribution.

<sup>3</sup> See Table 17 for Population Amounts

City of Philadelphia  
 Direct and Overlapping Governmental Activities Debt  
 June 30, 2010

Table 14

*Amounts in millions of USD*

	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Direct and Overlapping Debt</u>
<b><u>Governmental Unit</u></b>			
School District of Philadelphia	<u>3,092.5</u>	<u>100.00%</u>	<u>3,092.5</u>
<sup>1</sup> <b>City Direct Debt</b>			<u>4,271.1</u>
Total Direct and Overlapping Debt			<u><u>7,363.6</u></u>

Note:

Overlapping governments are those that coincide, in least in part, with the geographic boundaries of the City. The outstanding debt of the School District of Philadelphia is supported by property taxes levied on properties within the City boundaries. This schedule attempts to show the entire debt burden borne by City residents and businesses.

<sup>1</sup> Refer to Table 12

Legal Debt Margin Calculation for FY2010

<sup>1</sup> Assessed Value	11,284.4
<sup>2</sup> Debt Limit	1,523.4
<sup>3</sup> Debt Applicable to Limit:	
Tax Supported General Obligation Debt:	
Issued & Outstanding	1,267.9
Authorized but Unissued	139.1
Total	<u>1,407.0</u>
Less: Amount set aside for repayment of general obligation debt	<u>-</u>
Total Net Debt Applicable to Limit	<u>1,407.0</u>
Legal Debt Margin	<u>116.4</u>

175

	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
Debt Limit	1,247.4	1,253.2	1,261.3	1,280.3	1,304.8	1,335.6	1,374.7	1,418.0	1,469.4	1,523.4
Total Net Debt Applicable to Limit	<u>1,152.7</u>	<u>1,163.6</u>	<u>1,202.2</u>	<u>1,159.1</u>	<u>1,205.5</u>	<u>1,185.8</u>	<u>1,293.4</u>	<u>1,329.3</u>	<u>1,352.3</u>	<u>1,407.0</u>
Legal Debt Margin	<u>94.7</u>	<u>89.6</u>	<u>59.1</u>	<u>121.2</u>	<u>99.3</u>	<u>149.8</u>	<u>81.3</u>	<u>88.7</u>	<u>117.1</u>	<u>116.4</u>
Total Net Debt Applicable to the Limit as a Percent of Total Debt	92.41%	92.85%	95.31%	90.53%	92.39%	88.78%	94.09%	93.74%	92.03%	92.36%

<sup>1</sup> Average of the annual assessed valuation of taxable realty during the ten year period immediately preceding.

<sup>2</sup> Thirteen and one-half percent (13.5%) of the average of the annual assessed valuation of taxable realty during the ten year period immediately preceding.

<sup>3</sup> Refer to Purdon's Statutes 53 P.S. Section 15721

City of Philadelphia  
Pledged-Revenue Coverage  
For the Fiscal Years 2001 through 2010

Table 16

Amounts in millions of USD

No.		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
<b>Water and Sewer Revenue Bonds</b>											
1	Total Revenue and Beginning Fund Balance	380.6	390.8	454.2	421.6	463.5	504.0	536.2	597.8	527.5	566.7
2	Net Operating Expenses	242.6	242.9	250.2	262.0	277.7	284.2	303.2	334.7	342.6	334.0
3	Transfer To (From) Rate Stabilization Fund	(39.4)	(26.3)	16.8	(28.8)	(0.6)	21.6	26.0	(9.8)	(34.7)	(2.7)
4	Net Revenues	177.4	174.2	187.2	188.4	186.4	198.2	207.0	272.9	219.6	235.4
Debt Service:											
5	Revenue Bonds Outstanding	147.8	145.2	156.1	157.0	155.4	165.2	172.7	173.8	183.0	195.7
6	General Obligation Bonds Outstanding	1.3	0.6	-	-	-	-	-	-	-	-
7	Pennvest Loan	1.3	1.6	1.2	1.2	1.2	1.2	1.2	1.2	1.2	1.2
8	Total Debt Service	150.4	147.4	157.3	158.2	156.6	166.4	173.9	175.0	184.2	196.9
9	Net Revenue after Debt Service	27.0	26.8	29.9	30.2	29.8	31.8	33.1	97.9	35.4	38.5
10	Transfer to General Fund	4.1	4.1	4.1	-	4.4	5.0	5.0	5.0	4.2	2.3
11	Transfer to Capital Fund	15.9	16.1	16.0	16.4	16.7	16.9	16.9	16.9	17.1	17.3
12	Transfer to Residual Fund	7.0	6.6	9.8	13.8	8.7	9.9	11.2	76.0	14.1	18.9
13	Ending Fund Balance	-	-	-	-	-	-	-	-	-	-
Debt Service Coverage:											
	Coverage A (Line 4/Line 5)	1.20	1.20	1.20	1.20	1.20	1.20	1.20	1.57	1.20	1.20
	Coverage B (Line 4/(Line 8 + Line 11))	1.07	1.07	1.08	1.08	1.08	1.08	1.08	1.42	1.09	1.10
<b>Airport Revenue Bonds</b>											
1	Fund Balance	-	-	-	-	-	-	10.2	42.6	61.4	55.1
2	Project Revenues	148.0	146.5	168.4	183.3	185.1	200.8	211.3	250.5	255.3	246.9
3	Passenger Facility Charges	-	16.8	31.2	32.8	32.9	32.6	32.9	32.9	32.9	33.1
4	Total Fund Balance and Revenue	148.0	163.3	199.6	216.1	218.0	233.4	254.4	326.0	349.6	335.1
5	Net Operating Expenses	59.6	56.3	67.0	71.9	71.3	77.2	87.1	99.8	99.5	102.9
6	Interdepartmental Charges	36.0	39.7	46.1	52.2	57.6	57.9	70.6	89.1	89.0	80.7
7	Total Expenses	95.6	96.0	113.1	124.1	128.9	135.1	157.7	188.9	188.5	183.6
Available for Debt Service:											
8	Revenue Bonds (Line 4-Line 5)	88.4	107.0	132.6	144.2	146.7	156.2	167.3	226.2	250.1	232.2
9	All Bonds (Line 4-Line 7)	52.4	67.3	86.5	92.0	89.1	98.3	96.7	137.1	161.1	151.5
Debt Service:											
10	Revenue Bonds	44.8	64.1	83.2	89.7	88.1	88.1	85.5	84.4	95.6	94.3
11	General Obligation Bonds	5.7	2.0	1.4	1.0	1.1	-	-	-	-	-
12	Total Debt Service	50.5	66.1	84.6	90.7	89.2	88.1	85.5	84.4	95.6	94.3
Debt Service Coverage:											
	Revenue Bonds Only - Test "A" (Line 8/Line 10)	1.97	1.67	1.59	1.61	1.67	1.77	1.96	2.68	2.62	2.46
	Total Debt Service - Test "B" (Line 9/Line 12)	1.04	1.02	1.02	1.01	1.00	1.12	1.13	1.62	1.69	1.61

Note:

The rate covenant of the Aviation issues permit inclusion of Fund Balance at the beginning of the period with project revenues for the period to determine adequacy of coverage.

Coverage "A" requires that Net Revenues equal at least 120% of the Debt Service Requirements while Coverage "B" requires that Net Revenues equal at least 100% of the Debt Service Requirements plus Required Capital Account Transfers. Test "A" requires that Project Resources be equal to Net Operating Expenses plus 150% of Revenue Bond Debt Service for the year. Test "B" requires Project Resources be equal to Operating Expenses for the year plus all debt service requirements for the year except any General Obligation Debt Service not applicable to the project.

Amounts in the above statement have been extracted from reports submitted to the respective Fiscal Agents in accordance with the reporting requirements of the General Ordinance and Supplemental Ordinance relative to rate covenants. Water and Sewer Coverage is calculated on the modified accrual basis; Aviation Fund on the accrual basis. Prior to FY2008 Airport Revenues and Expenses were reduced by amounts applicable to the Outside Terminal Area and the Overseas Terminal as prescribed by the indenture.

**City of Philadelphia**  
**Demographic and Economic Statistics**  
**For the Calendar Years 2000 through 2009**

**Table 17**

Calendar Year	Population <sup>1</sup>	Personal Income <sup>2</sup> (thousands of USD)	Per Capita Personal Income (USD)	Unemployment Rate <sup>3</sup>
2000	1,513,800	37,784,373	24,960	5.6%
2001	1,512,507	38,672,501	25,568	6.1%
2002	1,510,550	40,695,588	26,941	7.3%
2003	1,510,068	42,192,576	27,941	7.5%
2004	1,514,658	43,447,002	28,684	7.3%
2005	1,517,628	44,933,858	29,608	6.7%
2006	1,520,251	47,550,937	31,278	6.2%
2007	1,530,031	50,052,562	32,713	6.0%
2008	1,540,351	52,549,456	34,115	7.1%
2009	1,547,297	55,170,909 <sup>4</sup>	35,656	10.0%

<sup>1</sup> US Census Bureau

<sup>2</sup> US Department of Commerce, Bureau of Economic Analysis

<sup>3</sup> US Department of Labor, Bureau of Labor Statistics

<sup>4</sup> Estimated using the rate of growth for the previous year

City of Philadelphia  
Principal Employers  
Current Calendar Year and Nine Years Ago

Table 18

*Listed Alphabetically*

---

2010	2001
Albert Einstein Medical	Albert Einstein Medical
Children's Hospital of Philadelphia	City of Philadelphia
City of Philadelphia	First Union Services, Inc.
University of Pennsylvania Hospital	School District of Philadelphia
School District of Philadelphia	SEPTA
SEPTA	Temple University
Temple University	Tenet Healthsystem
Thomas Jefferson University Hospitals	Thomas Jefferson University Hospitals
United States Postal Service	United States Postal Service
University Of Pennsylvania	University Of Pennsylvania

---

City of Philadelphia  
 Full Time Employees by Function  
 For the Fiscal Years 2004 through 2010

Table 19

	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
<b>Governmental Activities:</b>							
Economic Development	9	6	6	6	6	23	25
Transportation:							
Streets & Highways	597	564	579	585	584	568	515
Mass Transit	1	1	1	1	1	8	7
Judiciary and Law Enforcement:							
Police	7,888	7,578	7,522	7,639	7,754	7,685	7,503
Prisons	2,002	2,227	2,228	2,183	2,153	2,309	2,268
Courts	3,471	3,450	3,403	3,361	3,386	3,310	3,215
Conservation of Health:							
Emergency Medical Services	300	289	255	249	237	256	329
Health Services	1,210	1,163	1,133	1,148	1,140	1,163	1,135
Housing and Neighborhood Development	110	105	97	111	108	99	96
Cultural and Recreational:							
Recreation	556	511	495	482	483	462	453
Parks	200	182	158	156	156	152	158
Libraries and Museums	774	726	812	816	808	723	687
Improvements to General Welfare:							
Social Services	2,220	2,196	2,140	2,164	2,232	2,107	2,079
Inspections and Demolitions	417	380	248	243	246	221	223
Service to Property:							
Sanitation	1,340	1,233	1,272	1,229	1,239	1,169	1,157
Fire	2,004	1,925	1,974	2,109	2,052	2,019	1,820
General Management and Support	2,369	2,253	2,347	2,331	2,414	2,393	2,276
<b>Total Governmental Activities</b>	<u>25,468</u>	<u>24,789</u>	<u>24,670</u>	<u>24,813</u>	<u>24,999</u>	<u>24,667</u>	<u>23,946</u>
<b>Business Type Activities:</b>							
Water and Sewer	2,342	2,326	2,239	2,229	2,291	2,256	2,196
Aviation	1,021	967	1,004	1,010	1,057	1,033	1,001
<b>Total Business-Type Activities</b>	<u>3,363</u>	<u>3,293</u>	<u>3,243</u>	<u>3,239</u>	<u>3,348</u>	<u>3,289</u>	<u>3,197</u>
<b>Fiduciary Activities:</b>							
Pension Trust	64	64	65	65	59	69	66
<b>Total Primary Government</b>	<u>28,895</u>	<u>28,146</u>	<u>27,978</u>	<u>28,117</u>	<u>28,406</u>	<u>28,025</u>	<u>27,209</u>

City of Philadelphia  
 Operating Indicators by Function  
 For the Fiscal Years 2003 through 2010

Table 20

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
<b>Governmental Activities:</b>								
<b>Transportation:</b>								
<b>Streets &amp; Highways</b>								
Street Resurfacing (miles)	93	117	105	102	107	74	119	69
Potholes Repaired	24,182	23,179	20,862	18,203	12,721	12,326	11,976	23,049
<b>Judiciary and Law Enforcement:</b>								
<b>Police</b>								
Arrests	66,083	68,486	67,795	69,166	73,606	75,805	68,922	64,465
Calls to 911	3,269,276	3,290,786	3,270,114	3,321,896	3,398,985	3,164,454	3,084,261	3,064,973
<b>Prisons</b>								
Average Inmate Population	7,631	7,738	8,141	8,613	8,796	9,133	9,554	8,806
Inmate Beds (city owned)	7,382	8,283	8,405	8,605	8,443	9,005	9,137	9,137
<b>Conservation of Health:</b>								
<b>Emergency Medical Services</b>								
Medic Unit Runs	NA	NA	NA	209,654	216,606	215,305	217,505	222,882
First Responder Runs	NA	NA	NA	69,740	68,203	60,756	53,610	54,960
<b>Health</b>								
Patient Visits	320,833	317,184	337,770	324,014	323,121	334,139	349,078	350,695
Children Screened for Lead Poisoning	39,293	37,863	38,013	43,038	43,501	41,590	50,525	47,713
<b>Cultural and Recreational:</b>								
<b>Parks</b>								
Athletic Field Permits Issued	NA	NA	NA	2,878	2,227	1,389	1,420	1,388
<b>Libraries</b>								
Items borrowed	7,056,608	6,963,935	6,294,315	6,188,637	6,328,706	7,037,694	7,419,466	6,530,662
Visitors to all libraries	6,440,990	6,216,973	5,517,569	6,103,354	6,422,857	6,648,998	6,396,633	5,615,201
Visitors to library website	1,353,626	1,661,794	2,044,518	2,594,527	3,285,380	4,912,405	4,613,496	5,256,928
<b>Improvements to General Welfare:</b>								
<b>Social Services</b>								
Children Receiving Services	26,388	28,039	28,926	28,086	28,898	25,893	35,685	31,416
Children in Placement	9,190	9,037	8,548	7,999	8,070	7,739	7,993	8,792
Emergency Shelter Beds (average)	2,109	2,412	2,539	2,781	2,677	2,747	2,689	2,617
Transitional Housing Units (new placements)	458	489	597	448	543	435	476	487
<b>Service to Property:</b>								
<b>Sanitation</b>								
Refuse Collected (tons per day)	2,894	3,006	3,008	3,006	2,922	2,798	2,532	2,412
Recyclables Collected (tons per day)	175	169	157	155	179	197	288	381
<b>Fire</b>								
Fires Handled	NA	NA	NA	9,523	8,080	7,444	6,850	4,927
Fire Marshall Investigations	NA	NA	NA	2,734	3,153	3,097	3,031	2,726
<b>Business Type Activities:</b>								
<b>Water and Sewer</b>								
New Connections	110	106	137	207	125	295	281	704
Water Main Breaks	988	794	706	660	825	687	802	646
Avg. Daily Treated Water Delivered (x 1000 gallons)	183,700	175,600	174,100	175,800	169,400	167,000	163,660	242,900
Peak Daily Treated Water Delivered (x 1000 gallons)	208,600	201,700	210,000	207,400	179,100	170,500	167,090	272,200
Avg. Daily Water Sewage Treatment (x 1000 gallons)	478,130	476,110	478,670	430,170	463,080	411,830	417,330	468,200
<sup>1</sup> <b>Aviation</b>								
Passengers Handled (PIA)	24,232,804	26,190,976	31,074,454	31,341,459	31,885,333	32,287,035	30,819,348	30,469,899
Air Cargo Tons (PIA)	565,653	568,898	599,758	591,815	571,452	575,640	475,365	440,495
Aircraft Movements (PIA and NPA)	654,758	584,214	629,885	625,692	614,720	593,757	551,191	543,462

<sup>1</sup> PIA (Philadelphia International Airport)-passenger aircraft and cargo. NPA (Northeast Philadelphia Airport)-private aircraft and cargo

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
<b>Governmental Activities:</b>								
<b>Transportation:</b>								
<b>Streets &amp; Highways</b>								
<sup>1</sup> Total Miles of Streets	2,400	2,400	2,400	2,400	2,575	2,575	2,575	2,575
Streetlights	101,224	101,836	102,000	102,219	102,840	102,949	103,982	104,219
<b>Judiciary and Law Enforcement:</b>								
<b>Police</b>								
Stations and Other Facilities	33	33	33	33	34	36	35	35
<b>Prisons</b>								
Major Correctional Facilities	5	6	6	6	6	6	6	6
<b>Conservation of Health:</b>								
<b>Health Services</b>								
Health Care Centers	9	9	9	9	9	9	9	9
<b>Cultural and Recreational:</b>								
<b>Recreation</b>								
Recreation Centers	164	164	165	165	171	171	171	171
<sup>2</sup> Athletic Venues	1,121	1,121	1,121	1,117	1,117	919	915	914
Neighborhood Parks and Squares	232	232	232	232	232	79	79	79
<b>Parks</b>								
Parks	62	62	62	62	63	63	63	63
Baseball/Softball Fields	106	106	106	106	109	77	79	79
<b>Libraries</b>								
Branch & Regional Libraries	55	54	53	54	54	54	54	54
<b>Service to Property:</b>								
<b>Fire</b>								
Stations and Other Facilities	63	63	63	64	64	64	63	63
<b>Business Type Activities:</b>								
<b>Water and Sewer:</b>								
Water System Piping (miles)	3,169	3,169	3,169	3,169	3,133	3,137	3,145	3,236
Fire Hydrants	27,846	27,987	26,080	26,080	25,195	25,181	25,208	25,234
Treated Water Storage Capacity ( x 1000 gallons)	1,065,500	1,065,500	1,065,500	1,065,500	1,065,500	1,065,500	1,065,500	1,065,400
Sanitary Sewers (miles)	595	596	596	596	768	750	749	751
Stormwater Conduits (miles)	622	623	623	623	784	713	720	721
Sewage Treatment Capacity ( x 1000 gallons)	1,044,000	1,044,000	1,044,000	1,044,000	1,044,000	1,044,000	1,044,000	1,044,000
<b>Aviation</b>								
Passenger Gates (PIA)	120	120	120	120	120	120	120	120
Terminal Buildings (square footage) (PIA)	2,415,000	2,415,000	2,415,000	2,415,000	2,415,000	2,415,000	2,415,000	3,144,000
Runways (length in feet) (PIA & NPA)	42,460	42,460	42,460	42,460	42,460	42,460	43,500	43,500

<sup>1</sup> Street System-83% city streets, 2% park streets, 15% state highways

<sup>2</sup> Includes baseball fields, football/soccer fields, tennis, basketball and hockey courts, skating rinks and indoor and outdoor pools

<sup>3</sup> PIA (Philadelphia International Airport)-passenger aircraft and cargo. NPA (Northeast Philadelphia Airport)-private aircraft and cargo.



**APPENDIX B**

**CITY SOCIOECONOMIC INFORMATION**

[THIS PAGE INTENTIONALLY LEFT BLANK]

## **APPENDIX B**

### **CITY SOCIOECONOMIC INFORMATION**

#### **Introduction**

The City includes within its boundaries an area of approximately 130 square miles and a resident population of approximately 1.526 million according to the U.S. Census Bureau, 2010 Population Estimates. The City is in the heart of the eleven-county Philadelphia–Camden–Wilmington metropolitan statistical area with approximately six million residents. Air, rail, highway, and water routes provide easy access to the City.

The City, the fifth largest in the United States, is strategically located on the east coast with easy access to markets, resources, government centers, and transportation. The City's metropolitan area is the nation's fourth largest retail market with over 2,500 retail stores in Center City Philadelphia.

#### **Quality of Life**

The City is rich in history, art, architecture, and entertainment. World-class cultural and historic attractions include the Philadelphia Museum of Art (which houses the third largest art collection in the United States), the Philadelphia Orchestra, Academy of Music, Pennsylvania Ballet, the Constitution Center, the Kimmel Center, Pennsylvania Academy of Fine Arts, Franklin Institute, Mann Music Center, Opera Company of Philadelphia, and the Rodin Museum. The South Philadelphia sports complex, currently consisting of Lincoln Financial Field, Citizens Bank Park and the Wells Fargo Center, is home to the Philadelphia 76ers, Flyers, Phillies and Eagles. The City also offers its residents and visitors America's most historic square mile, which includes Independence Hall and the Liberty Bell, as well as Fairmount Park, which spans 8,000 acres and includes Pennypack Park and the country's first zoo.

The City is a center for health, education, and science facilities with the nation's largest concentration of healthcare resources within a 100-mile radius. There are presently more than 30 hospitals, seven medical schools, two dental schools, two pharmacy schools, as well as schools of optometry, podiatry and veterinary medicine, and the Philadelphia Center for Health Care Sciences in West Philadelphia. The City is one of the largest health care and health care education centers in the world, and a number of the nation's largest pharmaceutical companies are located in the Philadelphia area.

The City has the second largest concentration of students on the East Coast with eighty degree granting institutions of higher education and a total enrollment of over 300,000 students. Included among these institutions are the University of Pennsylvania, Temple University, Drexel University, St. Joseph's University, and LaSalle University. Within a short drive from the City are such schools as Villanova University, Bryn Mawr College, Haverford College, Swarthmore College, Lincoln University, and the Camden Campus of Rutgers University. The undergraduate and graduate programs at these institutions help provide a well-educated and trained work force to the Philadelphia community.

#### **Hospitals and Medical Centers**

The City also has major research facilities, including those located at its universities, the medical schools, The Wistar Institute, the Fox Chase Cancer Center, and the University City Science Center. The Children's Hospital of Philadelphia has recently completed the construction of a new \$400 million biomedical research facility located within the Philadelphia Center for Health Care Sciences in West Philadelphia. A Comprehensive Cancer Center is also located at the University of Pennsylvania.

The following table presents data regarding hospitals and medical centers in the City. Due to mergers, consolidations and closures that have occurred or may occur in the future, this table is accurate only as of its publication date.

**Table 1**  
**Hospitals and Medical Centers**  
**as of June 2011**

<b><u>Institution Name</u></b>	<b><u>Total Beds</u></b>
Aria Health System <sup>1</sup>	485
Belmont Center for Comprehensive Treatment	147
Chestnut Hill Hospital	119
Department of Veterans Affairs Medical Center-Philadelphia	142
Einstein Medical Center -Philadelphia	711
Fairmount Behavioral Health System	185
Fox Chase Cancer Center	100
Friends Hospital	192
Girard Medical Center/Continuing Care Hospital of Philadelphia	51
Good Shepherd Penn Partners	38
Hahnemann University Hospital	510
Hospital of the University of Pennsylvania	776
Jeanes Hospital	176
Kensington Hospital	35
Magee Rehabilitation Hospital	96
Mercy Hospital of Philadelphia	180
Methodist Hospital Division - TJUH	165
Nazareth Hospital	195
Penn Presbyterian Medical Center	245
Pennsylvania Hospital	435
Roxborough Memorial Hospital	141
Shriners Hospitals for Children - Philadelphia	39
St. Christopher's Hospital for Children	175
St. Joseph's Hospital	146
Temple University Hospital <sup>2</sup>	740
The Children's Hospital of Philadelphia	461
Thomas Jefferson University Hospital	701
Triumph Hospital Philadelphia	58

---

<sup>1</sup> Aria Health System includes data for all three divisions - Frankford, Torresdale and Bucks County.

<sup>2</sup> Temple includes data for Episcopal Hospital.

Source: Delaware Valley Healthcare Council of HAP, Monthly Utilization Report, June 2010.

Children's Hospital Expansion. The Children's Hospital of Philadelphia ("CHOP") is one of the largest and oldest children's hospitals in the world. It has an annual budget of \$1.7 billion and receives

approximately \$203 million in research funding. It has over 13,000 employees. It admits 28,000 inpatients annually, has 1.6 million outpatient visits each year. Recently, U.S. News & World Report's 2011-12 ranked CHOP the nation's best children's hospital. Since 2002, CHOP has invested over \$2.6 billion in its expansion in Philadelphia, which is one of the largest hospital expansions in the U.S. The \$500 million Ruth and Tristram Colket, Jr. Translational Research Building opened in 2010. The Trustees of CHOP recently approved an additional investment of \$2.7 billion in CHOP's expansion in Philadelphia through 2017. CHOP is currently completing design of a \$500 million Ambulatory Care Facility, which began excavation in 2011, and will start full construction in the second quarter of 2012 and be opened in late 2013. The 8 story 500,000 square foot facility will provide state-of-the-art outpatient care, advanced imaging, and enhanced amenities for patients, families, and employees. In addition to this major development, CHOP has purchased a 9 acre vacant former school district vocational facility on the banks of the Schuylkill River directly across from its main campus in University City. CHOP is developing a master plan for the site, which would include administrative offices and research.

University of Pennsylvania. The University of Pennsylvania, a private ivy league institution, sits on a 300 acre campus in West Philadelphia across the river from downtown Philadelphia. Its more than 20,000 undergraduate, graduate and professional full-time students attend more than 12 graduate and professional schools on its single campus within the City. The University and its health system is the largest private sector employer in Philadelphia employing over 30,000 staff with an annual budget of \$6 billion. It receives close to \$800 million in federally sponsored research funding annually. The University recently completed a new \$370 million medical research building which houses three Penn institutes: the Institute for Diabetes, Obesity, and Metabolism; the Institute for Translational Medicine and Therapeutics; and the Penn Cardiovascular Institute. Penn will continue more than \$61 million in fit out to three floors in the facility through the winter of 2012-2013. In 2011, Penn broke ground on its Krishna P. Singh Center for Nanotechnology, a new \$88 million nanotechnology research facility combining expertise from both Penn's School of Arts and Sciences and its School of Engineering and Applied Science (SEAS). The Singh Center will also create new collaborations between industry and Penn, providing world class sophisticated electron microscopes, optics labs, and 10,000 square feet of nanofabrication clean rooms which are vital for prototyping new devices for the next wave of nanotechnology. The Singh Center will establish Penn as a leader in this fast-moving technology and yield the translation of fundamental research into commercial products making the University and the City a hub for nanoscience research in the Mid-Atlantic. The building will open in 2013. Penn has also partnered with a local developer on a second phase of a multi-use \$20 million development with 60 apartments and 12,000 square feet of retail along its western commercial corridor at 40th and Market. The professionally managed apartment building is expected to break ground in 2012.

The Fox Chase Cancer Center. Fox Chase Cancer Center is one of the leading cancer research and treatment centers in the United States. Founded in 1904 in Philadelphia as one of the nation's first cancer hospitals, Fox Chase was also among the first institutions to be designated a National Cancer Institute Comprehensive Cancer Center in 1974. In late 2010, the Fox Chase Cancer Center and the Institute for Individualized Health, together, formed a partnership to create a \$100 million Cancer Genome Institute. When it opens, the Institute will be the largest cancer genome sequencing effort in the United States. The Institute will perform highly collaborative research to understand the complex molecular underpinnings of cancer, and then apply those discoveries at the point of care.

Wistar. The Wistar Institute was founded in 1892 and was the nation's first independent biomedical research facility. Wistar has evolved as one of the world's outstanding centers of basic biomedical research, focusing on cancer and vaccines and was designated a National Cancer Institute in 1972. It is a leader in vaccine research, developing vaccines against rubella and rabies in addition to conducting research in the area of genetics. Wistar is located within the campus of the University of Pennsylvania. The original building was constructed in 1894, with an annex added in the early 1900's; an

animal facility was built in 1922 and expanded in 1975; and a cancer wing was added in 1975. The Institute has started construction on a \$100 million expansion and renovation project that will significantly increase its ability to carry out its mission. The Project will include the construction of a new seven-story 89,700 square foot research building which will rise above its current historic facility at 36th and Spruce Streets in University City. The project will enable Wistar to expand its research operations, recruit new scientific faculty, and pursue new collaborative biomedical research in emerging areas of science. The building is scheduled for completion in 2014 and is expected to create 100 new research and administrative jobs, and allow the Institute to bring in more federal research funding to Philadelphia.

Drexel University. Founded in 1891 as the Drexel Institute of Science, Art and Industry, the University has since thrived into a 74-acre University City Main Campus that has blossomed into a state-of-the-art academic, residential and commercial destination fully integrated into the fabric of its surrounding neighborhood and Philadelphia. Since 2002, Drexel has significantly invested in its West Philadelphia neighborhood by adding new, modern aesthetic buildings that aim to reflect the University's high-technology mission. Today \$232 million has been allocated for construction already in progress and scheduled for completion in 2011, and an estimated \$300 million will be allocated for projected construction projects through 2016. In September, 2011 Drexel University opened the doors to its new \$69 million science building, the Constantine N. Papadakis Integrated Sciences Building. The facility serves as the new home of Drexel University's biology department and includes North America's largest living biowall, a four-story wall of plants which serves as a living biological air filter. The University has also begun site preparation for a \$92 million 12 story facility for its LeBow School of Business, which will house classrooms, student lounges and faculty offices. The building is scheduled to open in 2014.

## Demographics

During the ten-year period between 2000 and 2010, the population of the City increased from 1,517,550 to 1,526,006. During the same period, the population of the Commonwealth increased by 3.4%.

**Table 2**  
**Population**  
**City, Pennsylvania & Nation**

	<u>1990</u>	<u>2000</u>	<u>2010</u>	<u>% Change</u> <u>1990-2000</u>	<u>% Change</u> <u>2000-2010</u>
Philadelphia	1,585,577	1,517,550	1,526,006	-4.3%	0.9%
Pennsylvania	11,881,643	12,281,054	12,702,379	3.4%	3.4%
United States	248,709,873	281,421,906	308,745,538	13.2%	9.7%

Source: U.S. Census Bureau, Census 2010, Census 2000, Census 1990.

**Table 3**  
**Population Age Distribution**

<u>Philadelphia County</u>								
<u>Age</u>	<u>1990</u>	<u>% of Total</u>	<u>2000</u>	<u>% of Total</u>	<u>2007 – 2009</u>	<u>% of Total</u>	<u>2010</u>	<u>% of Total</u>
0-24	563,816	35.6	551,308	36.3	529,490	34.4	547,534	35.9
25-44	490,224	30.9	444,774	29.3	461,068	30.0	434,385	28.5
45-64	290,803	18.3	307,746	20.2	355,484	23.1	358,778	23.5
65-84	217,913	13.7	186,383	12.3	162,531	10.6	157,198	10.3
85 & up	<u>22,801</u>	<u>1.4</u>	<u>27,339</u>	<u>1.8</u>	<u>30,653</u>	<u>2.0</u>	<u>28,111</u>	<u>1.8</u>
Total	1,585,577	100	1,517,550	100	1,539,226	100.0	1,526,006	100

<u>Pennsylvania</u>								
<u>Age</u>	<u>1990</u>	<u>% of Total</u>	<u>2000</u>	<u>% of Total</u>	<u>2007 – 2009</u>	<u>% of Total</u>	<u>2010</u>	<u>% of Total</u>
0-24	4,021,585	33.8	4,016,670	32.6	4,003,759	31.9	4,053,536	31.9
25-44	3,657,323	30.8	3,508,562	28.6	3,207,408	25.5	3,126,788	24.6
45-64	2,373,629	20	2,836,657	23.1	3,427,763	27.3	3,562,748	28.0
65-84	1,657,270	13.9	1,681,598	13.7	1,628,092	13.0	1,653,631	13.0
85 & up	<u>171,836</u>	<u>1.4</u>	<u>237,567</u>	<u>1.9</u>	<u>297,534</u>	<u>2.4</u>	<u>305,676</u>	<u>2.4</u>
Total	11,881,643	100	12,281,054	100	12,564,556	100.0	12,702,379	100

<u>United States</u>								
<u>Age</u>	<u>1990</u>	<u>% of Total</u>	<u>2000</u>	<u>% of Total</u>	<u>2007 – 2009</u>	<u>% of Total</u>	<u>2010</u>	<u>% of Total</u>
0-24	90,342,198	36.3	99,437,266	35.3	104,507,545	34.3	103,699,067	34.1
25-44	80,754,835	32.5	85,040,251	30.2	83,150,108	27.3	83,432,695	27.4
45-64	46,371,009	18.6	61,952,636	22	77,943,353	25.6	78,058,246	25.7
65-84	28,161,666	11.3	30,752,166	11	33,370,213	11.0	33,147,948	10.9
85 & up	<u>3,080,165</u>	<u>1.2</u>	<u>4,239,587</u>	<u>1.5</u>	<u>5,349,246</u>	<u>1.8</u>	<u>5,721,768</u>	<u>1.9</u>
Total	248,709,873	100	281,421,906	100	304,320,465	100	304,059,724	100

Source: U.S. Dept. of Commerce, Bureau of the Census.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

## **The Economy**

The City's economy is composed of diverse industries, with virtually all classes of industrial and commercial businesses represented. The City is a major business and personal service center with strengths in insurance, law, finance, health, education, and utilities.

The cost of living in the City is relatively moderate compared to other major metropolitan areas. The City, as one of the country's education centers, offers the business community a large, diverse, and industrious labor pool.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 4**  
**Office Rental Rates in Cities**  
**Throughout the United States**  
**(In \$ Per Square Foot)**

	May <u>2006</u>	November <u>2006</u>	May <u>2007</u>	May <u>2008</u>	November <u>2008</u>	May <u>2009</u>	November <u>2009</u>	May <u>2010</u>	November <u>2010</u>
Atlanta	20.08	20.56	20.16	21.76	21.23	21.29	21.03	23.25	22.50
Chicago	23.77	22.97	22.44	24.75	24.78	24.56	24.82	23.95	23.70
Dallas	17.43	16.47	17.20	22.96	23.72	23.71	23.12	22.72	22.16
Denver	19.03	20.37	22.17	27.15	27.55	26.53	25.96	25.07	24.65
Houston	19.15	19.52	21.53	28.92	26.83	24.91	26.35	27.00	27.35
Los Angeles	23.12	22.59	23.74	30.52	30.51	29.92	28.72	28.74	28.80
New York	55.15	62.07	69.44	103.43	98.08	68.63	68.93	64.51	66.59
Philadelphia	22.42	22.96	22.60	24.35	25.26	25.24	24.09	25.36	25.91
Phoenix	24.29	26.19	27.32	29.14	29.17	28.23	26.72	26.89	25.70
Portland	21.58	22.41	23.00	25.85	27.62	26.99	26.65	26.33	25.86
San Francisco	30.62	31.11	35.81	49.71	48.57	39.40	33.94	33.17	33.97
St. Louis	21.12	21.75	21.21	22.82	22.42	22.78	22.51	22.58	22.55
Tampa	20.54	21.13	22.46	25.30	26.22	26.36	26.39	25.63	25.25
Washington, D.C.	42.74	43.58	44.00	51.05	51.26	51.77	51.74	51.75	53.03

Source: CB Richard Ellis, Global Market Rents Report; Global MarketView: Office Occupancy Costs Report.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

## **Employment**

The employment and unemployment rates and the total number of jobs within the City are reflected in Tables 5 and 6, respectively.

Overall, the employment base has undergone a gradual shift over the last decade, most notably marked by growth in leisure/hospitality and education/health services sector employment. However the overall gap between local and national unemployment remains due to market conditions brought on by the nation's financial crisis. The City's and region's economies are diversified, with strong representation in the health care, government, and education sectors but without the domination of any single employer or industry.

The employment changes within the City principally have been due to declines in the manufacturing sector and the relatively stronger performance of the service economy. Although the jobs report is mixed, Philadelphia has recovered nearly 7,000 jobs since 2009 and the City's job levels are consistent with average levels dating from 2004. As reflected in the Table 7, total employment has generally trended upwards in education/healthcare and leisure/hospitality over the entire period shown, while overall growth decreased slightly in 2009 and continues to be sluggish.

In March 2000, PAID assumed ownership of more than 1,200 acres at the site of the former Philadelphia Navy Shipyard, Naval Station, Naval Hospital and Defense Supply Center and began implementing an aggressive redevelopment campaign. To date, at least 115 companies and three Navy operations have leased or purchased in excess of 6 million square feet of facilities at the complex, now known as The Navy Yard. The Navy has retained more than two million square feet of facilities. Together, the private and Navy facilities employ more than 8,000 people. The Navy Yard's long-term development plans call for more than ten million square feet of developed industrial and commercial space and employment ranging between 15,000-25,000 persons.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 5**  
**Labor Force Data Annual Average**  
**Based on Residency (not seasonally adjusted)**

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011<sup>(3)</sup></u>
Philadelphia (000) <sup>(1)</sup>									
Labor Force	622.6	618.3	619.0	617.2	619.1	629.5	629.9	647.4	653.9
Employment	575.7	573.1	577.5	579.2	581.9	585.0	566.6	577.0	577.9
Unemployment	46.9	45.2	41.6	38.0	37.2	44.5	63.3	70.4	76.0
Unemployment Rate (%)	7.5	7.3	6.7	6.2	6.0	7.1	10.0	10.9	11.6
Philadelphia PMSA (000) <sup>(2)</sup>									
Labor Force	2,879.2	2,888.6	2,919.6	2,949.2	2,948.3	2,986.2	2,997.6	2,982.1	2,964.1
Employment	2,722.4	2,741.7	2,781.9	2,817.4	2,822.3	2,826.3	2,749.7	2,712.3	2,694.6
Unemployment	156.8	146.9	137.7	131.8	126.1	159.9	248.0	269.7	269.6
Unemployment Rate (%)	5.4	5.1	4.7	4.5	4.3	5.4	8.3	9.0	9.1
Pennsylvania (000)									
Labor Force	6,145.0	6,197.0	6,270.0	6,308.0	6,329.0	6,439.0	6,383.0	6,340.0	6,361.0
Employment	5,796.0	5,860.0	5,958.0	6,021.0	6,054.0	6,096.0	5,870.0	5,791.0	5,882.0
Unemployment	349.0	337.0	312.0	287.0	275.0	343.0	514.0	549.0	479.0
Unemployment Rate (%)	5.7	5.4	5.0	4.5	4.3	5.3	8.0	8.7	7.5
United States (000,000)									
Labor Force	146.5	147.4	149.3	151.4	153.1	154.3	154.1	153.9	154.02
Employment	137.7	139.3	141.7	144.4	146.0	145.4	139.9	139.1	140.5
Unemployment	8.8	8.1	7.6	7.0	7.1	8.9	14.3	14.8	13.5
Unemployment Rate (%)	6.0	5.5	5.1	4.6	4.6	5.8	9.3	9.6	8.8

<sup>(1)</sup> Philadelphia County

<sup>(2)</sup> The Philadelphia PMSA includes Philadelphia-Camden-Wilmington, PA, NJ, DE, MD Metro Stat Area.

<sup>(3)</sup> For September 2011.

Source: Center for Workforce Information and Analysis, PA Dept of Labor and Industry, 2011.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 6**  
**Philadelphia County**  
**Total Monthly Employment and Monthly Unemployment Rates**  
**Based on Residency (Seasonally Adjusted)**  
**2004 – 2010**

Month	<u>Total Employment in 000's</u>							<u>Unemployment Rate Percent</u>						
	2004	2005	2006	2007	2008	2009	2010	2004	2005	2006	2007	2008	2009	2010
January	573.7	574.8	574.9	578.9	583.4	577.8	580.4	7.5	6.9	6.1	6.0	6.4	8.7	10.7
February	573.4	573.5	576.3	579.8	582.0	575.6	577.5	7.3	7.2	6.4	5.8	6.4	9.2	10.8
March	572.0	572.2	576.4	579.2	582.7	572.4	577.4	7.7	6.9	6.2	5.7	6.6	9.2	10.8
April	572.4	574.4	576.4	576.2	586.0	572.1	578.6	7.4	6.8	6.4	6.0	6.5	9.3	11.0
May	569.7	576.2	576.5	575.4	584.4	569.2	579.4	7.5	6.7	6.2	6.0	6.8	9.6	10.7
June	570.7	574.7	577.7	578.3	583.3	567.3	577.4	7.6	6.6	6.2	6.0	6.9	10.0	10.8
July	573.6	577.2	575.6	579.4	582.4	565.3	574.1	7.4	6.4	6.3	6.1	7.1	10.2	10.9
August	572.8	575.8	577.0	578.9	582.6	563.2	577.5	7.3	6.5	6.2	6.0	7.5	10.5	10.8
September	573.4	576.6	576.8	579.2	582.0	560.7	577.4	7.2	6.7	6.1	6.1	7.5	10.8	10.8
October	574.0	576.0	577.8	578.6	582.2	559.2	574.7	7.1	6.5	5.9	6.2	7.8	11.0	11.0
November	575.3	575.7	577.2	581.8	579.1	559.0	574.6	7.0	6.8	6.1	6.1	8.0	11.0	11.3
December	576.5	578.8	578.5	580.4	578.3	557.9	575.2	6.9	6.4	5.9	6.3	8.4	11.1	10.9

Source: Center for Workforce Information and Analysis, PA Dept of Labor and Industry, December 2010 (monthly) Seasonally Adjusted Labor Force, Philadelphia County.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 7**  
**Philadelphia City**  
**Non-Farm Payroll Employment<sup>(1)</sup>**  
**(Amounts in Thousands)**

	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011<sup>(2)</sup></u>	% Change from 2001 (%)	Average Annual % Change (%)
Construction & Mining	13.5	12.9	12.3	11.4	12.0	12.4	11.9	12.1	10.1	10.0	10.0	-25.68	-2.92
Manufacturing	40.2	37.7	34.0	32.6	31.2	29.9	28.5	27.8	25.7	24.8	24.3	-39.66	-4.93
Trade, Transportation, & Utilities	99.6	98.5	95.8	90.9	90.0	88.5	87.7	87.8	85.9	86.8	85.8	-13.88	-1.48
Information	17.1	17.0	15.9	13.6	13.2	12.8	12.6	12.5	12.6	12.3	12.2	-28.65	-3.32
Financial Activities	52.6	52.3	50.7	49.0	48.2	47.7	47.1	45.5	44.9	42.8	42.3	-19.52	-2.15
Professional & Business Services	83.7	825.9	80.9	80.3	82.4	84.2	85.8	85.3	80.1	81.3	79.8	-4.63	-0.47
Education & Health Services	177.9	181.0	185.3	184.1	186.8	192.2	197.1	201.6	204.8	207.5	211.2	18.69	1.73
Leisure & Hospitality	56.5	54.2	52.9	54.6	56.6	58.0	58.0	57.9	56.9	58.4	60.6	7.26	.70
Other Services	29.2	29.9	29.0	28.5	28.5	28.2	28.0	27.8	26.6	26.5	26.8	-8.30	-0.86
Government	118.0	117.1	114.7	113.0	111.4	108.6	105.9	104.3	105.1	106.3	103.9	-11.97	-1.27
<b>Total</b>	<b>688.3</b>	<b>683.5</b>	<b>671.5</b>	<b>658.0</b>	<b>660.3</b>	<b>662.5</b>	<b>662.6</b>	<b>662.6</b>	<b>652.7</b>	<b>656.7</b>	<b>656.8</b>	<b>-4.57</b>	<b>-0.47</b>

Source: Bureau of Labor Statistics (BLS) 2011.

<sup>(1)</sup> Includes persons employed within the City, without regard to residency.

<sup>(2)</sup> Preliminary average employment estimates through September, 2011.

**Table 8**  
**Principal Employers in Philadelphia**  
**as of June 30, 2010**  
**(Listed Alphabetically)**

Albert Einstein Medical  
Children's Hospital of Philadelphia  
City of Philadelphia  
School District of Philadelphia  
Southeastern Pennsylvania Transportation Authority  
Temple University  
Thomas Jefferson University Hospitals  
United States Postal Service  
University of Pennsylvania  
University of Pennsylvania Hospital

Source: Philadelphia Department of Revenue.

**Table 9**  
**Fortune 500**  
**Largest Corporations**  
**With Headquarters in Philadelphia**  
**(Amounts In Millions of USD)**

<u>Corporation</u>	<u>Type of Industry</u>	<u>Ranking</u>	<u>Revenues</u>
Comcast	Telecommunications	66	37,937.0
Sunoco	Petroleum Refining	68	35,453.0
Cigna	Health Care/Insurance	122	21,253.0
ARAMARK	Diversified Outsourcing Services	194	12,571.7
Crown Holdings	Metal Products	301	7,941.0

Source: Fortune Magazine website, May 2011

## Income

The following tables present data relating to per-capita income for the City, the PMSA, and the United States.

**Table 10**  
**Consumer Price Indices and Median Household Effective Buying Income**

	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
CPIU United States <sup>(1)</sup>	172.2	179.9	184.0	188.9	195.3	201.6	207.3	215.3	214.5	218.1
CPIU Philadelphia PMSA <sup>(1)</sup>	176.5	184.9	188.8	196.5	204.2	212.1	216.7	224.1	225.1	228.0
<u>Buying Income</u> <sup>(2)</sup>										
Philadelphia	\$31,621	\$29,995	\$28,015	\$28,150	\$29,269	\$30,748	\$31,292	\$30,746	\$31,110	N/A
Philadelphia Metro Area <sup>(3)</sup>	\$47,152	\$43,800	\$41,820	\$42,852	\$44,060	\$45,395	\$46,413	\$46,900	\$47,580	N/A
United States	\$37,233	\$38,365	\$38,035	\$38,201	\$39,324	\$39,324	\$40,710	\$41,792	\$42,303	N/A

<sup>(1)</sup> Source: Consumer Price Index - All Urban Consumers. U.S. Bureau of Labor Statistics.

<sup>(2)</sup> Source: Sales & Marketing Management's 2009 Survey of Buying Power.

<sup>(3)</sup> Statistic is a measure of the Philadelphia, Camden & Wilmington Metropolitan Area.

**Table 11**  
**Number of Households by Income Range in Philadelphia County**

<u>Income</u>	<u>Number of Households</u> <sup>(1)</sup>			<u>Percentage of Households</u> <sup>(1)</sup>		
	<u>1990</u>	<u>2000</u>	<u>November 2007-2009</u> <sup>(2)</sup>	<u>1990</u>	<u>2000</u>	<u>2007-2009</u> <sup>(2)</sup>
Under \$ 9,999	136,335	109,237	82,818	22.6	18.5	14.5
\$10,000-14,999	59,331	49,035	48,093	9.9	8.3	8.4
\$15,000-24,999	108,405	89,059	76,005	18.1	15.0	13.3
\$25,000-49,999	190,237	171,215	148,851	31.7	29.0	26.1
\$50,000 and over	<u>106,432</u>	<u>171,737</u>	<u>213,845</u>	<u>17.6</u>	<u>29.1</u>	<u>37.5</u>
Total	600,740	590,283	569,612	100.0	100.0	100.0

<sup>(1)</sup> A household includes all the persons who occupy a housing unit.

<sup>(2)</sup> 2007-2009 American Community Survey 3 year estimates.

Source: U.S. Department of Commerce, Bureau of the Census.

**Table 12**  
**Number of Households by Income Range in United States**

<u>Income</u>	<u>Number of Households (000's)</u>			<u>Percentage of Households</u>		
	<u>1990</u>	<u>2000</u>	<u>2007 - 2009<sup>(1)</sup></u>	<u>1990</u>	<u>2000</u>	<u>2007 - 2009<sup>(1)</sup></u>
Under \$9,999	14,214	10,067	8,347	15.5	9.5	7.4
\$10,000-14,999	8,133	6,657	6,313	8.8	6.3	5.6
\$15,000-24,999	16,124	13,536	12,281	17.5	12.8	10.9
\$25,000-49,999	31,003	30,965	28,141	33.7	29.3	24.9
\$50,000 and over	<u>22,519</u>	<u>44,312</u>	<u>58,022</u>	<u>24.5</u>	<u>42.1</u>	51.3
Total	91,994	105,537	113,104	100.0%	100.0%	100.0%

<sup>(1)</sup> 2007-2009 American Community Survey 3 year estimates.

Source: U.S. Department of Commerce, Economics and Statistics Administration, 2000 Census of Population. Figures may not add up due to rounding.

### Retail Sales

The following table reflects taxable sales for the City from Fiscal Years 1997 to 2010.

**Table 13**  
**Taxable Retail Sales 1997-2010**  
**(Amounts in Thousands of USD)**

<u>Fiscal Year</u>	<u>Taxable Sales</u>
1997	9,637,833
1998	8,276,083
1999	9,604,970
2000	10,432,800
2001	11,107,100
2002	10,980,914
2003	10,933,524
2004	11,172,231
2005	12,001,439
2006	12,839,137
2007	13,643,582
2008	13,704,958
2009	13,211,446
2010	13,050,202

Source: Figures determined by dividing the City's local sales tax reported by the Pennsylvania Department of Revenue by the applicable local sales tax rate.

### Transportation

The residents of the City and surrounding counties are served by a commuter transportation system operated by SEPTA. This system includes two subway lines, a network of buses and trolleys, and a commuter rail network joining Center City and other areas of the City to the airport and to the surrounding counties. A high speed train line runs from southern New Jersey to Center City and is operated by the Delaware River Port Authority. An important addition to the area's transportation system was the opening of the airport high speed line between Center City and the Philadelphia International

Airport (“PHL”) in 1985. The line places PHL less than 25 minutes from the Center City business district and connects directly with the commuter rail network and the Convention Center, which opened in June 1993. The opening of the commuter rail tunnel in 1984 provided a unified City transportation system linking the commuter rail system, the SEPTA bus, trolley, and subway lines, the high speed line to New Jersey, and the airport high speed line.

Amtrak, SEPTA, Norfolk Southern, CSX Transportation, Conrail and the Canadian Pacific provide inter-city commuter and freight rail services connecting the City to the other major cities and markets in the United States. More than 100 truck lines serve the Philadelphia area.

The City now has one of the most accessible downtown areas in the nation with respect to highway transportation by virtue of I 95; the Vine Street Expressway (I 676), running east-to-west through the Central Business District between I 76 and I 95; and the “Blue Route” (I 476) in suburban Delaware and Montgomery Counties which connects the Pennsylvania Turnpike and I 95 and thereby feeds into the Schuylkill Expressway (I 76) and thus into Center City Philadelphia.

The City operates PHL and Northeast Philadelphia Airport (“PNE”) through its Division of Aviation. PHL is situated over 2,300 acres of land and is located approximately 7.2 miles from Center City Philadelphia. It is adjacent to I 95 and is served by a SEPTA commuter rail line with direct service to Center City Philadelphia. PHL serves residents of and visitors to a broad geographic area that includes portions of four states: Pennsylvania, New Jersey, Delaware and Maryland. In 2010, PHL handled approximately 30.8 million passengers, including 4.2 million international passengers. PHL is served by 30 different airlines and handles 607 daily departures to 121 cities, including 57 non-stop flights to 36 international destinations. PNE, a smaller reliever airport, is located on 1,150 acres situated within the City limits, 10 miles northeast of Center City Philadelphia. PNE provides for general aviation, air taxi, corporate, and occasional military use. The airport currently has no scheduled commercial service

### **Water and Wastewater Systems**

The water and wastewater systems of the City are owned by the City and operated by the City’s Water Department. The water system provides water to the City (130 square mile service area), to Aqua Pennsylvania, Inc., formerly Philadelphia Suburban Water Company, and to the Bucks County Water and Sewer Authority. The City obtains approximately 57% of its water from the Delaware River and the balance from the Schuylkill River. The water system serves approximately 476,100 retail customers, through 3,159 miles of mains, 3 water treatment plants, 15 pumping stations and provides fire protection through more than 25,200 fire hydrants. The water treatment plants continue to meet and /or exceed their Safe Drinking Water Act as well as partnership for Safe Water standards.

The wastewater system services a total of 360 square miles of which 130 square miles are within the City and 230 square miles are in suburban areas. The total number of retail customer accounts is approximately 478,900 excluding approximately 35,150 stormwater only accounts. The wastewater and stormwater systems contain three water pollution control plants, a biosolids processing facility, 21 pumping stations, and approximately 3,657 miles of sewers. The wastewater treatment plants continue to meet and/or exceed their National Pollutant Discharge Elimination System permit limits.

### **Municipal Solid Waste Disposal**

The City is responsible for collecting solid waste, including recycling, from residential households and some commercial establishments. On average, approximately 2,400 tons of solid waste per day are collected by the City. Municipal solid waste is disposed of through a combination of recycling processing facilities, private and City transfer stations within the City limits, and at various landfills

operated outside the City limits. The contract is currently in its last year and the City is soliciting bids for a new contract, which will be awarded during Fiscal Year 2012.

## Housing

The table below shows details related to Philadelphia County and the Commonwealth's housing markets:

**Table 14**  
**Characteristics of Housing Units**

	<u>1990</u>	<u>2000</u>	<u>2007-2009<sup>(1)</sup></u>	<u>2010</u>
<u>Total Housing Units</u>				
Philadelphia County	674,899	661,958	661,575	670,171
Pennsylvania	4,938,140	5,249,750	5,518,558	5,018,904
<u>Percent Owner-Occupied</u>				
Philadelphia County	62.0%	59.3%	56.8%	54.1%
Pennsylvania	70.6%	71.3%	71.5%	69.6%
<u>Median Value of Owner-Occupied Housing</u>				
Philadelphia County	\$49,400	\$59,700	\$128,900	N/A
Pennsylvania	\$69,700	\$97,000	\$152,300	N/A
<u>Number/Average Persons per Housing Unit</u>				
Philadelphia County	2.56	2.65	2.60	2.45
Pennsylvania	2.72	2.62	2.46	2.45

<sup>(1)</sup> 2007-2009 American Community Survey 3 year estimates.

Source: U.S. Department of Commerce, Bureau of the Census.

## Promoting Economic Development

### Mission

The goal of the City's economic development strategy is to create, maintain, and develop: (1) jobs by fostering an improved business environment; (2) increases in population; and (3) enhanced quality of life within the City—all in order to grow the City's tax base.

### Background

In 2010 and early 2011, while the nation endured a slow economic recovery, the City of Philadelphia continued to capitalize on its assets to push economic priorities. Philadelphia's competitive advantages as a business location are based on size, strategic location, relative affordability, cultural and recreational amenities, and its growing strength in key industries. The City of Philadelphia is the fifth-largest city in the nation (2010 U.S. Census Data) with the third largest residential downtown and is at the center of the sixth largest metropolitan region. The Philadelphia region includes the fourth largest retail sales market in the nation, as well as a diverse network of business suppliers and complementary industries. The City's priorities include attraction and retention of knowledge workers, increasing educational attainment among Philadelphians, attracting development and promoting Philadelphia as a smart location for business in knowledge industries.

## Strategic Location

The City is within a day’s drive of 50 percent of the nation’s population and is in key position to access regional and international markets, due to the transportation infrastructure centered here, including PHL, AMTRAK’s Northeast Corridor service, major interstate highway access, regional SEPTA service and the Port of Philadelphia. Although the capacity of the Port of Philadelphia and PHL are currently limited, the Port of Philadelphia processed 3,644,919 metric tons of cargo and the airport processed 419,702 metric tons in 2010, both entities are in the midst of expansion projects which will ultimately increase cargo capacity in the region. The Port of Philadelphia is serviced by three Class I railroads and lies adjacent to the I-95 and I-76 highway routes, encompassing 4 million square feet of warehousing. PHL is similarly well located near these resources. As a passenger facility, PHL accommodated over 30 million passengers in 2010, a slight increase from 2009. PHL’s passenger terminal expansion projects, scheduled to be completed in 2012, will increase passenger capacity and improve traveler experiences within the airport.

Beyond business, Philadelphians also benefit from this transportation infrastructure. For example, City’s median commuting time is 19 percent lower than the national metropolitan average. Thirty-seven percent of residents do not drive their car to work, including 25 percent utilizing public transit, compared to just 10 percent nationally (2005-2009 American Community Survey). Access to public and alternative transportation also contributes to the affordability of the city.

## Affordability

The City remains affordable when compared to its peers, as reflected in the chart below. The City’s cost of living provides a competitive advantage over neighboring cities. In 2008, Forbes Magazine listed the City among the twenty best cities for young professionals to live, noting that college graduates are increasingly choosing the City over traditionally higher priced northeastern markets like Boston and New York.

**Table 15**  
**Cost of Living**  
**2011 (First Quarter)<sup>(1)</sup>**

<u>Index</u>	Philadelphia, <u>PA</u>	Washington-Arlington – <u>Arlington, DC-VA</u>	<u>Boston, MA</u>	New York <u>(Manhattan), NY</u>	<u>National Average</u>
Composite (100%)	126.5	140.5	133.9	217.4	100.0

<sup>(1)</sup> The Council for Community and Economic Research determines “Cost of Living” by weighing various living expenses including: cost of groceries, housing, utilities, transportation and health. The national average cost for each index area is set at “100,” with the indices for each place calculated based upon their relation to that average.

Source: Council for Community and Economic Research ACCRA Cost of Living Index 2011

## Arts, Culture, Recreation, and Sports

As a major urban center with a rich historic legacy, the City boasts of nationally recognized cultural amenities and entertainment opportunities, including landmarks such as Independence National Historical Park, the Philadelphia Art Museum, and the Kimmel Center for the Performing Arts, as well as recent developments, such as the construction of the Barnes Foundation Museum and the newly completed National Museum of American Jewish History. Additionally, the City is home to the nation’s first “Percent for Art” Public Art Program, and the award winning Mural Arts Program, allowing arts access to all residents. Philadelphia is also home to the nation’s largest urban park, 9,200 acre Fairmount

Park. The City continues to add green space as it embarks on redevelopment of trails and recreational areas along the Delaware and Schuylkill rivers.

Beyond recreation, the City offers a robust nightlife. The central business district (“CBD”) has experienced a 234 percent increase in fine dining restaurants since 1992 with 217 locations, and offers nearly as many outdoor cafes. The success of first-class sports facilities in South Philadelphia adds to the many recreation and entertainment options open to Philadelphians, regional residents and visitors.

### **Educational Attainment**

The City captures a significant portion of the region’s educational employment and enrollment because of its major colleges and universities. Among a much larger regional network of universities representing approximately 300,000 students, 18 institutions of higher education have campuses in the City. Forty percent of those students live in the City during their studies. More recently, the Philadelphia region has retained a stronger share of native graduates than in previous years, with 71% retained in 2010 versus 64% in 2004. Also, among students not from the area, 48% stayed in the region in 2010 while only 29% stayed in 2004. On average, the region’s workforce over age 25 is better educated (with four-year college degrees) than those in other metropolitan areas across the U.S. (32%, compared to 27%).

### **Real Estate Market**

Despite challenges in the national economy, the City’s central business district (the “CBD”), which encompasses 43.7 million rentable square feet, shows stable office market conditions. In the first quarter of 2011, the CBD posted a modest 21,000 square feet of positive net absorption during the first quarter, while the vacancy rate stayed flat at 12.5 percent, and average asking rental rates for class A space remain at \$27.64 per-square-foot. While overall leasing velocity is below historical norms, the CBD has enjoyed two consecutive quarters of increases in overall occupancy, albeit modest increases.

Additional real estate opportunities will become available in the CBD in the upcoming year as GlaxoSmithKline relocates its 1,300-person Center City workforce to a 205,000 square-foot build-to-suit project in the Navy Yard in late 2012. The former GlaxoSmithKline site, among others, is under consideration for new hotel capacity for the City’s recently expanded Pennsylvania Convention Center. Other future development activity in the CBD includes a 125,000 square-foot tower near East Market Street, slated to be developed for the University of Pennsylvania Health System. Leasing activities are also underway for two additional projects in University City, the 90,000 square-foot 2.0 University Place project and the Science Center's next planned development, 3737 Market.

### **Major Industry Sectors**

Philadelphia demonstrates concentrations in seven sectors when compared to the United States: Educational Services, Health Care and Social Assistance, Management of Companies and Enterprises Finance and Insurance, Professional and Technical Services, Transportation and Warehousing, and Arts, Entertainment, and Recreation. Of these seven sectors, the City has a higher concentration of employment than the State of Pennsylvania in four sectors: Education Services, Health Care and Social Assistance, Finance and Insurance, and Professional & Technical Services.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

**Table 16**  
**Philadelphia and Pennsylvania Industry Concentrations**  
**Compared to the United States**

<u>Industry</u>	<u>Pennsylvania</u>	<u>Philadelphia County</u>
Educational Services	1.65	4.75
Health Care and Social Assistance	1.23	1.72
Management of Companies and Enterprises	1.42	1.40
Finance and Insurance	1.03	1.23
Professional and Technical Services	0.91	1.14
Transportation and Warehousing	1.13	1.10
Arts, Entertainment, and Recreation	1.05	1.05

Source: BLS: 2011 Location Quotient, Quarterly Census of Employment and Wages Data. Ratio of analysis-industry employment in the analysis area to base-industry employment in the analysis area divided by the ratio of analysis-industry employment in the base area to base-industry employment in the base area.

### **Knowledge Industry: Poised for Growth**

The sector of the City’s economy which has remained most insulated from the recent recession has been Education and Health Services, capturing a 20.6% growth rate since 2001. The City, in its strategic plan for economic development and job growth, has identified the “Eds and Meds,” along with Professional and Business Services, and Leisure and Hospitality, as targeted growth sectors that will drive the City’s recovery process and position it for continued long-term growth.

The Education sector not only provides stable support to the local economy, but also generates a steady supply of potential “Knowledge Industry” workers. In the knowledge industry, which relies on the supply of new college graduates, companies apply emerging technologies to deliver high-quality, knowledge-based services. The knowledge industry includes sectors as diverse as financial services, engineering, health care, insurance, law, life sciences, printing, publishing, and academia. In a 2009 report published by the Milken Institute, the Greater Philadelphia region’s life sciences industry earned the number one ranking of the study’s “current impact” category by directly employing 94,400 workers and generating \$7.7 billion in direct revenue in 2008. These advantages equip the City and the region to continue to build its knowledge industries.

While the City has a strong core of knowledge-based industries, the City must capitalize on these advantages to ensure future growth and dynamism. Within the knowledge economy is another sector of great importance to the City and the region, the life sciences, which includes health care, research, biotechnology, and pharmaceuticals. The City is capitalizing on the region’s opportunity to become an incubator for research generated by life sciences and educational institutions. Several sites now foster incubator opportunities, including the Philadelphia Navy Yard, the Science Center in West Philadelphia, and the west bank of the Schuylkill River bordered by the University of Pennsylvania, Children’s Hospital of Pennsylvania and Drexel University.

The City’s economy enjoys a large market share of for-profit creative industry companies which are technology-driven, known as businesses representing the “creative economy.” A subset of the knowledge industry, the sector includes architecture, communications, design and merchandising, digital media, engineering, fashion design, graphic arts, information technology, interior and industrial design, marketing, music, film and video production, multimedia design, photography, planning product design

and software development. The City supports several initiatives with the goal of increasing employment in this sector and fostering population growth in the City as a result. The City's population has increased 0.6% since 2000 according to the U.S. Census Bureau's 2010 figures. The City's official population is now recorded as 1,526,006.

Notably in the 2010 Census, several neighborhoods in the City experienced a significant increase of residents in their 20s and 30s. Six neighborhoods are now majority "young adult." This residential shift is also responsible for increasing wealth within those neighborhoods. For example, average household income increased 61 percent in Southeast Center City, and 57 percent in Northern Liberties.

### **Philadelphia International Airport**

PHL is situated on over 2,300 acres of land located partly in the southwestern section of the City and partly in the northeastern section of Delaware County, about 7.2 miles southwest of Center City Philadelphia. PHL has four runways and seven terminal buildings, is served by 30 different airlines and handles 607 daily departures to 121 cities, including 57 non-stop flights to 36 international destinations. Currently, PHL accounts for over 141,000 jobs within the region and has a regional economic impact of \$14.4 billion annually.

In calendar year 2010, PHL served 30.8 million passengers, including 4.2 million international travelers. PHL is ranked the ninth busiest airport in the nation and twelfth busiest in the world for aircraft operations (take-offs and landings). Since 2001, PHL has added two new terminals, one regional and one international, to its complex. This development, along with other terminal expansion, more than doubled the size of the Airport terminal complex from 1.4 million to 3.1 million square feet and expanded the number of boarding gates by 94% from 65 to 124. Demand for air travel, spurred by low-fare competition with the entrance of Southwest Airlines in 2004, increased passenger traffic from 24.9 million in 2000 to 30.8 million in 2010. In addition, PHL serves as a key-connecting hub for US Airways.

Airport system capital improvements have been financed primarily through Federal and Commonwealth grants-in-aid, Passenger Facility Charge (PFC) revenues, general obligation bonds and Airport Revenue Bonds. The City currently has \$1,470,385,000 of Airport Revenue Bonds outstanding. No general obligation bonds of the City issued to finance capital improvements to the Airport System are currently outstanding or contemplated. In November 2010, the City completed the sale of its Series 2010A Airport Revenue Bonds and 2010B, C, and D Airport Revenue Refunding Bonds totaling approximately \$625 million in principal amount. The 2010A Airport Revenue Bonds financed several new capital projects, including expansion of the commuter terminal, Terminal B/C expansion design, taxiway design and construction, runway resurfacing, and other infrastructure and terminal improvements. The 2010B, 2010C and 2010D Airport Revenue Bonds refunded the City's Series 1997B Airport Revenue Bonds, a portion of the 1998A Airport Revenue Bonds, and a portion of the 1998B Airport Revenue Bonds respectively.

PHL recently culminated a 10-year planning process and a 7-year environmental review process in January 2011 with the Federal Aviation Administration (the "FAA") issuing a Record of Decision approving the Airport's Capacity Enhancement Program (the "CEP"). Receipt of this final document enables PHL to proceed with the next steps required to expand and make critically needed improvements. The CEP provides for a new runway, which will allow independent simultaneous aircraft operations in all weather conditions, to significantly reduce delays; two runway extensions (one of which will provide the necessary runway length to accommodate non-stop, long haul flights to reach around the world); enlarging and reconfiguring the existing terminal complex; relocating several off-airport facilities; developing a centralized ground transportation center; constructing an automated people mover for transport of passengers between terminals; and additional parking facilities that will interface with the

existing SEPTA rail line. The cost of the CEP is estimated to be \$6.4 billion in 2010 dollars and the total period for the phased construction is anticipated to be approximately 13 calendar years, in duration, lasting from 2013 through 2025. The funding of this longer-term capital program will require the issuance of additional airport revenue bonds.

PHL's four-year Airport-Airline Use and Lease Agreement (the "Airline Agreement") expired on June 30, 2011. It established procedures for the annual review and adjustment of airlines rentals, fees and charges for airlines operating at PHL. PHL and the airlines have agreed upon a two-year extension to the Airline Agreement. As part of the extension, the airlines granted approval to PHL to proceed with projects totaling approximately \$250 million. During the two-year extension, PHL and tenant airlines will discuss a longer-term agreement to cover the CEP period.

### **Philadelphia Industrial Development Corporation**

PIDC is a private, not-for-profit Pennsylvania corporation, founded in 1958 as a joint venture between the City and the Greater Philadelphia Chamber of Commerce, with the mission of implementing the City's economic development initiatives. PIDC is governed by a 30-member Board of Directors appointed by the Mayor and the President of the Greater Philadelphia Chamber of Commerce. PIDC provides financing programs and real estate services to business and not-for-profit corporations throughout the City as well as coordinates workforce development and developer assistance programs offered by the City and the Commonwealth. PIDC manages the PAID, which serves as a conduit for the issuance of tax-exempt debt and other economic development initiatives. PIDC also is responsible for the redevelopment of the former Philadelphia Naval Shipyard and Naval Station, now collectively known as The Navy Yard, described further below under the section titled "The Navy Yard."

### **Financing Programs**

PIDC offers a variety of financing programs, including direct loans, grants and tax-exempt financing, designed to encourage economic growth in the City.

**PIDC Loan Programs:** Largely funded by federal, state, and local government sources, PIDC loan programs generally offer subordinated financing and below-market interest rates. Eligible uses of PIDC loans include infrastructure costs, land acquisition, building construction, machinery/equipment purchase, or working capital. During 2010, PIDC settled seventy loan transactions and provided in excess of \$50 million of funding to projects valued at approximately \$416 million. Since January 2011, PIDC has settled 50 loans totaling approximately \$78.8 million.

**PIDC and PAID Grant Programs:** PIDC and PAID administer a number of federal, state and local grant programs, targeted to non-profit organizations in the City. The Commonwealth's Redevelopment Assistance Capital Program and the City's Cultural and Commercial Corridors grant program are important sources of capital funding to local cultural institutions, health-care organizations, universities and community development corporations. During 2010, 85 grant transactions totaling \$167.3 million were closed through PIDC and PAID. Since January 2011, 81 grants totaling \$295.8 million closed through PIDC and PAID.

**PAID Tax-Exempt Programs:** PAID issues, as a conduit, tax-exempt bonds for qualified manufacturing and not-for-profit organizations. PAID is also a conduit for taxable issues. During calendar year 2010, PAID settled ten tax-exempt financings for approximately \$120 million for project costs totaling \$147.5 million. Since January 2011, PAID has settled six tax-exempt bond transactions totaling \$109.3 million.

## Real Estate Services

On behalf of the City, PIDC is responsible for managing the City's industrial land inventory by acquiring, improving and selling industrial and commercial land throughout the City. Over the years, PIDC has successfully acquired, improved and sold more than 2,800 acres of such land in 18 industrial parks in the City.

- Industrial Land: PIDC's parcels are competitively priced, zoned and ready for development, as well as fully improved with roads and utilities. Many of these sites are located in established Northeast, West, and Southwest Philadelphia industrial parks with excellent access to transportation and workforce. The other industrial sites are situated in redeveloping commercial neighborhood corridors. PIDC anticipates selling three acres of industrial land by the end of the year.

Most of PIDC's properties are in designated incentive areas, which include specific entitlements to tax abatements, low interest loans and other benefits. Of particular note are the Keystone Opportunity Zones (KOZs), which abate business taxes for varying terms.

PIDC is seeking opportunities to replenish the City's inventory of industrial land by purchasing distressed or underutilized industrially-zoned sites to improve and sell on behalf of the City. During the first half of 2011, there have been no industrial land sales. This reflects the impact of the overall slowdown in the national and regional economy and the shortage of quality industrial sites in the City. PIDC is negotiating two acquisitions of industrially-zoned sites, which if successful, will settle in 2011 or early 2012.

In September 2010, PIDC published the Industrial Land and Marketing Strategy, along with the City Commerce Department and the City Planning Commission, which provides a comprehensive review of the City's industrial land inventory, and develops a new industrial land policy to serve as a guide for the nature, location and scale of industrial land acquisition and development for the foreseeable future. PIDC along with the City's Commerce Department and the Planning Commission will commence a comprehensive planning study of the Lower Schuylkill River, with the objective of revitalizing this heavily industrial portion of the City.

- Public Property Sales: In 2005, PIDC entered into an agreement with the City's Department of Public Property to market the City's surplus real estate. Since this effort began, PIDC has completed the sale of 34 properties resulting in approximately \$17 million for the City's General Fund. PIDC completed five transactions in 2010 totaling \$1,993,800 in sales. During 2011 PIDC sold one public property for a nominal amount.
- Developer Selection: PIDC also manages developer selection and sales of key real estate assets in the City utilizing conventional RFQ/RFP methodology. PIDC recently selected a developer for development of a location on the Avenue of the Arts at Broad a& South Streets and expects to settle on this property during the last quarter of 2012.

## The Navy Yard

During the past decade, the United States Department of Defense has downsized significantly in the Philadelphia area, resulting in substantial excess real estate in the City. PIDC is responsible for converting the former military property at The Navy Yard to civilian use. The Navy Yard, the largest former Defense Department asset with 1,200 acres and 6.5 million square feet of existing industrial and office space, is located on the Delaware River at the south end of Broad Street.

Since the ownership transfer in March 2000, PIDC has been responsible for planning, operations and development of this massive property. Initial development emphasis was on infrastructure and \$25 million was invested on upgrades to the roads and utilities systems. The development of the Aker Philadelphia Shipyard, a \$300 million state-of-the-art facility, was funded by federal, state, and local sources. To-date more than 115 companies and three Navy operations occupy in excess of 6 million square feet of space and employ more than 8,000 people.

In September 2004, PIDC and the City released an updated Navy Yard Master Plan, which focuses on mixed use development on 400 acres east of Broad Street and envisions over \$2 billion of private investment in office, research, retail, residential, and recreational projects. To date, major progress has been achieved in implementation of the Master Plan:

- Industrial Anchors: The Navy Yard continues to be a vital industrial and manufacturing center, with the Aker Philadelphia Shipyard as a major anchor. Aker employs in excess of 600 persons in its commercial shipbuilding operation and has completed \$2 billion worth of ship orders. During February of 2011, the Commonwealth announced the investment of \$42 million (subject to various conditions) to allow Aker to compete for future orders of commercial ships. In September of 2011, Aker executed an agreement for two tankers with ExxonMobil's U.S. marine affiliate valued at approximately \$400 million.

There are also a number of supplier and related industrial and manufacturing companies located at The Navy Yard. The US Navy also retains significant industrial facilities to support its foundry and propeller shop with nearly 800 employees. Building on the skilled workforce and range of industrial supplier companies located at The Navy Yard, Philadelphia Ship Repair and Rhoads Industries each lease a dry-dock, pier and related facilities to support commercial and military ship repair activity. Tasty Baking Company opened a 350,000 SF bakery and distribution center at The Navy Yard in 2010. This facility, along with an additional 100,000 square feet of speculative flex and industrial space, has been developed in the Navy Yard Commerce Center by Liberty Property Trust and Synterra Partners.

- Navy Yard Corporate Center: In 2003, PIDC selected a team led by Liberty Property Trust and Synterra Partners to develop 72 acres with 1.4 million square feet of Class A office space. Liberty/Synterra has developed three buildings, all of which are fully leased: (i) a 77,000-square-foot, multi-tenant speculative building, (ii) a 47,000 square foot build-to-suit headquarters for Unique Industries and (iii) a 95,000 square foot office building completed in the second quarter of 2009. In February 2011, the pharmaceutical company GlaxoSmithKline announced the relocation of its operations and 1,300 employees from Center City Philadelphia to The Navy Yard. The brand new, 205,000 square foot, Class A office space facility represents \$80 million dollars of private investment. The relocation of GlaxoSmithKline is currently anticipated to occur between fourth quarter 2012 and first quarter 2013. In September 2011, the pharmaceutical company Iroko broke ground on a 56,412 square foot Class A office headquarters, which is scheduled to be completed in the fourth quarter of 2012. PIDC and Liberty/Synterra are in pre-development for the next phase of speculative office construction.
- Additional Corporate Office Activity: The Navy Yard's shift from a federal, industrial property to a private sector business park is underscored by the number of headquarter relocations including the relocations of Unique Industries, and Barthco International in addition to those mentioned above. In 2006, Urban Outfitters ("Urban"), a major retailer of clothing, furnishings and accessories completed its \$115 million corporate campus, an award-winning historic conversion of approximately 300,000 square feet of former industrial facilities. Urban has grown their headquarters workforce to more than 1,200 employees since

relocating to The Navy Yard and completed work on a \$20 million, 50,000 square feet expansion in June 2010. Urban exercised their options on additional space with the announcement of expansion plans which will add an additional 1,000 employees once completed in three years.

- Research and Development: In addition to the development of general corporate office facilities, The Navy Yard has established an important market segment in technology and R&D activity. This activity is anchored by the Naval Ship Systems Engineering Station, an 1,800 person federal research lab that houses the Navy's premier research organization focusing on power, energy, fuel cells, propulsion, IT and systems integration. In order to complement and expand this research base, the Commonwealth designated the Navy Yard as a Keystone Innovation Zone (KIZ), providing access to a variety of state incentives for technology development. The KIZ team led by PIDC includes the U.S. Navy, Penn State University, the Delaware Valley Industrial Resource Center (DVIRC), the City of Philadelphia and the Ben Franklin Technology Partners of Southeastern Pennsylvania.
- Green Technology: In 2009, PIDC established the Navy Yard Clean Energy Campus as the identity of Navy Yard R&D activity. Early initiatives of the Clean Energy Campus have resulted in Penn State establishing a Navy Yard location for its graduate level engineering program; the relocation of Ben Franklin Technology Partners' Corporate Office to The Navy Yard; the development of the Building 100 Innovation Center by Ben Franklin, DVIRC and PIDC to house early stage technology companies focused on power and energy related research; and a cadre of twelve related companies with offices at The Navy Yard.

PIDC and its Navy Yard Clean Energy Campus partners also continue to pursue significant federal funding for research, education and commercialization facilities. The Navy has commenced development on a new, \$20 million energy test center. Penn State University was recently awarded \$10 million in grants from the Department of Energy ("DOE") to establish regional, Mid Atlantic Centers at The Navy Yard for Solar Training and Resources, Clean Energy Applications and Smart Grid Development. These activities commenced in 2011. PIDC, Penn State University and nearly 100 partners have been awarded a \$130 million grant from the Department of Energy to study new technology around energy efficient buildings at The Navy Yard.

- Life Sciences: The Navy Yard also supports a significant and growing life sciences community. In 2004, AppTec Laboratory Services, a Minneapolis based provider of contract testing and manufacturing services to the pharmaceutical sector, developed a new, 75,000 square feet office and lab facility at The Navy Yard. AppTec, which started with 40 employees, was subsequently acquired by WuXi Pharmaceuticals and now the resultant firm employs 150 persons at The Navy Yard. This facility was recently acquired by Charles River Laboratories, North America's largest contract manufacturing operation. Phoenix IP Ventures, an intellectual property Merchant Bank focused in the life sciences area, established its corporate headquarters at The Navy Yard.

[REMAINDER OF PAGE INTENTIONALLY LEFT BLANK]

## Additional Projects under Construction

The following table lists additional projects currently under construction in the City for the City/Public sector.

**Table 17**  
**Projects under Construction**

<u>Project</u>	<u>Estimated Cost</u>
City Hall Exterior Renovation Project	\$90,000,000
Robin Hood Dell Restoration	\$5,500,000
Emergency Standby Generators	\$4,600,000
Philadelphia Industrial Correctional Center Security Upgrade Project	\$2,100,000
Fire Point Source Capture	\$11,000,000
Waterworks Esplanade Bulkhead Reconstruction	\$1,100,000
New Youth Study Center	\$93,000,000
Fire Department - New Engine 38	\$7,000,000
The Police SWAT/Bomb Squad/K9 Facility	\$10,500,000

---

Source: Office of Budget and Program Evaluation.

**APPENDIX C**

**FORM OF CONTINUING DISCLOSURE AGREEMENT**

[THIS PAGE INTENTIONALLY LEFT BLANK]

**\$173,000,000**  
**The City of Philadelphia, Pennsylvania**  
**Tax And Revenue Anticipation Notes**  
**Series A of 2011-2012**

**CONTINUING DISCLOSURE AGREEMENT**

This Continuing Disclosure Agreement (this “Disclosure Agreement”) is executed and delivered as of this 7th day of December, 2011 by and between The City of Philadelphia, a corporation and body politic existing under the laws of the Commonwealth of Pennsylvania (the “City”), and Digital Assurance Certification, L.L.C. (the “Dissemination Agent”), in connection with the issuance and sale by the City of its \$173,000,000 aggregate principal amount, Tax and Revenue Anticipation Notes, Series A of 2011-2012 (the “Notes”). The Notes are being issued by the City pursuant to the Pennsylvania Intergovernmental Cooperation Authority Act for Cities of the First Class, Act 1991-6 of the General Assembly of the Commonwealth of Pennsylvania (the “Commonwealth”), approved June 5, 1991, as amended (the “Act”), a Loan Authorization of the City adopted pursuant to the Act on November 30, 2011 (the “Loan Authorization”) and a Trust Agreement (the “Trust Agreement”) dated December 7, 2011 between the City and Wells Fargo Bank, National Association, as Trustee.

In consideration of the mutual covenants, promises and agreements contained herein and intending to be legally bound hereby, the parties hereto agree as follows:

**Section 1. Definitions**

In this Disclosure Agreement and any agreement supplemental hereto (except as otherwise expressly provided or unless the context clearly otherwise requires) terms used as defined terms in the recitals hereto shall have the same meanings throughout this Disclosure Agreement, and, in addition, the following terms shall have the meanings specified below:

“Disclosure Representative” shall mean the Director of Finance of the City, the City Treasurer or such other official or employee of the City as the Director of Finance or the City Treasurer shall designate in writing to the Trustee.

“EMMA” means the Electronic Municipal Market Access System maintained by the MSRB.

“Material Event” shall mean any of the events listed in Section 3(a) of this Disclosure Agreement.

“MSRB” shall mean the Municipal Securities Rulemaking Board.

“Participating Underwriters” shall mean any of the original underwriters of the Notes required to comply with the Rule in connection with their purchase and reoffering of the Notes.

“Registered Owner or Owners” shall mean the person or persons in whose name a Note is registered on the books of the City kept by the Trustee for that purpose in accordance with the Loan Authorization, the Trust Agreement and the Notes. For so long as the Notes shall be

registered in the name of the Securities Depository or its nominee, the term “Registered Owners” shall also mean and include, for the purposes of this Disclosure Agreement, the owners of book-entry credits evidencing a beneficial interest in the Notes, Owners of book entry credits may file their names and addresses with the Trustee for the purpose of receiving notices or giving direction under this Disclosure Agreement.

“Rule” shall mean Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended, as such Rule may be amended from time to time.

“Securities Depository” shall mean The Depository Trust Company, New York, New York or its nominee, Cede & Co., or any successor thereto appointed pursuant to the Loan Authorization.

All words and terms used in this Disclosure Agreement and not defined above or elsewhere herein shall have the same meanings as set forth in the Trust Agreement, if defined therein, or in the Loan Authorization, if defined therein.

## **Section 2. Authorization and Purpose of Disclosure Agreement**

This Disclosure Agreement is authorized to be executed and delivered by the City pursuant to Section 22 of the Loan Authorization in order to assist the Participating Underwriters in complying with the requirements of the Rule.

## **Section 3. Material Events**

(a) The City agrees that it shall provide through the Dissemination Agent, in a timely manner not in excess of ten business days after the occurrence of the event, to the MSRB, notice of any of the following events with respect to the Notes (each a “Material Event”):

- (1) Principal and interest payment delinquencies;
- (2) Non-payment related defaults, if material;
- (3) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (4) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (5) Substitution of credit or liquidity providers or their failure to perform;
- (6) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Notes, or other material events affecting the tax status of the Notes;
- (7) Modifications to the rights of the holders of the Notes, if material;

- (8) Calls of the Notes, if material, and tender offers;
- (9) Defeasances;
- (10) Release, substitution or sale of property securing repayment of the Notes, if material;
- (11) Rating changes;
- (12) Bankruptcy, insolvency, receivership or similar event of the City;
- (13) The consummation of a merger, consolidation, or acquisition involving the City or the sale of all or substantially all of the assets of the City, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
- (14) Appointment of a successor or additional trustee or the change of name of a trustee, if material.

The foregoing fourteen (14) events are derived from the Rule. No debt service reserves have been established for the Notes and no credit enhancement or liquidity facility is being obtained for the Notes. The Notes are not subject to redemption prior to maturity.

(b) Whenever the City concludes that a Material Event has occurred, the Disclosure Representative shall promptly notify the Dissemination Agent in writing of such occurrence, specifying the Material Event. Such notice shall instruct the Dissemination Agent to file a notice of such occurrence with the MSRB. Upon receipt, the Dissemination Agent shall promptly file such notice with the MSRB.

(c) Notwithstanding the foregoing, the Dissemination Agent shall, promptly after obtaining actual knowledge of an event listed in clauses (a)(1) or (9), notify the Disclosure Representative of the occurrence of such event and shall, within five (5) Business Days of giving notice to the Disclosure Representative, file notice of such occurrence with the MSRB, unless the Disclosure Representative gives the Dissemination Agent written instructions not to file such notice because the event has not occurred or the event is not a Material Event within the meaning of the Rule.

(d) The Dissemination Agent shall prepare an affidavit of filing for each notice delivered pursuant to clauses (b) and (c) of this Section 3 and shall deliver such affidavit to the City no later than three (3) Business Days following the date of delivery of such notice.

(e) Upon the return of any completed acknowledgment of a filing, the Dissemination Agent shall prepare an affidavit of receipt specifying the date and hour of receipt of such notice by each recipient to the extent such information has been provided to the Dissemination Agent. Such affidavit of receipt shall be delivered to the City no later than three (3) Business Days following the date of receipt by the Dissemination Agent of the last completed acknowledgment.

(f) For the purposes of the event identified in clause (a)(12) of this section, the event is considered to occur when any of the following occur: The appointment of a receiver, fiscal agent or similar officer for the City in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the City, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the City.

#### **Section 4. Amendment; Waiver**

(a) Notwithstanding any other provision of this Disclosure Agreement, the City and the Dissemination Agent may amend the Disclosure Agreement or waive any of the provisions hereof by a writing executed by each of the parties hereto, provided that no such amendment or waiver shall be executed by the parties hereto or effective unless:

(i) the amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law or change in identity, nature or status of the City or the governmental operations conducted by the City;

(ii) this Disclosure Agreement, as amended by the amendment or waiver, would have been the written undertaking contemplated by the Rule at the time of original issuance of the Notes, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(iii) the amendment or waiver does not materially impair the interests of the Registered Owners of the Notes.

(b) Evidence of compliance with the conditions set forth in clause (a) of this Section 4 shall be satisfied by the delivery to the Dissemination Agent of an opinion of counsel having recognized experience and skill in the issuance of municipal securities and federal securities law, acceptable to both the City and the Dissemination Agent, to the effect that the amendment or waiver satisfies the conditions set forth in clauses (a)(i), (ii), and (iii) of this Section 4.

(c) Notice of any amendment or waiver containing an explanation of the reasons therefor shall be given by the Disclosure Representative to the Dissemination Agent upon execution of the amendment or waiver and the Dissemination Agent shall promptly file such notice with the MSRB. The Dissemination Agent shall also send notice of the amendment or waiver to each Registered Owner (including owners of book-entry credits who have filed their names and addresses with the Trustee).

#### **Section 5. Other Information; Notices Under the Trust Agreement**

(a) Nothing in this Disclosure Agreement shall preclude the City from disseminating any other information with respect to the City or the Notes, using the means of communication provided in this Disclosure Agreement or otherwise, in addition to the notices of Material Events

specifically provided for herein and amendments pursuant to Section 4(c) hereof, nor shall the City be relieved of complying with any applicable law relating to the availability and inspection of public records. Any election by the City to furnish any information not specifically provided for herein in any notice given pursuant to this Disclosure Agreement or by the means of communication provided for herein shall not be deemed to be an additional contractual undertaking and the City shall have no obligation to furnish such information in any subsequent notice or by the same means of communication.

(b) The Dissemination Agent shall have no responsibility for the content of any notice prepared by the City pursuant to this Disclosure Agreement.

## **Section 6. Default**

(a) In the event that the City or the Dissemination Agent fails to comply with any provision of this Disclosure Agreement, the Trustee or any Registered Owner of the Notes shall have the right, by mandamus, suit, action or proceeding at law or in equity, to compel the City or the Dissemination Agent, as the case may be, to perform each and every term, provision and covenant contained in this Disclosure Agreement. The Dissemination Agent shall be under no obligation to take any action in respect of any default hereunder unless it has received the direction in writing to do so by the Registered Owners of at least twenty-five percent (25%) of the outstanding principal amount of the Notes and if, in the Dissemination Agent's opinion, such action may tend to involve expense or liability, unless it is also furnished with indemnity and security for expenses satisfactory to it.

(b) A default under the Disclosure Agreement shall not be, or be deemed to be, a default under the Notes, the Loan Authorization, the Trust Agreement or the Act and the sole remedy in the event of a failure of the City or the Dissemination Agent to comply with the provisions hereof shall be the action to compel performance described in clause (a) above.

## **Section 7. Concerning the Dissemination Agent**

(a) The Dissemination Agent accepts and agrees to perform the duties imposed on it by this Disclosure Agreement but only upon the terms and conditions set forth herein. The Dissemination Agent may execute any powers hereunder and perform any duties required of it through attorneys, agents, and other experts, officers or employees, selected by it, and the written advice of such counsel or other experts shall be full and complete authorization and protection in respect of any action taken, suffered or omitted by it hereunder in good faith and in reliance thereon. The Dissemination Agent shall not be answerable for the default or misconduct of any attorney, agent, expert or employee selected by it with reasonable care. The Dissemination Agent shall not be answerable for the exercise of any discretion or power under this Disclosure Agreement, or be liable to the City, the Participating Underwriters, the Registered Owners, or any other persons, except only as to its own willful misconduct or negligence.

(b) The City shall pay the Dissemination Agent reasonable compensation for its services hereunder, and also all of its reasonable expenses and disbursements, including reasonable fees and expenses of its counsel or other experts, as shall be agreed upon by the Dissemination Agent and the City. Nothing in this clause (b) shall be deemed to constitute a

waiver of governmental immunity by the City. The provisions of this paragraph shall survive termination of this Disclosure Agreement.

(c) The Dissemination Agent may act on any resolution, notice, telegram, request, consent, waiver, certificate, statement, affidavit, or other paper or document which it in good faith believes to be genuine and to have been passed or signed by the proper persons or to have been prepared and furnished pursuant to any of the provisions of this Disclosure Agreement; and the Dissemination Agent shall be under no duty to make any investigation as to any statement contained in any such instrument, but may accept the same as conclusive evidence of the accuracy of such statement in the absence of actual notice to the contrary. The Dissemination Agent shall be under no obligation to institute any suit, or to take any action under this Disclosure Agreement, or to enter any appearance or in any way defend in any suit in which it may be made a defendant, or to take any steps in the execution of the duties hereby created or in the enforcement of any rights and powers hereunder, until it shall be indemnified by the Registered Owners to its satisfaction against any and all costs and expenses, outlays and counsel fees and expenses and other reasonable disbursements, and against all liability; the Dissemination Agent may, nevertheless, begin suit or appear in and defend suit, or do anything else in its judgment proper to be done by it as Dissemination Agent, without indemnity.

#### **Section 8. Term of Disclosure Agreement**

This Disclosure Agreement shall terminate (1) upon payment or provision for payment in full of the Notes, or (2) upon repeal or rescission of Section (b)(5) of the Rule, or (3) upon a final determination that Section (b)(5) of the Rule is invalid or unenforceable.

#### **Section 9. Beneficiaries**

This Disclosure Agreement shall inure solely to the benefit of the City, the Participating Underwriters, the Dissemination Agent and the Registered Owners from time to time of the Notes and nothing herein contained shall confer any right upon any other person.

#### **Section 10. Notices**

Any written notice to or demand may be served, presented or made to the persons named below and shall be sufficiently given or filed for all purposes of this Disclosure Agreement if deposited in the United States mail, first class postage prepaid, or in a recognized form of overnight mail or by telecopy with confirmation of receipt, addressed:

(a) To the Dissemination Agent at:

Digital Assurance Certification, L.L.C.  
390 North Orange Avenue, Suite 1750  
Orlando, FL 32801  
Attention: Jenny Emami  
Telecopy: No.: 407-515-6513

(b) To the City or the Disclosure Representative at:

The City of Philadelphia  
Office of the Director of Finance  
1330 Municipal Services Building  
1401 John F. Kennedy Blvd.  
Philadelphia, PA 19102-1693  
Attention: Director of Finance  
Telecopy No.: (215) 568-1947; or

Office of the City Treasurer  
640 Municipal Services Building  
1401 John F. Kennedy Boulevard  
Philadelphia, PA 19102  
Attention: City Treasurer  
Fax: (215) 686-3815

or such other addresses or telecopy numbers as may be designated in writing to all parties hereto.

**Section 11. No Personal Recourse**

No personal recourse shall be had for any claim based on this Disclosure Agreement against any member, officer or employee, past, present or future, of the Loan Committee, as defined in the Trust Agreement, or the City, (including without limitation, the Disclosure Representative), or of any successor body as such, either directly or through the Loan Committee or the City or any such successor body, under any constitutional provision, statute or rule of law or by the enforcement of any assessment or penalty or otherwise.

**Section 12. Controlling Law**

The laws of the Commonwealth shall govern the construction and interpretation of this Disclosure Agreement without regard to the choice of law doctrine.

**Section 13. Removal and Resignation of Dissemination Agent**

(a) The City may discharge the Dissemination Agent by notice in writing mailed postage prepaid to the Dissemination Agent; provided, however, that the City shall provide written notice to the Trustee upon the engagement or discharge of any Dissemination Agent, and shall provide the name, address and telephone number of any successor Dissemination Agent. The City shall cause any successor Dissemination Agent appointed hereunder and any further successors to execute and deliver an acknowledgement of acceptance of the designation and duties of Dissemination Agent. If at any time there is not any other designated Dissemination Agent, the City shall be the Dissemination Agent.

(b) The Dissemination Agent may resign and thereby become discharged from its duties as such under this Disclosure Agreement by notice in writing mailed postage prepaid to the City, such resignation to become effective on the later of (i) the tenth (10th) business day following the City's receipt or notice thereof (or at such different date and time as stated in such

notice) and (ii) the City's appointment of a new Dissemination Agent hereunder or the City's notice to the Dissemination Agent and the Trustee that the City has determined to act itself in such capacity.

**Section 14. Filing with EMMA; Other Filings**

All filings with the MSRB shall be done through EMMA in an electronic format prescribed by the MSRB, or as otherwise specified by the MSRB.

In addition to filings through EMMA, the Dissemination Agent may file any of the information necessary to be filed hereunder with such other electronic filing systems and entities as are approved by the Securities and Exchange Commission (the "SEC") by interpretative letter or "no action" letter for receipt of such information in compliance with the requirements of paragraph (b)(5) of the Rule.

**Section 15. Successors and Assigns**

All of the covenants, promises and agreements contained in this Disclosure Agreement by or on behalf of the City or by or on behalf of the Dissemination Agent shall bind and inure to the benefit of its respective successors and assigns, whether so expressed or not.

**Section 16. Headings for Convenience Only**

The descriptive headings in this Disclosure Agreement are inserted for convenience of reference only and shall not control or affect the meaning or construction of any of the provisions hereof.

**Section 17. Counterparts**

This Disclosure Agreement may be executed in any number of counterparts, each of which when so executed and delivered shall be an original; but such counterparts shall together constitute but one and the same instrument.

**Section 18. Entire Agreement**

This Disclosure Agreement sets forth the entire understanding and agreement of the City and the Dissemination Agent with respect to the matters herein contemplated and no modification or amendment of or supplement to this Disclosure Agreement shall be valid or effective unless the same is in writing and signed by the parties hereto.

(signature page to follow)

IN WITNESS WHEREOF, THE CITY OF PHILADELPHIA has caused this Disclosure Agreement to be executed by the Director of Finance and DIGITAL ASSURANCE CERTIFICATION, L.L.C. has caused this Disclosure Agreement to be executed by one of its authorized officers, all as of the day and year first above written.

**THE CITY OF PHILADELPHIA,  
PENNSYLVANIA**

By: \_\_\_\_\_  
Rob Dubow  
Director of Finance

**DIGITAL ASSURANCE CERTIFICATION,  
L.L.C., as Dissemination Agent**

By: \_\_\_\_\_  
Name:  
Title:

[THIS PAGE INTENTIONALLY LEFT BLANK]

[THIS PAGE INTENTIONALLY LEFT BLANK]

[THIS PAGE INTENTIONALLY LEFT BLANK]



